



OHIO AUDITOR OF STATE  
**KEITH FABER**





**NOBLE LOCAL SCHOOL DISTRICT  
NOBLE COUNTY  
JUNE 30, 2020**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Noble Local School District  
Noble County  
20977 Zep Road East  
Sarahsville, Ohio 43779

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Noble Local School District, Noble County, Ohio (the School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2020, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*. We did not modify our opinion regarding this matter. Also, as discussed in Note 25 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 15, 2021, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 15, 2021

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**Noble Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
Unaudited

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The discussion and analysis of the Noble Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for the fiscal year 2020 are as follows:

- Total net position of the School District increased \$9,223,822. Restricted net position increased \$129,568. Unrestricted net position increased \$6,253,033.
- General revenues accounted for \$22,925,039 in revenue or 88 percent of all revenues. Program specific revenues in the form of charges for services and sales; operating grants, contributions, and interest; and capital grants accounted for \$3,014,781 or 12 percent of total revenues of \$25,939,820.
- The School District had \$16,715,998 in expenses related to governmental activities; only \$3,014,781 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues of \$22,925,039 were adequate to provide for these programs.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Noble Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

### ***Reporting the School District as a Whole***

#### *Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2020?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies.

**Noble Local School District, Ohio**  
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This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's programs and services are reported as Governmental Activities including instruction, support services, operation of non-instructional services, extracurricular activities, and interest and fiscal charges.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Permanent Improvement Capital Projects Fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The School District's only fund of this type is the Self-Insurance Internal Service Fund. However, the activity of this fund is combined with the Governmental Activities on the entity wide financial statements.

***Fiduciary Funds*** Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. They are not reflected on the government-wide financial statements because the resources from those funds are not available to support the School District's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

**Noble Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
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**Reporting the School District's Fiduciary Responsibilities**

The School District is the trustee, or fiduciary, for its scholarship program. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, and other government units. These activities are reported in a custodial fund. The School District's fiduciary activities are reported in a separate Statement of Net Position and Statement of Changes in Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2020 compared to 2019.

Table 1 - Net Position

	2020	Restated 2019	Change
<b>Assets</b>			
Current and Other Assets	\$39,980,644	\$28,787,743	\$11,192,901
Capital Assets, Net	18,519,309	14,830,240	3,689,069
<i>Total Assets</i>	<u>58,499,953</u>	<u>43,617,983</u>	<u>14,881,970</u>
<b>Deferred Outflows of Resources</b>			
Pension	2,432,147	3,087,832	(655,685)
OPEB	291,196	216,156	75,040
<i>Total Deferred Outflows of Resources</i>	<u>2,723,343</u>	<u>3,303,988</u>	<u>(580,645)</u>
<b>Liabilities</b>			
Current and Other Liabilities	2,953,047	2,371,082	581,965
Long-term Liabilities:			
Due within One Year	129,206	122,647	6,559
Due in More Than One Year:			
Net Pension Liability	11,587,291	11,216,565	370,726
Net OPEB Liability	1,128,839	1,237,004	(108,165)
Other Amounts	804,273	1,130,311	(326,038)
<i>Total Liabilities</i>	<u>16,602,656</u>	<u>16,077,609</u>	<u>525,047</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	12,818,890	7,987,905	4,830,985
Pension	654,239	955,865	(301,626)
OPEB	1,132,754	1,109,657	23,097
<i>Total Deferred Inflows of Resources</i>	<u>14,605,883</u>	<u>10,053,427</u>	<u>4,552,456</u>
<b>Net Position</b>			
Net Investment in Capital Assets	17,149,053	14,307,832	2,841,221
Restricted	179,155	49,587	129,568
Unrestricted (Deficit)	12,686,549	6,433,516	6,253,033
<i>Total Net Position</i>	<u>\$30,014,757</u>	<u>\$20,790,935</u>	<u>\$9,223,822</u>

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2020. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets of governmental activities increased \$14,881,970. Current assets increased \$11,192,901. Current assets increased primarily due to an increase in equity in cash and cash equivalents of \$3,605,112 due to increased property tax collections and a \$7,148,331 increase in property taxes receivable due to increased valuation on new construction within the taxing district. Capital assets increased \$3,689,069 due to the School District's ongoing construction projects.

Total liabilities increased \$525,047. Current and other liabilities increased \$581,965. Current liabilities increased due to an increase in contracts payable and retainage payable of \$508,772 and \$274,873, respectively, from ongoing construction projects; and increase in accrued wages and benefits payable of \$57,737, and an increase in vacation benefits payable of \$18,893. These increases were offset by a decrease in claims payable of \$134,500, a decrease in intergovernmental payable of \$43,436, and a decrease in accounts payable of \$42,111. The decrease in accounts payable was primarily due to the decrease in activity due to the pandemic. Long-term liabilities decreased \$56,918, which includes a decrease in net OPEB liability of \$108,165 and a decrease in other long-term amounts of \$326,038, primarily due to repayment of outstanding debt. These decreases were offset by an increase in net pension liability of \$370,726.

Table 2 shows the changes in net position for the fiscal year ended June 30, 2020, and comparisons to fiscal year 2019.

**Noble Local School District, Ohio**  
*Management's Discussion and Analysis*  
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Table 2  
 Changes in Net Position

	2020	Restated 2019	Change
<b>Revenues</b>			
Program Revenues			
Charges for Services and Sales	\$1,717,846	\$1,594,419	\$123,427
Operating Grants, Contributions, and Interest	1,125,570	1,042,607	82,963
Capital Grants, Contributions, and Interest	171,365	0	171,365
Total Program Revenues	<u>3,014,781</u>	<u>2,637,026</u>	<u>377,755</u>
General Revenues			
Property Taxes	17,209,518	11,636,908	5,572,610
Grants and Entitlements	5,425,557	5,655,342	(229,785)
Investment Earnings	180,731	145,433	35,298
Miscellaneous	109,233	126,324	(17,091)
Total General Revenues	<u>22,925,039</u>	<u>17,564,007</u>	<u>5,361,032</u>
Total Revenues	<u>25,939,820</u>	<u>20,201,033</u>	<u>5,738,787</u>
<b>Program Expenses</b>			
Instruction			
Regular	6,723,489	5,448,017	1,275,472
Special	1,846,044	1,671,204	174,840
Vocational	507,815	248,374	259,441
Support Services			
Pupils	808,697	621,655	187,042
Instructional Staff	426,009	255,724	170,285
Board of Education	61,347	74,172	(12,825)
Administration	1,480,413	1,166,930	313,483
Fiscal	819,587	689,132	130,455
Business	18,650	17,551	1,099
Operation and Maintenance of Plant	1,554,835	1,556,342	(1,507)
Pupil Transportation	1,252,757	1,147,269	105,488
Central	59,089	4,299	54,790
Operation of Non-Instructional Services			
Food Service Operations	696,951	585,759	111,192
Community Services	13	435	(422)
Extracurricular Activities	453,918	509,778	(55,860)
Interest	6,384	12,944	(6,560)
Total Expenses	<u>16,715,998</u>	<u>14,009,585</u>	<u>2,706,413</u>
Change in Net Position	9,223,822	6,191,448	3,032,374
Net Position Beginning of Year	<u>20,790,935</u>	<u>14,599,487</u>	<u>6,191,448</u>
Net Position End of Year	<u>\$30,014,757</u>	<u>\$20,790,935</u>	<u>\$9,223,822</u>

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The largest component of the increase in program expenses results from changes in benefit terms related to OPEB in the prior year. For the prior year, STRS adopted certain changes in benefit terms. As a result of these changes, OPEB expenses for STRS increased from a negative \$1,371,750 in fiscal year 2019 to a negative OPEB expense of \$196,609.

Total revenues increased \$5,738,787. Total program revenues increased \$377,755 from fiscal year 2019 to fiscal year 2020. Charges for services increased in the amount of \$123,427 primarily due to increases in tuition and fees. Operating grants increased \$82,963 and capital grants increased \$171,365 due to additional grant funding. General revenues increased \$5,361,032 primarily due to increases in property taxes as a result of increased valuation on new construction within the taxing district.

The DeRolph III decision has not eliminated the dependence on property taxes. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. Inflation alone will not increase the amount of funds generated by a tax levy. The mills collected decreases as the property valuation increases, thus generating about the same revenue unless new construction or growth are a factor. Property taxes made up approximately 75 percent of general revenues for governmental activities for the School District in fiscal year 2020.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted state entitlements.

**Noble Local School District, Ohio**  
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Table 3  
 Cost of Services  
 Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2020	2020	2019	2019
<b>Program Expenses</b>				
Instruction:				
Regular	\$6,723,489	\$5,465,853	\$5,448,017	\$4,336,773
Special	1,846,044	1,379,109	1,671,204	1,159,807
Vocational	507,815	481,734	248,374	224,793
Support Services:				
Pupils	808,697	765,211	621,655	510,314
Instructional Staff	426,009	303,481	255,724	203,218
Board of Education	61,347	42,205	74,172	71,425
Administration	1,480,413	1,357,524	1,166,930	1,055,641
Fiscal	819,587	819,587	689,132	688,030
Business	18,650	18,650	17,551	17,551
Operation and Maintenance of Plant	1,554,835	1,554,795	1,556,342	1,542,388
Pupil Transportation	1,252,757	1,242,432	1,147,269	1,135,825
Central	59,089	57,635	4,299	2,201
Operation of Non-Instructional Services:				
Food Service Operations	696,951	148,450	585,759	146,324
Community Services	13	(171,352)	435	435
Extracurricular Activities	453,918	229,519	509,778	264,890
Interest and Fiscal Charges	6,384	6,384	12,944	12,944
<b>Total</b>	<b>\$16,715,998</b>	<b>\$13,701,217</b>	<b>\$14,009,585</b>	<b>\$11,372,559</b>

The dependence upon tax revenues and state subsidies for governmental activities is apparent, as 82 percent of program expenses are supported through taxes, unrestricted grants and entitlements, and other general revenues.

**The School District Funds**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$25,047,737 and expenditures of \$20,466,998. The School District continued to focus its efforts to monitor expenditures, with modest increases in supply and purchased services budgets, as well as maintaining current personnel staffing levels. The General Fund increased its fund balance \$5,006,060 while making \$4,178,795 transfers out to the Permanent Improvement, Food Service, and Student Activities Funds.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

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During the course of fiscal year 2020, the School District amended its General Fund budget. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis revenue was \$22,072,945. Original estimated revenues were increased \$3,775,131. Actual revenues were \$69,231 above final budget estimated revenues of \$22,003,714. Actual expenditures of \$15,030,513 were \$134,922 below the final expenditure appropriations of \$15,165,435. Original appropriations were increased \$781,788.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2020, the School District had \$18,519,309 invested in capital assets. See Note 10 for more detailed information. Table 4 shows fiscal year 2020 balances compared to 2019.

Table 4  
Capital Assets  
(Net of Depreciation)

	Governmental Activities	
	2020	Restated 2019
Land	\$544,859	\$198,280
Construction in Progress	1,771,168	860,041
Land Improvements	1,385,096	1,698,363
Buildings and Improvements	12,736,151	10,149,019
Furniture and Equipment	1,317,835	1,309,237
Vehicles	764,200	615,300
Totals	\$18,519,309	\$14,830,240

***Debt***

During fiscal year 2020, the School District had the following changes in long-term obligations:

	2020	2019
2012 Energy Conservation Improvement Bonds:		
Term Bonds - 1.00% - 2.70%	\$100,000	\$475,000
Premium on Bonds	2,345	12,276
Total Bonds	102,345	487,276
Capital Leases Payable	36,686	47,408
Totals	\$139,031	\$534,684

See Notes 16 and 17 to the basic financial statements for more information on debt.



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**Current Issues**

In fiscal years 2016 through 2020 revenues exceeded expenditures significantly due to the increases in property and public utility property tax collections. In fiscal 2017, the School District approved a \$4 million transfer from the General Fund to the Permanent Improvement Fund in order to provide for a heating, ventilation, and air conditioning project at the elementary school, a parking lot project at the high school, a track improvement project, and several technology upgrades. In fiscal year 2018, the School District approved a \$4 million transfer from the General Fund to the Permanent Improvement Fund in order to provide for a heating, ventilation, and air conditioning project at the high school, a gymnasium renovation project at the elementary school, and several campus-wide projects including exterior lighting, communications systems, and technology purchases. In fiscal year 2019, the School District approved a \$4 million transfer from the General Fund to the Permanent Improvement Fund to provide for renovations to the high school including the science, robotics, industrial arts, home economics, and agricultural laboratories, the gymnasium, the wastewater treatment plant, and a green house. In fiscal year 2020, the School District approved a \$4 million transfer from the General Fund to the Permanent Improvement Fund to provide for an weight room addition at the high school and for kitchen renovations at both the elementary and high school.

The School District's current five-year forecast projects favorable conditions that assume decreased state foundation funding, increased expenditures in payroll and benefits, and continued transfers to the Permanent Improvement Fund. The state foundation funding for fiscal years 2020 and 2021 was originally based on the formula funding in fiscal year 2019. However, in response to the COVID19 emergency, the State implemented funding cuts and state foundation funding was reduced from the fiscal year 2019 level starting with the fiscal year 2020 May #2 payment distribution. The fiscal year 2021 state foundation formula funding is also scaled back from the fiscal year 2019 level to the reduced fiscal year 2020 level. Increased staffing levels, 3 percent pay raises, step and degree level increases, and increased health insurance costs will cause increased payroll and benefit expenditures.

The School District has 4.7 inside mills and 25.8 outside mills for a total of 30.5 mills. The District's outside millage is based on three continuing levies from May 1968 (voted 5 mills), November 1969 (voted 11.8 mills), and November 1992 (voted 9 mills). In November 2010 a levy was placed on the ballot for renovations to the elementary school, construction of a new high school, and general operations within the School District. The levy failed and no levies have been placed on the ballot since that time. There currently are no plans to place any levies on the ballot.

In July, 2012, the Board of Education's request for participation in the State Credit Enhancement Program created under Ohio Revised Code Section 3317.18 was approved by the Ohio Department of Education. The School District issued \$720,000 in energy conservation improvement bonds, dated August 15, 2012, for the purpose of upgrading inefficient systems and reducing energy and operating costs at both the high school complex and the middle/elementary school complex. The School District continues to repay that debt as scheduled with the only exception being the early retirement of the callable bonds in December 2019 amounting to \$325,000. There are two remaining payments, amounting to \$50,000 in December of 2020 and \$50,000 in December of 2021.

The Board of Education and administration of the School District continue to monitor revenues and expenditures diligently to ensure long-term financial stability.

**Noble Local School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
Unaudited

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**Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Trena Heddleson, Treasurer/CFO at Noble Local School District, 20977 Zep Road East, Sarahsville, Ohio 43779-9702.

**Noble Local School District, Ohio**

*Statement of Net Position*

*June 30, 2020*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$17,801,160
Cash and Cash Equivalents with Fiscal Agent	2,325,427
Inventory Held for Resale	405
Materials and Supplies Inventory	29,488
Intergovernmental Receivable	555,528
Prepaid Items	72,753
Accounts Receivable	82,560
Property Taxes Receivable	18,441,358
Net OPEB Asset	671,965
Nondepreciable Capital Assets	2,316,027
Depreciable Capital Assets, Net	<u>16,203,282</u>
<i>Total Assets</i>	<u>58,499,953</u>
<b>Deferred Outflows of Resources</b>	
Pension	2,432,147
OPEB	<u>291,196</u>
<i>Total Deferred Outflows of Resources</i>	<u>2,723,343</u>
<b>Liabilities</b>	
Accounts Payable	21,239
Accrued Wages and Benefits Payable	1,195,480
Contracts Payable	901,941
Retainage Payable	331,629
Intergovernmental Payable	274,706
Accrued Interest Payable	167
Vacation Benefits Payable	83,785
Claims Payable	144,100
Long-Term Liabilities:	
Due Within One Year	129,206
Due In More Than One Year:	
Net Pension Liability	11,587,291
Net OPEB Liability	1,128,839
Other Amounts Due in More Than One Year	<u>804,273</u>
<i>Total Liabilities</i>	<u>16,602,656</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	12,818,890
Pension	654,239
OPEB	<u>1,132,754</u>
<i>Total Deferred Inflows of Resources</i>	<u>14,605,883</u>
<b>Net Position</b>	
Net Investment in Capital Assets	17,149,053
Restricted for:	
Unclaimed Monies	51
State Programs	23,955
Federal Programs	22,798
Student Activities	130,830
Scholarships	1,521
Unrestricted	<u>12,686,549</u>
<i>Total Net Position</i>	<u>\$30,014,757</u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2020

	Expenses	Charges for Services and Sales	Program Revenues Operating Grants, Contributions and Interest	Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position
					Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$6,723,489	\$1,200,568	\$57,068	\$0	(\$5,465,853)
Special	1,846,044	162,065	304,870	0	(1,379,109)
Vocational	507,815	0	26,081	0	(481,734)
Support Services:					
Pupils	808,697	0	43,486	0	(765,211)
Instructional Staff	426,009	0	122,528	0	(303,481)
Board of Education	61,347	0	19,142	0	(42,205)
Administration	1,480,413	0	122,889	0	(1,357,524)
Fiscal	819,587	0	0	0	(819,587)
Business	18,650	0	0	0	(18,650)
Operation and Maintenance of Plant	1,554,835	40	0	0	(1,554,795)
Pupil Transportation	1,252,757	0	10,325	0	(1,242,432)
Central	59,089	0	1,454	0	(57,635)
Operation of Non-Instructional Services:					
Food Service Operations	696,951	136,414	412,087	0	(148,450)
Community Services	13	0	0	171,365	171,352
Extracurricular Activities	453,918	218,759	5,640	0	(229,519)
Interest and Fiscal Charges	6,384	0	0	0	(6,384)
<b>Totals</b>	<b>\$16,715,998</b>	<b>\$1,717,846</b>	<b>\$1,125,570</b>	<b>\$171,365</b>	<b>(13,701,217)</b>
<b>General Revenues</b>					
Property Taxes Levied for General Purposes					17,209,518
Grants and Entitlements not Restricted to Specific Programs					5,425,557
Investment Earnings					180,731
Miscellaneous					109,233
<i>Total General Revenues</i>					<u>22,925,039</u>
<i>Change in Net Position</i>					9,223,822
<i>Net Position Beginning of Year (Restated - See Note 3)</i>					<u>20,790,935</u>
<i>Net Position End of Year</i>					<u><u>\$30,014,757</u></u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**

*Balance Sheet  
Governmental Funds  
June 30, 2020*

	<u>General</u>	<u>Permanent Improvement</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$11,802,724	\$5,765,815	\$232,570	\$17,801,109
Receivables:				
Property Taxes	18,441,358	0	0	18,441,358
Accounts	82,560	0	0	82,560
Intergovernmental	92,588	0	462,940	555,528
Interfund	465,752	0	0	465,752
Prepaid Items	72,370	0	383	72,753
Inventory Held for Resale	0	0	405	405
Materials and Supplies Inventory	26,727	0	2,761	29,488
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	51	0	0	51
<i>Total Assets</i>	<u>\$30,984,130</u>	<u>\$5,765,815</u>	<u>\$699,059</u>	<u>\$37,449,004</u>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>				
<b>Liabilities</b>				
Accounts Payable	\$17,839	\$0	\$3,400	\$21,239
Contracts Payable	0	901,941	0	901,941
Accrued Wages and Benefits Payable	1,114,808	0	80,672	1,195,480
Retainage Payable	0	331,629	0	331,629
Interfund Payable	0	0	465,752	465,752
Intergovernmental Payable	264,016	0	10,690	274,706
<i>Total Liabilities</i>	<u>1,396,663</u>	<u>1,233,570</u>	<u>560,514</u>	<u>3,190,747</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	12,818,890	0	0	12,818,890
Unavailable Revenue	929,926	0	436,447	1,366,373
<i>Total Deferred Inflows of Resources</i>	<u>13,748,816</u>	<u>0</u>	<u>436,447</u>	<u>14,185,263</u>
<b>Fund Balances (Deficit)</b>				
Nonspendable	99,148	0	3,144	102,292
Restricted	0	0	153,820	153,820
Committed	300,000	3,901,828	0	4,201,828
Assigned	328,877	630,417	0	959,294
Unassigned	15,110,626	0	(454,866)	14,655,760
<i>Total Fund Balances (Deficit)</i>	<u>15,838,651</u>	<u>4,532,245</u>	<u>(297,902)</u>	<u>20,072,994</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$30,984,130</u>	<u>\$5,765,815</u>	<u>\$699,059</u>	<u>\$37,449,004</u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2020*

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**Total Governmental Fund Balances** \$20,072,994

*Amounts reported for governmental activities in the statement of net position are different because*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 18,519,309

Other long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred inflows of resources in the funds:

Delinquent Property Taxes	769,445	
Intergovernmental Revenues	475,511	
Donations	45,713	
Tuition and Fees	31,418	
Miscellaneous	44,286	1,366,373

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal fund are included in governmental activities in the statement of net position. 2,181,327

Interest Payable is accrued for outstanding long-term liabilities while interest is not reported until due on the balance sheet. (167)

The net pension liability and net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the funds:

Deferred Outflows - Pension	2,432,147	
Deferred Inflows - Pension	(654,239)	
Net Pension Liability	(11,587,291)	
Deferred Outflows - OPEB	291,196	
Deferred Inflows - OPEB	(1,132,754)	
Net OPEB Asset	671,965	
Net OPEB Liability	(1,128,839)	(11,107,815)

Vacation Benefits Payable is recognized for earned vacation benefits that are to be used within one year but is not recognized on the balance sheet until due. (83,785)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

Capital Lease Payable	(36,686)	
Bonds Payable	(102,345)	
Sick Leave Benefits Payable	(794,448)	(933,479)

Net Position of Governmental Activities \$30,014,757

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2020*

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Taxes	\$16,637,885	\$0	\$0	\$16,637,885
Intergovernmental	5,531,616	0	837,402	6,369,018
Investment Earnings	154,355	0	68	154,423
Charges for Services	0	0	136,414	136,414
Tuition and Fees	1,362,481	0	0	1,362,481
Extracurricular Activities	14,728	0	204,031	218,759
Rent	40	0	0	40
Gifts and Donations	9,914	0	53,992	63,906
Miscellaneous	96,252	0	8,559	104,811
<i>Total Revenues</i>	<u>23,807,271</u>	<u>0</u>	<u>1,240,466</u>	<u>25,047,737</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	6,203,044	23,257	47,993	6,274,294
Special	1,531,832	0	230,003	1,761,835
Vocational	440,817	46,529	0	487,346
Support Services:				
Pupils	734,830	0	4,591	739,421
Instructional Staff	300,899	0	110,335	411,234
Board of Education	50,507	0	11,000	61,507
Administration	1,272,228	0	120,950	1,393,178
Fiscal	782,346	0	0	782,346
Business	18,650	0	0	18,650
Operation and Maintenance of Plant	1,235,488	3,785,215	0	5,020,703
Pupil Transportation	1,374,905	0	0	1,374,905
Central	57,658	0	1,431	59,089
Operation of Non-Instructional Services	13	0	821,424	821,437
Extracurricular Activities	224,661	17,483	144,545	386,689
Capital Outlay	0	479,826	0	479,826
Debt Service:				
Principal Retirement	385,722	0	0	385,722
Interest and Fiscal Charges	8,816	0	0	8,816
<i>Total Expenditures</i>	<u>14,622,416</u>	<u>4,352,310</u>	<u>1,492,272</u>	<u>20,466,998</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>9,184,855</u>	<u>(4,352,310)</u>	<u>(251,806)</u>	<u>4,580,739</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	4,000,000	178,795	4,178,795
Transfers Out	(4,178,795)	0	0	(4,178,795)
<i>Total Other Financing Sources (Uses)</i>	<u>(4,178,795)</u>	<u>4,000,000</u>	<u>178,795</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	5,006,060	(352,310)	(73,011)	4,580,739
<i>Fund Balances (Deficit) Beginning of Year</i> <i>(Restated - See Note 3)</i>	<u>10,832,591</u>	<u>4,884,555</u>	<u>(224,891)</u>	<u>15,492,255</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$15,838,651</u>	<u>\$4,532,245</u>	<u>(\$297,902)</u>	<u>\$20,072,994</u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2020*

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**Net Change in Fund Balances - Total Governmental Funds** \$4,580,739

*Amounts reported for governmental activities in the statement of activities  
are different because*

Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation:

Capital Asset Additions	4,729,731	
Depreciation Expense	<u>(1,039,913)</u>	3,689,818

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the proceeds and loss on disposal of assets:

Loss on Disposal of Capital Assets		(749)
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Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	571,633	
Grants	296,500	
Tuition and Fees	152	
Donations	(7,000)	
Miscellaneous	<u>4,422</u>	865,707

Repayment of principal and accretion is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.

Energy Conservation Bonds	375,000	
Capital Leases	<u>10,722</u>	385,722

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. Premiums are reported as revenues when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:

Bond Premiums	9,931	
Interest Payable	<u>777</u>	10,708

Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	928,248	
OPEB	<u>31,297</u>	959,545

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.

Pension	(1,653,033)	
OPEB	<u>164,158</u>	(1,488,875)

Some expenses reported on the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Vacation Benefits Payable	(18,893)	
Sick Leave Benefits Payable	<u>(76,174)</u>	(95,067)

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

316,274

*Change in Net Position of Governmental Activities*

\$9,223,822



**Noble Local School District, Ohio**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
**General Fund**  
For the Fiscal Year Ended June 30, 2020

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Taxes	\$12,298,458	\$14,845,462	\$14,892,172	\$46,710
Intergovernmental	4,591,856	5,542,827	5,560,267	17,440
Investment Earnings	128,864	155,552	156,041	489
Tuition and Fees	1,125,183	1,358,208	1,362,481	4,273
Extracurricular Activities	4,593	5,545	5,562	17
Rent	70	85	85	0
Gifts and Donations	6,810	8,220	8,246	26
Miscellaneous	72,749	87,815	88,091	276
<i>Total Revenues</i>	<u>18,228,583</u>	<u>22,003,714</u>	<u>22,072,945</u>	<u>69,231</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	5,938,513	6,261,289	6,205,582	55,707
Special	1,514,598	1,596,920	1,582,713	14,207
Vocational	407,595	429,748	425,925	3,823
Support Services:				
Pupils	696,301	734,146	727,615	6,531
Instructional Staff	501,308	528,555	523,853	4,702
Board of Education	59,721	62,967	62,407	560
Administration	1,248,640	1,316,507	1,304,794	11,713
Fiscal	746,044	786,593	779,595	6,998
Business	17,847	18,817	18,650	167
Operation and Maintenance of Plant	1,308,113	1,379,212	1,366,942	12,270
Pupil Transportation	1,318,338	1,389,993	1,377,627	12,366
Central	55,177	58,176	57,658	518
Operation of Non-Instructional Services	15	16	16	0
Extracurricular Activities	206,200	217,407	215,473	1,934
Debt Service:				
Principal	358,861	378,366	375,000	3,366
Interest and Fiscal Charges	6,376	6,723	6,663	60
<i>Total Expenditures</i>	<u>14,383,647</u>	<u>15,165,435</u>	<u>15,030,513</u>	<u>134,922</u>
<i>Excess of Revenues Over Expenditures</i>	<u>3,844,936</u>	<u>6,838,279</u>	<u>7,042,432</u>	<u>204,153</u>
<b>Other Financing Sources (Uses)</b>				
Refund of Prior Year Expenditures	38,161	46,064	46,209	145
Other Financing Uses	(2,099)	(2,213)	(2,193)	20
Transfers Out	(3,998,953)	(4,216,306)	(4,178,795)	37,511
<i>Total Other Financing Sources (Uses)</i>	<u>(3,962,891)</u>	<u>(4,172,455)</u>	<u>(4,134,779)</u>	<u>37,676</u>
<i>Net Change in Fund Balance</i>	(117,955)	2,665,824	2,907,653	241,829
<i>Fund Balance Beginning of Year</i>	8,405,586	8,405,586	8,405,586	0
Prior Year Encumbrances Appropriated	222,454	222,454	222,454	0
<i>Fund Balance End of Year</i>	<u>\$8,510,085</u>	<u>\$11,293,864</u>	<u>\$11,535,693</u>	<u>\$241,829</u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Fund Net Position*  
*Internal Service Fund*  
*June 30, 2020*

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	<u>Medical, Dental, and Vision Self-Insurance</u>
<b>Current Assets</b>	
Cash and Cash Equivalents with Fiscal Agent	\$2,325,427
<b>Current Liabilities</b>	
Claims Payable	<u>144,100</u>
<b>Net Position</b>	
Unrestricted	<u><u>\$2,181,327</u></u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Internal Service Fund  
For the Fiscal Year Ended June 30, 2020*

	Medical, Dental, and Vision Self-Insurance
<b>Operating Revenues</b>	
Charges for Services	\$2,941,549
<b>Operating Expenses</b>	
Purchased Services	622,752
Claims	2,028,899
<i>Total Operating Expenses</i>	<i>2,651,651</i>
<i>Operating Income</i>	<i>289,898</i>
<b>Non-Operating Revenues:</b>	
Interest	26,376
<i>Change in Net Position</i>	<i>316,274</i>
<i>Net Position Beginning of Year</i>	<i>1,865,053</i>
<i>Net Position End of Year</i>	<i>\$2,181,327</i>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Cash Flows*  
*Internal Service Fund*  
For the Fiscal Year Ended June 30, 2020

	Medical, Dental, and Vision Self-Insurance
<b>Increase (Decrease) in Cash and Cash Equivalents</b>	
<b>Cash Flows from Operating Activities:</b>	
Cash Received from Transactions with Other Funds	\$2,941,549
Cash Payments to Suppliers for Services	(622,752)
Cash Payments for Claims	(2,163,399)
<i>Net Cash provided by Operating Activities</i>	155,398
<b>Cash Flows from Investing Activities:</b>	
Interest	26,376
Net Increase in Cash and Cash Equivalents	181,774
<i>Cash and Cash Equivalents Beginning of Year</i>	2,143,653
<i>Cash and Cash Equivalents End of Year</i>	\$2,325,427
<b>Reconciliation of Operating Loss to Net Cash Provided By Operating Activities</b>	
Operating Income	\$289,898
<b>Changes in Liabilities</b>	
Decrease in Claims Payable	(134,500)
<i>Net Cash Provided By Operating Activities</i>	\$155,398
See accompanying notes to the basic financial statements	

**Noble Local School District, Ohio**

*Statement of Net Position*

*Fiduciary Funds*

*June 30, 2020*

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	Private Purpose Trust
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$33,992</u>
<b>Net Position</b>	
Endowments	33,500
Held in Trust for Scholarships	<u>492</u>
Total Net Position	<u><u>\$33,992</u></u>

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Statement of Changes in Net Position*  
*Fiduciary Funds*  
*For the Fiscal Year Ended June 30, 2020*

	Private Purpose Trust	Custodial
<b>Additions</b>		
Interest	\$152	\$0
Amounts Collected for Other Organizations	0	12,664
<i>Total Additions</i>	152	12,664
<b>Deductions</b>		
Distributions to Other Organizations	0	12,664
Change in Net Position	152	0
Net Position Beginning of Year - Restated (See Note 3)	33,840	0
Net Position End of Year	\$33,992	\$0

See accompanying notes to the basic financial statements

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**Note 1 - Description of the School District and Reporting Entity**

Noble Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. This Board of Education controls the School District's two instructional/support facilities staffed by 47 classified employees and 77 certified full time teaching personnel who provide services to 871 students and other community members.

***Reporting Entity:***

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. No separate governmental units meet the criteria for inclusion as a component unit.

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA), the Mid-East Career and Technology Center, the Coalition of Rural and Appalachian Schools, and the Ohio Coalition for Equity and Adequacy of School Funding, which are defined as jointly governed organizations; the Ohio School Boards Association Workers' Compensation Group Rating Plan, which is defined as an insurance purchasing pool; and the South Central Ohio Insurance Consortium (SCOIC), which is defined as a risk sharing, claims servicing, and insurance purchasing pool. These organizations are presented in Notes 19, 20, and 21 to the basic financial statements.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below:

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***A. Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements***

The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The School District has no business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements***

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***B. Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The School District classifies each fund as either governmental, proprietary, or fiduciary.



**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***Governmental Fund Types:***

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

***General Fund*** - The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

***Permanent Improvement Fund*** – This fund accounts for the acquisition, construction, or improvement of capital facilities of governmental activities.

The nonmajor governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

***Proprietary Fund Type:***

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service. The School District's only proprietary fund type is an Internal Service Fund.

***Internal Service Fund*** - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operations of the self-insurance program for employee medical, dental, and vision claims.

***Fiduciary Fund Types:***

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District's private purpose trust fund accounts for programs that provide college scholarships to students. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District's custodial fund accounts for activities and assets held by the School District as an agent for outside activities.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***C. Measurement Focus and Basis of Accounting***

***Government-wide Financial Statements***

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities accounts for increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

***Fund Financial Statements***

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions***

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 8). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, investment earnings, tuition, grants, fees, and rentals.

***Expenses/Expenditures***

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Deferred Outflows/Inflows of Resources***

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide Statement of Net Position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB are explained in Notes 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2020, but which were levied to finance fiscal year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds Balance Sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental revenues, student fees, and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB are reported on the government-wide Statement of Net Position. (See Notes 13 and 14)

***E. Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate.

The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The treasurer has been authorized to further allocate appropriations to the function and object level within each fund. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board of Education throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from the prior fiscal year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board of Education during the fiscal year.

***F. Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The School District participates in the South Central Ohio Insurance Consortium for self-insurance. These monies are held separate from the School District's central bank account and are reflected in the financial statements as "cash and cash equivalents with fiscal agents".

During fiscal year 2020, the School District's investments were limited to certificates of deposit, which are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2020 amounted to \$154,355, which includes \$64,357 assigned from other School District funds.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

***G. Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed/expensed when used. Inventories consist of expendable supplies held for consumption and donated and purchased food held for resale.

***H. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2020, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

***I. Capital Assets***

The School District's capital assets are general capital assets generally resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by back trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	5 years
Buildings and Improvements	20-50 years
Furniture and Equipment	5-15 years
Vehicles	10 years

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***J. Restricted Assets***

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent unclaimed monies. Unclaimed monies that are required to be held for five years before they may be utilized by the School District are reported as restricted.

***K. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated vacation leave after an employee's anniversary hire date. The liability for vacation benefits is recorded as "vacation benefits payable", rather than long-term liabilities, as the balances are to be used by employees in the fiscal year following the fiscal year in which the benefit was earned.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

***L. Bond Premium***

On government-wide financial statement, bond premiums are amortized over the term of the bonds using the straight-line method, which approximates effective interest method. Bond premiums are presented as an addition of the face amount of the bonds. On the governmental fund statements, bond premiums are recorded in the fiscal year the bonds are issued.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***M. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital leases are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***N. Internal Activity***

Transfers within governmental activities are eliminated on the government-wide statements. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities.

Payments for interfund services provided and used are not eliminated. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***O. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

**Restricted:** The restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or State Statute. State statute authorizes the School District's Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

**Unassigned:** The unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

***P. Net Position***

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Q. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***R. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

***S. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

***T. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.



**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

**Note 3 - Change in Accounting Principle**

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The School District evaluated implementing these certain GASB pronouncements based on the guidance in GASB 95.

For fiscal year 2020, the School District implemented GASB Statement No. 84, and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*.

For fiscal year 2020, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the School District's 2020 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the School District's financial statements.

***Restatement of Fund Balances and Net Position***

The implementation of GASB Statement No. 84 had the following effect on fund balance as of June 30, 2019:

	Governmental Funds			
	General	Permanent Improvement	Non Major	Total
Fund Balances, June 30, 2019	\$10,832,591	\$4,884,555	(\$245,866)	\$15,471,280
Adjustments:				
GASB 84	0	0	20,975	20,975
Restated Fund Balances, June 30, 2019	\$10,832,591	\$4,884,555	(\$224,891)	\$15,492,255

In fiscal year 2019, capital assets were understated due to new construction, and required restatement of Net Position.

The implementation of GASB Statement No. 84 and the restatement of capital assets had the following effect on net position as of June 30, 2019:

	Governmental Activities
Net Position June 30, 2019	\$18,158,923
Adjustments:	
GASB 84	20,975
Capital Assets	2,611,037
Restated Net Position June 30, 2019	\$20,790,935

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of June 30, 2019:

	Fiduciary Funds	
	Private Purpose	
	Trust	Agency
Net Position June 30, 2019	\$33,840	\$0
Adjustments:		
Assets	0	(20,975)
Liabilities	0	(20,975)
Restated Net Position June 30, 2019	\$33,840	\$0

**Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

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**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2020

Fund Balances (Deficit)	General Fund	Permanent Improvement	Other Governmental Funds	Total
Nonspendable:				
Prepays	\$72,370	\$0	\$383	\$72,753
Unclaimed Monies	51	0	0	51
Materials and Supplies Inventory	26,727	0	2,761	29,488
<i>Total Nonspendable</i>	99,148	0	3,144	102,292
Restricted for:				
State Programs	0	0	21,476	21,476
Scholarships	0	0	1,521	1,521
Student Activities	0	0	130,823	130,823
<i>Total Restricted</i>	0	0	153,820	153,820
Committed:				
Construction Contracts	0	3,901,828	0	3,901,828
Termination Benefits	300,000	0	0	300,000
<i>Total Committed</i>	300,000	3,901,828	0	4,201,828
Assigned to:				
Capital Improvements	0	630,417	0	630,417
Public School Support	16,384	0	0	16,384
Purchases on Order	312,493	0	0	312,493
<i>Total Assigned</i>	328,877	630,417	0	959,294
Unassigned (Deficit):	15,110,626	0	(454,866)	14,655,760
<i>Total Fund Balances (Deficit)</i>	\$15,838,651	\$4,532,245	(\$297,902)	\$20,072,994

**Note 5 - Fund Deficits**

The Miscellaneous Federal Grants, Food Service, and Local Grants and Donations Special Revenue Funds had deficit fund balances at fiscal year end of \$410,234, \$22,558, and \$18,932, respectively. The deficits are the result of over-expended grant resources and accrued liabilities. The General Fund provides transfers to cover deficit balances in the special revenue funds; however, this is done when cash is needed rather than when accruals occur.

**Note 6 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
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1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balance (GAAP basis).
4. Prepaid items and cash deficits are reported on the Balance Sheet (GAAP basis), but not on the budgetary basis.
5. Debt service payments are reported on the operating statement (budget basis) rather than as Balance Sheet transactions (GAAP basis).
6. Budgetary revenues and expenditures of the Public School Support Fund are reclassified to the General Fund for GAAP reporting.

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements:

Net Change in Fund Balance	
	<u>General Fund</u>
GAAP Basis	\$5,006,060
Revenue Accruals	(2,061,119)
Expenditure Accruals	(99,187)
Prepaid Items:	
Beginning of Fiscal Year	72,186
End of Fiscal Year	(72,370)
Debt Service Principal	10,722
Interest and Fiscal Charges	2,153
Cash Deficits	382,748
To reclassify excess of expenditures over revenues into financial statement fund types	(94)
Encumbrances	<u>(333,446)</u>
Budget Basis	<u><u>\$2,907,653</u></u>

**Note 7 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

**Noble Local School District, Ohio**  
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Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and,

**Noble Local School District, Ohio**  
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8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if trading requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At June 30, 2020, the School District's internal service fund had a cash balance of \$2,325,427 with South Central Ohio Insurance Consortium, a claims servicing pool (See Note 21). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and, therefore, cannot be included in the risk disclosures reported by the School District. Disclosures for the South Central Ohio Insurance Consortium as a whole may be obtained from the consortium's fiscal agent.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, \$1,030,576 of the School District's bank balance of \$17,855,148 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

## **Note 8 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

**Noble Local School District, Ohio**  
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Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2020 represents collections of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed value listed as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2020 represents collections of calendar year 2020 taxes. Public utility real property taxes received in calendar year 2020 became a lien December 31, 2018, were levied after April 1, 2019 and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Guernsey, Monroe, and Noble Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2020, are available to finance fiscal year 2020 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility taxes which are measurable as of June 30, 2020, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2020, was \$4,849,527 and is recognized as revenue in the General Fund. The amount available as an advance at June 30, 2019, was \$3,074,108 in the General Fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2020 taxes were collected are:

	2019 Second Half Collections		2020 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$132,043,710	29.50%	\$134,387,590	19.98%
Commerical/Industrial and Public Utility Real	84,432,410	18.87%	81,302,260	12.08%
Public Utility Personal	231,041,670	51.63%	457,148,190	67.94%
	<u>\$447,517,790</u>	<u>100.00%</u>	<u>\$672,838,040</u>	<u>100.00%</u>
Tax Rate per \$1,000 of assessed valuation		\$30.50		\$30.50

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
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**Note 9 - Receivables**

Receivables at June 30, 2020, consisted of property taxes, accounts (billings for user charged services and student tuition and fees), accrued interest, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. Except for property taxes, all receivables are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be received within one year.

A summary of the principal items of intergovernmental receivables follows:

	<u>Amounts</u>
<b>Governmental Activities</b>	
Special Education, Part B-IDEA	\$193,074
Title I	193,621
Ohio Bureau of Workers' Compensation	44,286
SHS Athletics Sales	410
Special Education from Noble County DD	40,000
Title II-A	30,147
Title VI-A, Student Support and Academic Enrichment	18,188
High Schools That Work	5,593
Foundation Adjustments	9,104
Miscellaneous Reimbursements	134
Food Service	<u>20,971</u>
Total	<u><u>\$555,528</u></u>

**Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2020, was as follows:



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	Restated Balance 6/30/2019	Additions	Deductions	Balance 6/30/2020
<b>Nondepreciable Capital Assets:</b>				
Land	\$198,280	\$346,579	\$0	\$544,859
Construction in Progress	860,041	3,546,902	(2,635,775)	1,771,168
Total Nondepreciable Capital Assets	<u>1,058,321</u>	<u>3,893,481</u>	<u>(2,635,775)</u>	<u>2,316,027</u>
<b>Depreciable Capital Assets:</b>				
Land Improvements	3,117,385	25,659	0	3,143,044
Buildings and Improvements	16,099,069	3,052,831	0	19,151,900
Furniture and Equipment	1,913,381	123,124	(27,836)	2,008,669
Vehicles	1,667,293	270,411	(161,161)	1,776,543
Total Depreciable Capital Assets	<u>22,797,128</u>	<u>3,472,025</u>	<u>(188,997)</u>	<u>26,080,156</u>
Less Accumulated Depreciation:				
Land Improvements	(1,419,022)	(338,926)	0	(1,757,948)
Buildings and Improvements	(5,950,050)	(465,699)	0	(6,415,749)
Furniture and Equipment	(604,144)	(113,777)	27,087	(690,834)
Vehicles	(1,051,993)	(121,511)	161,161	(1,012,343)
Total Accumulated Depreciation	<u>(9,025,209)</u>	<u>(1,039,913)</u>	<u>188,248</u>	<u>(9,876,874)</u>
Total Depreciable Capital Assets, Net	<u>13,771,919</u>	<u>2,432,112</u>	<u>(749)</u>	<u>16,203,282</u>
Total Capital Assets, Net	<u><u>\$14,830,240</u></u>	<u><u>\$6,325,593</u></u>	<u><u>(\$2,636,524)</u></u>	<u><u>\$18,519,309</u></u>

\*Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$354,863
Special	64,976
Vocational	62,154
Support Services:	
Pupils	42,970
Instructional Staff	5,769
Administration	52,922
Fiscal	1,601
Operation and Maintenance of Plant	216,373
Pupil Transportation	120,480
Food Service Operations	45,617
Extracurricular Activities	72,188
Total Depreciation Expense	<u><u>\$1,039,913</u></u>

**Note 11 - Significant Commitments**

**A. Contractual Commitments**

As of June 30, 2020, the School District has contractual purchase commitments as follows:

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Project	Fund	Contract Amount	Amount Expended	Balance at 6/30/2020
Green House Project	Permanent Improvement	73,005	72,448	557
High School Lab Renovations	Permanent Improvement	1,494,807	1,481,381	13,426
Kitchen Renovations	Permanent Improvement	915,417	243,611	671,806
Weight Room Facility	Permanent Improvement	2,125,881	1,189,397	936,484
Playground Renovations	Permanent Improvement	1,327,102	265,311	1,061,791
Middle School Gym Floors	Permanent Improvement	76,005	72,849	3,156
Total Contractual Commitments		<u>\$6,012,217</u>	<u>\$3,324,997</u>	<u>\$2,687,220</u>

***B. Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of governmental encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General Fund	\$333,446
Nonmajor Funds	<u>4,278,642</u>
Total	<u><u>\$4,612,088</u></u>

**Note 12 - Risk Management**

***A. Property and Liability***

The School District was exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2020, the School District contracted with Ohio Casualty Insurance for the following commercial coverage:

- Property and equipment;
- Crime;
- General liability, benefits liability, stop gap liability, school leaders errors and omissions liability, sexual misconduct and molestation liability, and law enforcement liability; and
- Business auto and terrorism risk.

Blanket property coverage for fiscal year 2020 was \$39,482,580. The deductible was \$1,000. Crime coverage had a limit of \$1,000,000 per loss and a \$1,000 deductible. General liability coverage included a \$17,000,000 aggregate limit and no deductible. Business auto coverage included liability, medical payments, uninsured motorists, underinsured motorists, comprehensive, and collision. Auto liability had a \$15,000,000 combined single limit of liability and no deductible.

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior fiscal year.

**Noble Local School District, Ohio**  
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***B. Workers' Compensation***

For fiscal year 2020, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 20). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the GRP.

***C. Employee Benefits***

Medical/surgical, dental, and vision insurance is offered to employees through a self-insurance internal service fund. The School District is a member of a claims servicing pool in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The claims liability of \$144,100 reported in the internal service fund at June 30, 2020, is based on an estimate by South Central Ohio Insurance Consortium and the application of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by the increased claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for 2019 and 2020 were:

	<u>Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Balance at End of Year</u>
2019	\$365,600	\$2,447,661	\$2,534,661	\$278,600
2020	278,600	2,028,899	2,163,399	144,100

**Note 13 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

The net pension liability and the net OPEB liability (asset) reported on the Statement of Net Position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others.

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While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

**Noble Local School District, Ohio**  
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Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2020, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$222,644 for fiscal year 2020. Of this amount, \$33,585 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

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The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2020 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2020, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$705,604 for fiscal year 2020. Of this amount, \$125,678 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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	<u>SERS</u>	<u>STRS</u>	
Proportion of the Net Pension Liability:			
Prior Measurement Date	0.04374750%	0.03961780%	
Current Measurement Date	<u>0.04370810%</u>	<u>0.04057156%</u>	
Change in Proportionate Share	<u>-0.00003940%</u>	<u>0.00095376%</u>	
Proportionate Share of the Net			<u>Total</u>
Pension Liability	\$2,615,134	\$8,972,157	\$11,587,291
Pension Expense	\$420,513	\$1,232,520	\$1,653,033

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$66,315	\$73,048	\$139,363
Changes of assumptions	0	1,053,954	1,053,954
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	17,197	293,385	310,582
School District contributions subsequent to the measurement date	<u>222,644</u>	<u>705,604</u>	<u>928,248</u>
Total Deferred Outflows of Resources	<u>\$306,156</u>	<u>\$2,125,991</u>	<u>\$2,432,147</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$38,839	\$38,839
Net difference between projected and actual earnings on pension plan investments	33,568	438,510	472,078
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>17,743</u>	<u>125,579</u>	<u>143,322</u>
Total Deferred Inflows of Resources	<u>\$51,311</u>	<u>\$602,928</u>	<u>\$654,239</u>

\$928,248 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2021	\$73,864	\$515,126	\$588,990
2022	(58,469)	192,309	133,840
2023	(2,233)	24,445	22,212
2024	19,039	85,579	104,618
Total	\$32,201	\$817,459	\$849,660

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.



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The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$3,664,735	\$2,615,134	\$1,734,909

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

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Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
 Total	 <u>100.00 %</u>	

\* Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Noble Local School District, Ohio**  
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**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$13,111,807	\$8,972,157	\$5,467,730

**Note 14 - Postemployment Benefits**

See Note 13 for a description of the net OPEB liability

**Plan Description - School Employees Retirement System (SERS)**

**Health Care Plan Description** - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan.

**Noble Local School District, Ohio**  
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The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

For fiscal year 2020, the School District's surcharge obligation was \$31,297.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$31,297 for fiscal year 2020, of which all is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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	<u>SERS</u>	<u>STRS</u>	
Proportion of the Net OPEB Liability:			
Prior Measurement Date	0.04458850%	0.03961780%	
Current Measurement Date	<u>0.04488800%</u>	<u>0.04057156%</u>	
Change in Proportionate Share	<u>0.00029950%</u>	<u>0.00095376%</u>	
Proportionate Share of the:			<u>Total</u>
Net OPEB Liability	\$1,128,839	\$0	\$1,128,839
Net OPEB (Asset)	\$0	(\$671,965)	(\$671,965)
OPEB Expense	\$32,451	(\$196,609)	(\$164,158)

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$16,571	\$60,918	\$77,489
Changes of assumptions	82,449	14,124	96,573
Net difference between projected and actual earnings on OPEB plan investments	2,710	0	2,710
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	32,390	50,737	83,127
School District contributions subsequent to the measurement date	<u>31,297</u>	<u>0</u>	<u>31,297</u>
Total Deferred Outflows of Resources	<u>\$165,417</u>	<u>\$125,779</u>	<u>\$291,196</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$247,998	\$34,187	\$282,185
Changes of assumptions	63,257	736,728	799,985
Net difference between projected and actual earnings on OPEB plan investments	0	42,204	42,204
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>8,380</u>	<u>0</u>	<u>8,380</u>
Total Deferred Inflows of Resources	<u>\$319,635</u>	<u>\$813,119</u>	<u>\$1,132,754</u>

\$31,297 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2021	(\$66,141)	(\$151,283)	(\$217,424)
2022	(26,282)	(151,283)	(177,565)
2023	(25,487)	(134,369)	(159,856)
2024	(25,616)	(128,432)	(154,048)
2025	(28,048)	(124,818)	(152,866)
Thereafter	(13,941)	2,845	(11,096)
Total	(\$185,515)	(\$687,340)	(\$872,855)

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2019, are presented below:

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Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
 Municipal Bond Index Rate:	
Measurement Date	3.13 percent
Prior Measurement Date	3.62 percent
 Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.22 percent
Prior Measurement Date	3.70 percent
 Medical Trend Assumption	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22 percent. The discount rate used to measure total OPEB liability prior to June 30, 2019, was 3.70 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13 percent, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection.

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The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22%) and higher (4.22%) than the current discount rate (3.22%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1% Decrease (2.22%)	Current Discount Rate (3.22%)	1% Increase (4.22%)
School District's proportionate share of the net OPEB liability	\$1,370,196	\$1,128,839	\$936,931
	1% Decrease (6.00 % decreasing to 3.75%)	Current Trend Rate (7.00 % decreasing to 4.75%)	1% Increase (8.00 % decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$904,429	\$1,128,839	\$1,426,577

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return	7.45 percent
Health Care Cost Trends	
Medical	
Pre-Medicare	5.87 percent initial, 4 percent ultimate
Medicare	4.93 percent initial, 4 percent ultimate
Prescription Drug	
Pre-Medicare	7.73 percent initial, 4 percent ultimate
Medicare	9.62 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.



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For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB asset	(\$573,386)	(\$671,965)	(\$754,842)
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$761,974)	(\$671,965)	(\$561,719)

**Noble Local School District, Ohio**  
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**Note 15 - Other Employee Benefits**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Only one year's accumulation of vacation days can be carried forward to the next year. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 245 days. Upon retirement, payment is made for one-fourth of the total sick leave accumulation, up to a maximum payment of 61.25 days for both certified and classified employees. For all days remaining beyond the maximum, classified employees are paid \$14 per day.

**Note 16 - Capital Leases**

In prior fiscal years, the School District entered into agreements to lease copiers. Such agreements are, in substance, lease purchases and are reflected as capital lease obligations in the financial statements. Capital lease payments are reflected as debt service expenditures in the financial statements for the governmental funds for \$10,722. The capital lease obligation represents the present value of the net future minimum lease payments on the capital lease.

Book value related to this lease is as follows:

	Governmental Activities
Furniture and Equipment	\$113,494
Less Accumulated Depreciation	(60,076)
Total June 30, 2020	\$53,418

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2020.

Fiscal Year	Principal	Interest	Total
2021	\$11,278	\$1,598	\$12,876
2022	11,862	1,014	12,876
2023	12,477	399	12,876
2024	1,069	5	1,074
Total	\$36,686	\$3,016	\$39,702

**Note 17 - Long-Term Obligations**

Changes in general long-term obligations of the School District during fiscal year 2020 were as follows:

**Noble Local School District, Ohio**  
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	Principal Outstanding 6/30/19	Additions	Deductions	Principal Outstanding 6/30/20	Amounts Due within One Year
2012 Energy Conservation Improvement Bonds:					
Term Bonds - 1.00% - 2.70%	\$475,000	\$0	\$375,000	\$100,000	\$50,000
Premium on Bonds	12,276	0	9,931	2,345	0
Total Bonds	<u>487,276</u>	<u>0</u>	<u>384,931</u>	<u>102,345</u>	<u>50,000</u>
Net Pension Liability:					
STRS	8,711,065	261,092	0	8,972,157	0
SERS	2,505,500	109,634	0	2,615,134	0
Total Net Pension Liability	<u>11,216,565</u>	<u>370,726</u>	<u>0</u>	<u>11,587,291</u>	<u>0</u>
Net OPEB Liability:					
SERS	<u>1,237,004</u>	<u>0</u>	<u>108,165</u>	<u>1,128,839</u>	<u>0</u>
Capital Leases Payable	<u>47,408</u>	<u>0</u>	<u>10,722</u>	<u>36,686</u>	<u>11,278</u>
Sick Leave Benefits Payable	<u>718,274</u>	<u>136,212</u>	<u>60,038</u>	<u>794,448</u>	<u>67,928</u>
Total Long-Term Obligations	<u>\$13,706,527</u>	<u>\$506,938</u>	<u>\$563,856</u>	<u>\$13,649,609</u>	<u>\$129,206</u>

On August 15, 2012, the School District issued \$720,000 in unvoted energy conservation improvement bonds. The bond issue included term and capital appreciation bonds, in the amount of \$705,000 and \$15,000, respectively. The bonds were issued for a 15 year period with final maturity at December 1, 2027. The debt will be retired through reductions in energy consumption and cost savings attributed to the installation of the energy conservation improvements. The capital appreciation bonds matured in fiscal year 2017.

The current interest term bonds due December 1, 2021, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Date	Principal Amount To Be Redeemed
2020	\$50,000
2021	50,000

The current interest term bonds maturing on December 1, 2022, and thereafter were subject to optional redemption, in whole or in part on any date in any order of maturity as the School District shall determine, and by lot within a maturity, at the option of the School District on or after December 1, 2019, at par, which is 100% of the face value of the Current Interest Bonds. The School District retired these bonds in the amount of \$375,000 in fiscal year 2020.

Principal and interest requirements to retire the bonds outstanding at June 30, 2020, were as follows:

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

Fiscal Year Ending	Term Bonds	
	Principal	Interest
2021	\$50,000	\$1,000
2022	50,000	1,000
Total	\$100,000	\$2,000

The School District’s overall legal debt margin at June 30, 2020, was \$60,555,424, with an unvoted debt margin of \$672,838.

Sick leave benefits will be paid from the fund from which the employees’ salaries are paid. These funds include the General Fund, Food Service, and Federal Grant Funds. There are no repayment schedules for the net pension and OPEB liability. However, employer pension contributions are made from the following funds: General Fund and the Food Service and Federal Grants Special Revenue Funds. For additional information related to the net pension and OPEB liabilities, see Notes 13 and 14.

**Note 18 - Interfund Activity**

***A. Transfers***

Interfund transfers for the year ended June 30, 2020, consisted of the following:

	Transfer In	Transfer Out
General Fund	\$0	\$4,178,795
Nonmajor Special Revenue Funds:		
Food Service	150,000	0
Student Activities	28,500	0
Local Grants and Donations	295	0
Total Nonmajor Special Revenue Funds	178,795	0
Permanent Improvement Capital Projects Fund	4,000,000	0
Total All Funds	\$4,178,795	\$4,178,795

The transfer to the Food Service fund was to help fund the program until the receipt of grant monies. The transfer to the Student Activities Special Revenue Fund was to help cover the cost of electric for stadium lights. The transfer to Local Grants and Donations was for School District contributions to scholarship funds. The transfer to the Permanent Improvement Capital Projects Fund was for various construction projects for the School District.

***B. Interfund Balances***

Unpaid interfund cash advances at June 30, 2020, were as follows:

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

	Receivables	Payables
General Fund	\$465,752	\$0
Nonmajor Special Revenue Funds:		
Food Service	0	83,004
Local Initiatives	0	18,930
State Grants	0	1,907
Federal Grants	0	361,911
	\$465,752	\$465,752
Total All Funds		

The interfund receivables/payables are due to cash deficits, from the provision of cash flow resources from the General Fund until the receipt of grant monies by the grant funds. The interfund balances are anticipated to be repaid within one fiscal year.

**Note 19 - Jointly Governed Organizations**

***A. Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA)***

The Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA) was created as a separate regional council of governments pursuant to State statutes. OME-RESA operates under the direction of a Board comprising a representative from each participating school district. The Board exercises total control over the operations of OME-RESA including budgeting, appropriating, contracting, and designating management. Each participants control is limited to its representation on the Board. OME-RESA provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2020, the total amount paid to OME-RESA from the School District was \$41,467 for technology services and financial accounting services and educational management information. The South Central Ohio Insurance Consortium serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2230 Sunset Blvd., Suite 2, Steubenville, Ohio 43952.

***B. Mid-East Career and Technology Center***

The Mid-East Career and Technology Center, a joint vocational school, is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the 13 participating school districts' elected boards. The Board possesses its own budgeting and taxing authority. Financial information can be obtained from Mid-East Ohio Joint Vocational School District, Nan Nolder, Treasurer, at 1965 Chandlersville Road, Zanesville, Ohio 45701. During fiscal year 2020, the School District made no contributions to Mid-East Career and Technology Center.

***C. Coalition of Rural and Appalachian Schools***

The Coalition of Rural and Appalachian Schools is a jointly governed organization composed of over 136 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. The School District's membership fee was \$325 for fiscal year 2020. The financial information for the Coalition can be obtained from the Executive Director, at McCracken Hall, Ohio University, Athens, Ohio 45701.

***D. Ohio Coalition for Equity and Adequacy of School Funding***

The Ohio Coalition of Equity and Adequacy of School Funding is organized as a council of governments pursuant to Chapter 167 of the Ohio Revised Code. The Coalition was organized in 1990 to challenge the constitutionality of the Ohio school funding system. The Coalition is governed by a Steering Committee of 90 school district representatives. Though most of the members are superintendents, some treasurers, board members, and administrators also serve. Several persons serve as ex officio members. The membership of the coalition includes over 500 school districts throughout the State of Ohio. Member school districts and joint vocational schools pay dues of \$.05 per pupil. School districts and joint vocational schools may also pay supplemental dues in the amount of \$.50 per pupil for K-12 districts and educational service centers pay dues of \$.05 per pupil. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest or financial responsibility for the Coalition. During 2020, the School District paid \$422 for membership fees to the Coalition.

**Note 20 - Insurance Purchasing Pool**

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the plan. Each year, the participating School District pays an enrollment fee to the GRP to cover the costs of administering the plan.

**Note 21 - Public Entity Risk Pool**

***Risk Sharing, Claims Servicing, and Insurance Purchasing Pool*** The School District is a member of the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and objective is establishing and carrying out a cost effective cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of SCOIC. Members include 19 public entities with approximately 4,000 employee lives covered for medical and prescription benefits with 24 different plan designs in place as well as dental, vision, life, and accidental death and dismemberment insurances. The Bloom Carroll Local School District serves as the fiscal agent for the SCOIC.

The SCOIC members are considered self-insured and pay a month premium to SCOIC that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. An additional fee is paid for the participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate or participation, and in the event of a surplus, the internal pool pays dividends to participants.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

SCOIC members participate in the shared risk pool through the Jefferson Health Plan for individual claims from \$100,000 to \$200,000. SCOIC members are then covered under stop loss coverage for claims over \$200,000 from IOA-Re. In the event that the School District would withdraw from SCOIC, the School District would be required to give a 180 day notice prior to the end of their three year contract, be responsible for all run-out claims, and would have no rights to share in any surplus funds of SCOIC. To obtain financial information for the SCOIC, write to the fiscal agent, Bloom Carroll Local School District, 5240 Plum Road NW, Carroll, Ohio 43112.

**Note 22 - Set-Aside Calculations**

The School District is required by State statute to annually set-aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set-aside Balance as of June 30, 2019	\$0
Current Year Set-aside Requirement	160,590
Offsetting Credits	(4,000,000)
Qualifying Disbursements	(163,701)
Total	(\$4,003,111)
Set-aside Balance Carried Forward to Future Fiscal Years	\$0

The School District had offsets and qualifying disbursements during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future years.

**Note 23 - Donor Restricted Endowments**

The School District's private purpose trust funds include donor restricted endowments. Total endowments, representing the principal portion are \$33,500. State law permits the School District to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowments indicate that interest should be used to provide scholarships each year.

**Note 24 - Contingencies**

**A. Grants**

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

**Noble Local School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2020, if applicable, cannot be determined at this time.

***B. Litigation***

As of June 30, 2020, the School District is currently not a party to any material legal proceedings.

***C. School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. ODE has finalized the adjustments for fiscal year 2020, and these adjustments did not have a significant impact on the School District's funding..

**Note 25 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the School District. The School District's investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.



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**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2020	2019	2018
School District's Proportion of the Net Pension Liability	0.04370810%	0.04374750%	0.04224740%
School District's Proportionate Share of the Net Pension Liability	\$2,615,134	\$2,505,500	\$2,524,189
School District's Covered Payroll	\$1,499,652	\$1,419,704	\$1,318,900
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	174.38%	176.48%	191.39%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.85%	71.36%	69.50%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2017	2016	2015	2014
0.04352560%	0.04284730%	0.04507300%	0.04507300%
\$3,185,672	\$2,444,907	\$2,281,119	\$2,680,347
\$1,360,443	\$1,291,143	\$1,312,350	\$1,194,824
234.16%	189.36%	173.82%	224.33%
62.98%	69.16%	71.70%	65.52%

**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2020	2019	2018
School District's Proportion of the Net Pension Liability	0.04057156%	0.03961780%	0.03810152%
School District's Proportionate Share of the Net Pension Liability	\$8,972,157	\$8,711,065	\$9,051,098
School District's Covered Payroll	\$4,791,329	\$4,557,586	\$4,189,050
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	187.26%	191.13%	216.07%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.40%	77.30%	75.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2017	2016	2015	2014
0.03809452%	0.04026800%	0.04040390%	0.04040390%
\$12,751,384	\$11,128,897	\$9,827,627	\$11,706,605
\$4,373,379	\$4,203,271	\$4,152,054	\$3,749,200
291.57%	264.77%	236.69%	312.24%
66.80%	72.10%	74.70%	69.30%

**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District 's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Four Fiscal Years (1)\**

	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.04448880%	0.04458850%	0.04287720%	0.04417430%
School District's Proportionate Share of the Net OPEB Liability	\$1,128,839	\$1,237,004	\$1,150,711	\$1,259,131
School District's Covered Payroll	\$1,499,652	\$1,419,704	\$1,318,900	\$1,360,443
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	75.27%	87.13%	87.25%	92.55%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	15.57%	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Four Fiscal Years (1)\**

	2019	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.04057156%	0.03961780%	0.03810152%	0.03809452%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$671,965)	(\$636,618)	\$1,486,581	\$2,037,305
School District's Covered Payroll	\$4,791,329	\$4,557,586	\$4,189,050	\$4,373,379
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-14.02%	-13.97%	35.49%	46.58%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	176.00%	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2020	2019	2018	2017
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$222,644	\$202,453	\$191,660	\$184,646
Contributions in Relation to the Contractually Required Contribution	(222,644)	(202,453)	(191,660)	(184,646)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$1,590,314	\$1,499,652	\$1,419,704	\$1,318,900
Pension Contributions as a Percentage of Covered Payroll	14.00%	13.50%	13.50%	14.00%
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$31,297	\$33,345	\$32,105	\$23,396
Contributions in Relation to the Contractually Required Contribution	(31,297)	(33,345)	(32,105)	(23,396)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	1.97%	2.22%	2.26%	1.77%
Total Contributions as a Percentage of Covered Payroll (2)	15.97%	15.72%	15.76%	15.77%

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information



2016	2015	2014	2013	2012	2011
\$190,462	\$170,173	\$181,892	\$165,364	\$139,609	\$152,829
(190,462)	(170,173)	(181,892)	(165,364)	(139,609)	(152,829)
\$0	\$0	\$0	\$0	\$0	\$0
\$1,360,443	\$1,291,143	\$1,312,350	\$1,194,824	\$1,037,984	\$1,215,826
14.00%	13.18%	13.86%	13.84%	13.45%	12.57%
\$22,635	\$33,542	\$25,002	\$22,912	\$23,853	\$38,639
(22,635)	(33,542)	(25,002)	(22,912)	(23,853)	(38,639)
\$0	\$0	\$0	\$0	\$0	\$0
1.66%	2.60%	1.91%	1.92%	2.30%	3.18%
15.66%	15.78%	15.77%	15.76%	15.75%	15.75%

**Noble Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2020	2019	2018	2017
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$705,604	\$670,786	\$638,062	\$586,467
Contributions in Relation to the Contractually Required Contribution	<u>(705,604)</u>	<u>(670,786)</u>	<u>(638,062)</u>	<u>(586,467)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll	\$5,040,029	\$4,791,329	\$4,557,586	\$4,189,050
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability/Asset</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

See accompanying notes to the required supplementary information

2016	2015	2014	2013	2012	2011
\$612,273	\$588,458	\$539,767	\$487,396	\$562,480	\$516,581
(612,273)	(588,458)	(539,767)	(487,396)	(562,480)	(516,581)
\$0	\$0	\$0	\$0	\$0	\$0
\$4,373,379	\$4,203,271	\$4,152,054	\$3,749,200	\$4,326,769	\$3,973,700
14.00%	14.00%	13.00%	13.00%	13.00%	13.00%
\$0	\$0	\$41,521	\$37,492	\$43,268	\$39,737
0	0	(41,521)	(37,492)	(43,268)	(39,737)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Noble Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

**Noble Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

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Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Noble Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

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**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

**NOBLE LOCAL SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2020**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>			
<i>Passed Through Ohio Department of Education</i>			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):			
National School Lunch Program	10.555	N/A	\$23,808
Cash Assistance:			
School Breakfast Program	10.553	N/A	52,197
COVID-19 School Breakfast Program	10.553	N/A	77,765
National School Lunch Program	10.555	N/A	94,889
COVID-19 National School Lunch Program	10.555	N/A	124,702
Total Cash Assistance			<u>349,553</u>
Total Child Nutrition Cluster			<u>373,361</u>
Total U.S. Department of Agriculture			373,361
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>			
<i>Passed Through Ohio Department of Education</i>			
Title I Grants to Local Educational Agencies	84.010	2019 2020	35,591 <u>165,039</u>
Total Title I Grants to Local Educational Agencies			200,630
Special Education Cluster (IDEA):			
Special Education - Grants to States (IDEA, Part B)	84.027	2019 2020	18,797 168,905
Special Education - Preschool Grants (IDEA Preschool)	84.173	2020	<u>4,125</u>
Total Special Education Cluster (IDEA)			191,827
Supporting Effective Instruction State Grants	84.367	2019 2020	340 <u>25,969</u>
Total Supporting Effective Instruction State Grants			26,309
Student Support and Academic Enrichment - Title IV-A	84.424	2019 2020	4,000 <u>1,998</u>
Total Student Support and Academic Enrichment - Title IV-A			<u>5,998</u>
Total U.S. Department of Education			<u>424,764</u>
<b>Total Expenditures of Federal Awards</b>			<b><u><u>\$798,125</u></u></b>

*The accompanying notes are an integral part of this Schedule.*

**NOBLE LOCAL SCHOOL DISTRICT  
NOBLE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2020**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Noble Local School District (the School District's) under programs of the federal government for the year ended June 30, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Government, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F – TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2020 to 2021 programs:

<u>Program Title</u>	<u>CFDA Number</u>	<u>Amount Transferred</u>
Supporting Effective Instruction State Grants	84.367	\$ 2,870



# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Noble Local School District  
Noble County  
20977 Zep Road East  
Sarahsville, Ohio 43779

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Noble Local School District, Noble County, Ohio (the School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated April 15, 2021. We noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the School District.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

### ***Compliance and Other Matters***

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

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Efficient • Effective • Transparent.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 15, 2021

# OHIO AUDITOR OF STATE KEITH FABER



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Athens, Ohio 45701  
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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Noble Local School District  
Noble County  
20977 Zep Road East  
Sarahsville, Ohio 43779

To the Board of Education:

### ***Report on Compliance for the Major Federal Program***

We have audited the Noble Local School District's, Noble County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Noble Local School District's major federal program for the year ended June 30, 2020. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the School District's major federal program.

### ***Management's Responsibility***

The School District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the School District's compliance for the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major program. However, our audit does not provide a legal determination of the School District's compliance.

***Opinion on the Major Federal Program***

In our opinion, the Noble Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2020.

***Report on Internal Control Over Compliance***

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

April 15, 2021

**NOBLE LOCAL SCHOOL DISTRICT  
NOBLE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2020**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> <ul style="list-style-type: none"> <li>• Child Nutrition Cluster – CFDA #10.553 and 10.555</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

# OHIO AUDITOR OF STATE KEITH FABER



**NOBLE LOCAL SCHOOL DISTRICT**

**NOBLE COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/6/2021**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)