

CITY OF ASHTABULA

ASHTABULA COUNTY

REGULAR AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2019





88 East Broad Street
Columbus, Ohio 43215
IPARepor@ohioauditor.gov
(800) 282-0370

Members of Council
City of Ashtabula
4717 Main Avenue
Ashtabula, Ohio 44004

We have reviewed the *Independent Auditor's Report* of the City of Ashtabula, Ashtabula County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Ashtabula is responsible for compliance with these laws and regulations.

Keith Faber
Auditor of State
Columbus, Ohio

March 10, 2021

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City of Ashtabula
Ashtabula County
For the Year Ended December 31, 2019

Table of Contents

TITLE	PAGE
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	1

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

City of Ashtabula
Ashtabula County
4717 Main Avenue
Ashtabula, OH 44004

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Ashtabula, Ashtabula County, (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 14, 2020. We noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.


Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

However, we noted certain matters not requiring inclusion in this report that we have reported to the City's management in a separate letter dated December 14, 2020.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Charles E. Harris & Associates, Inc.
December 14, 2020

City of Ashtabula, Ohio



Comprehensive Annual Financial Report

For The Year Ended
December 31, 2019

Prepared by the Finance Department

INTRODUCTORY SECTION

City of Ashtabula, Ohio

Comprehensive Annual Financial Report

For The Year Ended December 31, 2019

Prepared by:
The Finance Department

City of Ashtabula, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2019
Table of Contents

	<i>Page</i>
I. Introductory Section	
Title Page.....	i
Table of Contents	ii
Letter of Transmittal.....	vi
Principal Officials.....	xiii
Organizational Chart.....	xiv
GFOA Certificate of Achievement.....	xv
 II. Financial Section	
Independent Auditor’s Report	1
Management’s Discussion and Analysis	5
Basic Financial Statements	
Government-wide Financial Statements:	
Statement of Net Position	15
Statement of Activities.....	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds	18
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	20
Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual:	
General Fund.....	22
Community Development Block Grant	23
Street Maintenance and Repair Fund	24
Statement of Fund Net Position – Proprietary Funds	25
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds.....	26
Statement of Cash Flows – Proprietary Funds.....	27
Statement of Fiduciary Assets and Liabilities – Custodial Funds.....	29
Statement of Changes in Fiduciary Net Position – Custodial Funds	30
Notes to the Basic Financial Statements.....	31

Required Supplementary Information:

Schedule of the City’s Proportionate Share of the Net Pension Liability – OPERS – Traditional Plan – Last Six Years.....	94
Schedule of the City’s Proportionate Share of the Net OPEB Liability – OPERS –Last Three Years.....	96
Schedule of the City’s Proportionate Share of the Net Pension Liability – OPF – Last Six Years	98
Schedule of the City’s Proportionate Share of the Net OPEB Liability – OPF – Last Three Years.....	100
Schedule of City Contributions – OPERS – Traditional Plan – Last Seven Years.....	102
Schedule of City Contributions – OPF – Last Ten Years.....	104
Notes to the Required Supplementary Information	106

Combining and Individual Fund Statements and Schedules:

Combining Statements – Nonmajor Governmental Funds:

Fund Descriptions	110
Combining Balance Sheet – Nonmajor Governmental Funds	112
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds	113
Combining Balance Sheet – Nonmajor Special Revenue Funds	114
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds	118
Combining Balance Sheet – Nonmajor Capital Projects Funds.....	122
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds.....	123

Combining Statements – Internal Service Funds:

Fund Descriptions	124
Combining Statement of Fund Net Position - Internal Service Funds.....	125
Combining Statement of Revenues, Expenses and Changes in Fund Net Position - Internal Service Funds	126
Combining Statement of Cash Flows - Internal Service Funds	127

Combining Statements – Fiduciary Funds:

Fund Descriptions	128
Combining Statement of Fiduciary Net Position – Custodial Funds	129
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	130

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balance/Fund Equity – Budget (Non-GAAP Basis) and Actual:

Major Funds	
General Fund	132
Community Development Block Grant Fund	135
Street Maintenance and Repair Fund	136
Permanent Improvement Fund	137
Sanitation Fund	138
Wastewater Treatment Fund	139
Nonmajor Funds	
Code Enforcement Fund.....	140
Fire Pension Fund.....	141
Indigent Alcohol Fund	142
Law Enforcement Trust Fund.....	143
Motor Vehicle License Tax Fund.....	144
Municipal Probation Services Fund	145
Municipal Court Security Fund.....	146
Indigent Drivers Interlock and Alcohol Monitoring Fund	147
Police Levy Fund	148
Police Pension Fund	149
State Highway Fund.....	150
Police Grant Fund.....	151
Fire Grant Fund	152
Parks and Recreation Fund.....	153
Street Lighting Fund.....	154
Other Grants Fund	155
Fire Escrow Fund	156
Debt Service Fund.....	157
Municipal Court Computer Fund	158
Municipal Court Special Projects Fund.....	159
Self Insurance Fund.....	160
Workers' Compensation Fund.....	161

III. Statistical Section

Statistical Section Description.....	S1
Net Position by Component – Last Ten Years	S2
Changes in Net Position – Last Ten Years	S4
Fund Balances, Governmental Funds – Last Ten Years.....	S10
Changes in Fund Balances, Governmental Funds – Last Ten Years.....	S12
Assessed Valuation and Estimated Actual Values of Taxable Property – Last Ten Years	S14

Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	S16
Property Tax Levies and Collections – Last Ten Years	S18
Principal Real Property Taxpayers – 2019 and 2010	S20
Income Tax Revenue Base and Collections – Last Ten Years	S21
Ratio of Outstanding Debt to Total Personal Income and Debt Per Capita – Last Ten Years	S22
Legal Debt Margin – Last Ten Years	S24
Ratio of General Obligation Bonded Debt to Estimated Actual Value of Taxable Property and Bonded Debt Per Capita – Last Ten Years	S26
Computation of Direct and Overlapping Governmental Activities Debt	S27
Pledged Revenue Coverage Revenue Debt - Wastewater Treatment Fund – Last Ten Years	S28
Demographic and Economic Statistics – Last Ten Years.....	S30
Principal Employers – Current Year and Nine Years Ago	S32
Full-Time Equivalent City Government Employees by Function/Program – Last Ten Years.....	S34
Operating Indicators by Function/Program – Last Ten Years.....	S36
Capital Assets Statistics by Function/Program – Last Ten Years	S42
Sewer and Trash Statistics – Last Ten Years.....	S44

CITY OF ASHTABULA
FINANCE DEPARTMENT

MUNICIPAL BUILDING
4717 MAIN AVENUE
ASHTABULA, OHIO 44004

TRACI WELCH
FINANCE DIRECTOR



PHONE: 440.992.7197
FAX: 440.992.7556
TWelch@ashtabulacity.com

December 14, 2020

Members of Ashtabula City Council,
City Manager, James M Timonere and
The Citizens of Ashtabula, Ohio

The City of Ashtabula's (the City) Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2019 is hereby submitted for review. This report, prepared by the Finance Department, enables the City to comply with Ohio Administrative Code Section 117-02-03(B), which requires reporting on GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires the cities reporting on a GAAP basis to file an annual report with the Auditor of State within 150 days of year end. It represents the City of Ashtabula's operations and provides a clear, comprehensive, and materially accurate overview of the City's financial position at December 31, 2019.

While there is no legal requirement for the preparation of a CAFR, doing so reflects the ongoing commitment of the City of Ashtabula to follow nationally recognized standards of excellence in financial reporting, a commitment shared by a growing number of governmental entities in Ohio. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures contained within, rests with the City, specifically the Finance Department. To the best of our knowledge and belief, the enclosed data, as presented, is accurate in all material respects, is presented in a manner designed to fairly set forth the financial position and results of operations of the City, and includes all disclosures necessary to enable the reader to gain an understanding of the City's financial activity.

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that:

- 1.) the cost of a control should not exceed the benefits likely to be derived; and
- 2.) the valuation of costs and benefits requires estimates and judgments by management.

In accordance with Ohio law, regular audits are required to be performed on all financial related operations of the City. These audits may be done by either the State Auditor's Office or, if the State Auditor permits, an independent public accounting firm. Charles E. Harris and Associates has issued an unmodified ("clean") opinion on the City of Ashtabula's financial statements for the year ended December 31, 2019. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and analysis (MD&A) immediately follows the report of the independent auditor and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A compliments this letter of transmittal and should be read in conjunction with it.

Profile of the City

The City of Ashtabula is located on the south shore of Lake Erie, fifty-six miles east of Cleveland, Ohio. On April 6, 1891, the village of Ashtabula was incorporated into a city under the laws of the State of Ohio. Ashtabula was named by the Indians. The word was originally pronounced "Hash - Ta La," and its name, meaning "River of Many Fish," was first applied to what is now the Ashtabula River. Those who decided to settle on the west bank of the Ashtabula River Gulf in the early 1800's faced the challenge of clearing forest land with crude tools, raising and storing food, and building shelters to protect themselves from the elements. Although the task was formidable, a small number of settlers responded to the challenge and helped the area become a borough, a village, and eventually, a city.

The City of Ashtabula encompasses 7.6 square miles is five hundred ninety feet above sea level. According to the 2010 census, the City's population was 19,680. The Ashtabula County area population is now estimated at approximately 97,241 with the City of Ashtabula population estimated at 18,243.

Form of Government

The City of Ashtabula is a home rule municipal corporation established under the laws of the State of Ohio and operated under its own charter. The current charter, which provides for a City Manager - City Council form of government, was adopted on January 1, 1916. The City Manager and the City Solicitor are elected by a vote of the people and serve for four-year terms. To provide necessary services to its citizens, the City of Ashtabula is divided into departments and financial management and control systems. Services provided include police and fire protection, trash disposal, street maintenance, construction and repair, cultural, parks and recreational facilities, wastewater treatment and a staff to provide support (i.e., payroll processing and accounts payable) to facilitate the objectives the service providers. The City also partners with the Municipal Court and City Health Department to provide such services through legislative, administrative and finance support. The operation and control of City activities are carried out by the City Council through the budgetary process and administration of the finance activities of the City and the City Manager through administrative and managerial policies and procedures. All are responsible to the citizens of Ashtabula and are included as part of the reporting entity.

Legislative authority is vested in a seven-member Council consisting of five ward and two at-large representatives; elected to serve for four-year terms. The at-large candidate receiving the most votes becomes the council president, and the other at-large candidate becomes the vice president. City Council holds its regular bi-monthly council meetings on the first and third Mondays of each month. The Council appoints the Clerk of Council and Finance Director.

The Division of Police enforces local, state, and federal laws in addition to protecting citizens and their property. Service to the community through an aggressive, proactive updated law enforcement approach is the main concern of the division. The department, which is headed by the Chief of Police, consists of jail operations, auxiliary police, as well as a staff of lieutenants, patrol officers, and K-9 units. Administrative services consist of the chief's secretary and a records officer. The police department is located at 110 West 44th Street.

The Division of Fire provides fire protection and emergency medical services to City of Ashtabula citizens, as well as placing strong emphasis on community involvement and education. Staff training, planning and equipment maintenance activities remain high priorities. A Chief leads the department which is composed of firefighters, an engineer, a lieutenant and captain personnel. The fire station is located at 4326 Main Avenue.

The Service Department is comprised of several divisions/departments administered by the Superintendent of Public Services; the division of Public Works, division of Sanitation, and Motor Maintenance.

The division of Public Works is responsible for the non-contractual maintenance of the City's roadways, leaf collection, and snow removal in the winter as well as maintaining the parks and playgrounds and traffic signalization within the City.

The division of Public Works is responsible for the non-contractual maintenance of the City's roadways, leaf collection, and snow removal in the winter as well as maintaining the parks and playgrounds and traffic signalization within the City.

The Sanitation department is responsible for the City-wide collection and removal of trash, both residential and commercial. The department has a transfer station and a state-of-the-art recycling center which handles all types of recyclables.

The Division of Wastewater Treatment is headed by the Superintendent who holds a Class IV certification. The plant is running twenty-four hours a day, seven days a week with three shifts. They treat the City's sanitary sewage and that of some of the surrounding townships. The plant is located at 303 Woodland Avenue.

The Health Department personnel provide essential public health services and information. They issue birth and death certificates. The nursing staff administers immunization and vaccinations to children and adults. The Environment Officer protects the public against environmental hazards. Beginning in January, 2019, the Health Department will be reported as discretely presented component unit. See Note 25 for additional information.

The Planning and Community Development Department is responsible for the City's housing, engineering, zoning, code enforcement, grant administration and revolving loan administration functions. The department issues permits and conducts site inspections. Code Enforcement oversees the residential rental stock in the City. These homes are inspected and landlords pay a rental fee, to ensure their rentals are in compliance with the City's building codes. In addition, the Department is responsible for writing grants for major projects and the City's CDBG programs. The department works with qualifying residents to improve their housing through CDBG housing grant programs. These programs provide funding for the purchase of homes and repairs to owner occupied homes.

Building Maintenance personnel keep all City buildings clean and safe for employees and visitors.

The Manager's Department is the administrative arm of the City. The Manager is the elected official responsible for the Police, Fire, Service, Sanitation, Wastewater Treatment, Planning and Community Development and Building Maintenance Departments. The administrative offices are located at 4717 Main Avenue, 2nd floor.

The Solicitor's Department advises the City Council, the City Manager and all departments on legal matters concerning the City. The City Solicitor is also the City's Prosecutor and administers the Law Enforcement Trust Fund. The department which includes an assistant solicitor, an administrative assistant and one clerical employee prepares and/or approves all contracts, legislation and legal documents. Their offices are located in the Annex Building at 110 West 44th Street.

The Municipal Court is the judicial branch of the City and is headed by the Honorable Municipal Judge elected by the citizens. Civil and criminal cases, including traffic, are handled by the Court. Probation obligations are handled in co-operation with the court.

The City Council is the legislative branch of the City. All legislative matters of the City are brought to the Council for their approval. The Council is the appointing authority for the Clerk of Council and the Finance Director; offices located at 4717 Main Ave, 2nd floor.

The Clerk keeps a permanent record of all proceedings and legislation passed by Council.

The Finance Director is appointed by Council. The Finance Director is the head of and administers the City of Ashtabula Finance Division.

The Finance Department is responsible for local taxes, human resources and payroll, service billing, financial reporting and other finance functions as specified in the City Charter. In addition, the Finance Department assists all City departments in facilitating their objectives by providing administrative support.

The Income Tax Department is responsible for the collection of municipal income tax with approximately 3,700 resident returns, 1,000 business net profits returns and the collection from 1,000 withholding accounts from businesses within the City. The department offers free preparation in house service for the municipal income tax returns. The department is under the general direction of the City Finance Director.

Accounting Systems and Budgetary Control

Development of the City's accounting system includes consideration of internal accounting controls. Internal accounting controls are designed to provide reasonable but not absolute assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived from its implementation and (2) the valuation of costs and benefits requires estimates and judgments by management.

Under State law, all funds, with the exception of custodial funds, are legally required to be budgeted and appropriated. The legal level of control has been established by Council at the personal services and other object level within each fund. Modifications or amendments to control levels in the appropriation ordinance require Council approval; internal City financial policies permit intra-fund transfers within control levels with approval by the Manager and Finance Director.

Budgetary control is maintained by an encumbrance of purchase amounts and certification of available funds of prior to creating the expense liability. Purchase orders are not issued when an insufficient unencumbered appropriation balance is available. The Finance Department is responsible for ensuring availability of funds prior to processing purchase orders.

The City Manager, who is also the Purchasing Agent by City Charter, approves all purchase order requisitions and the Finance Director certifies the availability of the funds. Upon such approval and certification, the purchase order is issued and distributed. Once the goods or services and the invoice are received, department head must sign a request for payment as verification that all goods or services were received and are in acceptable condition prior to payment for such is issued. Monthly detail and summary reports are distributed to each department head in order to review the status of the budget accounts for which he/she is responsible.

Economic Conditions and Outlook

The City of Ashtabula is committed to the revitalization of existing resources and the search for new ways to improve the economic outlook of the community. The City has Joint Economic Development District agreements in place with Ashtabula Township and Saybrook Township. In addition, the City has nine (9) Community Reinvestment Agreements in place. The City executes such agreements with eligible businesses for the purpose of establishing, expanding, renovating or occupying facilities, hiring new employees and preserving jobs within the enterprise zone, in exchange for specified local tax incentives granted by the City. Aqua Ohio with a 14,000 square foot operations center, is the cornerstone tenant of the Ashtabula City Port Authority's enterprise zone; fifty acres of land at the end of State Route 11, within the City boundaries.

The City's revolving loan program provides direct, low-interest construction loans to small businesses and industries to encourage their success and future growth as well as to create and retain permanent jobs for low and moderate income City residents. The City Department of Planning and Community Development and a five-member Loan Review Committee serve as an independent administrative board and are responsible for administering the revolving loan fund. Since the program's inception over thirty years ago, twenty-four viable inquiries have been made, thirteen full applications have been received and eight applicants were approved for funding.

The City of Ashtabula also has one of the finest harbors on the Great Lakes. In terms of tonnage shipped in and out, Ashtabula is one of the largest coal and iron ore ports on the Great Lakes. The majority of the cargo handled in the Port of Ashtabula is made up of coal, iron ore, sand and gravel, stone, and limestone. The entire harbor is dredged and canalized to the highest Great Lakes' standards, enabling the docks to serve vessels of any size. The Port of Ashtabula is also served by road and rail.

The Port of Ashtabula is one of the area's most valuable assets. Visitors will find many opportunities for outdoor recreation. There is a long list of fishing charters available in the Port of Ashtabula, and there are eleven marinas and yacht clubs along the waterfront. The marinas provide seasonal and overnight dockage, boat launching ramps, winter storage, picnic facilities, and camping.

The Ashtabula Harbor area hosted the Beach Glass Festival, The Arts on Bridge Street and the Wine and Walleye Festival in June, July, and August respectively. Bridge Street has become regional destination for tourism, recreation and entertainment with unique shops and places to dine and drink.

The City maintains ten public parks; two are located on the lakefront and are popular bathing and amusement resorts during the summer season. Lake Shore Park offers a picnic pavilion, a swimming area, new boat launching ramps, and new beach facilities. Walnut Beach Bathhouse, a brick structure that houses spacious dressing rooms equipped with showers, is free to the public. Food and soft drinks are served at a modern lunch counter and are available during the summer. The extensive facilities with sandy beaches make this resort one of the most attractive swimming and recreation areas on Lake Erie.

The Walnut Beach area comprises approximately twenty-two acres with one thousand feet of Lake Erie frontage. This area is important to the City as a prime site for recreation, accommodating over a thousand boats annually from the Ashtabula River and adjacent marinas. A roped-off swimming area, with anchor docking, does make Walnut Beach attractive to the fast growing boating population. The park also hosts Bands on the Beach, a summertime concert series that draws many residents and visitors to the beach during the summer.

Tourism continues to increase in the City however; the chief industries of the City and surrounding territory are still manufacturing, agriculture, dairying, coal, iron ore, rubber and transportation, including shipping. Industries such as Molded Fiberglass, which began in 1948, today produce compression molded parts with 300 employees at two Ashtabula plants. The "sandwich" of plastic, resin, glass, resin and plastic is about 30 times stronger than normal plastic. MFG Body Company was the original molder of the Corvette (in 1953), but today automotive is only one part of its business. Chromaflo Technologies Corporation, the largest independent global colorant provider to the Coatings and Thermoset Plastics markets and Community Care Ambulance house headquarters in the City.

The largest employer in the City is the Ashtabula County Medical Center (ACMC), an affiliate of Cleveland Clinic. With over 1,000 employees it is by far the largest medical facility in the county and surrounding area. ACMC has been recognized as a Top Performer on Key Quality Measures by the Joint Commission; the leading accreditor of healthcare organizations in the United States

City residents purchase water service from the Aqua Ohio Water Company. The daily average water pumpage is more than 4,500,000 gallons. The FirstEnergy/Illuminating Company provides electricity. The newest electrical generating facility available to FirstEnergy is the Perry Nuclear Power Plant, which is located approximately twenty-five miles from Ashtabula. Natural gas is supplied by the Dominion East Ohio Gas Company, which has over eight hundred miles of gas lines in the City. Windstream Western Reserve and Greatwave Communications provide local telephone service, and residents can choose between Spectrum, Direct TV and/or Dish Network for cable or satellite television services.

Major Initiatives

During the year, vehicles were acquired by the Police and Public Works Departments to enhance the overall operational effectiveness and readiness of the City. To maintain the public safety, the Police Department purchased five new vehicles. Other noteworthy projects included \$61,846 to upgrade the City's computers and software; \$78,594 to replace the Walnut Beach concession stand roof; and \$121,334 was contributed to a \$270,368 resurfacing project in cooperation with Aqua Ohio, Inc., to repave a portion of West Avenue between its intersection with State Route 20 and its intersection with West 34th Street.

Improvements to the City's collection system continued with Phase III of the Sanitary Sewer Overflow Elimination project and the Digester Rehabilitation. The Ohio Public Works Commission funded 70 percent of the Sanitary Sewer Overflow Elimination project through grants and interest free loans with the City having an initial local match of 30 percent or \$78,000. The Digester Rehabilitation project is funded by two separate funding sources, a 2.14 percent loan through Ohio Water Development Authority and a Community Development Block Grant.

The Fire Department answered 2,107 total incidents in 2019. Of those calls answered, 743 pertained to fires and 1,364 pertained to rescue and emergency medical service as a full partner in the City's EMS system. Revenue collected from EMS calls totaled \$154,433. The Fire Department also performed 44 fire investigations and provided mutual aid to surrounding communities.

The Sanitation Department services 7,000 households and 160 commercial accounts per week. Pick-up is mandatory for all residents, and businesses have the option of City pick-up or private hauler. The City contracted with Waste Management and expended \$363,350 in landfill fees for the rubbish collected by our trucks and the rubbish collected at our transfer station. This was a decrease of over \$100,000 from the previous year due to the City implementing a state-of-the-art-recycling program. This program has reduced the tonnage that is hauled to the landfill and the amount of landfill and pickup fees paid during the year.

Future Projects

Phase III of the Sanitary Sewer Overflow Elimination and the Digester Rehabilitation will continue through 2020. Projects that will begin in 2020 include the Tivision Place Pump Station Replacement project; road reconstruction for the Petmin project; installation of Walnut Blvd tennis/pickleball courts; and additional paving funded by a paving levy.

Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Ashtabula, Ohio, for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2018. This was the City of Ashtabula's thirtieth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report depends on the contributions of all City departments and many dedicated employees. Our gratitude of those primarily responsible for its completion is extended to all contributors, especially the employees in the Finance Department who have spent their time and energy on various parts of the project; as well as, the Local Government Services section of Auditor of State's office for their assistance in the organization and final review of our 2019 Comprehensive Annual Financial Report.

On behalf of the Finance Department, our sincere thanks and appreciation is offered to the members of City Council and the Administration whose continued support is necessary for the City of Ashtabula to conform to reporting requirements established for municipal governments. We would also like to thank the residents and taxpayers of the City of Ashtabula for entrusting us with the administration and preservation of their public assets.

Respectfully submitted,

A handwritten signature in purple ink that reads "Traci Welch". The signature is written in a cursive, flowing style.

Traci R. Welch
Finance Director

City of Ashtabula, Ohio
List of Principal Officials

Elected City Officials

City Council

John Rosckovics President
Michael Speelman..... Vice President
Kim Harley -Foglio..... Ward I
Calvin Crawford Ward II
Richard A. Quaranta Ward III*
Michael D. Speelman..... Ward IV**
Jane Haines Ward V

City Manager

James M Timonere

City Solicitor

Michael Franklin

Municipal Court Judge

Laura Digiacomo

Appointed City Officials

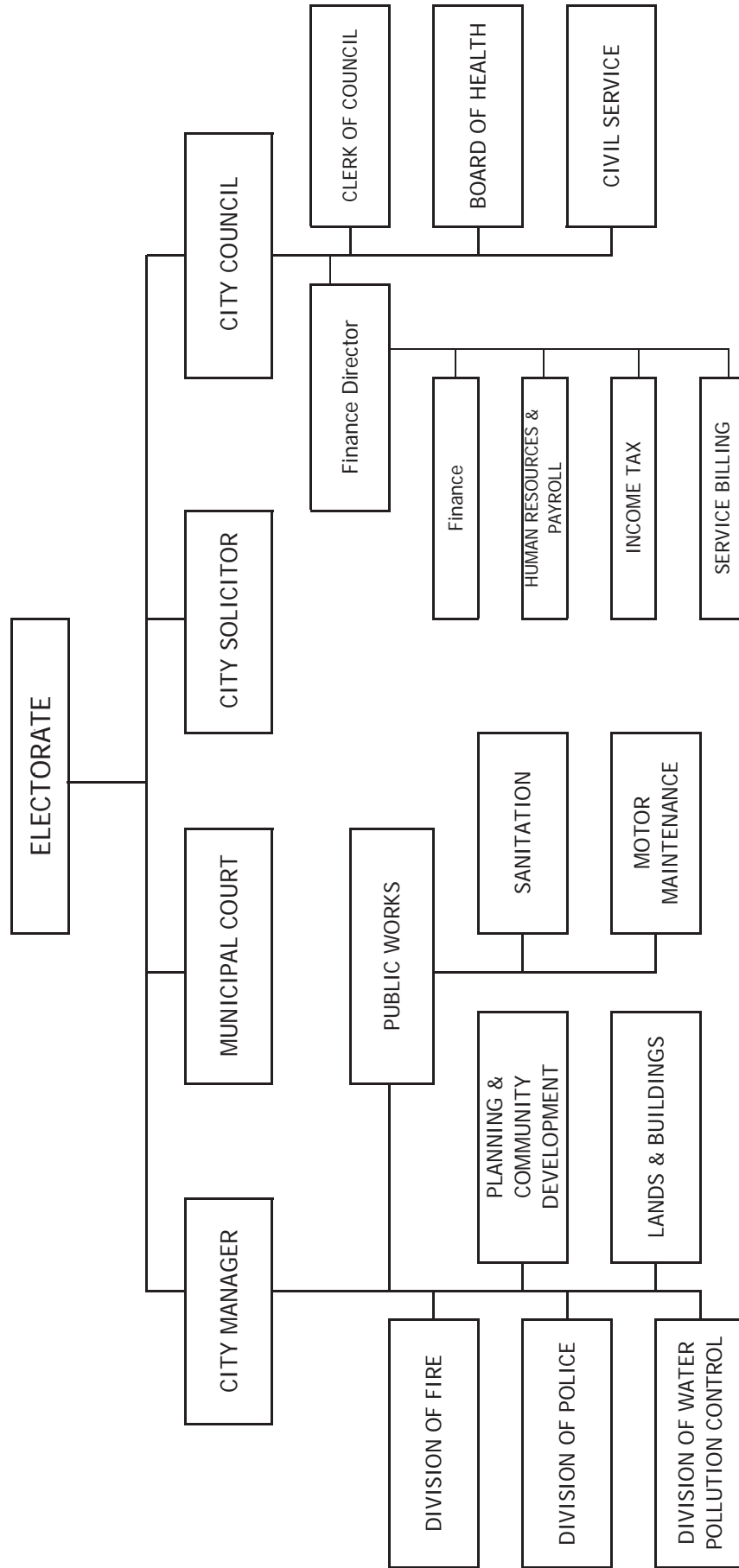
Stacy Senskey Clerk of Council
Traci R. Welch..... Finance Director
Shawn Gruber Chief of Fire
Robert D. Stell Chief of Police
Christine L. Hill Health Commissioner
Vacant Director of Planning & Community Development
John Melnik Superintendent of Public Works and Sanitation
Craig Pierce..... Superintendent of Wastewater Treatment Plant

*Laydean Young was elected Ward III Councilor effective February, 2020

**Octavia Harris was elected Ward IV Councilor effective January, 2020

CITY OF ASHTABULA, OHIO ORGANIZATIONAL CHART

December 31, 2019





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Ashtabula
Ohio**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2018

Christopher P. Morrill

Executive Director/CEO

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FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

City of Ashtabula
Ashtabula County
4717 Main Avenue
Ashtabula, OH 44004

To the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Ashtabula, Ashtabula County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the remaining aggregate fund information of the City of Ashtabula, Ashtabula County, Ohio, as of December 31, 2019 and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Community Development Block Grant and Street Maintenance and Repair funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during the year ended December 31, 2019, the City adopted new guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

As discussed in Note 25 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension liabilities, net OPEB liabilities, pension contributions and OPEB contributions listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



Charles E. Harris & Associates, Inc.
December 14, 2020

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City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

The discussion and analysis of The City of Ashtabula's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, and the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

- The assets and deferred outflows of the City of Ashtabula, Ohio exceeded its liabilities and deferred inflows at December 31, 2019 by \$28,705,712 (net position). Of this amount, the unrestricted balance is a deficit of \$14,266,767.
- The City's total net position increased by \$5,146,414 million during the year. Governmental activities total net position increased by \$5,149,919 million and the business-type activities, total net position decreased by \$3,505.
- As of the close of the fiscal year, the City of Ashtabula's governmental funds reported combined ending fund balances of \$3,758,420, an increase from the prior year which is attributed to revenues and other financing sources exceeding expenditures and other financing uses in the current year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$1,186,874 or 12.91 percent of total general fund expenditures.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City of Ashtabula as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

Reporting the City of Ashtabula as a Whole

Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and ask the question, "Is the City as a whole better off or worse off as a result of the year's activities during 2019?" The Statement of Net Position and the Statement of Activities answers this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector companies; taking into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

These two statements report the City's net position and the changes in that position. This change in net position is important because it tells the reader whether the City as a whole and its financial position has improved or diminished. However, in evaluating the overall net position of the City, non financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the City is divided into three kinds of activities:

- ◆ **Governmental Activities** – Most of the City's services are reported here including police, fire, administration, and all other departments with the exception of water pollution control/wastewater and sanitation.
- ◆ **Business-Type Activities** – The City's business-type activities are water pollution control (wastewater treatment) and sanitation. The City charges fees to recoup the cost of the entire operations of business-type activities as well as all capital expenses associated with water pollution control.
- ◆ **Component Unit** – The City includes the Ashtabula Port Authority in its report. Although legally separate, this component unit is important because it is fiscally dependent on the City.

Reporting the City of Ashtabula's Most Significant Funds

Fund Financial Statements

The analysis of the City's major funds begins on page 11. Fund financial reports provide detailed information about the City's major funds. Based on restrictions on the use of monies, the City has established many funds which account for the multitude of services provided to our residents. However, these fund financial statements focus on the City's most significant funds. In the case of the City of Ashtabula, major funds are the general, community development block grant, street maintenance and repair, permanent improvement, sanitation and wastewater treatment funds.

Governmental Funds Most of the City's activities are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds When the City charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. Internal service funds are used to report activities that provide services to the City's other funds and departments.

Fiduciary Funds Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resource of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary funds are custodial funds.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

The City of Ashtabula as a Whole

Recall that the Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2019 compared to 2018.

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Assets						
Current and Other Assets	\$11,097,652	\$10,184,348	\$5,937,460	\$5,406,306	\$17,035,112	\$15,590,654
Capital Assets	33,363,753	34,575,400	19,754,976	19,517,561	53,118,729	54,092,961
<i>Total Assets</i>	<u>44,461,405</u>	<u>44,759,748</u>	<u>25,692,436</u>	<u>24,923,867</u>	<u>70,153,841</u>	<u>69,683,615</u>
Deferred Outflows of Resources						
Pension	5,399,159	2,967,234	1,053,614	575,857	3,471,860	3,543,091
OPEB	1,542,648	1,786,040	138,503	127,881	1,681,151	1,913,921
<i>Total Deferred Outflows of Resources</i>	<u>6,941,807</u>	<u>4,753,274</u>	<u>1,192,117</u>	<u>703,738</u>	<u>5,153,011</u>	<u>5,457,012</u>
Liabilities						
Current and Other Liabilities	1,066,475	1,289,165	401,659	649,642	1,468,134	1,938,807
Long-Term Liabilities:						
Due Within One Year	1,236,885	1,204,662	237,101	219,199	1,473,986	1,423,861
Due In More Than One Year:						
Net Pension Liability	18,273,827	13,968,432	3,430,088	1,997,028	21,703,915	15,965,460
Net OPEB Liability	3,746,887	12,071,686	1,551,438	1,317,120	5,298,325	13,388,806
Other Amounts Due In More Than One Year	6,282,303	6,502,803	8,008,512	7,613,386	14,290,815	14,116,189
<i>Total Liabilities</i>	<u>30,606,377</u>	<u>35,036,748</u>	<u>13,628,798</u>	<u>11,796,375</u>	<u>44,235,175</u>	<u>46,833,123</u>
Deferred Inflows of Resources						
Property Taxes	3,096,585	2,370,897	0	0	3,096,585	2,370,897
Pension	1,019,846	1,417,890	96,679	591,443	1,938,102	2,009,333
OPEB	1,112,857	269,859	20,911	98,117	1,133,768	367,976
<i>Total Deferred Inflows of Resources</i>	<u>5,229,288</u>	<u>4,058,646</u>	<u>117,590</u>	<u>689,560</u>	<u>6,168,455</u>	<u>4,748,206</u>
Net Position						
Net Investment in Capital Assets	28,197,588	28,981,792	11,817,793	11,714,565	40,015,381	40,696,357
Restricted for:						
Capital Projects	966,655	1,096,179	0	0	966,655	1,096,179
Debt Service	28,893	34,468	0	0	28,893	34,468
Community Development	368,186	169,489	0	0	368,186	169,489
Street Maintenance and Repair	689,014	604,488	0	0	689,014	604,488
Public Safety	389,456	342,604	0	0	389,456	342,604
Parks and Recreation	256,904	244,362	0	0	256,904	244,362
Municipal Court	143,758	91,663	0	0	143,758	91,663
Other Purposes	114,232	345,907	0	0	114,232	345,907
Unrestricted (Deficit)	(15,587,139)	(21,493,324)	1,320,372	1,427,105	(14,266,767)	(20,066,219)
<i>Total Net Position</i>	<u>\$15,567,547</u>	<u>\$10,417,628</u>	<u>\$13,138,165</u>	<u>\$13,141,670</u>	<u>\$28,705,712</u>	<u>\$23,559,298</u>

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2019, the net positions of the City's governmental and business-type activities were \$15,567,547 and \$13,138,165, respectively.

Capital assets, reported on the government-wide statements, represent the largest portion of the City's assets. At year-end, capital assets represented 75.72 percent of total City assets. Capital assets include land, construction in progress, buildings and improvements, furniture, fixtures and equipment, licensed vehicles and infrastructure.

The majority of the City's net position is reflected by its investment in capital assets, less any related debt used to acquire those assets. These capital assets are utilized by the City to provide services to its citizens and are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

\$2,957,098 is the portion of the City's total net position that represents resources that are subject to external restrictions for how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to its citizens and creditors.

The unrestricted deficit results from having insufficient assets set aside for long-term obligations such as pension liability, OPEB liability and compensated absences liabilities. The City finances such obligations on a year-to-year basis as they come due and also has ongoing capital projects that are debt-financed.

Net position for governmental activities increased in 2019, which is attributed to an increase in gas tax revenue as well as a decrease in net OPEB liability, offset by associated deferred outflows/inflows. Business-type activities saw a decrease in net position from \$13,141,670 in 2018 to \$13,138,165 in 2019 due to increases in

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

net pension/OPEB liabilities. Assets increased due to the continued wastewater treatment plant improvements affecting capital assets. Long term liabilities also increased due to OWDA and OPWC loans issued to pay for the continued wastewater treatment plant improvements. The following table gives readers further detail by comparing the changes in net position for 2019 and 2018.

(Table 2)
Change in Net Position (continued)

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenues						
Program Revenues						
Charges for Services	\$1,529,587	\$1,711,828	\$6,291,727	\$6,639,437	\$7,821,314	\$8,351,265
Operating Grants, Contributions and Interest	2,118,459	1,487,404	0	0	2,118,459	1,487,404
Capital Grants and Contributions	56,854	2,864,799	484,910	356,720	541,764	3,221,519
Total Program Revenues	3,704,900	6,064,031	6,776,637	6,996,157	10,481,537	13,060,188
General Revenues						
Property Taxes	2,525,836	2,607,522	0	0	2,525,836	2,607,522
Income Taxes	7,217,109	7,190,986	0	0	7,217,109	7,190,986
Hotel Taxes	4,048	732	0	0	4,048	732
Grants and Entitlements	1,111,283	820,966	0	0	1,111,283	820,966
Investment Earnings	17,788	4,469	0	0	17,788	4,469
Unrestricted Contributions	0	250	0	0	0	250
Franchise Fees	225,820	290,452	0	0	225,820	290,452
Gain on Sale of Capital Assets	3,532	21,735	0	0	3,532	21,735
Other	205,749	65,788	0	19,163	205,749	84,951
Total General Revenues	11,311,165	11,002,900	0	19,163	11,311,165	11,022,063
Total Revenues	15,016,065	17,066,931	6,776,637	7,015,320	21,792,702	24,082,251
Program Expenses						
General Government						
Legislative and Executive	2,489,887	2,087,615	0	0	2,489,887	2,087,615
Judicial System	1,511,539	1,322,561	0	0	1,511,539	1,322,561
Security of Persons and Property						
Police	1,232,417	4,893,717	0	0	1,232,417	4,893,717
Fire	208,606	2,981,749	0	0	208,606	2,981,749
Public Health Services	150,408	414,443	0	0	150,408	414,443
Street Maintenance and Repairs	3,173,755	2,853,250	0	0	3,173,755	2,853,250
Housing and Community						
Development	909,240	580,996	0	0	909,240	580,996
Leisure Time Activities	398,425	261,746	0	0	398,425	261,746
Interest and Fiscal Charges	154,540	166,507	0	0	154,540	166,507
Sanitation	0	0	2,067,789	2,252,634	2,067,789	2,252,634
Wastewater Treatment	0	0	4,705,551	4,313,335	4,705,551	4,313,335
Total Expenses	10,228,817	15,562,584	6,773,340	6,565,969	17,002,157	22,128,553
<i>Increase (Decrease) in Net Position</i>	4,787,248	1,504,347	3,297	449,351	4,790,545	1,953,698
Special Item - Transfer of Operations	355,869	0	0	0	355,869	0
Transfers	6,802	4,752	(6,802)	(4,752)	0	0
Change in Net Position	5,149,919	1,509,099	(3,505)	444,599	5,146,414	1,953,698
<i>Net Position Beginning of Year</i>	10,417,628	8,908,529	13,141,670	12,697,071	23,559,298	21,605,600
Net Position End of Year	\$15,567,547	\$10,417,628	\$13,138,165	\$13,141,670	\$28,705,712	\$23,559,298

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

Governmental Activities

The City's dependence on general revenues is significant since program revenues are not sufficient to cover total governmental expenses.

General revenues totaled \$11,311,165, and amounted to 75.33 percent of total governmental revenues. These revenues primarily consist of property tax and income tax revenues of \$2,525,836, and \$7,217,109, respectively. City income tax is the biggest contributor at 63.81 percent of the general revenues, 48.06 percent of total revenues and approximately 70.56 percent of governmental expenses. Property taxes and income taxes received during 2019 saw little change from the prior year.

The county, state, and federal governments contributed \$2,118,459 of operating grants and contributions to the City. There was an increase from 2018 of \$631,055 in operating grants and contributions due to the increase in gas tax. Capital grants and contributions saw a decrease from 2018, due to reimbursements received in the prior year for capital projects completed during 2018. Of the total operating grants and contributions, \$169,195 subsidized security of persons and property; \$1,128,265 subsidized transportation programs; \$717,876 subsidized housing and community development programs and \$21,816 subsidized leisure time activities.

The largest program function for the City is normally security of persons and property, which includes expenses of the police and fire departments. In 2019, the City spent \$1,232,417 on police protection and \$208,606 on fire protection. This is a decrease from 2018's police and fire expenses of \$4,893,717 and 2,981,749, respectively. For 2019, OP&F recognized a change in benefit terms for their OPEB plan. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years. These changes contributed to OPEB expense decreasing from \$881,254 in 2018 to a negative (\$7,301,311) for 2019.

Business-Type Activities

The City's business-type activities include the wastewater treatment and sanitation. The wastewater program receives no support from tax revenues. The wastewater treatment plant treats sewage from the City of Ashtabula and surrounding townships. The facility generated operating revenues of \$4,418,137 and had operating expenses of \$4,603,927 during 2019. Expenses increased in 2019 due to increased expenditures for the water treatment plant. The City continues looking at ways to improve cash flow by reducing costs of operation. Charges for services decreased during 2019 due to a decrease in the collection of delinquent sewer, industrial pretreatment, and leachate collections. Delinquent sewer bills are certified to the County Auditor for assessment as part of the property tax bill. The City has been able to keep sewer rates low but the City is looking into a rate increase to fund future improvements.

The Sanitation Department receives charges for services revenue from residential rubbish pickup, commercial containers and from individuals dumping at the transfer station. In 2019, revenues from such services were \$1,873,590 while department expenses were \$2,067,789. The cost of landfill and pick-up fees was in excess of \$468,000 for 2019; recycling is encouraged as an effort to keep such landfill costs low. Delinquent trash bills are certified to the County Auditor for assessment on the property tax bill. Build up of trash creates a health hazard and blight to the neighborhoods therefore the residential trash collection service is not discontinued for lack of payment.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

The City's Funds

As of December 31, 2019, the City's governmental funds reported a combined fund balance of \$3,758,420. Of that amount, \$1,079,494 represents unassigned fund balance, and \$66,699 is nonspendable because it has already been allocated to materials and supplies, prepaids and unclaimed monies. The remaining \$2,612,227 fund balance is reported as restricted, committed or assigned to indicate that it is not available for new spending because it has already been restricted, committed or assigned to a specified purpose or it cannot be used to liquidate future liabilities because it will not be in a spendable form in the next year. Information about the City's major governmental funds begins on page 18. These funds are accounted for using the modified accrual basis of accounting.

The City's major governmental funds are the general fund, two special revenue funds – community development block grant and street maintenance and repair, as well as the permanent improvement capital projects fund. The general fund realized an increase in fund balance during the year with revenues exceeding expenditures by \$392,433 in 2019. This is due to an increase in collections of taxes.

The community development block grant fund saw an increase in fund balance of \$168,916 in 2019, primarily due to an increase in contributions designated for park improvements. The street maintenance and repair fund saw an increase in fund balance due to an increase in gas tax receipts for the year. The permanent improvement capital projects fund increased by \$91,459 due to increases in collections of taxes.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund. During 2019, the City amended its general fund budget several times, none significant. All recommendations for a budget change come from the City Finance Director to the Finance and Ordinance committee of Council for review before going to the whole council for ordinance enactment on the change. The City does allow intra-fund budget changes that modify line items within the legislated level of appropriations. With the general fund supporting many of our major activities such as our police and fire departments as well as most legislative and executive activities, the general fund is monitored closely looking for possible revenue shortfalls or over spending by individual departments.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

Capital Assets and Debt Administration

Capital Assets

(Table 3)
 Capital Assets at December 31,
 (Net of Depreciation)

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$1,977,331	\$1,977,331	\$86,863	\$86,863	\$2,064,194	\$2,064,194
Construction in Progress	0	0	2,669,489	1,546,134	2,669,489	1,546,134
Buildings and Improvements	4,869,403	5,098,989	6,823,350	7,606,558	11,692,753	12,705,547
Furniture, Fixtures and Equipment	670,545	688,914	533,537	425,753	1,204,082	1,114,667
Vehicles	1,736,549	1,594,917	292,428	331,383	2,028,977	1,926,300
Infrastructure						
Bridges	14,111,276	14,281,060	0	0	14,111,276	14,281,060
Roads	7,443,875	8,336,101	0	0	7,443,875	8,336,101
Storm Sewers	1,202,184	1,230,376	0	0	1,202,184	1,230,376
Traffic Lights	1,352,590	1,367,712	0	0	1,352,590	1,367,712
Sanitary Sewers	0	0	9,349,309	9,520,870	9,349,309	9,520,870
Total	\$33,363,753	\$34,575,400	\$19,754,976	\$19,517,561	\$53,118,729	\$54,092,961

The City of Ashtabula aggressively seeks grant dollars and leverages dollars designated for permanent improvements for matching funds.

Governmental activity projects and additions for 2019 included a new computers, new police vehicles and equipment for public works.

The largest increase in business-type activities capital assets was primarily in construction in progress. As part of the City's plan to renovate and upgrade the entire plant within ten years, monies were expended for the wastewater treatment plant digester. The City also purchased various equipment used in the waste water treatment plan. See Note 15 for additional information about the City's capital assets.

Long-term Obligations

The City's long-term obligations are comprised of State infrastructure bank bonds and loans, OPWC loans, OWDA loans, Capital loans, capital leases payable, compensated absences, net pension liability and OPEB liability.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

(Table 4)
 Outstanding Long-term Obligations at Year End

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
SIB Bonds	\$3,235,000	\$3,495,000	\$0	\$0	\$3,235,000	\$3,495,000
SIB Loans	1,001,025	1,093,211	0	0	1,001,025	1,093,211
OPWC Loans	90,422	104,955	635,844	586,461	726,266	691,416
OWDA Loans	0	0	6,750,594	7,253,557	6,750,594	7,253,557
Capital Loans	89,124	118,832	0	0	89,124	118,832
Capital Leases Payable	744,827	573,630	4,258	0	749,085	573,630
Compensated Absences	2,358,790	2,321,837	441,889	405,595	2,800,679	2,727,432
Net Pension Liability	18,273,827	13,968,432	1,997,028	3,430,088	20,270,855	17,398,520
Net OPEB Liability	3,746,887	12,071,686	1,317,120	1,551,438	5,064,007	13,623,124
Total	\$29,539,902	\$33,747,583	\$11,146,733	\$13,227,139	\$40,686,635	\$46,974,722

The purpose of the SIB Bonds and Loans are to provide the funding necessary for the City's share for design engineering, right away acquisition and transactions costs for the US Route 20 improvement project. The bonds and loans will be repaid over a period of 10 years at an interest rate of 3 percent and will be repaid from the debt service fund.

Ohio Public Works Commission loan for the Harbor Heights project are secured by future collections of special assessments. Residents have agreed to be assessed on their property taxes for a 20 year period commencing January 1, 1999 and ended July 2018 with final collections in 2019. In the event that the benefited property owner would fail to pay the assessment, payment would be made by the City.

During 2018, the City borrowed \$148,540 from ID Networks for the purpose of purchasing equipment for the police department.

During 2019, the City entered into a lease agreement in the amount of \$300,000 for the police vehicles and public works equipment.

The City borrowed an additional \$824,671 from OWDA to finance the WWTP improvements in 2019. When the projects are complete, the total debt will be \$8.4 million. The amount due to the Ohio Public Works Commission and the Ohio Water Development Authority for business-type activities are paid by sewer revenues collected from the users as part of their normal sewer bill.

During 2019, the City transferred operations of the health department to the City of Ashtabula Board of Health. This transfer included moving the capital assets, compensated absences, net pension liability and net OPEB liability related to the health department operations and are presented as a reduction to the City's capital assets and long-term obligations.

The City's overall legal debt margin was \$17,801,885 at December 31, 2019. See Notes 16 and 17 for additional information about the City's long-term debt.

City of Ashtabula, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

Current Related Financial Activities

The City of Ashtabula is committed to maintaining the highest standards of services to the Citizens of Ashtabula and is proactive when planning expenses in order to stay within the City's revenues. As the preceding information shows, the City is heavily reliant on income and property taxpayers. The general fund revenue is usually constant but did realize increased income tax collections because of local income tax reform laws.

While the Local Government Fund revenue sharing amounts received have become static and more projectable for budgeting purposes, the negative effect of the State's decision to make reductions is ongoing. The enterprise funds have generally experienced a positive cash flow as the result of consistent billing thereby creating a regular schedule of revenues.

The City continued a conservative spending pattern in 2019 however; overall expenditures increased due to capital spending and increased debt service payments. Only capital items that management and City Council determined necessary, or had off-setting grant revenues were appropriated. A close watch of current economic conditions is ongoing to determine if increased revenues, or further reductions in expenditures, are necessary in order to maintain fiscal stability.

While the City's general fund unencumbered balance at year end 2019 was substantial at more than \$891,000, the true effect of the State of Ohio's local income tax reform specifically, implementing net operating loss carryovers, is unknown. The challenge of trying to find revenue streams to make-up the loss of local government funds remains constant. State funding issues are constantly monitored to determine the impact on the City and all of the City's financial abilities will be needed to meet the challenges of the future. Management is committed to working with all stakeholders to craft solutions that will most effectively use the available resources to continue to provide excellent services to the residents of the City.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, creditors, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Traci Welch, Ashtabula City Finance Director, 4717 Main Avenue, Ashtabula, Ohio 44004, telephone 440-992-7107, or e-mail at twelch@ashtabulacity.com.

City Of Ashtabula, Ohio
Statement of Net Position
December 31, 2019

	Primary Government			Component Units	
	Governmental Activities	Business-Type Activities	Total*	Ashtabula Board of Health	Ashtabula Port Authority
Assets					
Equity in Pooled Cash and Cash Equivalents	\$4,005,834	\$2,811,602	\$6,817,436	\$1,335	\$136,334
Cash and Cash Equivalents in Segregated Accounts	4,221	0	4,221	0	0
Cash and Cash Equivalents with Fiscal Agent	750,843	0	750,843	0	0
Cash and Cash Equivalents with Escrow	26,789	0	26,789	0	0
Accounts Receivable	194,399	3,060,464	3,254,863	10,892	0
Intergovernmental Receivable	1,198,751	960	1,199,711	0	0
Materials and Supplies Inventory	25,240	8,197	33,437	4,014	0
Prepaid Items	116,963	56,237	173,200	0	0
Property Taxes Receivable	3,592,207	0	3,592,207	0	0
Income Taxes Receivable	1,182,405	0	1,182,405	0	0
Nondepreciable Capital Assets	1,977,331	2,756,352	4,733,683	0	1,732,135
Depreciable Capital Assets	31,386,422	16,998,624	48,385,046	30,696	139,644
<i>Total Assets</i>	<u>44,461,405</u>	<u>25,692,436</u>	<u>70,153,841</u>	<u>46,937</u>	<u>2,008,113</u>
Deferred Outflows of Resources					
Pension	5,399,159	1,053,614	6,429,032	114,033	0
OPEB	1,542,648	138,503	1,681,151	14,205	0
<i>Total Deferred Outflows of Resources</i>	<u>6,941,807</u>	<u>1,192,117</u>	<u>8,110,183</u>	<u>128,238</u>	<u>0</u>
Liabilities					
Accounts Payable	302,140	133,610	435,750	0	3,526
Contracts Payable	63,502	69,828	133,330	0	0
Accrued Wages	293,725	80,424	374,149	8,825	0
Intergovernmental Payable	242,643	69,409	312,052	15,429	110,000
Retainage Payable	14,083	27,337	41,420	0	0
Accrued Interest Payable	30,782	21,051	51,833	0	0
Claims Payable	119,600	0	119,600	0	0
Long-Term Liabilities:					
Due Within One Year	1,236,885	237,101	1,473,986	28,511	42,330
Due In More Than One Year:					
Net Pension Liability (See Note 20)	18,273,827	3,430,088	21,703,915	351,804	0
Net OPEB Liability (See Note 21)	3,746,887	1,551,438	5,298,325	159,122	0
Other Amounts Due In More Than One Year	6,282,303	8,008,512	14,290,815	61,106	14,393
<i>Total Liabilities</i>	<u>30,606,377</u>	<u>13,628,798</u>	<u>44,235,175</u>	<u>624,797</u>	<u>170,249</u>
Deferred Inflows of Resources					
Property Taxes	3,096,585	0	3,096,585	0	0
Pension	1,019,846	96,679	1,092,784	7,030	0
OPEB	1,112,857	20,911	1,133,768	2,145	0
<i>Total Deferred Inflows of Revenue</i>	<u>5,229,288</u>	<u>117,590</u>	<u>5,323,137</u>	<u>9,175</u>	<u>0</u>
Net Position					
Net Investment in Capital Assets	28,197,588	11,817,793	40,015,381	30,696	1,815,056
Restricted for:					
Capital Projects	966,655	0	966,655	0	0
Debt Service	28,893	0	28,893	0	0
Community Development	368,186	0	368,186	0	0
Street Maintenance and Repair	689,014	0	689,014	0	0
Public Safety	389,456	0	389,456	0	0
Parks and Recreation	256,904	0	256,904	0	0
Municipal Court	143,758	0	143,758	0	0
Other Purposes	114,232	0	114,232	0	0
Unrestricted (Deficit)	<u>(15,587,139)</u>	<u>1,320,372</u>	<u>(14,266,767)</u>	<u>(489,493)</u>	<u>22,808</u>
<i>Total Net Position</i>	<u>\$15,567,547</u>	<u>\$13,138,165</u>	<u>\$28,705,712</u>	<u>(\$458,797)</u>	<u>\$1,837,864</u>

*After deferred outflows of resources and deferred inflows of resources related to the change in internal proportionate share of pension related items have been eliminated.

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Activities
For the Year Ended December 31, 2019

	Program Revenues			
	Expenses	Charges for Services	Operating Grants, Contributions and Interest	Capital Grants and Contributions
Governmental Activities				
General Government:				
Legislative and Executive	\$2,489,887	\$237,776	\$68,658	\$0
Judicial System	1,511,539	299,949	12,649	0
Security of Persons and Property:				
Police	1,232,417	494,278	92,638	0
Fire	208,606	295,018	76,557	0
Public Health Services	150,408	0	0	0
Street Maintenance and Repairs	3,173,755	141,785	1,128,265	56,854
Housing and Community Development	909,240	60,781	717,876	0
Leisure Time Activities	398,425	0	21,816	0
Interest and Fiscal Charges	154,540	0	0	0
<i>Total Governmental Activities</i>	<u>10,228,817</u>	<u>1,529,587</u>	<u>2,118,459</u>	<u>56,854</u>
Business-Type Activities				
Sanitation	2,067,789	1,873,590	0	40,544
Wastewater Treatment	4,705,551	4,418,137	0	444,366
<i>Total Business-Type Activities</i>	<u>6,773,340</u>	<u>6,291,727</u>	<u>0</u>	<u>484,910</u>
<i>Total Primary Government</i>	<u>\$17,002,157</u>	<u>\$7,821,314</u>	<u>\$2,118,459</u>	<u>\$541,764</u>
Component Unit				
Ashtabula Board of Health	\$467,529	\$176,683	\$187,918	\$0
Ashtabula Port Authority	65,604	37,135	44,798	0
<i>Total Component Units</i>	<u>\$533,133</u>	<u>\$213,818</u>	<u>\$232,716</u>	<u>\$0</u>

General Revenues

Property Taxes Levied for:

 General Purposes
 Capital Outlay
 Other Purposes

Income Taxes Levied for:

 General Purposes
 Capital Outlay

Hotel Taxes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Franchise Taxes

Gain on Sale of Capital Assets

Other

Total General Revenues

Special Item

Special Item - Transfer of Health Department Operations

Transfers

Total General Revenues, Special Item and Transfers

Change in Net Position

Net Position Beginning of Year - Restated (See Note 3)

Net Position End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue and Changes in Net Position				
Primary Government			Component Units	
Governmental Activities	Business-Type Activities	Total	Ashtabula Board of Health	Ashtabula Port Authority
(\$2,183,453)	\$0	(\$2,183,453)	\$0	\$0
(1,198,941)	0	(1,198,941)	0	0
(645,501)	0	(645,501)	0	0
162,969	0	162,969	0	0
(150,408)	0	(150,408)	0	0
(1,846,851)	0	(1,846,851)	0	0
(130,583)	0	(130,583)	0	0
(376,609)	0	(376,609)	0	0
(154,540)	0	(154,540)	0	0
<u>(6,523,917)</u>	<u>0</u>	<u>(6,523,917)</u>	<u>0</u>	<u>0</u>
0	(153,655)	(153,655)	0	0
0	156,952	156,952	0	0
0	3,297	3,297	0	0
(6,523,917)	3,297	(6,520,620)	0	0
0	0	0	(102,928)	0
0	0	0	0	16,329
0	0	0	(102,928)	16,329
881,719	0	881,719	0	0
375,437	0	375,437	0	0
1,268,680	0	1,268,680	0	0
6,499,519	0	6,499,519	0	0
717,590	0	717,590	0	0
4,048	0	4,048	0	0
1,111,283	0	1,111,283	0	0
17,788	0	17,788	0	1,301
225,820	0	225,820	0	0
3,532	0	3,532	0	0
205,749	0	205,749	0	0
<u>11,311,165</u>	<u>0</u>	<u>11,311,165</u>	<u>0</u>	<u>1,301</u>
355,869	0	355,869	0	0
6,802	(6,802)	0	0	0
<u>11,673,836</u>	<u>(6,802)</u>	<u>11,667,034</u>	<u>0</u>	<u>1,301</u>
5,149,919	(3,505)	5,146,414	(102,928)	17,630
10,417,628	13,141,670	23,559,298	(355,869)	1,820,234
<u>\$15,567,547</u>	<u>\$13,138,165</u>	<u>\$28,705,712</u>	<u>(\$458,797)</u>	<u>\$1,837,864</u>

City of Ashtabula, Ohio

Balance Sheet

Governmental Funds

December 31, 2019

	General	Community Development Block Grant	Street Maintenance and Repair	Permanent Improvement	Other Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$1,029,912	\$368,771	\$278,989	\$617,629	\$1,117,259
Cash and Cash Equivalents					
Cash with Escrow	0	0	0	26,789	0
Cash and Cash Equivalents In Segregated Accounts	0	0	0	0	4,221
Receivables:					
Property Taxes	1,001,354	0	0	426,396	2,164,457
Income Taxes	1,064,164	0	0	118,241	0
Accounts	102,190	0	10,137	0	82,072
Intergovernmental Receivable	467,914	45,029	509,620	24,510	151,678
Materials and Supplies Inventory	3,095	0	22,145	0	0
Prepaid Items	5,904	0	0	0	4,258
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	31,297	0	0	0	84,509
Total Assets	\$3,705,830	\$413,800	\$820,891	\$1,213,565	\$3,608,454
Liabilities					
Accounts Payable	\$70,491	\$585	\$29,916	\$14,159	\$99,980
Contracts Payable	0	30,946	0	32,556	0
Retainage Payable	0	14,083	0	0	0
Accrued Wages	238,809	0	22,253	0	32,663
Intergovernmental Payable	99,498	0	11,671	0	120,469
Interfund Payable	75,000	0	0	0	0
<i>Payables from Restricted Assets:</i>					
Accounts Payable	0	0	0	0	84,509
Total Liabilities	483,798	45,614	63,840	46,715	337,621
Deferred Inflows of Resources					
Property Tax	828,320	0	0	352,714	1,915,551
Unavailable Revenue	946,548	45,029	341,812	145,433	451,125
Total Deferred Inflows of Resources	1,774,868	45,029	341,812	498,147	2,366,676
Fund Balances					
Nonspendable	40,296	0	22,145	0	4,258
Restricted	0	323,157	393,094	668,703	950,772
Committed	0	0	0	0	56,507
Assigned	219,994	0	0	0	0
Unassigned (Deficit)	1,186,874	0	0	0	(107,380)
Total Fund Balances	1,447,164	323,157	415,239	668,703	904,157
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$3,705,830	\$413,800	\$820,891	\$1,213,565	\$3,608,454

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
*Reconciliation of Total Governmental Fund Balances to
 Net Position of Governmental Activities
 December 31, 2019*

Total Governmental Funds	Total Governmental Funds Balances	\$3,758,420
	<i>Amounts reported for governmental activities in the statement of net position are different because</i>	
\$3,412,560	Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	33,363,753
26,789		
4,221	Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the funds:	
	Delinquent Property Taxes	495,622
3,592,207	Municipal Income Taxes	472,406
1,182,405	Intergovernmental	766,220
194,399	Charges for Services	60,606
1,198,751	Fees, Licences and Permits	53,481
25,240	Fines and Forfeitures	28,946
10,162	Franchise Taxes	52,666
	Total	1,929,947
115,806	In the statement of activities, interest is accrued on outstanding debt, whereas in the governmental funds, an interest expenditure is reported when due.	(30,782)
\$9,762,540		
\$215,131	Two internal service funds are used by management to charge the costs of insurance and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	1,277,007
63,502		
14,083		
293,725		
231,638		
75,000		
84,509	Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
	SIB Bonds	(3,235,000)
	SIB Loan	(1,001,025)
977,588	Capital Loan	(89,124)
	OPWC Loan	(90,422)
	Capital Lease	(744,827)
3,096,585	Compensated Absences	(2,358,790)
1,929,947	Total	(7,519,188)
5,026,532		
66,699	The net pension liability and net OPEB liability are not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:	
2,335,726	Deferred Outflows - Pension	5,399,159
56,507	Deferred Inflows - Pension	(1,019,846)
219,994	Net Pension Liability	(18,273,827)
1,079,494	Deferred Outflows - OPEB	1,542,648
3,758,420	Deferred Inflows - OPEB	(1,112,857)
	Net OPEB Liability	(3,746,887)
	Total	(17,211,610)
\$9,762,540	<i>Net Position of Governmental Activities</i>	<u>\$15,567,547</u>

City of Ashtabula, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2019

	General	Community Development Block Grant	Street Maintenance and Repair	Permanent Improvement	Other Governmental Funds
Revenues					
Property Taxes	\$870,960	\$0	\$0	\$370,864	\$1,252,824
Municipal Income Tax	6,722,785	0	0	742,398	0
Hotel Taxes	4,048	0	0	0	0
Charges for Services	291,483	0	100	0	306,621
Licenses and Permits	40,967	0	0	0	160,411
Fines and Forfeitures	533,049	0	0	0	247,447
Intergovernmental	1,236,711	628,673	948,841	57,151	300,221
Special Assessments	0	0	0	0	10,134
Interest	3,024	0	161	0	0
Rentals	185,964	0	0	0	0
Franchise Taxes	271,115	0	0	0	0
Contributions and Donations	0	0	0	0	6,365
Other	19,616	9	3,247	180,961	1,916
<i>Total Revenues</i>	<u>10,179,722</u>	<u>628,682</u>	<u>952,349</u>	<u>1,351,374</u>	<u>2,285,939</u>
Expenditures					
Current:					
General Government:					
Legislative and Executive	2,072,049	0	0	0	296
Judicial System	1,046,806	0	0	0	141,245
Security of Persons and Property:					
Police	3,407,050	0	0	0	1,129,617
Fire	2,514,985	0	0	0	393,946
Public Health Services	150,408	0	0	0	0
Street Maintenance and Repairs	0	0	889,261	0	535,148
Housing and Community Development	0	459,766	0	0	335,925
Leisure Time Activities	0	0	0	0	325,003
Capital Outlay	0	0	0	1,002,599	67,182
Debt Service:					
Principal Retirement	0	0	0	510,697	14,533
Interest and Fiscal Charges	0	0	0	159,209	0
<i>Total Expenditures</i>	<u>9,191,298</u>	<u>459,766</u>	<u>889,261</u>	<u>1,672,505</u>	<u>2,942,895</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>988,424</u>	<u>168,916</u>	<u>63,088</u>	<u>(321,131)</u>	<u>(656,956)</u>
Other Financing Sources (Uses)					
Capital Lease Issued	0	0	0	300,000	0
Sale of Capital Assets	0	0	0	3,532	0
Transfers In	0	0	0	109,058	505,675
Transfers Out	(595,991)	0	0	0	(11,940)
<i>Total Other Financing Sources (Uses)</i>	<u>(595,991)</u>	<u>0</u>	<u>0</u>	<u>412,590</u>	<u>493,735</u>
<i>Net Change in Fund Balances</i>	392,433	168,916	63,088	91,459	(163,221)
Special Item - Transfer of Health Department Operations	0	0	0	0	(15,505)
<i>Fund Balances Beginning of Year - Restated (See Note 3)</i>	<u>1,054,731</u>	<u>154,241</u>	<u>352,151</u>	<u>577,244</u>	<u>1,082,883</u>
<i>Fund Balances End of Year</i>	<u>\$1,447,164</u>	<u>\$323,157</u>	<u>\$415,239</u>	<u>\$668,703</u>	<u>\$904,157</u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2019*

Total Governmental Funds	Net Change in Fund Balances - Total Governmental Funds	\$552,675
	<i>Amounts reported for governmental activities in the statement of activities are different because</i>	
\$2,494,648	Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period:	
7,465,183	Capital Outlay	876,938
4,048	Depreciation	(2,055,420)
598,204	Total	(1,178,482)
201,378	Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
780,496	Delinquent Property Taxes	31,188
3,171,597	Municipal Income Taxes	(248,074)
10,134	Intergovernmental	108,634
3,185	Special Assessments	(10,300)
185,964	Charges for Services	(199,427)
271,115	Fees, Licenses and Permits	(65,658)
6,365	Fines and Forfeitures	28,946
205,749	Rentals	(150)
	Franchise Taxes	(45,295)
15,398,066	Total	(400,136)
2,072,345	Capital leases issued in the governmental funds that increase long-term liabilities in the statement of net position are not reported as revenues in the statement of activities:	(300,000)
1,188,051	Repayment of bonds, OPWC loan and capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	525,230
4,536,667	Accrued interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of net position.	4,669
2,908,931	Compensated absences reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(129,650)
150,408	The internal service funds used by management to charge the costs of insurance and workers' compensation to individual funds are not reported in the City-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.	268,603
1,424,409	Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
795,691	Pension	1,155,269
325,003	OPEB	21,196
1,069,781	Total	1,176,465
525,230	Except for amounts reported as deferred inflows/outflows, changes in net pension liability are reported as pension expense in the statement of activities.	
159,209	Pension	(2,810,501)
15,155,725	OPEB	7,085,177
242,341	Total	4,274,676
300,000	The special item for the transfer of health department operations on the statement of activities differs from the amount reported in the governmental funds due to the transfer of the following: long-term assets, deferred outflows, long-term liabilities and deferred inflows:	355,869
3,532		
614,733		
(607,931)		
310,334		
552,675		
(15,505)		
3,221,250		
\$3,758,420	<i>Change in Net Position of Governmental Activities</i>	\$5,149,919

City of Ashtabula, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$775,386	\$870,960	\$870,960	\$0
Municipal Income Tax	6,412,500	6,412,500	6,695,685	283,185
Hotel Taxes	1,500	1,500	4,048	2,548
Charges for Services	279,503	279,503	250,229	(29,274)
Licenses and Permits	36,150	36,150	40,927	4,777
Fines and Forfeitures	536,700	536,700	528,076	(8,624)
Intergovernmental	929,445	929,445	1,175,663	246,218
Interest	1,729	1,729	3,024	1,295
Rentals	172,450	172,450	187,453	15,003
Franchise Fees	251,976	251,976	271,115	19,139
Other	25,677	25,677	21,391	(4,286)
<i>Total Revenues</i>	9,423,016	9,518,590	10,048,571	529,981
Expenditures				
Current:				
General Government:				
Legislative and Executive	2,144,176	2,187,214	2,089,079	98,135
Judicial System	1,285,764	1,284,372	1,041,091	243,281
Security of Persons and Property:				
Police	3,446,398	3,587,464	3,412,614	174,850
Fire	2,482,214	2,617,591	2,503,975	113,616
Public Health Services	0	170,415	170,415	0
<i>Total Expenditures</i>	9,358,552	9,847,056	9,217,174	629,882
<i>Excess of Revenues Over (Under) Expenditures</i>	64,464	(328,466)	831,397	1,159,863
Other Financing Sources (Uses)				
Advances Out	0	(25,000)	(25,000)	0
Transfers Out	(214,405)	(67,767)	(595,991)	(528,224)
<i>Total Other Financing Sources (Uses)</i>	(214,405)	(92,767)	(620,991)	(528,224)
<i>Net Change in Fund Balance</i>	(149,941)	(421,233)	210,406	631,639
<i>Fund Balance Beginning of Year</i>	637,188	637,188	637,188	0
Prior Year Encumbrances Appropriated	43,545	43,545	43,545	0
<i>Fund Balance End of Year</i>	\$530,792	\$259,500	\$891,139	\$631,639

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Block Grant Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$149,991	\$1,154,379	\$821,222	(\$333,157)
Other	9	9	9	0
<i>Total Revenues</i>	150,000	1,154,388	821,231	(333,157)
Expenditures				
Current:				
Housing and Community Development	1,184,258	1,159,258	785,274	373,984
<i>Net Change in Fund Balance</i>	(1,034,258)	(4,870)	35,957	40,827
<i>Fund Balance Beginning of Year</i>	33,421	33,421	33,421	0
Prior Year Encumbrances Appropriated	126,770	126,770	126,770	0
<i>Fund Balance (Deficit) End of Year</i>	<u>(\$874,067)</u>	<u>\$155,321</u>	<u>\$196,148</u>	<u>\$40,827</u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
*Statement of Revenues, Expenditures and Changes
 In Fund Balance - Budget (Non-GAAP Basis) and Actual
 Street Maintenance and Repair Fund
 For the Year Ended December 31, 2019*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	\$100	\$100	\$100	\$0
Intergovernmental	756,577	835,086	895,720	60,634
Interest	75	75	161	86
Other	248	248	3,247	2,999
<i>Total Revenues</i>	757,000	835,509	899,228	63,719
Expenditures				
Current:				
Street Maintenance and Repairs	874,174	892,924	858,930	33,994
<i>Net Change in Fund Balance</i>	(117,174)	(57,415)	40,298	97,713
<i>Fund Balance Beginning of Year</i>	205,269	205,269	205,269	0
Prior Year Encumbrances Appropriated	6,453	6,453	6,453	0
<i>Fund Balance End of Year</i>	<u>\$94,548</u>	<u>\$154,307</u>	<u>\$252,020</u>	<u>\$97,713</u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2019

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Funds
	Sanitation	Wastewater Treatment	Total	
Assets				
<i>Current Assets:</i>				
Equity in Pooled Cash and Cash Equivalents	\$439,366	\$2,372,236	\$2,811,602	\$477,468
Cash and Cash Equivalents with Fiscal Agent	0	0	0	750,843
Accounts Receivable	823,685	2,236,779	3,060,464	0
Interfund Receivable	0	0	0	75,000
Materials and Supplies Inventory	53	8,144	8,197	0
Prepaid Items	4,180	52,057	56,237	106,801
Intergovernmental Receivable	960	0	960	0
<i>Total Current Assets</i>	<u>1,268,244</u>	<u>4,669,216</u>	<u>5,937,460</u>	<u>1,410,112</u>
<i>Noncurrent Assets:</i>				
<i>Capital Assets:</i>				
Capital Assets, Nondepreciable	29,100	2,727,252	2,756,352	0
Capital Assets, Depreciable, Net	592,888	16,405,736	16,998,624	0
<i>Total Noncurrent Assets</i>	<u>621,988</u>	<u>19,132,988</u>	<u>19,754,976</u>	<u>0</u>
<i>Total Assets</i>	<u>1,890,232</u>	<u>23,802,204</u>	<u>25,692,436</u>	<u>1,410,112</u>
Deferred Outflows of Resources				
Pension	413,082	640,532	1,053,614	0
OPEB	56,822	81,681	138,503	0
<i>Total Deferred Outflows of Resources</i>	<u>469,904</u>	<u>722,213</u>	<u>1,192,117</u>	<u>0</u>
Liabilities				
<i>Current Liabilities:</i>				
Accounts Payable	44,278	89,332	133,610	2,500
Contracts Payable	0	69,828	69,828	0
Accrued Wages	33,884	46,540	80,424	0
Intergovernmental Payable	17,378	52,031	69,409	11,005
Retainage Payable	0	27,337	27,337	0
Accrued Interest Payable	0	21,051	21,051	0
Compensated Absences Payable	61,972	68,786	130,758	0
Claims Payable	0	0	0	119,600
Capital Leases Payable	0	0	0	0
Loans Payable	0	106,343	106,343	0
<i>Total Current Liabilities</i>	<u>157,512</u>	<u>481,248</u>	<u>638,760</u>	<u>133,105</u>
<i>Long-Term Liabilities (net of current portion):</i>				
Compensated Absences Payable	128,341	146,496	274,837	0
Loans Payable	0	7,733,675	7,733,675	0
Net Pension Liability	1,407,215	2,022,873	3,430,088	0
Net OPEB Liability	636,487	914,951	1,551,438	0
<i>Total Long-Term Liabilities</i>	<u>2,172,043</u>	<u>10,817,995</u>	<u>12,990,038</u>	<u>0</u>
<i>Total Liabilities</i>	<u>2,329,555</u>	<u>11,299,243</u>	<u>13,628,798</u>	<u>133,105</u>
Deferred Inflows of Resources				
Pension	50,828	45,851	96,679	0
OPEB	8,579	12,332	20,911	0
<i>Total Deferred Inflows of Resources</i>	<u>59,407</u>	<u>58,183</u>	<u>117,590</u>	<u>0</u>
Net Position				
Net Investment in Capital Assets	621,988	11,195,805	11,817,793	0
Unrestricted (Deficit)	(650,814)	1,971,186	1,320,372	1,277,007
<i>Total Net Position</i>	<u>(\$28,826)</u>	<u>\$13,166,991</u>	<u>\$13,138,165</u>	<u>\$1,277,007</u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2019*

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Funds
	Sanitation	Wastewater Treatment	Total	
Operating Revenues				
Charges for Services	\$1,873,590	\$4,418,137	\$6,291,727	\$2,661,500
Operating Expenses				
Personal Services	1,386,633	1,935,266	3,321,899	0
Contractual Services	109,707	1,400,514	1,510,221	589,724
Materials and Supplies	509,329	248,020	757,349	0
Depreciation	62,120	1,020,127	1,082,247	0
Claims	0	0	0	1,817,776
<i>Total Operating Expenses</i>	<u>2,067,789</u>	<u>4,603,927</u>	<u>6,671,716</u>	<u>2,407,500</u>
<i>Operating Income (Loss)</i>	<u>(194,199)</u>	<u>(185,790)</u>	<u>(379,989)</u>	<u>254,000</u>
Non Operating Revenues (Expenses)				
Interest on Investments	0	0	0	14,603
Interest and Fiscal Charges	0	(101,624)	(101,624)	0
<i>Total Non Operating Revenue (Expenses)</i>	<u>0</u>	<u>(101,624)</u>	<u>(101,624)</u>	<u>14,603</u>
<i>Income (Loss) Before Capital Contributions and Transfers</i>	<u>(194,199)</u>	<u>(287,414)</u>	<u>(481,613)</u>	<u>268,603</u>
Capital Contributions	40,544	444,366	484,910	0
Transfers Out	0	(6,802)	(6,802)	0
<i>Change in Net Position</i>	<u>(153,655)</u>	<u>150,150</u>	<u>(3,505)</u>	<u>268,603</u>
<i>Net Position Beginning of Year - Restated (See Note 3)</i>	<u>124,829</u>	<u>13,016,841</u>	<u>13,141,670</u>	<u>1,008,404</u>
<i>Net Position End of Year</i>	<u><u>(\$28,826)</u></u>	<u><u>\$13,166,991</u></u>	<u><u>\$13,138,165</u></u>	<u><u>\$1,277,007</u></u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2019

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Funds
	Sanitation	Wastewater	Total	
		Treatment		
<i>Increase (Decrease) In Cash and Cash Equivalents</i>				
Cash Flows from Operating Activities				
Cash Received from Customers	\$2,072,610	\$4,443,920	\$6,516,530	\$0
Cash Received from Interfund Services	0	0	0	2,661,500
Cash Payments for Employee Services and Benefits	(1,153,870)	(1,587,486)	(2,741,356)	0
Cash Payments to Suppliers for Goods and Services	(596,041)	(1,626,692)	(2,222,733)	(600,603)
Cash Payments for Claims	0	0	0	(1,906,674)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>322,699</u>	<u>1,229,742</u>	<u>1,552,441</u>	<u>154,223</u>
Cash Flows from Noncapital Financing Activities				
Advances In	0	0	0	25,000
Transfers Out	0	(6,802)	(6,802)	0
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>0</u>	<u>(6,802)</u>	<u>(6,802)</u>	<u>25,000</u>
Cash Flows from Capital and Related Financing Activities				
Capital Contribution	40,544	96,132	136,676	0
Proceeds of OWDA Loan	0	824,671	824,671	0
Principal Paid on OWDA Loans	0	(321,708)	(321,708)	0
Principal Paid OPWC Loans	0	(49,383)	(49,383)	0
Principal Paid on Capital Lease	0	(4,258)	(4,258)	0
Interest Paid on OWDA Loan	0	(94,346)	(94,346)	0
Interest Paid on Capital Lease	0	(155)	(155)	0
Payments for Capital Acquisitions	(30,907)	(1,255,656)	(1,286,563)	0
<i>Net Cash Provided by (Used for) Capital and Related Financing Activities</i>	<u>9,637</u>	<u>(804,703)</u>	<u>(795,066)</u>	<u>0</u>
Cash Flows from Investing Activities				
Interest on Investments	0	0	0	14,603
<i>Net Increase (Decrease) In Cash and Cash Equivalents</i>	332,336	418,237	750,573	193,826
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>107,030</u>	<u>1,953,999</u>	<u>2,061,029</u>	<u>1,034,485</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$439,366</u></u>	<u><u>\$2,372,236</u></u>	<u><u>\$2,811,602</u></u>	<u><u>\$1,228,311</u></u>

(continued)

City of Ashtabula, Ohio
Statement of Cash Flows
Proprietary Funds (continued)
For the Year Ended December 31, 2019

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Funds
	Wastewater		Total	
	Sanitation	Treatment		
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities				
<i>Operating Income (Loss)</i>	(\$194,199)	(\$185,790)	(\$379,989)	\$254,000
Adjustments:				
Depreciation	62,120	1,020,127	1,082,247	0
(Increase)/ Decrease in Assets:				
Accounts Receivable	197,820	25,783	223,603	0
Intergovernmental Receivable	1,200	0	1,200	0
Materials and Supplies Inventory	(53)	10,041	9,988	0
Prepaid Items	0	(35,336)	(35,336)	4
Deferred Outflows - Pension	306,359	486,470	792,829	0
Deferred Outflows - OPEB	39,330	56,538	95,868	0
Increase/ (Decrease) in Liabilities:				
Accounts Payable	22,967	48,321	71,288	1,500
Contracts Payable	0	0	0	0
Accrued Wages	2,520	5,216	7,736	0
Compensated Absences Payable	(6,983)	(29,311)	(36,294)	0
Intergovernmental Payable	(69)	1,038	969	(12,383)
Claims Payable	0	0	0	(88,898)
Net Pension Liability	(1,527)	(2,195)	(3,722)	0
Net OPEB Liability	34,866	50,119	84,985	0
Deferred Inflows - Pension	(127,554)	(201,014)	(328,568)	0
Deferred Inflows - OPEB	(14,098)	(20,265)	(34,363)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$322,699</u>	<u>\$1,229,742</u>	<u>\$1,552,441</u>	<u>\$154,223</u>

Noncash Capital Financing Activities

In 2018, the Wastewater Treatment enterprise fund had contracts payable and retainage payable in the amounts of \$382,702 and \$29,598 related to capital acquisitions.

At December 31, 2018, the City had an intergovernmental receivable related to capital contributions of \$19,964 in the Wastewater Treatment enterprise fund.

In 2019, governmental activities made a capital contribution to the Wastewater Treatment enterprise fund, in the amount of \$368,198.

In 2019, the Wastewater Treatment enterprise fund had contracts payable and retainage payable in the amounts of \$69,828 and \$27,337 related to capital acquisitions.

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Fiduciary Assets and Liabilities
Custodial Funds
December 31, 2019

Assets	
Equity in Pooled Cash and Cash Equivalents	\$20,166
Cash and Cash Equivalents in Segregated Accounts	<u>41,285</u>
<i>Total Assets</i>	<u><u>\$61,451</u></u>
 Liabilities	
Accounts Payable	\$30,224
Intergovernmental Payable	<u>31,227</u>
<i>Total Liabilities</i>	<u>61,451</u>
 Net Position	
Restricted for Individuals and Other Governments	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Year Ended December 31, 2019

<hr/> <hr/>	
Additions	
Income Tax for Other Governments	\$26,638
Fines and Forfeitures for Individuals	135,272
Fines and Forfeitures for Other Governments	<u>1,066,606</u>
<i>Total Additions</i>	<u>1,228,516</u>
 Deductions	
Income Tax Distributions to Other Governments	26,638
Fines and Forfeitures Distributions to Individuals	854,320
Fines and Forfeitures Distributions to Other Governments	<u>347,558</u>
<i>Total Deductions</i>	<u>1,228,516</u>
 <i>Net Increase in Fiduciary Net Position</i>	 0
 <i>Net Position Beginning of Year - Restated (See Note 3)</i>	 <u>0</u>
 <i>Net Position End of Year</i>	 <u><u>\$0</u></u>

See accompanying notes to the basic financial statements

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 1 - Description of the City and Reporting Entity

The City of Ashtabula (the “City”) is a home rule municipal corporation incorporated as a city in 1891 under the laws of the State of Ohio. The City operates under its own charter approved by the voters on November 3, 1914. The charter provides for an elected City Manager-Council form of government, which was adopted on January 1, 1950. Elected officials are the city manager, members of council, and the city solicitor. All serve four-year terms.

Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Ashtabula, this includes police and fire, street maintenance and repairs, parks and recreation, public improvements, community development (planning and zoning), wastewater, sanitation, and general administrative and legislative services. The operation of each of these activities is directly controlled by Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable (See Note 5 and 26). The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations.

Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

The component unit columns in the basic financial statements identify the financial data of the discretely presented component units, the Ashtabula Board of Health and Ashtabula Port Authority. They are discretely reported to emphasize that they are legally separate from the City.

Ashtabula Board of Health The City of Ashtabula Board of Health (Board) was created as a legally separate organization under chapter 3709 of the Ohio Revised Code. Among its various duties, the Board provides for the prompt diagnosis and control of communicable diseases. The Board may also inspect businesses where food is manufactured, handled, stored, or offered for sale. The Board is operated by a five-member board with all members being appointed by the City. The rates charged by the Board are subject to the approval of City Council. In addition, the City provides funding to the Board, thus the City can impose will on the Board, and the Board imposes a financial burden to the City. Therefore, the Board of Health is considered a discretely presented component unit of the City. Information for the component unit is identified in Note 26. Statements for the Board can be obtained from the City Finance Director.

Ashtabula City Port Authority The Ashtabula City Port Authority is a legally separate entity, statutorily created under Section 4582.02 of the Ohio Revised Code, served by a seven-member board of directors appointed by the City Manager with the approval of City Council. Charged with the responsibility of industrial development and the improvement of Ashtabula's interconnecting waterways, the Port Authority is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. The Port Authority is fiscally dependent on the City and is therefore presented as a component unit of the City. On November 1, 1999, the Port Authority borrowed \$150,000 from the City’s Revolving Loan Fund to finance the construction of a new housing facility for the United States Coast Guard Station located within the City limits. The Coast Guard signed a twenty year lease with the Port Authority. The City of Ashtabula was the co-signer on a fifteen year, \$375,000 Rural Industrial Park

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

loan, taken out by the Port Authority for the infrastructure installation in the new 38 acre Industrial Park located at the end of State Route 11. The loan was through the Ohio Department of Development. The loan has no interest, principal, or service fee payments for the first sixty months. Thereafter the Port Authority will pay interest at the rate of 3 percent plus a .25 percent service fee per annum. Financial statements can be obtained from J. A. Valentic & Company Inc., 517 West Prospect Road, Ashtabula, Ohio.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the City of Ashtabula Board of Health is presented in Note 26 and the Ashtabula City Port Authority is presented in Note 27.

The City participates in the Northeast Ohio Public Energy Council (NOPEC) a jointly governed organization and the Jefferson Health Plan, an insurance purchasing pool. Information about these organizations are presented in Notes 15 and 23, respectively, to the basic financial statements.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the City of Ashtabula have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the City's accounting policies are described below.

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

column. Non-major funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balances.

The following are the City's major governmental funds:

General Fund The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Ashtabula and/or the general laws of Ohio.

Community Development Block Grant Fund The community development block grant special revenue fund is used to account for and report restricted monies received from the State under the federal Community Development Block Grant and Rental Rehabilitation programs and expended under the guidelines of those programs.

Street Maintenance and Repair Fund The street maintenance and repair special revenue fund accounts for and reports the portion of the gasoline tax and motor vehicle registration fees restricted for maintenance and repair of dedicated streets within the City.

Permanent Improvement Fund The permanent improvement capital projects fund accounts for and reports restricted property and other taxes, municipal income tax and intergovernmental revenues to be used for the acquisition, construction, or improvement of major capital facilities other than those financed by proprietary funds.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for and report any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Sanitation Fund The sanitation fund accounts for and reports fees charged for residential and commercial trash services provided to City residents.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Wastewater Treatment Fund The wastewater treatment fund accounts for and reports fees charged for residential and commercial wastewater services provided to City residents.

Internal Service Funds Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on self-insurance programs for employee medical benefits and workers' compensation.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's only fiduciary funds are custodial funds to account for assets held by the City as fiscal agent for the Municipal Court, law library, and to distribute income tax revenues related to local Joint Economic Development Districts.

Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from the custodial fund.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, the resources must also be available before they can be recorded as revenue. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 9). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, tuition, grants, fees and rentals.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 20 and 21.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, unavailable revenue, pension and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represent receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income taxes, special assessments, intergovernmental grants, fees, licenses and permits, rentals, ambulance charges and franchise taxes. These amounts are deferred and recognized as an inflow of resources in the period the amounts became available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities on page 19. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position (See Notes 20 and 21).

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Pensions/Other Postemployment Benefits (OPEB) For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Budgets

All funds, except custodial funds, are legally required to be budgeted and appropriated. The recycling grant special revenue fund did not have any budgetary activity during 2019; therefore budgetary information is not provided. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the department and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the City Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2019.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

The City participates in the Jefferson Health Plan insurance consortium for self-insurance. These monies are reflected in the statement of net position as "cash and cash equivalents with fiscal agents." The Jefferson County Educational Service Center serves as the fiscal agent for the insurance consortium.

Cash and cash equivalents that are held separately by the City for payment of capital lease equipment is recorded as "cash and cash equivalents with escrow agents."

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest-bearing depository accounts are presented on the statement of net position as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited into the City's treasury. The cash of the recreation department and Municipal Court are included in this line item.

During 2019, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Interest is distributed to the general fund and certain special revenue funds of the City. Interest revenue credited to the general fund during 2019 amounted to \$3,024, which includes \$561 assigned from other City funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represents unclaimed monies.

Inventory

On government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost and inventories of proprietary funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the enterprise fund are expensed when used.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which it was consumed.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	5 - 50 years
Furniture, Fixtures and Equipment	3 - 25 years
Vehicles	3 - 7 years
Infrastructure	10 - 99 years

The City's infrastructure consists of bridges, roads, storm sewers, traffic lights and sanitary sewers and includes infrastructure acquired prior to December 31, 1980.

Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year-end taking into consideration any limits specified in the City's termination policy.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds, capital leases and long-term loans are recognized as a liability on the governmental fund financial statements when due.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution, as both are equally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution, as both are equally binding) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council assigned fund balance to cover a gap between estimated revenue and appropriations in 2020's appropriated budget.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for recycling and other grants.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sanitation, wastewater treatment and self-insurance for health and workers' compensation. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. Revenues and expenses which do not meet these definitions are reported as non-operating.

Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction or from contributions from governmental activities.

Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Receivables and payables resulting from transactions between the primary government and the component unit for services provided or goods received are classified as "Due to Primary Government" or "Due from Component Unit" on the fund financial statements.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Internal Eliminations

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City and that are either unusual in nature or infrequent in occurrence. During 2019, the City recognized a loss of \$15,505 on the statement of revenues, expenditures, and changes in fund balances of governmental funds and a gain of \$355,869 on the statement of activities for the transfer of the board of health operations, recorded as a special item.

Note 3 – Change in Accounting Principles and Restatement of Net Position

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The City evaluated implementing these certain GASB pronouncements based on guidance in GASB 95.

For 2019, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*.

For 2019, the City also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the City's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds. The City reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the City's financial statements.

GASB Statement 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the City's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

Restatement of Fund Balances and Net Position

During 2019, it was determined that claims payable were overstated. This restatement along with the implementation of GASB Statement No. 84 resulted in the following restatements of fund balance and net position at December 31, 2018:

	<u>General</u>	<u>Community Development Block Grant</u>	<u>Street Maintenance And Repair</u>	<u>Permanent Improvement</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Fund Balances, December 31, 2018	\$1,017,674	\$154,241	\$352,151	\$577,244	\$1,082,883	\$3,184,193
Adjustments:						
GASB Statement 84	<u>37,057</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>37,057</u>
Restated Fund Balances, December 31, 2018	<u>\$1,054,731</u>	<u>\$154,241</u>	<u>\$352,151</u>	<u>\$577,244</u>	<u>\$1,082,883</u>	<u>\$3,221,250</u>

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Net Position, December 31, 2018	\$10,202,706	\$13,125,401	\$23,328,107
Adjustments:			
GASB Statement 84	37,057	16,269	53,326
Claims Payable	<u>177,865</u>	<u>0</u>	<u>177,865</u>
Restated Net Position, December 31, 2018	<u>\$10,417,628</u>	<u>\$13,141,670</u>	<u>\$23,559,298</u>

	<u>Sanitation</u>	<u>Wastewater Treatment</u>	<u>Total</u>	<u>Internal Service Funds</u>
Net Position, December 31, 2018	\$124,829	\$13,000,572	\$13,125,401	\$830,539
Adjustments:				
GASB Statement 84	0	16,269	16,269	0
Claims Payable	<u>0</u>	<u>0</u>	<u>0</u>	<u>177,865</u>
Restated Net Position, December 31, 2018	<u>\$124,829</u>	<u>\$13,016,841</u>	<u>\$13,141,670</u>	<u>\$1,008,404</u>

Also related to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds, at December 31, 2018, agency funds reported assets and liabilities of \$285,046.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 4 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Community Development Block Grant	Street Maintenance and Repair	Permanent Improvement	Other Governmental Funds	Total
<i>Nonspendable</i>						
Inventory	\$3,095	\$0	\$22,145	\$0	\$0	\$25,240
Prepays	5,904	0	0	0	4,258	10,162
Unclaimed Monies	31,297	0	0	0	0	31,297
<i>Total Nonspendable</i>	40,296	0	22,145	0	4,258	66,699
<i>Restricted for</i>						
Capital Improvement	0	0	0	668,703	145,641	814,344
Debt Service	0	0	0	0	59,675	59,675
Community Development	0	323,157	0	0	0	323,157
Street Maintenance and Repair	0	0	393,094	0	148,423	541,517
Public Safety	0	0	0	0	178,185	178,185
Parks and Recreation	0	0	0	0	192,155	192,155
Municipal Court Services	0	0	0	0	143,758	143,758
Other Purposes:						
Recycling Grants	0	0	0	0	60,935	60,935
Other Grants	0	0	0	0	22,000	22,000
<i>Total Restricted</i>	\$0	\$323,157	\$393,094	\$668,703	\$950,772	\$2,335,726
<i>Committed to</i>						
Code Enforcement	0	0	0	0	56,507	56,507
<i>Assigned to</i>						
Purchases on Order:						
Supplies	542	0	0	0	0	542
Year 2020 Appropriations	219,452	0	0	0	0	219,452
<i>Total Assigned</i>	219,994	0	0	0	0	219,994
<i>Unassigned (Deficit)</i>	1,186,874	0	0	0	(107,380)	1,079,494
<i>Total Fund Balances</i>	\$1,447,164	\$323,157	\$415,239	\$668,703	\$904,157	\$3,758,420

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 5 –Accountability

At December 31, 2019, the following funds had deficit fund balances:

<u>Fund</u>	<u>Amounts</u>
<i>Major Fund:</i>	
Sanitation	\$55,690
<i>Nonmajor Governmental Funds:</i>	
Fire Pension	12,286
Police Pension	57,729
Street Lighting	37,365

The deficits in the sanitation enterprise fund and special revenue funds are caused by revenues being insufficient to cover expenditures on a modified accrual basis of accounting. The general fund is liable for any deficits in the funds and provides transfers when cash is required, not when accruals occur.

Note 6 - Budgetary Basis of Accounting

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances - budget (non-GAAP basis) and actual presented for the general and each major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Unreported cash represents amounts received but not included as revenue on the budgetary statements, but reported on the operating statements prepared using GAAP.
4. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

5. Principal payment on short-term note obligations are reported on the operating statement (budget) rather than on the balance sheet (GAAP).
6. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and for the major special revenue funds.

	Net Change in Fund Balance		
	General	Community Development Block Grant	Street Maintenance And Repair
GAAP Basis	\$392,433	\$168,916	\$63,088
Net Adjustment for Revenue Accruals	(37,540)	192,549	(53,121)
Beginning Value Unrecorded Cash	31,467	0	0
Ending Value Unrecorded Cash	(125,078)	0	0
Net Adjustment for Expenditure Accruals	19,116	(152,885)	57,300
Advances Out	(25,000)	0	0
Encumbrances	(44,992)	(172,623)	(26,969)
Budget Basis	<u>\$210,406</u>	<u>\$35,957</u>	<u>\$40,298</u>

Note 7 – Interfund Transfers and Balances

Interfund Transfers

Interfund transfers for the year ended December 31, 2019, consisted of the following:

Transfers To	Transfers From			Totals
	General	Wastewater Treatment	Other Governmental Funds	
Major Governmental Funds:				
Permanent Improvement	\$95,067	\$2,051	\$11,940	\$109,058
Other Governmental Funds	<u>500,924</u>	<u>4,751</u>	<u>0</u>	<u>505,675</u>
Totals	<u>\$595,991</u>	<u>\$6,802</u>	<u>\$11,940</u>	<u>\$614,733</u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to provide additional resources for current operations; to segregate money for anticipated capital projects and to make debt payments.

Interfund Balances

Interfund balances consisted of a \$225,000 advance made in 2010 from the workers' compensation fund to the general fund due to an overall decrease in revenues in the general fund. The general fund began repaying the advance back to the workers' compensation fund in \$25,000 increments over 10 years in 2012. As of December 31, 2019, the balance was \$75,000.

Internal Balances – Change in Proportionate Share

The City uses an internal proportionate share to allocate its net pension/OPEB liability and corresponding deferred outflows/inflows of resources and pension/OPEB to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal of the internal proportionate share are eliminated from the pension/OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity-wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Eliminations made in the total column of the entity-wide statement of net position include deferred outflow of resources for the governmental activities and deferred inflow of resources for the business-type activities (\$21,952 sanitation enterprise fund and \$1,789 related to the wastewater treatment enterprise fund) in the amount of \$23,741.

Note 8 - Deposits and Investments

The City has chosen to follow State statutes and classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions located within the State of Ohio. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
3. Obligations of the City.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2019, \$3,382,444 of the City's total bank balance of \$7,028,514 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The City's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments

At December 31, 2019, the City had \$106,521 invested in STAR Ohio with an average maturity of 55.7 days.

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within two years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

Credit Risk The Star Ohio investment carried a rating of AAAM by Standards & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City has no investment policy that addresses credit risk.

Note 9 - Receivables

Receivables at December 31, 2019, consisted primarily of taxes, accounts (billings for utility service) and amounts due from other governments. All receivables, except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Intergovernmental Receivables

A summary of intergovernmental receivables follows:

	Amounts
Governmental Activities	
Gasoline and Excise Tax	\$432,867
Local Government	335,485
Homestead and Rollback Taxes	133,332
Grants	89,401
Permissive Tax	84,147
Auto License Tax	47,155
Ashtabula County	37,592
Federal Trade Commission	29,022
Dispatch Services	9,750
<i>Total Governmental Activities</i>	<i>\$1,198,751</i>
Business-type Activities	
Ashtabula County	\$960

Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes.

2019 real property taxes are levied after October 1, 2019 on the assessed value as of January 1, 2019 the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2019 real property taxes are collected in and intended to finance 2020.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes which became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2019, was \$13.31 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2019 property tax receipts were based are as follows:

Category	Assessed Value
Real Estate	
Residential/Agricultural	\$122,136,130
Other Real Estate	57,276,150
Tangible Personal	
Public Utility Property	30,753,040
Total Assessed Values	\$210,165,320

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which are measurable as of December 31, 2019 and for which there is an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2019 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collective delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

Income Taxes

An income tax of 1.8 percent is levied on substantially all income earned within the City. In addition, the residents of the City are required to pay City income taxes on income earned outside the City; however, credit is allowed for income taxes paid to other municipalities up to fifty percent of the City's current tax rate.

The City's income tax ordinance requires ten percent of the income tax revenues to be used to finance capital projects or acquire capital assets. As a result, this portion of the revenue is placed in the permanent improvement capital projects fund. The remaining ninety percent is unrestricted and is credited to the City's general fund. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

In accordance with the City Charter, any income tax ordinance must be approved by a majority vote at a City election prior to the ordinance becoming effective.

Note 10 – Tax Abatements

The City of Ashtabula provided tax incentives under two programs: The Community Reinvestment Area (CRA) and income tax abatements referred to as Grants to Aid Economic Development. The City has offered CRA and income tax abatements to various businesses based upon project investment into the City. The City considers all or any combination of project types; residential, commercial and industrial are eligible. The City has nine active CRA agreements; seven commercial and two residential.

Real Estate tax abatements

Pursuant to Ohio Revised Code Chapter 3735, the City established a Community Reinvestment area in 2008 which included all land within the boundaries of the City of Ashtabula. The City authorizes incentives through passage of public ordinances, based upon each business' investment criteria, and through a contractual application process with each business, including proof that the improvements have been made. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of the Community Reinvestment Area gave the City the ability to maintain and expand business located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate and includes major housing improvements.

Income tax abatement programs

The City of Ashtabula enacted Codified Ordinance Chapter 193; Grants to Aid Economic Development in 2010, the purpose being to maintain Ashtabula's competitiveness as a site for location of new businesses and the expansion of existing businesses. Pursuant to Ohio Revised Code Chapter 718 and City ordinance, the City provides an income tax incentive to the company based upon, the amount of excess income tax generated annually and the number of

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

jobs created by the business. The abatement is administered as a refund based upon the company's payroll taxes. Also, the time period of the incentive in years, is determined by the company's estimate of average annual payroll attributable to new jobs created during the first three (3) years. The cap on the incentive is at 75 percent of refund of excess income tax per year, and the incentive period is limited to no more than 15 years. As of December 31, 2019, the City did not have any taxes abated by this program.

Below is the information relevant to the disclosure of those programs for the year ended December 31, 2019.

Tax Abatement Program	Total Amount of Taxes Abated (Incentives Abated) for the year 2019 (In Actual Dollars)
<i>Community Reinvestment Area (CRA)</i>	
- Professional Buildings	\$10,770
- Restaurants	1,461

Note 11 - Contingent Liabilities

Litigation

The City of Ashtabula is party to several legal proceedings seeking damages. The City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

Federal and State Grants

The City participates in certain federal and state assisted grant programs. These programs are subject to program compliance audits by the grantor or their representatives. Any liability for reimbursement, which may arise as the result of these audits, is not believed to be material.

Note 12 - Risk Management

Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2019, the City contracted with Argonaut Insurance Company for various types of insurance as follows:

Type of Coverage	Coverage Amounts	Deductible
General Liability	\$1,000,000/\$3,000,000	N/A
Law Enforcement Liability	1,000,000/3,000,000	\$25,000
Business Auto - Comprehensive	1,000,000	1,000
Business Auto - Collision	1,000,000	1,000
Public Officials' Liability	1,000,000/3,000,000	25,000
Employment Practices Liability	1,000,000/3,000,000	25,000
Excess Liability (Umbrella)	6,000,000/6,000,000	N/A

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

There were no significant reductions from prior years and claims have not exceeded insurance coverage in any of the last three years.

Insurance

For 2019, the City participated in the Jefferson Health Plan, an insurance purchasing pool. Each participant enters into an individual agreement with the Plan for insurance coverage and pays annual premiums to the Plan based on the types and limits of coverage and deductibles selected by the participant. The City offers medical, surgical, and dental insurances to employees through a self-insurance internal service fund. The City’s monthly premiums are paid to the fiscal agent who in turn pays the claims on the City’s behalf. The claims liability of \$119,600 reported in the internal service funds at December 21, 2019, is estimated by and based on the requirements of the Governmental Accounting Standards Board Statement No. 30 which required that a liability for unpaid claim costs, including estimates of costs relating to incurred but not report claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the self-insurance funds’ claims liability amounts for 2018 and 2019 were:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2018	\$417,048	\$1,785,905	(\$1,994,455)	\$208,498
2019	208,498	1,817,776	(1,906,674)	119,600

Workers’ Compensation

Workers’ compensation coverage is provided by the State. The Board pays State Workers’ Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 13 - Compensated Absences

All full-time employees of the City earn vacation and sick leave at varying rates depending on length of service. Two-weeks of vacation is awarded on the one-year anniversary date. Vacation is then awarded January 1 of each succeeding year. Vacation is paid as used by employees or paid upon separation from the City.

Sick leave is accrued at the rate of 10 hours per month for employees working an 8-hour work shift. Police employees working a 12-hour work day receive 12 hours of sick leave per month. Fire employees working a 24-hour work shift earn 14 hours of sick leave per month.

Part-time employees earn prorated sick and vacation time proportional to hours worked. A snapshot is taken the first 90-days of employment to determine the first year’s accruals. The previous year is used as the snapshot for the succeeding year.

Employees with ten or more years of service and at least 960 hours of accumulated sick time are eligible for a cash payment or contribution to Deferred Compensation of up to 160 hours of their accumulated sick time. Notice of participation must be given by September 1 of the prior year to be paid by March 1 of the subsequent year. The hours converted to cash are deducted from the amount of termination benefit due upon retirement.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Upon retirement employees may receive payment for unused sick leave according to years of service. Existing employees having at least 19 years of service as of May 1, 2012, are entitled to receive 100 percent payment of up to 960 hours and 50 percent of hours in excess of 960. Existing employees having at least 14 years of service with the City as of May 1, 2012, are entitled to receive up to 90 percent of 960 hours and 40 percent of hours in excess of 960. Existing employees with at least 9 years of service as of May 1, 2012 are entitled to receive payment of up to 60 percent of up to 960 hours and 40 percent of hours in excess of 960. Employees hired after May 1, 2012 are entitled to be paid 25 percent of up to 960 hours of their accumulated sick leave as of the effective retirement date.

Employees declaring their pending retirement by September 1 for the following year are entitled to receive an additional five percent sick leave payment, known as a Commitment Incentive Program (CIP). The five percent is based on the lump sum dollar amount of prorated sick leave payment upon retirement.

Note 14 - Related Party Transactions

The City of Ashtabula Board of Health, a discretely presented component unit of the City of Ashtabula, received contributions from the City for vaccinations offered to City employees. During 2019, the City paid \$3,274 for vaccines given to City employees.

The Ashtabula Port Authority, a discretely presented component unit of the City of Ashtabula, receives contributions from the City for dock fees the City has collected on behalf of the Port Authority. During 2019, the City paid \$11,375 in dock fees to the Port Authority. The City of Ashtabula cosigns for debt that the Ashtabula Port Authority issues and also appoints the board of the Ashtabula Port Authority.

Note 15 – Jointly Governed Organization

Northeast Ohio Public Energy Council

The City is a member of the Northeast Ohio Public Energy Council (NOPEC), a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity and natural gas. NOPEC is currently comprised of 220 communities who have been authorized by ballot to purchase electricity on behalf of their citizens.

The intent of NOPEC is to provide electricity and natural gas at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity and natural gas to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board has total control over budgeting, personnel and all other financial matters. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City of Ashtabula did not contribute to NOPEC during 2019. Financial information can be obtained by contacting Ronald McVoy, Chairman, 31320 Solon Road, Suite 20, Solon, Ohio 11120.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 16 - Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	<u>Balance</u> <u>12/31/2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>12/31/2019</u>
Business-Type Activities:				
<i>Capital Assets not being Depreciated:</i>				
Land	\$86,863	\$0	\$0	\$86,863
Construction in Progress	1,546,134	1,161,765	(38,410)	2,669,489
<i>Total Capital Assets not being Depreciated:</i>	<u>1,632,997</u>	<u>1,161,765</u>	<u>(38,410)</u>	<u>2,756,352</u>
<i>Capital Assets being Depreciated:</i>				
Buildings and Improvements	14,304,216	6,725	(4,800)	14,306,141
Furniture, Fixtures and Equipment	3,144,920	189,582	(59,187)	3,275,315
Vehicles	1,292,621	0	0	1,292,621
Infrastructure:				
Sanitary Sewer System	15,519,296	0	(49,710)	15,469,586
<i>Total Capital Assets being Depreciated:</i>	<u>34,261,053</u>	<u>196,307</u>	<u>(113,697)</u>	<u>34,343,663</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(6,697,658)	(789,933)	4,800	(7,482,791)
Furniture, Fixtures and Equipment	(2,719,167)	(81,798)	59,187	(2,741,778)
Vehicles	(961,238)	(38,955)	0	(1,000,193)
Infrastructure:				
Sanitary Sewer System	(5,998,426)	(171,561)	49,710	(6,120,277)
<i>Total Accumulated Depreciation</i>	<u>(16,376,489)</u>	<u>(1,082,247)</u>	<u>113,697</u>	<u>(17,345,039)</u>
Total Capital Assets being Depreciated, Net	<u>17,884,564</u>	<u>(885,940)</u>	<u>0</u>	<u>16,998,624</u>
Business-type Activities Capital Assets, Net	<u><u>\$19,517,561</u></u>	<u><u>\$275,825</u></u>	<u><u>(\$38,410)</u></u>	<u><u>\$19,754,976</u></u>

Depreciation expense was charged to business-type activities as follows:

Sanitation	(\$62,120)
Wastewater Treatment	<u>(1,020,127)</u>
Total Depreciation Expense	<u><u>(\$1,082,247)</u></u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	Balance 12/31/2018	Additions	Deductions	Balance 12/31/2019
Governmental Activities:				
<i>Capital Assets not being Depreciated</i>				
Land	\$1,977,331	\$0	\$0	\$1,977,331
<i>Capital Assets being Depreciated</i>				
Buildings and Improvements	13,026,889	128,170	(99,253)	13,055,806
Furniture, Fixtures and Equipment	3,692,740	145,665	(23,688)	3,814,717
Vehicles	4,576,654	332,736	(243,628)	4,665,762
Infrastructure:				
Bridges	16,808,632	0	0	16,808,632
Roads	19,482,216	270,367	0	19,752,583
Storm Sewers	2,619,251	0	0	2,619,251
Traffic Lights	1,520,129	0	0	1,520,129
<i>Total Capital Assets being Depreciated</i>	<u>61,726,511</u>	<u>876,938</u>	<u>(366,569)</u>	<u>62,236,880</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(7,927,900)	(330,528)	72,025	(8,186,403)
Furniture, Fixtures and Equipment	(3,003,826)	(162,804)	22,458	(3,144,172)
Vehicles	(2,981,737)	(186,397)	238,921	(2,929,213)
Infrastructure:				
Bridges	(2,527,572)	(169,784)	0	(2,697,356)
Roads	(11,146,115)	(1,162,593)	0	(12,308,708)
Storm Sewers	(1,388,875)	(28,192)	0	(1,417,067)
Traffic Lights	(152,417)	(15,122)	0	(167,539)
<i>Total Accumulated Depreciation</i>	<u>(29,128,442)</u>	<u>(2,055,420)</u>	<u>333,404</u>	<u>(30,850,458)</u>
Total Capital Assets being Depreciated, Net	<u>32,598,069</u>	<u>(1,178,482)</u>	<u>(33,165)</u>	<u>31,386,422</u>
Governmental Activities Capital Assets, Net	<u><u>\$34,575,400</u></u>	<u><u>(\$1,178,482)</u></u>	<u><u>(\$33,165)</u></u>	<u><u>\$33,363,753</u></u>

Depreciation expense was charged to governmental functions as follows:

General Government	
Legislative and Executive	\$117,320
Judicial	59,809
Security of Persons and Property	
Police	193,113
Fire	87,788
Street Maintenance and Repair	1,484,978
Housing and Community Development	36,724
Leisure Time Activities	75,688
Total Depreciation Expense	<u><u>\$2,055,420</u></u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 17 - Long-Term Debt

The original issue date, interest rate and original issuance amount for each of the City's debt issues follows:

Debt Issue	Original Issue Date	Interest Rate	Original Issue	Year of Maturity
Governmental Activities				
Long-term Obligations from Direct Borrowings:				
<i>State Infrastructure Bank:</i>				
Bonds	2014	6.25 %	\$4,010,000	2030
Loans	2014	3.00	1,229,083	2030
<i>Special Assessment Loans:</i>				
OPWC Loan - Harbor Heights	2000	0.00	195,647	2020
<i>Ohio Public Works Commission:</i>				
West Avenue Bridge	2015	0.00	44,286	2035
<i>Capital Loan:</i>				
Police Department Equipment	2018	0.00	149,540	2022
Business-Type Activities				
Long-term Obligations from Direct Borrowings:				
<i>Ohio Water Development Authority:</i>				
Final Settling Tanks Upgrade	2015	3.18	765,214	2045
Wastewater Plant Improvements	2015	1.50	767,638	2037
Wastewater Primary Tanks	2016	0.69	833,044	N/A
Wastewater Digesters	2018	2.14	245,003	N/A
<i>Ohio Public Works Commission:</i>				
Morton Drive Siphon Improvement	2008	0.00	183,659	2029
Michigan Avenue - EQ Basin	2008	0.00	500,000	2029
Chemical Feed Building	2012	0.00	42,961	2033
West Harbor Sewer Phase I	2014	0.00	111,724	2035
West Harbor Sewer Phase II	2015	0.00	47,180	2035
Sanitary Sewer Overflow Phase I	2018	0.00	43,923	2038
Sanitary Sewer Overflow Phase 2	2018	0.00	54,564	N/A

A schedule of changes in bonds and other long-term obligations of the City during 2019 follows:

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	Principal Outstanding 12/31/2018	Additions	Deletions	Principal Outstanding 12/31/2019	Amounts Due in One Year
Governmental Activities					
Long-term Obligations from Direct Borrowings:					
<i>State Infrastructure Bank:</i>					
Bonds	\$3,495,000	\$0	\$260,000	\$3,235,000	\$270,000
Loan	1,093,211	0	92,186	1,001,025	94,973
<i>Total State Infrastructure Bank</i>	<u>4,588,211</u>	<u>0</u>	<u>352,186</u>	<u>4,236,025</u>	<u>364,973</u>
<i>Special Assessment OPWC Loan:</i>					
Harbor Heights	14,675	0	9,782	4,893	4,893
<i>OPWC Loan:</i>					
West Avenue Bridge	90,280	0	4,751	85,529	2,376
<i>Total OPWC Loans:</i>	<u>104,955</u>	<u>0</u>	<u>14,533</u>	<u>90,422</u>	<u>7,269</u>
<i>Capital Loan:</i>					
Police Department Equipment	118,832	0	29,708	89,124	29,708
Total Long-term Obligations from Direct Borrowings:	<u>4,811,998</u>	<u>0</u>	<u>396,427</u>	<u>4,415,571</u>	<u>401,950</u>
<i>Other Long-term Obligations:</i>					
Capital Leases	573,630	300,000	128,803	744,827	137,361
Compensated Absences	2,321,837	716,384	679,431	2,358,790	697,574
<i>Total Other Long-term Obligations:</i>	<u>2,895,467</u>	<u>1,016,384</u>	<u>808,234</u>	<u>3,103,617</u>	<u>834,935</u>
<i>Net Pension Liability:</i>					
OPERS	3,123,556	2,094,473	204,823	5,013,206	0
OPF	10,844,876	2,415,745	0	13,260,621	0
<i>Total Net Pension Liability:</i>	<u>13,968,432</u>	<u>4,510,218</u>	<u>204,823</u>	<u>18,273,827</u>	<u>0</u>
<i>Net OPEB Liability:</i>					
OPERS	2,060,111	342,462	135,089	2,267,484	0
OPF	10,011,575	0	8,532,172	1,479,403	0
<i>Total Net OPEB Liability:</i>	<u>12,071,686</u>	<u>342,462</u>	<u>8,667,261</u>	<u>3,746,887</u>	<u>0</u>
Total Governmental Activities	<u>\$33,747,583</u>	<u>\$5,869,064</u>	<u>\$10,076,745</u>	<u>\$29,539,902</u>	<u>\$1,236,885</u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	Principal Outstanding 12/31/2018	Additions	Deletions	Principal Outstanding 12/31/2019	Amounts Due in One Year
Business-type Activities					
Long-term Obligations from Direct Borrowings:					
<i>OWDA Loans:</i>					
Final Settling Tanks Upgrade	\$875,186	\$0	\$20,873	\$854,313	\$21,542
Wastewater Plant Improvements	3,307,038	89,449	163,351	3,233,136	0
Wastewater Primary Tanks	2,323,367	0	137,484	2,185,883	60,110
Wastewater Digesters	245,003	735,222	0	980,225	0
<i>Total OWDA Loans</i>	<u>6,750,594</u>	<u>824,671</u>	<u>321,708</u>	<u>7,253,557</u>	<u>81,652</u>
<i>OPWC Loans:</i>					
Morton Drive Siphon Improvement	\$119,378	\$0	\$9,183	\$110,195	\$4,591
Michigan Avenue - EQ Basin	250,000	0	25,000	225,000	12,500
Chemical Feed Building	31,147	0	2,148	28,999	1,074
West Harbor Sewer - Phase I	92,172	0	5,586	86,586	2,793
West Harbor Sewer - Phase II	45,758	0	2,542	43,216	1,271
Sanitary Sewer Overflow Phase I	42,825	0	2,196	40,629	1,098
Sanitary Sewer Overflow Phase II	54,564	0	2,728	51,836	1,364
<i>Total OPWC Loans</i>	<u>635,844</u>	<u>0</u>	<u>49,383</u>	<u>586,461</u>	<u>24,691</u>
Total Long-term Obligations from Direct Borrowings	<u>7,386,438</u>	<u>824,671</u>	<u>371,091</u>	<u>7,840,018</u>	<u>106,343</u>
<i>Other Long-term Obligations:</i>					
Capital Leases	4,258	0	4,258	0	0
Compensated Absences	441,889	111,119	147,413	405,595	130,758
<i>Total Other Long-term Obligations</i>	<u>446,147</u>	<u>111,119</u>	<u>151,671</u>	<u>405,595</u>	<u>130,758</u>
<i>Net Pension Liability:</i>					
OPERS	1,997,028	1,433,060	0	3,430,088	0
<i>Net OPEB Liability:</i>					
OPERS	1,317,120	234,318	0	1,551,438	0
Total Business-type Activities	<u>\$11,146,733</u>	<u>\$2,603,168</u>	<u>\$522,762</u>	<u>\$13,227,139</u>	<u>\$237,101</u>

The bonds and loans from the State Infrastructure Bank are financed through the Department of Transportation. The bonds and loans will be repaid from the debt service fund.

The City's outstanding State Infrastructure Bank Bonds and Loan are financed through the Department of Transportation (ODOT) from direct borrowings related to governmental activities in the amount of \$4,236,025 and contain provisions that in the event of default (1) if the bonds and loan have not been fully disbursed, termination of any and all of ODOT's obligations under the agreements and the commitment, (2) declaration that the entire unpaid balance of all indebtedness owed to ODOT is immediately due and payable, (3) exercise of all or any rights and remedies as ODOT may have under these agreements, and any of the other bond and loan documents, (4) inspect, examine and copy the books, records, accounts and financial data of the City, (5) ODOT may pursue all remedies now or hereafter existing at law or in equity to collect all amounts then due and thereafter to become due under these agreements, or any other debt document, or to enforcement the performance and observance of any other obligation or agreement of the City under the bond and loan documents.

The City has entered into contractual agreements for construction loans from the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OPWC will reimburse, advance or directly pay the construction costs of approved projects.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

The Harbor Heights OPWC loan is secured by the future collection of special assessments. In the event that the benefited property owner would fail to pay the assessment, payment would be made by the City. The West Avenue bridge Ohio Public Works Commission loan will be paid from the permanent improvement capital projects fund. The amounts due to the Ohio Water Development Authority and Ohio Public Works Commission loans are payable solely from sewer revenues.

The City's outstanding OPWC loans from direct borrowings and direct placements related to governmental activities of \$90,422 and related to business type activities of \$586,461 contain a provision that in an event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

Due to the COVID-19 pandemic, OPWC is not accepting payments for July 2020. All July 2020 payments will be deferred with no payment until January 2021. The City will have the option to make a double payment (for July 2020 and January 2021) in November, once January 2021 invoices are issued or make a single payment with a revised amortization schedule. There are no late fees or accrued interest as part of this deferral.

The City has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA). Under the terms of these agreements, the OWDA will reimburse, advance or directly pay the construction costs of approved projects. The OWDA will capitalize administrative costs and construction interest and then add them to the total amount of the final loan.

Lines of credit have been established with the Ohio Water Development Authority in the amount of \$4,213,361 for various projects in the wastewater enterprise fund. Since the loan repayment schedules have not yet been finalized, a repayment schedule is not included in the schedule of debt service requirements. Until a final repayment schedule is available, the City is paying based on estimates. The balance of these loans is as follows:

	December 31, 2019	Lines of Credit
Business-type Activities		
Wastewater Plant Improvements	\$3,233,136	\$3,678,322
Wastewater Plant Digesters	980,225	1,132,668
Total	\$4,213,361	\$4,810,990

The City's outstanding OWDA loans from direct borrowings of \$7,253,557 related to business-type activities contain a provision that in an event of default (1) the amount of such default shall bear interest at the default rate from the due date until the date of payment, (2) if any of the charges have not been paid within 30 days, in addition to the interest calculated at the default rate, a late charge of 1 percent on the amount of each default shall also be paid to the OWDA, and (3) for each additional 30 days during which the charges remain unpaid, the City shall continue to pay an additional late charge of 1 percent on the amount of the default until such charges are paid.

The City has pledged future wastewater treatment sewer bill charges to repay the OWDA, and OPWC loans. The loans are payable solely from net revenues and are payable through 2045. Annual principal and interest payments on the loans are expected to require 55.79 percent of net revenues in future years. The total principal and interest remaining to be paid on the loans is \$8,380,871 payable through 2045. Principal and interest paid for the current year and total net revenues were \$465,437 and \$834,337 respectively.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Compensated absences will be paid from the general fund, the code enforcement, street maintenance and repair, special revenue funds and the sanitation and wastewater treatment enterprise funds. The capital loan with ID Networks issued to purchase police equipment will be paid from the permanent improvement capital projects fund. Claims payable will be paid from the workers' compensation internal service fund (See Note 12). There is no repayment schedule for the net pension liability and net OPEB liability. However, employer pension/OPEB contributions are made from the following funds: the general fund, the policy levy, street maintenance and repair, fire pension, police pension and community development block grant special revenue funds and the sanitation and wastewater treatment enterprise funds. For additional information related to the net pension liability and net OPEB liability see Notes 20 and 21.

In 2019, the City transferred operations of the health department to the City of Ashtabula Board of Health. This transfer included moving the compensated absences, net pension liability and net OPEB liability related to the health department operations and is presented as a reduction to the long-term obligations.

The City's overall legal debt margin was \$17,801,885 at December 31, 2019. Principal and interest requirements to retire the City's long-term obligations outstanding at December 31, 2019, are as follows:

Governmental Activities

	<i>Long-term Obligations from Direct Borrowings</i>						
	State Infrastructure Bank				Special Assessment	OPWC Loan	Capital
	Bonds		Loans		OPWC Loan	West Avenue	Loan
	Principal	Interest	Principal	Interest	Harbor Heights	Bridge	Loan
2020	\$270,000	\$97,692	\$94,973	\$29,324	\$4,893	\$2,376	\$29,708
2021	270,000	91,618	97,842	26,455	0	4,752	29,708
2022	280,000	83,442	100,801	23,495	0	4,752	29,708
2023	290,000	74,967	103,846	20,450	0	4,752	0
2024	300,000	66,192	106,987	17,310	0	4,752	0
2025-2029	1,645,000	180,907	453,146	41,881	0	23,760	0
2030-2034	180,000	3,037	43,430	651	0	23,760	0
2035-2039	0	0	0	0	0	16,625	0
Total	\$3,235,000	\$597,855	\$1,001,025	\$159,566	\$4,893	\$85,529	\$89,124

Business-type Activities

	Long-term Obligations from Direct Borrowings		
	OPWC Loans	OWDA Loans	
		Principal	Interest
2020	\$24,691	\$81,652	\$34,464
2021	49,383	143,074	40,619
2022	49,383	144,622	39,071
2023	49,383	146,199	37,494
2024	49,383	147,805	35,888
2025-2029	234,415	764,195	154,270
2030-2034	96,810	809,238	109,227
2035-2039	33,013	540,170	61,827
2040-2044	0	215,836	26,859
2045	0	47,405	1,134
Total	\$586,461	\$3,040,196	\$540,853

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 18 - Leases

Capital Leases

During 2019, the City entered into capitalized leases for police cruisers, public works equipment and a sanitation truck. These leases meet the criteria for a capital lease and have been recorded on the governmental-wide and business-type statements. The original amount capitalized for the capital lease and the book value as of December 31, 2019 for governmental and business-type activities follows:

	Governmental Activities	Business-Type Activities
Vehicles	\$820,137	\$34,124
Less: Accumulated Depreciation	(225,032)	(16,249)
Leased property, net of depreciation	\$595,105	\$17,875

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2019.

	Governmental Activities
2020	\$161,475
2021	145,966
2022	145,966
2023	145,965
2024	145,966
2025	80,215
Total minimum lease payments	825,553
Less: amount representing interest	(80,726)
Present value of minimum lease payments	\$744,827

Operating Leases

The City, as a lessor, has entered into an agreement to assume the former Dairy Queen Inc. lease by Czap Fowler Limited, dba Hoffman's Pharmacy. The building, owned by the City was razed. The land is being leased to Czap Fowler Ltd for 30 years with five 10-year options to extend the lease. The City is also a lessor of twelve percent of a building to Keybank National Corporation. The current lease with Keybank is for seven years with a two five-year extensions at Keybank's option. The following schedule provides an analysis of the leased property at December 31, 2019:

	Czap Fowler Limited, dba Hoffman's Pharmacy	Keybank National Corporation
Land	\$3,415	\$0
Buildings	0	88,179
Leased property, total value	3,415	88,179
Less: Accumulated Depreciation	0	(41,352)
Leased property, net of depreciation	\$3,415	\$46,827

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

The following is a schedule by years of minimum future rentals on the operating leases as of December 31, 2019:

	Hoffman's Pharmacy	Keybank National
2020	\$9,600	\$40,000
2021	9,600	0
2022	9,600	0
2023	10,800	0
2024	10,800	0
2025-2029	56,400	0
2030-2034	62,400	0
2035-2037	39,600	0
Total minimum lease payments	\$208,800	\$40,000

Note 19 – Construction and Other Significant Commitments

Contractual Commitments

At December 31, 2019, the City's significant contractual commitments consisted of:

Project	Contract Amount	Amount Paid	Remaining Contract
Wastewater Treatment Plant Improvements	\$3,678,322	\$1,926,987	\$1,751,335
Wastewater Treatment Plant Digester	1,717,510	1,295,656	421,854
Total	\$5,395,832	\$3,222,643	\$2,173,189

\$97,165 of the remaining commitment amounts were encumbered at December 31, 2019.

Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds		Proprietary Funds	
General Fund	\$44,992	Sanitation	\$41,583
Community Development Block Grant Fund	172,623	Wastewater Treatment	226,082
Street Maintenance and Repair Fund	26,969	Internal Service Funds	1,000
Permanent Improvement	142,572		
Other Governmental Funds	48,028	Total Proprietary Funds	\$268,665
Total Governmental Funds	\$435,184		

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 20 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability /Net OPEB Liability

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability represent the City’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 21 for the required OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. The City does not have any members that contribute to the combined plan.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2019 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
 2019 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** These pension and employer health care rates are for the traditional plan. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2019, The City's contractually required contribution was \$597,103 for the traditional plan and \$3,430 for the member-directed plan. Of these amounts, \$95,378 is reported as an intergovernmental payable for the traditional plan and \$1,913 for the member-directed plan.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F CAFR referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3 percent or the percent increase, if any, in the Consumer Price Index over the 13 month period ending on September 30th of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013, is equal to 3 percent of their base pension or disability benefit.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2019 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 2019 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution to OP&F was \$800,739 for 2019. Of this amount, \$131,114 is reported as an intergovernmental payable.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	OPERS <u>Traditional Plan</u>	<u>OP&F</u>	<u>Total</u>
Proportion of the Net Pension Liability/Asset:			
Current Measurement Date	0.03082848%	0.16245500%	
Prior Measurement Date	<u>0.03133440%</u>	<u>0.17670000%</u>	
Change in Proportionate Share	<u>-0.00050592%</u>	<u>-0.01424500%</u>	
Proportionate Share of the:			
Net Pension Liability	\$8,443,294	\$13,260,621	\$21,703,915
Pension Expense	1,843,881	1,669,732	3,513,613

2019 pension expense for the member-directed defined contribution plan was \$3,430. The aggregate pension expense for all pension plans was \$3,517,043 for 2019.

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS <u>Traditional Plan</u>	<u>OP&F</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$390	\$544,826	\$545,216
Changes of assumptions	735,010	351,558	1,086,568
Net difference between projected and actual earnings on pension plan investments	1,145,991	1,633,697	2,779,688
Changes in proportion and differences between City contributions and proportionate share of contributions	52,951	566,767	619,718
City contributions subsequent to the measurement date	<u>597,103</u>	<u>800,739</u>	<u>1,397,842</u>
Total Deferred Outflows of Resources	<u>\$2,531,445</u>	<u>\$3,897,587</u>	<u>\$6,429,032</u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	OPERS		
	Traditional Plan	OP&F	Total
Deferred Inflows of Resources			
Differences between expected and actual experience	\$110,865	\$12,383	\$123,248
Changes in proportion and differences between City contributions and proportionate share of contributions	62,254	907,282	969,536
Total Deferred Inflows of Resources	\$173,119	\$919,665	\$1,092,784

\$1,397,842 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		
	Traditional Plan	OP&F	Total
Year Ending December 31:			
2020	\$779,609	\$688,748	\$1,468,357
2021	342,330	331,508	673,838
2022	106,315	403,290	509,605
2023	532,969	705,088	1,238,057
2024	0	48,549	48,549
Total	\$1,761,223	\$2,177,183	\$3,938,406

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2018, are presented as follows:

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	OPERS Traditional Plan
Wage Inflation	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple
Investment Rate of Return	7.2 percent
Actuarial Cost Method	Individual Entry Age

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change was effective beginning with the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other investments	18.00	5.50
Total	100.00 %	5.95 %

Discount Rate For 2018, the discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. For 2017, the discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
City's proportionate share of the net pension liability			
OPERS Traditional Plan	\$12,473,203	\$8,443,294	\$5,094,406

Actuarial Assumptions – OP&F

OP&F’s total pension liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2018, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.80 %
Domestic Equity	16.00	5.50
Non-US Equity	16.00	5.90
Private Markets	8.00	8.40
Core Fixed Income *	23.00	2.60
High Yield Fixed Income	7.00	4.80
Private Credit	5.00	7.50
U.S. Inflation Linked Bonds*	17.00	2.30
Master Limited Partnerships	8.00	6.40
Real Assets	8.00	7.00
Private Real Estate	12.00	6.10
Total	120.00 %	

Note: Assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$17,430,172	\$13,260,621	\$9,776,358

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 21 – Defined Benefit OPEB Plans

See Note 20 for a description of the net OPEB liability

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. The City does not have any employees that contribute to the combined plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, beginning January 1, 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$3,430 for 2019. Of this amount, \$547 is reported as an intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$19,160 for 2019. Of this amount, \$3,168 is reported as an intergovernmental payable.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&F</u>	
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.02929152%	0.16245500%	
Prior Measurement Date	<u>0.03110000%</u>	<u>0.17670000%</u>	
Change in Proportionate Share	<u>-0.00180848%</u>	<u>-0.01424500%</u>	
			<u>Total</u>
Proportionate Share of the Net OPEB Liability	\$3,818,922	\$1,479,403	\$5,298,325
OPEB Expense	\$364,018	(\$7,301,311)	(\$6,937,293)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$1,293	\$0	\$1,293
Changes of assumptions	123,127	766,851	889,978
Net difference between projected and actual earnings on OPEB plan investments	175,075	50,079	225,154
Changes in proportion and differences between City contributions and proportionate share of contributions	38,003	504,133	542,136
City contributions subsequent to the measurement date	<u>3,430</u>	<u>19,160</u>	<u>22,590</u>
Total Deferred Outflows of Resources	<u>\$340,928</u>	<u>\$1,340,223</u>	<u>\$1,681,151</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$10,362	\$39,636	\$49,998
Changes of assumptions	0	409,568	409,568
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>41,108</u>	<u>633,094</u>	<u>674,202</u>
Total Deferred Inflows of Resources	<u>\$51,470</u>	<u>\$1,082,298</u>	<u>\$1,133,768</u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

\$22,590 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2020	\$151,447	\$47,523	\$198,970
2021	18,163	47,523	65,686
2022	28,222	47,523	75,745
2023	88,196	62,670	150,866
2024	0	38,790	38,790
Thereafter	0	(5,264)	(5,264)
Total	\$286,028	\$238,765	\$524,793

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	3.71 percent
Prior Measurement date	3.31 percent
Health Care Cost Trend Rate:	
Current measurement date	10.0 percent, initial 3.25 percent, ultimate in 2029
Prior Measurement date	7.25 percent, initial 3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age Normal

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change was be effective for the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.6 percent for 2018.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	<u>100.00 %</u>	<u>5.16 %</u>

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Discount Rate A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	1% Decrease (2.96%)	Current Discount Rate (3.96%)	1% Increase (4.96%)
City's proportionate share of the net OPEB liability	\$4,885,826	\$3,818,922	\$2,970,453

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuary's project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$3,670,813	\$3,818,922	\$3,989,505

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Actuarial Assumptions – OP&F

OP&F’s total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	4.66 percent
Prior measurement date	3.24 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 20.

Discount Rate For 2019, the total OPEB liability was calculated using the discount rate of 4.66 percent. For 2018, the total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13 percent at December 31, 2018 and 3.16 percent at December 31, 2017, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 4.66 percent for 2018 and 3.24 percent for 2017. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2031. The long-term expected rate of return on health care investments was applied to projected costs through 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66 percent), or one percentage point higher (5.66 percent) than the current rate.

	1% Decrease (3.66%)	Current Discount Rate (4.66%)	1% Increase (5.66%)
City's proportionate share of the net OPEB liability	\$1,802,316	\$1,479,403	\$1,208,344

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 22 – Joint Economic Development Districts

Ashtabula Township

The City of Ashtabula -Ashtabula Township Joint Economic Development District (JEDD) was formed in 2013. It is entirely located in Ashtabula Township, and its primary purpose is to promote regional growth and economic development. In March 2013, the JEDD Board levied a municipal income tax of 1.8 percent in the JEDD effective May 1, 2014. The JEDD Board also contracted with the City of Ashtabula to administer this income tax. The JEDD has been amended five times to add properties; the most recent amendment occurring September 16, 2016.

The JEDD agreement requires the City of Ashtabula and Ashtabula Township share the income tax receipts 50/50 after income tax administration costs, a five percent deduction for the JEDD's Operating Expenditure Fund for long-term maintenance and twenty percent to the City's wastewater treatment fund for long-term capital improvements.

Saybrook Township

The City has two Joint Economic Development Districts (JEDD) with neighboring Saybrook Township. The City of Ashtabula - Saybrook Township Depot Road JEDD I was formed in 2013 and the City of Ashtabula - Saybrook Township Route 20 JEDD II was formed in 2015. The JEDDs are entirely located in Saybrook Township, and their primary purpose is to promote regional growth and economic development. In March, 2013 the JEDD I Board levied a municipal income tax of 1.8 percent in the JEDD effective May 1, 2014. In March 2016, the JEDD II Board levied a municipal income tax of 1.8 percent in the JEDD effective March 31, 2016. Both Saybrook Township JEDD Boards also contract with the City of Ashtabula to administer this income tax.

The JEDD agreement requires the City of Ashtabula and Saybrook Township share the income tax receipts 50/50 after income tax administration costs, a five percent deduction for the JEDD's Operating Expenditure Fund for long-term maintenance and twenty percent to the City's wastewater treatment fund for long-term capital improvements.

Note 23 – Insurance Purchasing Pool

The City participates in the Jefferson Health Plan (Plan), a risk-sharing, claims servicing, and insurance purchasing pool, including two insurance consortiums. Each participant appoints a member of the insurance plan's assembly. The Plan's business and affairs are conducted by a nine member Board of Directors elected from the assembly. The Plan offers medical, dental, and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$100,000, under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$500,000, and all claims between the deductible limit and the \$500,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan's participants. All participants pay a premium rate that is actuarially calculated based on the participant's actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$500,000, stop loss coverage is purchased, as well as from an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 24 – Transfer of Operations

Consistent with the provisions of Ohio Revised Code Section 3709.36, the City of Ashtabula's health department was reorganized as a legally separate organization (Ashtabula Board of Health) rather than continuing to operate as a department of the City. This change was effective January 1, 2019 and is being accounted for by the City as a transfer of operations. The Board is reported as a discretely presented component unit of the City. For 2019, the City is reporting a special item of \$355,869 for the gain on transfer of operations on the statement of activities and \$15,505 for the loss on transfer of operations on the statement of revenues, expenditures and changes in fund balances. Other than the special item, the City did not report any revenues or expenditures/expenses related to the health department.

Note 25 – Subsequent Event

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The City's investment portfolio and the investments of the pension and other employee benefit plans in which the City participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Note 26 – Ashtabula Board of Health

Description of Reporting Entity

The Ashtabula Board of Health, (Board) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Board is directed by a five member Board and a Health Commissioner, all of which are appointed by the City. Among its various duties, the Board provides for the prompt diagnosis and control of communicable diseases. The Board may also inspect businesses where food is manufactured, handled, stored, or offered for sale.

Summary of Significant Accounting Policies

The financial statements of the Board have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Basis of Presentation

The Board's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

Fund Accounting

The Board uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. All of the Board's general fund is a governmental fund.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

Measurement Focus

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the Board are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Revenues – Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the Board receives value without directly giving equal value in return, include grants. Revenue from grants are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Board must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Board on a reimbursement basis.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable.

Cash and Cash Equivalents

The City of Ashtabula's Finance Director is custodian for the Board's deposits. The City's deposit and investment pool holds the Board's assets, valued at the Finance Director's reported carrying amount

Inventory

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of expendable supplies held for consumption.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Capital Assets

All of the Board's capital assets are general capital assets generally resulting from expenditures in governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are capitalized at cost and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value on the date donated. The Board maintains a capitalization threshold of one thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets are depreciated, except land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	5 - 50 years
Furniture, Fixtures and Equipment	3 - 25 years
Vehicles	3 - 7 years

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liabilities, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans' fiduciary net position is not sufficient for payment of those benefits.

Transfer of Operations

Consistent with the provisions of Ohio Revised Code Section 3709.36, the City of Ashtabula's health department was reorganized as a legally separate organization rather than continuing to operate as a department of the City. This change was effective January 1, 2019 and is being accounted for as a transfer of operations in 2019. The Board is reported as a discretely presented component unit of the City of Ashtabula (See Note 1).

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

The amounts recognized as of the effective date of the transfer are:

	<u>General Fund</u>
Fund Balance at January 1, 2019	\$0
Adjustments:	
Assets	18,182
Liabilities	(2,677)
Total Adjusted Fund Balance at January 1, 2019	\$15,505
	<u>Board of Health</u>
	<u>at 1/1/19</u>
Assets	
Current and Other Assets	\$18,182
Depreciable Capital Assets	33,165
<i>Total Assets</i>	51,347
Deferred Outflows of Resources	
Pension	73,079
OPEB	13,116
<i>Total Deferred Outflows of Resources</i>	86,195
Liabilities	
Current Liabilities	\$2,677
Long-Term Liabilities:	
Due in One Year	19,936
Due in More than One Year	
Other Amounts	72,761
Net Pension Liability	204,823
Net OPEB Liability	135,089
<i>Total Liabilities</i>	435,286
Deferred Inflows of Resources	
Pension	48,062
OPEB	10,063
<i>Total Deferred Inflows of Resources</i>	58,125
Net Position	
Unrestricted	(\$355,869)

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Capital Assets

A summary of the Board's capital assets at December 31, 2019 follows:

	Balance 12/31/2018	Additions	Deductions	Balance 12/31/2019
Governmental Activities:				
Capital Assets being Depreciated				
Buildings and Improvements	\$99,253	\$0	\$0	\$99,253
Furniture, Fixtures and Equipment	23,688	3,184	0	26,872
Vehicles	17,650	0	0	17,650
<i>Total Capital Assets being Depreciated</i>	<u>140,591</u>	<u>3,184</u>	<u>0</u>	<u>143,775</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(72,025)	(1,190)	0	(73,215)
Furniture, Fixtures and Equipment	(22,458)	(933)	0	(23,391)
Vehicles	(12,943)	(3,530)	0	(16,473)
<i>Total Accumulated Depreciation</i>	<u>(107,426)</u>	<u>(5,653)</u>	<u>0</u>	<u>(113,079)</u>
Total Capital Assets being Depreciated, Net	<u>33,165</u>	<u>(2,469)</u>	<u>0</u>	<u>30,696</u>
Governmental Activities Capital Assets, Net	<u><u>\$33,165</u></u>	<u><u>(\$2,469)</u></u>	<u><u>\$0</u></u>	<u><u>\$30,696</u></u>

Depreciation expense was charged to public health services in the amount of \$5,653.

Long-Term Obligations

A schedule of changes in long-term obligations of the Board during 2019 follows:

	Principal Outstanding 1/1/2019	Additions	Deletions	Principal Outstanding 12/31/2019	Amounts Due In One Year
Governmental Activities					
Other Long-term Obligations					
Net Pension Liability:					
OPERS	\$204,823	\$0	\$146,981	\$351,804	\$0
Net OPEB Liability:					
OPERS	135,089	0	24,033	159,122	0
Compensated Absences	92,697	16,856	19,936	89,617	28,511
<i>Total Governmental Activities</i>	<u><u>\$432,609</u></u>	<u><u>\$16,856</u></u>	<u><u>\$190,950</u></u>	<u><u>\$600,543</u></u>	<u><u>\$28,511</u></u>

Compensated absences will be paid from the general fund. The Board pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension liability and net OPEB liability. However, employer pension and OPEB contributions are made from the general fund. For additional information related to the net pension liability and the net OPEB liability, see Notes 20 and 21.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The Board participates in the Ohio Public Employees Retirement System. See Note 19 for a description of the plan and the related actuarial assumptions.

The Board's contractually required contribution was \$24,879 for the traditional plan and \$143 for the member-directed plan. Of these amounts, \$4,466 is reported as an intergovernmental payable for the traditional plan and \$90 for the member-directed plan.

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Board's proportion of the net pension liability was based on the Board's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the Board's defined benefit pension plans:

	OPERS Traditional Plan
Proportion of the Net Pension Liability:	
Current Measurement Date	0.00128452%
Prior Measurement Date	0.00130560%
Change in Proportionate Share	-0.00002108%
Proportionate Share of the:	
Net Pension Liability	\$351,804
Pension Expense	89,874

2019 pension expense for the member-directed defined contribution plan was \$143. The aggregate pension expense for all pension plans was \$90,017 for 2019.

At December 31, 2019, the Board reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS Traditional Plan
Deferred Outflows of Resources	
Differences between expected and actual experience	\$15
Changes of assumptions	30,627
Net difference between projected and actual earnings on pension plan investments	47,749
Changes in proportion and differences between Board contributions and proportionate share of contributions	10,763
Board contributions subsequent to the measurement date	24,879
Total Deferred Outflows of Resources	\$114,033

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

	OPERS Traditional Plan
Deferred Inflows of Resources	
Differences between expected and actual experience	\$4,619
Changes in proportion and differences between Board contributions and proportionate share of contributions	2,411
Total Deferred Inflows of Resources	\$7,030

\$24,879 reported as deferred outflows of resources related to pension resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan
Year Ending December 31:	
2020	\$41,223
2021	14,264
2022	4,429
2023	22,208
Total	\$82,124

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the Board's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
Board's proportionate share of the net pension liability			
OPERS Traditional Plan	\$519,717	\$351,804	\$212,267

Net Other Postemployment Benefits Liability

The Board participates in Ohio Public Employees Retirement System. See Note 19 and 20 for a description of the net OPEB liability.

The Board's contractually required contribution was \$143 for 2019. Of this amount, \$26 is reported as an intergovernmental payable.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Board's proportion of the net OPEB liability was based on the Board's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.00122048%
Prior Measurement Date	0.00124400%
Change in Proportionate Share	-0.0000235%
Proportionate Share of the Net Pension Liability	\$159,122
OPEB Expense	\$15,169

At December 31, 2019, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>
Deferred Outflows of Resources	
Differences between expected and actual experience	\$54
Changes of assumptions	5,130
Net difference between projected and actual earnings on OPEB plan investments	7,295
Changes in proportion and differences between Board contributions and proportionate share of contributions	1,583
Board contributions subsequent to the measurement date	143
Total Deferred Outflows of Resources	\$14,205
Deferred Inflows of Resources	
Differences between expected and actual experience	\$432
Changes in proportion and differences between Board contributions and proportionate share of contributions	1,713
Total Deferred Inflows of Resources	\$2,145

\$143 reported as deferred outflows of resources related to OPEB resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Year Ending December 31:	OPERS
2020	\$6,311
2021	756
2022	1,174
2023	3,676
Total	\$11,917

Sensitivity of the Board's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the Board's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the Board's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	1% Decrease (2.96%)	Current Discount Rate (3.96%)	1% Increase (4.96%)
Board's proportionate share of the net OPEB liability	\$203,576	\$159,122	\$123,769

Sensitivity of the Board's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
Board's proportionate share of the net OPEB liability	\$152,951	\$159,122	\$166,229

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Note 27 - Ashtabula City Port Authority

Description of Reporting Entity

The Ashtabula City Port Authority is a legally separate entity, statutorily created under Section 4582.02 of the Ohio Revised Code, served by a seven-member board of directors appointed by the City Manager with the approval of City Council. Charged with the responsibility of industrial development and the improvement of Ashtabula's interconnecting waterways, the Port Authority is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. The Ashtabula City Port Authority is fiscally dependent on the City and is therefore presented as a component unit of the City (See Note 1).

Summary of Significant Accounting Policies

The Ashtabula Port Authority's financial information is presented on the statement of net position and statement of activities using the full accrual basis of accounting and the economic resources measurement focus.

Due to Primary Government

Payables resulting from transactions between the Ashtabula Port Authority and the primary government are classified as "due to primary government" on the financial statements.

Property, Plant, Equipment and Depreciation

Capital assets at the Ashtabula Port Authority are capitalized. All capital assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year.

Donated capital assets are recorded at their acquisition values as of the date donated. The Ashtabula Port Authority has established a capitalization threshold for capital assets at \$1,000 with the exception of land, as all land is listed regardless of cost.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets. Depreciation for the Ashtabula Port Authority is computed over either ten or thirty nine years.

Deposits and Investments

The Ashtabula Port Authority follows the same statutory requirements for deposits and investments as the primary government (See Note 8).

At year-end, the carrying amount of the Ashtabula Port Authority's deposits was \$136,334. The entire balance was covered by federal depository insurance.

City of Ashtabula, Ohio
Notes To The Basic Financial Statements
For the Year Ended December 31, 2019

Capital Assets

A summary of the Ashtabula City Port Authority's capital assets at December 31, 2019 follows:

	<u>Balance</u> <u>12/31/2018</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>12/31/2019</u>
Governmental Activities				
Capital Assets, Non-depreciable				
Land	\$1,732,135	\$0	\$0	\$1,732,135
Capital Assets, Depreciable				
Buildings and Improvements	638,722	0	0	638,722
Less: Accumulated Depreciation				
Buildings and Improvements	(480,409)	(18,669)	0	(499,078)
Total Assets, Depreciable, Net	<u>158,313</u>	<u>(18,669)</u>	<u>0</u>	<u>139,644</u>
Governmental Activities				
Capital Assets, Net	<u>\$1,890,448</u>	<u>(\$18,669)</u>	<u>\$0</u>	<u>\$1,871,779</u>

Long-term Debt

In 2006 the Ashtabula City Port Authority received a State of Ohio Rural Industrial Park loan from the Ohio Department of Development for the City's Industrial Park, in the amount of \$375,000. This loan bears no interest for years one through five with no payments due. Years six through fifteen bear interest at three percent. The City loaned the Ashtabula City Port Authority money in the amount of \$150,000. The loan has been paid in full as of December 31, 2019.

A schedule of changes in long-term obligations of the Port Authority during 2019 follows:

	<u>Principal</u> <u>Outstanding</u> <u>12/31/2018</u>	<u>Additions</u>	<u>Deletions</u>	<u>Principal</u> <u>Outstanding</u> <u>12/31/2019</u>	<u>Amounts</u> <u>Due in</u> <u>One Year</u>
Due to Primary Government:					
City of Ashtabula - Loan	\$9,298	\$0	\$9,298	\$0	\$0
Other Long-Term Debt:					
Industrial Park Loan	<u>97,803</u>	<u>0</u>	<u>41,080</u>	<u>56,723</u>	<u>42,330</u>
<i>Total Component Unit Debt</i>	<u>\$107,101</u>	<u>\$0</u>	<u>\$50,378</u>	<u>\$56,723</u>	<u>\$42,330</u>

Principal and interest requirements to retire the Industrial Park loan is as follows:

	<u>Industrial Park Loan</u>	
	<u>Principal</u>	<u>Interest</u>
2020	\$42,330	\$1,123
2021	<u>14,393</u>	<u>90</u>
Total	<u>\$56,723</u>	<u>\$1,213</u>

Required Supplementary Information

City of Ashtabula, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
*Last Six Years (1) **

	2019	2018	2017
City's Proportion of the Net Pension Liability	0.03082848%	0.00313344%	0.03139800%
City's Proportionate Share of the Net Pension Liability	\$8,443,294	\$5,120,584	\$7,129,950
City's Covered Payroll	\$4,164,071	\$4,313,369	\$4,058,875
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	202.77%	118.71%	175.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.66%	84.66%	77.25%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to required supplementary information

2016	2015	2014
0.03260200%	0.03234900%	0.03234900%
\$5,647,078	\$3,901,652	\$3,813,526
\$4,057,708	\$3,965,950	\$3,952,112
139.17%	98.38%	96.49%
81.08%	86.45%	86.36%

City of Ashtabula, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Public Employees Retirement System - OPEB Plan
*Last Three Years (1)**

	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.02929152%	0.03110000%	0.02999000%
City's Proportionate Share of the Net OPEB Liability	\$3,818,922	\$3,377,231	\$3,029,092
City's Covered Payroll	\$4,248,571	\$4,405,944	\$4,120,725
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	89.89%	76.65%	73.51%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to required supplementary information

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City of Ashtabula, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Police and Fire Pension Fund
*Last Six Years (1)**

	2019	2018	2017
City's Proportion of the Net Pension Liability	0.16245500%	0.17670000%	0.16214500%
City's Proportionate Share of the Net Pension Liability	\$13,260,621	\$10,844,876	\$10,270,102
City's Covered Payroll	\$3,721,773	\$3,463,441	\$3,821,838
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	356.30%	313.12%	268.72%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	63.07%	70.91%	68.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to required supplementary information

2016	2015	2014
0.16968200%	0.17031280%	0.17031280%
\$10,915,762	\$8,822,913	\$8,294,768
\$3,492,208	\$3,394,120	\$3,377,143
312.57%	259.95%	245.61%
66.77%	71.71%	73.00%

City of Ashtabula, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Police and Fire Pension Fund - OPEB Plan
*Last Three Years (1)**

	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.16245500%	0.17670000%	0.16214500%
City's Proportionate Share of the Net OPEB Liability	\$1,479,403	\$10,011,575	\$7,696,659
City's Covered Payroll	\$3,721,773	\$3,463,441	\$3,821,838
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.75%	289.06%	201.39%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.57%	14.13%	15.96%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date which is the prior year end.

See accompanying notes to required supplementary information

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City of Ashtabula, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Public Employees Retirement System
Last Seven Years (1)

	2019	2018	2017
Net Pension Liability - Traditional Plan			
Contractually Required Contribution	\$597,103	\$582,970	\$560,738
Contributions in Relation to the Contractually Required Contribution	<u>(597,103)</u>	<u>(582,970)</u>	<u>(560,738)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$4,265,021	\$4,164,071	\$4,313,369
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.00%
Net OPEB Liability - OPERS Plan (2)			
Contractually Required Contribution	\$3,430	\$3,380	\$46,837
Contributions in Relation to the Contractually Required Contribution	<u>(3,430)</u>	<u>(3,380)</u>	<u>(46,837)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (3)	\$4,365,042	\$4,248,571	\$4,405,944
Contributions as a Percentage of Covered Payroll	0.08%	0.08%	1.06%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added each year.

(2) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

(3) The OPEB plan includes the members from the traditional plan and the member directed plan. The member directed pension is a defined contribution pension plan; therefore, the pension side is not included above.

See accompanying notes to the required supplementary information

2016	2015	2014	2013
\$487,065	\$486,925	\$475,914	\$513,775
<u>(487,065)</u>	<u>(486,925)</u>	<u>(475,914)</u>	<u>(513,775)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$4,058,875	\$4,057,708	\$3,965,950	\$3,952,112
12.00%	12.00%	12.00%	13.00%
\$83,652			
<u>(83,652)</u>			
<u>\$0</u>			
\$4,120,725			
2.03%			

City of Ashtabula, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Police and Fire Pension Fund
Last Ten Years

	2019	2018	2017	2016
Net Pension Liability				
Contractually Required Contribution	\$800,739	\$778,231	\$722,156	\$798,447
Contributions in Relation to the Contractually Required Contribution	<u>(800,739)</u>	<u>(778,231)</u>	<u>(722,156)</u>	<u>(798,447)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (1)	\$3,832,066	\$3,721,773	\$3,463,441	\$3,821,838
Pension Contributions as a Percentage of Covered Payroll:	<u>20.90%</u>	<u>20.91%</u>	<u>20.85%</u>	<u>20.89%</u>
Net OPEB Liability				
Contractually Required Contribution	\$19,160	\$18,647	\$17,317	\$19,109
Contributions in Relation to the Contractually Required Contribution	<u>(19,160)</u>	<u>(18,647)</u>	<u>(17,317)</u>	<u>(19,109)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll:	<u>0.55%</u>	<u>0.54%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll:	<u>21.45%</u>	<u>21.45%</u>	<u>21.35%</u>	<u>21.39%</u>

(1) The City's covered payroll is the same for the pension and OPEB.

See accompanying notes to the required supplementary information

2015	2014	2013	2012	2011	2010
\$730,369	\$712,748	\$602,246	\$429,316	\$491,755	\$482,102
(730,369)	(712,748)	(602,246)	(429,316)	(491,755)	(482,102)
\$0	\$0	\$0	\$0	\$0	\$0
\$3,492,208	\$3,394,120	\$3,377,143	\$2,915,647	\$3,335,715	\$3,270,716
20.91%	21.00%	17.83%	14.72%	14.74%	14.74%
\$17,461	\$16,971	\$122,140	\$196,807	\$225,161	\$220,773
(17,461)	(16,971)	(122,140)	(196,807)	(225,161)	(220,773)
\$0	\$0	\$0	\$0	\$0	\$0
0.50%	0.50%	3.62%	6.75%	6.75%	6.75%
21.41%	21.50%	21.45%	21.47%	21.49%	21.49%

City of Ashtabula, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2019

Changes in Assumptions – OPERS Pension– Traditional Plan

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used beginning in 2017 and in 2016 and prior are presented below:

	2019	2018 and 2017	2016 and prior
Wage Inflation	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

City of Ashtabula, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2019

Changes in Assumptions – OP&F Pension

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	Beginning in 2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported beginning in 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported beginning in 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

City of Ashtabula, Ohio
Notes to the Required Supplementary Information
For the year ended December 31, 2019

Changes in Assumptions – OPERS OPEB

For 2019, the single discount rate changed from 3.85 percent to 3.96 percent and the municipal bond rate changed from 3.31 percent to 3.71 percent. For 2019, the health care cost trend rate was 10 percent, initial; 3.25 ultimate in 2029. For 2018, the health care cost trend rate was 7.25 percent, initial; 3.25 percent ultimate in 2028.

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

Changes in Assumptions – OP&F OPEB

For 2019, the single discount rate changed from 3.24 percent to 4.66 percent.

For 2018, the single discount rate changed from 3.79 percent to 3.24 percent.

Changes in Benefit Terms – OP&F OPEB

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

**Combining and Individual Fund Statements
and Schedules**

Fund Descriptions – Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Following is a description of the City's nonmajor special revenue funds:

Code Enforcement Fund - To account for and report rental unit inspection fees collected, committed to ensuring each unit meets minimum standards for health and safety.

Fire Pension Fund - To account for and report restricted property taxes levied for the payment of the current and accrued liability for fire disability and pension benefits.

Food Service Fund - To account for and report committed food service establishment inspection and license and permit fees collected by the City. The operations of the food service fund were transferred to the City of Ashtabula's Board of Health effective January 1, 2019.

Indigent Alcohol Fund - To account for and report restricted fees collected by the municipal court from persons' whose driver's license or permit was suspended for driving under the influence of alcohol.

Law Enforcement Trust Fund - To account for and report the custody of restricted proceeds and property subject to seizure/receipt/expenditure from court ordered forfeiture of criminal assets and mandatory drug fines.

Motor Vehicle License Tax Fund - To account for and report restricted resources received as a result of the County's levied motor vehicle license tax.

Paving Levy Fund - To account for and report the restricted property and other taxes collected from the 4 mill, five year paving levy dedicated to street improvements throughout the City. This fund did not have any budgetary activity during 2019; therefore budgetary information is not provided.

Municipal Probation Services Fund - To account for and report restricted fines received from municipal probation.

Municipal Court Security Fund - To account for and report municipal court fines restricted to update security in the municipal court.

Indigent Drivers Interlock and Alcohol Monitoring Fund - To account for and report municipal court fines restricted to interlock alcohol monitoring for indigent offenders.

Police Levy Fund - To account for and report the restricted property and other taxes collected for police officer wages and benefits.

Police Pension Fund - To account for and report restricted property tax levies for the payment of the current and accrued liability for police disability and pension benefits.

Public Health Nursing Fund - To account for and report committed fees received from residents who utilize the services of the home nursing program sponsored by the Department of Health of the City. The operations of the public health nursing fund were transferred to the City of Ashtabula's Board of Health effective January 1, 2019.

State Highway Fund - To account for and report the portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance of State highways within the City.

(continued)

Fund Descriptions – Nonmajor Governmental Funds (continued)

Nonmajor Special Revenue Fund (continued)

Recycling Grant Fund - To account for and report restricted State monies to implement a curbside recycling program. This fund did not have any budgetary activity during 2019; therefore budgetary information is not provided.

Police Grant Fund - To account for and report restricted Federal monies from the Department of Homeland Security to be used for drug use prevention.

Fire Grant Fund - To account for and report restricted State monies from the Ohio Department of Public Safety for the purpose of purchasing various equipment for the fire department.

Parks and Recreation Fund - To account for and report restricted property tax levies and franchise fees received for park improvements and concession stand operations.

Street Lighting Fund – To account for and report restricted service assessment revenue to provide street lighting within the City.

Other Grants Fund - To account for and report restricted State monies from the Ohio Environmental Agency for land restoration.

Fire Escrow Fund - To account for and report restricted deposits made by property owners or insurance companies to ensure that fire damaged buildings are restored or razed in compliance with the City building code.

Nonmajor Debt Service Fund

Debt service funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal interest.

Debt Service Fund – The debt service fund is used to account for and report the restricted property and other taxes collected and special assessments for, and the payment of, general long-term debt principal, interest and related costs.

Nonmajor Capital Projects Funds

Capital Projects Funds are used to account and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds or for assets that will be held in trust.

Municipal Court Computer Fund - To account for and report municipal court fines restricted for updating the court technology system.

Municipal Court Special Projects Fund - To account for and report restricted fines and forfeitures to be used for capital upgrades to the courts.

City of Ashtabula, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$908,456	\$59,675	\$149,128	\$1,117,259
Cash and Cash Equivalents:				
In Segregated Accounts	4,221	0	0	4,221
Receivables:				
Property Taxes	2,164,457	0	0	2,164,457
Accounts	82,072	0	0	82,072
Intergovernmental Receivable	151,678	0	0	151,678
Prepaid Items	3,147	0	1,111	4,258
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	84,509	0	0	84,509
<i>Total Assets</i>	<u>\$3,398,540</u>	<u>\$59,675</u>	<u>\$150,239</u>	<u>\$3,608,454</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$99,230	\$0	\$750	\$99,980
Accrued Wages	30,804	0	1,859	32,663
Intergovernmental Payable	119,591	0	878	120,469
<i>Payable from Restricted Assets:</i>				
Accounts Payable	84,509	0	0	84,509
<i>Total Liabilities</i>	<u>334,134</u>	<u>0</u>	<u>3,487</u>	<u>337,621</u>
Deferred Inflows of Resources				
Property Tax	1,915,551	0	0	1,915,551
Unavailable Revenue	451,125	0	0	451,125
<i>Total Deferred Inflows of Resources</i>	<u>2,366,676</u>	<u>0</u>	<u>0</u>	<u>2,366,676</u>
Fund Balances				
Nonspendable	3,147	0	1,111	4,258
Restricted	745,456	59,675	145,641	950,772
Committed	56,507	0	0	56,507
Unassigned (Deficit)	(107,380)	0	0	(107,380)
<i>Total Fund Balances</i>	<u>697,730</u>	<u>59,675</u>	<u>146,752</u>	<u>904,157</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$3,398,540</u>	<u>\$59,675</u>	<u>\$150,239</u>	<u>\$3,608,454</u>

City of Ashtabula, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$1,252,824	\$0	\$0	\$1,252,824
Charges for Services	306,621	0	0	306,621
Licenses and Permits	160,411	0	0	160,411
Fines and Forfeitures	135,979	0	111,468	247,447
Intergovernmental	300,221	0	0	300,221
Special Assessments	0	10,134	0	10,134
Contributions and Donations	6,365	0	0	6,365
Other	1,595	0	321	1,916
<i>Total Revenues</i>	<u>2,164,016</u>	<u>10,134</u>	<u>111,789</u>	<u>2,285,939</u>
Expenditures				
Current:				
General Government				
Legislative and Executive	0	296	0	296
Judicial System	98,400	0	42,845	141,245
Security of Persons and Property:				
Police	1,129,617	0	0	1,129,617
Fire	393,946	0	0	393,946
Street Maintenance and Repairs	535,148	0	0	535,148
Housing and Community Development	335,925	0	0	335,925
Leisure Time Activities	325,003	0	0	325,003
Capital Outlay	0	0	67,182	67,182
Debt Service:				
Principal Retirement	0	14,533	0	14,533
<i>Total Expenditures</i>	<u>2,818,039</u>	<u>14,829</u>	<u>110,027</u>	<u>2,942,895</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(654,023)	(4,695)	1,762	(656,956)
Other Financing Sources (Uses)				
Transfers In	500,924	4,751	0	505,675
Transfers Out	(11,940)	0	0	(11,940)
<i>Total Other Financing Sources (Uses)</i>	<u>488,984</u>	<u>4,751</u>	<u>0</u>	<u>493,735</u>
<i>Net Change in Fund Balances</i>	(165,039)	56	1,762	(163,221)
Special Item - Transfer of				
Health Department Operations	(15,505)	0	0	(15,505)
<i>Fund Balances Beginning of Year</i>	<u>878,274</u>	<u>59,619</u>	<u>144,990</u>	<u>1,082,883</u>
<i>Fund Balances End of Year</i>	<u>\$697,730</u>	<u>\$59,675</u>	<u>\$146,752</u>	<u>\$904,157</u>

City of Ashtabula, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2019

	Code Enforcement	Fire Pension	Indigent Alcohol	Law Enforcement Trust
Assets				
Equity in Pooled Cash and Cash Equivalents	\$62,008	\$32,259	\$78,073	\$83,065
Cash and Cash Equivalents: In Segregated Accounts	0	0	0	0
Receivables:				
Property Taxes	0	277,157	0	0
Accounts	64,356	0	0	0
Intergovernmental Receivable	0	15,931	0	28,946
Prepaid Items	0	0	0	0
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
<i>Total Assets</i>	<u>\$126,364</u>	<u>\$325,347</u>	<u>\$78,073</u>	<u>\$112,011</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$605	\$0	\$0	\$0
Accrued Wages	7,815	0	0	0
Intergovernmental Payable	7,956	44,545	0	0
Payable from Restricted Assets:				
Accounts Payable	0	0	0	0
<i>Total Liabilities</i>	<u>16,376</u>	<u>44,545</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources				
Property Tax	0	229,264	0	0
Unavailable Revenue	53,481	63,824	0	28,946
<i>Total Deferred Inflows of Resources</i>	<u>53,481</u>	<u>293,088</u>	<u>0</u>	<u>28,946</u>
Fund Balances				
Nonspendable	0	0	0	0
Restricted	0	0	78,073	83,065
Committed	56,507	0	0	0
Unassigned (Deficit)	0	(12,286)	0	0
<i>Total Fund Balances (Deficit)</i>	<u>56,507</u>	<u>(12,286)</u>	<u>78,073</u>	<u>83,065</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$126,364</u>	<u>\$325,347</u>	<u>\$78,073</u>	<u>\$112,011</u>

Motor Vehicle License Tax	Paving Levy	Municipal Probation Services	Municipal Court Security	Indigent Drivers Interlock and Alcohol Monitoring	Police Levy
\$69,204	\$0	\$4,537	\$41,041	\$19,965	\$81,202
0	0	4,221	0	0	0
0	718,925	0	0	0	557,011
0	0	0	0	0	0
18,523	0	0	0	0	12,214
3,147	0	0	0	0	0
0	0	0	0	0	0
<u>\$90,874</u>	<u>\$718,925</u>	<u>\$8,758</u>	<u>\$41,041</u>	<u>\$19,965</u>	<u>\$650,427</u>
\$378	\$0	\$0	\$0	\$0	\$0
0	0	1,158	1,507	0	20,324
0	0	626	788	0	6,491
0	0	0	0	0	0
<u>378</u>	<u>0</u>	<u>1,784</u>	<u>2,295</u>	<u>0</u>	<u>26,815</u>
0	718,925	0	0	0	461,311
10,264	0	0	0	0	107,914
<u>10,264</u>	<u>718,925</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>569,225</u>
3,147	0	0	0	0	0
77,085	0	6,974	38,746	19,965	54,387
0	0	0	0	0	0
0	0	0	0	0	0
<u>80,232</u>	<u>0</u>	<u>6,974</u>	<u>38,746</u>	<u>19,965</u>	<u>54,387</u>
<u>\$90,874</u>	<u>\$718,925</u>	<u>\$8,758</u>	<u>\$41,041</u>	<u>\$19,965</u>	<u>\$650,427</u>

(continued)

City of Ashtabula, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2019

	Police Pension	State Highway	Recycling Grant	Police Grant
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,456	\$66,286	\$60,935	\$39,217
Cash and Cash Equivalents: In Segregated Accounts	0	0	0	0
Receivables:				
Property Taxes	277,157	0	0	0
Accounts	0	0	0	0
Intergovernmental Receivable	15,931	36,026	0	16,778
Prepaid Items	0	0	0	0
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
<i>Total Assets</i>	<u>\$294,544</u>	<u>\$102,312</u>	<u>\$60,935</u>	<u>\$55,995</u>
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$0	\$7,345	\$0	\$0
Accrued Wages	0	0	0	0
Intergovernmental Payable	59,185	0	0	0
Payable from Restricted Assets:				
Accounts Payable	0	0	0	0
<i>Total Liabilities</i>	<u>59,185</u>	<u>7,345</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources				
Property Tax	229,264	0	0	0
Unavailable Revenue	63,824	23,629	0	16,778
<i>Total Deferred Inflows of Resources</i>	<u>293,088</u>	<u>23,629</u>	<u>0</u>	<u>16,778</u>
Fund Balances				
Nonspendable	0	0	0	0
Restricted	0	71,338	60,935	39,217
Committed	0	0	0	0
Unassigned (Deficit)	(57,729)	0	0	0
<i>Total Fund Balances (Deficit)</i>	<u>(57,729)</u>	<u>71,338</u>	<u>60,935</u>	<u>39,217</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$294,544</u>	<u>\$102,312</u>	<u>\$60,935</u>	<u>\$55,995</u>

Fire Grant	Parks and Recreation	Street Lighting	Other Grants	Fire Escrow	Total Nonmajor Special Revenue Funds
\$1,516	\$217,405	\$28,287	\$22,000	\$0	\$908,456
0	0	0	0	0	4,221
0	334,207	0	0	0	2,164,457
0	0	17,716	0	0	82,072
0	7,329	0	0	0	151,678
0	0	0	0	0	3,147
0	0	0	0	84,509	84,509
<u>\$1,516</u>	<u>\$558,941</u>	<u>\$46,003</u>	<u>\$22,000</u>	<u>\$84,509</u>	<u>\$3,398,540</u>
\$0	\$25,250	\$65,652	\$0	\$0	\$99,230
0	0	0	0	0	30,804
0	0	0	0	0	119,591
0	0	0	0	84,509	84,509
0	25,250	65,652	0	84,509	334,134
0	276,787	0	0	0	1,915,551
0	64,749	17,716	0	0	451,125
0	341,536	17,716	0	0	2,366,676
0	0	0	0	0	3,147
1,516	192,155	0	22,000	0	745,456
0	0	0	0	0	56,507
0	0	(37,365)	0	0	(107,380)
1,516	192,155	(37,365)	22,000	0	697,730
<u>\$1,516</u>	<u>\$558,941</u>	<u>\$46,003</u>	<u>\$22,000</u>	<u>\$84,509</u>	<u>\$3,398,540</u>

City of Ashtabula, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2019

	Code Enforcement	Fire Pension	Food Service	Indigent Alcohol
Revenues				
Property Taxes	\$0	\$241,062	\$0	\$0
Charges for Services	3,587	0	0	0
Licenses and Permits	160,411	0	0	0
Fines and Forfeitures	1,523	0	0	6,152
Intergovernmental	55,770	32,746	0	5,887
Contributions and Donations	0	0	0	0
Other	1,595	0	0	0
<i>Total Revenues</i>	<u>222,886</u>	<u>273,808</u>	<u>0</u>	<u>12,039</u>
Expenditures				
Current:				
General Government:				
Judicial System	0	0	0	0
Security of Persons and Property:				
Police	0	0	0	0
Fire	0	391,194	0	0
Street Maintenance and Repairs	0	0	0	0
Housing and Community Development	335,925	0	0	0
Leisure Time Activities	0	0	0	0
<i>Total Expenditures</i>	<u>335,925</u>	<u>391,194</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(113,039)	(117,386)	0	12,039
Other Financing Sources (Uses)				
Transfers In	0	104,639	0	0
Transfers Out	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>104,639</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(113,039)	(12,747)	0	12,039
Special Item - Transfer of				
Health Department Operations	0	0	1,355	0
<i>Fund Balances (Deficit) Beginning of Year - Restated (See Note 3)</i>	<u>169,546</u>	<u>461</u>	<u>(1,355)</u>	<u>66,034</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$56,507</u></u>	<u><u>(\$12,286)</u></u>	<u><u>\$0</u></u>	<u><u>\$78,073</u></u>

Law Enforcement Trust	Motor Vehicle License Tax	Municipal Probation Services	Municipal Court Security	Indigent Drivers Interlock and Alcohol Monitoring	Police Levy
\$0	\$0	\$0	\$0	\$0	\$481,688
0	0	0	0	0	0
0	0	0	0	0	0
64,044	0	33,856	30,404	0	0
0	41,320	0	0	6,762	37,981
0	0	0	0	0	0
0	0	0	0	0	0
<u>64,044</u>	<u>41,320</u>	<u>33,856</u>	<u>30,404</u>	<u>6,762</u>	<u>519,669</u>
0	0	58,814	36,961	2,625	0
41,430	0	0	0	0	604,592
0	0	0	0	0	0
0	18,668	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
<u>41,430</u>	<u>18,668</u>	<u>58,814</u>	<u>36,961</u>	<u>2,625</u>	<u>604,592</u>
22,614	22,652	(24,958)	(6,557)	4,137	(84,923)
0	0	1,400	0	0	146,000
0	0	0	0	0	(11,940)
0	0	1,400	0	0	134,060
<u>22,614</u>	<u>22,652</u>	<u>(23,558)</u>	<u>(6,557)</u>	<u>4,137</u>	<u>49,137</u>
0	0	0	0	0	0
<u>60,451</u>	<u>57,580</u>	<u>30,532</u>	<u>45,303</u>	<u>15,828</u>	<u>5,250</u>
<u>\$83,065</u>	<u>\$80,232</u>	<u>\$6,974</u>	<u>\$38,746</u>	<u>\$19,965</u>	<u>\$54,387</u>

(continued)

City of Ashtabula, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2019

	Police Pension	Public Health Nursing	State Highway	Recycling Grant
Revenues				
Property Taxes	\$241,062	\$0	\$0	\$0
Charges for Services	0	0	0	0
Licenses and Permits	0	0	0	0
Fines and Forfeitures	0	0	0	0
Intergovernmental	32,746	0	64,179	0
Contributions and Donations	0	0	0	0
Other	0	0	0	0
<i>Total Revenues</i>	<u>273,808</u>	<u>0</u>	<u>64,179</u>	<u>0</u>
Expenditures				
Current:				
General Government:				
Judicial System	0	0	0	0
Security of Persons and Property:				
Police	438,964	0	0	0
Fire	0	0	0	0
Street Maintenance and Repairs	0	0	56,342	0
Housing and Community Development	0	0	0	0
Leisure Time Activities	0	0	0	0
<i>Total Expenditures</i>	<u>438,964</u>	<u>0</u>	<u>56,342</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(165,156)	0	7,837	0
Other Financing Sources (Uses)				
Transfers In	136,000	0	0	0
Transfers Out	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>136,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(29,156)	0	7,837	0
Special Item - Transfer of				
Health Department Operations	0	(16,860)	0	0
<i>Fund Balances (Deficit) Beginning of Year - Restated (See Note 3)</i>	<u>(28,573)</u>	<u>16,860</u>	<u>63,501</u>	<u>60,935</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>(\$57,729)</u></u>	<u><u>\$0</u></u>	<u><u>\$71,338</u></u>	<u><u>\$60,935</u></u>

Police Grant	Fire Grant	Parks and Recreation	Street Lighting	Other Grants	Total Nonmajor Special Revenue Funds
\$0	\$0	\$289,012	\$0	\$0	\$1,252,824
0	0	0	303,034	0	306,621
0	0	0	0	0	160,411
0	0	0	0	0	135,979
5,619	1,586	15,625	0	0	300,221
0	0	6,365	0	0	6,365
0	0	0	0	0	1,595
<u>5,619</u>	<u>1,586</u>	<u>311,002</u>	<u>303,034</u>	<u>0</u>	<u>2,164,016</u>
0	0	0	0	0	98,400
44,631	0	0	0	0	1,129,617
0	2,752	0	0	0	393,946
0	0	0	460,138	0	535,148
0	0	0	0	0	335,925
0	0	302,003	0	23,000	325,003
<u>44,631</u>	<u>2,752</u>	<u>302,003</u>	<u>460,138</u>	<u>23,000</u>	<u>2,818,039</u>
(39,012)	(1,166)	8,999	(157,104)	(23,000)	(654,023)
0	0	0	112,885	0	500,924
0	0	0	0	0	(11,940)
0	0	0	112,885	0	488,984
(39,012)	(1,166)	8,999	(44,219)	(23,000)	(165,039)
0	0	0	0	0	(15,505)
<u>78,229</u>	<u>2,682</u>	<u>183,156</u>	<u>6,854</u>	<u>45,000</u>	<u>878,274</u>
<u>\$39,217</u>	<u>\$1,516</u>	<u>\$192,155</u>	<u>(\$37,365)</u>	<u>\$22,000</u>	<u>\$697,730</u>

City of Ashtabula, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2019

	Municipal Court Computer Fund	Municipal Court Special Projects Fund	Total Nonmajor Capital Projects Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$30,839	\$118,289	\$149,128
Prepaid Items	1,111	0	1,111
<i>Total Assets</i>	<u>\$31,950</u>	<u>\$118,289</u>	<u>\$150,239</u>
Liabilities			
Accounts Payable	\$0	\$750	\$750
Accrued Wages	0	1,859	1,859
Intergovernmental Payable	0	878	878
<i>Total Liabilities</i>	<u>0</u>	<u>3,487</u>	<u>3,487</u>
Fund Balances			
Nonspendable	\$1,111	\$0	\$1,111
Restricted	30,839	114,802	145,641
<i>Total Fund Balances</i>	<u>31,950</u>	<u>114,802</u>	<u>146,752</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$31,950</u>	<u>\$118,289</u>	<u>\$150,239</u>

City of Ashtabula, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2019

	Municipal Court Computer Fund	Municipal Court Special Projects Fund	Total Nonmajor Capital Projects Funds
Revenues			
Fines and Forfeitures	\$30,335	\$81,133	\$111,468
Other	0	321	321
<i>Total Revenues</i>	<u>30,335</u>	<u>81,454</u>	<u>111,789</u>
Expenditures			
Current:			
General Government:			
Judicial System	42,845	0	42,845
Capital Outlay	0	67,182	67,182
<i>Total Expenditures</i>	<u>42,845</u>	<u>67,182</u>	<u>110,027</u>
<i>Net Change in Fund Balances</i>	(12,510)	14,272	1,762
<i>Fund Balances Beginning of Year</i>	<u>44,460</u>	<u>100,530</u>	<u>144,990</u>
<i>Fund Balances End of Year</i>	<u><u>\$31,950</u></u>	<u><u>\$114,802</u></u>	<u><u>\$146,752</u></u>

Combining Statements – Internal Service Funds

Internal service funds are established to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Self Insurance Fund - To account for a medical benefit self insurance program for employees of the City. Monthly fees are paid and any balance on hand is held until used.

Workers' Compensation Fund - To account for the revenues used for the purpose of providing workers' compensation benefits to employees.

City of Ashtabula, Ohio
Combining Statement of Fund Net Position
Internal Service Funds
December 31, 2019

	<u>Self Insurance</u>	<u>Workers' Compensation</u>	<u>Total</u>
Assets			
<i>Current Assets:</i>			
Equity in Pooled Cash and Cash Equivalents	\$30,363	\$447,105	\$477,468
Cash and Cash Equivalents with Fiscal Agent	750,843	0	750,843
Interfund Receivable	0	75,000	75,000
Prepaid Items	0	106,801	106,801
<i>Total Assets</i>	<u>781,206</u>	<u>628,906</u>	<u>1,410,112</u>
Liabilities			
<i>Current Liabilities</i>			
Accounts Payable	2,500	0	2,500
Intergovernmental Payable	0	11,005	11,005
Claims Payable	119,600	0	119,600
<i>Total Liabilities</i>	<u>122,100</u>	<u>11,005</u>	<u>133,105</u>
Net Position			
Unrestricted	<u>\$659,106</u>	<u>\$617,901</u>	<u>\$1,277,007</u>

City of Ashtabula, Ohio
*Combining Statement of Revenues, Expenses
and Changes in Fund Net Position
Internal Service Funds
For the Year Ended December 31, 2019*

	Self Insurance	Workers' Compensation	Total
Operating Revenues			
Charges for Services	\$2,661,500	\$0	\$2,661,500
Operating Expenses			
Contractual Services	466,408	123,316	589,724
Claims	1,817,776	0	1,817,776
<i>Total Operating Expenses</i>	2,284,184	123,316	2,407,500
<i>Operating Income (Loss)</i>	377,316	(123,316)	254,000
Non Operating Revenues (Expenses)			
Interest	14,603	0	14,603
<i>Change in Net Position</i>	391,919	(123,316)	268,603
<i>Net Assets Beginning of Year - Restated (See Note 3)</i>	267,187	741,217	1,008,404
<i>Net Position End of Year</i>	\$659,106	\$617,901	\$1,277,007

City of Ashtabula, Ohio
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2019

	Self Insurance	Workers' Compensation	Total
<i>Increase (Decrease) In Cash and Cash Equivalents</i>			
Cash Flows from Operating Activities			
Cash Received from Interfund Services	\$2,661,500	\$0	\$2,661,500
Cash Payments to Suppliers for Goods and Services	(464,908)	(135,695)	(600,603)
Cash Payments for Claims	(1,906,674)	0	(1,906,674)
<i>Net Cash Provided by (Used for) Operating Activities</i>	289,918	(135,695)	154,223
Cash Flows from Noncapital Financing Activities			
Advances In	0	25,000	25,000
Cash Flows from Investing Activities			
Interest on Investments	14,603	0	14,603
<i>Net Increase (Decrease) In Cash and Cash Equivalents</i>	304,521	(110,695)	193,826
<i>Cash and Cash Equivalents Beginning of Year</i>	476,685	557,800	1,034,485
<i>Cash and Cash Equivalents End of Year</i>	\$781,206	\$447,105	\$1,228,311
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities			
<i>Operating Income (Loss)</i>	\$377,316	(\$123,316)	\$254,000
(Increase) Decrease in Assets:			
Prepaid Items	0	4	4
Increase (Decrease) in Liabilities:			
Accounts Payable	1,500	0	1,500
Intergovernmental Payable	0	(12,383)	(12,383)
Claims Payable	(88,898)	0	(88,898)
<i>Net Cash Provided by (Used for) Operating Activities</i>	\$289,918	(\$135,695)	\$154,223

Combining Statements – Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trustee agreement or equivalent arrangement that has certain circumstances. The City does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the City's own source revenue.

Custodial Funds

Ashtabula Municipal Court Fund - To account for assets received and disbursed for the benefit of the Ashtabula Municipal Court pursuant to the laws of the State of Ohio.

Law Library -To accumulate monies collected from State patrol fines that are then distributed to the County law library.

Joint Economic Development - Ashtabula Township Fund - To account for and report the income tax monies levied by the Ashtabula Township Joint Economic Development District (JEDD). The City collects and disburses the taxes for the JEDD.

Joint Economic Development - Saybrook Township Fund - To account for and report the income tax monies levied by the Saybrook Township Joint Economic Development District (JEDD). The City collects and disburses the taxes for the JEDD.

City of Ashtabula, Ohio
Combining Statement of Fiduciary Net Position
Custodial Funds
December 31, 2019

	Municipal Court	Law Library	Joint Economic Development - Ashtabula Township	Joint Economic Development - Saybrook Township	Total Custodial Funds
Assets					
Equity in Cash and Cash Equivalents	\$0	\$2,225	\$12,077	\$5,864	\$20,166
Cash and Cash Equivalents In Segregated Accounts	39,955	1,330	0	0	41,285
<i>Total Assets</i>	<u>\$39,955</u>	<u>\$3,555</u>	<u>\$12,077</u>	<u>\$5,864</u>	<u>\$61,451</u>
Liabilities					
Accounts Payable	\$30,224	\$0	\$0	\$0	\$30,224
Intergovernmental Payable	9,731	3,555	12,077	5,864	31,227
<i>Total Liabilities</i>	<u>39,955</u>	<u>3,555</u>	<u>12,077</u>	<u>5,864</u>	<u>61,451</u>
Net Position					
Restricted for Individuals, Organizations and Other Governments	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

City of Ashtabula, Ohio
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Year Ended December 31, 2019

	Municipal Court	Law Library	Joint Economic Development - Ashtabula Township	Joint Economic Development - Saybrook Township	Total Custodial Funds
Additions					
Income Tax for Other Governments	\$0	\$0	\$15,197	\$11,441	\$26,638
Fines and Forfeitures for Individuals	135,272	0	0	0	135,272
Fines and Forfeitures for Other Governments	1,040,847	25,759	0	0	1,066,606
<i>Total Additions</i>	<u>1,176,119</u>	<u>25,759</u>	<u>15,197</u>	<u>11,441</u>	<u>1,228,516</u>
Deductions					
Income Tax Distributions to Other Governments	0	0	15,197	11,441	26,638
Fines and Forfeitures Distributions to Individuals	854,320	0	0	0	854,320
Fines and Forfeitures Distributions to Other Governments	321,799	25,759	0	0	347,558
<i>Total Deductions</i>	<u>1,176,119</u>	<u>25,759</u>	<u>15,197</u>	<u>11,441</u>	<u>1,228,516</u>
<i>Net Increase in Fiduciary Net Position</i>	0	0	0	0	0
<i>Net Position Beginning of Year, Restated</i>	0	0	0	0	0
<i>Net Position End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

**Individual Fund Schedules of Revenues, Expenditures/Expenses
and Changes in Fund Balance/Fund Equity – Budget (Non-GAAP Basis) and Actual**

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$775,386	\$870,960	\$870,960	\$0
Municipal Income Tax	6,412,500	6,412,500	6,695,685	283,185
Hotel Taxes	1,500	1,500	4,048	2,548
Charges for Services	279,503	279,503	250,229	(29,274)
Licenses and Permits	36,150	36,150	40,927	4,777
Fines and Forfeitures	536,700	536,700	528,076	(8,624)
Intergovernmental	929,445	929,445	1,175,663	246,218
Interest	1,729	1,729	3,024	1,295
Rentals	172,450	172,450	187,453	15,003
Franchise Fees	251,976	251,976	271,115	19,139
Other	25,677	25,677	21,391	(4,286)
<i>Total Revenues</i>	9,423,016	9,518,590	10,048,571	529,981
Expenditures				
Current:				
General Government:				
Legislative and Executive:				
Council:				
Personal Services	169,789	172,011	170,646	1,365
Materials and Supplies	840	4,364	3,525	839
Contractual Services	2,500	7,376	7,134	242
Total Council	173,129	183,751	181,305	2,446
Administration:				
Personal Services	133,527	133,370	132,397	973
Materials and Supplies	500	500	500	0
Contractual Services	500	500	169	331
Total Administration	134,527	134,370	133,066	1,304
Finance:				
Personal Services	171,233	176,875	176,407	468
Materials and Supplies	5,000	2,064	2,009	55
Contractual Services	2,000	3,516	3,392	124
Total Finance	178,233	182,455	181,808	647
City Income Tax:				
Personal Services	113,768	112,931	111,958	973
Materials and Supplies	750	774	774	0
Contractual Services	14,000	14,000	13,092	908
Total City Income Tax	\$128,518	\$127,705	\$125,824	\$1,881

(continued)

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Solicitor:				
Personal Services	\$300,883	\$300,454	\$295,930	\$4,524
Materials and Supplies	3,500	3,426	3,424	2
Contractual Services	1,250	1,250	997	253
Total Solicitor	305,633	305,130	300,351	4,779
Motor Maintenance:				
Personal Services	177,260	199,293	195,625	3,668
Materials and Supplies	5,250	5,250	5,032	218
Contractual Services	750	750	0	750
Total Motor Maintenance	183,260	205,293	200,657	4,636
Engineering & PCD:				
Personal Services	86,245	86,601	83,691	2,910
Materials and Supplies	1,000	519	519	0
Contractual Services	3,500	3,481	3,010	471
Total Engineering & PCD	90,745	90,601	87,220	3,381
County Auditor Deductions:				
Materials and Supplies	166,000	167,000	140,888	26,112
Contractual Services	55,000	58,796	58,795	1
Total County Auditor Deductions	221,000	225,796	199,683	26,113
General Services:				
Professional & Contractual	111,145	136,664	130,099	6,565
Dues and Fees	57,431	28,901	19,582	9,319
Total General Services	168,576	165,565	149,681	15,884
Civil Service:				
Contractual Services	10,000	10,000	1,663	8,337
Lands and Buildings:				
Personal Services	165,270	168,497	160,128	8,369
Materials and Supplies	40,429	45,086	42,591	2,495
Contractual Services	307,856	305,965	290,794	15,171
Total Lands and Buildings	513,555	519,548	493,513	26,035
Systems Analyst:				
Materials and Supplies	2,000	2,000	214	1,786
Contractual Services	35,000	35,000	34,094	906
Total Systems Analyst	37,000	37,000	34,308	2,692
Total Legislative and Executive	\$2,144,176	\$2,187,214	\$2,089,079	\$98,135

(continued)

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Judicial System:				
Municipal Court/Probation:				
Personal Services	\$1,221,833	\$1,220,423	\$988,551	\$231,872
Materials and Supplies	20,066	20,066	10,883	9,183
Contractual Services	43,865	43,883	41,657	2,226
Total Judicial System	1,285,764	1,284,372	1,041,091	243,281
Total General Government	3,429,940	3,471,586	3,130,170	341,416
Security of Persons and Property:				
Police:				
Law Enforcement:				
Personal Services	3,088,459	3,116,346	3,104,070	12,276
Materials and Supplies	185,209	192,877	176,309	16,568
Contractual Services	122,075	228,434	83,735	144,699
Other	50,655	49,807	48,500	1,307
Total Police	3,446,398	3,587,464	3,412,614	174,850
Fire:				
Fire Prevention:				
Personal Services	2,352,546	2,488,180	2,378,787	109,393
Materials and Supplies	53,930	54,145	51,878	2,267
Contractual Services	75,738	75,266	73,310	1,956
Total Fire	2,482,214	2,617,591	2,503,975	113,616
Total Security of Persons and Property	5,928,612	6,205,055	5,916,589	288,466
Public Health Services:				
Health:				
Intergovernmental	0	170,415	170,415	0
<i>Total Expenditures</i>	9,358,552	9,847,056	9,217,174	629,882
<i>Excess of Revenues Over (Under) Expenditures</i>	64,464	(328,466)	831,397	1,159,863
Other Financing Sources (Uses)				
Advances Out	0	(25,000)	(25,000)	0
Transfers Out	(214,405)	(67,767)	(595,991)	(528,224)
<i>Total Other Financing Sources (Uses)</i>	(214,405)	(92,767)	(620,991)	(528,224)
<i>Net Change in Fund Balance</i>	(149,941)	(421,233)	210,406	631,639
<i>Fund Balance Beginning of Year</i>	637,188	637,188	637,188	0
Prior Year Encumbrances Appropriated	43,545	43,545	43,545	0
<i>Fund Balance End of Year</i>	\$530,792	\$259,500	\$891,139	\$631,639

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Block Grant Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$149,991	\$1,154,379	\$821,222	(\$333,157)
Other	9	9	9	0
<i>Total Revenues</i>	150,000	1,154,388	821,231	(333,157)
Expenditures				
Current:				
Housing and Community Development:				
Community Development Block Grant:				
Contractual Services	85,295	60,295	18,125	42,170
Capital Outlay	1,098,963	1,098,963	767,149	331,814
<i>Total Expenditures</i>	1,184,258	1,159,258	785,274	373,984
<i>Net Change in Fund Balance</i>	(1,034,258)	(4,870)	35,957	40,827
<i>Fund Balance Beginning of Year</i>	33,421	33,421	33,421	0
Prior Year Encumbrances Appropriated	126,770	126,770	126,770	0
<i>Fund Balance (Deficit) End of Year</i>	(\$874,067)	\$155,321	\$196,148	\$40,827

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Maintenance and Repair Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Charges for Services	\$100	\$100	\$100	\$0
Intergovernmental	756,577	835,086	895,720	60,634
Interest	75	75	161	86
Other	248	248	3,247	2,999
<i>Total Revenues</i>	<u>757,000</u>	<u>835,509</u>	<u>899,228</u>	<u>63,719</u>
Expenditures				
Current:				
Street Maintenance and Repairs:				
Public Works:				
Personal Services	581,621	582,630	572,967	9,663
Materials and Supplies	230,993	245,369	227,692	17,677
Contractual Services	61,560	64,925	58,271	6,654
<i>Total Expenditures</i>	<u>874,174</u>	<u>892,924</u>	<u>858,930</u>	<u>33,994</u>
<i>Net Change in Fund Balance</i>	(117,174)	(57,415)	40,298	97,713
<i>Fund Balance Beginning of Year</i>	205,269	205,269	205,269	0
Prior Year Encumbrances Appropriated	6,453	6,453	6,453	0
<i>Fund Balance End of Year</i>	<u>\$94,548</u>	<u>\$154,307</u>	<u>\$252,020</u>	<u>\$97,713</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Permanent Improvement Fund
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$247,014	\$370,864	\$370,864	\$0
Municipal Income Tax	708,000	708,000	738,764	30,764
Intergovernmental	59,570	59,570	57,151	(2,419)
Other	0	175,830	180,961	5,131
<i>Total Revenues</i>	<u>1,014,584</u>	<u>1,314,264</u>	<u>1,347,740</u>	<u>33,476</u>
Expenditures				
Capital Outlay:				
Materials and Supplies	20,000	20,000	17,631	2,369
Capital Outlay	861,676	1,525,530	1,294,465	231,065
Total Capital Outlay	<u>881,676</u>	<u>1,545,530</u>	<u>1,312,096</u>	<u>233,434</u>
Debt Service:				
Principal Retirement	359,081	508,646	508,646	0
Interest and Fiscal Charges	136,053	159,209	159,209	0
Total Debt Service	<u>495,134</u>	<u>667,855</u>	<u>667,855</u>	<u>0</u>
<i>Total Expenditures</i>	<u>1,376,810</u>	<u>2,213,385</u>	<u>1,979,951</u>	<u>233,434</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(362,226)</u>	<u>(899,121)</u>	<u>(632,211)</u>	<u>266,910</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	3,221	3,532	311
Proceeds of Capital Lease	0	300,000	273,211	(26,789)
Transfers In	107,007	107,007	107,007	0
<i>Total Other Financing Sources (Uses)</i>	<u>107,007</u>	<u>410,228</u>	<u>383,750</u>	<u>(26,478)</u>
<i>Net Change in Fund Balance</i>	<u>(255,219)</u>	<u>(488,893)</u>	<u>(248,461)</u>	<u>240,432</u>
<i>Fund Balance Beginning of Year</i>	535,989	535,989	535,989	0
Prior Year Encumbrances Appropriated	186,907	186,907	186,907	0
<i>Fund Balance End of Year</i>	<u>\$467,677</u>	<u>\$234,003</u>	<u>\$474,435</u>	<u>\$240,432</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Sanitation Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$2,014,400	\$1,946,235	\$2,076,370	\$130,135
Intergovernmental	20,000	20,000	40,544	20,544
<i>Total Revenues</i>	<u>2,034,400</u>	<u>1,966,235</u>	<u>2,116,914</u>	<u>150,679</u>
Expenses				
Personal Services	1,224,291	1,276,847	1,153,870	122,977
Contractual Services	145,356	134,410	118,654	15,756
Materials and Supplies	640,334	623,244	522,350	100,894
Capital Outlay	10,000	28,000	27,595	405
<i>Total Expenses</i>	<u>2,019,981</u>	<u>2,062,501</u>	<u>1,822,469</u>	<u>240,032</u>
<i>Net Change in Fund Balance</i>	14,419	(96,266)	294,445	390,711
<i>Fund Balance Beginning of Year</i>	84,528	84,528	84,528	0
Prior Year Encumbrances Appropriated	<u>18,690</u>	<u>18,690</u>	<u>18,690</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$117,637</u></u>	<u><u>\$6,952</u></u>	<u><u>\$397,663</u></u>	<u><u>\$390,711</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Wastewater Treatment Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$4,588,981	\$4,154,594	\$4,442,760	\$288,166
Intergovernmental	58,156	58,156	76,693	18,537
OWDA Loans Issued	1,026,263	1,029,709	824,671	(205,038)
<i>Total Revenues</i>	<u>5,673,400</u>	<u>5,242,459</u>	<u>5,344,124</u>	<u>101,665</u>
Expenses				
Personal Services	1,657,967	1,663,450	1,587,486	75,964
Contractual Services	889,203	886,071	733,100	152,971
Materials and Supplies	355,614	365,355	242,386	122,969
Capital Outlay	2,208,089	2,303,302	2,133,102	170,200
Debt Service:				
Principal Retirement	370,590	387,411	382,151	5,260
Interest and Fiscal Charges	95,643	94,501	94,501	0
<i>Total Expenses</i>	<u>5,577,106</u>	<u>5,700,090</u>	<u>5,172,726</u>	<u>527,364</u>
<i>Net Change in Fund Balance</i>	96,294	(457,631)	171,398	629,029
<i>Fund Balance Beginning of Year</i>	1,563,402	1,563,402	1,563,402	0
Prior Year Encumbrances Appropriated	<u>374,824</u>	<u>374,824</u>	<u>374,824</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,034,520</u></u>	<u><u>\$1,480,595</u></u>	<u><u>\$2,109,624</u></u>	<u><u>\$629,029</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Code Enforcement Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$10,000	\$10,000	\$3,587	(\$6,413)
Licenses and Permits	182,282	205,365	160,326	(45,039)
Fines and Forfeitures	1,123	1,123	1,523	400
Intergovernmental	55,000	55,000	59,265	4,265
Other	1,595	1,595	1,595	0
<i>Total Revenues</i>	250,000	273,083	226,296	(46,787)
Expenditures				
Current:				
Housing and Community Development:				
Code Enforcement:				
Personal Services	297,092	328,940	299,331	29,609
Materials and Supplies	32,049	43,080	24,935	18,145
Contractual Services	10,000	10,512	10,512	0
<i>Total Expenditures</i>	339,141	382,532	334,778	47,754
<i>Net Change in Fund Balance</i>	(89,141)	(109,449)	(108,482)	967
<i>Fund Balance Beginning of Year</i>	165,341	165,341	165,341	0
Prior Year Encumbrances Appropriated	49	49	49	0
<i>Fund Balance End of Year</i>	\$76,249	\$55,941	\$56,908	\$967

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Pension Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$275,245	\$241,061	\$241,062	\$1
Intergovernmental	32,500	32,500	32,746	246
<i>Total Revenues</i>	<u>307,745</u>	<u>273,561</u>	<u>273,808</u>	<u>247</u>
Expenditures				
Current:				
Security of Persons and Property:				
Fire:				
Fire Prevention:				
Personal Services	377,313	385,590	385,590	0
Contractual Services	5,600	5,600	5,163	437
<i>Total Expenditures</i>	<u>382,913</u>	<u>391,190</u>	<u>390,753</u>	<u>437</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(75,168)	(117,629)	(116,945)	684
Other Financing Sources (Uses)				
Transfers In	104,639	104,639	104,639	0
<i>Net Change in Fund Balance</i>	29,471	(12,990)	(12,306)	684
<i>Fund Balance Beginning of Year</i>	<u>44,565</u>	<u>44,565</u>	<u>44,565</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$74,036</u></u>	<u><u>\$31,575</u></u>	<u><u>\$32,259</u></u>	<u><u>\$684</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Alcohol Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$0	\$6,500	\$6,115	(\$385)
Intergovernmental	5,000	5,887	5,887	0
Total Revenues	5,000	12,387	12,002	(385)
Expenditures				
Current:				
General Government:				
Judicial System:				
Indigent Alcohol:				
Materials and Supplies	10,000	10,000	0	10,000
<i>Net Change in Fund Balance</i>	(5,000)	2,387	12,002	9,615
<i>Fund Balance Beginning of Year</i>	65,680	65,680	65,680	0
<i>Fund Balance End of Year</i>	<u>\$60,680</u>	<u>\$68,067</u>	<u>\$77,682</u>	<u>\$9,615</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Trust Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Fines and Forfeitures	\$12,000	\$55,000	\$58,880	\$3,880
Expenditures				
Current:				
Security of Persons and Property:				
Police:				
Law Enforcement Trust:				
Materials and Supplies	<u>30,000</u>	<u>42,000</u>	<u>41,925</u>	<u>75</u>
<i>Net Change in Fund Balance</i>	(18,000)	13,000	16,955	3,955
<i>Fund Balance Beginning of Year</i>	<u>57,051</u>	<u>57,051</u>	<u>57,051</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$39,051</u></u>	<u><u>\$70,051</u></u>	<u><u>\$74,006</u></u>	<u><u>\$3,955</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle License Tax Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$37,500	\$38,000	\$38,969	\$969
Expenditures				
Current:				
Street Maintenance and Repairs:				
Public Works:				
Materials and Supplies	7,100	7,545	4,339	3,206
Contractual Services	31,750	31,305	19,193	12,112
Total Expenditures	38,850	38,850	23,532	15,318
<i>Net Change in Fund Balance</i>	(1,350)	(850)	15,437	16,287
<i>Fund Balance Beginning of Year</i>	51,067	51,067	51,067	0
Prior Year Encumbrances Appropriated	1,350	1,350	1,350	0
<i>Fund Balance End of Year</i>	<u>\$51,067</u>	<u>\$51,567</u>	<u>\$67,854</u>	<u>\$16,287</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Municipal Probation Services Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$56,600	\$45,000	\$33,458	(\$11,542)
Expenditures				
Current:				
General Government:				
Judicial System:				
Municipal Probation Services:				
Personal Services	62,770	62,770	54,456	8,314
Materials and Supplies	5,400	5,400	3,850	1,550
Total Expenditures	68,170	68,170	58,306	9,864
<i>Excess of Revenues Over Expenditures</i>	(11,570)	(23,170)	(24,848)	(1,678)
Other Financing Sources				
Transfers In	1,400	1,400	1,400	0
<i>Net Change in Fund Balance</i>	(10,170)	(21,770)	(23,448)	(1,678)
<i>Fund Balance Beginning of Year</i>	25,540	25,540	25,540	0
<i>Fund Balance End of Year</i>	\$15,370	\$3,770	\$2,092	(\$1,678)

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Municipal Court Security Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$25,000	\$30,105	\$30,105	\$0
Expenditures				
Current:				
General Government				
Judicial:				
Security:				
Personal Services	27,242	33,802	33,242	560
Contractual Services	20,050	13,490	2,568	10,922
<i>Total Expenditures</i>	<u>47,292</u>	<u>47,292</u>	<u>35,810</u>	<u>11,482</u>
<i>Net Change in Fund Balance</i>	(22,292)	(17,187)	(5,705)	11,482
<i>Fund Balance Beginning of Year</i>	<u>44,742</u>	<u>44,742</u>	<u>44,742</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$22,450</u></u>	<u><u>\$27,555</u></u>	<u><u>\$39,037</u></u>	<u><u>\$11,482</u></u>

City of Ashtabula, Ohio
*Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Drivers Interlock and Alcohol Monitoring Fund
For the Year Ended December 31, 2019*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$10,000	\$7,500	\$6,762	(\$738)
Expenditures				
Current:				
General Government				
Judicial System:				
Indigent Drivers and Alcohol Monitoring:				
Materials and Supplies	4,300	4,300	2,625	1,675
<i>Net Change in Fund Balance</i>	5,700	3,200	4,137	937
<i>Fund Balance Beginning of Year</i>	15,828	15,828	15,828	0
<i>Fund Balance End of Year</i>	<u>\$21,528</u>	<u>\$19,028</u>	<u>\$19,965</u>	<u>\$937</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Levy Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Property Taxes	\$339,269	\$481,688	\$481,688	\$0
Intergovernmental	24,427	24,427	37,981	13,554
<i>Total Revenues</i>	<u>363,696</u>	<u>506,115</u>	<u>519,669</u>	<u>13,554</u>
Expenditures				
Current:				
Security of Persons and Property:				
Police:				
Personal Services	584,619	667,023	588,370	78,653
Materials and Supplies	10,500	9,747	9,747	0
<i>Total Expenditures</i>	<u>595,119</u>	<u>676,770</u>	<u>598,117</u>	<u>78,653</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(231,423)</u>	<u>(170,655)</u>	<u>(78,448)</u>	<u>92,207</u>
Other Financing Sources (Uses)				
Transfers In	146,000	146,000	146,000	0
Transfers Out	0	0	(11,940)	(11,940)
Total Other Sources (Uses)	146,000	146,000	134,060	(11,940)
<i>Net Change in Fund Balance</i>	(85,423)	(24,655)	55,612	80,267
<i>Fund Balance Beginning of Year</i>	<u>25,590</u>	<u>25,590</u>	<u>25,590</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u>(\$59,833)</u>	<u>\$935</u>	<u>\$81,202</u>	<u>\$80,267</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Pension Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$204,522	\$241,062	\$241,062	\$0
Intergovernmental	31,862	31,862	32,746	884
<i>Total Revenues</i>	236,384	272,924	273,808	884
Expenditures				
Current:				
Security of Persons and Property:				
Police:				
Law Enforcement:				
Personal Services	361,307	431,370	430,988	382
Contractual Services	5,600	5,163	5,163	0
<i>Total Expenditures</i>	366,907	436,533	436,151	382
<i>Excess of Revenues Over (Under) Expenditures</i>	(130,523)	(163,609)	(162,343)	1,266
Other Financing Sources (Uses)				
Transfers In	136,000	136,000	136,000	0
<i>Net Change in Fund Balance</i>	5,477	(27,609)	(26,343)	1,266
<i>Fund Balance Beginning of Year</i>	27,799	27,799	27,799	0
<i>Fund Balance End of Year</i>	\$33,276	\$190	\$1,456	\$1,266

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$50,000	\$57,700	\$59,987	\$2,287
Expenditures				
Current:				
Street Maintenance and Repairs:				
Public Works:				
Materials and Supplies	50,000	56,250	56,250	0
<i>Net Change in Fund Balance</i>	0	1,450	3,737	2,287
<i>Fund Balance Beginning of Year</i>	55,296	55,296	55,296	0
<i>Fund Balance End of Year</i>	\$55,296	\$56,746	\$59,033	\$2,287

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Grant Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$40,000	\$1,500	\$45,229	\$43,729
Expenditures				
Current:				
Security of Persons and Property:				
Police:				
Contractual Services	21,500	21,500	44,631	(23,131)
<i>Net Change in Fund Balance</i>	18,500	(20,000)	598	20,598
<i>Fund Balance Beginning of Year</i>	38,619	38,619	38,619	0
<i>Fund Balance End of Year</i>	\$57,119	\$18,619	\$39,217	\$20,598

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Grant Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$2,765	\$2,765	\$1,586	(\$1,179)
Expenditures				
Current:				
Security of Persons and Property:				
Fire:				
Materials and Supplies	2,682	5,447	2,752	2,695
<i>Net Change in Fund Balance</i>	83	(2,682)	(1,166)	1,516
<i>Fund Balance Beginning of Year</i>	2,682	2,682	2,682	0
<i>Fund Balance End of Year</i>	<u>\$2,765</u>	<u>\$0</u>	<u>\$1,516</u>	<u>\$1,516</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Parks and Recreation Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$307,951	\$289,012	\$289,012	\$0
Intergovernmental	15,000	15,000	15,625	625
Contributions and Donations	6,365	6,365	6,365	0
<i>Total Revenues</i>	<u>329,316</u>	<u>310,377</u>	<u>311,002</u>	<u>625</u>
Expenditures				
Current:				
Leisure Time Activities:				
Walnut Beach:				
Personal Services	134,000	134,600	120,824	13,776
Materials and Supplies	27,312	27,312	21,137	6,175
Contractual Services	42,750	42,750	41,923	827
Capital Outlay	208,701	208,701	117,658	91,043
<i>Total Expenditures</i>	<u>412,763</u>	<u>413,363</u>	<u>301,542</u>	<u>111,821</u>
<i>Net Change in Fund Balance</i>	(83,447)	(102,986)	9,460	112,446
<i>Fund Balance Beginning of Year</i>	182,283	182,283	182,283	0
Prior Year Encumbrances Appropriated	912	912	912	0
<i>Fund Balance End of Year</i>	<u>\$99,748</u>	<u>\$80,209</u>	<u>\$192,655</u>	<u>\$112,446</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Lighting Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	\$322,115	\$303,034	\$303,034	\$0
Expenditures				
Current:				
Street Maintenance and Repairs:				
Street Lighting:				
Materials and Supplies	11,500	11,500	11,185	315
Contractual Services	439,000	439,000	418,142	20,858
<i>Total Expenditures</i>	<u>450,500</u>	<u>450,500</u>	<u>429,327</u>	<u>21,173</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(128,385)	(147,466)	(126,293)	21,173
Other Financing Sources (Uses)				
Transfers In	112,885	112,885	112,885	0
<i>Net Change in Fund Balance</i>	(15,500)	(34,581)	(13,408)	21,173
<i>Fund Balance Beginning of Year</i>	41,695	41,695	41,695	0
<i>Fund Balance End of Year</i>	<u>\$26,195</u>	<u>\$7,114</u>	<u>\$28,287</u>	<u>\$21,173</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Other Grants Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$0	\$0	\$0	\$0
Expenditures				
Current:				
Leisure Time Activities:				
Land Restoration:				
Contractual Services	45,000	45,000	35,000	10,000
<i>Net Change in Fund Balance</i>	(45,000)	(45,000)	(35,000)	10,000
<i>Fund Balance Beginning of Year</i>	45,000	45,000	45,000	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$10,000	\$10,000

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Escrow Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Other	\$50,000	\$50,000	\$18,393	(\$31,607)
Expenditures				
Current:				
Security of Persons and Property:				
Fire:				
Other	100,000	100,000	70,640	29,360
<i>Net Change in Fund Balance</i>	(50,000)	(50,000)	(52,247)	(2,247)
<i>Fund Balance Beginning of Year</i>	136,756	136,756	136,756	0
<i>Fund Balance End of Year</i>	<u>\$86,756</u>	<u>\$86,756</u>	<u>\$84,509</u>	<u>(\$2,247)</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Service Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Special Assessments	\$10,200	\$10,200	\$10,134	(\$66)
Expenditures				
Current:				
General Government:				
Legislative and Executive:				
Bond Retirement:				
Contractual Services	400	400	296	104
Debt Service:				
Principal Retirement	9,782	9,782	9,782	0
<i>Total Expenditures</i>	<u>10,182</u>	<u>10,182</u>	<u>10,078</u>	<u>104</u>
<i>Net Change in Fund Balance</i>	18	18	56	38
<i>Fund Balance Beginning of Year</i>	<u>59,619</u>	<u>59,619</u>	<u>59,619</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$59,637</u></u>	<u><u>\$59,637</u></u>	<u><u>\$59,675</u></u>	<u><u>\$38</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Municipal Court Computer Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Fines and Forfeitures	\$25,000	\$30,031	\$30,031	\$0
Expenditures				
General Government:				
Judicial Technology:				
Personal Services	32,417	32,417	29,451	2,966
Materials and Supplies	23,724	23,724	14,505	9,219
<i>Total Expenditures</i>	<u>56,141</u>	<u>56,141</u>	<u>43,956</u>	<u>12,185</u>
<i>Net Change in Fund Balance</i>	(31,141)	(26,110)	(13,925)	12,185
<i>Fund Balance Beginning of Year</i>	<u>42,755</u>	<u>42,755</u>	<u>42,755</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$11,614</u></u>	<u><u>\$16,645</u></u>	<u><u>\$28,830</u></u>	<u><u>\$12,185</u></u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Municipal Court Special Projects Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$74,679	\$80,727	\$80,727	\$0
Other	321	321	321	0
Total Revenues	75,000	81,048	81,048	0
Expenditures				
Capital Outlay:				
Personal Services	58,354	58,354	46,249	12,105
Materials and Supplies	10,159	10,159	3,424	6,735
Capital Outlay	25,000	25,000	17,101	7,899
Total Expenditures	93,513	93,513	66,774	26,739
<i>Net Change in Fund Balance</i>	(18,513)	(12,465)	14,274	26,739
<i>Fund Balance Beginning of Year</i>	97,073	97,073	97,073	0
Prior Year Encumbrances Appropriated	909	909	909	0
<i>Fund Balance End of Year</i>	\$79,469	\$85,517	\$112,256	\$26,739

City of Ashtabula, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Self Insurance Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	<u>\$2,500,000</u>	<u>\$2,676,000</u>	<u>\$2,662,500</u>	<u>(\$13,500)</u>
Expenses				
Contractual Services	16,000	16,000	13,485	2,515
Claims	<u>2,792,893</u>	<u>2,842,893</u>	<u>2,835,368</u>	<u>7,525</u>
<i>Total Expenses</i>	<u>2,808,893</u>	<u>2,858,893</u>	<u>2,848,853</u>	<u>10,040</u>
<i>Net Change in Fund Equity</i>	(308,893)	(182,893)	(186,353)	(3,460)
<i>Fund Equity Beginning of Year</i>	21,823	21,823	21,823	0
Prior Year Encumbrances Appropriated	<u>193,893</u>	<u>193,893</u>	<u>193,893</u>	<u>0</u>
<i>Fund Equity (Deficit) End of Year</i>	<u>(\$93,177)</u>	<u>\$32,823</u>	<u>\$29,363</u>	<u>(\$3,460)</u>

City of Ashtabula, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Workers' Compensation Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$225,000	\$41,929	\$0	(\$41,929)
Expenses				
Current:				
Contractual Services	<u>200,841</u>	<u>200,841</u>	<u>135,695</u>	<u>65,146</u>
<i>Excess of Revenues Over (Under)</i>				
<i>Expenses Before Advances and Transfers</i>	24,159	(158,912)	(135,695)	23,217
Advances In	25,000	25,000	25,000	0
Transfers Out	<u>0</u>	<u>(107,007)</u>	<u>0</u>	<u>107,007</u>
<i>Net Change in Fund Equity</i>	49,159	(240,919)	(110,695)	130,224
<i>Fund Equity Beginning of Year</i>	<u>557,800</u>	<u>557,800</u>	<u>557,800</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$606,959</u></u>	<u><u>\$316,881</u></u>	<u><u>\$447,105</u></u>	<u><u>\$130,224</u></u>

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STATISTICAL SECTION

Statistical Section

This part of the City of Ashtabula, Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

Contents	Pages(s)
<i>Financial Trends</i>	<i>S2 – S13</i>
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
<i>Revenue Capacity</i>	<i>S14 – S21</i>
These schedules contain information to help the reader assess the City's most significant local revenue, the property tax and the municipal income tax.	
<i>Debt Capacity</i>	<i>S22 – S29</i>
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
<i>Economic and Demographic Information</i>	<i>S30 – S32</i>
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	
<i>Operating Information</i>	<i>S34 – S45</i>
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

City of Ashtabula, Ohio
Net Position By Component
Last Ten Years
(Accrual Basis of Accounting)

	2019	2018 (2)	2017	2016
Governmental Activities				
Net Investment in Capital Assets	\$28,197,588	\$28,981,792	\$26,009,181	\$26,242,611
Restricted:				
Capital Projects	966,655	1,096,179	1,171,340	2,064,719
Debt Service	28,893	34,468	61,462	49,326
Community Development	368,186	169,489	182,868	158,477
Street Maintenance and Repair	689,014	604,488	555,152	574,691
Public Safety	389,456	342,604	360,798	489,315
Parks and Recreation	256,904	244,362	119,125	49,723
Municipal Court	143,758	91,663	94,852	58,041
Other Purposes	114,232	345,907	539,299	168,231
Unrestricted (Deficit)	<u>(15,587,139)</u>	<u>(21,493,324)</u>	<u>(20,066,423)</u>	<u>(9,430,563)</u>
<i>Total Governmental Activities Net Position</i>	<u>15,567,547</u>	<u>10,417,628</u>	<u>9,027,654</u>	<u>20,424,571</u>
Business Type - Activities				
Net Investment in Capital Assets	11,817,793	11,714,565	12,256,683	12,825,905
Unrestricted	<u>1,320,372</u>	<u>1,427,105</u>	<u>440,388</u>	<u>986,086</u>
<i>Total Business-Type Activities Net Position</i>	<u>13,138,165</u>	<u>13,141,670</u>	<u>12,697,071</u>	<u>13,811,991</u>
Primary Government				
Net Investment in Capital Assets	40,015,381	40,696,357	38,265,864	39,068,516
Restricted	2,957,098	2,929,160	3,084,896	3,612,523
Unrestricted (Deficit)	<u>(14,266,767)</u>	<u>(20,066,219)</u>	<u>(19,626,035)</u>	<u>(8,444,477)</u>
<i>Total Primary Government Net Position</i>	<u>\$28,705,712</u>	<u>\$23,559,298</u>	<u>\$21,724,725</u>	<u>\$34,236,562</u>

(1) The City reported the impact of GASB Statement No. 68 beginning in 2015.

(2) The City reported the impact of GASB Statement No. 75 beginning in 2018.

2015 (1)	2014	2013	2012	2011	2010
\$26,578,704	\$29,432,989	\$26,927,369	\$26,144,204	\$27,040,775	\$18,695,971
2,093,617	651,142	1,578,684	1,038,535	996,559	519,091
48,482	115,047	114,585	103,521	108,509	125,280
153,062	1,017,387	280,633	768,002	546,108	1,330,094
635,571	438,034	442,393	180,727	154,647	151,130
653,281	356,913	289,776	230,784	389,697	436,726
30,063	54,830	53,219	75,591	56,731	5,227
96,620	96,474	112,153	84,473	102,650	134,952
120,536	137,960	22,458	19,915	46,143	364,276
(8,593,534)	(8,262,094)	1,069,855	391,808	962,152	160,862
21,816,402	24,038,682	30,891,125	29,037,560	30,403,971	21,923,609
11,965,565	11,929,668	11,960,613	11,545,705	11,224,236	10,615,079
827,852	1,334,345	2,474,402	2,530,937	2,084,496	3,249,898
12,793,417	13,264,013	14,435,015	14,076,642	13,308,732	13,864,977
38,544,269	41,362,657	38,887,982	37,689,909	38,265,011	29,311,050
3,831,232	2,867,787	2,893,901	2,501,548	2,401,044	3,066,776
(7,765,682)	(6,927,749)	3,544,257	2,922,745	3,046,648	3,410,760
\$34,609,819	\$37,302,695	\$45,326,140	\$43,114,202	\$43,712,703	\$35,788,586

City of Ashtabula, Ohio
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2019	2018 (3)	2017	2016
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government:				
Legislative and Executive	\$237,776	\$247,644	\$219,302	\$246,670
Judicial System	299,949	311,639	308,206	282,346
Security of Persons and Property:				
Police	494,278	430,392	386,144	414,081
Fire	295,018	280,977	273,207	278,732
Public Health Services	0	80,632	77,441	79,261
Street Maintenance and Repairs	141,785	182,336	432,562	302,625
Housing and Community Development	60,781	178,208	202,098	208,883
Sanitation Services	0	0	582	849
Leisure Time Activities	0	0	0	0
Subtotal - Charges for Services	<u>1,529,587</u>	<u>1,711,828</u>	<u>1,899,542</u>	<u>1,813,447</u>
Operating Grants and Contributions:				
General Government:				
Legislative and Executive	68,658	6,598	0	0
Judicial System	12,649	12,669	16,251	0
Security of Persons and Property:				
Police	92,638	168,204	105,733	132,037
Fire	76,557	44,381	34,756	57,684
Public Health Services	0	1,913	20,965	28,092
Street Maintenance and Repairs	1,128,265	888,714	876,883	805,132
Housing and Community Development	717,876	306,754	227,236	546,572
Sanitation Services	0	0	0	0
Leisure Time Activities	21,816	58,171	45,154	17,979
Subtotal - Operating Grants and Contributions	<u>2,118,459</u>	<u>1,487,404</u>	<u>1,326,978</u>	<u>1,587,496</u>
Capital Grants and Contributions:				
General Government:				
Legislative and Executive	0	0	0	0
Street Maintenance and Repairs	56,854	2,864,799	353,575	87,304
Housing and Community Development	0	0	0	0
Subtotal - Capital Grants and Contributions	<u>56,854</u>	<u>2,864,799</u>	<u>353,575</u>	<u>87,304</u>
<i>Total Governmental Activities Program Revenues</i>	<u>\$3,704,900</u>	<u>\$6,064,031</u>	<u>\$3,580,095</u>	<u>\$3,488,247</u>

2015 (2)	2014	2013	2012	2011	2010
\$236,366	\$388,450	\$411,518	\$414,538	\$236,006	\$299,400
200,982	267,805	265,461	258,606	645,600	210,280
390,843	507,597	552,112	468,505	387,791	404,073
250,345	323,428	339,718	358,161	76,175	277,242
73,122	77,984	118,555	102,777	168,489	117,408
413,226	259	63,763	27,539	12,176	59,080
302,075	259,122	295,579	243,585	137,636	280,833
293	264	0	0	28,372	2,734
0	0	0	1,562	3,005	15,794
<u>1,867,252</u>	<u>1,824,909</u>	<u>2,046,706</u>	<u>1,875,273</u>	<u>1,695,250</u>	<u>1,666,844</u>
0	100,000	0	0	0	0
0	0	0	0	15,708	15,708
114,477	83,866	35,112	206,181	187,228	100,718
0	68,835	35,112	30,367	42,961	77,269
25,606	14,403	11,073	12,508	9,522	111,983
769,401	767,828	849,842	817,848	868,021	779,720
131,203	1,333,052	219,343	962,920	0	108,985
73,115	0	0	0	0	0
0	0	0	0	0	0
<u>1,113,802</u>	<u>2,367,984</u>	<u>1,150,482</u>	<u>2,029,824</u>	<u>1,123,440</u>	<u>1,194,383</u>
0	0	0	13,250	1,956,961	184,138
686,611	983,641	1,668,993	0	1,802,011	0
0	0	0	0	0	0
<u>686,611</u>	<u>983,641</u>	<u>1,668,993</u>	<u>13,250</u>	<u>3,758,972</u>	<u>184,138</u>
<u>\$3,667,665</u>	<u>\$5,176,534</u>	<u>\$4,866,181</u>	<u>\$3,918,347</u>	<u>\$6,577,662</u>	<u>\$3,045,365</u>

(continued)

City of Ashtabula, Ohio
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2019	2018 (3)	2017	2016
Business-Type Activities:				
Charges for Services:				
Sanitation	\$1,873,590	\$1,964,039	\$1,818,480	\$1,777,296
Wastewater Treatment	4,418,137	4,675,398	3,991,537	3,641,035
Capital Grants and Contributions				
Sanitation	40,544	22,395	24,107	26,265
Wastewater Treatment	444,366	334,325	94,786	27,763
<i>Total Business-Type Activities Program Revenues</i>	<u>6,776,637</u>	<u>6,996,157</u>	<u>5,928,910</u>	<u>5,472,359</u>
<i>Total Primary Government Program Revenues</i>	<u>10,481,537</u>	<u>13,060,188</u>	<u>9,509,005</u>	<u>8,960,606</u>
Expenses				
Governmental Activities:				
General Government:				
Legislative and Executive	2,489,887	2,087,615	2,135,112	2,073,507
Judicial System	1,511,539	1,322,561	1,254,676	1,133,813
Security of Persons and Property:				
Police	1,232,417	4,893,717	4,707,610	4,630,686
Fire	208,606	2,981,749	3,054,167	2,678,611
Public Health Services	150,408	414,443	408,976	380,260
Street Maintenance and Repairs	3,173,755	2,853,250	2,790,436	2,376,580
Housing and Community Development	909,240	580,996	1,095,221	772,464
Sanitation Services	0	0	5,016	6,485
Leisure Time Activities	398,425	261,746	289,845	55,362
Interest and Fiscal Charges	154,540	166,507	136,251	3,650
<i>Total Governmental Activities Expenses</i>	<u>10,228,817</u>	<u>15,562,584</u>	<u>15,877,310</u>	<u>14,111,418</u>
Business-Type Activities				
Sanitation	2,067,789	2,252,634	1,805,365	2,088,252
Wastewater Treatment	4,705,551	4,313,335	4,078,229	2,416,530
<i>Total Business-Type Activities Expenses</i>	<u>6,773,340</u>	<u>6,565,969</u>	<u>5,883,594</u>	<u>4,504,782</u>
<i>Total Primary Government Program Expenses</i>	<u>17,002,157</u>	<u>22,128,553</u>	<u>21,760,904</u>	<u>18,616,200</u>
Net (Expense)/Revenue				
Governmental Activities	(6,523,917)	(9,498,553)	(12,297,215)	(10,623,171)
Business-Type Activities	3,297	430,188	45,316	967,577
<i>Total Primary Government Net Expense</i>	<u>(\$6,520,620)</u>	<u>(\$9,068,365)</u>	<u>(\$12,251,899)</u>	<u>(\$9,655,594)</u>

2015 (2)	2014	2013	2012	2011	2010
\$1,846,883	\$1,799,424	\$1,833,371	\$1,950,321	\$1,576,051	\$1,863,359
3,516,906	3,085,997	3,089,877	3,142,336	3,280,585	3,645,979
19,980	31,280	3,945	5,000	40,000	40,000
5,710	635,540	455,232	625,308	0	147,860
5,389,479	5,552,241	5,382,425	5,722,965	4,896,636	5,697,198
9,057,144	10,728,775	10,248,606	9,641,312	11,474,298	8,742,563
2,258,619	2,634,808	2,503,864	2,821,885	2,792,923	2,721,988
1,006,688	1,126,553	977,180	995,974	1,084,083	1,149,058
4,244,476	3,645,947	3,799,246	3,372,417	3,548,942	3,704,992
2,845,390	2,519,128	2,515,373	2,687,460	2,874,864	2,776,175
388,432	329,426	338,346	334,693	328,577	404,670
2,989,848	1,121,229	1,678,580	2,529,822	4,237,406	1,612,921
1,288,296	792,050	902,972	1,012,690	1,002,021	1,312,203
334,856	1,730	1,853	38,831	116,525	160,453
95,965	39,713	75,701	68,873	24,655	75,811
70,338	17,330	3,118	5,972	23,355	14,669
15,522,908	12,227,914	12,796,233	13,868,617	16,033,351	13,932,940
1,672,859	1,900,604	2,001,720	1,943,508	1,788,036	1,776,030
4,253,305	3,453,195	3,068,420	3,060,797	3,664,845	3,641,968
5,926,164	5,353,799	5,070,140	5,004,305	5,452,881	5,417,998
21,449,072	17,581,713	17,866,373	18,872,922	21,486,232	19,350,938
(11,855,243)	(7,051,380)	(7,930,052)	(9,950,270)	(9,455,689)	(10,887,575)
(536,685)	198,442	312,285	718,660	(556,245)	279,200
(\$12,391,928)	(\$6,852,938)	(\$7,617,767)	(\$9,231,610)	(\$10,011,934)	(\$10,608,375)

(continued)

City of Ashtabula, Ohio
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2019	2018 (3)	2017	2016
General Revenues and Other Changes in Net Position				
Governmental Activities				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$881,719	\$911,158	\$746,685	\$698,451
Capital Outlay	375,437	388,128	317,087	293,845
Other Purposes	1,268,680	1,308,236	1,139,482	773,281
Income Taxes Levied for:				
General Purposes	6,499,519	6,475,818	6,269,177	5,737,015
Capital Outlay	717,590	715,168	693,921	632,880
Hotel Taxes	4,048	732	370	0
Grants and Entitlements not Restricted to				
Specific Programs	1,111,283	820,966	811,616	808,303
Investment Earnings	17,788	4,469	3,580	538
Unrestricted Contributions	0	250	0	0
Franchise Taxes	225,820	290,452	269,859	225,803
Gain on Sale of Capital Assets	3,532	21,735	0	0
Other	205,749	65,788	77,636	87,282
Special Item - Capital Contribution (1)	0	0	0	0
Special Item - Transfer of Operations (4)	355,869	0	0	0
Transfers	6,802	4,752	0	(45,718)
<i>Total Governmental Activities</i>	<u>11,673,836</u>	<u>11,007,652</u>	<u>10,329,413</u>	<u>9,211,680</u>
Business-Type Activities				
Other	0	19,163	2,844	5,279
Transfers	(6,802)	(4,752)	0	45,718
<i>Total Business-Type Activities</i>	<u>(6,802)</u>	<u>14,411</u>	<u>2,844</u>	<u>50,997</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>11,667,034</u>	<u>11,022,063</u>	<u>10,332,257</u>	<u>9,262,677</u>
Change in Net Position				
Governmental Activities	5,149,919	1,509,099	(1,967,802)	(1,411,491)
Business-Type Activities	(3,505)	444,599	48,160	1,018,574
<i>Total Primary Government Change in Net Position</i>	<u>\$5,146,414</u>	<u>\$1,953,698</u>	<u>(\$1,919,642)</u>	<u>(\$392,917)</u>

- (1) During 2011, the Ohio Department of Transportation completed construction of the City's West Avenue bridge.
- (2) Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in 2015.
- (3) Expenses are first impacted by the implementation of GASB Statement No. 75 beginning in 2018.
- (4) Effective January 1, 2019, the City transferred the operations of their Health Department to the City of Ashtabula Board of Health.

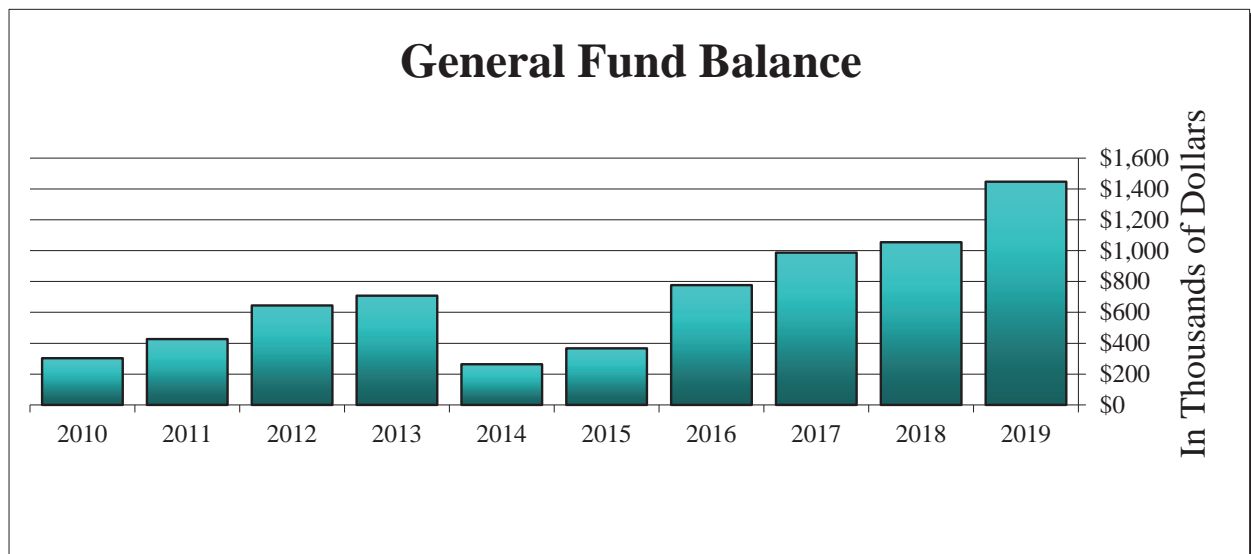
2015 (2)	2014	2013	2012	2011	2010
\$658,161	\$1,052,932	\$964,733	\$825,015	\$967,282	\$1,020,451
275,061	448,033	411,018	350,201	412,653	438,820
1,046,981	599,810	551,687	489,993	579,508	571,202
5,802,538	5,861,891	6,006,298	5,137,126	5,902,284	4,814,382
641,178	647,014	663,396	566,893	665,177	548,618
0	0	0	0	0	0
877,128	780,305	863,451	811,927	1,127,596	1,628,612
175	112	60	190	144	5,450
0	0	0	0	0	0
244,176	235,233	221,520	252,342	273,773	242,362
0	0	0	0	22,500	15,415
167,832	119,304	164,581	113,856	62,855	7,345
0	0	0	0	7,922,279	0
0	0	0	0	0	0
(55,500)	(29,473)	(40,755)	(39,275)	0	0
<u>9,657,730</u>	<u>9,715,161</u>	<u>9,805,989</u>	<u>8,508,268</u>	<u>17,936,051</u>	<u>9,292,657</u>
10,589	2,880	5,333	9,975	0	12,600
55,500	29,473	40,755	39,275	0	0
<u>66,089</u>	<u>32,353</u>	<u>46,088</u>	<u>49,250</u>	<u>0</u>	<u>12,600</u>
<u>9,723,819</u>	<u>9,747,514</u>	<u>9,852,077</u>	<u>8,557,518</u>	<u>17,936,051</u>	<u>9,305,257</u>
(2,197,513)	2,663,781	1,875,937	(1,442,002)	8,480,362	(1,594,918)
(470,596)	230,795	358,373	767,910	(556,245)	291,800
<u>(\$2,668,109)</u>	<u>\$2,894,576</u>	<u>\$2,234,310</u>	<u>(\$674,092)</u>	<u>\$7,924,117</u>	<u>(\$1,303,118)</u>

City of Ashtabula, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2019	2018	2017	2016
General Fund				
Nonspendable	\$40,296	\$46,027	\$84,878	\$65,930
Restricted	0	0	0	194,091
Assigned	219,994	222,722	221,791	263,424
Unassigned (Deficit)	1,186,874	785,982	680,548	253,197
Reserved	N/A	N/A	N/A	N/A
Unreserved	N/A	N/A	N/A	N/A
Total General Fund	1,447,164	1,054,731	987,217	776,642
All Other Governmental Funds				
Nonspendable	26,403	56,285	28,148	\$46,161
Restricted	2,335,726	1,956,839	1,930,158	2,547,068
Committed	56,507	183,323	230,267	283,528
Unassigned (Deficit)	(107,380)	(29,928)	(1,634)	(45,098)
Reserved	N/A	N/A	N/A	N/A
Unreserved, Designated	N/A	N/A	N/A	N/A
Unreserved, Undesignated, Reported in:				
Special Revenue funds	N/A	N/A	N/A	N/A
Debt Service funds	N/A	N/A	N/A	N/A
Capital Projects funds	N/A	N/A	N/A	N/A
Total All Other Governmental Funds	2,311,256	2,166,519	2,186,939	2,831,659
Total Governmental Funds	\$3,758,420	\$3,221,250	\$3,174,156	\$3,608,301

Note: This City implemented GASB 54 during 2011.

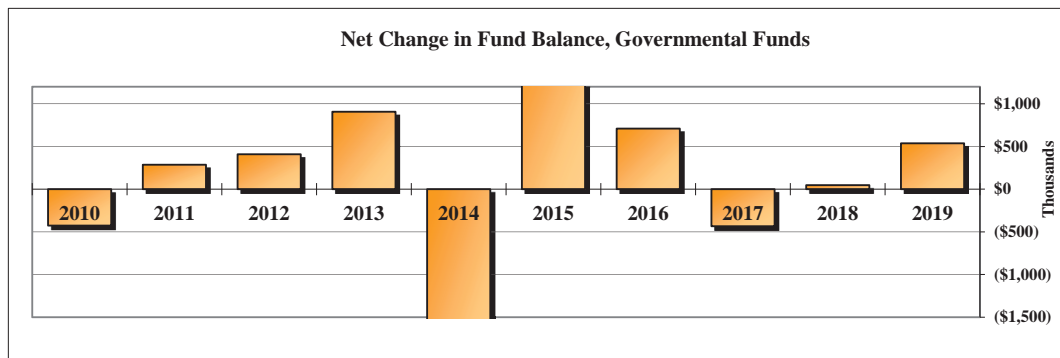
N/A - Information not available.



2015	2014	2013	2012	2011	2010
\$75,492	\$66,706	\$42,245	\$82,872	\$107,285	\$106,906
266,091	333,291	357,291	0	0	0
124,172	0	74,561	70,852	40,815	31,608
(98,903)	(136,282)	234,067	491,066	278,805	164,368
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
<u>366,852</u>	<u>263,715</u>	<u>708,164</u>	<u>644,790</u>	<u>426,905</u>	<u>302,882</u>
\$104,784	\$74,489	\$52,438	\$43,985	\$44,391	\$55,179
2,227,539	719,855	2,287,051	1,475,482	1,233,854	1,075,408
234,492	186,060	220,690	188,096	238,162	224,464
(34,915)	(278,456)	(9,363)	(282)	(77)	(962)
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
<u>2,531,900</u>	<u>701,948</u>	<u>2,550,816</u>	<u>1,707,281</u>	<u>1,516,330</u>	<u>1,354,089</u>
<u>\$2,898,752</u>	<u>\$965,663</u>	<u>\$3,258,980</u>	<u>\$2,352,071</u>	<u>\$1,943,235</u>	<u>\$1,656,971</u>

City of Ashtabula, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2019	2018	2017	2016
Revenues				
Property Taxes	\$2,494,648	\$2,524,998	\$2,356,545	\$2,098,416
Municipal Income Tax	7,465,183	7,267,649	7,080,136	6,752,323
Hotel Taxes	4,048	760	342	0
Charges for Services	598,204	658,766	685,555	698,519
Licenses and Permits	201,378	284,415	261,612	358,858
Fines and Forfeitures	780,496	763,821	741,678	710,049
Intergovernmental	3,171,597	5,172,707	2,463,048	2,395,130
Special Assessments	10,134	11,082	9,984	10,755
Interest	3,185	2,113	1,146	538
Rentals	185,964	168,314	137,377	144,767
Franchise Taxes	271,115	281,961	250,509	136,561
Contributions and Donations	6,365	8,100	184,920	0
Other	205,749	65,788	77,636	87,282
Total Revenues	15,398,066	17,210,474	14,250,488	13,393,198
Expenditures				
Current:				
General Government				
Legislative and Executive	2,072,345	2,086,928	1,901,390	1,896,454
Judicial System	1,188,051	1,138,826	1,069,311	1,013,169
Security of Persons and Property:				
Police	4,536,667	4,309,518	4,118,222	3,793,441
Fire	2,908,931	2,842,705	2,702,614	2,535,606
Public Health Services	150,408	376,169	368,784	368,941
Street Maintenance and Repairs	1,424,409	1,456,878	1,271,982	1,507,789
Housing and Community Development	795,691	526,035	461,372	760,473
Sanitation Services	0	0	5,060	6,503
Leisure Time Activities	325,003	191,077	261,476	29,744
Capital Outlay	1,069,781	3,817,794	2,474,851	834,385
Debt Service:				
Principal Retirement	525,230	443,578	492,368	261,526
Interest and Fiscal Charges	159,209	148,899	156,201	14,230
Total Expenditures	15,155,725	17,338,407	15,283,631	13,022,261
<i>Excess of Revenues Over</i> <i>(Under) Expenditures</i>	242,341	(127,933)	(1,033,143)	370,937
Other Financing Sources (Uses)				
State Infrastructure Bank Bonds Issued	0	0	0	79,978
State Infrastructure Bank Loan Issued	0	0	56,241	231,751
OPWC Loan Issued	0	0	50,746	0
Capital Loan Issued	0	148,540	0	0
Notes Issued	0	0	0	0
Inception of Capital Lease	300,000	0	492,011	72,601
Sale of Capital Assets	3,532	21,735	0	0
Proceeds of Loan	0	0	0	0
Transfer of Health Department Operations	(15,505)	0	0	0
Transfers In	614,733	435,252	423,281	531,859
Transfers Out	(607,931)	(430,500)	(423,281)	(577,577)
Total Other Financing Sources (Uses)	294,829	175,027	598,998	338,612
Net Change in Fund Balances	\$537,170	\$47,094	(\$434,145)	\$709,549
Debt Service as a Percentage of Noncapital Expenditures	4.8%	4.8%	4.8%	2.4%



2015	2014	2013	2012	2011	2010
\$2,131,803	\$1,724,033	\$1,788,847	\$1,747,271	\$1,934,311	\$1,819,144
6,502,818	6,188,837	6,603,322	6,050,045	6,029,632	5,640,581
0	0	0	0	0	0
675,889	680,609	750,560	631,480	264,357	2,153,776
314,797	316,089	291,403	274,644	251,638	316,038
609,535	579,395	642,937	738,446	1,063,308	765,130
3,859,188	2,983,575	3,992,017	3,403,671	4,988,304	4,119,247
12,369	9,652	10,901	9,843	10,151	10,334
175	112	60	190	144	5,450
126,720	137,740	164,069	169,002	161,372	161,196
244,176	235,233	221,520	302,884	271,836	245,454
0	0	0	0	0	0
167,832	119,304	164,581	109,492	60,690	6,888
<u>14,645,302</u>	<u>12,974,579</u>	<u>14,630,217</u>	<u>13,436,968</u>	<u>15,035,743</u>	<u>15,243,238</u>
1,973,362	2,613,649	2,538,405	2,576,120	2,516,841	2,401,156
907,484	1,061,785	972,965	961,805	1,111,726	1,105,350
3,753,944	3,503,212	3,729,018	3,301,408	3,357,299	3,482,742
2,486,759	2,634,535	2,446,715	2,572,934	2,844,417	2,750,100
352,770	331,273	332,026	323,401	312,972	401,284
1,380,569	876,214	1,040,537	1,266,996	1,034,253	1,067,277
1,174,548	817,751	910,001	1,013,371	1,002,686	1,318,340
315,558	1,728	0	12,000	21,122	1,740,323
54,574	28,040	35,057	28,895	24,655	36,108
3,581,189	4,346,012	2,069,647	735,005	2,474,089	1,482,536
237,029	188,758	299,785	187,772	165,525	210,308
21,965	17,941	9,421	9,150	13,263	14,669
<u>16,239,751</u>	<u>16,420,898</u>	<u>14,383,577</u>	<u>12,988,857</u>	<u>14,878,848</u>	<u>16,010,193</u>
<u>(1,594,449)</u>	<u>(3,446,319)</u>	<u>246,640</u>	<u>448,111</u>	<u>156,895</u>	<u>(766,955)</u>
2,563,015	1,011,562	0	0	0	0
856,691	49,583	0	0	0	0
44,286	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	325,000
119,046	121,330	699,524	0	106,869	0
0	0	0	0	22,500	15,415
0	0	0	0	0	0
0	0	0	0	0	0
739,597	411,624	587,421	601,000	487,400	430,800
(795,097)	(441,097)	(626,676)	(640,275)	(487,400)	(430,800)
<u>3,527,538</u>	<u>1,153,002</u>	<u>660,269</u>	<u>(39,275)</u>	<u>129,369</u>	<u>340,415</u>
<u>\$1,933,089</u>	<u>(\$2,293,317)</u>	<u>\$906,909</u>	<u>\$408,836</u>	<u>\$286,264</u>	<u>(\$426,540)</u>
1.9%	1.9%	2.5%	1.6%	1.4%	1.9%

City of Ashtabula, Ohio
Assessed Valuation and Estimated Actual Values of Taxable Property
Last Ten Years

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial Industrial/PU		Assessed Value	Estimated Actual Value
2019	\$122,136,130	\$57,276,150	\$512,606,514	\$30,753,040	\$34,946,636
2018	123,280,970	59,284,160	521,614,657	28,272,550	32,127,898
2017	116,921,770	58,353,270	500,785,829	28,006,210	31,825,239
2016	117,166,590	59,420,240	504,533,800	26,588,520	30,214,227
2015	117,928,540	59,894,270	508,065,171	26,936,300	30,609,432
2014	132,014,600	73,752,050	587,904,714	23,144,090	26,300,102
2013	132,789,880	71,431,510	583,489,686	22,006,640	25,007,545
2012	131,582,310	66,345,860	565,509,057	18,236,510	20,723,307
2011	147,859,010	65,382,980	609,262,829	18,910,200	21,488,864
2010	148,055,540	67,061,010	614,618,714	15,924,070	18,095,534

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each appraisal.

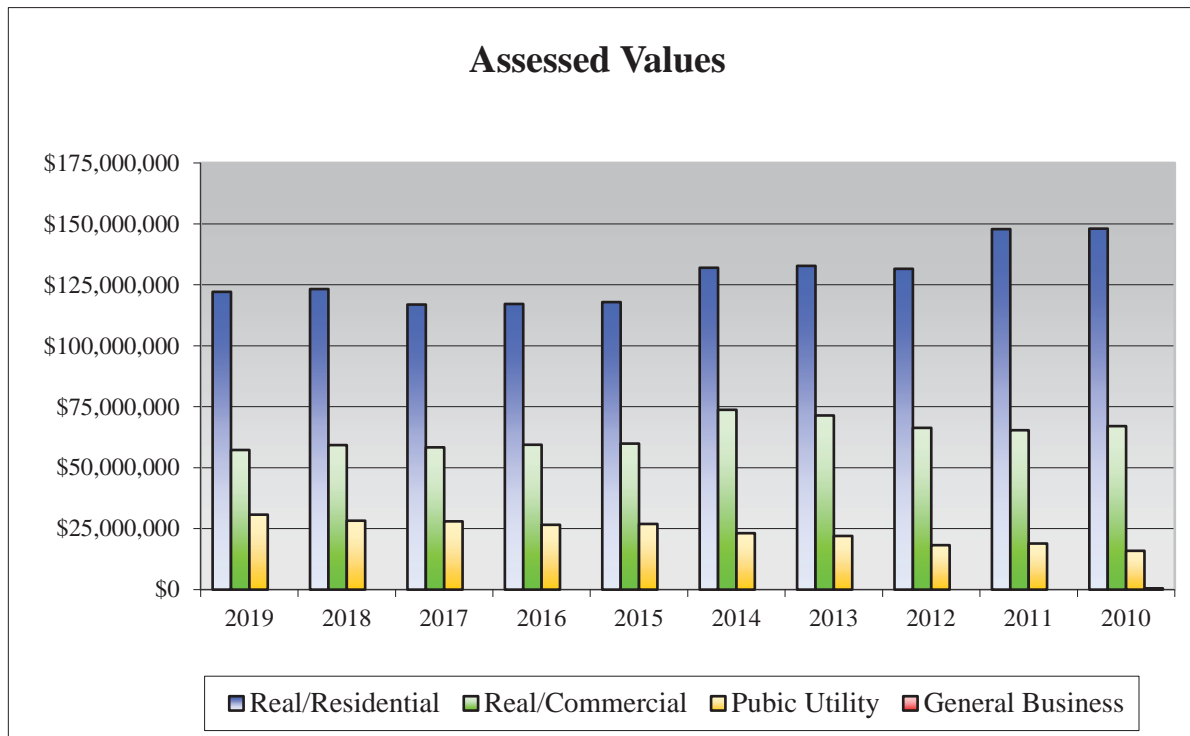
The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. The last year telephone companies paid personal property tax was 2010.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

Source: Ashtabula County, Ohio; County Auditor

Tangible Personal Property

General Business		Total		Ratio	Total Direct Tax Rate
Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value		
\$0	\$0	\$210,165,320	\$547,553,151	38.38 %	\$17.31
0	0	210,837,680	553,742,555	38.08	13.31
0	0	203,281,250	532,611,067	38.17	13.31
0	0	203,175,350	534,748,027	37.99	11.81
0	0	204,759,110	538,674,603	38.01	9.31
0	0	228,910,740	614,204,817	37.27	9.31
0	0	226,228,030	608,497,231	37.18	9.31
0	0	216,164,680	586,232,364	36.87	9.31
0	0	232,152,190	630,751,692	36.81	9.31
529,545	4,236,360	231,570,165	636,950,608	36.36	9.31



City of Ashtabula, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Years

	2019	2018	2017	2016
Unvoted Millage				
Operating	\$0.2700	\$0.2700	\$0.2700	\$0.2700
Fire Pension	1.3000	1.3000	1.3000	1.3000
Police Pension	1.3000	1.3000	1.3000	1.3000
<i>Total Unvoted Millage</i>	<u>2.8700</u>	<u>2.8700</u>	<u>2.8700</u>	<u>2.8700</u>
Charter Millage				
General Fund	4.1400	4.1400	4.1400	4.1400
Permanent Improvement Fund	2.0000	2.0000	2.0000	2.0000
Senior Citizens	0.3000	0.3000	0.3000	0.3000
Police Levy	1.5000	1.5000	1.5000	0.0000
Police Levy	2.5000	2.5000	2.5000	2.5000
<i>Total Charter Millage</i>	<u>10.4400</u>	<u>10.4400</u>	<u>10.4400</u>	<u>8.9400</u>
Total Millage	<u><u>\$13.3100</u></u>	<u><u>\$13.3100</u></u>	<u><u>\$13.3100</u></u>	<u><u>\$11.8100</u></u>
Overlapping Rates by Taxing District				
Ashtabula Area City Schools				
Residential/Agricultural Real	\$31.2065	\$30.7692	\$33.3887	\$33.7287
Commerical/Industrial and Public Utility Real	39.2157	38.6505	40.2538	40.1112
General Business and Public Utility Personal	49.5500	49.1500	50.8500	50.8500
Ashtabula County District Library				
Residential/Agricultural Real	1.2063	1.2500	1.2500	1.2500
Harbor Topky Library				
Residential/Agricultural Real	3.3829	3.3798	3.5635	3.3737
Ashtabula County Commissioner				
Residential/Agricultural Real	9.8182	9.7962	10.0306	10.0135
Commerical/Industrial and Public Utility Real	11.2384	11.2001	11.2176	11.1687
General Business and Public Utility Personal	11.5200	11.5200	11.5200	11.5200
Ashtabula Township Park				
Residential/Agricultural Real	1.1455	1.1242	1.1800	1.1800
Commerical/Industrial and Public Utility Real	1.1679	1.1672	1.1800	1.1800
General Business and Public Utility Personal	1.1800	1.1800	1.1800	1.1800
Ashtabula County Metroparks				
Residential/Agricultural Real	0.4859	0.4844	0.5000	0.5000
Commerical/Industrial and Public Utility Real	0.5000	0.4990	0.5000	0.5000
General Business and Public Utility Personal	0.5000	0.5000	0.5000	0.5000

Source: Ashtabula County, Ohio; County Auditor

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Charter millage is consistently applied to all types of property as opposed to the voted levies of the overlapping taxing districts.

Overlapping rates are those of local and county governments that apply to property owners within the City.

2015	2014	2013	2012	2011	2010
\$0.2700	\$0.2700	\$0.2700	\$0.2700	\$0.2700	\$0.2700
1.3000	1.3000	1.3000	1.3000	1.3000	1.3000
1.3000	1.3000	1.3000	1.3000	1.3000	1.3000
2.8700	2.8700	2.8700	2.8700	2.8700	2.8700
4.1400	4.1400	4.1400	4.1400	4.1400	4.1400
2.0000	2.0000	2.0000	2.0000	2.0000	2.0000
0.3000	0.3000	0.3000	0.3000	0.3000	0.3000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
6.4400	6.4400	6.4400	6.4400	6.4400	6.4400
\$9.3100	\$9.3100	\$9.3100	\$9.3100	\$9.3100	\$9.3100
\$32.2700	\$32.2706	\$32.2056	\$33.3330	\$31.1325	\$31.4467
35.9439	35.9439	35.8310	37.7939	36.8580	37.0858
50.8500	50.8500	50.8500	52.0000	52.0000	52.5000
1.2500	1.2500	0.0000	0.0000	0.0000	0.0000
3.4762	3.4762	3.4762	3.4762	3.4762	3.4762
10.8876	9.0012	8.9962	8.9922	8.5409	8.5336
9.4306	9.9622	9.9304	9.9223	9.4041	9.2995
11.0200	11.0200	11.0200	11.0200	11.0200	11.0200
1.1800	1.1800	1.1800	1.1800	1.1697	1.1073
1.1800	1.1730	1.1704	1.1800	1.1799	1.1151
1.1800	1.1800	1.1800	1.1800	1.1800	1.1800
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000

City of Ashtabula, Ohio
Property Tax Levies And Collections
Last Ten Years

Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)
2019	\$2,759,843	\$2,623,598	95.06 %	\$131,864	\$2,755,462
2018	2,767,947	2,606,634	94.17	183,060	2,789,694
2017	2,455,042	2,483,474	101.16	113,791	2,597,265
2016	2,395,264	2,233,110	93.23	110,614	2,343,724
2015	2,414,738	1,966,527	81.44	117,106	2,083,633
2014	2,117,275	1,662,044	78.50	85,294	1,747,338
2013	2,095,080	1,637,734	78.17	380,713	2,018,447
2012	1,860,753	1,659,952	89.21	118,655	1,778,607
2011	2,144,612	1,823,971	85.05	107,520	1,931,491
2010	2,182,331	1,974,489	90.48	100,370	2,074,859

Source: Ashtabula County, Ohio; County Auditor

(1) State reimbursement of rollback and homestead exemptions are included.

Note: The County does not identify delinquent collections by the year for which the tax was levied.

Penalties and interest are included, since by Ohio law they become part of the tax obligation as assessment occurs.

The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

<u>Percent of Total Tax Collections To Tax Levy</u>	<u>Accumulated Outstanding Delinquent Taxes</u>	<u>Percentage of Delinquent Taxes to Total Tax Levy</u>
99.84 %	\$359,378	13.02 %
100.79	389,179	14.06
105.79	410,301	16.71
97.85	373,048	15.57
86.29	536,936	22.24
82.53	564,410	26.66
96.34	166,031	7.92
95.59	303,506	16.31
90.06	265,728	12.39
95.08	415,173	19.02

City of Ashtabula, Ohio
Principal Real Property Taxpayers
 2019 and 2010

<i>2019</i>		
Taxpayer	Real Property Assessed Valuation (1)	Percentage of Assessed Valuation
Aqua Ohio Water	\$17,934,860	8.53 %
Cleveland Electric Illuminating Company	8,512,290	4.05
Norfolk & Southern	4,640,780	2.21
Pinney Dock	4,197,720	2.00
American Transmission System	2,645,240	1.26
Chromaflo Technologies	1,340,020	0.64
Giangola Acquisitions	1,167,670	0.56
Country Club Center III	1,036,950	0.49
Ashtabula Towers	953,440	0.45
Molded Fiber Glass	924,500	0.44
Total	\$43,353,470	20.63 %
Total Assessed Valuation	\$210,165,320	

<i>2010</i>		
Taxpayer	Real Property Assessed Valuation (1)	Percentage of Assessed Valuation
Norfolk & Southern	\$4,797,970	2.07 %
Pinney Dock	1,826,680	0.79
Ohio American Water	1,639,730	0.71
Cotswold LTD	1,419,440	0.61
Ashtabula Care Center	1,391,950	0.60
Ash-L Associates	1,348,326	0.58
Molded Fiber Glass	1,319,910	0.57
Ashtabula Towers	1,141,600	0.49
Country Club Center III	1,073,800	0.46
Willo Arms of Ashtabula	972,860	0.43
Total	\$16,932,266	7.31 %
Total Assessed Valuation	\$231,570,165	

Source: Ashtabula County, Ohio; County Auditor

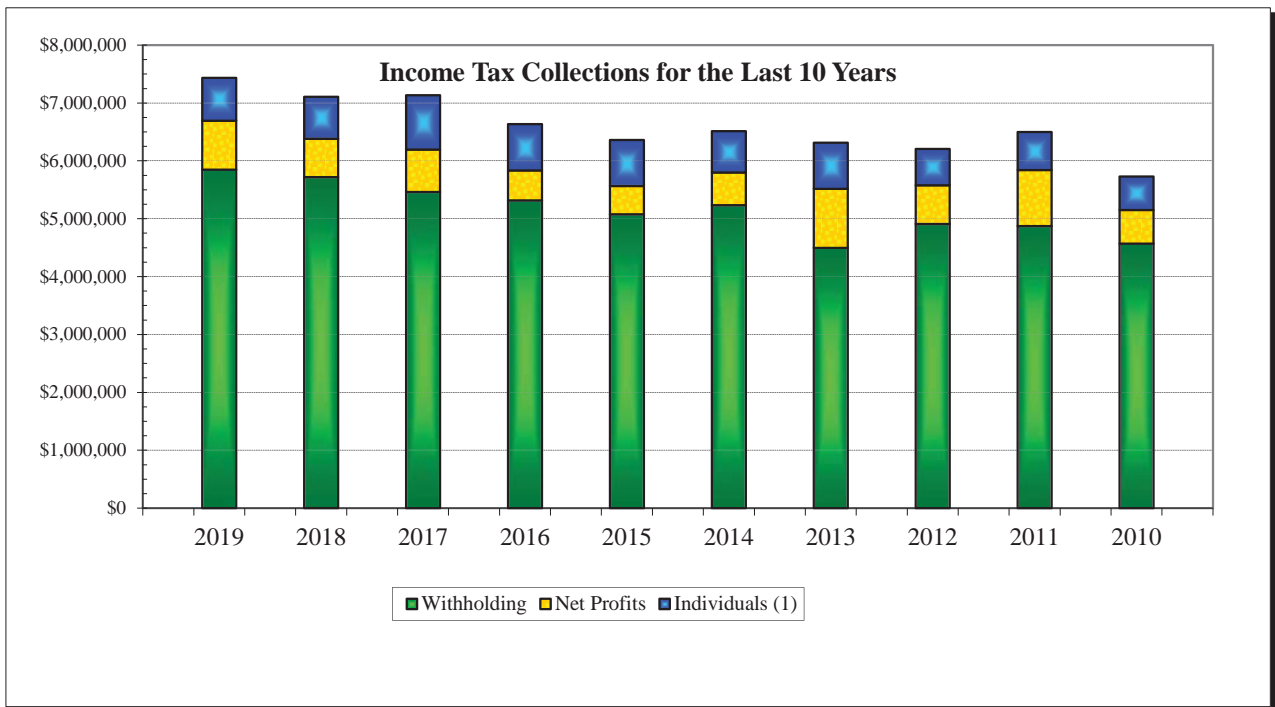
(1) Amounts represent assessed values upon which 2019 and 2010 collections were based.

City of Ashtabula, Ohio
Income Tax Revenue Base and Collections
Last Ten Years (cash basis)

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals (1)	Percentage of Taxes from Individuals
2019	1.80 %	\$7,434,449	\$5,848,183	78.67%	\$845,810	11.38%	\$740,456	9.96%
2018	1.80	7,107,332	5,719,579	80.47	661,959	9.31	725,794	10.21
2017	1.80	7,134,381	5,462,288	76.56	733,514	10.28	938,579	13.16
2016	1.80	6,635,357	5,317,286	80.14	517,533	7.80	800,538	12.06
2015	1.80	6,361,273	5,077,129	79.81	488,607	7.68	795,537	12.51
2014	1.80	6,513,601	5,234,169	80.35	565,194	8.68	714,238	10.97
2013	1.80	6,314,037	4,496,535	71.21	1,020,147	16.16	797,355	12.63
2012	1.80	6,206,237	4,909,193	79.10	669,093	10.78	627,951	10.12
2011	1.80	6,498,912	4,873,631	74.99	968,156	14.90	657,125	10.11
2010	1.80	5,729,893	4,570,158	79.76	580,899	10.14	578,836	10.10

Source: City of Ashtabula Income Tax Department

(1) The City is statutorily prohibited from presenting individual taxpayer information.



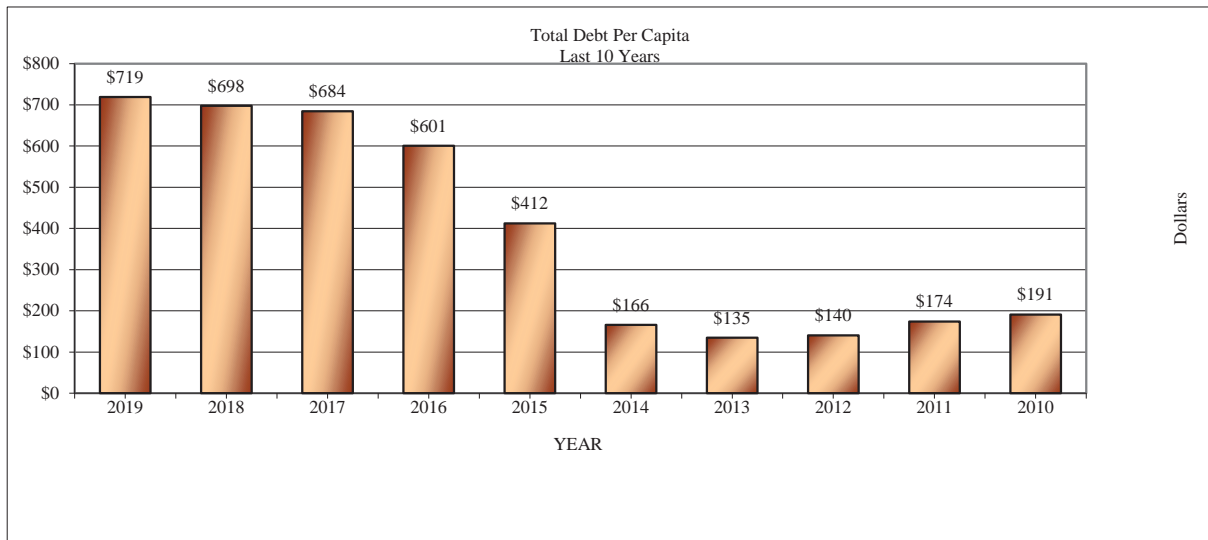
City of Ashtabula, Ohio
*Ratio of Outstanding Debt to
Total Personal Income and Debt Per Capita
Last Ten Years*

Year	Governmental Activities						
	State Infrastructure Bank Bonds	General Obligation Bonds	Special Assessment Bonds	State Infrastructure Bank Loans	OPWC Loans	Capital Loan	Capital Leases
2019	\$3,235,000	\$0	\$0	\$1,001,025	\$90,422	\$89,124	\$744,827
2018	3,495,000	0	0	1,093,211	104,955	118,832	573,630
2017	3,755,000	0	0	1,169,658	119,489	0	636,519
2016	4,010,000	0	0	1,172,842	78,525	0	312,669
2015	3,574,577	0	0	906,274	88,307	0	491,812
2014	1,011,562	0	0	49,583	53,803	0	600,013
2013	0	0	0	0	63,586	0	657,658
2012	0	160,944	0	0	73,369	0	87,192
2011	0	319,257	0	0	83,151	0	106,869
2010	0	475,000	0	0	92,933	0	0

(1) Personal Income and Population Data are located on S30

Business Type Activities

Equalization Basin Loan	OWDA Loans	OPWC Loans	KeyCorp Bonds	Capital Leases	Notes Payable	Total Debt	Percentage of Personal Income(1)	Per Capita(1)
\$0	\$7,253,557	\$586,461	\$0	\$0	\$0	\$13,000,416	4.16 %	\$719
0	6,750,594	635,844	0	4,258	0	12,776,324	4.23	698
0	6,300,857	582,914	0	10,416	0	12,574,853	4.25	684
0	4,679,870	627,373	0	16,427	137,909	11,035,615	3.75	601
298,757	1,611,877	665,628	0	59,920	0	7,697,152	2.57	412
585,471	232,064	657,573	0	73,690	0	3,263,759	1.07	166
860,628	378,657	582,180	0	108,258	0	2,650,967	0.80	135
1,124,695	519,076	605,304	50,000	141,391	0	2,761,971	0.83	140
1,378,117	653,580	608,659	100,000	173,149	0	3,422,782	1.03	174
1,621,325	782,419	633,659	150,000	0	0	3,755,336	1.14	191



City of Ashtabula, Ohio
Legal Debt Margin
Last Ten Years

	2019	2018	2017	2016
Total Assessed Property Value	<u>\$210,165,320</u>	<u>\$210,837,680</u>	<u>\$203,281,250</u>	<u>\$203,175,350</u>
General Bonded Debt Outstanding:				
General Obligation Bonds	\$0	\$0	\$0	\$0
State Infrastructure Bonds	3,235,000	3,495,000	3,755,000	4,010,000
State Infrastructure Loan	1,001,025	1,093,211	1,169,658	1,172,842
Equalization Basin Loan	0	0	0	0
OWDA Loans	7,253,557	6,750,594	6,300,857	4,679,870
OPWC Loans	676,883	740,799	702,403	705,898
Capital Loan	89,124	118,832	0	0
KeyCorp Loan	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Gross Indebtedness	12,255,589	12,198,436	11,927,918	10,568,610
Less:				
State Infrastructure Bonds	0	0	0	0
State Infrastructure Loan	0	0	0	0
Equalization Basin Loan	0	0	0	0
OWDA Loans	(7,253,557)	(6,750,594)	(6,300,857)	(4,679,870)
OPWC Loans	(676,883)	(740,799)	(702,403)	(705,898)
KeyCorp Loan	0	0	0	0
General Obligation Bond Retirement Fund Balance	<u>(59,675)</u>	<u>(59,619)</u>	<u>(58,705)</u>	<u>(55,483)</u>
Total Net Debt Applicable to Debt Limit	<u>4,265,474</u>	<u>4,647,424</u>	<u>4,865,953</u>	<u>5,127,359</u>
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	<u>22,067,359</u>	<u>22,137,956</u>	<u>21,344,531</u>	<u>21,333,412</u>
Legal Debt Margin Within 10 ½ % Limitations	<u>\$17,801,885</u>	<u>\$17,490,532</u>	<u>\$16,478,578</u>	<u>\$16,206,053</u>
Legal Debt Margin as a Percentage of the Debt Limit	80.67%	79.01%	77.20%	75.97%
Unvoted Debt Limitation (5 ½ % of Assessed Valuation)	<u>\$11,559,093</u>	<u>\$11,596,072</u>	<u>\$11,180,469</u>	<u>\$11,174,644</u>
Total Gross Indebtedness	12,255,589	12,198,436	11,927,918	10,568,610
Less:				
State Infrastructure Bonds	0	0	0	0
State Infrastructure Loan	0	0	0	0
Equalization Basin Loan	0	0	0	0
OWDA Loans	(7,253,557)	(6,750,594)	(6,300,857)	(4,679,870)
OPWC Loans	(676,883)	(740,799)	(702,403)	(705,898)
KeyCorp Loan	0	0	0	0
General Obligation Bond Retirement Fund Balance	<u>(59,675)</u>	<u>(59,619)</u>	<u>(58,705)</u>	<u>(55,483)</u>
Net Debt Within 5 ½ % Limitations	<u>4,265,474</u>	<u>4,647,424</u>	<u>4,865,953</u>	<u>5,127,359</u>
Unvoted Legal Debt Margin Within 5 ½ % Limitations	<u>\$7,293,619</u>	<u>\$6,948,648</u>	<u>\$6,314,516</u>	<u>\$6,047,285</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	63.10%	59.92%	56.48%	54.12%

Source: City Financial Records

* These numbers are based on the Net Debt. This reflects only debt that is supported through real estate value.

2015	2014	2013	2012	2011	2010
<u>\$204,759,110</u>	<u>\$228,910,740</u>	<u>\$226,228,030</u>	<u>\$216,164,680</u>	<u>\$232,152,190</u>	<u>\$231,570,165</u>
\$0	\$0	\$0	\$160,944	\$319,257	\$475,000
3,574,577	1,011,562	0	0	0	0
906,274	49,583	0	0	0	0
298,757	585,471	860,628	1,124,695	1,378,117	1,621,325
1,611,877	232,064	378,657	519,076	653,580	782,419
753,935	711,376	582,180	678,673	691,810	726,592
0	0	0	0	0	0
0	0	0	50,000	100,000	150,000
<u>7,145,420</u>	<u>2,590,056</u>	<u>1,821,465</u>	<u>2,533,388</u>	<u>3,142,764</u>	<u>3,755,336</u>
0	(1,011,562)	0	0	0	0
0	(49,583)	0	0	0	0
(298,757)	(585,471)	(860,628)	(1,124,695)	(1,378,117)	(1,621,325)
(1,611,877)	(232,064)	(378,657)	(519,076)	(653,580)	(782,419)
(753,935)	(711,376)	(582,180)	(678,673)	(691,810)	(726,592)
0	0	0	(50,000)	(100,000)	(150,000)
(54,887)	0	0	(50,285)	(48,328)	(45,861)
<u>4,425,964</u>	<u>0</u>	<u>0</u>	<u>110,659</u>	<u>270,929</u>	<u>429,139</u>
<u>21,499,707</u>	<u>24,035,628</u>	<u>23,753,943</u>	<u>22,697,291</u>	<u>24,375,980</u>	<u>24,314,867</u>
<u>\$17,073,743</u>	<u>\$24,035,628</u>	<u>\$23,753,943</u>	<u>\$22,586,632</u>	<u>\$24,105,051</u>	<u>\$23,885,728</u>
79.41%	100.00%	100.00%	99.51%	98.89%	98.24%
<u>\$11,261,751</u>	<u>\$12,590,091</u>	<u>\$12,442,542</u>	<u>\$11,889,057</u>	<u>\$12,768,370</u>	<u>\$12,736,359</u>
7,145,420	2,590,056	1,821,465	2,533,388	3,142,764	3,755,336
0	(1,011,562)	0	0	0	0
0	(49,583)	0	0	0	0
(298,757)	(585,471)	(860,628)	(1,124,695)	(1,378,117)	(1,621,325)
(1,611,877)	(232,064)	(378,657)	(519,076)	(653,580)	(782,419)
(753,935)	(711,376)	(582,180)	(678,673)	(691,810)	(726,592)
0	0	0	(50,000)	(100,000)	(150,000)
(54,887)	0	0	(50,285)	(48,328)	(45,861)
<u>4,425,964</u>	<u>0</u>	<u>0</u>	<u>110,659</u>	<u>270,929</u>	<u>429,139</u>
<u>\$6,835,787</u>	<u>\$12,590,091</u>	<u>\$12,442,542</u>	<u>\$11,778,398</u>	<u>\$12,497,441</u>	<u>\$12,307,220</u>
60.70%	100.00%	100.00%	99.07%	97.88%	96.63%

City of Ashtabula, Ohio
*Ratio of General Obligation Bonded Debt to Estimated Actual
Value of Taxable Property and Bonded Debt Per Capita
Last Ten Years*

Year	Population (1)		Estimated Actual Value of Taxable Property (2)	Gross Bonded Debt	Ratio of Bonded Debt to Estimated Actual Value of Taxable Property	Bonded Debt Per Capital
2019	18,243	a	\$547,553,151	\$0	0.00 %	\$0.00
2018	18,079	a	553,742,555	0	0.00	0.00
2017	18,311	a	532,611,067	0	0.00	0.00
2016	18,371	a	534,748,027	0	0.00	0.00
2015	18,371	a	538,674,603	0	0.00	0.00
2014	18,673	a	614,204,817	0	0.00	0.00
2013	19,680	b	608,497,231	0	0.00	0.00
2012	19,680	b	586,232,364	160,944	0.03	8.18
2011	19,680	b	630,751,692	319,257	0.05	16.22
2010	19,680	b	636,950,608	475,000	0.07	24.14

Sources:

- (1) U. S. Bureau of Census, Census of Population.
(a) Year 2014-2019 Federal Census Estimate
(b) Year 2010-2013 The 2010 Federal Census

- (2) Ashtabula County, Ohio; County Auditor

City of Ashtabula, Ohio
Computation of Direct and Overlapping Governmental Activities Debt
December 31, 2019

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Ashtabula
Direct - City of Ashtabula			
State Infrastructure Bonds	\$3,235,000	100.00 %	\$3,235,000
State Infrastructure Loan	1,001,025	100.00	1,001,025
OPWC Loans	90,422	100.00	90,422
Capital Loan	89,124	100.00	89,124
Capital Leases	744,827	100.00	744,827
<i>Total Direct Debt</i>	<u>5,160,398</u> *		<u>5,160,398</u>
Overlapping			
Ashtabula Area City School District			
General Obligation Bonds	24,505,677	45.53	11,157,435
Ashtabula County			
General Obligation Bonds	14,665,000	10.32	1,513,428
OPWC Loans	148,535	10.32	15,329
<i>Total Overlapping Debt</i>	<u>39,319,212</u>		<u>12,686,192</u>
Total	<u><u>\$44,479,610</u></u>		<u><u>\$17,846,590</u></u>

Source: Ashtabula County, Ohio; County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation. The debt outstanding includes general obligation bonds.

* All direct debt is backed by the 1.8 percent income tax and all real estate tax collected.

City of Ashtabula, Ohio
Pledged Revenue Coverage
Revenue Debt - Wastewater Treatment Fund
Last Ten Years

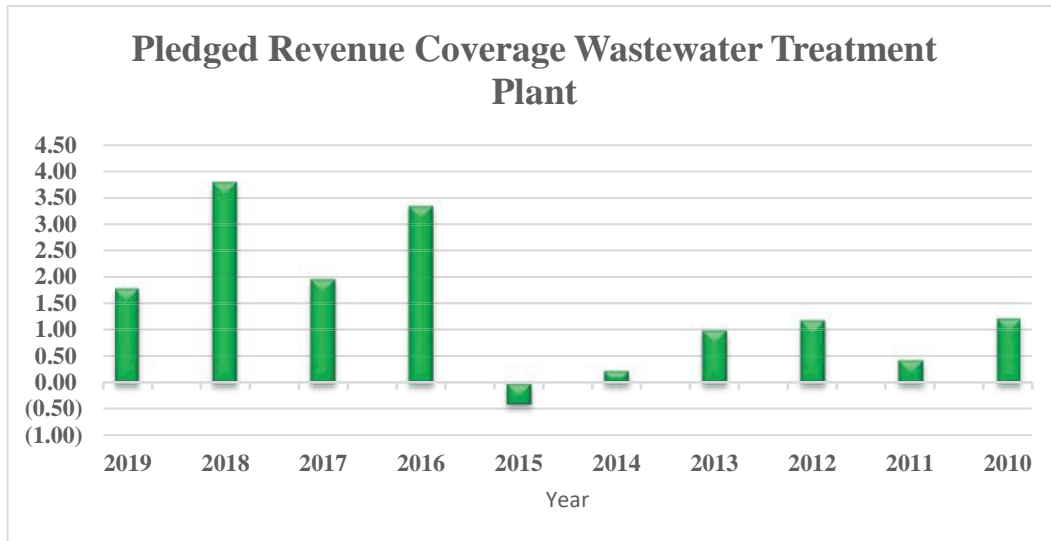
	2019	2018	2017	2016
Wastewater Treatment Fund				
Operating Revenues (1)	\$4,418,137	\$4,675,968	\$3,994,378	\$3,646,281
Less: Operating Expenses (2)	3,583,800	3,025,580	3,446,881	1,863,752
Net Available Revenue	834,337	1,650,388	547,497	1,782,529
Debt Service *				
Principal	371,091	338,386	221,448	443,738
Interest	94,346	94,803	57,040	88,098
Total Debt Service	465,437	433,189	278,488	531,836
Coverage	1.79	3.81	1.97	3.35

(1) Revenues include interest, in accordance with the debt agreements.

(2) Operating expenses do not include depreciation.

* Revenue debt includes OWDA, EQ Basin and OPWC loans payable solely from net revenues in the wastewater treatment enterprise fund.

Source: Ashtabula City Auditor's office



2015	2014	2013	2012	2011	2010
\$3,527,467	\$3,085,997	\$3,089,877	\$3,148,190	\$3,280,585	\$3,658,579
3,742,036	2,964,547	2,527,194	2,479,050	3,039,182	2,975,385
(214,569)	121,450	562,683	669,140	241,403	683,194
478,878	458,081	489,743	472,109	447,047	431,817
38,232	54,350	70,131	88,526	106,220	123,973
517,110	512,431	559,874	560,635	553,267	555,790
(0.41)	0.24	1.01	1.19	0.44	1.23

City of Ashtabula, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (1)		Total Personal Income (2)	Personal Income Per Capita (1)	Median Household Income (1)	Median Age (1)
2019	18,243	a	\$312,338,403	\$17,121	\$29,338	38.1
2018	18,079	a	302,335,117	16,723	29,421	38.8
2017	18,311	a	296,107,181	16,171	28,865	38.8
2016	18,371	a	294,395,275	16,025	28,265	38.4
2015	18,371	a	299,098,251	16,281	28,682	38.3
2014	18,673	a	305,415,588	16,356	27,876	37.5
2013	19,680	b	330,801,120	16,809	29,605	41.8
2012	19,680	b	330,801,120	16,809	29,605	41.8
2011	19,680	b	330,801,120	16,809	29,605	41.8
2010	19,680	b	330,801,120	16,809	29,545	37.3

(1) Source: U. S. Census

(a) Year 2014-2019 Federal Census Estimate

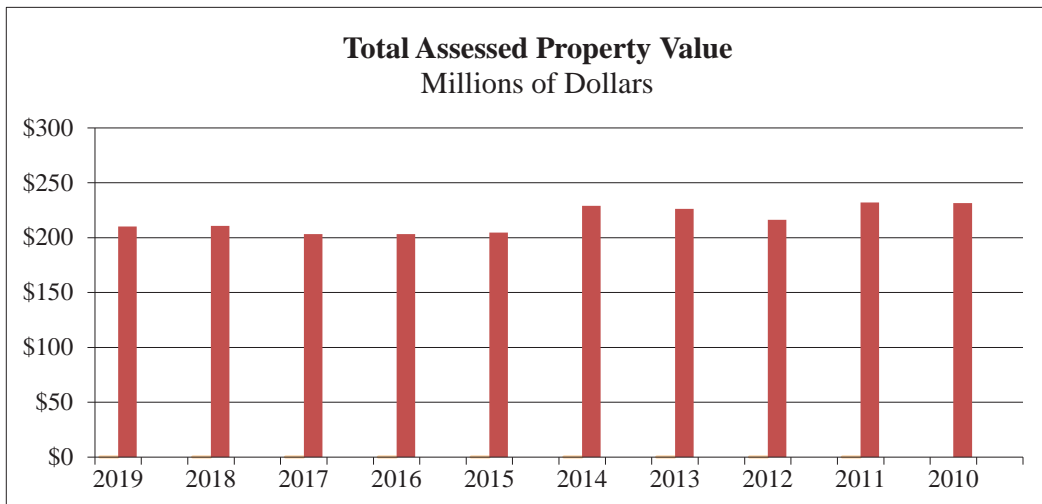
(b) Year 2010-2013 The 2010 Federal Census

(2) Computation of per capita personal income multiplied by population

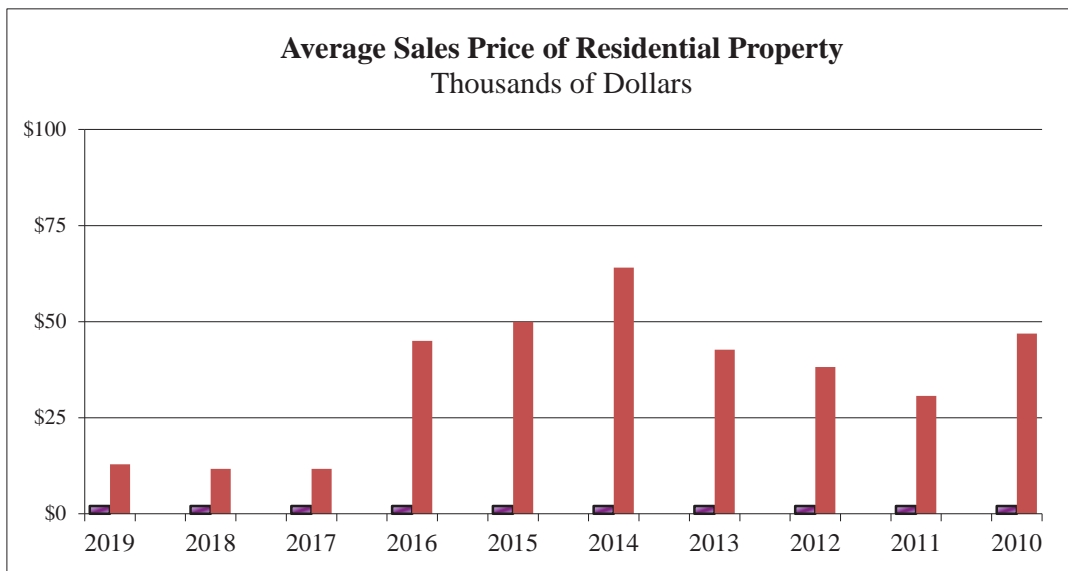
(3) The unemployment rate for the City is unavailable. County rate obtained from Ohio Labor Market information.

(4) Northeast Ohio Multiple Listing Service for Zipcode 44004 (which includes portions of surrounding townships).

(5) Source: Ashtabula County, Ohio; County Auditor



Educational Attainment: Bachelor's Degree or Higher (1)	School Enrollment	Ashtabula County Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (5)
10.2	3,945	4.9%	\$12,865	\$210,165,320
10.2	3,996	5.3	11,695	210,837,680
9.4	3,427	5.8	11,695	203,281,250
8.4	3,193	6.1	45,000	203,175,350
9.0	4,090	6.2	50,000	204,759,110
8.9	4,625	5.9	64,080	228,910,740
10.4	4,300	9.0	42,720	226,228,030
10.4	4,373	9.0	38,185	216,164,680
10.4	4,375	11.9	30,657	232,152,190
10.4	4,277	11.9	46,920	231,570,165



City of Ashtabula, Ohio
Principal Employers
Current Year and Nine Years Ago

2019		
Employer	Nature of Activity	Employees
Cleveland Clinic Foundation	Medical Center	1,371
Ashtabula County Medical Center	Medical Center	1,282
Molded Fiber Glass	Manufacturing - composites	565
Ashtabula Area City School District	Public Education/College	420
Kent State University	Public Education/College	242
Chromoflo (formerly Plasticolors)	Manufacturing - pigments	213
Signature Health	Mental Health Services	179
Zehrco-Giancola Composites	Manufacturing - composites	164
City of Ashtabula	Municipal Government	157
Ashtabula Rubber Company	Manufacturing - rubber components	119
Total		<u>4,712</u>
Total Employment within the City		<u>n/a</u>

2010		
Employer	Nature of Activity	Employees
Ashtabula County Medical Center	Medical Center	1,048
Ashtabula Area City School District	Public Education	684
Molded Fiber Glass	Manufacturing - composites	308
Kent State University - Ashtabula Campus	Public Education/College	263
CHS - Lake Erie	Nursing Home	261
City of Ashtabula	Municipal Government	174
Country Club Retirement Center	Nursing Home	160
Plasticolors	Pigment and additive dispersions	148
Community Care Ambulance	Emergency Services	144
Ashtabula Rubber Company	Manufacturing - rubber components	142
Total		<u>3,332</u>
Total Employment within the City		<u>n/a</u>

Source: Number of employees obtained from the W2's filed with our Tax Department

n/a - Information not available

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City of Ashtabula, Ohio
Full-Time Equivalent City Government Employees by Function/Program
Last Ten Years

Function/Program	2019	2018	2017	2016	2015
General Government					
Legislative and Executive					
Council	8	8	8	8	8
Administration	2	2	2	2	2
Auditor	5	5	5	7	6
Treasurer	0	0	0	0	0
Income Tax	2	2	2	2	2
Solicitor	4	4	4	4	4
Motor Maintenance	2	2	2	2	2
Engineering	0	0	0	0	0
Civil Service	0	0	0	0	0
Lands and Buildings	2	2	2	2	2
Systems Analyst	0	0	0	0	0
Judicial System					
Municipal Court	16	14	15	13	14
Probation	4	3	4	4	4
Security of Persons and Property					
Police	31	33	30	30	31
Police - Civilian	9	7	11	8	11
Fire	23	32	23	23	23
Fire - Civilian	0	0	0	0	0
Public Health Services					
Administration	1	1	1	1	1
Food Service	1	1	1	1	1
Nursing	2	3	3	3	3
Street Maintenance and Repair					
Public Works	13	13	13	11	11
Housing and Community Development					
Code Enforcement	4	4	4	4	4
CDBG	2	2	2	2	1
Business Type Activity					
Sanitation	14	14	15	13	15
Wastewater Treatment	12	12	12	12	12
Totals:	<u>157</u>	<u>164</u>	<u>159</u>	<u>152</u>	<u>157</u>

Source: City of Ashtabula, Ohio Payroll

Method: Using 1.0 for each employee. All numbers are based on an average for the year, rounded to the nearest whole number.

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
8	8	8	8	8
2	2	2	3	2
6	6	6	5	6
0	1	1	1	1
2	2	2	2	2
4	4	3	3	4
2	2	2	2	2
0	0	0	1	2
1	1	1	1	1
2	2	3	3	2
0	0	0	0	1
15	10	12	11	12
4	3	3	3	4
26	26	27	29	31
11	8	6	2	4
23	23	22	23	25
0	0	0	0	1
1	1	1	1	1
1	1	1	1	1
2	3	3	3	3
11	13	19	17	17
4	3	1	2	2
2	2	3	1	2
14	14	13	14	15
12	11	10	9	12
<u>153</u>	<u>146</u>	<u>149</u>	<u>145</u>	<u>161</u>

City of Ashtabula, Ohio
Operating Indicators by Function/Program
Last Ten Years

Function/Program	2019	2018	2017	2016
General Government				
Legislative and Executive				
<i>Council & Clerk</i>				
Number of Ordinances Passed	127	100	138	136
Number of Resolutions Passed	16	20	13	27
<i>Finance</i>				
Number of checks/ vouchers issued	1,420	1,490	1,561	1,786
Number of Electronic Payments	205	157	168	133
Amount of checks and electronic payments	\$10,617,579	\$9,504,019	\$10,162,019	\$8,791,467
Number of Budget Adjustments issued	10	8	7	na
Agency Ratings - Standard & Poors	A-/Stable	A-/Stable	A-/Stable	A-/Stable
Agency Ratings - Moody's Financial Services	WR	WR	WR	WR
Health Insurance Costs vs General Fund Expenditures %	31.00%	28.00%	23.00%	21.00%
General Fund Receipts	\$9,978,425	\$9,860,897	\$9,401,942	\$9,446,383
General Fund Expenditures	\$9,217,174	\$9,295,979	\$8,933,951	\$9,125,069
General Fund Cash Balances	\$891,139	\$680,733	\$747,589	\$566,294
Number of Pay-Ins issued	2,394	2,856	1,945	2,018
Interest earnings for fiscal year (cash basis)	\$3,024	\$2,008	\$1,083	\$538
<i>Income Tax Department</i>				
Number of Individual Returns	3,655	3,171	3,993	4,236
Number of Business Returns	962	757	1,013	1,078
Number of business withholding accounts	922	2,253	1,294	1,253
Amount of Penalties and Interest Collected	\$46,794	\$18,532	\$23,894	\$31,631
Annual number of Corporate withholding forms processed	8,063	8,323	9,346	9,329
Annual number of balance due statements forms processed	1,143	335	1,160	972
Annual number of estimated payment forms processed	956	2,827	1,254	880
Annual number of reconciliations of withholdings processed	0	57	121	0
<i>Planning & Community Development (4)</i>				
Zoning Permits Issued	184	143	165	151
Estimated Value of Construction	\$85,685	\$803,770	\$1,352,752	\$2,604,055
Number of Street Cut Permits Issued	256	227	298	195
Number of Sewer Tap-In permits issued	3	11	2	11
Amount of Revenue generated from permits	\$37,962	\$44,869	\$46,225	\$71,271
Number of Planning Commission meetings	7	6	7	5
Number of Administrative/Zoning Board meetings	4	1	2	2
<i>Civil Service</i>				
Number of police entry tests administered	1	0	0	0
Number of fire entry tests administered	1	0	1	0
Number of police promotional tests administered	0	0	0	1
Number of fire promotional tests administered	0	1	0	0
Number of hires of Police Officers from certified lists	0	0	0	0
Number of hires of Fire/Medics from certified lists	1	1	1	0
Number of promotions from police certified lists	0	0	0	0
Number of promotions from fire certified lists	0	0	0	0
Judicial System				
<i>Municipal Court</i>				
Number of Civil Cases	1,128	1,227	1,234	1,063
Number of Criminal cases	5,338	5,912	8,302	7,195
<i>Probation</i>				
Community Diversion participants	104	103	100	203
Community Diversion service hours	2,217	2,148	2,596	4,852

2015	2014	2013	2012	2011	2010
152	175	166	182	184	161
45	18	29	28	27	32
2,414	2,573	2,839	2,794	2,640	2,861
881	824	na	na	na	na
\$14,095,703	\$13,784,331	\$9,266,296	\$8,891,361	\$8,497,466	\$9,401,527
12	15	na	na	na	na
A/Stable	A/Stable	A/Stable	BBB+	BBB+	BBB+
WR	WR	WR	BBA	BBA	BBA
21.00%	20.00%	19.61%	24.10%	24.10%	16.74%
\$9,171,140	\$9,487,225	\$9,490,337	\$9,436,569	\$10,014,548	\$9,471,911
\$9,223,573	\$9,557,487	\$9,374,066	\$9,528,679	\$9,726,456	\$9,439,112
\$244,986	\$297,418	\$367,681	\$251,409	\$343,520	\$55,428
1,943	1,819	1,763	1,719	1,768	1,767
\$122	\$112	\$60	\$191	\$144	\$5,450
4,002	4,153	4,369	4,785	5,083	5,356
1,120	1,223	1,162	1,311	1,202	1,217
912	873	848	680	604	861
\$31,695	\$30,043	\$34,443	\$42,189	\$44,378	\$30,326
7,782	4,792	6,203	6,530	6,581	6,390
707	771	867	713	779	655
745	524	795	952	927	788
40	112	202	19	37	36
162	134	298		239	214
\$5,145,415	\$2,518,576	\$5,066,330	\$2,500,000	\$2,789,923	\$2,429,018
449	486	25			
3	2	5	656	966	964
\$61,926	\$327,919	\$60,423	\$202,704	\$298,506	\$298,863
7	5	7	8	8	9
5	2	4	2	2	2
1	1	0	1	0	0
0	1	0	0	1	0
0	0	0	0	0	1
4	0	0	0	0	3
5	3	0	0	0	0
2	2	0	2	0	1
0	0	0	0	0	2
6	0	0	0	8	0
841	835	966	1,172	1,225	1,215
6,316	5,692	6,512	6,867	6,004	6,826
56	47	147	215	188	285
1,499	1,255	3,520	5,645	3,486	6,937

(continued)

City of Ashtabula, Ohio
Operating Indicators by Function/Program (continued)
Last Ten Years

Function/Program	2019	2018	2017	2016
Security of Persons and Property				
<i>Police</i>				
Total Calls for Services	16,524	18,531	15,642	15,641
Number of traffic citations issued	708	752	1,066	1,232
Number of parking citations issued	52	45	61	80
Number of criminal arrests	837	845	836	1,010
Operating Motor Vehicle Under the Influence (OMVI) Arrests	83	89	106	87
Adult Driving Under Suspension (DUS) Arrests	165	145	261	233
Prisoners	525	372	470	585
Prisoner meal costs	\$28,291	\$24,438	\$29,964	\$27,068
Motor Vehicle Accidents	301	338	381	453
Fatalities from Motor Vehicle Accidents	0	4	0	1
Gasoline costs of fleet	\$65,631	\$45,732	\$56,805	\$47,061
<i>Fire</i>				
EMS/Medical Calls (Mutual Aid, Non Transport)	1,364	1,286	1,291	1,233
Fire Calls	743	777	677	693
Fire Fatalities	1	3	0	0
Fires with Loss	53	29	40	40
Fires with Losses exceeding \$10K	19	14	13	22
Fire Losses \$	1,599,400	763,950	1,088,500	1,438,950
Fire Investigations	44	27	46	34
Number of times Mutual Aid given to Fire and EMS	35	15	11	17
Ambulance Runs / Number of Transports	982/698	867/657	916/743	1601/824
Departmental Training Hours (2)	1,793	1,081	1,603	2,481
Public Health & Welfare				
Health Department				
Certificates Filed				
Number of Births	306	355	377	356
Number of Deaths	249	302	276	260
Certificates Issued				
Number of Births	2,678	2,269	2,240	2,117
Number of Deaths	889	947	789	787
Burial Permits Issued	488	642	574	519
Receipts from Certificates Issued	\$80,695	\$80,400	\$75,725	\$72,600
Number of Health Inspections				
Food Service Operations, Licensed/Number of Inspections	83/170	82/207	80/215	81/207
Food Establishments, Licensed/Number of Inspections	41/53	42/68	42/64	41/67
Vending Operations, Licensed/Number of Inspections	17/17	171/17	17/17	19/19
Marinas, Licensed/Number of Inspections	11/11	11/11	11/14	11/13
Manufactured Home Parks, Licensed/Number of Inspections	3/3	3/3	3/5	3/3
Campgrounds, Licensed/Number of Inspections	4/5	4/7	4/13	4/8
Swimming Pools and Spas, Licensed/Number of Inspections	6/11	6/12	6/14	6/12
Mobile Food Operations Licensed/Number of Inspections	7/7	7/7	8/14	10/10

2015	2014	2013	2012	2011	2010
13,511	13,155	13,062	13,272	14,193	18,484
1,027	854	989	1,330	1,450	2,366
141	79	69	71	84	126
1,348	1,236	681	1,268	1,095	1,172
89	55	50	102	73	119
255	218	229	285	261	444
751	505	472	563	479	620
\$27,557	\$23,446	\$23,010	\$14,317	\$16,130	\$10,609
432	335	389	358	356	399
2	0	0	1	1	0
\$54,329	\$98,326	\$87,728	\$84,150	\$91,476	\$65,000
1,019	813	821	1,000	811	770
1,003	1,091	881	744	636	664
0	0	0	1	0	0
26	n/a	n/a	38	26	26
12	n/a	n/a	n/a	n/a	12
951,750	n/a	n/a	n/a	\$1,114,210	\$758,700
32	27	28	40	26	28
28	11	17	35	18	20
1019/732	797/645				
2,527	n/a	n/a	n/a	1,436	3,992
377	397	426	428	441	495
290	251	281	284	284	289
2,076	2,056	2,187	2,265	2,156	2,192
993	921	991	960	1,042	988
471	442	459	490	456	437
\$76,725	\$74,425	\$79,450	\$80,625	\$79,950	\$79,500
88/212	77/208	80/224	80/235	83/211	81/238
43/69	38/51	38/60	39/65	40/57	44/78
19/18	16/16	15/11	16/16	15/15	13/12
11/13	11/12	11/11	11/12	10/10	10/10
3/3	3/3	3/3	3/6	3/4	3/6
4/9	4/9	4/5	4/5	4/5	4/4
6/17	6/16	6/11	6/13	6/11	6/17
n/a	n/a	n/a	n/a	n/a	n/a

(continued)

City of Ashtabula, Ohio
Operating Indicators by Function/Program (continued)
Last Ten Years

Function/Program	2019	2018	2017	2016
Street Maintenance and Repair				
Guardrail Repair (hours)	78	12	180	16
Paint Striping (hours)	318	236	378	376
Street Sweeper (hours)	362	404	462	597
Cold Patch (hours)	2,008	2,733	2,233	1,558
Snow & Ice Removal regular hours	1,668	1,989	1,752	1,877
Snow & Ice Removal overtime hours	498	497	274	499
Sewer and Sanitary calls for service	892	717	913	571
After hours Sewer Calls (hours)	267	239	200	185
Sewer Crew (hours)	838	1,695	978	1,365
Sewer jet, Vac-all, other services (hours)	2,348	2,431	3,111	2,266
Landscaping Stump-Chipper service (hours)	3,185	4,258	4,836	140
Leaf collection (hours)	1,884	1,692	1,753	1,548
Holiday lights setup (hours)	80	80	80	80
Equipment repair/body shop (hours)	4,160	4,160	4,160	4,160
Sign department (hours)	800	800	800	800
Tons of snow melting salt purchased (Jan-Dec)	1,518	2,102	2,708	3,045
Cost of salt purchased	\$122,808	\$100,256	\$102,134	\$176,175
Planning & and Community Development (4)				
Community Development Block Grant				
Grant amounts received	\$774,000	\$70,800	\$70,800	\$501,580
Demolitions (5)	3	48	48	39
Code Enforcement				
Number of rental inspections performed	960	1,091	1,091	1,859
Number of inspections for code enforcement	495	498	498	504
Code Enforcement fees collected	\$158,418	\$218,855	\$218,855	\$287,871
Sanitation (3)				
Residential trash pickup rate (billed every 2 months)	\$15.50	\$15.50	\$15.50	\$15.00
Refuse disposal per year (in tons)	10,384	11,202	11,070	11,310
Refuse disposal costs per year	\$363,350	\$468,000	\$516,318	\$519,150
Annual recycling tonnage (excluding leaf, and compost items)	1,122	800	725	550
Percentage of waste recycled	9.75%	10.00%	9.00%	8.00%
Revenue generated from sale of recyclables	\$1,990	\$7,271	\$11,064	\$8,935
Wastewater Treatment				
Sewer Rates per unit of water used (1 unit equals 750 gallons)	\$3.53	\$3.53	\$3.48	\$3.22
Total flow of wastewater treatment plant (Billions of Gallons)	1.884	1.971	1.731	1.42
Average daily flow (Millions of gallons per day)	5.182	5.414	4.755	3.89
Tons of dry sludge removed	1,029.25	817.88	645.45	592.52

- (1) No response from department (N/S)
- (2) The way training recorded changed in 2010
- (3) Fuel charge added to rate in 2009
- (4) Engineering & Housing & Community Development combined to create Planning & Community Development in 2012
- (5) Information prior to 2011 is not available

Source: City Financial Records and Departments

2015	2014	2013	2012	2011	2010
192	106	16	58	25	36
408	425	450	480	476	505
530	370	234	976	80	447
1,838	2,689	1,748	2,225	2,750	2,781
2,015	2,078	2,175	928	8,650	8,194
673	385	185	140	350	471
820	998	802	730	687	772
273	186	142	133	125	254
1,733	1,500	1,200	2,400	1,891	1,808
2,711	2,537	3,399	558	513	695
108	18	8	546	416	245
1,656	2,035	2,599	4,142	4,657	4,413
80	80	80	80	80	80
4,160	4,160	3,280	4,300	4,300	4,300
800	800	800	1,200	1,200	1,200
993	3,428	2,612	1,549	1,457	1,875
\$68,490	\$126,324	\$104,471	\$72,707	\$80,755	\$105,768
\$1,019,168	\$606,988	\$468,397	\$979,295	\$916,000	\$987,000
26	27	15	15	6	0
1,115	1,649	1,349	2,464	2,631	2,072
504	351	422	513	200	200
\$217,047	\$221,765	\$212,190	\$160,712	\$158,109	\$155,720
\$15.00	\$15.00	\$15.00	\$15.00	\$15.00	\$15.00
11,775	11,775	16,750	14,494	13,802	12,475
\$549,663	\$453,000	\$679,000	\$594,271	\$546,376	\$500,000
420	420	600	520	530	524
5.00%	5.00%	4.00%	5.00%	3.80%	4.02%
\$9,672	\$10,520	\$13,500	\$16,888	\$10,586	\$8,350
\$2.73	\$2.67	\$2.62	\$2.30	\$2.95	\$2.66
1.53	1.90	2.103	1.669	2.463	1.552
4.19	5.24	5.778	4.559	6.750	4.254
521.16	522.50	551.93	523.61	505.99	489.10

City of Ashtabula, Ohio
Capital Assets Statistics by Function/Program
Last Ten Years

Function/Program	2019	2018	2017	2016
General Government				
Square Footage Occupied	95,943	95,943	95,943	95,943
Administrative Vehicles	2	1	1	2
Inspection Vehicles	2	3	3	3
Municipal Court Vehicles	0	1	1	1
Lands & Buildings Vehicles	2	2	2	2
Police				
Stations	1	1	1	1
Square Footage of Building	14,491	14,491	14,491	14,491
Vehicles	41	36	40	40
Fire				
Stations	1	1	1	1
Square Footage of Building	11,560	11,560	11,560	11,560
Vehicles	11	15	14	11
Street Maintenance and Repairs				
Square Footage of Building	25,050	25,050	25,050	25,050
Streets (miles)	97	97	97	97
Bridges	7	7	7	7
Traffic Signals	54	54	54	54
Service Vehicles	24	22	24	25
Sanitation Services				
Square Footage of Building	9,100	9,100	9,100	9,100
Vehicles	6	9	9	8
Leisure Time Activities				
Number of Parks	8	8	8	8
Number of Tennis Courts	2	2	2	2
Number of Skateboarding Areas	1	1	1	1
Number of Baseball Diamonds	4	4	4	4
Number of Soccer Fields	1	1	1	1
Square Footage of Walnut Beach Building	6,420	6,420	6,420	6,420
Square Footage of Smith Field Building	336	336	336	336
Square Footage of Massucci Building	1,944	1,944	1,944	1,944
Wastewater Treatment				
Square Footage of Building	22,344	22,344	22,344	22,344
Sanitary Sewers (miles)	92	92	92	92
Storm Sewers (miles)	76	76	76	76
Vehicles	8	7	7	7

Source: City of Ashtabula Auditor's Office

2015	2014	2013	2012	2011	2010
95,943	95,943	95,943	95,943	95,943	95,943
1	2	2	3	3	3
3	1	1	1	1	0
2	2	1	2	2	2
4	4	3	3	4	3
1	1	1	1	1	1
14,491	14,491	14,491	14,491	14,491	14,491
37	36	33	33	29	34
1	1	1	1	1	1
11,560	11,560	11,560	11,560	11,560	11,560
11	10	9	11	10	9
25,050	25,050	25,050	25,050	25,050	25,050
97	97	97	97	97	97
7	7	7	7	7	6
54	54	52	53	53	53
31	31	26	29	30	29
9,100	9,100	9,100	9,100	9,100	9,100
9	9	9	9	10	9
8	8	8	8	8	8
2	2	2	2	2	2
1	1	1	1	1	1
4	4	4	4	4	4
1	1	1	1	1	1
6,420	6,420	6,420	6,420	6,420	6,420
336	336	336	336	336	336
1,944	1,944	1,944	1,944	1,944	1,944
22,344	22,344	22,344	22,344	22,344	22,344
92	92	92	92	92	92
76	76	76	76	76	76
8	7	9	9	5	6

City of Ashtabula, Ohio
Sewer and Trash Statistics
Last Ten Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Sewer Billings (1)	\$2,752,889	\$1,722,718	\$2,779,786	\$2,603,834	\$2,630,279
Residential Trash Billings	<u>1,605,834</u>	<u>985,444</u>	<u>1,176,140</u>	<u>1,228,118</u>	<u>1,218,982</u>
Total Utility Billing	<u>\$4,358,723</u>	<u>\$2,708,162</u>	<u>\$3,955,926</u>	<u>\$3,831,952</u>	<u>\$3,849,261</u>
Sewer Collections (1)(2)	\$2,032,611	\$2,265,543	\$2,085,705	\$2,370,135	\$2,255,805
Residential Trash Collections(2)	<u>1,165,818</u>	<u>956,373</u>	<u>999,275</u>	<u>1,034,071</u>	<u>1,035,812</u>
Total Utility Billing Collections	<u>\$3,198,429</u>	<u>\$3,221,916</u>	<u>\$3,084,980</u>	<u>\$3,404,206</u>	<u>\$3,291,617</u>
Percentage Collected from Billings Before Outstanding Balances are Certified to Property Taxes	73.38%	118.97%	77.98%	88.84%	85.51%
Delinquent Sewer Collections(2)	\$265,185	\$511,124	\$457,374	\$393,970	\$445,625
Delinquent Residential Trash Collections(2)	<u>184,235</u>	<u>206,047</u>	<u>253,239</u>	<u>233,624</u>	<u>272,883</u>
Total Delinquent Collections	<u>\$449,420</u>	<u>\$717,171</u>	<u>\$710,613</u>	<u>\$627,594</u>	<u>\$718,508</u>

Source: City of Ashtabula Auditor's Office

(1) Amount billed does not include \$2.45 per month service charge or any other special project fees assessed.

(2) Delinquent collections are one year behind, ie: delinquent amounts collected in 2018 were for the amounts certified in 2017.

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$2,771,974	\$2,538,450	\$2,961,690	\$2,346,108	\$2,499,499
<u>1,254,840</u>	<u>1,326,562</u>	<u>1,363,150</u>	<u>1,244,580</u>	<u>1,268,641</u>
<u>\$4,026,814</u>	<u>\$3,865,012</u>	<u>\$4,324,840</u>	<u>\$3,590,688</u>	<u>\$3,768,140</u>
\$2,352,662	\$1,902,077	\$2,178,292	\$1,734,485	\$1,931,758
<u>1,062,116</u>	<u>1,131,789</u>	<u>1,190,305</u>	<u>968,297</u>	<u>1,085,080</u>
<u>\$3,414,778</u>	<u>\$3,033,866</u>	<u>\$3,368,597</u>	<u>\$2,702,782</u>	<u>\$3,016,838</u>
84.80%	78.50%	77.89%	75.27%	80.06%
\$457,055	\$468,186	\$459,392	\$501,466	\$492,898
<u>280,141</u>	<u>290,326</u>	<u>264,266</u>	<u>290,460</u>	<u>306,864</u>
<u>\$737,196</u>	<u>\$758,512</u>	<u>\$723,658</u>	<u>\$791,926</u>	<u>\$799,762</u>

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OHIO AUDITOR OF STATE KEITH FABER



CITY OF ASHTABULA

ASHTABULA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/23/2021

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

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