



OHIO AUDITOR OF STATE
KEITH FABER



**BOARDMAN LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Prepared by Client:	
Management's Discussion and Analysis.....	5
Statement of Net Position	15
Statement of Activities.....	16
Balance Sheet - Governmental Funds.....	17
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	19
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	20
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual - General Fund.....	21
Statement of Fund Net Position – Proprietary Fund	22
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fund.....	23
Statement of Cash Flows – Proprietary Fund	24
Notes to the Basic Financial Statements	25
Schedule of the School District Proportionate Share of the Net Pension Liability – School Employees Retirement System of Ohio.....	70
Schedule of the School District Proportionate Share of the Net Pension Liability – State Teachers Retirement System of Ohio	71
Schedule of School District Pension Contributions – School Employees Retirement System of Ohio.....	72
Schedule of School District Pension Contributions – State Teachers Retirement System of Ohio	74

**BOARDMAN LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

TABLE OF CONTENTS

TITLE	PAGE
Schedule of the School District's Proportionate Share of the Net OPEB Liability – School Employees Retirement System of Ohio.....	76
Schedule of the School District's Proportionate Share of the Net OPEB (Assets) Liability – State Teachers Retirement System of Ohio.....	77
Schedule of School District's OPEB Contributions – School Employees Retirement System of Ohio.....	78
Schedule of School District's OPEB Contributions – State Teachers Retirement System of Ohio.....	79
Notes to Required Supplementary Information.....	80
Schedule of Expenditures of Federal Awards	85
Notes to the Schedule of Expenditures of Federal Awards	86
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	87
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance.....	89
Schedule of Findings.....	91
Corrective Action Plan.....	93

OHIO AUDITOR OF STATE KEITH FABER



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INDEPENDENT AUDITOR'S REPORT

Boardman Local School District
Mahoning County
7777 Glenwood Avenue
Youngstown, Ohio 44512

To the Board of Education:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Boardman Local School District, Mahoning County, Ohio (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the District, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2020, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, "*Fiduciary Activities*". We did not modify our opinion regarding this matter. Also as discussed in Note 21 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 14, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber
Auditor of State
Columbus, Ohio

September 14, 2022

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Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

The discussion and analysis of Boardman Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2021 are as follows:

In total, net position increased \$2,426,174 from fiscal year 2020, due to decreases in the net pension and OPEB liabilities and related deferred inflows and outflows of resources. The effects of GASB 68 and 75 distort the comparative analysis to follow in this MD&A due to the significant changes to total expenses on a full accrual basis.

General revenues accounted for \$49,926,145 in revenue or 88 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$6,637,807 or 12 percent of total revenues of \$56,563,952.

The District had \$54,137,778 in expenses related to governmental activities; only \$6,637,807 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) were adequate to provide for these programs on a full accrual basis, as evidenced by the increase in net position.

The District's major fund is the general fund whose revenues and other financing sources exceeded expenditures and other financing uses by \$3,842,756, resulting in an increase to fund balance to a total of \$9,418,690 on a modified accrual basis.

The District's total net pension liability increased to \$53,466,917 from \$50,307,725 and the OPEB liability, net of the OPEB asset, decreased to \$926,873, from \$1,908,176, a combined increase of \$2,177,889. For more information on this liability see Notes 15 and 16 to the basic financial statements.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Boardman Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the Boardman Local School District, the general fund is by far the most significant, and is the only fund reported as major.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

Reporting the District as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2021?" The Statement of Net Position and the Statement of Activities answers this question. These statements include *all non-fiduciary assets, deferred inflows of resources, liabilities, and deferred outflows of resources* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *Net Position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the District has only one kind of activity:

- **Governmental Activities** - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. Due to the continuing subsidies that go to the lunchroom fund from the general fund, the lunchroom operation is also being considered as governmental activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as private-purpose trust funds. The District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

The District as a Whole

Table 1 shows Net Position for fiscal year 2021 as compared to fiscal year 2020.

Net Position (Table 1)			
Governmental Activities			
	2021	(Restated) 2020	Change
Assets			
Current and Other Assets	\$59,706,160	\$53,645,999	\$6,060,161
Capital Assets, Net	25,417,617	24,142,949	1,274,668
<i>Total Assets</i>	<u>85,123,777</u>	<u>77,788,948</u>	<u>7,334,829</u>
Deferred Outflows of Resources			
Pension	8,963,968	9,042,408	(78,440)
OPEB	1,265,747	911,580	354,167
<i>Total Deferred Outflows of Resources</i>	<u>10,229,715</u>	<u>9,953,988</u>	<u>275,727</u>
Liabilities			
Current Liabilities	6,083,684	6,462,120	(378,436)
Long-Term Liabilities			
Due within One Year	1,575,697	1,489,070	86,627
Due in More than One Year:			
Net Pension Liability	53,466,917	50,307,725	3,159,192
Net OPEB Liability	3,967,833	4,835,697	(867,864)
Other Amounts	7,786,751	8,404,691	(617,940)
<i>Total Liabilities</i>	<u>72,880,882</u>	<u>71,499,303</u>	<u>1,381,579</u>
Deferred Inflows of Resources			
Property Taxes	35,625,555	31,836,683	3,788,872
Other	57,750	115,500	(57,750)
Pension	2,125,015	3,631,531	(1,506,516)
OPEB	6,091,262	5,153,766	937,496
<i>Total Deferred Inflows of Resources</i>	<u>43,899,582</u>	<u>40,737,480</u>	<u>3,162,102</u>
Net Position			
Net Investment in Capital Assets	19,063,937	16,819,974	2,243,963
Restricted	3,775,743	3,060,196	715,547
Unrestricted (Deficit)	<u>(44,266,652)</u>	<u>(43,733,316)</u>	<u>(533,336)</u>
<i>Total Net Position</i>	<u>(\$21,426,972)</u>	<u>(\$23,853,146)</u>	<u>\$2,426,174</u>

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2021 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows and assets related to pension and OPEB.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

Over time, Net Position can serve as a useful indicator of a government's financial position. At June 30, 2021, the District's total net position was a negative \$22,084,063. Of this total, \$3,115,968 is restricted in use, which represents resources that are subject to external restriction on how they may be used.

Table 2
Change in Net Position
Governmental Activities

	2021	(Restated) 2020	Increase (Decrease)
Revenues			
Program Revenues			
Charges for Services and Sales	\$1,178,717	\$1,617,802	(\$439,085)
Operating Grants and Contributions	5,372,494	3,393,205	1,979,289
Capital Grants and Contributions	86,596	88,061	(1,465)
<i>Total Program Revenues</i>	<u>6,637,807</u>	<u>5,099,068</u>	<u>1,538,739</u>
General Revenues			
Property Taxes	35,431,873	36,576,076	(1,144,203)
Intergovernmental	13,864,734	13,788,898	75,836
Investment Earnings	135,211	291,133	(155,922)
Miscellaneous	494,327	514,450	(20,123)
<i>Total General Revenues</i>	<u>49,926,145</u>	<u>51,170,557</u>	<u>(1,244,412)</u>
<i>Total Revenues</i>	<u>56,563,952</u>	<u>56,269,625</u>	<u>294,327</u>
Program Expenses			
Instruction	33,114,461	32,094,305	(1,020,156)
Support Services	17,564,083	16,732,881	(831,202)
Operation of Non-Instructional/Food Services	1,729,570	1,749,067	19,497
Extracurricular Activities	1,169,292	1,198,784	29,492
Interest and Fiscal Charges	560,372	401,611	(158,761)
<i>Total Program Expenses</i>	<u>54,137,778</u>	<u>52,176,648</u>	<u>(1,961,130)</u>
<i>Change in Net Position</i>	2,426,174	4,092,977	(1,666,803)
Net Position Beginning of Year	<u>(23,853,146)</u>	<u>(27,946,123)</u>	4,092,977
<i>Net Position End of Year</i>	<u><u>(\$21,426,972)</u></u>	<u><u>(\$23,853,146)</u></u>	<u><u>\$2,426,174</u></u>

Governmental Activities

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These two revenue sources represent 87 percent of total governmental revenue. Total revenues increased \$294,327 while expenses also increased \$1,961,130. The effects of GASB 68 and 75 distort this comparative analysis due to the significant impact changes made to cost of living adjustments enacted by the state pension board had on the District's share of the total pension/OPEB liability.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2021 and 2020. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

Table 3
Total and Net Cost of Program Services

	2021		2020	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Program Expenses				
Instruction	\$33,114,461	\$30,636,256	\$32,094,305	\$29,658,128
Support Services	17,564,083	15,655,297	16,732,881	16,191,531
Operation of Non-Instructional and Food Services	1,729,570	(157,691)	1,749,067	57,199
Extracurricular Activities	1,169,292	805,737	1,198,784	769,111
Interest and Fiscal Charges	560,372	560,372	401,611	401,611
<i>Total Expenditures</i>	<u>\$54,137,778</u>	<u>\$47,499,971</u>	<u>\$52,176,648</u>	<u>\$47,077,580</u>

The table above reflects how the District funds its programs through program revenues. Instructional services, support services, co-curricular activities, and interest charges rely heavily on general revenues, while non-instructional and food services were funded by program revenues during the fiscal year. The large change in instructional and support services is the byproduct of GASB 68 and 75 as previously discussed. To gain a better understanding of operations, please refer to the fund analysis on the next following pages.

The dependence upon general tax revenues for governmental activities is apparent. 66 percent of all District expenses were supported through property taxes alone this year. For all governmental activities, general revenue and prior year cash balances helped to support most expenses as shown in the above table. The community, as a whole, is by far the primary support for Boardman Local School District students.

The District's Funds

The District's funds (as presented on the balance sheet) reported a combined fund balance of \$11,679,665 which is more than last year's restated total of \$8,644,002 by 35 percent. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2021 and 2020.

	Fund Balance	(Restated) Fund Balance	Increase
	June 30, 2021	June 30, 2020	(Decrease)
General	\$9,418,690	\$5,575,934	\$3,842,756
Other Governmental	2,260,975	3,068,068	(807,093)
Total	<u>\$11,679,665</u>	<u>\$8,644,002</u>	<u>\$3,035,663</u>

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

General Fund

During fiscal year 2021, the District's general fund balance increased on a modified accrual basis by \$3,842,756; total revenues within the general fund decreased by 1.9 percent and expenditures decreased by 4.1 percent. The primary reason for the overall increase in fund balance this fiscal year is that revenues and other financing sources exceeded expenditures and transfers out. The District has built a surplus by balancing its budget and by spending less than total revenues over the past few years. Various major expenditure savings policies were applied to the District's budget with great success. The District has utilized various phases of energy conservation permanent improvements that decrease utility expenditures and yet maintain the buildings. In addition, the District utilizes a negotiated Retire/Rehire Program for the professional staff yielding extensive savings in payroll. The use of these expenditure policies has extended the operating lives of the District's existing levies and also these policies have counteracted the recent environment of eroding tax revenues for the District. As a result, the control of expenditures has preserved the accumulation of prior year-end positive fund balances.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2021	2020	% Change
<u>Revenues</u>			
Taxes	\$34,152,827	\$35,350,023	(3.4) %
Tuition	813,077	945,976	(14.0) %
Earnings on investments	111,411	272,756	(59.2) %
Intergovernmental	13,559,578	12,981,297	4.5 %
Other revenues	550,406	565,703	(2.7) %
Total	\$49,187,299	\$50,115,755	(1.9) %
<u>Expenditures</u>			
Instruction	29,335,099	30,002,204	(2.2) %
Support services	14,186,552	15,095,871	(6.0) %
Operation of non-instructional/food services	27,450	172,913	(84.1) %
Extracurricular activities	718,921	904,166	(20.5) %
Debt service	138,295	138,296	(0.0) %
Total	\$44,406,317	\$46,313,450	(4.1) %

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2021 the District amended its General Fund budget as needed. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, actual revenue, including other financing sources, was \$49,716,293, which was \$4,354,237 more than the original and \$904,209 more than the final budget. The actual revenue amounts received were more than the amounts anticipated at the beginning and end of the fiscal year due to a conservative, or worst case, approach taken in the original budget.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

Total actual expenditures, including other financing uses, were \$47,485,619, which was \$2,074,365 less than the final budgeted expenditures and was \$493,602 less than original budgeted expenditures of \$47,979,221. The variance with original and final appropriations was due to a conservative estimates approach and insignificant when compared to an entire year of operation.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2021, the District had \$25,417,617 invested in land, land improvements, buildings and improvements, furniture, fixtures and equipment and vehicles.

Table 4 shows fiscal year 2021 balances compared to fiscal year 2020:

Table 4
Capital Assets at June 30 (Net of Depreciation)

	<u>2021</u>	<u>2020</u>
Land	\$3,438,919	\$3,438,919
Land Improvements	1,052,157	756,630
Buildings and Improvements	17,367,809	17,770,541
Furniture, Fixtures and Equipment	2,032,194	1,107,330
Vehicles	<u>1,526,538</u>	<u>1,069,529</u>
<i>Total</i>	<u>\$25,417,617</u>	<u>\$24,142,949</u>

All capital assets, except land, are reported net of depreciation. As one can see, the District had an overall increase in capital assets of \$1,274,668. The majority of this increase is due to current year additions of \$2,716,880 exceeding current year depreciation expense of \$1,442,212. For more information about the District's capital assets, see Note 10 to the basic financial statements.

Previously, the District transferred a parcel of land valued at \$918,750 to Boardman Township in exchange for a parcel of land valued at \$630,000, to allow the Township to build a new fire station and the District to obtain new parking for busses and maintenance/office employees. The value of land acquired by the District was \$288,750 less than the value of the land given to the Township, so the Township has agreed to pay the District this difference over 10 years, or \$28,875 per year. A note receivable from the Township has been recorded in the general fund to reflect this transaction.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

Long-Term Obligations

At June 30, 2021, the District had qualified school construction bonds, one energy conservation note, a general obligation bond, lease purchase agreements and compensated absences outstanding. Of this total, \$1,575,697 is due within one year. The following table summarizes the District's outstanding long-term obligations, including the net pension and net OPEB liabilities.

Table 5
Outstanding at Fiscal Year End

	2021	2020
General Obligation Bonds	\$760,000	\$810,000
Qualified School Construction Bonds	1,395,202	1,627,735
Energy Conservation Note	870,000	1,150,000
Capital Lease/Lease Purchase Obligations	3,328,478	3,735,240
Compensated Absences	3,008,768	2,570,786
Net Pension Liability	53,466,917	50,307,725
Net OPEB Liability (net of OPEB asset)	926,873	1,908,176
<i>Total</i>	<u>\$63,756,238</u>	<u>\$62,109,662</u>

The general obligation bonds, qualified school construction bonds, and the energy conservation note are general obligations of the District for which the full faith and credit of the District is pledged for repayment. The energy conservation note is scheduled to mature in fiscal year 2024.

The District currently has two lease purchase or capital lease obligations outstanding totaling \$3,328,478. Of this total, a portion is related to the new stadium and it should be noted that the entire balance of this lease purchase agreement is being paid for by donations from boosters and not taxpayer dollars. During fiscal year 2021, \$57,721 was received to make the scheduled principal and interest payments.

See Note 12 to the basic financial statements for additional information on the District's debt administration.

Current Financial Related Activities

The District has carefully managed its general fund budgets in order to optimize the dollars available for educating the students it serves, and to minimize the levy millage amounts needed periodically from the community's citizens. In Mahoning County, our District's state funding per pupil is the one of the lowest in the State of Ohio. Boardman Local School District local taxes are represented by one permanent improvement levy, three emergency levies and three current expense levies. These limited levies all need to be renewed and vary from five to 10-year terms.

Boardman Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021
Unaudited

The impact of the ESSER funding from the federal government has assisted the Boardman Local School District in dealing with costs directly and indirectly related to the Covid-19 pandemic. The District has used some of these funds to offset some planned spending designed to help with recovering from the issues associated with the pandemic. The approach taken was to address issues brought on by the pandemic, best serve our students and school community and make certain that any legacy costs are minimal.

The District continues to be aggressive in cost cutting measures, while maintaining the high quality programs that are a tradition of our District. Retire/rehire has been a very successful cost savings program. The District is afforded a lower cost per employee, while retaining quality and expertise for up to a three-year period. The Board continues to explore areas to reduce operating costs. These areas include staffing, health care, natural gas, electricity, workers' compensation and all insurances.

Several significant legislative and judicial actions have occurred that have had a major impact on our District including the decision to eliminate locally generated Tangible Personal Property Taxes, the elimination of TPP state reimbursement payments, the funding gain cap that impacts current foundation funding, as well as funding losses from the district to charter/community schools, open enrollment, state autism scholarships, STEM School, and Peterson Scholarships. The total funds transferred from the Boardman School district to scholarship, STEM and charter/community schools totaled over \$2 million in FY 2021. Open Enrollment transfers totaled over \$1 million dollars.

The Boardman Local School District board and administration are encouraged by changes made to the school funding system in Ohio. Recently enacted law will eliminate transfer payments from Boardman Local Schools to students attending other school districts through open enrollment, community/charter schools as well as non-public schools. This does not currently does not apply to excess costs paid to districts accepting open enrollment students from Boardman Local Schools that are charging back special education costs to Boardman Local Schools for those students.

The new funding system also includes changes to how local shares are funded by including an increased emphasis on income levels of those that live in a school district rather than the over-reliance on property tax valuations. The new school funding plan (The Fair School Funding Plan) was designed to be phased in over a six-year period. To realize the increased fairness and adequate funding the District will remain engaged in the process to advocate for continuing the trajectory of this new school funding program.

The District has committed itself to educational and financial excellence for many years and is very proud of the 4 A's of the District: Academics, Arts, Athletics and Accountability. The diverse curriculum programs offered to the students, our excellent test score ratings for past school years in addition to unmodified audits, are evidence of the Board's commitment to maximize the resources that are provided to educate the students of the District. The District is committed to living within its financial means and working with the community it serves in order to provide adequate resources to support the education program.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer at Boardman Local School District, 7777 Glenwood Avenue, Youngstown, Ohio 44512.

Boardman Local School District

Mahoning County, Ohio

*Statement of Net Position**June 30, 2021*

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$18,358,778
Accrued Interest Receivable	15,484
Accounts Receivable	3,571
Intergovernmental Receivable	341,742
Property Taxes Receivable	37,694,667
Inventory Held for Resale	84,460
Materials and Supplies Inventory	50,998
Note Receivable	115,500
Net OPEB Asset	3,040,960
Nondepreciable Capital Assets	3,438,919
Depreciable Capital Assets, Net	21,978,698
<i>Total Assets</i>	<u>85,123,777</u>
Deferred Outflows of Resources	
Pension	8,963,968
Other Postemployment Benefits	1,265,747
<i>Total Deferred Outflows of Resources</i>	<u>10,229,715</u>
Liabilities	
Accounts Payable	201,350
Accrued Wages and Benefits Payable	3,877,156
Intergovernmental Payable	1,203,900
Matured Compensated Absences Payable	339,095
Accrued Interest Payable	40,226
Claims Payable	421,957
Long-Term Liabilities:	
Due Within One Year	1,575,697
Due In More Than One Year:	
Net Pension Liability	53,466,917
Other Postemployment Benefits Liability	3,967,833
Other Amounts Due in More than One Year	7,786,751
<i>Total Liabilities</i>	<u>72,880,882</u>
Deferred Inflows of Resources	
Property Taxes	35,625,555
Other	57,750
Pension	2,125,015
Other Postemployment Benefits	6,091,262
<i>Total Deferred Inflows of Resources</i>	<u>43,899,582</u>
Net Position	
Net Investment in Capital Assets	19,063,937
Restricted for:	
Capital Projects	733,355
Debt Service	580,000
Other Purposes	2,365,096
Set-asides	97,292
Unrestricted	(44,266,652)
<i>Total Net Position</i>	<u><u>(\$21,426,972)</u></u>

See accompanying notes to the basic financial statements

Boardman Local School District
Mahoning County, Ohio

Statement of Activities
For the Fiscal Year Ended June 30, 2021

	Program Revenues			Net (Expense)	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Revenue and Changes in Net Position	
			Capital Grants and Contributions	Governmental Activities	
Governmental Activities					
Current:					
Instruction:					
Regular	\$25,405,005	\$480,229	\$101,985	\$0	(\$24,822,791)
Special	7,620,278	287,398	1,519,995	0	(5,812,885)
Other	89,178	49,615	38,983	0	(580)
Support Services:					
Pupils	2,990,113	0	670,644	0	(2,319,469)
Instructional Staff	1,924,129	0	425,440	0	(1,498,689)
Board of Education	202,985	0	0	0	(202,985)
Administration	3,184,476	0	239,049	0	(2,945,427)
Fiscal	1,060,060	0	0	0	(1,060,060)
Business	206,742	0	0	0	(206,742)
Operation and Maintenance of Plant	5,385,637	0	413,230	0	(4,972,407)
Pupil Transportation	2,124,773	0	80,028	0	(2,044,745)
Central	485,168	0	80,395	0	(404,773)
Operation of Non-Instructional Services	1,729,570	104,707	1,753,679	28,875	157,691
Extracurricular Activities	1,169,292	256,768	49,066	57,721	(805,737)
Interest and Fiscal Charges	560,372	0	0	0	(560,372)
<i>Total Governmental Activities</i>	<u>\$54,137,778</u>	<u>\$1,178,717</u>	<u>\$5,372,494</u>	<u>\$86,596</u>	<u>(47,499,971)</u>
General Revenues					
Property Taxes Levied for:					
					34,233,554
					1,198,319
Grants and Entitlements not					
					13,864,734
Investment Earnings					
					135,211
Miscellaneous					
					494,327
					<u>49,926,145</u>
					Change in Net Position
					2,426,174
					<i>Net Position Beginning</i>
					<i>of Year - Restated (See Note 3)</i>
					(23,853,146)
					<i>Net Position End of Year</i>
					<u>(\$21,426,972)</u>

See accompanying notes to the basic financial statements

Boardman Local School District

Mahoning County, Ohio

Balance Sheet
Governmental Funds
June 30, 2021

	General	Other Governmental Funds	Total Governmental Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$12,528,581	\$3,510,363	\$16,038,944
Accrued Interest Receivable	15,484	0	15,484
Accounts Receivable	800	2,771	3,571
Interfund Receivable	1,288,913	0	1,288,913
Intergovernmental Receivable	113,978	227,764	341,742
Property Taxes Receivable	36,430,595	1,264,072	37,694,667
Inventory Held for Resale	0	84,460	84,460
Materials and Supplies Inventory	50,998	0	50,998
Note Receivable	115,500	0	115,500
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	97,292	0	97,292
<i>Total Assets</i>	<u>\$50,642,141</u>	<u>\$5,089,430</u>	<u>\$55,731,571</u>
Liabilities			
Accounts Payable	\$153,805	\$47,545	\$201,350
Accrued Wages and Benefits Payable	3,734,098	143,058	3,877,156
Intergovernmental Payable	1,096,938	106,962	1,203,900
Matured Compensated Absences Payable	339,095	0	339,095
Interfund Payable	0	1,288,913	1,288,913
<i>Total Liabilities</i>	<u>5,323,936</u>	<u>1,586,478</u>	<u>6,910,414</u>
Deferred Inflows of Resources			
Property Taxes	34,432,939	1,192,616	35,625,555
Other	57,750	0	57,750
Unavailable Revenue - Property Taxes	1,379,951	49,361	1,429,312
Unavailable Revenue - Other	28,875	0	28,875
<i>Total Deferred Inflows of Resources</i>	<u>35,899,515</u>	<u>1,241,977</u>	<u>37,141,492</u>
Fund Balances			
Nonspendable	76,203	0	76,203
Restricted	0	3,690,652	3,690,652
Committed	463,503	10,185	473,688
Assigned	887,238	0	887,238
Unassigned (Deficit)	7,991,746	(1,439,862)	6,551,884
<i>Total Fund Balances</i>	<u>9,418,690</u>	<u>2,260,975</u>	<u>11,679,665</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$50,642,141</u>	<u>\$5,089,430</u>	<u>\$55,731,571</u>

See accompanying notes to the basic financial statements

Boardman Local School District
Mahoning County, Ohio

*Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
June 30, 2021*

Total Governmental Fund Balances	\$11,679,665
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***Amounts reported for governmental activities in the
statement of net position are different because***

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	25,417,617
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Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:

Delinquent Property Taxes	1,429,312
Other	<u>28,875</u>

Total	1,458,187
-------	-----------

The net pension and OPEB liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Deferred Outflows - Pension	8,963,968
Deferred Inflows - Pension	(2,125,015)
Net Pension Liability	(53,466,917)
Deferred Outflows - OPEB	1,265,747
Deferred Inflows - OPEB	(6,091,262)
OPEB Asset	3,040,960
OPEB Liability	<u>(3,967,833)</u>

Total	(52,380,352)
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An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.

	1,800,585
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In the statement of activities, interest is accrued on outstanding bonds and lease purchase agreements, whereas in governmental funds, an interest expenditure is reported when due.

	(40,226)
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Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

General Obligation Bonds	(760,000)
Energy Conservation Loan	(870,000)
Qualified School Construction Bonds	(1,395,202)
Capital Leases	(3,328,478)
Compensated Absences	<u>(3,008,768)</u>

Total	<u>(9,362,448)</u>
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<i>Net Position of Governmental Activities</i>	<u><u>(\$21,426,972)</u></u>
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See accompanying notes to the basic financial statements

Boardman Local School District
Mahoning County, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2021

	General	Other Governmental Funds	Total Governmental Funds
Revenues			
Property Taxes	\$34,152,827	\$1,195,934	\$35,348,761
Tuition and Fees	813,077	0	813,077
Interest	111,411	23,800	135,211
Charges for Services	0	73,657	73,657
Extracurricular Activities	49,447	225,618	275,065
Rentals	16,918	0	16,918
Contributions and Donations	41,085	104,249	145,334
Intergovernmental	13,559,578	5,661,574	19,221,152
Miscellaneous	442,956	21,496	464,452
<i>Total Revenues</i>	<u>49,187,299</u>	<u>7,306,328</u>	<u>56,493,627</u>
Expenditures			
Current:			
Instruction:			
Regular	23,454,295	181,794	23,636,089
Special	5,829,984	1,601,192	7,431,176
Other	50,820	39,268	90,088
Support Services:			
Pupils	2,076,962	781,576	2,858,538
Instructional Staff	980,340	868,330	1,848,670
Board of Education	202,412	573	202,985
Administration	2,768,558	254,242	3,022,800
Fiscal	1,044,160	20,088	1,064,248
Business	222,050	0	222,050
Operation and Maintenance of Plant	4,237,041	732,721	4,969,762
Pupil Transportation	2,395,948	213,935	2,609,883
Central	259,081	223,908	482,989
Operation of Non-Instructional Services	27,450	1,662,766	1,690,216
Extracurricular Activities	718,921	368,965	1,087,886
Capital Outlay	0	770,331	770,331
Debt Service:			
Principal Retirement	130,762	838,533	969,295
Interest and Fiscal Charges	7,533	552,175	559,708
<i>Total Expenditures</i>	<u>44,406,317</u>	<u>9,110,397</u>	<u>53,516,714</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>4,780,982</u>	<u>(1,804,069)</u>	<u>2,976,913</u>
Other Financing Sources (Uses)			
Proceeds from Sale of Capital Assets	58,750	0	58,750
Transfers In	0	996,976	996,976
Transfers Out	(996,976)	0	(996,976)
<i>Total Other Financing Sources (Uses)</i>	<u>(938,226)</u>	<u>996,976</u>	<u>58,750</u>
<i>Net Change in Fund Balances</i>	3,842,756	(807,093)	3,035,663
<i>Fund Balance Beginning of Year - Restated (See Note 3)</i>	5,575,934	3,068,068	8,644,002
<i>Fund Balance End of Year</i>	<u>\$9,418,690</u>	<u>\$2,260,975</u>	<u>\$11,679,665</u>

See accompanying notes to the basic financial statements

Boardman Local School District
Mahoning County, Ohio

*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2021*

Net Change in Fund Balances - Total Governmental Funds		\$3,035,663
 Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		
Capital Outlay	2,716,880	
Current Year Depreciation	<u>(1,442,212)</u>	
Total		1,274,668
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property Taxes	83,112	
Intergovernmental	<u>(71,537)</u>	
Total		11,575
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	3,827,708	
OPEB	<u>123,322</u>	
Total		3,951,030
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension	(5,558,824)	
OPEB	<u>274,652</u>	
Total		(5,284,172)
Repayment of long-term bond and lease/purchase principal is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position.		
		969,295
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued Interest on Bonds and Lease Purchases		(664)
Some expenses reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences		(437,982)
The internal service fund used by management to charge the costs of insurance to individual funds are not reported in the district-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		
		<u>(1,093,239)</u>
<i>Change in Net Position of Governmental Activities</i>		<u><u>\$2,426,174</u></u>
See accompanying notes to the basic financial statements		

Boardman Local School District
Mahoning County, Ohio

*Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2021*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$32,078,938	\$34,799,624	\$34,862,624	\$63,000
Tuition and Fees	657,972	694,099	715,068	20,969
Interest	106,195	112,026	115,410	3,384
Rentals	15,337	16,179	16,668	489
Contributions and Donations	24,325	25,661	26,436	775
Intergovernmental	12,374,900	13,054,375	13,448,746	394,371
Miscellaneous	104,389	110,120	449,965	339,845
<i>Total Revenues</i>	<u>45,362,056</u>	<u>48,812,084</u>	<u>49,634,917</u>	<u>822,833</u>
Expenditures				
Current:				
Instruction:				
Regular	24,449,427	24,202,173	23,726,332	475,841
Special	5,996,767	6,244,493	5,860,912	383,581
Other	62,236	61,997	60,687	1,310
Support Services:				
Pupils	2,059,362	2,208,255	2,054,147	154,108
Instructional Staff	995,924	1,065,487	957,963	107,524
Board of Education	210,268	222,020	210,645	11,375
Administration	2,764,977	2,739,978	2,681,984	57,994
Fiscal	1,080,367	1,088,294	1,047,748	40,546
Business	232,958	253,526	227,161	26,365
Operation and Maintenance of Plant	4,496,860	4,602,712	4,300,238	302,474
Pupil Transportation	2,622,424	3,249,341	3,009,103	240,238
Central	265,188	275,919	261,283	14,636
Operation of Non-Instructional Services	2,117	105,000	2,064	102,936
Extracurricular Activities	740,346	849,205	746,536	102,669
<i>Total Expenditures</i>	<u>45,979,221</u>	<u>47,168,400</u>	<u>45,146,803</u>	<u>2,021,597</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(617,165)</u>	<u>1,643,684</u>	<u>4,488,114</u>	<u>2,844,430</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	0	29,875	29,875
Advances In	0	0	51,501	51,501
Advances Out	(1,000,000)	(1,338,913)	(1,288,913)	50,000
Transfers Out	(1,000,000)	(1,052,671)	(1,049,903)	2,768
<i>Total Other Financing Sources (Uses)</i>	<u>(2,000,000)</u>	<u>(2,391,584)</u>	<u>(2,257,440)</u>	<u>134,144</u>
<i>Net Change in Fund Balance</i>	<u>(2,617,165)</u>	<u>(747,900)</u>	<u>2,230,674</u>	<u>2,978,574</u>
<i>Fund Balance Beginning of Year - Restated (See Note 3)</i>	8,465,631	8,465,631	8,465,631	0
Prior Year Encumbrances Appropriated	524,108	524,108	524,108	0
<i>Fund Balance End of Year</i>	<u>\$6,372,574</u>	<u>\$8,241,839</u>	<u>\$11,220,413</u>	<u>\$2,978,574</u>

See accompanying notes to the basic financial statements

Boardman Local School District

Mahoning County, Ohio

Statement of Fund Net Position

Proprietary Fund

June 30, 2021

	<u>Internal Service</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	\$2,222,542
Liabilities	
Claims Payable	<u>421,957</u>
Net Position	
Unrestricted	<u><u>\$1,800,585</u></u>

See accompanying notes to the basic financial statements

Boardman Local School District

Mahoning County, Ohio

*Statement of Revenues,
Expenses and Changes in Fund Net Position
Proprietary Fund
For the Fiscal Year Ended June 30, 2021*

	<u>Internal Service</u>
Operating Revenues	
Charges for Services	<u>\$5,996,893</u>
Operating Expenses	
Purchased Services	918,121
Claims	6,172,011
<i>Total Operating Expenses</i>	<u>7,090,132</u>
<i>Change in Net Position</i>	(1,093,239)
<i>Net Position Beginning of Year</i>	<u>2,893,824</u>
<i>Net Position End of Year</i>	<u><u>\$1,800,585</u></u>

See accompanying notes to the basic financial statements

Boardman Local School District

Mahoning County, Ohio

Statement of Cash Flows

Proprietary Fund

For the Fiscal Year Ended June 30, 2021

	<u>Internal Service</u>
<i>Change in Cash and Cash Equivalents</i>	
Cash Flows from Operating Activities	
Cash Received from Charges for Services	\$5,996,893
Cash Payments for Goods and Services	(918,121)
Cash Payments for Claims	<u>(6,319,718)</u>
<i>Net Change in Cash and Cash Equivalents</i>	(1,240,946)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>3,463,488</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$2,222,542</u></u>
 Reconciliation of Operating Loss to Net Cash Used for Operating Activities	
Operating Loss	(\$1,093,239)
Adjustments:	
Change in Claims Payable	<u>(147,707)</u>
<i>Net Cash Used for Operating Activities</i>	<u><u>(\$1,240,946)</u></u>
 See accompanying notes to the basic financial statements	

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 1 - Description of the District

The Boardman Local School District (the "District") is organized under Section 2 and 3, Article VI of the Constitution of the State of Ohio to provide educational services to the students and other community members of the District. Under such laws there is no authority for a District to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms by the citizens of the District. The District serves an area of approximately 25 square miles in Mahoning County.

The District is staffed by 301 non-certificated and 343 certificated personnel to provide services to approximately 4,300 students and other community members.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

A. - Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34", and as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District. When applying GASB Statement No. 14, management has considered all potential component units.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the debt, the issuance of debt, or the levying of taxes. The financial statements of the reporting entity include only those of the District (the primary government). The following organizations are described due to their relationship to the District.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Jointly Governed Organizations

Area Cooperative Computerized Educational Service System (ACCESS) Council of Governments
The Area Cooperative Computerized Educational Service System/ACCESS Assembly (ACCESS) is a consortium of twenty-six school districts in Mahoning and Columbiana Counties, two educational service centers, twenty non-public schools and two Special Education Regional Resource Centers.

The jointly governed organization was formed for the purpose of utilizing computers and other electronic equipment for administrative and instructional functions among member districts. These include educational management information system services, fiscal services, library services, network services and student services.

ACCESS is governed by an Assembly, which makes all decisions regarding programs, fees, budget and policy. The Assembly is composed of the Superintendent of each of the member districts. Assembly members may designate proxy attendees at meetings for voting purposes. The Assembly meets twice per year, once in November and once in May. Budgets and fees are discussed at the fall meeting, while the Board of Directors are chosen at the spring meeting.

While the Assembly has overall governance for ACCESS, the Board of Directors is selected to make the majority of the day to day operational decisions. Everything from equipment purchases, contracts, personnel action and financial oversight is handled by the Board. The Board is made up of two superintendents each from both Mahoning and Columbiana counties, and the superintendents from both the Mahoning County and Columbiana County Educational Service Centers. The ACCESS Executive Director and the Treasurer are also part of the Board of Directors, but are non-voting members.

All ACCESS revenues are generated from charges for services and State funding. Each of the members supports the ACCESS Assembly based upon a per pupil charge. Financial information can be obtained by contacting the Treasurer, Brian Stidham, at 493 Bev Road, Unit 1, Boardman, Ohio 44512.

Mahoning County Career and Technical Center The Mahoning County Career and Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the participating school districts' elected boards, which possess its own budgeting and taxing authority. To obtain financial information, write to the Treasurer of the Career and Technical Center, at 7300 North Palmyra Road, Canfield, Ohio 44406.

Public Entity Risk Pools

Ohio School Boards Association Workers' Compensation Group Rating Plan The District participates in the Retrospective Rating Plan (Retro Plan) for Workers' Compensation. In 1997, the BWC began offering a two tier Retro Plan to private and public employers. With the Retro Plan, employers initially pay the BWC less premiums than required without the plan. Participants in the Retro Plan may earn possible premium reductions by assuming a portion of the risk. The greater the portion of assumed risk taken by the District, the greater the possibility of a premium reduction there is. The District was accepted into the Retro Plan for policy year 2005.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

B. - Fund Accounting

The District uses funds to report its financial Position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; and (b) for the accumulation of resources for, and the repayment of, general long-term debt principal, interest and related costs; (c) for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Fund Type Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The District has no enterprise funds. The following is a description of the District's internal service fund.

Internal Service Fund The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the District on a cost reimbursement basis. The District's only internal service fund is a self-insurance fund that accounts for medical and prescription drug, dental and vision claims of the District's employees.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Fiduciary Funds

Fiduciary fund reporting focuses on Net Position and changes in Net Position. The fiduciary fund category is split into two classifications: private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The private purpose trust fund accounts for scholarship programs for students. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The District has no custodial funds.

C. - Basis of Presentation and Measurement Focus

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

D. - Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for the proprietary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: interest, tuition, grants, student fees and rentals.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of net position and balance sheets will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 15 and 16.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

In addition to liabilities, the statements of net position and balance sheets report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance fiscal year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (see Notes 15 and 16).

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. - Budgets

The District is required by state statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2021 is as follows:

1. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer.

The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final Amended Certificate issued for fiscal year 2021.

2. By July 1, the annual Appropriation Resolution is legally enacted by the Board of Education at the object level within the general fund and at the fund level of expenditures for all other District funds, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the object level of expenditures for the general fund, the District has elected to present the budgetary statement comparison at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

3. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
4. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
5. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2021.
6. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

F. - Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. During fiscal 2021, the District's investments were limited to investments in the State Treasury Asset Reserve of Ohio (STAR Ohio), a repurchase agreement, and a money market fund.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79' "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business days(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the General fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal 2021 amounted to \$111,411, of which \$4,402 was assigned from other District funds.

For purposes of the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 6.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

G - Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories consist of donated food, purchased food, and non-food supplies held for resale and are expensed/expended when used.

H. - Capital Assets

The District's only capital assets are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	15 - 50 years
Buildings and Improvements	10 - 50 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	6 - 10 years

I. - Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental column of the Statement of Net Position.

J. - Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid from them are not presented on the financial statements.

K. - Compensated Absences

Compensated absences of the District consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. For fiscal year 2021, a severance liability was calculated using a five-year average of balances. However, historically and going forward, a liability for severance was accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least 10 years of service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at June 30, 2021, and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund or funds from which the employees who have accumulated the leave are paid.

L. – Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

M. - Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District Board of Education, which may be expressed by a motion but need not be passed by formal action, such as a Board Resolution.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

N. – Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include operation of instructional services, food service operations and extracurricular activities.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

O. - Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

P. – Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

assets include the amounts required by state statute to be set aside for budget stabilization. See Note 18 for details.

Q. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Note 3 – Change in Accounting Principles & Restatement of Prior Year Fund Balance/Net Position

For fiscal year 2021, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 83, “Certain Asset Retirement Obligations”, Statement No. 84, “Fiduciary Activities” and related guidance from (GASB) Implementation Guide No. 2019-2, Fiduciary Activities, and Statement No. 88, “Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements”.

GASB Statement No. 83, Certain Asset Retirement Obligations, addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The implementation of this Statement had no effect on the beginning fund balance/net position of the School District.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its private purpose trust fund and its agency funds and none of them will be reported in the new fiduciary fund classification of custodial funds and have been reclassified as governmental funds. GASB Statement 84 was incorporated into the School District’s fiscal year 2021 financial statements and had the following effect on the beginning fund balance/net position as presented below.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, aims to improve the information that is disclosed in notes to financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement also requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. The implementation of this Statement had no effect on the note disclosure of the School District.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Restatement of Fund Balances and Net Position

The implementation of GASB Statement No. 84 had the following effect on fund balances as of June 30, 2020:

	General	Nonmajor Governmental	Total
Fund Balances at June 30, 2020	\$5,550,729	\$2,215,972	\$7,766,701
Adjustment due to GASB 84	25,205	852,096	877,301
<i>Restated Fund Balances</i>			
<i>at June 30, 2020</i>	<u>\$5,575,934</u>	<u>\$3,068,068</u>	<u>\$8,644,002</u>

The implementation of GASB Statement No. 84 had the following effect on governmental and fiduciary net position as of June 30, 2020:

	Governmental Activities	Private Purpose	Agency
Net Position at June 30, 2020	(\$24,730,447)	\$640,701	\$0
Adjustments:			
GASB Statement 84	877,301	(640,701)	0
Assets	0	0	(236,600)
Liabilities	0	0	236,600
<i>Restated Net Position</i>			
<i>at June 30, 2020</i>	<u>(\$23,853,146)</u>	<u>\$0</u>	<u>\$0</u>

The implementation of GASB Statement No. 84 also caused a restatement of the general fund budgetary basis fund balance from \$8,440,426, as previously reported, to \$8,465,631.

Note 4 – Fund Deficits

Fund balances at June 30, 2021 included the following individual fund deficits:

Nonmajor Governmental Funds:	Deficit
ESSER Fund	\$1,287,158
Coronavirus Relief Fund	13,037
IDEA Part B	108,048
Title I	22,846
Improving Teacher Quality	3,092
Miscellaneous Federal Grants	5,681
	<u>\$1,439,862</u>

These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. These deficit fund balances are the result of adjustments for accrued liabilities.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 5 - Budgetary Basis of Accounting

While the District is reporting its financial Position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the fund liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balances (GAAP).
4. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transaction (GAAP).
5. *Certain funds have legally separate adopted budgets (budget) but are included in the General Fund (GAAP).

*As part of Governmental Accounting Standards Board No. 54 "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the General fund on a GAAP basis. These include the uniform school supplies, adult education, public school support, television network and separation special revenue funds.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance	
GAAP Basis	\$3,842,756
Net Adjustment for Revenue Accruals	413,714
Advances In	51,501
Net Adjustment for Expenditure Accruals	29,448
Advance Out	(1,288,913)
Net Adjustment for Funds Budgeted as Special Revenue	5,029
Adjustment for Encumbrances	(822,861)
Budget Basis	<u><u>\$2,230,674</u></u>

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 6 - Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to payment of principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

7. The State Treasurer's investment pool (STAROhio);
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits

At June 30, 2021, the carrying value amount of all the District's deposits was \$6,969,334, exclusive of the \$4,587,234 repurchase agreement, \$20,336 money market funds, \$617,065 Federal bonds and \$6,164,809 in STAR Ohio, included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investments Risk Disclosures", as of June 30, 2021, \$750,000 of the District's bank balance of \$7,051,595 was exposed to custodial risk as described below, meaning \$6,301,595 was covered by the Federal Deposit Insurance Corporation (FDIC).

Custodial Credit Risk Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

B. Investments

As of June 30, 2021, the District had the following investments. All investments are in an internal investment pool.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

	<u>Fair Value</u>	<u>Maturity</u>
Repurchase Agreements	\$4,587,234	6 months or less
Money Market Funds	20,336	6 months or less
STAR Ohio	6,164,809	6 months or less
FHLB Bonds/Notes	154,485	1 to 3 Years
FFCB Bonds/Notes	159,453	1 to 3 Years
FHLMC Bonds/Notes	128,808	3 to 5 Years
FHLB Bonds/Notes	25,015	3 to 5 Years
FNMA Bonds/Notes	149,304	3 to 5 Years
Total Portfolio	<u>\$11,389,444</u>	

The weighted average of maturities is one 0.17 years.

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase.

Credit Risk The securities underlying the repurchase agreement and money market funds had a credit risk rating of AAA by Standard and Poors. STAROhio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy that would further limit its investment choices.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the District's investment in repurchase agreements and money market funds, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the District. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk The District places no limit on the amount it may invest in any one issuer. Following are the District's investment percentages by investment type.

	<u>Fair Value</u>	<u>% of Total</u>
STAR Ohio	\$6,164,809	54.13%
Repurchase Agreements	4,587,234	40.28%
FHLMC Bonds/Notes	283,293	2.49%
FFCB Bonds/Notes	159,453	1.40%
FNMA Bonds/Notes	149,304	1.31%
FHLB Bonds/Notes	25,015	0.22%
Money Market Funds	20,336	0.19%
Total Portfolio	<u>\$11,389,444</u>	<u>100.00%</u>

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the Statement of Net Position as of June 30, 2021:

<u>Cash and Investments per Note Disclosure</u>	
Carrying amount of deposits	\$6,969,334
Investments	11,389,444
Total	<u>\$18,358,778</u>

<u>Cash and Investments per Statement of Net Position</u>	
Governmental Activities	\$18,358,778
Total	<u>\$18,358,778</u>

Note 7 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property located in the District. Real property tax revenue received in calendar 2021 represent collections of calendar year 2019 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2019, on the assessed value listed as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2021 represents collections of calendar year 2019 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien December 31, 2018, were levied after April 1, 2019 and are collected in 2021 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Mahoning County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Boardman Local School District
Mahoning County, Ohio

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021*

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2021 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2021 was \$617,705 in the general fund and \$22,095 in the permanent improvement capital projects fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been made unavailable. The assessed values upon which the fiscal year 2021 taxes were collected are:

	2020 Second Half Collections		2021 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$802,034,890	94.79 %	\$875,114,610	94.98 %
Public Utility Personal	44,058,190	5.21	46,222,470	5.02
Total	\$846,093,080	100.00 %	\$921,337,080	100.00 %
Tax rate per \$1,000 of assessed valuation	\$63.65		\$62.65	

Note 8 - Receivables

Receivables at June 30, 2021, consisted of taxes, accounts (rent, student fees and tuition), accrued interest and intergovernmental distributions and grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal funds. All receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables are as follows:

General Fund:	
Medicaid Reimbursement	\$113,978
Non-major Governmental Funds:	
Food Service Reimbursements	227,572
Other Grants	192
Total Intergovernmental Receivable	\$341,742

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 9 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Nonmajor Governmental	Total
<i>Nonspendable:</i>			
Inventory	\$50,998	\$0	\$50,998
Unclaimed Funds	25,205	0	25,205
<i>Total Nonspendable</i>	<u>76,203</u>	<u>0</u>	<u>76,203</u>
<i>Restricted for:</i>			
Food Service Operations	0	1,315,876	1,315,876
Trusts & Endowments	0	659,775	659,775
Technology Improvements	0	16,633	16,633
Athletics & Music	0	336,799	336,799
Auxiliary Services	0	11,953	11,953
Student Wellness	0	43,902	43,902
Debt Service Payments	0	580,000	580,000
Capital Improvements	0	724,220	724,220
Other Purposes	0	1,494	1,494
<i>Total Restricted</i>	<u>0</u>	<u>3,690,652</u>	<u>3,690,652</u>
<i>Committed to:</i>			
Boardman Schools Television Network	184,659	0	184,659
Termination Payments	278,844	0	278,844
District Agencies	0	10,185	10,185
<i>Total Committed</i>	<u>463,503</u>	<u>10,185</u>	<u>473,688</u>
<i>Assigned to:</i>			
Other Purposes	120,890	0	120,890
Encumbrances	669,056	0	669,056
Budget Stabilization	97,292	0	97,292
<i>Total Assigned</i>	<u>887,238</u>	<u>0</u>	<u>887,238</u>
<i>Unassigned (Deficit)</i>	<u>7,991,746</u>	<u>(1,439,862)</u>	<u>6,551,884</u>
<i>Total Fund Balances</i>	<u><u>\$9,418,690</u></u>	<u><u>\$2,260,975</u></u>	<u><u>\$11,679,665</u></u>

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 10 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

	Balance 6/30/20	Additions	Reductions	Balance 6/30/21
Governmental Activities:				
<i>Capital assets not being depreciated:</i>				
Land	\$3,438,919	\$0	\$0	\$3,438,919
<i>Capital assets being depreciated:</i>				
Land improvements	3,150,011	400,818	0	3,550,829
Buildings and improvements	43,067,322	286,357	0	43,353,679
Furniture, fixtures and equipment	3,569,936	1,163,930	0	4,733,866
Vehicles	5,586,838	865,775	0	6,452,613
<i>Total capital assets being depreciated</i>	<u>55,374,107</u>	<u>2,716,880</u>	<u>0</u>	<u>58,090,987</u>
<i>Accumulated depreciation:</i>				
Land improvements	(2,393,381)	(105,291)	0	(2,498,672)
Buildings and improvements	(25,296,781)	(689,089)	0	(25,985,870)
Furniture, fixtures and equipment	(2,462,606)	(239,066)	0	(2,701,672)
Vehicles	(4,517,309)	(408,766)	0	(4,926,075)
<i>Total accumulated depreciation</i>	<u>(34,670,077)</u>	<u>(1,442,212) *</u>	<u>0</u>	<u>(36,112,289)</u>
Capital assets being depreciated, net	<u>20,704,030</u>	<u>1,274,668</u>	<u>0</u>	<u>21,978,698</u>
Governmental activities capital assets, net	<u>\$24,142,949</u>	<u>\$1,274,668</u>	<u>\$0</u>	<u>\$25,417,617</u>

* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$295,371
Special	33,853
Other	295
Support Services:	
Pupil	198
Instructional Staff	70,906
Administration	12,222
Fiscal	309
Operation and Maintenance of Plant	451,832
Pupil Transportation	429,549
Central	8,718
Operation of Non-Instructional Services	69,451
Extracurricular	69,508
Total Depreciation Expense	<u><u>\$1,442,212</u></u>

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 11 - Interfund Activity

A. Interfund Transfers

Interfund transfers for the year ended June 30, 2021, consisted of the following, as reported on the fund financial statements:

	Transfers In	Transfers Out
Major Governmental Fund:		
General	\$0	\$996,976
Non-major Governmental Funds:		
District Manged Student Activity	28,167	0
Bond Retirement	967,741	0
Title I Fund	1,068	0
Total	\$996,976	\$996,976

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated on the government-wide financials. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

B. Interfund Receivable/Payable

	Interfund Receivable	Interfund Payable
Major Governmental Fund:		
General	\$1,288,913	\$0
Non-major Governmental Funds:		
District Managed Student Activites	0	70
Student Activites Fund	0	355
ESSER Fund	0	1,251,136
Coronavirus Relief Fund	0	13,037
IDEA Part B	0	2,072
Title I	0	19,369
Improving Teacher Quality	0	2,368
Miscellaneous Federal Grants	0	506
Total	\$1,288,913	\$1,288,913

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 12 - Long-term Obligations

The changes in the District's long-term obligations during fiscal year 2021 were as follows:

	Amount			Amount	
	Outstanding			Outstanding	Amounts
	6/30/20	Additions	Deductions	6/30/21	due in
					One Year
Governmental-Type Activities					
2011 Qualified School Construction Bonds	\$1,627,735	\$0	(\$232,533)	\$1,395,202	\$232,533
2017 Refunding Energy Conservation Note 1.77%	1,150,000	0	(280,000)	870,000	285,000
2018 School Imp. & Refunding 2.80%	810,000	0	(50,000)	760,000	50,000
Capital Lease Obligations	3,735,240	0	(406,762)	3,328,478	421,478
Compensated Absences	2,570,786	957,757	(519,775)	3,008,768	586,686
<i>Total Before Net Pension & OPEB Liability</i>	<u>9,893,761</u>	<u>957,757</u>	<u>(1,489,070)</u>	<u>9,362,448</u>	<u>1,575,697</u>
Net Pension Liability:					
STRS & SERS Plans	50,307,725	3,159,192	0	53,466,917	0
Net OPEB Liability (net of OPEB asset):					
STRS & SERS Plans	1,908,176	0	(981,303)	926,873	0
<i>Total Long-Term Obligations</i>	<u>\$62,109,662</u>	<u>\$4,116,949</u>	<u>(\$2,470,373)</u>	<u>\$63,756,238</u>	<u>\$1,575,697</u>

On August 10, 2011, the District issued Qualified School Construction Bonds of \$3,488,000 (par value) with an interest rate of 5.14 percent and maturing on 12/1/2026. The purpose of the issuance is to assist the District in paying the costs of installations, modifications and remodeling of school buildings to conserve energy. After paying issuance costs of \$69,760, the net proceeds were \$3,418,240.

The District has implemented House Bill 264 (HB264) energy conservation projects. The HB264 program is a state house bill that allows special financing opportunities for energy conservation permanent improvements in school districts. The project will encompass heating, air conditioning, and lighting improvements. The special HB264 capital lease financing agreement was for \$3,488,480 over 15 years at rates ranging from 3.30 percent to 3.62 percent. On September 29, 2018 the District issued Energy Conservation Improvement Refunding Bonds in the amount of \$1,850,000 to currently refund the District's 2008 Energy Conservation Improvement Bonds, dated July 3, 2008. The bonds were issued for the purpose of interest savings at a rate of 1.77 percent and will mature on January 1, 2024. This refunding resulted in a cash flow savings of \$114,120 and a net present value savings of \$107,459 for the District.

On July 3, 2008 the District entered into a lease purchase agreement in the amount of \$6,050,000 for classroom additions. The term of the lease is for 28 years at a rate of 4.40 percent and will mature on December 1, 2036.

On May 28, 2016 the District entered into a lease purchase agreement in the amount of \$1,350,000 for Phase II of the stadium project. The term of the lease is for 8 years at a rate of 3.2 percent and will mature on June 1, 2023. This lease agreement is being repaid by donations from booster clubs associated with the District.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

In November of 2018 the Board of Education passed a resolution for the issuance and sale of refunding bonds (Stadium phase I and II) in the amount of \$845,000 for acquiring athletic facilities improvements at the Boardman High School campus and related site improvements constructed from proceeds of a lease-purchase agreement dated May 28, 2015. The bonds were issued at an interest rate of 2.80 percent and mature on June 1, 2028 and are being repaid with booster club donations. This bond was refinanced to a lower interest rate in fiscal year 20 and no principal payment was made.

On July 15, 2017, the District entered into a lease agreement in the amount of \$654,328 for the purchase of eight busses. The term of the lease is 4 years and will mature on July 15, 2021.

Compensated absences will be paid from the General fund and the Food Service, Auxiliary Services, IDEA Grant and Title I special revenue funds. The District pays obligations related to employee compensation from the fund benefitting from their service.

The capital leases are being repaid from the General fund and the Permanent Improvement capital projects fund.

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 15 and 16.

The District's overall legal debt margin was \$80,475,135 with an unvoted debt margin of \$921,337, and a legal energy conservation debt margin of \$7,422,034 at June 30, 2021.

Principal and interest requirements to retire the school construction bonds, energy conservation note and bus purchase loan outstanding at June 30, 2021, are as follows:

Fiscal year Ending June 30,	2011 Qualified School Construction Bonds		2017 Refunding Energy Conservation Note		2018 School Improvement & Refunding Bonds	
	Principal	***Interest	Principal	Interest	Principal	Interest
2022	\$232,533	\$179,283	\$285,000	\$14,160	\$50,000	\$20,580
2023	232,533	179,283	290,000	9,071	60,000	19,040
2024	232,533	179,283	150,000	2,611	60,000	17,360
2025	232,533	179,283	145,000	1,327	65,000	15,610
2026	232,535	179,283	0	0	65,000	13,790
2027 - 2031	232,535	89,642	0	0	460,000	19,880
<i>Total</i>	<u>\$1,395,202</u>	<u>\$986,057</u>	<u>\$870,000</u>	<u>\$27,169</u>	<u>\$760,000</u>	<u>\$106,260</u>

***Interest payments made on the 2012 Qualified School Construction Bonds are being offset by tax credits receipted from the Federal government in the approximate amount of \$2,744,527 through 2026. These tax credits will reduce the net amount of interest paid by the District over the life of the bonds.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 13 – Capitalized Lease – Lessee Disclosure

In prior fiscal years, the District entered into capital lease obligations for classroom additions and for the purchase of busses. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements. These expenditures are reflected as program/function expenditures on a budgetary basis.

Governmental activities capital assets consisting of building improvements and equipment have been capitalized in the amount of \$12,339,387. This amount represents the present value of the future minimum lease payments at the time of acquisition.

Principal and interest payments on the classroom additions lease in the 2021 fiscal year totaled \$276,000 and \$154,702, respectively. These amounts are reported as debt service payments of the Permanent Improvement capital projects fund.

Principal and interest payments on the bus purchase lease in the 2021 fiscal year totaled \$130,762 and \$7,533, respectively. These amounts are reported as debt service payments of the general fund.

The following is a schedule of the future minimum lease payments required under the capital lease obligations and the present value of the future minimum lease payments as of June 30, 2021:

Fiscal Year Ending June 30,	
2022	\$423,489
2023	560,964
2024	422,338
2025	421,556
2026	421,223
2027 - 2031	1,072,914
2032 - 2036	811,947
2037	161,768
Total Minimum Lease Payments	4,296,199
Less: Amount Representing Interest	(967,721)
Present Value of Minimum Lease	\$3,328,478

Note 14 - Risk Management

A. Property, Fleet and Liability Insurance

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains comprehensive commercial insurance coverage for real property, building contents, vehicles, boilers, electronic data processing equipment and instruments.

The comprehensive commercial property coverage limit is \$170,353,812. The deductible is \$5,000 and the coinsurance is 100 percent. The business auto coverage limits are \$10,000,000 for liability and \$1,000,000 for uninsured motorists with no deductible. The District's audio-visual and computer equipment policy and musical instrument policy are covered under the commercial property coverage limit. The District's machinery and equipment policy has a \$100,000,000 annual aggregate with a \$1,000 deductible. The District's commercial crime coverage liability limit is \$100,000. The

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

District has general liability coverage limits of \$10,000,000 each occurrence and \$10,000,000 annual aggregate.

Settled claims have not exceeded this commercial coverage in any of the past four years, and there has been no significant reduction in insurance coverage from last year.

B. Employee Medical Benefits

During the fiscal year, the District elected to provide medical, vision, dental and prescription drug benefits through a self-insurance program. The District maintains an insurance reserve internal service fund to account for and finance its uninsured risks of loss in this program. A third party administrator, Medical Mutual of Ohio, reviews all claims which are then paid by the District. The District pays into the insurance reserve internal service fund as follows;

	Medical/RX	Dental	Vision
Family	\$ 1,820	\$ 192	\$ 13
Employee/Spouse	1,365	74	10
Employee/Dependent	1,105	29	8
Single	650	107	5

The premium is paid by the fund that pays the salary for the employee and is based on historical cost information.

The claims liability of \$421,957 reported in the internal service fund at June 30, 2021, is based on an estimate provided by the third party administrator and the requirements of the Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the claims liability amount during the last fiscal year was as follows:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2020	\$570,452	5,008,477	5,009,265	\$569,664
2021	569,664	6,172,011	6,319,718	421,957

C. Workers' Compensation

The District participates in the Retrospective Rating Plan (Retro Plan) for Workers' Compensation. In 1997, the BWC began offering a two tier Retro Plan to private and public employers. With the Retro Plan, employers initially pay the BWC less premiums than required without the plan. Participants in the Retro Plan may earn possible premium reductions by assuming a portion of the risk. The greater the portion of assumed risk taken by the District, the greater the possibility of a premium reduction there is. The District was accepted into the Retro Plan for policy year 2005.

The District meets monthly with representatives from PRM, our third party administrator, and Comp 1, our MCO, and a consultant from the BWC. Claims are reviewed and watched to ensure that the District has maximized the potential for savings.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 15 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

A. Net Pension Liability/Net OPEB Liability

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions-between an employer and its employees-of salaries and benefits for employee services. Pensions/OPEB are provided to an employee-on a deferred-payment basis-as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 16 for the required OPEB disclosures.

Boardman Local School District
Mahoning County, Ohio

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021*

B. School Employees Retirement System

Plan Description - District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. Established in 1937, SERS provides retirement, disability, and survivor benefits to non-teaching employees of Ohio's public K-12 school districts. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or Before August 1, 2017*	Eligible to Retire on or After August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2021, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$895,021 for fiscal year 2021. Of this amount \$524,688 is reported as an intergovernmental payable.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

C. State Teachers Retirement System

Plan Description - District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CO Plan offers features of both the DB Plan and the DC Plan. In the CO Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the CO Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or CO Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

A DB or CO Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2021 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2021, the full employer contribution was allocated to pension.

The District's contractually required contribution to STRS was \$2,932,687 for fiscal year 2021. Of this amount \$506,756 is reported as an intergovernmental payable.

D. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability Prior Measurement Date	0.18750860%	0.17675704%	
Proportion of the Net Pension Liability Current Measurement Date	<u>0.17538530%</u>	<u>0.17302777%</u>	
Change in Proportionate Share	<u>-0.01212330%</u>	<u>-0.00372927%</u>	
Proportionate Share of the Net Pension Liability	\$11,600,353	\$41,866,564	\$53,466,917
Pension Expense	\$864,938	\$4,693,886	\$5,558,824

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$22,534	\$93,938	\$116,472
Net difference between projected and actual earnings on pension plan investments	736,387	2,035,976	2,772,363
Change of Assumptions	0	2,247,425	2,247,425
District contributions subsequent to the measurement date	895,021	2,932,687	3,827,708
Total Deferred Outflows of Resources	\$1,653,942	\$7,310,026	\$8,963,968
Deferred Inflows of Resources			
Differences between expected and actual experience	\$0	\$267,708	\$267,708
Change in Proportionate Share	533,971	1,323,336	1,857,307
Total Deferred Inflows of Resources	\$533,971	\$1,591,044	\$2,125,015

\$3,827,708 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2022	(\$380,120)	\$932,725	\$552,605
2023	67,575	237,745	305,320
2024	306,943	844,252	1,151,195
2025	230,552	771,573	1,002,125
Total	\$224,950	\$2,786,295	\$3,011,245

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	7.50 Percent Net of Investment Expense, Including Inflation
COLA or Ad hoc COLA	2.50 Percent
Future Salary Increases, Including Inflation	3.50 Percent to 18.20 Percent
Wage Inflation	3.00 Percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five-year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	1.85 %
U.S. Stocks	22.50	5.75
Non-U.S. Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	<u>100.00 %</u>	

Boardman Local School District
Mahoning County, Ohio

*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021*

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
District's Proportionate Share of the Net Pension Liability	\$15,891,067	\$11,600,353	\$8,000,362

Actuarial Assumptions - STRS

The total pension liability in the June 30, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 Percent
Projected Salary Increases	12.50 Percent at Age 20 to 2.50 Percent at Age 65
Investment Rate of Return	7.45 Percent, Net of Investment Expenses, Including Inflation
Discount Rate of Return	7.45 Percent
Payroll Increases	3.00 Percent
Cost of Living Adjustments (COLA)	0 Percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of the latest available actuarial experience study which is for the period July 1, 2011 through June 30, 2016.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Fixed Income	21.00	3.00
Alternatives	17.00	7.09
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	7.45 %

*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
District's Proportionate Share of the Net Pension Liability	\$59,610,698	\$41,866,564	\$26,829,888

E. Social Security System

Effective, July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System of Ohio. As of June 30, 2021, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 16 – Defined Benefit Other Postemployment Benefit (OPEB) Plans

See note 15 for a description of the net OPEB liability (asset).

Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the District's surcharge obligation was \$123,322.

The surcharge added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$123,322 for fiscal year 2021, all of which was reported as an intergovernmental payable.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

OPEB Liabilities/(Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/(asset) was measured as of June 30, 2020, and the total OPEB liability/(asset) used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/(asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability (Asset) Prior Measurement Date	0.19229030%	0.17675704%	
Proportion of the Net OPEB Liability (Asset) Current Measurement Date	<u>0.18256950%</u>	<u>0.17302770%</u>	
Change in Proportionate Share	<u>-0.00972080%</u>	<u>-0.00372934%</u>	
Proportionate Share of the Net OPEB Liability (Asset)	\$3,967,833	(\$3,040,960)	\$926,873
OPEB Expense	(\$78,805)	(\$195,847)	(\$274,652)

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$52,115	\$194,851	\$246,966
Net difference between projected and actual earnings on OPEB plan investments	44,710	106,574	151,284
Change of Assumptions	676,378	50,197	726,575
Change in Proportionate Share	17,600	0	17,600
District contributions subsequent to the measurement date	123,322	0	123,322
Total Deferred Outflows of Resources	\$914,125	\$351,622	\$1,265,747
Deferred Inflows of Resources			
Differences between expected and actual experience	\$2,017,920	\$605,716	\$2,623,636
Change of Assumptions	99,940	2,888,403	2,988,343
Change in Proportionate Share	412,044	67,239	479,283
Total Deferred Inflows of Resources	\$2,529,904	\$3,561,358	\$6,091,262

\$123,322 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2022	(\$347,291)	(\$800,301)	(\$1,147,592)
2023	(435,172)	(728,160)	(1,163,332)
2024	(420,319)	(710,471)	(1,130,790)
2025	(261,594)	(685,151)	(946,745)
2026	(202,810)	(138,708)	(341,518)
Thereafter	(71,915)	(146,945)	(218,860)
Total	(\$1,739,101)	(\$3,209,736)	(\$4,948,837)

Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent
Medical Trend Assumption	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015 and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 15 for details.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic pension benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e., municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.0% decreasing to 3.75%) and higher (8.0% decreasing to 5.75%) than the current rate.

	1% Decrease (1.63%)	Current Discount Rate (2.63%)	1% Increase (3.63%)
District's proportionate share of the net OPEB liability (asset)	\$4,856,529	\$3,967,833	\$3,261,321
	1% Decrease (6.0 % decreasing to 3.75 %)	Current Trend Rate (7.0% decreasing to 4.75 %)	1% Increase (8.0 % decreasing to 5.75 %)
District's proportionate share of the net OPEB liability (asset)	\$3,124,366	\$3,967,833	\$5,095,763

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return - Current Year	7.45 percent
Health Care Cost Trends:	
<i>Medical</i>	
Pre-Medicare	5.00 percent initial, 4 percent ultimate
Medicare	(6.69) percent initial, 4 percent ultimate
<i>Prescription Drug</i>	
Pre-Medicare	6.50 percent initial, 4 percent ultimate
Medicare	11.87 percent initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 15.

Discount Rate The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2020.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease (6.45%)</u>	<u>Current Discount Rate (7.45%)</u>	<u>1% Increase (8.45%)</u>
District's proportionate share of the net OPEB asset	(\$2,645,833)	(\$3,040,960)	(\$3,376,211)

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
District's proportionate share of the net OPEB asset	(\$3,355,401)	(\$3,040,960)	(\$2,657,925)

Note 17 - Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service and hours worked. Teachers do not earn vacation time. Administrators earn twenty days of vacation annually. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment.

Each employee earns sick leave at the rate of one and one-quarter days per month. Sick leave may be accumulated without a maximum for all employees. Upon retirement, classified employees receive payments for twenty five percent of the total sick leave accumulation up to a maximum of 63 days. Teachers and administrators receive payment for twenty five percent of the total sick leave accumulation up to 65 days.

Note 18 - Set-Asides

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

The following cash basis information describes the change in the fiscal year end set aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Capital Improvements	Budget Stabilization
Set-Aside Reserve Balance as of June 30, 2020	\$0	\$97,292
Current Year Set-Aside Requirement	724,632	0
Qualifying Disbursements	0	0
Current year offsets	(1,357,828)	0
Total	(\$633,196)	\$97,292
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0	\$97,292
Cash balance as of June 30, 2021	\$0	\$97,292

Although the District had current year offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

The total reserve balance for both set-asides at the end of the fiscal year was \$97,292.

Note 19 - Contingencies

A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2021, if applicable, cannot be determined at this time.

B. Litigation

The District is not party to any legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending at June 30, 2021.

C. School District Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2021 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2021 have been finalized, which did not result in a material receivable to, or a liability of, the School District.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 20 – Tax Abatements

As of June 30, 2021, the District provides tax abatements through an Enterprise Zone (Ezone). This program relates to the abatement of property taxes.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investments. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the City. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill was not a material amount.

In 2020, the Mahoning County Commissioners and the District entered into an agreement with Southern Park Mall, LLC for the Southern Park Mall Community Reinvestment Area (CRA), which authorized a 100 percent real property tax abatement for the construction of new structures and the remodeling of existing structures at the location. The terms of this CRA agreement are expected to impact property tax collections for the District regarding additional tax revenue from new construction, however the amount is not yet known.

Note 21 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID- 19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the School District received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. The School District's investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

Boardman Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2021

Note 22 – Subsequent Event

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported revenue and expenditures related to these programs. This new funding system calculates a unique base cost and a unique “per-pupil local capacity amount” for each School District. The School District’s state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.

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Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio (SERS)
Last Eight Fiscal Years (1)

	2021	2020	2019	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.175385300%	0.187508600%	0.198496500%	0.196076800%	0.195432000%	0.20487260%	0.20490400%	0.20490400%
School District's Proportionate Share of the Net Pension Liability	\$11,600,353	\$11,218,968	\$11,368,262	\$11,715,156	\$14,305,371	\$11,690,229	\$10,370,074	\$12,184,983
School District's Employee Payroll	\$6,416,007	\$6,449,565	\$6,310,000	\$6,338,864	\$7,165,364	\$7,890,432	\$6,076,429	\$6,066,770
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Employee Payroll	180.80%	173.95%	180.16%	184.81%	199.65%	148.16%	170.66%	200.85%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.55%	70.85%	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

(1) Information prior to 2014 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

*Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio (STRS)
Last Eight Fiscal Years (1)*

	2021	2020	2019	2018	2017	2016	2015	2014
School District's Proportion of the Net Pension Liability	0.173027770%	0.176757040%	0.180722580%	0.182532240%	0.182195130%	0.183074830%	0.185233120%	0.185233120%
School District's Proportionate Share of the Net Pension Liability	\$41,866,564	\$39,088,757	\$39,736,838	\$43,360,925	\$60,986,202	\$50,596,528	\$45,055,105	\$53,669,347
School District's Employee Payroll	\$20,881,750	\$20,646,426	\$18,917,807	\$18,536,643	\$19,170,429	\$19,723,779	\$19,158,308	\$18,794,385
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Employee Payroll	200.49%	189.32%	210.05%	233.92%	318.13%	256.53%	235.17%	285.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.48%	77.40%	77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

(1) Information prior to 2014 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of School District Pension Contributions
School Employees Retirement System of Ohio (SERS)
Last Ten Fiscal Years

	2021	2020	2019	2018
Contractually Required Pension Contribution	\$895,021	\$898,241	\$870,691	\$883,400
Pension Contributions in Relation to the Contractually Required Contribution	(\$895,021)	(\$898,241)	(\$870,691)	(\$883,400)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Employee Payroll	\$6,393,007	\$6,416,007	\$6,449,565	\$6,310,000
Contributions as a Percentage of Employee Payroll	14.00%	14.00%	13.50%	14.00%

See accompanying notes to the required supplementary information.

2017	2016	2015	2014	2013	2012
\$887,441	\$1,003,151	\$1,039,959	\$842,193	\$839,641	\$798,385
(\$887,441)	(\$1,003,151)	(\$1,039,959)	(\$842,193)	(\$839,641)	(\$798,385)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$6,338,864	\$7,165,364	\$7,890,432	\$6,076,429	\$6,066,770	\$5,935,948
14.00%	14.00%	13.18%	13.86%	13.84%	13.45%

Boardman Local School District
Mahoning County, Ohio

*Required Supplementary Information
Schedule of School District Pension Contributions
State Teachers Retirement System of Ohio (STRS)
Last Ten Fiscal Years*

	2021	2020	2019	2018
Contractually Required Pension Contribution	\$2,932,687	\$2,923,445	\$2,890,500	\$2,648,493
Pension Contributions in Relation to the Contractually Required Contribution	(\$2,932,687)	(\$2,923,445)	(\$2,890,500)	(\$2,648,493)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Employee Payroll	\$20,947,764	\$20,881,750	\$20,646,426	\$18,917,807
Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information.

2017	2016	2015	2014	2013	2012
\$2,595,130	\$2,683,860	\$2,761,329	\$2,490,580	\$2,443,270	\$2,619,856
(\$2,595,130)	(\$2,683,860)	(\$2,761,329)	(\$2,490,580)	(\$2,443,270)	(\$2,619,856)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$18,536,643	\$19,170,429	\$19,723,779	\$19,158,308	\$18,794,385	\$20,152,738
14.00%	14.00%	14.00%	13.00%	13.00%	13.00%

Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio (SERS)
Last Five Fiscal Years (1)

	2021	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.182569500%	0.192290300%	0.202760000%	0.198058700%	0.195432000%
School District's Proportionate Share of the Net OPEB Liability	\$3,967,833	\$4,835,697	\$5,556,197	\$5,315,375	\$5,645,406
School District's Employee Payroll	\$6,416,007	\$6,449,565	\$6,310,000	\$6,338,864	\$7,165,364
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Employee Payroll	61.84%	74.98%	88.05%	83.85%	78.79%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	18.17%	15.57%	13.57%	12.46%	11.49%

(1) Information prior to 2017 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)
State Teachers Retirement System of Ohio (STRS)
Last Five Fiscal Years (1)

	2021	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability (Asset)	0.173027770%	0.176757040%	0.180722580%	0.182532240%	0.182195130%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$3,040,960)	(\$2,927,521)	(\$2,904,028)	\$7,121,734	\$9,761,872
School District's Employee Payroll	\$20,881,750	\$20,646,426	\$18,917,807	\$18,536,643	\$19,170,429
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Employee Payroll	-14.56%	-14.18%	-15.35%	38.42%	50.92%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	182.13%	174.74%	176.00%	47.10%	37.30%

(1) Information prior to 2017 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of School District OPEB Contributions
School Employees Retirement System of Ohio (SERS)
Last Seven Fiscal Years

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually Required OPEB Contributions	\$123,322	\$117,391	\$150,229	\$103,318	\$103,719	\$101,334	\$103,459
OPEB Contributions in Relation to the Contractually Required Contribution	(\$123,322)	(\$117,391)	(\$150,229)	(\$103,318)	(\$103,719)	(\$101,334)	(\$103,459)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Employee Payroll	\$0	\$6,416,007	\$6,449,565	\$6,310,000	\$6,338,864	\$7,165,364	\$7,890,432
Contributions as a Percentage of Employee Payroll	#DIV/0!	1.83%	2.33%	1.64%	1.64%	1.41%	1.31%

(1) Information prior to 2015 available upon request.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

Required Supplementary Information
Schedule of School District OPEB Contributions
State Teachers Retirement System of Ohio (STRS)
Last Seven Fiscal Years

	2021	2020	2019	2018	2017	2016	2015
Contractually Required OPEB Contributions	\$0	\$0	\$0	\$0	\$0	\$0	\$0
OPEB Contributions in Relation to the Contractually Required Contribution	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Employee Payroll	\$20,947,764	\$20,881,750	\$20,646,426	\$18,917,807	\$18,536,643	\$19,170,429	\$19,723,779
Contributions as a Percentage of Employee Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Information prior to 2015 available upon request.

See accompanying notes to the required supplementary information.

Boardman Local School District
Mahoning County, Ohio

*Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2021*

Net Pension Liability

Changes in Assumptions – SERS

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	<u>Fiscal Year 2017</u>	<u>Fiscal Year 2016 & Prior</u>
Wage Inflation	3.00 Percent	3.25 Percent
Future Salary Increases, Including Inflation	3.50 Percent to 18.20 Percent	4.00 Percent to 22.00 Percent
Investment Rate of Return	7.50 Percent Net of Investment Expense, Including Inflation	7.75 Percent Net of Investment Expense, Including Inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

Changes of Benefit and Funding Terms – SERS

In fiscal year 2019, post-retirement increases in benefits included the following changes:

*Members, or their survivors, retiring prior to January 1, 2018, receive a COLA increase of 3 percent of their base benefit on the anniversary of their initial date of retirement.

*Members, or their survivors, retiring on and after January 1, 2018, receive a COLA increase on each anniversary of their initial date of retirement equal to the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent, nor greater than 2.5 percent. COLAs are suspended for calendar years 2018, 2019, and 2020.

*Members, or their survivors, retiring on and after April 1, 2018, will have their COLA delayed for three years following their initial date of retirement.

Boardman Local School District

Mahoning County, Ohio

*Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2021*

Changes in Assumptions - STRS

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	<u>Fiscal Year 2018</u>
Inflation	2.50 Percent
Projected Salary Increases	12.50 Percent at Age 20 to 2.50 Percent at Age 65
Investment Rate of Return	7.45 Percent, Net of Expenses, Including Inflation
Payroll Increases	3.00 Percent
Cost of Living Adjustments (COLA)	0 Percent, Effective July 1, 2017

	<u>Fiscal Year 2017 & Prior</u>
Inflation	2.75 Percent
Projected Salary Increases	12.25 Percent at Age 20 to 2.75 Percent at Age 70
Investment Rate of Return	7.75 Percent, Net of Expenses, Including Inflation
Payroll Increases	3.50 Percent
Cost of Living Adjustments (COLA)	2 Percent Simple applied as follows: For Members Retiring Before August 1, 2013 3 percent per year. For Members retiring August 1, 2013 or later, 2 percent COLA commences on 5th anniversary date

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Changes in Benefit Terms - STRS

There were no changes in benefit terms from the amounts reported for fiscal years 2014 - 2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal years 2019 - 2021.

Boardman Local School District

Mahoning County, Ohio

*Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2021*

Net OPEB Liability

Changes in Assumptions – SERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation

Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Changes of Benefit and Funding Terms – SERS

In fiscal year 2019, SERS' funding policy allowed a 2.0 percent health care contribution rate to be allocated to the Health Care fund. The 2.0 percent is a combination of 0.5 percent employer contributions and 1.5 percent surcharge.

In fiscal year 2020, SERS' funding policy allowed a 1.5 percent health care contribution rate to be allocated to the Health Care fund. The 1.5 percent is a combination of 0.0 percent employer contributions and 1.5 percent surcharge.

Boardman Local School District

Mahoning County, Ohio

*Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2021*

Changes in Assumptions – STRS OPEB

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

Changes in Benefit Terms – STRS OPEB

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2021 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

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**BOARDMAN LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2021**

FEDERAL GRANTOR/ Pass Through Grantor Program Title/Cluster	Federal AL Number	Total Federal Expenditures
UNITED STATES DEPARTMENT OF AGRICULTURE		
<i>Passed Through Ohio Department of Education</i>		
<i>Child Nutrition Cluster:</i>		
<i>Non-Cash Assistance</i>		
<i>National School Lunch Program</i>	10.555	<u>\$ 122,874</u>
<i>Cash Assistance:</i>		
COVID-19 School Breakfast Program	10.553	55,433
School Breakfast Program	10.553	272,545
COVID-19 National School Lunch Program	10.555	97,462
National School Lunch Program	10.555	<u>689,531</u>
Total U.S. Department of Agriculture - Child Nutrition Cluster		1,237,845
UNITED STATES DEPARTMENT OF TREASURY		
<i>Passed Through Ohio Department of Education:</i>		
COVID-19 CRF - Coronavirus Relief Fund	21.019	239,472
UNITED STATES DEPARTMENT OF EDUCATION		
<i>Passed Through Ohio Department of Education:</i>		
Title I Grants to Local Educational Agencies	84.010	1,025,009
<i>Special Education Cluster:</i>		
Special Education Grants to States (IDEA, Part B)	84.027	1,037,675
Special Education - Preschool Grant - MCESC	84.173	18,096
Special Education - Preschool Grant - ABA Services	84.173	523
<i>Total Special Education Cluster</i>		<u>1,056,294</u>
English Language Acquisition State Grants (Title III)	84.365	465
Improving Teacher Quality State Grants	84.367	129,982
Title IV Student Support and Academic Enrichment Program	84.424	72,587
Emergency Relief Fund		
COVID-19 - ESSER	84.425D	727,515
COVID-19 - ESSER II	84.425D	1,245,625
<i>Total Emergency Relief Fund</i>		<u>1,973,140</u>
Total U.S. Department of Education		<u>4,257,477</u>
Total Expenditures of Federal Awards		<u><u>\$5,734,794</u></u>

The accompanying notes are an integral part of this schedule.

**BOARDMAN LOCAL SCHOOLS
MAHONING COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED JUNE 30, 2021**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Boardman Local School District (the District) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

NOTE E – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Boardman Local School District
Mahoning County
7777 Glenwood Avenue
Youngstown, Ohio 44512

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Boardman Local School District, Mahoning County, (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 14, 2022, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the District.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a significant deficiency. We consider finding 2021-001 to be a significant deficiency.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

District's Response to Finding

The District's response to the finding identified in our audit is described in the accompanying corrective action plan. We did not subject the District's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

September 14, 2022



88 East Broad Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
(800) 282-0370

**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Boardman Local School District
Mahoning County
7777 Glenwood Avenue
Youngstown, Ohio 44512

To the Board of Education:

Report on Compliance for each Major Federal Program

We have audited Boardman Local School District’s (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Boardman Local School District’s major federal programs for the year ended June 30, 2021. The *Summary of Auditor’s Results* in the accompanying schedule of findings identifies the District’s major federal programs.

Management’s Responsibility

The District’s Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor’s Responsibility

Our responsibility is to opine on the District’s compliance for the District’s major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States’ *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District’s major programs. However, our audit does not provide a legal determination of the District’s compliance.

Opinion on each Major Federal Program

In our opinion, Boardman Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

September 14, 2022

**BOARDMAN LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
JUNE 30, 2021**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Title I Grants to Local Educational Agencies – AL #84.010 ESSER & ESSER II – AL #84.425 Coronavirus Relief Fund – AL #21.019
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

FINDING NUMBER 2021-001

SIGNIFICANT DEFICIENCY

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph.101 states a governmental accounting system must make it possible

both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities, paragraph 11, states for activities not addressed in paragraphs 6–10, the activity is a fiduciary activity if all of the following criteria are met:

- a) The assets associated with the activity are controlled by the government (as described in paragraph 12).
- b) The assets associated with the activity are not derived either: (1) Solely from the government's own-source revenues (as described in paragraph 13) or (2) From government-mandated nonexchange transactions or voluntary nonexchange transactions with the exception of pass through grants for which the government does not have administrative involvement or direct financial involvement.
- c) The assets associated with the activity have one or more of the following characteristics: (1) The assets are (a) administered through a trust in which the government itself is not a beneficiary, (b) dedicated to providing benefits to recipients in accordance with the benefit terms, and (c) legally protected from the creditors of the government. (2) The assets are for the benefit of individuals and the government does not have administrative involvement with the assets or direct financial involvement with the assets. In addition, the assets are not derived from the government's provision of goods or services to those individuals. (3) The assets are for the benefit of organizations or other governments that are not part of the financial reporting entity. In addition, the assets are not derived from the government's provision of goods or services to those organizations or other governments.

Also, Auditor of State Bulletin 2020-003 states, in part, that schools districts have administrative involvement when school district employees determine the recipients of college scholarships. When there is administrative involvement, the activities will not be fiduciary for any types of reporting. The School District maintains numerous scholarship funds that were established as the result of bequests made to the School District for student scholarships.

District employees are involved with the determination of the recipients of these scholarship funds. The District incorrectly reported these funds as fiduciary funds (private purpose trust funds) in the fiscal year 2021 financial statements. Due to the administrative involvement of the School District in the selection of the scholarship recipients, these funds should be reported within governmental funds.

While the fiduciary funds are considered Remaining Fund Information (RFI), this misclassification resulted in an understatement of the following line items and amounts for governmental activities: Pooled cash and investments in the amount of \$660,254; Accounts Receivable of \$2,771; Accounts Payable of \$3,250; Net Position of \$659,775; Other Instruction Expenses of \$39,268; Investment Earnings of \$19,359; Contributions and Donations of \$38,983; and Net Position Beginning of Year in the amount of \$640,701.

The District's financial statements have been adjusted for this error.

Failure to review the District's financial statements and report financial activity accurately could lead to material financial statement errors and unreliable financial information.

The District should establish and implement procedures to review the financial statements and verify the completeness and accuracy of amounts reported in the financial statements in accordance with applicable accounting standards.

Officials' Response: See Corrective Action Plan

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS
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None



BOARDMAN BOARD OF EDUCATION

**7777 GLENWOOD AVE.
YOUNGSTOWN, OHIO 44512-5678**

CORRECTIVE ACTION PLAN

2 CFR § 200.511(c)

June 30, 2021

Finding Number: 2021-001

Planned Corrective Action:

The district Treasurer will review the financial statements at the end of each month to verify the completeness and accuracy of the amounts that are being reported in the financial statements in accordance with the applicable accounting standards.

Anticipated Completion Date:

09/30/2023

Responsible Contact Person:

Arthur J. Ginnetti III

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OHIO AUDITOR OF STATE KEITH FABER



BOARDMAN LOCAL SCHOOL DISTRICT

MAHONING COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/29/2022

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov