



CITY OF NELSONVILLE, OHIO

ATHENS COUNTY

SINGLE AUDIT

For the Year Ended December 31, 2020

J.L. UHRIG
AND ASSOCIATES INC.

CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS



OHIO AUDITOR OF STATE
KEITH FABER



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Members of Council
City of Nelsonville
211 Lake Hope Drive
Nelsonville, OH 45764

We have reviewed the *Independent Auditor's Report* of the City of Nelsonville, Athens County, prepared by J.L. Uhrig and Associates, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The Auditor of State is conducting an investigation. As of the date of this report, the investigation is ongoing. Dependent on the results of the investigation, results may be reported on at a later date.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Nelsonville is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

September 28, 2021

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ATHENS COUNTY, OHIO
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ATHENS COUNTY, OHIO
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Independent Auditor's Report

City of Nelsonville
Athens County
211 Lake Hope Drive
Nelsonville, Ohio 45764

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Nelsonville, Athens County, Ohio, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the designing, implementing, and maintaining internal control relevant to the preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Nelsonville, Athens County as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows, thereof and the respective budgetary comparisons for the General Fund thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during the year ended December 31, 2020, the City adopted Governmental Accounting Standard Board Statement No. 83, *Certain Asset Retirement Obligations*: and as a result the City restated their December 31, 2019 net position of the Sewer Fund and Business-Type Activities.

As discussed in Note 21 to the financial statements, during 2020, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include management's discussion and analysis on pages 4-12 and schedules of net pension/OPEB liabilities and pension/OPEB contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquires of management about methods of preparing the information and comparing the information for consistency with management's responses to our inquires, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any assurance.

Supplemental and Other Information

We audited to opine on the County's financial statements that collectively comprise its basic financial statements.

The Schedule of Federal Award Receipts and Expenditures presents additional analysis as required by the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

Members of Council
City of Nelsonville, Ohio
Independent Auditor's Report

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued a report dated August 24, 2021 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

August 24, 2021

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

The discussion and analysis of the City of Nelsonville's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2020 are as follows:

- In total, net position increased \$5,868,845. Net position of governmental activities increased \$798,753 from 2019. Net position of business-type activities increased \$5,070,092 from 2019.
- In total, assets increased \$7,791,401. Governmental activities assets increased \$887,409; the business-type activities assets increased \$6,903,992.
- In total, liabilities increased \$1,658,929. Total liabilities of governmental activities decreased \$511,945, while the total liabilities of business-type activities increased \$2,170,874.

USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the City of Nelsonville's financial position.

The statement of net position and the statement of activities provide information about the activities of the City as a whole, presenting both an aggregate and a longer-term view of the City.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. Fund financial statements report the City's most significant funds individually and the City's non-major funds in a single column.

Reporting the City of Nelsonville as a Whole

Statement of Net Position and Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2020?" The Statement of Net Position and Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenses regardless of when cash is received or paid.

These statements report the City's net position and changes in net position. This change in net position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or worsened. Over time, these changes are one indicator of whether the financial position is improving or deteriorating. However, in evaluating the overall position of the City, non-financial information, such as the condition of the City's capital assets and changes in the City's property tax base will also need to be evaluated.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

In the Statement of Net Position and the Statement of Activities, the City is divided into two kinds of activities:

- **Governmental Activities** – Most of the City's services are reported here including police, fire, administration, and all departments with the exception of our Water and Sewer Funds.
- **Business-Type Activities** – Water and sewer services, as well as parking meter enforcement, have charges based on the amounts of usage. The City charges fees to recoup the cost of the entire operation of our water and sewer treatment plants, as well as all capital expenses associated with these facilities and equipment.

Reporting the City of Nelsonville's Most Significant Funds

Fund Financial Statements

The basic governmental fund financial statements begin on page 16. Fund financial reports provide detailed information about the City's major funds. Based upon restrictions on the use of monies, the City has established many funds which account for the multitude of services provided to our residents. However, these fund financial statements focus on the City's most significant funds. In the case of the City of Nelsonville, our major funds are the General Fund; the Capital Improvements Capital Projects Fund; and the Water and Sewer Enterprise Funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as balances of spendable resources available at the end of the year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the City's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a number of individual governmental funds. Information for major funds, identified earlier, is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances. Data from the other governmental funds are combined into a single aggregated presentation.

Proprietary Funds The City uses enterprise funds to account for its water and sewer operations. For these operations, the City charges a fee to customers, based upon the amount of usage, to recover the costs of the services provided, and to cover the capital assets associated with the services.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

THE CITY OF NELSONVILLE AS A WHOLE

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2020 compared to 2019.

(Table 1)
Net Position

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	Restated 2019	2020	Restated 2019
Assets						
Current and Other Assets	\$1,877,080	\$1,601,746	\$1,921,601	\$1,537,056	\$3,798,681	\$3,138,802
Capital Assets, Net	12,741,019	12,128,944	16,603,014	9,960,611	29,344,033	22,089,555
<i>Total Assets</i>	<u>14,618,099</u>	<u>13,730,690</u>	<u>18,524,615</u>	<u>11,497,667</u>	<u>33,142,714</u>	<u>25,228,357</u>
Deferred Outflows of Resources						
Pension	317,624	663,174	185,992	318,306	503,616	981,480
OPEB	183,136	137,654	115,805	38,134	298,941	175,788
Asset Retirement Obligation	0	0	192,875	83,500	192,875	83,500
<i>Total Deferred Outflows of Resources</i>	<u>500,760</u>	<u>800,828</u>	<u>494,672</u>	<u>439,940</u>	<u>989,585</u>	<u>1,240,768</u>
Liabilities						
Current and Other Liabilities	113,665	135,908	286,953	216,343	400,618	352,251
Long-Term Liabilities:						
Due within One Year	136,537	111,959	397,226	352,689	533,763	464,648
Due in More than One Year						
Net Pension Liability	1,934,233	2,390,446	866,062	1,091,342	2,800,295	3,481,788
Net OPEB Liability	518,740	480,756	563,651	486,252	1,082,391	967,008
Other Amounts	990,575	1,086,626	7,590,763	5,663,199	8,581,338	6,749,825
<i>Total Liabilities</i>	<u>3,693,750</u>	<u>4,205,695</u>	<u>9,704,655</u>	<u>7,809,825</u>	<u>13,398,405</u>	<u>12,015,520</u>
Deferred Inflows of Resources						
Property Taxes	407,715	303,153	0	0	407,715	303,153
Pension	376,871	202,490	249,791	160,782	626,662	363,272
OPEB	245,579	223,989	131,424	103,675	377,003	327,664
<i>Total Deferred Inflows of Resources</i>	<u>1,030,165</u>	<u>729,632</u>	<u>381,215</u>	<u>264,457</u>	<u>1,405,533</u>	<u>994,089</u>
Net Position						
Net Investment in Capital Assets	11,751,137	11,155,183	9,197,889	4,436,859	20,949,026	15,592,042
Restricted	623,078	824,421	0	0	623,078	824,421
Unrestricted (Deficits)	(1,979,271)	(2,383,413)	(264,472)	(573,534)	(2,243,743)	(2,956,947)
<i>Total Net Position</i>	<u>\$10,394,944</u>	<u>\$9,596,191</u>	<u>\$8,933,417</u>	<u>\$3,863,325</u>	<u>\$19,328,361</u>	<u>\$13,459,516</u>

The net pension liability (NPL) is the largest single governmental liability reported by the City at December 31, 2020. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability (asset) and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total governmental activities assets increased \$887,409. This is primarily due to an increase in capital assets and property taxes receivable. Business-type activities assets increased \$7,026,947. This is primarily due to an increase in capital assets and cash and cash equivalents.

Governmental liabilities decreased \$511,945, due primarily to a decrease in net pension liability. Business-type liabilities increased \$2,170,874, due primarily to an increase in long-term debt.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2020 and 2019.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

(Table 2)
Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	Restated	2020	Restated
				2019		2019
Revenues						
Program Revenues						
Charges for Services	\$70,859	\$160,620	\$2,491,316	\$2,237,267	\$2,562,175	\$2,397,887
Operating Grants, Contributions and Interest	487,432	301,002	4,674,300	0	5,161,732	301,002
Capital Grants and Contributions	937,884	231,293	0	177,586	937,884	408,879
<i>Total Program Revenues</i>	<u>1,496,175</u>	<u>692,915</u>	<u>7,165,616</u>	<u>2,414,853</u>	<u>8,661,791</u>	<u>3,107,768</u>
General Revenues						
Property Taxes	417,687	457,924	0	0	417,687	457,924
Income Taxes	1,555,414	1,407,771	0	0	1,555,414	1,407,771
Grants and Entitlements	106,834	92,924	0	0	106,834	92,924
Interest	20,561	32,267	0	0	20,561	32,267
Contributions and Donations	9,331	9,681	0	0	9,331	9,681
Other	543,080	114,003	37,447	18,628	580,527	132,631
<i>Total General Revenues</i>	<u>2,652,907</u>	<u>2,114,570</u>	<u>37,447</u>	<u>18,628</u>	<u>2,690,354</u>	<u>2,133,198</u>
Total Revenues	<u>4,149,082</u>	<u>2,807,485</u>	<u>7,203,063</u>	<u>2,433,481</u>	<u>11,352,145</u>	<u>5,240,966</u>
Program Expenses						
General Government	678,783	557,570	0	0	678,783	557,570
Security of Persons and Property:						
Police	926,377	300,125	0	0	926,377	300,125
Fire	589,473	327,373	0	0	589,473	327,373
Transportation	950,734	849,756	0	0	950,734	849,756
Leisure Time Activities	180,119	266,641	0	0	180,119	266,641
Community Environment	9,907	20,920	0	0	9,907	20,920
Interest and Fiscal Charges	14,936	12,130	0	0	14,936	12,130
Water	0	0	1,035,589	1,072,459	1,035,589	1,072,459
Sewer	0	0	1,097,382	1,458,992	1,097,382	1,458,992
<i>Total Program Expenses</i>	<u>3,350,329</u>	<u>2,334,515</u>	<u>2,132,971</u>	<u>2,531,451</u>	<u>5,483,300</u>	<u>4,865,966</u>
<i>Increase (Decrease) in Net Position</i>	798,753	472,970	5,070,092	(97,970)	5,868,845	375,000
<i>Net Position at Beginning of Year</i>	<u>9,596,191</u>	<u>9,123,221</u>	<u>3,863,325</u>	<u>3,961,295</u>	<u>13,459,516</u>	<u>13,084,516</u>
<i>Net Position at End of Year</i>	<u>\$10,394,944</u>	<u>\$9,596,191</u>	<u>\$8,933,417</u>	<u>\$3,863,325</u>	<u>\$19,328,361</u>	<u>\$13,459,516</u>

Governmental Activities

Program revenues accounted for 36 percent of total revenues for governmental activities in 2020. The amount of program revenues increased \$803,260 from 2019. This increase is mainly due to the increase in grant funding. Governmental activities services are primarily funded through general revenues, those basically comprising property taxes, income taxes, and State shared revenues. These revenue sources make up 78 percent of general revenues and 50 percent of total revenues.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Security of persons and property is a major activity of the City, representing 45 percent of the governmental expenses. During 2020, expenses for police and fire operations amounted to \$926,377 and \$589,473, respectively. These activities were, for the most part, funded by the municipal income tax. The City attempted to supplement the income and activities of the police department, by applying for additional grant funding, to enable the department to widen the scope of its activity. The police and fire department and its employees continued to work hand in hand with the City to limit costs to the taxpayer.

Transportation activities, the City's largest program, accounted for \$950,734 in expenses. These activities were, for the most part, funded through contributions and grant funding. The activities not covered through grants and contributions were funded through general revenues.

General government activities accounted for \$678,783 of governmental expenses, an increase of \$121,213 from 2019. This is primarily due to the increase in the City Manager, Code Enforcement, City Auditor, and Income Tax departments.

Business-Type Activities

The City's water and sewer operations account for 100 percent of the expenses for the City's business-type activities and are funded entirely from charges for services. During 2020, program revenues exceeded program expenses by \$5,070,092 for all business-type activities.

The minimum water and sewer rates are \$18.16 and \$14.35, respectively, for the first 1,500 gallons of usage. Minimum water and sewer rates for communities outside the city limits are \$27.24 for water and \$21.52 for sewer.

THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in accessing the City's financing requirements. In particular, unassigned fund balance serves as a useful measure of the City's net resources available for spending at the end of the year.

The City's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$4,220,160 and expenditures of \$4,025,672.

General Fund

The General Fund is the primary operating fund of the City. At the end of 2020, fund balance was \$568,689. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund disbursements. The General Fund's unassigned fund balance of \$529,487 represented 30 percent of total General Fund disbursements, while total fund balance represents 33 percent of that same amount.

The fund balance of the General Fund decreased \$509,129.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

Other Major Governmental Funds

The fund balance of the Capital Improvements Capital Projects Fund decreased \$204,816. The Capital Improvement Fund's spendable fund balance was \$251,066.

Enterprise Funds

The net position balance of the Water Enterprise Fund increased \$426,254. Due to the net pension/OPEB liabilities, the Water Enterprise Fund has an unrestricted net position of \$241,131.

The net position balance of the Sewer Enterprise Fund increased \$4,643,838. Due to the asset retirement obligation and the net pension/OPEB liabilities, the Sewer Enterprise Fund has a deficit unrestricted net position of \$505,603.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. From time to time during the year, the fund's budget may be amended as needs or conditions change.

During the course of 2020, the City amended its General Fund budget several times, though none were significant. All recommendations for a budget change came from the City Auditor to the Finance Committee of Council for review before going to the whole Council for Ordinance enactment on the change. The allocation of appropriations among the departments and objects within a fund may be modified during the year by the City Auditor without an ordinance of Council. With the General Fund supporting many of our major activities such as our police and fire departments, as well as most legislative and executive activities, the General Fund is monitored closely looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, final budgeted revenues decreased \$28,481 from the original amount. Final budgeted expenditures were decreased \$98,940 from the original amount.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of 2020, the City had \$12,741,019 in governmental activities, and \$16,603,014 in business-type activities, invested in land, construction in progress, land improvements, buildings, furniture, fixtures, and equipment, vehicles, and infrastructure. Table 3 shows fiscal year 2020 balances compared to 2019.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

(Table 3)
 Capital Assets at December 31, 2020

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land	\$407,263	\$407,263	\$752,475	\$752,475	\$1,159,738	\$1,159,738
Construction in Progress	706,854	190,570	7,296,839	886,261	8,003,693	1,076,831
Land Improvements	2,567,193	2,651,765	1,521	1,874	2,568,714	2,653,639
Buildings and Improvements	1,713,799	1,789,099	0	0	1,713,799	1,789,099
Furniture, Fixtures, and Equipment	327,387	302,491	79,353	82,695	406,740	385,186
Vehicles	728,405	715,123	158,533	195,023	886,938	910,146
Infrastructure	6,290,118	6,072,633	8,314,293	8,042,283	14,604,411	14,114,916
Totals	<u>\$12,741,019</u>	<u>\$12,128,944</u>	<u>\$16,603,014</u>	<u>\$9,960,611</u>	<u>\$29,344,033</u>	<u>\$22,089,555</u>

The assets of the City are reported at cost, net of depreciation. For additional information on capital assets, see Note 8 to the basic financial statements.

Debt

As of December 31, 2020, and December 31, 2019, the City had total long-term debt of \$8,397,459 and \$7,072,718, respectively, as follows:

(Table 4)
 Outstanding Debt at December 31, 2020

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	Restated	2020	Restated
				2019		2019
OWDA Loans	\$25,719	\$28,655	\$6,030,905	\$4,748,975	\$6,056,624	\$4,777,630
OPWC Loans	572,219	586,916	766,924	788,277	1,339,143	1,375,193
General Obligation Bonds	150,800	120,000	0	597,428	150,800	717,428
Capital Leases	281,500	348,023	0	0	281,500	348,023
Police and Fire Pension Liability	50,392	52,872	0	0	50,392	52,872
Asset Retirement Obligation	0	0	519,000	399,000	519,000	399,000
Totals	<u>\$1,080,630</u>	<u>\$1,136,466</u>	<u>\$7,316,829</u>	<u>\$6,533,680</u>	<u>\$8,397,459</u>	<u>\$7,670,146</u>

The City's overall legal debt margin was \$4,578,666 at December 31, 2020. For additional information on the City's debt, see Notes 13 and 14 to the basic financial statements.

GASB Statement 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. Asset retirement obligations (ARO) of \$519,000 associated with the City waste water treatment facilities were estimated by the City Engineer.

City of Nelsonville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2020
Unaudited

CURRENT ISSUES

The City of Nelsonville continues to work hard to rebound from a range of financial issues. After years of declining fund balances, the City has brought expenses under control and reinforced revenue collection efforts. In 2020, fund balances increased by a notable margin. Of particular note, the General Fund saw an increase of several fold. The General Fund finances the majority of administrative, police, fire, dispatch, and many other operations at the City, so its financial turnaround is considered a mile marker for the City. The Water Fund, the City's second largest fund, saw balances increase even with increased investment in infrastructure. In the coming years, the City will be replacing most of its most problematic water lines and nearly every single water meter to ensure an efficient and safe water delivery system. On the Sewer side, the City has replaced several main trunk lines and is building a new wastewater treatment plant.

All of these major investments provide the City with opportunity for growth and chances to minimize waste and loss. Put next to the growth of most of its major funds, the City sees opportunity for several upcoming years of strong development and continued fund balance growth.

CONTACTING THE CITY AUDITOR'S DEPARTMENT

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. Should anyone have questions about this or other matters, you can contact Taylor Sappington, Nelsonville City Auditor, 211 Lake Hope Drive, Nelsonville, Ohio 45764 at 740-753-223 or auditor@cityofnelsonville.com. You may also view every transaction at City Hall through the Ohio Checkbook program, which is linked at www.CityOfNelsonville.com.

City of Nelsonville, Ohio
Statement of Net Position
December 31, 2020

	Governmental Activities	Business-Type Activities	Total*
Assets			
Equity in Pooled Cash and Cash Equivalents	\$1,035,133	\$1,564,122	\$2,599,255
Accounts Receivable	3,579	315,830	319,409
Intergovernmental Receivable	144,204	0	144,204
Income Taxes Receivable	143,667	0	143,667
Prepaid Items	42,521	39,341	81,862
Materials and Supplies Inventory	6,960	2,308	9,268
Property Taxes Receivable	501,016	0	501,016
Nondepreciable Capital Assets	1,114,117	8,049,314	9,163,431
Depreciable Capital Assets, Net	11,626,902	8,553,700	20,180,602
<i>Total Assets</i>	<u>14,618,099</u>	<u>18,524,615</u>	<u>33,142,714</u>
Deferred Outflows of Resources			
Pension	317,624	185,992	497,786
OPEB	183,136	115,805	298,924
Asset Retirement Obligation	0	192,875	192,875
<i>Total Deferred Outflows of Resources</i>	<u>500,760</u>	<u>494,672</u>	<u>989,585</u>
Liabilities			
Accounts Payable	27,929	27,299	55,228
Contracts Payable	33,880	63,714	97,594
Accrued Wages Payable	15,523	10,194	25,717
Matured Compensated Absences Payable	0	0	0
Intergovernmental Payable	24,184	14,788	38,972
Accrued Interest Payable	6,080	48,002	54,082
Unearned Revenue	6,069	0	6,069
Customer Deposits Payable	0	122,956	122,956
Long-Term Liabilities:			
Due within One Year	136,537	397,226	533,763
Due in More than One Year:			
Net Pension Liability	1,934,233	866,062	2,800,295
Net OPEB Liability	518,740	563,651	1,082,391
Other Amounts Due in More than One Year	990,575	7,590,763	8,581,338
<i>Total Liabilities</i>	<u>3,693,750</u>	<u>9,704,655</u>	<u>13,398,405</u>
Deferred Inflows of Resources			
Property Taxes	407,715	0	407,715
Pension	376,871	249,791	620,832
OPEB	245,579	131,424	376,986
<i>Total Deferred Inflows of Resources</i>	<u>1,030,165</u>	<u>381,215</u>	<u>1,405,533</u>
Net Position			
Net Investment in Capital Assets	11,751,137	9,197,889	20,949,026
Restricted for:			
Street Improvements	354,829	0	354,829
Capital Improvements	178,182	0	178,182
Law Enforcement	17,447	0	17,447
Community Development	56,934	0	56,934
Unclaimed Monies	1,358	0	1,358
Other Purposes	14,328	0	14,328
Unrestricted (Deficit)	(1,979,271)	(264,472)	(2,243,743)
<i>Total Net Position</i>	<u>\$10,394,944</u>	<u>\$8,933,417</u>	<u>\$19,328,361</u>

*After deferred outflows and deferred inflows related to the change in internal proportionate share of pension and OPEB related items have been eliminated

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Activities
For the Year Ended December 31, 2020

	Program Revenues			
	Expenses	Charges for Services	Operating Grants, Contributions and Interest	
Governmental Activities				
General Government	\$678,783	\$46,406	\$134,461	\$9,375
Security of Persons and Property:				
Police	926,377	915	81,138	48,621
Fire	589,473	2,116	14,514	52,020
Transportation	950,734	0	233,438	827,868
Leisure Time Activities	180,119	21,422	18,720	0
Community Environment	9,907	0	5,161	0
Interest and Fiscal Charges	14,936	0	0	0
<i>Total Governmental Activities</i>	<u>3,350,329</u>	<u>70,859</u>	<u>487,432</u>	<u>937,884</u>
Business-Type Activities				
Water	1,035,589	989,069	4,674,300	0
Sewer	1,097,382	1,502,247	0	0
<i>Total Business-Type Activities</i>	<u>2,132,971</u>	<u>2,491,316</u>	<u>4,674,300</u>	<u>0</u>
<i>Totals</i>	<u><u>\$5,483,300</u></u>	<u><u>\$2,562,175</u></u>	<u><u>\$5,161,732</u></u>	<u><u>\$937,884</u></u>

General Revenues

Property Taxes Levied for:

 General Purposes

 Street Construction and Maintenance

 Parks and Recreation

Income Taxes Levied for:

 General Purposes

 Capital Improvements

Grants and Entitlements not Restricted to Specific Programs

Interest

Contributions and Donations

Other

Total General Revenues

Change in Net Position

Net Position at Beginning of Year - Restated (See Note 3)

Net Position at End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue
and Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$488,541)	\$0	(\$488,541)
(795,703)	0	(795,703)
(520,823)	0	(520,823)
110,572	0	110,572
(139,977)	0	(139,977)
(4,746)	0	(4,746)
(14,936)	0	(14,936)
(1,854,154)	0	(1,854,154)
0	4,627,780	4,627,780
0	404,865	404,865
0	5,032,645	5,032,645
(1,854,154)	5,032,645	3,178,491
156,389	0	156,389
237,371	0	237,371
23,927	0	23,927
1,475,136	0	1,475,136
80,278	0	80,278
106,834	0	106,834
20,561	0	20,561
9,331	0	9,331
543,080	37,447	580,527
2,652,907	37,447	2,690,354
798,753	5,070,092	5,868,845
9,596,191	3,863,325	13,459,516
\$10,394,944	\$8,933,417	\$19,328,361

City of Nelsonville, Ohio
Balance Sheet
Governmental Funds
December 31, 2020

	General	Capital Improvements	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$457,196	\$251,332	\$325,247	\$1,033,775
Restricted Assets: Cash and Cash Equivalents	1,358	0	0	1,358
Receivables:				
Property Taxes	204,823	0	296,193	501,016
Income Taxes	123,137	20,530	0	143,667
Intergovernmental	36,631	20,123	87,450	144,204
Accounts	50	0	3,529	3,579
Interfund	25,345	0	0	25,345
Materials and Supplies Inventory	0	0	6,960	6,960
Prepaid Items	37,844	0	4,677	42,521
<i>Total Assets</i>	<u>\$886,384</u>	<u>\$291,985</u>	<u>\$724,056</u>	<u>\$1,902,425</u>
Liabilities				
Accounts Payable	\$18,634	\$362	\$8,933	\$27,929
Contracts Payable	0	33,880	0	33,880
Accrued Wages Payable	14,145	0	1,378	15,523
Intergovernmental Payable	20,839	0	3,345	24,184
Interfund Payable	0	0	25,345	25,345
Unearned Revenue	0	0	6,069	6,069
<i>Total Liabilities</i>	<u>53,618</u>	<u>34,242</u>	<u>45,070</u>	<u>132,930</u>
Deferred Inflows of Resources				
Property Taxes	166,479	0	241,236	407,715
Unavailable Revenue	97,598	6,677	112,416	216,691
<i>Total Deferred Inflows of Resources</i>	<u>264,077</u>	<u>6,677</u>	<u>353,652</u>	<u>624,406</u>
Fund Balances				
Nonspendable:				
Inventories	0	0	6,960	6,960
Prepaid Items	37,844	0	4,677	42,521
Unclaimed Monies	1,358	0	0	1,358
Restricted for:				
Street Improvements	0	0	240,294	240,294
Capital Improvements	0	251,066	0	251,066
Law Enforcement	0	0	17,447	17,447
Community Development	0	0	56,934	56,934
Other Purposes	0	0	14,328	14,328
Unassigned (Deficit)	529,487	0	(15,306)	514,181
<i>Total Fund Balances</i>	<u>568,689</u>	<u>251,066</u>	<u>325,334</u>	<u>1,145,089</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$886,384</u>	<u>\$291,985</u>	<u>\$724,056</u>	<u>\$1,902,425</u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
*Reconciliation of Total Governmental Fund Balances
to Net Position of Governmental Activities
December 31, 2020*

Total Governmental Fund Balances	\$1,145,089
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*Amounts reported for governmental activities
in the statement of net position are different
because:*

Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds.	12,741,019
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Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds:

Delinquent Property Taxes	93,301	
Income Taxes	46,723	
Intergovernmental Revenues	<u>76,667</u>	216,691

The net pension/OPEB liabilities are not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:

Deferred Outflows - Pension	317,624	
Deferred Inflows - Pension	(376,871)	
Net Pension Liability	(1,934,233)	
Deferred Outflows - OPEB	183,136	
Deferred Inflows - Pension	(245,579)	
Net OPEB Liability	<u>(518,740)</u>	(2,574,663)

Long-term liabilities, accrued interest, and vacation benefits that are not due and payable in the current period and therefore are not reported in the funds:

Police and Fire Pension Payable	(50,392)	
OPWC Loans Payable	(572,219)	
OWDA Loans Payable	(25,719)	
Bonds Payable	(150,800)	
Accrued Interest Payable	(6,080)	
Capital Leases Payable	(281,500)	
Compensated Absences	<u>(46,482)</u>	<u>(1,133,192)</u>

Net Position of Governmental Activities	<u><u>\$10,394,944</u></u>
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See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2020

	General	Capital Improvements	Other Governmental Funds	Total Governmental Funds
Revenues				
Property Taxes	\$166,194	\$0	\$252,670	\$418,864
Income Taxes	1,535,100	90,275	0	1,625,375
Permissive Motor Vehicle License Tax	0	0	15,705	15,705
Intergovernmental	106,101	827,868	544,232	1,478,201
Charges for Services	3,161	0	21,422	24,583
Licenses and Permits	37,110	0	0	37,110
Fines and Forfeitures	9,046	0	120	9,166
Interest	20,561	0	1,206	21,767
Contributions and Donations	9,331	0	36,978	46,309
Other	319,278	205,532	18,270	543,080
<i>Total Revenues</i>	<u>2,205,882</u>	<u>1,123,675</u>	<u>890,603</u>	<u>4,220,160</u>
Expenditures				
Current:				
General Government	415,566	0	143,836	559,402
Security of Persons and Property:				
Police	818,580	0	126,906	945,486
Fire	486,838	0	63,657	550,495
Transportation	0	0	476,116	476,116
Leisure Time Activities	0	0	89,439	89,439
Community Environment	3,000	0	0	3,000
Capital Outlay	0	1,292,318	0	1,292,318
Debt Service:				
Principal Retirement	0	66,523	27,833	94,356
Interest and Fiscal Charges	0	10,650	4,410	15,060
<i>Total Expenditures</i>	<u>1,723,984</u>	<u>1,369,491</u>	<u>932,197</u>	<u>4,025,672</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>481,898</u>	<u>(245,816)</u>	<u>(41,594)</u>	<u>194,488</u>
Other Financing Sources (Uses)				
Transfers In	0	0	1,250	1,250
Proceeds of Bonds	0	41,000	0	41,000
Proceeds from Capital Assets	28,481	0	0	28,481
Transfers Out	(1,250)	0	0	(1,250)
<i>Total Other Financing Sources (Uses)</i>	<u>27,231</u>	<u>41,000</u>	<u>1,250</u>	<u>69,481</u>
<i>Net Change in Fund Balance</i>	509,129	(204,816)	(40,344)	263,969
<i>Fund Balances at Beginning of Year</i>	<u>59,560</u>	<u>455,882</u>	<u>365,678</u>	<u>881,120</u>
<i>Fund Balances at End of Year</i>	<u>\$568,689</u>	<u>\$251,066</u>	<u>\$325,334</u>	<u>\$1,145,089</u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2020*

Net Change in Fund Balances - Total Governmental Funds		\$263,969
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period:		
Capital Asset Additions	1,393,045	
Depreciation Expense	<u>(742,743)</u>	650,302
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the proceeds and loss on disposal of assets:		
Proceeds from Sale of Capital Assets	(28,481)	
Loss on the Disposal of Capital Assets	<u>(9,746)</u>	(38,227)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:		
Delinquent Property Taxes	(1,177)	
Income Taxes	(69,961)	
Intergovernmental Revenues	<u>60</u>	(71,078)
Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:		
OWDA Loans Payable	2,936	
OPWC Loans Payable	14,697	
Bonds Payable	10,200	
Capital Leases Payable	66,523	
Police and Fire Pension Payable	<u>2,480</u>	96,836
In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, interest is expended when due.		
		124
Other financing sources in the governmental funds that increase long-term liabilities in the statement of net position are not reported - Bonds Issued		
		(41,000)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	153,631	
OPEB	<u>2,608</u>	156,239
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liabilities are reported as pension/OPEB expense in the statement of activities.		
Pension	(217,349)	
OPEB	<u>(16,700)</u>	(234,049)
Compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		<u>15,637</u>
<i>Change in Net Position of Governmental Activities</i>		<u><u>\$798,753</u></u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget and Actual (Budget Basis)
General Fund
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$166,000	\$172,000	\$166,194	(\$5,806)
Income Taxes	1,450,000	1,450,000	1,452,009	2,009
Intergovernmental	113,060	113,060	105,757	(7,303)
Charges for Services	350	350	4,535	4,185
Licenses and Permits	36,000	36,000	37,110	1,110
Fines and Forfeitures	19,590	19,590	10,785	(8,805)
Interest	14,000	14,000	20,561	6,561
Contributions and Donations	12,000	12,000	9,331	(2,669)
Other	71,960	37,479	314,263	276,784
<i>Total Revenues</i>	<u>1,882,960</u>	<u>1,854,479</u>	<u>2,120,545</u>	<u>266,066</u>
Expenditures				
Current:				
General Government	504,256	419,359	419,359	0
Security of Persons and Property:				
Police	860,380	865,503	865,503	0
Fire	535,170	513,004	513,004	0
Community and Economic Development	0	3,000	3,000	0
<i>Total Expenditures</i>	<u>1,899,806</u>	<u>1,800,866</u>	<u>1,800,866</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(16,846)</u>	<u>53,613</u>	<u>319,679</u>	<u>266,066</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	28,481	28,481	0
Transfers Out	(20,361)	(1,250)	(1,250)	0
<i>Total Other Financing Sources (Uses)</i>	<u>(20,361)</u>	<u>27,231</u>	<u>27,231</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(37,207)	80,844	346,910	266,066
<i>Fund Balance at Beginning of Year</i>	<u>111,644</u>	<u>111,644</u>	<u>111,644</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$74,437</u></u>	<u><u>\$192,488</u></u>	<u><u>\$458,554</u></u>	<u><u>\$266,066</u></u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Fund Net Position
Enterprise Funds
December 31, 2020

	Water	Sewer	Total Enterprise Funds*
Assets			
Current:			
Equity in Pooled Cash and Cash Equivalents	\$909,326	\$654,796	\$1,564,122
Accounts Receivable	185,309	130,521	315,830
Materials and Supplies Inventory	1,154	1,154	2,308
Prepaid Items	27,918	11,423	39,341
<i>Total Current Assets</i>	<u>1,123,707</u>	<u>797,894</u>	<u>1,921,601</u>
Noncurrent:			
Nondepreciable Capital Assets	158,431	7,890,883	8,049,314
Depreciable Capital Assets, Net	5,646,849	2,906,851	8,553,700
<i>Total Noncurrent Assets</i>	<u>5,805,280</u>	<u>10,797,734</u>	<u>16,603,014</u>
<i>Total Assets</i>	<u>6,928,987</u>	<u>11,595,628</u>	<u>18,524,615</u>
Deferred Outflows of Resources			
Pension	94,815	91,177	185,992
OPEB	58,272	58,158	115,805
Asset Retirement Obligations	0	192,875	192,875
Total Deferred Outflows of Resources	<u>153,087</u>	<u>342,210</u>	<u>494,672</u>
Liabilities			
Current:			
Accounts Payable	15,798	11,501	27,299
Accrued Wages Payable	6,045	4,149	10,194
Contracts Payable	3,074	60,640	63,714
Intergovernmental Payable	5,948	8,840	14,788
Accrued Interest Payable	34,026	13,976	48,002
OWDA Loans Payable	232,121	86,712	318,833
OPWC Loans Payable	33,252	9,452	42,704
Compensated Absences Payable	9,550	8,239	17,789
Customer Deposits Payable from Restricted Assets	73,774	49,182	122,956
Revenue Bonds Payable	0	17,900	17,900
<i>Total Current Liabilities</i>	<u>413,588</u>	<u>270,591</u>	<u>684,179</u>
Long-Term:			
OWDA Loans Payable	2,944,872	2,767,200	5,712,072
OPWC Loans Payable	642,406	81,814	724,220
Revenue Bonds Payable	0	579,528	579,528
Asset Retirement Obligation	0	519,000	519,000
Compensated Absences Payable	30,139	25,804	55,943
Net Pension Liability	399,721	466,341	866,062
Net OPEB Liability	260,147	303,504	563,651
<i>Total Long-Term Liabilities</i>	<u>4,277,285</u>	<u>4,743,191</u>	<u>9,020,476</u>
<i>Total Liabilities</i>	<u>4,690,873</u>	<u>5,013,782</u>	<u>9,704,655</u>
Deferred Inflows of Resources			
Pension	129,781	120,010	249,791
OPEB	70,986	61,063	131,424
<i>Total Deferred Inflows of Resources</i>	<u>200,767</u>	<u>181,073</u>	<u>381,215</u>
Net Position			
Net Investment in Capital Assets	1,949,303	7,194,488	9,143,791
Unrestricted (Deficit)	241,131	(451,505)	(210,374)
<i>Total Net Position</i>	<u>\$2,190,434</u>	<u>\$6,742,983</u>	<u>\$8,933,417</u>

*After deferred outflows and deferred inflows related to the change in internal proportionate share of pension and OPEB related items have been eliminated.

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position
Enterprise Funds
For the Year December 31, 2020*

	Water	Sewer	Total Enterprise Funds
Operating Revenues			
Charges for Services	\$1,502,247	\$989,069	\$2,491,316
Other Operating Revenues	15,806	12,303	28,109
<i>Total Operating Revenues</i>	<u>1,518,053</u>	<u>1,001,372</u>	<u>2,519,425</u>
Operating Expenses			
Salaries and Wages	338,722	307,922	646,644
Fringe Benefits	110,721	259,371	370,092
Contractual Services	167,507	185,453	352,960
Materials and Supplies	183,400	68,356	251,756
Depreciation	222,264	194,141	416,405
<i>Total Operating Expenses</i>	<u>1,022,614</u>	<u>1,015,243</u>	<u>2,037,857</u>
<i>Operating Income (Loss)</i>	<u>495,439</u>	<u>(13,871)</u>	<u>481,568</u>
Non-Operating Revenues (Expenses)			
Capital Grants and Contributions	0	4,674,300	4,674,300
Interest and Fiscal Charges	(69,185)	(16,591)	(85,776)
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(69,185)</u>	<u>4,657,709</u>	<u>4,588,524</u>
<i>Change in Net Position</i>	426,254	4,643,838	5,070,092
<i>Net Position at Beginning of Year - Restated (See Note 3)</i>	<u>1,764,180</u>	<u>2,099,145</u>	<u>3,863,325</u>
<i>Net Position at End of Year</i>	<u><u>\$2,190,434</u></u>	<u><u>\$6,742,983</u></u>	<u><u>\$8,933,417</u></u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Cash Flows
Enterprise Funds
For the Year Ended December 31, 2020

	Water	Sewer	Total Enterprise Funds
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities:			
Cash Received from Customers	\$1,474,546	\$968,868	\$2,443,414
Cash Payments for Employee Services and Benefits	(519,114)	(536,030)	(1,055,144)
Cash Payments to Suppliers for Goods and Services	(348,585)	(235,606)	(584,191)
Other Operating Revenues	15,806	12,303	28,109
Customer Deposits Received	13,479	9,029	22,508
Customer Deposits Returned	(5,583)	(3,755)	(9,338)
<i>Net Cash Provided by Operating Activities</i>	<u>630,549</u>	<u>214,809</u>	<u>845,358</u>
Cash Flows from Capital and Related Financing Activities:			
Acquisition of Capital Assets	(133,260)	(6,964,892)	(7,098,152)
Proceeds from OWDA Loans	77,978	1,534,324	1,612,302
Proceeds from Bonds Issued	0	597,428	597,428
Principal Paid on OWDA Loans	(227,588)	(102,784)	(330,372)
Interest Paid on OWDA Loans	(71,440)	(5,671)	(77,111)
Principal Paid on OPWC Loans	(16,626)	(4,727)	(21,353)
Capital Contributions	0	4,674,300	4,674,300
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(370,936)</u>	<u>(272,022)</u>	<u>(642,958)</u>
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	259,613	(57,213)	202,400
<i>Cash and Cash Equivalents at Beginning of Year</i>	<u>649,713</u>	<u>712,009</u>	<u>1,361,722</u>
<i>Cash and Cash Equivalents at End of Year</i>	<u>\$909,326</u>	<u>\$654,796</u>	<u>\$1,564,122</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:			
<i>Operating Income (Loss)</i>	\$495,439	(\$13,871)	\$481,568
<i>Adjustments:</i>			
Depreciation	222,264	194,141	416,405
<i>(Increase) Decrease in Assets:</i>			
Accounts Receivable	(27,701)	(20,201)	(47,902)
Materials and Supplies Inventory	596	12,581	13,177
Prepays Items	(27,240)	(10,394)	(37,634)
Deferred Outflows - Pension	99,471	116,627	216,098
Deferred Outflows - OPEB	47,018	55,491	102,509
Deferred Outflows - Asset Retirement Obligations	0	10,625	10,625
<i>Increase (Decrease) in Liabilities:</i>			
Accounts Payable	4,243	2,603	6,846
Accrued Wages Payable	(8,030)	(9,953)	(17,983)
Compensated Absences Payable	(6,628)	724	(5,904)
Customer Deposits	7,896	5,274	13,170
Intergovernmental Payable	(2,841)	(7,689)	(10,530)
Net Pension Liability	9,053	10,566	19,619
Net OPEB Liability	15,833	18,468	34,301
Deferred Inflows - Pension	(134,451)	(105,223)	(239,674)
Deferred Inflows - OPEB	(64,373)	(44,960)	(109,333)
<i>Net Cash Provided by Operating Activities</i>	<u>\$630,549</u>	<u>\$214,809</u>	<u>\$845,358</u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Assets and Liabilities
Custodial Funds
December 31, 2020

Assets	
Equity in Pooled Cash and Cash Equivalents	\$784
Cash and Cash Equivalents in Segregated Accounts	<u>15,953</u>
<i>Total Assets</i>	<u><u>16,737</u></u>
Liabilities	
Intergovernmental Payable	<u>\$15,953</u>
Net Position	
Restricted for Individuals, Organizations, and Other Governments	<u><u>\$784</u></u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Statement of Changes in Fiduciary Net Position
Custodial Funds
December 31, 2020

Additions	
Fines and Forfeitures Collected for Other Governments	\$17,200
 Deductions	
Distributions to the State of Ohio	16,662
Distributions of State Funds to Other Governments	<u>538</u>
<i>Total Deductions</i>	<u>17,200</u>
 <i>Change in Fiduciary Net Position</i>	 0
 <i>Net Position at Beginning of Year</i>	 <u>784</u>
 <i>Net Position at End of Year</i>	 <u><u>\$784</u></u>

See accompanying notes to the basic financial statements

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 1 - Description of City and Reporting Entity

The City of Nelsonville (the “City”) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the laws of the State of Ohio. The City is organized as a Council/City Manager form of government. Located in Athens County in southern Ohio on the banks of the Hocking River, the City of Nelsonville was chartered under its present form of government in 1995.

The Auditor and Treasurer, both with four year terms, and a seven member Council, with two year terms, are elected. The City Council, in turn, appoints the City Manager. Department directors and public members of various boards and commissions are appointed by the City Manager.

Reporting Entity

The financial reporting entity consists of the primary government, component units, and other governmental organizations included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. For the City of Nelsonville, this includes the departments that provide various services including police and fire protection, recreation (including parks), planning and zoning, street maintenance and repair, water and water pollution control, and general administrative services. These activities are directly controlled by the Council through the budgetary process and by the City Auditor and the City Manager through administrative and managerial requirements and procedures.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent upon the City in that the City approves the budget, the issuance of debt, or the levying of taxes and there is potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. No separate government units meet the criteria for inclusion as a component unit.

The City participates in the Athens County Regional Planning Commission and the Athens County Economic Development Council, which are defined as jointly governed organizations, and the Ohio Municipal League Workers’ Compensation Group Rating Program, which is defined as an insurance purchasing pool. These organizations are presented in Notes 16 and 17 to the Basic Financial Statements.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the City of Nelsonville have been prepared in conformity to generally accepted accounting principles (GAAP) as applied to local governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City’s accounting policies are described below.

A. Basis of Presentation

The City’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except fiduciary funds. The statements distinguish between those activities of the City that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges).

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Fund Types Governmental funds are those through which most governmental functions of the City are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose, provided it is expended or transferred according to the general laws of Ohio.

Capital Improvements Fund The Capital Improvements Fund is used to account for that portion of income taxes designated for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service. The City's proprietary funds are all classified as enterprise funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Water Fund The Water Fund is used to account for the revenues generated from the charges for distribution of water to the residential and commercial users of the City.

Sewer Fund The Sewer Fund is used to account for the revenues generated from the charges for sanitary sewer services provided to the residential and commercial users of the City.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City does not have any trust funds. The City's fiduciary funds are custodial funds. The City's custodial funds account for amounts collected and distributed on behalf of another government or organization. The City's custodial funds account for mayor's court collections that are distributed to various local governments, and fire insurance monies held until cleanup of fire damaged properties is completed within the City.

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position. The statement of activities accounts for increases (i.e. revenues) and decreases (i.e. expenditures) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports in the sources (i.e. revenues and other financing sources) and uses (i.e. expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Proprietary funds also present a statement of cash flows which provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: municipal income taxes, charges for services, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, grants, and fees.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for asset retirement obligations, pension and OPEB. The deferred outflows of resources related to asset retirement obligations is originally measured at the amount of the corresponding liability. This amount is expensed in a systematic and rational manner over the tangible asset's useful life. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 9 and 10.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income tax revenue, state-levied and locally shared taxes, and grants and entitlements. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide Statement of Net Position. See Notes 9 and 10 for more details.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, other than the custodial fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriation resolution is Council's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by Council. The legal level of control has been established by Council at the fund and department level. The City Auditor has been authorized to allocate appropriations to the function and object level within each department, except for personal services which must be approved by Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the City Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate in effect when final appropriations for the year were adopted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts in the budgetary statements reflect the first appropriation for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as final budgeted amounts represent the final appropriation amounts passed by Council during the year.

F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

The Mayor's Court has a segregated bank account for monies held separate from the City's central bank account. These accounts are presented as "Cash and Cash Equivalents in Segregated Accounts" on the Statement of Assets and Liabilities – Custodial Funds since they are not required to be deposited with the City Treasurer. For 2020, there was \$15,953 in segregated cash.

During 2020, investments were limited to nonnegotiable certificates of deposits, which are reported at cost. Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest is credited to the General Fund and the Street Construction and Maintenance, State Highway, and Permissive Tax Special Revenue Funds. Interest revenue credited to the General Fund during 2020 amounted to \$20,561, which includes \$16,720 assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2020, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

I. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by the creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets in the enterprise funds represent customer deposits. Unclaimed monies that are required to be held for five years before they may be utilized by the City are reported as restricted.

J. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of one thousand five hundred dollars. The City's infrastructure consists of U.S. and State roads which the City maintains, City streets, street signals, and water and sewer systems. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives in both governmental and business-type funds:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Land Improvements	15 - 50 Years	20 - 25 Years
Buildings and Improvements	40 - 50 Years	N/A
Furniture, Fixtures, and Equipment	5 - 15 Years	5 - 20 Years
Vehicles	5 - 15 Years	5 - 15 Years
Infrastructure	15 - 40 Years	5 - 40 Years

All infrastructure of the City has been reported, including infrastructure acquired or constructed prior to 1980.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

K. Compensated Absences

The City accrues vacation benefits as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees who have worked beyond their one year probationary period. The liability for vacation benefits is recorded as "long-term liabilities, due in one year and due in more than one year" as the City allows employees to accumulate up to three years' worth of vacation accrual.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated, unused sick leave for all City employees with at least ten years of service.

L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans, if any.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the City Council. In the general fund, assigned amounts represent intended uses established by the City Council or a City official delegated that authority by City charter, or ordinance, or by State Statute. State Statute authorizes the Director of Finance to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

N. Interfund Assets and Liabilities

On the fund financial statements, outstanding interfund loans and unpaid amounts for internal services are reported as "Interfund Receivables/Payables". Interfund balances are eliminated on the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances. There are no internal balances at year end.

O. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

current year. Long-term loans and capital leases are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

P. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Net Position

Net position represent the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include activities related to the Mayor's court computer and the Baird Trust.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

R. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

S. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer and water utilities. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting the definition are reported as nonoperating.

T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of City Council and that are either unusual in nature or infrequent in occurrence.

U. Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. The City recognizes unearned revenue for intergovernmental revenue from grants received before the eligibility requirements are met.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 3 - Changes in Accounting Principles and Restatement of Prior Year Balances

For 2020, the City implemented the Governmental Accounting Standard Board’s (GASB) Statement No. 83, Certain Asset Retirement Obligations. GASB Statement 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The implementation of GASB Statement No. 83 had the following effect on net position as of December 31, 2019:

	Business - Type Activities		
	Water	Sewer	Total
Net Position December 31, 2019	\$1,764,180	\$2,414,645	\$4,178,825
Adjustments:			
Asset Retirement Obligation - Liability	0	(399,000)	(399,000)
Deferred Outflow - Asset Retirement Obligation	0	83,500	83,500
Restated Net Position December 31, 2019	\$1,764,180	\$2,099,145	\$3,863,325

Note 4 - Fund Deficits

The Parks and Recreation Special Revenue Fund had a deficit fund balance of \$12,451 as of December 31, 2020. This deficit is due to adjustments for accrued receivables and liabilities. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

Note 5 - Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP Basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Budget Basis) presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Prepaid items are reported on the balance sheet (GAAP basis), but not on the budgetary basis.
4. Unrecorded and segregated cash and interest is reported on the balance sheet (GAAP basis), but not on the budgetary basis

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis are as follows:

	<u>General</u>
GAAP Basis	\$509,129
Revenue Accruals	(87,076)
Expenditure Accruals	(41,477)
Beginning of Year Unreported Cash	1,304
Beginning of Year Segregated Accounts	435
Beginning of Year Prepaid Items	2,439
End of Year Prepaid Items	<u>(37,844)</u>
Budget Basis	<u>\$346,910</u>

Note 6 - Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public monies determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) and by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government custodial or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal custodial securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year end, the City had \$1,280 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

Note 7 - Receivables

Receivables at December 31, 2020, consisted primarily of municipal income taxes, property taxes, accounts (billings for user fees including unbilled utility services), interfund, and intergovernmental receivables arising from entitlements and shared revenues.

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables are expected to be collected within one year, except for property and income taxes. Property and income taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2020 for real and public utility property taxes represents collections of 2019 taxes.

2020 real property taxes were levied after October 1, 2020, on the assessed value as of January 1, 2020, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2020 real property taxes are collected in and intended to finance 2021.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2020 public utility property taxes which became a lien December 31, 2019, are levied after October 1, 2020, and are collected in 2021 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2020, was \$9.00 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2020 property tax receipts were based are as follows:

Real Property	\$53,804,350
Public Utility Personal Property	<u>3,867,380</u>
Total	<u>\$57,671,730</u>

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected.

Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2020, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2020 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

B. Income Taxes

The City levies a municipal income tax of 1.75 percent on substantially all earned income arising from employment, residency, or business activities within the City as well as income of residents earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to the full amount of the tax owed.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual tax payers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are to be used for the purposes of general municipal operations, maintenance of property and equipment, the purchase of new equipment, extension and enlargement of municipal services and facilities, and capital improvements of the City of Nelsonville.

C. Intergovernmental Receivable

A summary of intergovernmental receivables follows:

Governmental Activities:	<u>Amounts</u>
Gasoline Tax	\$76,251
Local Government	30,589
FEMA Grant	20,123
Motor Vehicle License Tax	10,716
Bureau of Worker's Compensation	5,682
Permissive Motor Vehicle License Tax	483
Other Intergovernmental	<u>360</u>
Total Intergovernmental Receivables	<u><u>\$144,204</u></u>

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 8 - Capital Assets

Capital asset activity for the year ended December 31, 2020, was as follows:

	Balance at 12/31/19	Additions	Deletions	Balance at 12/31/20
Governmental Activities:				
Capital Assets not being Depreciated:				
Land	\$407,263	\$0	\$0	\$407,263
Construction in Progress	190,570	1,150,785	(634,501)	706,854
Total Capital Assets not being Depreciated	597,833	1,150,785	(634,501)	1,114,117
Depreciable Capital Assets:				
Land Improvements	3,384,295	17,950	0	3,402,245
Buildings and Improvements	3,198,080	10,500	0	3,208,580
Furniture, Fixtures, and Equipment	885,392	79,913	(67,032)	898,273
Vehicles	2,092,324	133,897	(345,511)	1,880,710
Infrastructure	17,223,012	634,501	0	17,857,513
Total Depreciable Capital Assets	26,783,103	876,761	(412,543)	27,247,321
Less Accumulated Depreciation:				
Land Improvements	(732,530)	(102,522)	0	(835,052)
Buildings and Improvements	(1,408,981)	(85,800)	0	(1,494,781)
Furniture, Fixtures, and Equipment	(582,901)	(48,312)	60,327	(570,886)
Vehicles	(1,377,201)	(89,093)	313,989	(1,152,305)
Infrastructure	(11,150,379)	(417,016)	0	(11,567,395)
Total Accumulated Depreciation	(15,251,992)	(742,743) *	374,316	(15,620,419)
Total Capital Assets being Depreciated, Net	11,531,111	134,018	(38,227)	11,626,902
Governmental Activities Capital Assets, Net	\$12,128,944	\$1,284,803	(\$672,728)	\$12,741,019

*Depreciation expense was charged to governmental programs as follows:

General Government	\$66,362
Security of Persons and Property:	
Police	29,624
Fire	72,136
Transportation	458,265
Leisure Time Activities	109,449
Community Environment	6,907
Total Depreciation Expense	\$742,743

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

	Balance at 12/31/19	Additions	Deductions	Balance at 12/31/20
Business-Type Activities:				
Capital Assets not being Depreciated:				
Land	\$752,475	\$0	\$0	\$752,475
Construction in Progress	886,261	6,437,627	(27,049)	7,296,839
Total Capital Assets not being Depreciated	<u>1,638,736</u>	<u>6,437,627</u>	<u>(27,049)</u>	<u>8,049,314</u>
Depreciable Capital Assets:				
Land Improvements	10,826	0	0	10,826
Furniture, Fixtures, and Equipment	623,848	23,753	(11,600)	636,001
Vehicles	465,713	0	0	465,713
Infrastructure	14,819,909	624,477	(23,049)	15,421,337
Total Capital Assets being Depreciated	<u>15,920,296</u>	<u>648,230</u>	<u>(34,649)</u>	<u>16,533,877</u>
Less Accumulated Depreciation:				
Land Improvements	(8,952)	(353)	0	(9,305)
Furniture, Fixtures, and Equipment	(541,153)	(27,095)	11,600	(556,648)
Vehicles	(270,690)	(36,490)	0	(307,180)
Infrastructure	(6,777,626)	(352,467)	23,049	(7,107,044)
Total Accumulated Depreciation	<u>(7,598,421)</u>	<u>(416,405)</u>	<u>34,649</u>	<u>(7,980,177)</u>
Total Capital Assets being Depreciated, Net	<u>8,321,875</u>	<u>231,825</u>	<u>0</u>	<u>8,553,700</u>
Business-Type Activities Capital Assets, Net	<u>\$9,960,611</u>	<u>\$6,669,452</u>	<u>(\$27,049)</u>	<u>\$16,603,014</u>

Note 9 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset) /Net OPEB Liability (Asset)

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the City’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Comprehensive Annual Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost of living adjustment is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
2020 Statutory Maximum Contribution Rates			
Employer	14.0 %	18.1 %	18.1 %
Employee *	10.0 %	**	***
2020 Actual Contribution Rates			
Employer:			
Pension ****	14.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits *****	0.0	0.0	0.0
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** This rate is determined by OPERS' Board and has no maximum rate established by ORC.

*** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

**** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2020, The City's contractually required contribution was \$134,528 for the traditional plan. Of this amounts, \$15,467 is reported as an intergovernmental payable for the traditional plan.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Comprehensive Annual Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index over the 12 month period ending on September 30th of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013, is equal to 3 percent of their base pension or disability benefit.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2020 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2020 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution to OP&F was \$106,546 for 2020. Of this amount, \$15,821 is reported as an intergovernmental payable.

In addition to current contributions, the City pays installments on a specific liability the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2020, the specific liability of the City was \$50,392 payable in semi-annual payments through the year 2035.

City of Nelsonville, Ohio
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Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	OPERS		
	<u>Traditional Plan</u>	<u>OP&F</u>	
Proportion of the Net Pension Liability/Asset:			
Current Measurement Date	0.06741000%	0.02179000%	
Prior Measurement Date	<u>0.06325000%</u>	<u>0.02143300%</u>	
Change in Proportionate Share	<u>0.00416000%</u>	<u>0.00035700%</u>	<u>Total</u>
Proportionate Share of the:			
Net Pension Liability	\$1,332,404	\$1,467,891	\$2,800,295
Pension Expense	136,977	16,358	153,335

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS		
	<u>Traditional Plan</u>	<u>OP&F</u>	
Deferred Outflows of Resources			
Differences between expected and actual experience	\$0	\$55,564	\$55,564
Changes of assumptions	71,166	36,033	107,199
Changes in proportion and differences between City contributions and proportionate share of contributions	54,808	39,141	93,949
City contributions subsequent to the measurement date	<u>134,528</u>	<u>106,546</u>	<u>241,074</u>
Total Deferred Outflows of Resources	<u>\$260,502</u>	<u>\$237,284</u>	<u>\$497,786</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$16,846	\$75,705	\$92,551
Net difference between projected and actual earnings on pension plan investments	265,785	70,911	336,696
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>60,251</u>	<u>131,334</u>	<u>191,585</u>
Total Deferred Inflows of Resources	<u>\$342,882</u>	<u>\$277,950</u>	<u>\$620,832</u>

City of Nelsonville, Ohio
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\$241,074 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	OP&F	Total
Year Ending December 31:			
2021	(\$56,116)	(\$43,298)	(\$99,414)
2022	(66,264)	(28,490)	(94,754)
2023	11,006	(1,836)	9,170
2024	(105,534)	(68,759)	(174,293)
2025	0	(4,829)	(4,829)
Thereafter	0	0	0
Total	(\$216,908)	(\$147,212)	(\$364,120)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2019, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2019, are presented below.

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	1.4 percent, simple through 2020, then 2.15 percent, simple	1.4 percent, simple through 2020, then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

In October 2019, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 3 percent simple through 2018 then 2.15 simple to 1.4 percent simple through 2020 the 2.15 percent simple.

City of Nelsonville, Ohio
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Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 17.2 percent for 2019.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	25.00 %	1.83 %
Domestic Equities	19.00	5.75
Real Estate	10.00	5.20
Private Equity	12.00	10.70
International Equities	21.00	7.66
Other investments	13.00	4.98
Total	100.00 %	5.61 %

Discount Rate The discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current

City of Nelsonville, Ohio
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plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
City's proportionate share of the net pension liability (asset)			
OPERS Traditional Plan	\$2,197,566	\$1,332,404	\$554,649

Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2019, are presented below.

Valuation Date	January 1, 2019, with actuarial liabilities rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

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<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash and Cash Equivalents	- %	1.00 %
Domestic Equity	16.00	5.40
Non-US Equity	16.00	5.80
Private Markets	8.00	8.00
Core Fixed Income *	23.00	2.70
High Yield Fixed Income	7.00	4.70
Private Credit	5.00	5.50
U.S. Inflation Linked Bonds*	17.00	2.50
Master Limited Partnerships	8.00	6.60
Real Assets	8.00	7.40
Private Real Estate	12.00	6.40
Total	120.00 %	

Note: Assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

City of Nelsonville, Ohio
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Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 8.00 percent. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$2,034,446	\$1,467,891	\$994,024

Note 10 - Defined Benefit OPEB Plans

See Note 9 for a description of the net OPEB liability

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member-directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS Comprehensive Annual Financial Report referenced below for additional information.

City of Nelsonville, Ohio
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The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2020, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2020 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City had no contractually required contribution for 2020.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

City of Nelsonville, Ohio
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OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$2,608 for 2020. Of this amount, \$387 is reported as an intergovernmental payable.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.062780%	0.0217900%	
Prior Measurement Date	0.059200%	0.0214330%	
Change in Proportionate Share	<u>0.003580%</u>	<u>0.0003570%</u>	
			<u>Total</u>
Proportionate Share of the Net OPEB Liability	\$867,155	\$215,236	\$1,082,391
OPEB Expense	\$46,361	(\$2,184)	\$44,177

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

City of Nelsonville, Ohio
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	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$23	\$0	\$23
Changes of assumptions	137,261	125,835	263,096
Changes in proportion and differences between City contributions and proportionate share of contributions	27,094	6,103	33,197
City contributions subsequent to the measurement date	<u>0</u>	<u>2,608</u>	<u>2,608</u>
Total Deferred Outflows of Resources	<u>\$164,378</u>	<u>\$134,546</u>	<u>\$298,924</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$79,305	\$23,147	\$102,452
Changes of assumptions	0	45,870	45,870
Net difference between projected and actual earnings on OPEB plan investments	44,155	9,904	54,059
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>52,559</u>	<u>122,046</u>	<u>174,605</u>
Total Deferred Inflows of Resources	<u>\$176,019</u>	<u>\$200,967</u>	<u>\$376,986</u>

\$2,608 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
2021	(\$12,761)	(\$15,822)	(\$28,583)
2022	19,953	(15,822)	4,131
2023	34	(13,791)	(13,757)
2024	(18,867)	(16,994)	(35,861)
2025	0	(11,769)	(11,769)
Thereafter	<u>0</u>	<u>5,169</u>	<u>5,169</u>
Total	<u>(\$11,641)</u>	<u>(\$69,029)</u>	<u>(\$80,670)</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

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Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.16 percent
Prior Measurement date	3.96 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	2.75 percent
Prior Measurement date	3.71 percent
Health Care Cost Trend Rate:	
Current measurement date	10.0 percent, initial 3.50 percent, ultimate in 2030
Prior Measurement date	7.25 percent, initial 3.25 percent, ultimate in 2029
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contribution are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 19.7 percent for 2019.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	36.00 %	1.53 %
Domestic Equities	21.00	5.75
Real Estate Investment Trust	6.00	5.69
International Equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00 %	4.55 %

Discount Rate A single discount rate of 3.16 percent was used to measure the OPEB liability on the measurement date of December 31, 2019. A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.75 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the City’s proportionate share of the net OPEB liability calculated using the single discount rate of 3.16 percent, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.16 percent) or one-percentage-point higher (4.16 percent) than the current rate:

	1% Decrease (2.16%)	Current Discount Rate (3.16%)	1% Increase (4.16%)
City's proportionate share of the net OPEB liability	\$34,811	\$867,155	\$652,849

Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-

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distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	<u>1% Decrease</u>	<u>Current Health Care Cost Trend Rate Assumption</u>	<u>1% Increase</u>
City's proportionate share of the net OPEB liability	\$841,566	\$867,155	\$892,418

Changes between Measurement Date and Reporting Date

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are not reflected in the current year financial statements but are expected to decrease the associated OPEB liability.

Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

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Valuation Date	January 1, 2019, with actuarial liabilities rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Single discount rate:	
Current measurement date	3.56 percent
Prior measurement date	4.66 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 9.

Discount Rate For 2019, the total OPEB liability was calculated using the discount rate of 3.56 percent. For 2018, the total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.75 percent at December 31, 2019 and 4.13 percent at December 31, 2018, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.56 percent for 2019 and 4.66 percent for 2018. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond

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Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate
 Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.56 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56 percent), or one percentage point higher (4.56 percent) than the current rate.

	1% Decrease <u>(2.56%)</u>	Current Discount Rate <u>(3.56%)</u>	1% Increase <u>(4.56%)</u>
City's proportionate share of the net OPEB liability	\$266,878	\$215,236	\$172,324

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate
 The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

Note 11 - Employee Benefits

A. Insurance

The City provides \$20,000 in life insurance and accidental death and dismemberment insurance to all of its full-time employees and \$10,000 for their dependents through Principle Life.

The City provides comprehensive major medical insurance through Carefactor. Monthly premiums are \$1,046.93 for single coverage and \$2,879.05 for family coverage. The City pays 85 percent of the total monthly premium. Vision insurance is provided through Employee Vision Trust. The premiums are \$7.77 for single coverage and \$18.09 for family coverage. Dental insurance is provided through Delta Dental. The premiums are \$26.99 for single coverage and \$103.82 for family coverage. The City pays 100 percent of the premiums for vision, dental, and life insurances for all employees.

B. Compensated Absences

The criteria for determining vested sick leave benefits are derived from negotiated agreements and State laws. Upon retirement, all employees with ten or more years of service with the City are paid all of their sick leave up to a maximum accumulation of 240 hours. Upon voluntary termination, death, or retirement, all employees will receive 100% of vacation earned and not previously taken.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
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Note 12 - Risk Management

A. Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City contracts with U.S. Specialty Insurance Company, through the McFadden Insurance Services Company, with a blanket insurance policy with the following coverage limits and deductibles:

<u>Property and Liability</u>	<u>Deductible</u>	<u>Limits of Coverage</u>
Real Property	\$1,000	\$20,820,370
General Liability:		
Each Occurrence	10,000	5,000,000
Employee Benefits:		
Each Occurrence	1,000	1,000,000
Wrongfull Acts Liability:		
Each Occurrence	10,000	5,000,000
Vehicles:		
Comprehensive	\$500	\$458,927
Collision	1,000	1,000,000
Employee Dishonesty	500	25,000
Law Enforcement:		
Each Occurrence	10,000	5,000,000
Umbrella Coverage:		
Each Occurrence	10,000	4,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in insurance coverage from last year.

B. Workers' Compensation

For 2020, the City participated in the Ohio Municipal League Workers' Compensation Group Rating Program (Program), an insurance purchasing pool (see Note 17). The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating entities is calculated as one experience and a common premium rate is applied to all participants in the Program. Each participant pays its workers' compensation premium to the State based on the rate for the Program rather than its individual rate. In order to allocate the savings derived by formation of the Program, and to maximize the number of participants in the Program, the Program's executive committee annually calculates the total savings which accrued to the Program through its formation. The savings is then compared to the overall savings percentage of the Program. The Program's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Each year the City pays an enrollment fee to the Program to cover the costs of administering the program.

The City may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Municipal League. However, the participant is not relieved of the obligation to pay any amounts owed to the Program prior to withdrawal, and any participant leaving the Program allows the representative of the Program to access loss experience for three years following the last year of participation.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 13 - Capital Leases - Lessee Disclosure

In prior years, the City had entered into several capital leases for the purchase of heavy equipment. The leases meet the criteria of a capital lease which is defined as one which transfers benefits and risks of ownership to the lessee. All capital lease payments are made from governmental funds have been reclassified and are reflected as debt service expenditures in the basic financial statements. One of the leases is for equipment for the water and sewer departments. This lease was incurred in 2016, and the asset was transferred. The asset is reflected in the business type activities, however, the lease continues to be paid from the Capital Improvements Fund. These expenditures are reflected as program expenditures on a budgetary basis.

The assets acquired through capital leases are as follows:

	Governmental Activities	Business-Type Activities	Total
Vehicles	\$375,409	\$249,564	\$624,973
Less: Accumulated Depreciation	(112,622)	(112,302)	(224,924)
Total	\$262,787	\$137,262	\$400,049

The following is a schedule of the future minimum lease payments required under the capital lease agreements and the present value of the minimum lease payments as of December 31, 2020:

Year Ending December 31,	Governmental Activities
2021	\$77,173
2022	77,173
2023	38,476
2024	38,477
2025	38,476
2026	38,477
Total Minimum Lease Payments	308,252
Less: Amount Representing Interest	26,752
Present Value of Net Minimum Lease Payments	\$281,500

City of Nelsonville, Ohio
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Note 14 - Long - Term Obligations

A schedule of changes in long-term obligations of the City during 2020 follows:

	Principal Outstanding 12/31/19	Additions	Deductions	Principal Outstanding 12/31/20	Amounts Due in One Year
Governmental Activities:					
Debt from Direct Borrowings:					
2019 Street Sweeper Bond - 3%	\$120,000	\$0	\$10,200	\$109,800	\$10,600
2020 Police Cruiser USDA Bond - 2.375%	0	41,000	0	41,000	7,800
Total Bonds	<u>120,000</u>	<u>41,000</u>	<u>10,200</u>	<u>150,800</u>	<u>18,400</u>
2007 OWDA 4750 Adams Street Improvements Loan - 2.00%	28,655	0	2,936	25,719	2,996
2008 OPWC (CR12J & CR03L) Adams Street Improvements Loan - 0%	15,401	0	758	14,643	1,517
2014 OPWC CR04P Jefferson and Watkins Street Improvements Loan - 0%	571,515	0	13,939	557,576	27,879
Total Loans	<u>615,571</u>	<u>0</u>	<u>17,633</u>	<u>597,938</u>	<u>32,392</u>
Total Debt from Direct Borrowings	<u>735,571</u>	<u>41,000</u>	<u>27,833</u>	<u>748,738</u>	<u>50,792</u>
Capital Leases	348,023	0	66,523	281,500	68,508
Police and Fire Pension Liability	52,872	0	2,480	50,392	2,587
Compensated Absences	62,119	16,586	32,223	46,482	14,650
Net Pension Liability:					
OPERS	640,947	0	174,605	466,342	0
OP&F	1,749,499	0	281,608	1,467,891	0
Total Net Pension Liability	<u>2,390,446</u>	<u>0</u>	<u>456,213</u>	<u>1,934,233</u>	<u>0</u>
Net OPEB Liability:					
OPERS	285,576	17,928	0	303,504	0
OP&F	195,180	20,056	0	215,236	0
Total Net OPEB Liability	<u>480,756</u>	<u>37,984</u>	<u>0</u>	<u>518,740</u>	<u>0</u>
Total Governmental Activities	<u>\$4,069,787</u>	<u>\$95,570</u>	<u>\$585,272</u>	<u>\$3,580,085</u>	<u>\$136,537</u>

City of Nelsonville, Ohio
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For the Year Ended December 31, 2020

	Restated Principal Outstanding 12/31/19	Additions	Deductions	Principal Outstanding 12/31/20	Amounts Due in One Year
Business-Type Activities:					
2020 Sanitary Sewer Bond - 1.625%	\$0	\$597,428	\$0	\$597,428	\$17,900
Loans from Direct Borrowings:					
OWDA Loans:					
2002 Sewer Digester Loan - 2.20%	114,435	0	56,592	57,843	57,843
2002 State Route 33 Sewer Improvements Loan - 2.00%	59,633	0	16,616	43,017	16,950
2007 Adams Street Sewer Improvements Loan - 2.00%	81,190	0	8,320	72,870	8,487
2002 Water Improvements Loan - 2.00%	54,231	0	15,111	39,120	15,415
2007 Adams Street Water Improvements Loan - 2.00%	81,190	0	8,320	72,870	8,487
2012 Water Treatment Plant Loan - 1.98%	3,191,182	0	204,157	2,987,025	208,219
2016 Robbins Road Sewer Loan - 0.75%	103,623	0	3,406	100,217	3,432
2018 Waste Water Treatment Plant - 0.00%	429,382	523,118	0	952,500	0
2019 Land Acquisition for WWTP - 3.4%	634,109	98,499	17,850	714,758	0
2020 Water System Improvements - 0%	0	77,978	0	77,978	0
2020 Regional Collection System - 0%	0	614,784	0	614,784	0
2020 Regional WWTP Phase 2 - 2.12%	0	297,923	0	297,923	0
Total OWDA Loans	4,748,975	1,612,302	330,372	6,030,905	318,833
OPWC Loans:					
2008 Adams Street Sewer Improvements Loan - 0% - CR12J CR03L	95,993	0	4,727	91,266	9,452
2008 Adams Street Water Improvements Loan - 0% - CR12J CR03L	93,950	0	4,626	89,324	9,252
2011 Water Booster Station Improvement Loan - 0% -CU11N	15,000	0	333	14,667	667
2012 Water Treatment Plant Loan Loan - 0% - CR180	583,334	0	11,667	571,667	23,333
Total OPWC Loans	788,277	0	21,353	766,924	42,704
Total Loans from Direct Borrowings	5,537,252	1,612,302	351,725	6,797,829	361,537
Asset Retirement Obligation	399,000	120,000	0	519,000	0
Compensated Absences	79,636	962	6,866	73,732	17,789
Net Pension Liability - OPERS:					
Water	485,042	0	85,321	399,721	0
Sewer	606,300	0	139,959	466,341	0
Total Net Pension Liability - OPERS	1,091,342	0	225,280	866,062	0
Net OPEB Liability - OPERS:					
Water	216,112	44,035	0	260,147	0
Sewer	270,140	33,364	0	303,504	0
Total Net OPEB Liability - OPERS	486,252	77,399	0	563,651	0
Total Business-Type Activities	\$7,593,482	\$2,408,091	\$583,871	\$9,417,702	\$397,226

City of Nelsonville, Ohio
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Compensated absences for sick and vacation leave liabilities will be paid from the General Fund, the Street Levy Special Revenue Fund, and the Water and Sewer Enterprise Funds. Capital lease obligations are paid from general property tax revenues from the General Fund and Capital Improvement Fund. There are no repayment schedules for the net pension and net OPEB liabilities. However, employer pension contributions are made from the General Fund, the Street Levy Special Revenue Fund, and the Water and Sewer Enterprise Funds. For additional information related to the net pension and OPEB liability see Notes 9 and 10.

The Bond for the Street Sweeper, issued in 2019, is from direct borrowings contain provisions that in the event of default the issuer may (1) declare the entire principal amount outstanding and accrued interest immediately due and payable (2) for the account of the association incur and pay reasonable expense for repair maintenance and operation for the facility and such other reasonable expenses as may be necessary to cure the cause of default, (3) take possession of the facility, repair, maintain and operate or rent it. Principal requirements to retire the Street Sweeper Loan will be paid from the General fund, the liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal	Interest	Total
2021	\$10,600	\$3,843	\$14,443
2022	11,000	3,472	14,472
2023	11,300	3,087	14,387
2024	11,800	2,692	14,492
2025	12,100	2,278	14,378
2026-2028	53,000	4,715	57,715
	<u>\$109,800</u>	<u>\$20,087</u>	<u>\$129,887</u>

In 2020, the City issued USDA bonds for the purchase of police vehicles in the amount of \$41,000. The bond activity is reflected in the Capital Improvements Fund which received the proceeds. Principle and interest requirements to retire the USDA Police Vehicle Bond at December 31, 2020, are as follows:

Year Ended December 31,	Principal	Interest	Total
2021	\$7,800	\$941	\$8,741
2022	8,000	789	8,789
2023	8,200	598	8,798
2024	8,400	404	8,804
2025	8,600	204	8,804
	<u>\$41,000</u>	<u>\$2,936</u>	<u>\$43,936</u>

The City's outstanding OPWC loans from direct borrowings contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

The City's outstanding OWDA loans from direct borrowings contain provisions that in an event of default (1) the amount of such default shall bear interest at the default rate from the due date until the date of payment, (2) if any of the charges have not been paid within 30 days, in addition to the interest calculated at the default rate, a late charge of 1 percent on the amount of each default shall also be paid to the OWDA, and (3) for each additional 30 days during which the charges remain unpaid, the City shall continue to pay an additional late charge of 1 percent on the amount of the default until such charges are paid.

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The 2007 OWDA Adams Street Improvement Loan, authorized for \$43,599, was used to finance street improvements and will be repaid through Gas and Motor Vehicle License Tax revenue in the Street Construction and Maintenance Special Revenue Fund, and charges for services revenue in the Water and Sewer Enterprise Funds. Principal requirements to retire the OWDA Adams Street Improvement Loan liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal	Interest	Total
2021	\$2,996	\$499	\$3,495
2022	3,056	439	3,495
2023	3,117	378	3,495
2024	3,180	315	3,495
2025	3,244	251	3,495
2026-2028	10,126	357	10,483
	\$25,719	\$2,239	\$27,958

The 2008 OPWC Adams Street Improvement Loan issued in the amount of \$164,063, was used to finance street improvements and will be repaid through Gas and Motor Vehicle License Tax revenue in the Street Construction and Maintenance Special Revenue Fund. Principal requirements to retire the OPWC Adams Street Improvement Loan liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal
2021	\$1,517
2022	1,517
2023	1,516
2024	1,517
2025	1,517
2026-2030	7,059
	\$14,643

The 2014 OPWC Jefferson and Watkins Streets Improvements Loan, issued in the amount of \$696,970, is being used to finance street improvements. The loan activity is reflected in the Street Construction and Maintenance Special Revenue Fund which received the proceeds. Principal requirements to retire the OPWC Jefferson and Watkins Streets Improvements Loan liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal
2021	\$27,879
2022	27,879
2023	27,878
2024	27,879
2025	27,879
2026-2030	139,394
2031-2035	139,394
2036-2040	139,394
	\$557,576

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The Police and Fire Pension liability is paid from general property tax revenues from the General Fund. The pension liability payments are reflected as program expenditures. Principal and interest requirements to retire the Police and Fire Pension liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal	Interest	Total
2021	\$2,587	\$2,115	\$4,702
2022	2,699	2,003	4,702
2023	2,814	1,887	4,701
2024	2,935	1,767	4,702
2025	3,061	1,640	4,701
2026-2030	17,396	6,114	23,510
2031-2035	18,900	2,048	20,948
	<u>\$50,392</u>	<u>\$17,574</u>	<u>\$67,966</u>

In 2020, the City issued bonds for the Sanitary Sewer System. There has been \$597,428 drawn as of December 31, 2020. The total amount authorized for these bonds is \$1,000,000 for the construction of the sanitary sewer system. Principal requirements to retire the Sanitary Sewer System Bond liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal	Interest	Total
2021	\$17,900	\$15,438	\$33,338
2022	18,300	15,959	34,259
2023	18,500	15,662	34,162
2024	18,800	15,361	34,161
2025	19,200	15,056	34,256
2025-2030	100,500	70,507	171,007
2031-2035	108,900	62,073	170,973
2036-2040	118,000	52,934	170,934
2041-2045	127,900	43,027	170,927
2046-2050	138,700	32,287	170,987
2051-2055	150,400	20,647	171,047
2056-2060	162,900	8,028	170,928
	<u>\$1,000,000</u>	<u>\$366,979</u>	<u>\$1,366,979</u>

The 2002 Sewer Digester OWDA Loan, originally obtained for \$947,127; the 2002 OWDA State Route 33 Sewer Improvements Loan, originally obtained for \$290,971; and the 2016 OWDA Robbins Road Sewer Improvements Loan represents amounts borrowed for the purpose of improving the sewer system and will be repaid from charges for services in the Sewer Enterprise Fund.

The 2002 OWDA Water Improvements Loan, authorized for \$265,000, was used to finance water plant expansions and improvements and will be repaid from charges for services in the Water Enterprise Fund.

The 2002 OWDA State Route 33 Sewer Improvements, authorized for \$291,018, was used to sewer improvements and will be repaid from charges for services in the Sewer Enterprise Fund.

The 2007 OWDA Adams Street Sewer Improvement Loan, authorized for \$282,023, is being used to finance sewer line extensions and improvements. The loan activity is reflected in the Sewer Enterprise Fund which received the proceeds and will repay the debt.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

The 2007 OWDA Adams Street Water Improvement Loan, authorized for \$274,604, is being used to finance water line extensions and improvements. The loan activity is reflected in the Water Enterprise Fund which received the proceeds and will repay the debt.

The 2012 OWDA Water Treatment Plant Loan, authorized for \$4,490,531, is being used to finance the construction of a water treatment plant. The loan is being repaid from charges for services in the Water Enterprise Fund. The project is complete, but has not been closed, and a final amortization schedule is not available at this time, however, payments are being made based on an estimated schedule.

The 2016 OWDA Robbins Road Sewer Improvements Loan, authorized for \$112,028, is being used to finance sewer line extensions and improvements. The loan will be repaid from charges for services in the Enterprise Fund. The project is complete and has been closed, but a final amortization schedule is not available.

The 2018 OWDA Waste Water Treatment Plant Sanitary Sewer Improvements Loan, is being used to finance the Sanitary Sewer Improvement Project. Currently there has been \$952,500 drawn on the loan and it is still pending.

The 2019 OWDA Land Acquisition for the Waste Water Treatment Plant loan was is being used to purchase land for the Waste Water Treatment Plant project. Currently there has been \$749,236 drawn on this loan. This loan is still pending.

The 2020 OWDA Water System Improvements Loan was issued to improve the water systems within the City. Currently there has been \$77,978 drawn and is still pending.

The 2020 OWDA Regional Collection System Loan was issued to finance the Sanitary Sewer Improvement Project. Currently there has been \$614,784 drawn on this loan and it is still pending.

The 2020 OWDA Regional Waste Water Treatment Plant Phase 2 Design is being used to fund the Waste Water Treatment Plant Project. As of December 31, 2010, \$297,923 has been drawn and is pending.

Principal and interest requirements to retire OWDA loan liabilities, with the exception of the 2019 Land Acquisition, the 2018 OWDA Waste Water Treatment Plant, and the pending OWDA Loans, at December 31, 2020, are as follows:

December 31,	Principal	Interest	Total
2021	\$318,833	\$70,799	\$389,632
2022	266,150	64,682	330,832
2023	254,490	59,419	313,909
2024	242,425	54,561	296,986
2025	247,209	49,777	296,986
2026-2030	1,270,988	174,333	1,445,321
2031-2035	726,925	41,222	768,147
2036-2040	19,490	1,396	20,886
2041-2045	20,233	653	20,886
2046-2047	6,219	47	6,266
	<u>\$3,372,962</u>	<u>\$516,889</u>	<u>\$3,889,851</u>

The 2008 OPWC Adams Street Sewer Improvement Loan, authorized for \$121,439, was used to finance sewer line extensions and improvements and will be repaid from charges for services in the Sewer Enterprise Fund.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

The 2008 OPWC Adams Street Water Improvement Loan, authorized for \$118,919, was used to finance water line extensions and improvements and will be repaid from charges for services in the Water Enterprise Fund.

The 2011 OPWC Booster Station Loan, issued for \$20,000, was used to finance the construction of a new water booster station and will be repaid from charges for services in the Water Enterprise Fund.

The 2012 OPWC Water Treatment Plant Loan, issued for \$700,000, was used to finance the construction of a new water treatment plant and will be repaid from charges for services in the Water Enterprise Fund. Principal requirements to retire the OPWC Loan liability at December 31, 2020, are as follows:

Year Ended December 31,	Principal
2021	\$42,704
2022	42,703
2023	42,706
2024	42,704
2025	42,703
2025-2030	207,071
2031-2035	120,000
2036-2040	119,999
2041-2045	106,334
	<u>\$766,924</u>

The City has pledged future sewer customer revenues to repay \$2,853,912 in outstanding sewer system OWDA loans obtained in 2002, 2007, 2016, 2018, 2019, and 2020. The loans are payable solely from sewer customer net revenues and are payable through 2045. Net revenues include all revenues received by the sewer utility less all operating expenses other than depreciation expense. Annual principal and interest payments on the loans are expected to require more than 60 percent of net revenues. The total principal and interest remaining to be paid on the loans are \$293,025. Principal and interest payments for the current year were \$108,455, net revenues were \$4,854,570 and total revenues were \$5,675,672.

The City has pledged future water customer revenues to repay \$3,176,993 in outstanding water system OWDA loans obtained in 2002, 2007, 2012, and 2020. The loans are payable solely from water customer net revenues and are payable through 2034. Net revenues include all revenues received by the water utility less all operating expenses other than depreciation expense. Annual principal and interest payments on the loans are expected to require more than 50 percent of net revenues. The total principal and interest remaining to be paid on the loans is \$3,596,825. Principal and interest payments for the current year were \$299,028, net revenues were \$717,703 and total revenues were \$1,518,053.

The City's overall legal debt margin was \$4,578,666 at December 31, 2020.

Note 15 - Interfund Activity

A. Interfund Transactions

Interfund Receivable and Interfund Payable balances at December 31, 2020, consisted of an interfund receivable to the General Fund and an interfund payable from the Natureworks Grant Special Revenue Fund in the amount of \$25,345. The 2018 advance from the General Fund to the Natureworks Grant Special Revenue Fund is due to timing differences with a reimbursement-basis grant.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

B. Transfers

The General Fund made a \$1,250 transfer to the Parks and Recreation Special Revenue Fund. This transfer was used to move unrestricted revenue collected in the General Fund to finance this program accounted for in the other fund in accordance with budgetary authorizations. This transfer was made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

C. Internal Balances – Change in Proportionate Share

The City uses an internal proportionate share to allocate its net pension/OPEB liability and corresponding deferred outflows/inflows of resources and pension/OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position thus allowing the total column to present the change in proportionate share for the City as a whole.

	Deferred Outflows	Deferred Inflows
Governmental Activities		
Governmental Activities	\$5,847	\$0
Business-Type Activities		
Water	625	0
Sewer	0	6,472
<i>Total Business-Type Activities</i>	625	6,472
Total	\$6,472	\$6,472

Note 16 - Jointly Governed Organizations

A. Athens County Regional Planning Commission

The Athens County Regional Planning Commission was formed to influence favorably the future economic, physical, and social development of Athens County. Membership is composed of the three Athens County Commissioners, one representative from each of the participating municipalities, including the City of Nelsonville, and one representative for every five thousand County residents appointed by the County Commissioners. The Commission is not dependent upon the City of Nelsonville for its continued existence. In 2020, the City did not make any contributions to the Commission.

B. Athens County Economic Development Council

The Athens County Economic Development Council was formed to promote economic development in Athens County through the initiation, promotion, and the development of support programs that assists individuals and business in establishing, retaining, expanding, and locating in Athens County. Membership is composed of representatives from the City of Nelsonville, the City of Athens, the Athens County Commission, Ohio University, Hocking College, the Athens County Port Authority, and the Athens County Community Improvement Corporation. The Council is not dependent on the City of Nelsonville for its continued existence. In 2020, the City did not make any contributions to the Council.

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 17 - Insurance Purchasing Pool

The City is a participant in the Ohio Municipal League Workers' Compensation Group Rating Program (Program), an insurance purchasing pool. The Program is governed by a Board of Trustees, elected by the membership. The Board consists of two immediate past presidents of the League, as long as they are municipal officials, and 22 Trustees elected for four-year terms. Of the 22 Trustees, at least one must be: the mayor of a city or village; a city manager; a fiscal officer or finance director; a solicitor or director of law; a member of a municipal legislative body, other than the mayor. The Board is the policy-making body and appoints an Executive Director to manage the League under their general direction. Each year, the participants pay an enrollment fee to the Program to cover the costs of administering the Program.

Note 18 - Contingent Liabilities

A. Grants

The City received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2020.

B. Litigation

The City of Nelsonville is currently part to pending litigation, however the outcome and potential impact to the financial statements cannot be determined.

Note 19 - Significant Commitments

As of December 31, 2020, the City had contractual purchase commitments as follows:

<u>Projects</u>	<u>Purchase Commitment</u>	<u>Amount Paid as of 12/31/2020</u>	<u>Amount Remaining on Contract</u>
Governmental - Capital Improvement Fund			
Church Street Repair	\$106,600	\$55,694	\$50,906
Neighborhood Revitalization	<u>651,160</u>	<u>651,160</u>	<u>0</u>
Total Capital Improvement Fund	<u>757,760</u>	<u>706,854</u>	<u>50,906</u>
Business-Type			
Water System Improvements	385,800	119,747	266,053
Regional Wastewater Treatment	7,265,340	7,172,718	92,622
GIS Improvement	<u>19,000</u>	<u>4,374</u>	<u>14,626</u>
Total Enterprise Funds	<u>7,670,140</u>	<u>7,296,839</u>	<u>373,301</u>
Total	<u><u>\$8,427,900</u></u>	<u><u>\$8,003,693</u></u>	<u><u>\$424,207</u></u>

City of Nelsonville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2020

Note 20 - Asset Retirement Obligations

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the City would be responsible to address any public safety issues associated with their waste water treatment facilities. The City Engineer estimates these public safety issues to include removing/filling any tankage, cleaning/removing certain equipment, and backfilling certain exposed areas. This asset retirement obligation (ARO) of \$519,000 associated with the City waste water treatment facilities was estimated by the City's engineers. The remaining useful life of these facilities range from 8 to 39 years.

Note 21 - COVID - 19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. Additional funding will be available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020, and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

During 2020, the City received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. These amounts are reflected as general government, security of persons and property police, and security of persons and property fire expenditures in the CARES Act Special Revenue Fund on the accompanying financial statements.

City of Nelsonville, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
Last Seven Years (1)

	2020	2019	2018
City's Proportion of the Net Pension Liability	0.0674100%	0.0063250%	0.0074410%
City's Proportionate Share of the Net Pension Liability	\$1,332,404	\$1,732,289	\$1,167,349
City's Covered Payroll	\$818,982	\$809,751	\$928,663
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	162.69%	213.93%	125.70%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.10%	74.70%	84.66%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
0.0080100%	0.0096790%	0.0097640%	0.0097640%
\$1,818,935	\$1,676,525	\$1,177,648	\$1,151,048
\$1,118,589	\$1,158,978	\$1,154,036	\$1,154,751
162.61%	144.66%	102.05%	99.68%
77.25%	81.08%	86.45%	86.36%

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City of Nelsonville, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Public Employees Retirement System - OPEB Plan
Last Four Years (1)

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.0627800%	0.0059200%	0.0073000%	0.0078200%
City's Proportionate Share of the Net OPEB Liability	\$867,155	\$771,828	\$792,726	\$789,847
City's Covered Payroll	\$818,982	\$809,751	\$966,683	\$1,167,241
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	105.88%	95.32%	82.00%	67.67%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.80%	46.33%	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the report supplementary information

City of Nelsonville, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Police and Fire Pension Fund
Last Seven Years (1)

	<u>2020</u>	<u>2019</u>	<u>2018</u>
City's Proportion of the Net Pension Liability	0.0217900%	0.0214330%	0.0213300%
City's Proportionate Share of the Net Pension Liability	\$1,467,891	\$1,749,499	\$1,309,119
City's Covered Payroll	\$562,275	\$526,094	\$467,673
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	261.06%	332.54%	279.92%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.89%	63.07%	70.91%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
0.0254610%	0.0245860%	0.0254689%	0.0254689%
\$1,612,674	\$1,581,635	\$1,319,395	\$1,240,416
\$547,975	\$520,737	\$525,358	\$519,585
294.30%	303.73%	251.14%	238.73%
68.36%	66.77%	71.71%	73.00%

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City of Nelsonville, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Police and Fire Pension Fund
Last Four Years (1)

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.0217900%	0.0214330%	0.0213300%	0.0254610%
City's Proportionate Share of the Net OPEB Liability	\$215,236	\$195,180	\$1,208,528	\$1,208,576
City's Covered Payroll	\$562,275	\$526,094	\$467,673	\$547,975
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	38.28%	37.10%	258.41%	220.55%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.57%	46.57%	14.13%	15.96%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to the report supplementary information

City of Nelsonville, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Public Employees Retirement System
Last Eight Years (1)(2)

	<u>2020</u>	<u>2019</u>	<u>2018</u>
Net Pension Liability - Traditional Plan			
Contractually Required Contribution	\$134,528	\$119,248	\$117,939
Contributions in Relation to the Contractually Required Contribution	<u>(134,528)</u>	<u>(119,248)</u>	<u>(117,939)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$925,509	\$818,982	\$809,751
Contributions as a Percentage of Covered Payroll	<u>14.54%</u>	<u>14.56%</u>	<u>14.56%</u>
Net OPEB Liability - OPEB Plan (3)			
Contractually Required Contribution	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$925,509	\$818,982	\$809,751
Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>

(1) Information prior to 2013 is not available.

(2) The OPEB plan includes the members from the traditional plan, the combined plan, and the member directed plan. The member directed plan is a defined contribution plan; therefore, the pension side is not included above.

(3) Information prior to 2016 is not available.

See accompanying notes to the required supplementary information.

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$126,041	\$140,465	\$145,454	\$144,509	\$162,806
<u>(126,041)</u>	<u>(140,465)</u>	<u>(145,454)</u>	<u>(144,509)</u>	<u>(162,806)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$928,663	\$1,118,589	\$1,158,978	\$1,154,036	\$1,154,751
<u>13.57%</u>	<u>12.56%</u>	<u>12.55%</u>	<u>12.52%</u>	<u>14.10%</u>
\$9,667	\$23,345			
<u>(9,667)</u>	<u>(23,345)</u>			
<u>\$0</u>	<u>\$0</u>			
\$966,683	\$1,167,241			
<u>1.00%</u>	<u>2.00%</u>			

City of Nelsonville, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Police and Fire Pension Fund
Last Ten Years

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Net Pension Liability				
Contractually Required Contribution	\$106,546	\$113,501	\$106,388	\$95,354
Contributions in Relation to the Contractually Required Contribution	<u>(106,546)</u>	<u>(113,501)</u>	<u>(106,388)</u>	<u>(95,354)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$521,579	\$562,275	\$526,094	\$467,673
Pension Contributions as a Percentage of Covered Payroll	<u>20.43%</u>	<u>20.19%</u>	<u>20.22%</u>	<u>20.39%</u>
Net OPEB Liability				
Contractually Required Contribution	\$2,608	\$2,811	\$2,630	\$2,339
Contributions in Relation to the Contractually Required Contribution	<u>(2,608)</u>	<u>(2,811)</u>	<u>(2,630)</u>	<u>(2,339)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$521,579	\$562,275	\$526,094	\$467,673
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll	<u>20.93%</u>	<u>20.69%</u>	<u>20.72%</u>	<u>20.89%</u>

(1) The City's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information.

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
\$111,668	\$104,598	\$106,586	\$88,724	\$81,209	\$78,896
<u>(92,657)</u>	<u>(89,864)</u>	<u>(86,434)</u>	<u>(57,125)</u>	<u>(45,743)</u>	<u>(67,911)</u>
<u>\$19,011</u>	<u>\$14,734</u>	<u>\$20,152</u>	<u>\$31,599</u>	<u>\$35,466</u>	<u>\$10,985</u>
\$547,975	\$520,737	\$525,358	\$519,585	\$557,508	\$557,745
<u>20.38%</u>	<u>20.09%</u>	<u>20.29%</u>	<u>17.08%</u>	<u>14.57%</u>	<u>14.15%</u>
\$2,740	\$2,604	\$2,627	\$18,792	\$37,632	\$37,647
<u>(92,657)</u>	<u>(89,864)</u>	<u>(86,434)</u>	<u>(57,125)</u>	<u>(45,743)</u>	<u>(67,911)</u>
<u>(\$89,917)</u>	<u>(\$87,260)</u>	<u>(\$83,807)</u>	<u>(\$38,333)</u>	<u>(\$8,111)</u>	<u>(\$30,264)</u>
\$547,975	\$520,735	\$525,358	\$519,584	\$557,509	\$557,744
<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>3.62%</u>	<u>6.75%</u>	<u>6.75%</u>
<u>20.88%</u>	<u>20.59%</u>	<u>20.79%</u>	<u>20.70%</u>	<u>21.32%</u>	<u>20.90%</u>

City of Nelsonville, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2020

Changes in Assumptions – OPERS Pension– Traditional Plan

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented below:

	2019	2018 and 2017	2016 and prior
Wage Inflation	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related COLA or Ad Hoc COLA for Post-January 7, 2013 Retirees are as follows:

COLA or Ad Hoc COLA, Post-January 7, 2013 Retirees:

2020	1.4 percent, simple through 2020 then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018 then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018 then 2.80 percent, simple

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

City of Nelsonville, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2020

Changes in Assumptions – OPERS Pension – Combined Plan

For 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013 retirees as the Traditional Plan. For 2019, the investment rate of return changed from 7.5 percent to 7.2 percent.

Changes in Assumptions – OP&F Pension

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	<u>Beginning in 2018</u>	<u>2017 and Prior</u>
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported beginning in 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported beginning in 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

City of Nelsonville, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2020

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

Changes in Assumptions – STRS Pension

Amounts reported beginning in 2017 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

	2017	2016 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning in 2017, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

City of Nelsonville, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2020

Changes in Assumptions – OPERS OPEB

Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent
Municipal Bond Rate:	
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent
Single Discount Rate:	
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent
Health Care Cost Trend Rate:	
2020	10.0 percent, initial 3.5 percent, ultimate in 2030
2019	10.0 percent, initial 3.25 percent, ultimate in 2029
2018	7.5 percent, initial 3.25 percent, ultimate in 2028

Changes in Assumptions – OP&F OPEB

Single Discount Rate:	
2020	3.56 percent
2019	4.66 percent
2018	3.24 percent

Changes in Benefit Terms – OP&F OPEB

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

For 2019, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

*CITY OF NELSONVILLE FINANCIAL CONDITION
Schedule of Federal Awards Expenditures
For the Year Ended December 31, 2020*

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<u>U.S. Department of Housing and Urban Development</u>			
<i>Passed through the Ohio Department Services Agency's Program</i>			
Community Development Block Grants:			
Community Development Block Grants -			
Residential Public Infrastructure Program	A-W-19-2CR-1	14.228	750,000
Total Community Development Block Grants			750,000
Total U.S. Department of Housing and Urban Development			750,000
<u>U.S. Department of Homeland Security</u>			
<i>Passed through the Ohio Department of Public Safety</i>			
<i>Passed through the Ohio Department of Public Safety-Emergency Management Agency</i>			
Emergency Management Performance Grant	FEMA-4360-EP-PA-OH	97.042	162,571
Emergency Management Performance Grant	FEMA-4424-DR-009	97.042	5,012
Total Emergency Performance Grant			167,583
Total U.S. Department of Homeland Security			167,583
<u>U.S. Department of Treasury</u>			
<i>Passed through Ohio Office of Management and Budget</i>			
COVID-19-Coronavirus Relief Fund	HB481-CFR-Local	21.019	322,497
Total U.S. Department of Treasury			322,497
<u>U.S. Department of Agriculture (USDA)</u>			
Community Facilities Loans and Grants	2	10.766	50,000
Total U.S. Department of Agriculture (USDA)			50,000
Total Federal Expenditures			\$1,290,080

- (1) - Passthrough entity number not available
(2) - Direct from the federal government

See accompanying notes to the schedule of federal awards expenditures.

CITY OF NELSONVILLE FINANCIAL CONDITION
Notes to the Schedule of Federal Awards Expenditures
For the year ended December 31, 2020

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Nelsonville (the City) under programs of the federal government for the year ended December 31, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following either the cost principles contained in OMB Circular A-87 Cost Principles for State, Local, and Indian Tribal Governments (codified in 2 CFR Part 225), or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The City has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

City of Nelsonville
Athens County
211 Lake Hope Drive
Nelsonville, Ohio 45764

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Nelsonville, Athens County, Ohio (the City), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated, August 24, 2021, wherein we noted the City adopted Governmental Accounting Standards Board Statement No. 83, *Certain Asset Retirement Obligations*. We also noted the financial impact of COVID-19 and the ensuing emergency measures that will impact subsequent periods of the City.

Internal Control over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not be prevent or detect and timely correct a material misstatements of the City's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weakness or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, material weaknesses may exist that have not been identified.

Members of Council
City of Nelsonville, Athens County
Independent Auditor's Report on Internal Control over Financial
Reporting and on Compliance and Other Matters Required by
Government Auditing Standards

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

August 24, 2021

**Independent Auditor's Report on Compliance with Requirements Applicable for Each Major Program
and on Internal Control over Compliance Required by Uniform Guidance**

City of Nelsonville
Athens City
211 Lake Hope Drive
Nelsonville, Ohio 45764

Report on Compliance for Each Major Federal Program

We have audited the City of Nelsonville, Ohio (the City), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB), *Compliance Supplement* that could directly and materially affect the City's major federal programs for the year ended December 31, 2020. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the City's major federal programs.

Management's Responsibility

The City's Management is responsible for complying with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the City's compliance for the City's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect the major federal programs occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the City's major federal programs. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material aspects, with the compliance requirements referred to above that could directly and materially affect its major federal program identified in the *Summary of Auditor's Results* in the accompanying schedule of findings for the year ended December 31, 2020.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the applicable requirements that could have a direct and material effect on the major federal programs, to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, noncompliance with an applicable compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with an applicable compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be a material weakness or significant deficiency. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

August 24, 2021

CITY OF NELSONVILLE
 Schedule of Findings
 For the Year Ended December 31, 2020

A. SUMMARY OF AUDITOR'S RESULTS

1.	<i>Type of Financial Statement Opinion</i>	Unmodified
2.	<i>Were there any material internal control weaknesses reported at the financial statement level (GAGAS)?</i>	No
3.	<i>Were there any other significant internal control deficiency reported at the financial statement level (GAGAS)?</i>	No
4.	<i>Was there any material noncompliance reported at the financial statement level (GAGAS)?</i>	No
5.	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
6.	<i>Were there any other significant internal control deficiency reported for major federal programs?</i>	No
7.	<i>Type of Major Programs' Compliance Opinion</i>	Unmodified
8.	<i>Are there any reportable findings under 2 CFR §200.516(a)?</i>	No
9.	<i>Major Programs (list):</i>	CFDA #14.228 Community Development Block Grant
10.	<i>Dollar Threshold: Type A/B Programs</i>	Type A: >\$750,000 Type B: All Other Programs
11.	<i>Low Risk Auditee under 2 CFR §200.520 ?</i>	No

**B. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
 REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

There were no findings related to the Financial Statements to be reported.

C. FINDINGS FOR FEDERAL AWARDS

There were no findings related to Federal Awards to be reported.



City of Nelsonville

P.O. Box 370 • 211 Lake Hope Drive
Nelsonville, Ohio 45764

Taylor Sappington, *City Auditor*

Finding Number	Description	Status	Comments
<i>Government Auditing Standards:</i>			
2019-001	Formal policy and procedures for bulk fuel and use of government owned vehicles or equipment.	Corrected	N/A
2019-002	Timely submitting Employer Tax payments.	Corrected	N/A
2019-003	Paying withheld contributions to OPERS.	Corrected	N/A
2019-004	Maintaining physical copies of Payroll Records.	Corrected	N/A

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OHIO AUDITOR OF STATE KEITH FABER



CITY OF NELSONVILLE

ATHENS COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/12/2021

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov