



OHIO AUDITOR OF STATE  
**KEITH FABER**





**MARLINGTON LOCAL SCHOOL DISTRICT  
STARK COUNTY  
JUNE 30, 2019**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis .....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	14
Statement of Activities.....	15
Fund Financial Statements:	
Balance Sheet	
Governmental Funds.....	16
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	17
Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds.....	18
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities.....	19
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund.....	20
Statement of Fiduciary Net Position – Fiduciary Funds.....	21
Statement of Changes in Fiduciary Net Position – Private Purpose Trust Fund .....	22
Notes to the Basic Financial Statements .....	23

**MARLINGTON LOCAL SCHOOL DISTRICT  
STARK COUNTY  
JUNE 30, 2019**

**TABLE OF CONTENTS  
(Continued)**

<b>TITLE</b>	<b>PAGE</b>
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio – Last Six Fiscal Years.....	60
Schedule of the District's Proportionate Share of the Net OPEB Liability School Employees Retirement Systems of Ohio – Last Three Fiscal Years.....	62
Schedule of the District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio – Last Six Fiscal Years .....	64
Schedule of the District's Proportionate Share of the Net OPEB Liability (Asset) State Teachers Retirement Systems of Ohio – Last Three Fiscal Years .....	66
Schedule of the District Contributions – School Employees Retirement System of Ohio – Last Ten Fiscal Years .....	68
Schedule of the District Contributions – State Teachers Retirement System of Ohio – Last Ten Fiscal Years .....	70
Notes to Required Supplementary Information .....	72
Schedule of Expenditures of Federal Awards .....	75
Notes to the Schedule of Expenditures of Federal Awards .....	76
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	77
Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance.....	79
Schedule of Findings.....	81

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Marlington Local School District  
Stark County  
10320 Moulin Avenue Northeast  
Alliance, Ohio 44601

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Marlington Local School District, Stark County, Ohio (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Marlington Local School District, Stark County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State

Columbus, Ohio

January 30, 2020

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**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

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The management's discussion and analysis of Marlington Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and notes to those respective statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2019 are as follows:

- Total revenues increased from fiscal year 2018 by \$1,215,894, or 4.69 percent. This increase is largely due to increases in property tax revenues.
- Total program expenses increased from fiscal year 2018 by \$8,764,327, or 59.21 percent. This significant increase is largely due to changes in assumptions and benefit terms related to STRS pension in the prior year.
- Total revenues exceeded total program expenses by \$3,589,063, resulting in an increase in the School District's net position, ending the fiscal year with a net position of (\$3,958,359).
- The School District continues to receive funds from a 2.0 mill renewal permanent improvement levy which was passed in November 2013 for a continuing period of time. The levy had previously been on a five year cycle. This levy generates approximately \$530,000 annually and is an important funding source for capital expenditures for School District infrastructure, buses, and select technology.
- The School District remains in a House Bill 264 Program through PlugSmart to invest in energy conservation initiatives. To participate in the program, the School District invested current funds as well as leveraged a long-term borrowing to offset the costs of the program. The long-term energy savings of the program is estimated to pay back the invested costs over 12.6 years.
- The School District transferred \$1,500,000 from the general fund to the permanent improvement capital projects fund in fiscal year 2017, \$1,100,000 in fiscal year 2018, and \$1,000,000 in fiscal year 2019 in order to earmark funds for improvements within the middle school and athletic facilities. These projects began in fiscal year 2018 and are scheduled to be completed during fiscal year 2020.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes pertaining to those statements. The statements are organized so the reader can understand the Marlington Local School District as a financial whole, or complete operating entity.

The statement of net position and statement of activities provide information about the activities of the whole School District, presenting both an aggregate and longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements explain how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of Marlington Local School District, the general fund and the permanent improvement capital projects fund are the most significant funds.

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

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**Reporting the School District as a Whole**

*Statement of Net Position and Statement of Activities*

While this document contains all the funds used by the School District to provide programs and activities, the view of the School District as a whole considers all financial transactions and asks the question, "How did we do financially during fiscal year 2019?" The statement of net position and statement of activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting, similar to the accounting used by most private-sector companies. Accrual accounting takes into account all of the current year's revenues and expenses, regardless of when cash is received or paid.

These two statements report the School District's net position and changes in that net position. The amount of net position, the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is one measure of the School District's financial health, or financial position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. Assessing the overall health of the School District involves many factors. Non-financial factors may include the School District's performance, demographic and socioeconomic factors and willingness of the community to support the School District. On the other hand, financial factors may include the School District's financial position, liquidity and solvency and fiscal capacity.

In the statement of net position and the statement of activities, all of the School District's activities are classified as governmental. All of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services, and extracurricular activities.

**Reporting the School District's Most Significant Funds**

*Fund Financial Statements*

The analysis of the School District's major funds begins on page 10. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the permanent improvement capital projects fund.

*Governmental Funds*

Most of the School District's activities are reported as governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending in future periods. These funds are reported using an accounting method called *modified accrual accounting*, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

**The School District as a Whole**

You may recall that the statement of net position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal year 2019 compared to 2018.

<b>Table 1</b>			
<b>Net Position</b>			
<b>Governmental Activities</b>			
	2019	2018	Change
<b>Assets</b>			
Current and Other Assets	\$21,160,946	\$21,491,802	(\$330,856)
Capital Assets, Net	13,033,660	12,230,559	803,101
Net OPEB Asset	1,336,275	0	1,336,275
<i>Total Assets</i>	35,530,881	33,722,361	1,808,520
<b>Deferred Outflows of Resources</b>			
Pension	5,903,998	7,443,840	(1,539,842)
OPEB	287,985	258,770	29,215
<i>Total Deferred Outflows of Resources</i>	6,191,983	7,702,610	(1,510,627)
<b>Liabilities</b>			
Current Liabilities	2,871,354	3,326,550	455,196
Long-Term Liabilities:			
Due Within One Year	331,350	466,474	135,124
Due in More Than One Year:			
Net Pension Liability	23,838,757	25,676,364	1,837,607
Net OPEB Liability	2,742,275	5,960,860	3,218,585
Other Amounts	1,697,629	1,523,318	(174,311)
<i>Total Liabilities</i>	31,481,365	36,953,566	5,472,201
<b>Deferred Inflows of Resources</b>			
Property Taxes	9,114,636	8,736,571	(378,065)
Pension	2,525,780	2,403,143	(122,637)
OPEB	2,559,442	879,113	(1,680,329)
<i>Total Deferred Inflows of Resources</i>	14,199,858	12,018,827	(2,181,031)
<b>Net Position</b>			
Net Investment in Capital Assets	12,462,570	11,521,967	940,603
Restricted	2,357,134	1,892,501	464,633
Unrestricted (Deficit)	(18,778,063)	(20,961,890)	2,183,827
<i>Total Net Position</i>	(\$3,958,359)	(\$7,547,422)	\$3,589,063

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2019. Governmental Accounting Standards Board (GASB) notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Overall, the position of the School District increased, as evidenced by the increase in net position. This is largely because of an increase to unrestricted net position, resulting mostly from a decrease in the net pension and net OPEB liabilities.

Table 2 shows the changes in net position for fiscal years 2019 and 2018.

**Table 2**  
**Changes in Net Position**  
**Governmental Activities**

	2019	2018	Change
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Sales	\$3,627,117	\$3,544,630	\$82,487
Operating Grants, Contributions, and Interest	2,663,447	2,697,289	(33,842)
Capital Grants and Contributions	130,100	0	130,100
Total Program Revenues	<u>6,420,664</u>	<u>6,241,919</u>	<u>178,745</u>
General Revenues:			
Property Taxes	10,100,496	9,303,861	796,635
Grants and Entitlements	10,015,548	9,902,230	113,318
Unrestricted Contributions	10,825	21,400	(10,575)
Gain on Sale of Capital Assets	30,079	0	30,079
Investment Earnings	351,962	125,178	226,784
Miscellaneous	226,584	345,676	(119,092)
Total General Revenues	<u>20,735,494</u>	<u>19,698,345</u>	<u>1,037,149</u>
Total Revenues	<u>\$27,156,158</u>	<u>\$25,940,264</u>	<u>\$1,215,894</u>

(continued)

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

**Table 2**  
**Changes in Net Position**  
**Governmental Activities (continued)**

	2019	2018	Change
<b>Program Expenses</b>			
Instruction:			
Regular	\$9,479,489	\$4,458,226	(\$5,021,263)
Special	3,236,789	1,842,990	(1,393,799)
Vocational	484,845	239,385	(245,460)
Support Services:			
Pupils	992,278	739,428	(252,850)
Instructional Staff	672,644	618,178	(54,466)
Board of Education	22,458	15,164	(7,294)
Administration	1,669,160	863,656	(805,504)
Fiscal	791,161	731,279	(59,882)
Business	189,155	143,973	(45,182)
Operation and Maintenance of Plant	2,093,854	1,780,429	(313,425)
Pupil Transportation	1,642,005	1,489,783	(152,222)
Central	90,964	115,943	24,979
Operation of Non-Instructional Services	1,038,398	985,128	(53,270)
Extracurricular Activities	1,143,916	761,781	(382,135)
Interest and Fiscal Charges	19,979	17,425	(2,554)
<b>Total Program Expenses</b>	<b>23,567,095</b>	<b>14,802,768</b>	<b>(8,764,327)</b>
Change in Net Position	3,589,063	11,137,496	(7,548,433)
<i>Net Position Beginning of Year</i>	<i>(7,547,422)</i>	<i>(18,684,918)</i>	<i>11,137,496</i>
<i>Net Position End of Year</i>	<i>(\$3,958,359)</i>	<i>(\$7,547,422)</i>	<i>\$3,589,063</i>

The largest component of the increase in program expenses results from changes in assumptions and benefit terms related to pensions in the prior year. For the prior year, STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). As a result of these changes, pension expense decreased from \$2,666,327 in fiscal year 2017 to a negative pension expense of \$8,321,829 for fiscal year 2018. For fiscal year 2019, pension expense increased to \$1,624,880, closer to the 2017 pension expense amount.

Capital grants and contributions made up the largest portion of the increase in program revenues. This increase was due to the donation of a parcel of land to the School District during the fiscal year.

***Governmental Activities***

The School District has carefully planned its financial existence by forecasting its revenues and expenses over the next five years. Although the School District relies heavily upon local property taxes to support its operations, the School District does actively solicit and receive additional grant and entitlement funds to help offset some operating costs.

The majority of the School District's expenses are for instruction. Support services for operation and maintenance of plant, administration, pupil transportation, pupils, extracurricular activities, operation of non-instructional services, and fiscal services are the next largest areas of expenses. The remaining amount of program expenses are to facilitate other obligations of the School District. Program expenses increased significantly. The increase was largely due to changes in the net pension liability and net OPEB liability (asset).

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

The statement of activities shows the total net cost of program services. Table 3 shows the total cost of services for governmental activities and the net cost of those services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Services 2019	Net Cost of Services 2019	Total Cost of Services 2018	Net Cost of Services 2018
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$9,479,489	\$8,063,174	\$4,458,226	\$3,117,814
Special	3,236,789	1,317,879	1,842,990	(63,206)
Vocational	484,845	207,665	239,385	(49,706)
Support Services:				
Pupils	992,278	705,416	739,428	423,327
Instructional Staff	672,644	569,410	618,178	515,448
Board of Education	22,458	(108,526)	15,164	13,271
Administration	1,669,160	1,464,717	863,656	658,082
Fiscal	791,161	701,265	731,279	641,065
Business	189,155	171,874	143,973	133,216
Operation and Maintenance of Plant	2,093,854	1,879,612	1,780,429	1,572,743
Pupil Transportation	1,642,005	1,393,929	1,489,783	1,241,243
Central	90,964	72,646	115,943	94,383
Operation of Non-Instructional Services	1,038,398	130,939	985,128	72,154
Extracurricular Activities	1,143,916	556,452	761,781	173,590
Interest and Fiscal Charges	19,979	19,979	17,425	17,425
Total	<u>\$23,567,095</u>	<u>\$17,146,431</u>	<u>\$14,802,768</u>	<u>\$8,560,849</u>

Both the total cost of services and net cost of services increased from the prior fiscal year. As one can see, the vast majority of program expenses are not covered by program revenues. Instead, the reliance upon general revenues, including tax revenues and grants and entitlements for governmental activities, is crucial.

**School District's Funds**

Information regarding the School District's major funds can be found beginning on page 16. These funds are accounted for using the modified accrual basis of accounting. Total governmental funds had expenditures outpacing revenues. The net change in fund balance for the fiscal year was most significant in the general fund, which decreased primarily as a result of transfers out to the permanent improvement capital projects fund. The permanent improvement fund had an increase in fund balance due to a significant decrease in expenditures related to the acquisition of capital assets and the aforementioned transfer from the general fund.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

During the course of fiscal year 2019, the School District amended its general fund budget numerous times, none significant. The School District uses an operational unit budget process and has in place systems that are designed to tightly control expenditures but provide flexibility for program based decision and management.

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

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For the general fund, the final budget basis estimated revenues and other financing sources were higher than the original budget basis estimated revenues and lower than the actual revenues and other financing sources. The difference was mainly due to higher than expected intergovernmental revenues.

Final budget basis appropriations for expenditures and other financing uses were higher than the original budget basis appropriations for expenditures and other financing uses due to increased appropriations for instructional costs, and approximately the same as the actual expenditures and other financing uses.

The general fund's unencumbered ending cash balance totaled \$6,735,053, which was higher than the final budgeted balance.

### **Capital Assets and Debt Administration**

#### *Capital Assets*

All capital assets, except land and construction in progress, are reported net of depreciation. There was an increase in capital assets during the fiscal year. This was primarily due to construction in progress and new asset additions including land parcels, building renovations, security equipment, and buses exceeding annual depreciation. More detailed information is presented in Note 8 to the basic financial statements.

#### *Debt Administration*

During fiscal year 2015, the School District issued \$779,685 in energy conservation bonds, which will be used for the modification and remodeling of School District buildings to conserve energy. These bonds will be paid from the general fund and will mature in fiscal year 2025.

The School District's overall legal debt margin was \$35,364,092 with an unvoted debt margin of \$392,934 as of June 30, 2019. More detailed information is presented in Note 14 to the basic financial statements.

### **Current Financial Related Activities**

The School District has carefully managed its general fund budget in order to optimize the dollars available for educating the students it serves and to minimize the levy millage amounts needed periodically from the community's citizens. The School District continues to be concerned with maintaining adequate revenue while controlling costs. Inflationary increases in costs associated with education, as well as the age of the School District's buildings and the continuous need to invest in technology infrastructure and technology equipment for its staff and students will continue to be a budget balancing act for the School District.

The contract between the School District and its certified staff was renewed in fiscal year 2019 and the new contract will expire on June 30, 2022. The contract between the School District and its classified staff was renegotiated in the spring of 2017 and the new contract went into effect July 1, 2017, and will expire June 30, 2020.

The School District will make prudent use of the 2.0 mill renewal permanent improvement levy the community passed for a continuing period of time which generates approximately \$530,000 per year in revenue for the School District. Passage of the levy was reflective of consistent community support in regards to passage of this and previous renewal levies.

The School District has an 8.5 mill operating levy that expired at the end of calendar year 2017. The School District obtained approval of the renewal of that levy in November 2017. The District also has an additional 8.5 mill operating levy that will expire at the end of calendar year 2019. A renewal for this levy was on the ballot on November 5, 2019 and was passed by the voters.

**Marlington Local School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*Unaudited*

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Due to the age of the current facilities, an increased need for repairs and capital expenditures has been realized. Each year these proposed expenditures are monitored and prioritized to fit into the annual budget. Until a long-term solution is agreed to by the Board of Education and the community, the School District will continue to utilize annual budget dollars available to address the most significant capital needs.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Tamra Hurst, Interim Treasurer, 10320 Moulin Avenue Northeast, Alliance, Ohio 44601-9797.



Basic  
Financial  
Statements

**Marlington Local School District**

*Statement of Net Position*

*June 30, 2019*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$9,458,477
Accounts Receivable	4,465
Accrued Interest Receivable	36,887
Intergovernmental Receivable	637,643
Inventory Held for Resale	12,194
Materials and Supplies Inventory	160,661
Prepaid Items	17,506
Property Taxes Receivable	10,833,113
Nondepreciable Capital Assets	4,118,438
Depreciable Capital Assets, Net	8,915,222
Net OPEB Asset	<u>1,336,275</u>
<i>Total Assets</i>	<u>35,530,881</u>
<b>Deferred Outflows of Resources</b>	
Pension	5,903,998
OPEB	<u>287,985</u>
<i>Total Deferred Outflows of Resources</i>	<u>6,191,983</u>
<b>Liabilities</b>	
Accounts Payable	87,904
Contracts Payable	2,684
Accrued Wages Payable	2,155,168
Accrued Interest Payable	3,276
Matured Compensated Absences Payable	18,930
Intergovernmental Payable	549,146
Unearned Revenue	54,246
Long-Term Liabilities:	
Due Within One Year	331,350
Due In More Than One Year:	
Net Pension Liability (See Note 11)	23,838,757
Net OPEB Liability (See Note 12)	2,742,275
Other Amounts	<u>1,697,629</u>
<i>Total Liabilities</i>	<u>31,481,365</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	9,114,636
Pension	2,525,780
OPEB	<u>2,559,442</u>
<i>Total Deferred Inflows of Resources</i>	<u>14,199,858</u>
<b>Net Position</b>	
Net Investment in Capital Assets	12,462,570
Restricted for:	
Capital Outlay	1,996,029
District Managed Student Activities	157,022
Special Instruction	180,288
Other Purposes	23,795
Unrestricted (Deficit)	<u>(18,778,063)</u>
<i>Total Net Position</i>	<u>(\$3,958,359)</u>

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2019

	Expenses	Program Revenues			Net (Expense)
		Charges for Services and Sales	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	Revenue and Changes in Net Position
					Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$9,479,489	\$1,318,330	\$97,985	\$0	(\$8,063,174)
Special	3,236,789	367,724	1,551,186	0	(1,317,879)
Vocational	484,845	65,697	211,483	0	(207,665)
Support Services:					
Pupils	992,278	105,655	181,207	0	(705,416)
Instructional Staff	672,644	103,234	0	0	(569,410)
Board of Education	22,458	15,719	0	115,265	108,526
Administration	1,669,160	204,443	0	0	(1,464,717)
Fiscal	791,161	89,896	0	0	(701,265)
Business	189,155	17,281	0	0	(171,874)
Operation and Maintenance of Plant	2,093,854	214,242	0	0	(1,879,612)
Pupil Transportation	1,642,005	168,222	65,019	14,835	(1,393,929)
Central	90,964	9,318	9,000	0	(72,646)
Operation of Non-Instructional Services	1,038,398	370,689	536,770	0	(130,939)
Extracurricular Activities	1,143,916	576,667	10,797	0	(556,452)
Interest and Fiscal Charges	19,979	0	0	0	(19,979)
<b>Totals</b>	<b>\$23,567,095</b>	<b>\$3,627,117</b>	<b>\$2,663,447</b>	<b>\$130,100</b>	<b>(17,146,431)</b>
<b>General Revenues</b>					
Property Taxes Levied for:					
					9,589,941
					510,555
					10,015,548
					10,825
					30,079
					351,962
					226,584
					<u>20,735,494</u>
					3,589,063
					<u>(7,547,422)</u>
					<u>(\$3,958,359)</u>

See accompanying notes to the basic financial statements

**Marlington Local School District**

*Balance Sheet  
Governmental Funds  
June 30, 2019*

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$7,285,502	\$1,910,792	\$262,183	\$9,458,477
Accounts Receivable	4,465	0	0	4,465
Accrued Interest Receivable	36,887	0	0	36,887
Interfund Receivable	56,192	0	0	56,192
Intergovernmental Receivable	229,359	0	408,284	637,643
Inventory Held for Resale	0	0	12,194	12,194
Materials and Supplies Inventory	159,714	0	947	160,661
Prepaid Items	17,506	0	0	17,506
Taxes Receivable	10,287,518	545,595	0	10,833,113
<i>Total Assets</i>	<u>\$18,077,143</u>	<u>\$2,456,387</u>	<u>\$683,608</u>	<u>\$21,217,138</u>
<b>Liabilities</b>				
Accounts Payable	\$71,778	\$1,975	\$14,151	\$87,904
Contracts Payable	2,684	0	0	2,684
Accrued Wages Payable	1,935,113	0	220,055	2,155,168
Interfund Payable	0	0	56,192	56,192
Matured Compensated Absences Payable	18,930	0	0	18,930
Intergovernmental Payable	509,534	0	39,612	549,146
Unearned Revenue	54,246	0	0	54,246
<i>Total Liabilities</i>	<u>2,592,285</u>	<u>1,975</u>	<u>330,010</u>	<u>2,924,270</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	8,656,253	458,383	0	9,114,636
Unavailable Revenue	1,512,613	72,761	408,284	1,993,658
<i>Total Deferred Inflows of Resources</i>	<u>10,168,866</u>	<u>531,144</u>	<u>408,284</u>	<u>11,108,294</u>
<b>Fund Balances</b>				
Nonspendable	177,220	0	947	178,167
Restricted	0	1,923,268	184,500	2,107,768
Committed	152,293	0	0	152,293
Assigned	790,028	0	0	790,028
Unassigned (Deficit)	4,196,451	0	(240,133)	3,956,318
<i>Total Fund Balances (Deficit)</i>	<u>5,315,992</u>	<u>1,923,268</u>	<u>(54,686)</u>	<u>7,184,574</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$18,077,143</u>	<u>\$2,456,387</u>	<u>\$683,608</u>	<u>\$21,217,138</u>

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2019*

<b>Total Governmental Fund Balances</b>	\$7,184,574
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	13,033,660
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:	
Delinquent Property Taxes	734,141
Property Taxes	704,425
Intergovernmental	484,398
Tuition and Fees	70,694
Total	1,993,658
In the statement of activities, interest is accrued on outstanding bonds; whereas in governmental funds, an interest expenditure is reported when due.	(3,276)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Energy Conservation Bonds	(452,558)
Capital Leases	(122,224)
Compensated Absences	(1,454,197)
Total	(2,028,979)
The net pension/OPEB asset/liabilities are not due and payable in the current period; therefore, the asset/liabilities and related deferred inflows/outflows are not reported in the funds:	
Net OPEB Asset	1,336,275
Deferred Outflows - Pension	5,903,998
Deferred Outflows - OPEB	287,985
Net Pension Liability	(23,838,757)
Net OPEB Liability	(2,742,275)
Deferred Inflows - Pension	(2,525,780)
Deferred Inflows - OPEB	(2,559,442)
Total	(24,137,996)
<i>Net Position of Governmental Activities</i>	<b>(\$3,958,359)</b>

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2019*

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$8,890,265	\$474,639	\$0	\$9,364,904
Intergovernmental	10,914,146	57,353	1,457,660	12,429,159
Interest	351,962	0	1,590	353,552
Tuition and Fees	2,670,477	0	0	2,670,477
Extracurricular Activities	131,801	0	354,710	486,511
Contributions and Donations	15,846	0	5,776	21,622
Customer Sales and Services	43,761	0	372,004	415,765
Rentals	100	0	0	100
Miscellaneous	135,751	85,130	5,703	226,584
<i>Total Revenues</i>	<u>23,154,109</u>	<u>617,122</u>	<u>2,197,443</u>	<u>25,968,674</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	11,050,770	0	106,818	11,157,588
Special	3,045,682	0	725,188	3,770,870
Vocational	574,447	0	0	574,447
Support Services:				
Pupils	937,761	0	202,708	1,140,469
Instructional Staff	696,613	0	6,763	703,376
Board of Education	137,740	0	0	137,740
Administration	1,814,294	0	20,052	1,834,346
Fiscal	788,834	8,180	0	797,014
Business	151,420	21,298	0	172,718
Operation and Maintenance of Plant	1,852,535	872,204	0	2,724,739
Pupil Transportation	1,453,666	181,541	4,339	1,639,546
Central	81,654	0	9,000	90,654
Operation of Non-Instructional Services	0	14,444	1,037,395	1,051,839
Extracurricular Activities	959,314	0	382,477	1,341,791
Debt Service:				
Principal Retirement	302,232	0	0	302,232
Interest and Fiscal Charges	18,038	0	0	18,038
<i>Total Expenditures</i>	<u>23,865,000</u>	<u>1,097,667</u>	<u>2,494,740</u>	<u>27,457,407</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(710,891)</u>	<u>(480,545)</u>	<u>(297,297)</u>	<u>(1,488,733)</u>
<b>Other Financing Sources (Uses)</b>				
Inception of Capital Lease	164,730	0	0	164,730
Sale of Capital Assets	30,079	0	0	30,079
Insurance Recoveries	14,835	0	0	14,835
Transfers In	0	1,000,000	0	1,000,000
Transfers Out	(1,000,000)	0	0	(1,000,000)
<i>Total Other Financing Sources (Uses)</i>	<u>(790,356)</u>	<u>1,000,000</u>	<u>0</u>	<u>209,644</u>
<i>Net Change in Fund Balances</i>	(1,501,247)	519,455	(297,297)	(1,279,089)
<i>Fund Balances Beginning of Year</i>	<u>6,817,239</u>	<u>1,403,813</u>	<u>242,611</u>	<u>8,463,663</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$5,315,992</u>	<u>\$1,923,268</u>	<u>(\$54,686)</u>	<u>\$7,184,574</u>

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2019*

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**Net Change in Fund Balances - Total Governmental Funds** (\$1,279,089)

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period:

Capital Outlay	1,403,062	
Current Year Depreciation	<u>(599,961)</u>	
Total		803,101

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	31,167	
Property Taxes	704,425	
Intergovernmental	237,449	
Tuition and Fees	<u>54,264</u>	
Total		1,027,305

Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 302,232

Some expenses reported in the statement of activities, such as accrued interest, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (1,941)

Other financing sources, such as an inception of capital lease, in the governmental funds increase long-term liabilities in the statement of net position. (164,730)

Some expenses, such as compensated absences, reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (176,689)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	1,800,008	
OPEB	<u>79,695</u>	
Total		1,879,703

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset/liabilities are reported as pension/OPEB expense in the statement of activities:

Pension	(1,624,880)	
OPEB	<u>2,824,051</u>	
Total		<u>1,199,171</u>

*Change in Net Position of Governmental Activities* \$3,589,063

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2019*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$8,770,080	\$8,854,080	\$8,925,300	\$71,220
Intergovernmental	10,691,813	10,663,813	10,922,516	258,703
Interest	190,000	182,000	186,531	4,531
Tuition and Fees	2,601,250	2,586,250	2,684,677	98,427
Extracurricular Activities	38,000	5,000	3,917	(1,083)
Contributions and Donations	2,000	2,000	10,825	8,825
Customer Sales and Services	40,000	40,000	43,761	3,761
Rentals	200	200	100	(100)
Miscellaneous	73,200	73,200	100,037	26,837
<i>Total Revenues</i>	<u>22,406,543</u>	<u>22,406,543</u>	<u>22,877,664</u>	<u>471,121</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	10,114,093	10,838,443	10,838,442	1
Special	2,792,410	3,029,754	3,029,754	0
Vocational	581,654	592,676	592,676	0
Support Services:				
Pupils	945,634	992,378	992,378	0
Instructional Staff	636,339	701,947	701,947	0
Board of Education	132,143	138,720	138,720	0
Administration	1,679,782	1,811,354	1,811,354	0
Fiscal	797,475	817,085	817,085	0
Business	128,673	150,433	150,433	0
Operation and Maintenance of Plant	1,861,698	1,923,933	1,923,933	0
Pupil Transportation	1,427,140	1,531,487	1,531,487	0
Central	116,384	83,856	83,856	0
Operation of Non-Instructional Services	188	0	0	0
Extracurricular Activities	710,496	758,215	758,215	0
Debt Service:				
Principal	302,232	302,232	302,232	0
Interest	18,038	18,038	18,038	0
<i>Total Expenditures</i>	<u>22,244,379</u>	<u>23,690,551</u>	<u>23,690,550</u>	<u>1</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>162,164</u>	<u>(1,284,008)</u>	<u>(812,886)</u>	<u>471,122</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	2,000	2,000	30,079	28,079
Insurance Recoveries	0	15,000	14,835	(165)
Transfers Out	(938,956)	(1,000,000)	(1,000,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>(936,956)</u>	<u>(983,000)</u>	<u>(955,086)</u>	<u>27,914</u>
<i>Net Change in Fund Balance</i>	<u>(774,792)</u>	<u>(2,267,008)</u>	<u>(1,767,972)</u>	<u>499,036</u>
<i>Fund Balance Beginning of Year</i>	<u>8,009,155</u>	<u>8,009,155</u>	<u>8,009,155</u>	<u>0</u>
Prior Year Encumbrances Appropriated	493,870	493,870	493,870	0
<i>Fund Balance End of Year</i>	<u>\$7,728,233</u>	<u>\$6,236,017</u>	<u>\$6,735,053</u>	<u>\$499,036</u>

See accompanying notes to the basic financial statements



**Marlington Local School District**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2019*

	Private Purpose Trust	
	Scholarship	Agency
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$664,664	\$67,167
<b>Liabilities</b>		
Undistributed Monies	0	\$9,238
Due to Students	0	57,929
<i>Total Liabilities</i>	0	\$67,167
<b>Net Position</b>		
Held in Trust for Scholarships	\$664,664	

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Statement of Changes in Fiduciary Net Position*  
*Private Purpose Trust Fund*  
*June 30, 2019*

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	<u>Scholarship</u>
<b>Additions</b>	
Gifts and Contributions	\$2,568
Interest	<u>9,101</u>
<i>Total Additions</i>	11,669
<b>Deductions</b>	
Scholarships Awarded	<u>12,725</u>
<i>Change in Net Position</i>	(1,056)
<i>Net Position Beginning of Year</i>	<u>665,720</u>
<i>Net Position End of Year</i>	<u><u>\$664,664</u></u>

See accompanying notes to the basic financial statements

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**Note 1 – Description of the School District and Reporting Entity**

The Marlington Local School District (the “School District”) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The School District is governed by a five-member Board of Education (the Board) elected by its citizens, which is responsible for the provision of public education to residents of the School District. The School District employs 116 non-certified and 168 certified employees to provide services to approximately 2,028 students in grades K through 12 and various community groups.

*Reporting Entity*

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Marlington Local School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The School District has no component units.

The School District is associated with the Stark/Portage Area Computer Consortium, the Stark County Tax Incentive Review Council, and the Alliance Tax Incentive Review Council, which are jointly governed organizations; and the Stark County Schools Council of Governments Health Benefit Plan and the Stark County Schools Council of Governments Workers' Compensation Group Rating Program, which are insurance purchasing pools. These organizations are presented in Notes 17 and 18 to the basic financial statements.

**Note 2 – Summary of Significant Accounting Policies**

The financial statements of the Marlington Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described as follows.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***Fund Accounting***

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The School District has two categories of funds: governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is reported as fund balance. The following are the School District's major governmental funds:

***General Fund*** The general fund is the operating fund of the School District and is used to account for and report all financial resources except those required to be accounted for or reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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***Permanent Improvement Fund*** The permanent improvement fund is used to account for and report restricted property tax revenue used for the acquisition, construction, or improvement of capital assets for the School District.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

***Fiduciary Fund Type*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private-purpose trust which accounts for a scholarship program for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for student and community activities.

***Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities, and deferred outflows/inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, property taxes, intergovernmental grants, and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 11 and 12).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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***Cash and Investments***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and investments."

During fiscal year 2019, investments were limited to a money market account, federal national mortgage association notes, federal home loan mortgage corporation notes, federal home loan bank notes, federal farm credit bank notes, and negotiable certificates of deposits reported at fair value, commercial paper reported at amortized cost, and State Treasury Asset Reserve of Ohio (STAR Ohio).

The School District's commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates; however, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$351,962, which includes \$79,634 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments that are not part of the cash management pool with an initial maturity of more than three months are reported as investments.

***Inventory***

Inventories are presented at the lower of cost or market value and donated commodities are presented at their entitlement value. Inventories are presented on a first-in, first-out basis and are expended/expensed when used. Inventories consist of materials and supplies held for consumption and donated and purchased food held for resale.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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***Capital Assets***

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The capitalization threshold is five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	10-20 years
Buildings and Improvements	50 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	10 years

***Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are classified as "interfund receivables/payables." Interfund balance amounts are eliminated in the governmental activities column of the statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees age 50 or greater with at least 10 years of service and all employees with 15 years of service at any age.

The entire compensated absence liability is reported on the government-wide financial statements.



**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “Matured Compensated Absences Payable” in the fund from which the employee who has accumulated unpaid leave is paid.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liabilities (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds; however, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans’ fiduciary net position is not sufficient for payment of those benefits.

***Internal Activity***

Transfers between governmental funds are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance includes the remaining amount that is not restricted or committed. These assigned balances are established by the School District Board of Education. State statute authorizes the Treasurer to assign fund balance for purchases on order, provided such amounts have been lawfully appropriated. The Board of Education also assigned fund balance to cover a gap between estimated revenues and appropriations in the fiscal year 2020 budget and for adult education and public school support.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in the statement of net position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes includes district managed activities and instruction.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Budgetary Data***

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

### **Note 3 – Changes in Accounting Principles**

For fiscal year 2019, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* and Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*.

For fiscal year 2019, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-2*. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

### **Note 4 – Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balance - budget (non-GAAP basis) and actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

The major differences between the budget basis and GAAP basis are:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Investments are reported at cost (budget basis) rather than at fair value (GAAP basis).
3. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
4. Budgetary revenues and expenditures of the public school support and termination benefits funds are reclassified to the general fund for GAAP reporting.
5. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

	Net Change in Fund Balance
GAAP Basis	(\$1,501,247)
Net Adjustment for Revenue Accruals	(490,000)
Beginning Fair Value Adjustments for Investments	(104,160)
Ending Fair Value Adjustments for Investments	(14,442)
Net Adjustment for Expenditure Accruals	792,005
Perspective Differences:	
Public School Support	(33,173)
Termination Benefits	(41,476)
Encumbrances	(375,479)
Budget Basis	(\$1,767,972)

**Note 5 – Accountability**

At June 30, 2019, the following funds had deficit fund balances:

	Amount
<b>Other Governmental Funds:</b>	
Food Service	\$3,974
Migrant Children	72,599
Title VI-B IDEA	52,522
Title I	81,317
Title II-A	20,054
Miscellaneous Federal Grants	8,720

The deficit balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in the funds and provides transfers when cash is required, not when accruals occur.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**Note 6 – Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) by eligible securities pledged by the financial institution as security for repayment or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Investments**

Investments are reported at fair value or amortized cost. As of June 30, 2019, the School District had the following investments and maturities:

Measurement/Investment	Measurement Amount	Maturities	Standard &Poor's Rating	Percent of Total Investments
Fair Value - Level 1 Inputs:				
Money Market	\$454,532	Less than one year	N/A	5.38 %
Fair Value - Level 2 Inputs:				
Federal National Mortgage Association Notes	748,468	Less than two years	AA+	8.85
Federal Home Loan Mortgage Corporation Notes	2,518,490	Less than four years	AA+	29.78
Federal Home Loan Bank Notes	516,132	Less than five years	AA+	6.10
Federal Farm Credit Bank Notes	123,266	Less than five years	AA+	1.46
Negotiable Certificates of Deposits	2,837,274	Less than five years	N/A	33.55
Amortized Cost:				
Commercial Paper	995,580	Less than one year	A-1	11.77
Net Asset Value Per Share:				
STAR Ohio	262,541	53.3 Days	AAAm	3.11
Total	<u>\$8,456,283</u>			<u>100.00 %</u>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The preceding chart identifies the School District's recurring fair value measurements as of June 30, 2019.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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The money market account is measured at fair value and is valued using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk** The School District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk** STAR Ohio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**Concentration of Credit Risk** The School District places no limit on the amount it may invest in any one issuer.

#### **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018 on the assessed value listed as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien December 31, 2017, were levied after April 1, 2018, and are collected in calendar year 2019 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Stark County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the county by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2019, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2019

The amount available as an advance at June 30, 2019 was \$265,460 in the general fund and \$14,451 in the permanent improvement fund. The amount available as an advance at June 30, 2018, was \$300,495 in the general fund and \$16,798 in the permanent improvement fund. The difference was in the timing and collection by the County Auditor.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second- Half Collections		2019 First- Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$335,045,320	96.53 %	\$380,346,300	96.80 %
Public Utility Personal	12,036,700	3.47	12,588,060	3.20
<b>Total</b>	<b>\$347,082,020</b>	<b>100.00 %</b>	<b>\$392,934,360</b>	<b>100.00 %</b>
Tax rate per \$1,000 of assessed valuation	\$56.90		\$56.90	

**Note 8 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance 6/30/18	Additions	Deductions	Balance 6/30/19
<b>Governmental Activities:</b>				
Capital Assets, not being Depreciated:				
Land	\$2,466,333	\$230,530	\$0	\$2,696,863
Construction in Progress	855,505	846,602	(280,532)	1,421,575
<b>Total Capital Assets, not being Depreciated</b>	<b>3,321,838</b>	<b>1,077,132</b>	<b>(280,532)</b>	<b>4,118,438</b>
Capital Assets, being Depreciated:				
Land Improvements	3,424,504	5,019	0	3,429,523
Buildings and Improvements	12,012,811	329,133	0	12,341,944
Furniture, Fixtures and Equipment	2,677,388	84,474	0	2,761,862
Vehicles	2,965,227	187,836	(281,644)	2,871,419
<b>Total Capital Assets, being Depreciated</b>	<b>21,079,930</b>	<b>606,462</b>	<b>(281,644)</b>	<b>21,404,748</b>
Less Accumulated Depreciation:				
Land Improvements	(1,843,049)	(105,647)	0	(1,948,696)
Buildings and Improvements	(6,630,183)	(217,014)	0	(6,847,197)
Furniture, Fixtures and Equipment	(1,823,972)	(80,910)	0	(1,904,882)
Vehicles	(1,874,005)	(196,390)	281,644	(1,788,751)
<b>Total Accumulated Depreciation</b>	<b>(12,171,209)</b>	<b>(599,961) *</b>	<b>281,644</b>	<b>(12,489,526)</b>
<b>Total Capital Assets, being Depreciated, net</b>	<b>8,908,721</b>	<b>6,501</b>	<b>0</b>	<b>8,915,222</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$12,230,559</b>	<b>\$1,083,633</b>	<b>(\$280,532)</b>	<b>\$13,033,660</b>



**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$121,007
Special	1,022
Vocational	6,938
Support Services:	
Instructional Staff	6,673
Administration	968
Business	21,457
Operation and Maintenance of Plant	227,964
Pupil Transportation	187,855
Central	310
Operation of Non-Instructional Services	11,007
Extracurricular Activities	14,760
Total Depreciation Expense	<u><u>\$599,961</u></u>

**Note 9 – Receivables**

Receivables at June 30, 2019, consisted of taxes, accounts, intergovernmental grants, accrued interest, and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except for a portion of the delinquent property taxes are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivable follows:

	<u>Amount</u>
<b>Governmental Activities:</b>	
Migrant Children Grant	\$196,725
IDEA-B Grant	98,032
Title I Grant	84,940
Medicaid Reimbursement	81,991
Bureau of Workers' Compensation Rebate	76,114
State Foundation Adjustments	70,894
Title IV-A	13,683
Title II-A Grant	7,631
Agricultural Education Grant	7,273
STRS Refund	360
Total Governmental Activities	<u><u>\$637,643</u></u>

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**Note 10 – Risk Management**

***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2019, the School District contracted with Liberty Mutual Insurance for the following coverages:

Type of Coverage	Coverage	Deductible
Liability	\$1,000,000/\$2,000,000	\$0
School Leaders Errors/Omissions	\$1,000,000/\$1,000,000	\$2,500
Law Enforcement Liability	\$1,000,000/\$1,000,000	\$2,500
Sexual Misconduct/Molestation	\$1,000,000/\$1,000,000	\$0
Employers Stop Gap Liability	\$1,000,000/\$1,000,000/\$1,000,000	\$0
Employee Benefits Liability	\$1,000,000/\$3,000,000	\$1,000
Excess Liability/Umbrella	\$10,000,000/\$10,000,000	\$10,000
Fleet Insurance	\$1,000,000 liability	\$250/\$500
Property Insurance	\$77,082,486	\$5,000
Violent Event Response Coverage	\$1,000,000	\$0
Crime	\$100,000	\$1,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

***Workers' Compensation***

The School District participates in a workers compensation program jointly sponsored by the Ohio Association of School Business Officials (OASBO) and the Ohio School Board Association (OSBA), known as SchoolComp. CompManagement, Incorporated (CMI) is the program's third party administrator. SchoolComp serves to group its members' risks for the purpose of obtaining a favorable experience rating to determine its premium liability to the Ohio Bureau of Workers' Compensation (OBWC) and the Ohio Workers' Compensation Fund. This may be accomplished through participation in a group rating program or through group retrospective rating. The School District has chosen to participate in the group retrospective rating program for fiscal year 2019. Participation in SchoolComp is restricted to members who meet enrollment criteria and are jointly in good standing with OASBO and OSBA. OASBO and OSBA are certified sponsors recognized by OBWC.

**Note 11 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions/OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liabilities (asset) represent the School District’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liabilities (asset) calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the School District’s obligation for these liabilities to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also include pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liabilities (asset). Resulting adjustments to the net pension/OPEB liabilities (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net OPEB asset*, long-term *net pension liability*, or long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

***Plan Description – School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018 is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$455,745 for fiscal year 2019. Of this amount, \$55,931 is reported as an intergovernmental payable.

***Plan Description – State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Members are eligible to retire at age 60 with 5 years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be 5 years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent, and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,344,263 for fiscal year 2019. Of this amount, \$243,720 is reported as an intergovernmental payable.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Prior Measurement Date	0.09994500%	0.08294966%	
Current Measurement Date	<u>0.09697670%</u>	<u>0.08315865%</u>	
Change in Proportionate Share	<u>-0.00296830%</u>	<u>0.00020899%</u>	
Proportionate Share of the Net Pension Liability	\$5,554,036	\$18,284,721	\$23,838,757
Pension Expense	\$290,952	\$1,333,928	\$1,624,880

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$304,604	\$422,068	\$726,672
Changes of assumptions	125,423	3,240,398	3,365,821
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	3,772	7,725	11,497
School District contributions subsequent to the measurement date	<u>455,745</u>	<u>1,344,263</u>	<u>1,800,008</u>
Total Deferred Outflows of Resources	<u>\$889,544</u>	<u>\$5,014,454</u>	<u>\$5,903,998</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$119,411	\$119,411
Net difference between projected and actual earnings on pension plan investments	153,886	1,108,765	1,262,651
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>227,696</u>	<u>916,022</u>	<u>1,143,718</u>
Total Deferred Inflows of Resources	<u>\$381,582</u>	<u>\$2,144,198</u>	<u>\$2,525,780</u>

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

\$1,800,008 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	\$247,123	\$1,145,678	\$1,392,801
2021	34,556	702,553	737,109
2022	(182,269)	(86,961)	(269,230)
2023	(47,193)	(235,277)	(282,470)
Total	\$52,217	\$1,525,993	\$1,578,210

***Actuarial Assumptions – SERS***

SERS’ total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented as follows:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.50 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2019

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age setback for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members; therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$7,823,277	\$5,554,036	\$3,651,428



**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented as follows:

Inflation	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.00 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and do not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018; therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$26,702,427	\$18,284,721	\$11,160,273

**Note 12 – Defined Benefit OPEB Plans**

See Note 11 for a description of the net OPEB liability (asset).

**Plan Description – School Employees Retirement System (SERS)**

**Health Care Plan Description** – The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer’s SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District’s surcharge obligation was \$62,816.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District’s contractually required contribution to SERS was \$79,695 for fiscal year 2019. Of this amount, \$64,888 is reported as an intergovernmental payable.

***Plan Description – State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS, which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to postemployment health care.

***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2019

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability (Asset):			
Prior Measurement Date	0.10151780%	0.08294966%	
Current Measurement Date	<u>0.09884670%</u>	<u>0.08315865%</u>	
Change in Proportionate Share	<u>-0.00267110%</u>	<u>0.00020899%</u>	
Proportionate Share of the:			
Net OPEB Liability	\$2,742,275	\$0	\$2,742,275
Net OPEB Asset	\$0	\$1,336,275	\$1,336,275
OPEB Expense	\$99,555	(\$2,923,606)	(\$2,824,051)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$44,764	\$156,079	\$200,843
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	0	7,447	7,447
School District contributions subsequent to the measurement date	<u>79,695</u>	<u>0</u>	<u>79,695</u>
Total Deferred Outflows of Resources	<u>\$124,459</u>	<u>\$163,526</u>	<u>\$287,985</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$77,856	\$77,856
Changes of assumptions	246,373	1,820,779	2,067,152
Net difference between projected and actual earnings on OPEB plan investments	4,114	152,659	156,773
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>125,154</u>	<u>132,507</u>	<u>257,661</u>
Total Deferred Inflows of Resources	<u>\$375,641</u>	<u>\$2,183,801</u>	<u>\$2,559,442</u>

\$79,695 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2020	(\$136,930)	(\$364,576)	(\$501,506)
2021	(110,229)	(364,576)	(474,805)
2022	(25,671)	(364,576)	(390,247)
2023	(23,920)	(329,907)	(353,827)
2024	(24,205)	(317,745)	(341,950)
Thereafter	<u>(9,922)</u>	<u>(278,895)</u>	<u>(288,817)</u>
Total	<u>(\$330,877)</u>	<u>(\$2,020,275)</u>	<u>(\$2,351,152)</u>

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**Actuarial Assumptions – SERS**

The total OPEB liability is determined by SERS’ actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented as follows:

Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.62 percent
Prior Measurement Date	3.56 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Measurement Date	3.70 percent
Prior Measurement Date	3.63 percent
Medical Trend Assumption:	
Medicare	5.375 to 4.75 percent
Pre-Medicare	7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015 and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2018, was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018, was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the State statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the School District's proportionate share of the net OPEB liability for SERS and what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.70 percent) and higher (4.70 percent) than the current discount rate (3.70 percent). Also shown is what the School District's proportionate share of the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.25 percent decreasing to 3.75 percent) and higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	1% Decrease (2.70%)	Current Discount Rate (3.70%)	1% Increase (4.70%)
School District's proportionate share of the net OPEB liability	\$3,327,534	\$2,742,275	\$2,278,858
	1% Decrease (6.25% decreasing to 3.75%)	Current Trend Rate (7.25% decreasing to 4.75%)	1% Increase (8.25% decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$2,212,512	\$2,742,275	\$3,443,774

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented as follows:

Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Discount Rate of Return	7.45 percent
Blended Discount Rate of Return - Prior Year	4.13
Health Care Cost Trends:	
Medical:	
Pre-Medicare	6 percent initial, 4 percent ultimate
Medicare	5 percent initial, 4 percent ultimate
Prescription Drug:	
Pre-Medicare	8 percent initial, 4 percent ultimate
Medicare	-5.23 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Since the Prior Measurement Date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020; however, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the School District's proportionate share of the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the School District's proportionate share of the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB asset	\$1,145,312	\$1,336,275	\$1,496,769

	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	\$1,487,709	\$1,336,275	\$1,182,481

**Note 13 – Other Employee Benefits**

***Compensated Absences***

The criteria for determining vacation, personal and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn five to thirty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made to certified and classified employees for one-fourth of accrued, but unused sick leave credit up to a maximum 70 and 71 days, respectively.

In addition to severance, certified employees meeting certain criteria are entitled to an incentive bonus of \$15,000. Employees retiring the first time they are eligible to retire based on STRS eligibility will receive the bonus. Classified employees with at least 20 years of service to the School District are eligible for an additional severance of up to \$5,000 including payment for accrued sick leave. During fiscal year 2019, one employee qualified for the bonus.



**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

***Life Insurance***

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Stark County Schools Council of Governments Health Benefits Program. Coverage in the amount of \$60,000 and \$50,000 is provided to all certified and classified employees, respectively.

***Insurance Benefits***

The School District also provides medical/surgical insurance, prescription drug, vision and dental insurance through the Stark County Schools Council of Governments to all eligible employees. Employees have the option of choosing a traditional comprehensive plan with 80 percent co-payment of major medical expenses after deductibles or a Preferred Provider Organization (Medical Mutual or Aultcare) plan with 90 percent co-pay of major medical expenses after deductibles.

**Note 14 – Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2019 were as follows:

	Amount Outstanding 6/30/18	Additions	Deletions	Amount Outstanding 6/30/19	Amounts Due in One Year
<b>Governmental Activities:</b>					
Net Pension Liability:					
SERS	\$5,971,494	\$0	\$417,458	\$5,554,036	\$0
STRS	19,704,870	0	1,420,149	18,284,721	0
Total Net Pension Liability	<u>25,676,364</u>	<u>0</u>	<u>1,837,607</u>	<u>23,838,757</u>	<u>0</u>
Net OPEB Liability:					
SERS	2,724,471	17,804	0	2,742,275	0
STRS	3,236,389	0	3,236,389	0	0
Total Net OPEB Liability	<u>5,960,860</u>	<u>17,804</u>	<u>3,236,389</u>	<u>2,742,275</u>	<u>0</u>
Energy Conservation Bonds (2.3%)	<u>528,941</u>	<u>0</u>	<u>76,383</u>	<u>452,558</u>	<u>78,149</u>
Capital Leases	<u>183,343</u>	<u>164,730</u>	<u>225,849</u>	<u>122,224</u>	<u>39,878</u>
Compensated Absences	<u>1,277,508</u>	<u>429,432</u>	<u>252,743</u>	<u>1,454,197</u>	<u>213,323</u>
Total Governmental Activities	<u>\$33,627,016</u>	<u>\$611,966</u>	<u>\$5,628,971</u>	<u>\$28,610,011</u>	<u>\$331,350</u>

During fiscal year 2015, the School District issued \$779,685 in energy conservation bonds, which will be used for the modification and remodeling of School District buildings to conserve energy. These bonds will be paid from the general fund and will mature in fiscal year 2025. At June 30, 2019, \$3,692 of the bond proceeds were unspent.

Information regarding the capital leases can be found in Note 15.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2019

There is no repayment schedule for the net pension liability or the net OPEB liability; however, employer pension and OPEB plan contributions are made from the general fund and food service, IDEA part B, Title I, and improving teacher quality special revenue funds. Compensated absences will be paid from the general fund and food service, IDEA part B, Title I, and improving teacher quality special revenue funds.

The School District's overall legal debt margin was \$35,364,092 with an unvoted debt margin of \$392,934 as of June 30, 2019. Principal and interest requirements to retire the energy conservation bonds and capital lease outstanding at June 30, 2019 are as follows:

	Energy Conservation Bonds		Capital Leases		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$78,149	\$9,964	\$39,878	\$2,628	\$118,027	\$12,592
2021	79,958	8,157	40,735	1,770	120,693	9,927
2022	81,808	6,307	41,611	895	123,419	7,202
2023	83,700	4,415	0	0	83,700	4,415
2024	85,635	2,479	0	0	85,635	2,479
2025	43,308	498	0	0	43,308	498
	<u>\$452,558</u>	<u>\$31,820</u>	<u>\$122,224</u>	<u>\$5,293</u>	<u>\$574,782</u>	<u>\$37,113</u>

**Note 15 – Capital Leases**

During fiscal years 2016 and 2019, the School District entered into capital leases with Apple, Incorporated for Macbooks, which ended in fiscal year 2019 and will end in fiscal year 2022, respectively. These leases meet the criteria for capital leases.

The Macbooks individually fell below the capitalization threshold to record as capital assets.

The agreement provides for minimum annual lease payments as follows:

	Governmental Activities
2020	<u>\$42,506</u>
2021	42,505
2022	<u>42,506</u>
Total Minimum Lease Payment	127,517
Less: Amount Representing Interest	<u>(5,293)</u>
Present Value of Minimum Lease Payments	<u><u>\$122,224</u></u>

**Note 16 – Set-Asides**

The School District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at year-end and carried forward to be used for the same purpose in future years.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

The following cash basis information describes the change in the fiscal year-end set-aside amount for capital acquisition. Disclosure of this information is required by State statute.

	Capital Acquisition
Set-aside Restricted Balance as of June 30, 2018	\$0
Current Year Set-aside Requirement	384,683
Permanent Improvement Levy Offset	(476,986)
Qualifying Disbursements	(371,362)
Totals	(\$463,665)
Set-aside Restricted Balance as of June 30, 2019	\$0
Set-aside Balance Carried Forward to Fiscal Year 2019	\$0

Although the School District had a qualifying offset and disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

**Note 17 – Jointly Governed Organizations**

***Stark/Portage Area Computer Consortium*** The Stark/Portage Area Computer Consortium (SPARCC) is a jointly governed organization created as a regional council of governments pursuant to State statutes made up of public school districts and educational service centers from Stark, Portage, and Carroll Counties. The primary function of SPARCC is to provide data processing services to its member districts with the major emphasis being placed on accounting, inventory control and payroll services. Other areas of service provided by SPARCC include student scheduling, registration, grade reporting, and test scoring. Each member district pays an annual fee for the services provided by SPARCC.

SPARCC is governed by a board of directors comprised of each Superintendent within SPARCC. The Stark County Educational Service Center serves as the fiscal agent of SPARCC and receives funding from the State Department of Education. Each district has one vote in all matters and each member district's control over budgeting and financing of SPARCC is limited to its voting authority and any representation it may have on the board of directors. The continued existence of SPARCC is not dependent on the School District's continued participation and no equity interest exists. Marlington Local School District paid \$155,763 to SPARCC during fiscal year 2019 for services. Financial information can be obtained by writing the Stark/Portage Area Computer Consortium, 6057 Strip Avenue NW, North Canton, Ohio 44720.

***Stark County Tax Incentive Review Council*** The Stark County Tax Incentive Review Council (TIRC) is a jointly governed organization, created as an advisory council pursuant to State statutes. TIRC has 24 members, consisting of three members appointed by the County Commissioners, four members appointed by municipal corporations, ten members appointed by township trustees, one member from the county auditor's office and six members appointed by boards of education located within the enterprise zones of Stark County. The TIRC reviews and evaluates the performance of each Enterprise Zone Agreement.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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This body is advisory in nature and cannot directly impact an existing Enterprise Zone Agreement; however, the council can make written recommendations to the legislative authority that approved the agreement. There is no cost associated with being a member of this Council. The continued existence of the TIRC is not dependent upon the School District's continued participation and no measurable equity interest exists.

***Alliance Tax Incentive Review Council*** The Alliance Tax Incentive Review Council (ATIRC) is a jointly governed organization, created as an advisory council pursuant to State statutes. ATIRC has various members, including the School District's Superintendent. The ATIRC reviews and evaluates the performance of Enterprise Zone Agreements. This body is advisory in nature and cannot directly impact an existing Enterprise Zone Agreement; however, the council can make written recommendations to the legislative authority that approved the agreement. There is no cost associated with being a member of the ATIRC. The continued existence of the ATIRC is not dependent upon the School District's continued participation and no measurable equity interest exists.

#### **Note 18 – Insurance Purchasing Pools**

***Stark County Schools Council of Governments Health Benefit Plan*** The Stark County Schools Council of Governments Health Benefit Plan (Consortium) is a shared risk pool created pursuant to State statute for the purpose of administering health care benefits. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve on the Board of Directors. The assembly exercises control over the operation of the Consortium. All Consortium revenues are generated from charges for services.

***Stark County Schools Council of Governments Workers' Compensation Group Rating Program*** The Stark County Schools Council of Government Workers' Compensation Group Rating Program has created a group insurance pool for the purpose of creating a group rating plan for workers' compensation. The governing body is comprised of the superintendents and representatives who have been appointed by the respective governing body of each member.

The intent of the pool is to achieve a reduced rate for the School District with other members of the group. The injury claim history of all participating members is used to calculate a common rate for the group. An annual fee is paid to Comp Management, Incorporated to administer the group and to manage any injury claims. Premium savings created by the group are prorated to each member entity annually based on the percentage created by comparing its payroll to the total payroll of the group.

#### **Note 19 – Contingencies**

##### ***Litigation***

The School District is a party to legal proceedings. The School Board is of the opinion that the ultimate disposition of the current proceedings will not have a material effect, if any, on the financial condition of the School District.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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***Grants***

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

***School Foundation***

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. The fiscal year 2019 adjustment resulted in a payable of the School District in the amount of \$1,757.

***Lease***

The Board of Education entered into seven “Paid-Up” Oil and Gas Leases effective July 27, 2011 and continuing through July 27, 2021 with the Chesapeake Oil Company. In consideration of the execution of the leases, the School District received lease payments of \$260,380. The School District has a total of 177.55 acres subject to the lease provisions which call for payments to the lessor of royalties, less all taxes, assessments, and adjustments on production from the leasehold in the amount of 12.5 percent for oil or gas. The total carrying value of the land leased is \$618,500. As of the date of financial statements, the value of any potential royalties cannot be determined and the School District has not received any financial compensation beyond the lease payments.

**Note 20 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General	\$375,479
Permanent Improvement	313,600
Other Governmental Funds	<u>73,610</u>
Total	<u><u>\$762,689</u></u>

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2019

**Note 21 – Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Permanent Improvement	Other Governmental Funds	Total
<b><i>Nonspendable:</i></b>				
Materials and Supplies Inventory	\$159,714	\$0	\$947	\$160,661
Prepaid Items	17,506	0	0	17,506
<b><i>Total Nonspendable</i></b>	<b>177,220</b>	<b>0</b>	<b>947</b>	<b>178,167</b>
<b><i>Restricted for:</i></b>				
Capital Outlay	0	1,923,268	3,692	1,926,960
District Managed Student Activities	0	0	157,022	157,022
Instruction	0	0	11,559	11,559
Other Purposes	0	0	12,227	12,227
<b><i>Total Restricted</i></b>	<b>0</b>	<b>1,923,268</b>	<b>184,500</b>	<b>2,107,768</b>
<b><i>Committed to:</i></b>				
Underground Storage Tanks	10,000	0	0	10,000
Employee Retirements	142,293	0	0	142,293
<b><i>Total Committed</i></b>	<b>152,293</b>	<b>0</b>	<b>0</b>	<b>152,293</b>
<b><i>Assigned to:</i></b>				
Fiscal Year 2020 Appropriations	505,240	0	0	505,240
Purchases on Order:				
Instruction	94,559	0	0	94,559
Support Services	124,952	0	0	124,952
Extracurricular Activities	938	0	0	938
Adult Education	3,335	0	0	3,335
Public School Support	61,004	0	0	61,004
<b><i>Total Assigned</i></b>	<b>790,028</b>	<b>0</b>	<b>0</b>	<b>790,028</b>
<b><i>Unassigned (Deficit)</i></b>	<b>4,196,451</b>	<b>0</b>	<b>(240,133)</b>	<b>3,956,318</b>
<b><i>Total Fund Balances (Deficit)</i></b>	<b>\$5,315,992</b>	<b>\$1,923,268</b>	<b>(\$54,686)</b>	<b>\$7,184,574</b>

**Note 22 – Interfund Transactions**

***Interfund Transfers***

Interfund transfers made during fiscal year 2019 consisted of a transfer from the general fund to the permanent improvement capital projects fund in the amount of \$1,000,000. The transfer was made to support construction in progress and capital outlay expenditures.

**Marlington Local School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

***Interfund Balances***

Interfund balances at June 30, 2019, consisted of the following:

	Interfund Balances	
	June 30, 2019	
	Receivables	Payables
General	\$56,192	\$0
<b>Other Governmental Funds:</b>		
Title I: Migrant Children	0	24,566
Title VI-B IDEA	0	9,693
Title I	0	16,898
Title II-A	0	3,324
Miscellaneous Federal Grants	0	1,711
Total Other Governmental Funds	0	56,192
<b>Total Governmental Funds</b>	<b>\$56,192</b>	<b>\$56,192</b>

As of June 30, 2019, all interfund balances outstanding are anticipated to be repaid in one year. Advances were originally made to cover negative cash balances in various funds.

**Note 23 – Subsequent Event**

The School District was involved in a long-term law suit with the City of Alliance regarding property taxes related to Terry’s Tire Town. A summary judgment was issued on May 31, 2018, for the School District to receive \$563,882. This judgment was in the process of being appealed by the City until October of 2019, when the City ended its appeal. In November 2019, the School District received \$704,425 in settlement.

**Marlington Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1) \**

	2019	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.09697670%	0.09994500%	0.10239520%	0.10786740%
School District's Proportionate Share of the Net Pension Liability	\$5,554,036	\$5,971,494	\$7,494,384	\$6,155,019
School District's Covered Payroll	\$3,297,052	\$3,358,007	\$3,198,914	\$3,224,560
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	168.45%	177.83%	234.28%	190.88%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%	69.16%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information



2015	2014
0.10574700%	0.10574700%
\$5,351,795	\$6,288,435
\$3,363,481	\$3,120,038
159.11%	201.55%
71.70%	65.52%

**Marlington Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Three Fiscal Years (1) \**

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.09884670%	0.10151780%	0.10380400%
School District's Proportionate Share of the Net OPEB Liability	\$2,742,275	\$2,724,471	\$2,958,798
School District's Covered Payroll	\$3,297,052	\$3,358,007	\$3,198,914
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	83.17%	81.13%	92.49%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

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**Marlington Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Six Fiscal Years (1) \**

	2019	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.08315865%	0.08294966%	0.08641839%	0.08860979%
School District's Proportionate Share of the Net Pension Liability	\$18,284,721	\$19,704,870	\$28,926,840	\$24,489,154
School District's Covered Payroll	\$9,497,021	\$9,432,943	\$9,152,943	\$9,227,800
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	192.53%	208.89%	316.04%	265.38%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.31%	75.30%	66.80%	72.10%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

2015	2014
0.08977432%	0.08977432%
\$21,836,221	\$26,011,164
\$9,173,547	\$9,576,546
238.03%	271.61%
74.70%	69.30%

**Marlington Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Three Fiscal Years (1) \**

	2019	2018	2017
School District's Proportion of the Net OPEB Liability (Asset)	0.08315865%	0.08294966%	0.08641839%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,336,275)	\$3,236,389	\$4,621,678
School District's Covered Payroll	\$9,497,021	\$9,432,943	\$9,152,943
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-14.07%	34.31%	50.49%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	176.00%	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date, which is the prior fiscal year end.

See accompanying notes to the Required Supplementary Information

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**Marlington Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2019	2018	2017	2016
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$455,745	\$445,102	\$470,121	\$447,848
Contributions in Relation to the Contractually Required Contribution	(455,745)	(445,102)	(470,121)	(447,848)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$3,375,889	\$3,297,052	\$3,358,007	\$3,198,914
Pension Contributions as a Percentage of Covered Payroll	<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability:</b>				
Contractually Required Contribution (2)	\$79,695	\$71,946	\$55,777	\$52,687
Contributions in Relation to the Contractually Required Contribution	(79,695)	(71,946)	(55,777)	(52,687)
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>2.36%</u>	<u>2.18%</u>	<u>1.66%</u>	<u>1.65%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.86%</u>	<u>15.68%</u>	<u>15.66%</u>	<u>15.65%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the Required Supplementary Information



2015	2014	2013	2012	2011	2010
\$424,997	\$440,616	\$408,725	\$403,183	\$355,990	\$376,818
(424,997)	(440,616)	(408,725)	(403,183)	(355,990)	(376,818)
\$0	\$0	\$0	\$0	\$0	\$0
\$3,224,560	\$3,179,048	\$2,953,215	\$2,997,646	\$2,833,058	\$2,782,997
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%
\$83,788	\$58,758	\$58,145	\$70,795	\$93,745	\$63,098
(83,788)	(58,758)	(58,145)	(70,795)	(93,745)	(63,098)
\$0	\$0	\$0	\$0	\$0	\$0
2.60%	1.85%	1.97%	2.36%	3.31%	2.27%
15.78%	15.71%	15.81%	15.81%	15.88%	15.81%

**Marlington Local School District, Ohio**

*Required Supplementary Information  
Schedule of School District Contributions  
State Teachers Retirement System of Ohio  
Last Ten Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$1,344,263	\$1,329,583	\$1,320,612	\$1,281,412
Contributions in Relation to the Contractually Required Contribution	<u>(1,344,263)</u>	<u>(1,329,583)</u>	<u>(1,320,612)</u>	<u>(1,281,412)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$9,601,879	\$9,497,021	\$9,432,943	\$9,152,943
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability:</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the Required Supplementary Information

2015	2014	2013	2012	2011	2010
\$1,291,892	\$1,192,549	\$1,244,951	\$1,328,163	\$1,273,846	\$1,271,201
(1,291,892)	(1,192,549)	(1,244,951)	(1,328,163)	(1,273,846)	(1,271,201)
\$0	\$0	\$0	\$0	\$0	\$0
\$9,227,800	\$9,173,547	\$9,576,546	\$10,216,638	\$9,798,815	\$9,778,469
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$0	\$91,735	\$95,765	\$102,166	\$97,988	\$97,785
0	(91,735)	(95,765)	(102,166)	(97,988)	(97,785)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Marlington Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2019*

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**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc COLA. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented as follows:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investment expenses, including inflation	7.75 percent net of investment expenses, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age setback for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions – STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented as follows:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent	3.50 percent
Cost-of-Living Adjustments (COLA)	0.00 percent, effective July 1, 2017	2.00 percent simple applied as follows: for members retiring before August 1, 2013, 2.00 percent per year; for members retiring August 1, 2013, or later, 2.00 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on the RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

**Marlington Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2019*

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For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022 – Scale AA) for Males and Females. Males’ ages are set back two years through age 89 and no setback for age 90 and above. Females younger than age 80 are set back four years, one year setback from age 80 through 89, and no setback from age 90 and above.

***Net OPEB Liability (Asset)***

**Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

Municipal Bond Index Rate:	
Fiscal Year 2019	3.62 percent
Fiscal Year 2018	3.56 percent
Fiscal Year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Fiscal Year 2019	3.70 percent
Fiscal Year 2018	3.63 percent
Fiscal Year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under *GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent.

**Changes in Benefit Terms – STRS**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020; however, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

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**MARLINGTON LOCAL SCHOOL DISTRICT  
STARK COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>	<b>Total Federal Non-Cash Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<i>Passed Through Ohio Department of Education</i>				
School Breakfast Program	10.553	049882-3L70-2019	\$114,101	
National School Lunch Program	10.555	049882-3L60-2019	397,429	\$100,698
Summer Food Service Program for Children	10.559	049882-3GE0-2019	13,741	
Total Child Nutrition Cluster			<u>525,271</u>	<u>100,698</u>
Total U.S. Department of Agriculture			<u>525,271</u>	<u>100,698</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>				
<i>Passed Through Ohio Department of Education</i>				
Title I Grants to Local Educational Agencies	84.010	049882-3M00-2018	50,363	
Title I Grants to Local Educational Agencies	84.010	049882-3M00-2019	281,587	
Total Title I Grants to Local Educational Agencies			<u>331,950</u>	
Migrant Education State Grant Program	84.011	049882-3EH0-2018	130,817	
Migrant Education State Grant Program	84.011	049882-3EH0-2019	67,561	
Total Migrant Education State Grant Program			<u>198,378</u>	
Special Education Grants to States	84.027	049882-3M20-2018	94,223	
Special Education Grants to States	84.027	049882-3M20-2019	350,750	
Special Education Preschool Restoration	84.173	049882-3C50-2019	1,587	
Total Special Education Cluster			<u>446,560</u>	
Supporting Effective Instruction State Grants	84.367	049882-3Y60-2018	6,964	
Supporting Effective Instruction State Grants	84.367	049882-3Y60-2019	62,604	
Supporting Effective Instruction State Grants			<u>69,568</u>	
Student Support and Academic Enrichment Program	84.424	049882-3HI0-2019	19,052	
Total U.S. Department of Education			<u>1,065,508</u>	
<b>Total Expenditures of Federal Awards</b>			<u><b>\$1,590,779</b></u>	<u><b>\$100,698</b></u>

*The accompanying notes are an integral part of this schedule.*

**MARLINGTON LOCAL SCHOOL DISTRICT  
STARK COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Marlinton Local School District (the District) under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the net position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2019 to 2020 programs:

Title I Grants to Local Educational Agencies	84.010	\$2,429
Migrant Education State Grant Program	84.011	\$48,086
Special Education Grants to States	84.027	\$8,644
Student Support and Academic Enrichment Program	84.424	\$5,784



# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Marlington Local School District  
Stark County  
10320 Moulin Avenue Northeast  
Alliance, Ohio 44601

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Marlington Local School District, Stark County, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 30, 2020.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

### ***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Keith Faber". The signature is written in a cursive, flowing style.

Keith Faber  
Auditor of State

Columbus, Ohio

January 30, 2020

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Marlington Local School District  
Stark County  
10320 Moulin Avenue Northeast  
Alliance, Ohio 44601

To the Board of Education:

### ***Report on Compliance for the Major Federal Program***

We have audited the Marlington Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Marlington Local School District's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

### ***Management's Responsibility***

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the Marlington Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

***Report on Internal Control Over Compliance***

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

January 30, 2020

**MARLINGTON LOCAL SCHOOL DISTRICT  
STARK COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unmodified
<i>(d)(1)(ii)</i>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(ii)</i>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<i>(d)(1)(v)</i>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<i>(d)(1)(vii)</i>	<b>Major Programs (list):</b>	Special Education Cluster (CFDA 84.027 and 84.173)
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

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# OHIO AUDITOR OF STATE KEITH FABER



**MARLINGTON LOCAL SCHOOL DISTRICT**

**STARK COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 19, 2020**