

**COSHOCTON CITY SCHOOL DISTRICT**  
**ANNUAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2018**

*Wilson, Phillips & Agin, CPA's, Inc.*  
*1100 Brandywine Blvd. Building G*  
*Coshocton, Ohio 43701*



# OHIO AUDITOR OF STATE KEITH FABER



Board of Education  
Coshocton City School District  
1207 Cambridge Road  
Coshocton, OH 43812

We have reviewed the *Independent Auditor's Report* of the Coshocton City School District, Coshocton County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Coshocton City School District is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

January 31, 2019

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**COSHOCTON CITY SCHOOL DISTRICT  
COSHOCTON COUNTY**

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**WILSON, PHILLIPS & AGIN, CPA'S, INC.  
1100 BRANDYWINE BLVD. BUILDING G  
COSHOCOTON, OHIO 43701**

**INDEPENDENT AUDITORS' REPORT**

Coshocton City School District  
Coshocton County  
1207 Cambridge Road  
Coshocton, Ohio 43812

To the Board of Education:

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Coshocton City School District, Coshocton County, Ohio as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Coshocton City School District, Coshocton County, Ohio as of June 30, 2018, and the respective changes in financial position and , where applicable, cash flows thereof and the respective budgetary comparison for the General Fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As described in Note 3 to the financial statements, during the year ended June 30, 2018, the District implemented GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*",.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for the placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplemental Information*

Our audit was conducted to opine on Coshocton City School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Award Awards present additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated December 5, 2018, on our consideration of the Coshocton City School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Coshocton City School District's internal control over financial reporting and compliance.



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# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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## ***Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018***

***Unaudited***

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This discussion and analysis of Coshocton City School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for fiscal year 2018 are as follows:

- ❑ Net position increased \$9,508,589, or 81% during fiscal year 2018.
- ❑ General revenues accounted for \$16,342,448 of revenue or 71% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$6,705,326 or 29% of total revenues of \$23,047,774.
- ❑ The District had \$13,539,185 in expenses related to governmental activities; only \$6,705,326 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$16,342,448 also provided for these programs.
- ❑ The general fund had \$19,037,051 in revenues and \$18,698,151 in expenditures. The general fund's fund balance increased \$262,687 to an ending balance of \$3,949,091.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the District:

These statements are as follows:

1. *The Government-Wide Financial Statements* – These statements provide both long-term and short-term information about the District's overall financial status.
2. *The Fund Financial Statements* – These statements focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

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## **Government-wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional nonfinancial factors such as the property tax base, current property tax laws, student enrollment growth, and facility conditions.

The government-wide financial statements of the District reflect the following category for its activities:

- ***Governmental Activities*** – Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

***Governmental Funds*** – Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** – The District uses internal service funds to report activities that provide services for the District's other programs and activities. The District's medical, dental, and prescription drug self insurance program is reported in an internal service fund. Proprietary funds are reported in the same manner that all activities are reported in the Statement of Net Position and the Statement of Activities.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

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***Fiduciary Funds*** – The District is the trustee, or fiduciary, for various student managed activity programs, various scholarship programs and other items listed as agency. It is also responsible for other assets that, due to a trust arrangement can only be used for the trust beneficiaries. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. We exclude these activities from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

### **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

The following table provides a summary of the District's net position for fiscal year 2018 compared to fiscal year 2017.

	Governmental Activities	
	2018	Restated 2017
Current and Other Assets	\$16,608,059	\$15,608,709
Capital Assets, Net	22,213,176	22,717,869
Total Assets	<u>38,821,235</u>	<u>38,326,578</u>
Deferred Outflows of Resources	<u>6,495,243</u>	<u>5,276,323</u>
Net Pension Liability	20,913,911	29,292,830
Net OPEB Liability	4,550,577	5,700,214
Other Long-term Liabilities	11,508,362	11,591,702
Other Liabilities	2,773,216	2,241,656
Total Liabilities	<u>39,746,066</u>	<u>48,826,402</u>
Deferred Inflows of Resources	<u>7,832,175</u>	<u>6,546,851</u>
Net Position		
Net Investment in Capital Assets	13,383,587	14,052,096
Restricted	2,816,446	1,928,933
Unrestricted	<u>(18,461,796)</u>	<u>(27,751,381)</u>
Total Net Position	<u><u>(\$2,261,763)</u></u>	<u><u>(\$11,770,352)</u></u>

The net pension liability (NPL) is reported by the District pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows. As a result of implementing GASB 75, the District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from a deficit of (\$6,101,064) to a deficit of (\$11,770,352).

Changes in Net Position – The following table shows the changes in net position for fiscal year 2018 compared to fiscal year 2017:

	<b>Governmental Activities</b>		<b>Increase (Decrease)</b>
	2018	2017	
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Sales	\$1,145,643	\$1,071,231	\$74,412
Operating Grants and Contributions	5,420,288	5,479,380	(59,092)
Capital Grants and Contributions	139,395	407,379	(267,984)
Total Program Revenues	<u>6,705,326</u>	<u>6,957,990</u>	<u>(252,664)</u>
General Revenues:			
Property Taxes	5,638,806	6,122,969	(484,163)
Intergovernmental, Unrestricted	10,423,023	9,675,268	747,755
Other	280,619	107,132	173,487
Total General Revenues	<u>16,342,448</u>	<u>15,905,369</u>	<u>437,079</u>
<b>Total Revenues</b>	<u>23,047,774</u>	<u>22,863,359</u>	<u>184,415</u>
<b>Program Expenses</b>			
Instruction	7,471,259	15,014,545	(7,543,286)
Support Services:			
Pupils	504,611	826,189	(321,578)
Instructional Staff	459,520	700,953	(241,433)
Board of Education	39,390	255,384	(215,994)
Administration	674,713	1,376,210	(701,497)
Fiscal Services	340,703	535,269	(194,566)
Business	38,518	42,834	(4,316)
Operation and Maintenance of Plant	1,720,711	1,761,622	(40,911)
Pupil Transportation	457,766	485,782	(28,016)
Central	168,808	231,872	(63,064)
Operation of Non-Instructional:			
Food Service Operations	852,056	891,845	(39,789)
Community Services	28,849	52,137	(23,288)
Extracurricular Activities	258,541	449,726	(191,185)
Interest and Fiscal Charges	523,740	520,819	2,921
<b>Total Expenses</b>	<u>13,539,185</u>	<u>23,145,187</u>	<u>(9,606,002)</u>
<b>Change in Net Position</b>	<u>9,508,589</u>	<u>(281,828)</u>	<u>9,790,417</u>
<b>Beginning Net Position - Restated</b>	<u>(11,770,352)</u>	N/A	N/A
<b>Ending Net Position - Restated</b>	<u>(\$2,261,763)</u>	<u>(\$11,770,352)</u>	<u>\$9,508,589</u>

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$30,926 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$764,675.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities
Total 2018 program expenses under GASB 75	\$13,539,185
OPEB expense under GASB 75	764,675
2018 contractually required contribution	50,644
Adjusted 2018 program expenses	14,354,504
Total 2017 program expenses under GASB 45	23,145,187
Change in program expenses not related to OPEB	(\$8,790,683)

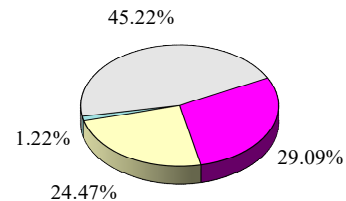
***Governmental Activities***

Net position of the District's governmental activities increased \$9,508,589, which can be attributed to changes in the net pension and net OPEB liabilities. A decrease in property taxes can be attributed to a decrease in the amount of taxes available for advance. Increases in unrestricted intergovernmental revenues can be attributed to an increase in State foundation revenues.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property taxes made up 24% of revenues for Coshocton City Schools in fiscal year 2018. The District's reliance upon tax revenues is demonstrated by the following graph:

Revenue Sources	2018	Percent of Total
General Grants	\$10,423,023	45.22%
Program Revenues	6,705,326	29.09%
General Tax Revenues	5,638,806	24.47%
General Other	280,619	1.22%
Total Revenue	\$23,047,774	100.00%



## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

### **FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

The District's governmental funds reported a combined fund balance of \$7,818,345, which is above last year's balance of \$7,210,102. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2018 and 2017.

	Fund Balance June 30, 2018	Fund Balance June 30, 2017	Increase (Decrease)
General	\$3,949,091	\$3,686,404	\$262,687
Debt Service	1,611,693	1,253,215	358,478
Other Governmental	2,257,561	2,270,483	(12,922)
Total	\$7,818,345	\$7,210,102	\$608,243

*General Fund* – The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2018 Revenues	2017 Revenues	Increase (Decrease)
Taxes	\$4,815,675	\$5,258,012	(\$442,337)
Tuition	857,932	744,431	113,501
Transportation Fees	362	207	155
Investment Earnings	81,405	10,689	70,716
Extracurricular Activities	5,077	3,855	1,222
Class Materials and Fees	22,903	34,554	(11,651)
Rent	96,821	97,734	(913)
Intergovernmental - State	13,082,423	12,321,898	760,525
All Other Revenue	74,453	48,880	25,573
Total	\$19,037,051	\$18,520,260	\$516,791

General Fund revenues in fiscal year 2018 increased 3% compared to revenues in fiscal year 2017. A decrease in property taxes can be attributed to a decrease in the amount of taxes available for advance. An increase in intergovernmental State revenues can be attributed to an increase in State foundation revenues.



## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

	2018 Expenditures	2017 Expenditures	Increase (Decrease)
Instruction	\$12,705,557	\$11,945,806	\$759,751
Supporting Services:			
Pupils	988,889	756,500	232,389
Instructional Staff	463,416	330,524	132,892
Board of Education	39,390	254,977	(215,587)
Administration	1,272,803	1,188,453	84,350
Fiscal Services	522,152	480,877	41,275
Business	39,013	41,772	(2,759)
Operation and Maintenance of Plant	1,694,628	1,571,245	123,383
Pupil Transportation	451,614	334,812	116,802
Central	172,064	203,709	(31,645)
Operation of Non-Instructional:			
Food Service Operations	0	231	(231)
Community Services	6,136	6,136	0
Extracurricular Activities	342,489	249,863	92,626
Total	\$18,698,151	\$17,364,905	\$1,333,246

General Fund expenditures increased \$1,333,246, or approximately 8%. Increases in instruction, pupils, and instructional staff can be attributed to increases in wages and benefits. In addition, payments to the educational service center for support services are now being charged to individual functions rather than to board of education. This change contributed to increases in these functions as well as a decrease in board of education. Increases in operation and maintenance of plant and pupil transportation were the result of equipment and vehicle purchases.

*Debt Service Fund* – The Debt Service Fund reported an increase in fund balance of 29%. This fund reported the issuance of \$4.2 million of refunding bonds which were used to refund bonds previously issued in 2011 for school construction.

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2018 the District amended its General Fund budget several times.

For the General Fund, original revenue estimates, final revenue estimates, and actual budget basis revenues were not materially different. Original budgeted, final budgeted, and actual budget basis expenditures were not materially different. The General Fund had an adequate fund balance to cover expenditures.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### ***Capital Assets***

At the end of fiscal year 2018 the District had \$22,213,176 net of accumulated depreciation invested in land, buildings, improvements, machinery, equipment, and vehicles. The following table shows fiscal year 2018 and 2017 balances:

	Governmental Activities		Increase (Decrease)
	2018	2017	
Land	\$652,141	\$652,141	\$0
Land Improvements	2,094,653	2,084,555	10,098
Buildings and Improvements	27,712,427	27,709,812	2,615
Machinery and Equipment	4,118,249	3,635,736	482,513
Vehicles	1,056,509	999,777	56,732
Less: Accumulated Depreciation	(13,420,803)	(12,364,152)	(1,056,651)
<b>Totals</b>	<b>\$22,213,176</b>	<b>\$22,717,869</b>	<b>(\$504,693)</b>

Significant capital asset activity consisted of planetarium improvements as well as vehicle and equipment purchases. Additional information on the District's capital assets can be found in Note 9.

#### ***Debt and Other Long-term Obligations***

The following table summarizes the District's debt outstanding as of June 30, 2018 and 2017:

	2018	Restated 2017
<b>Governmental Activities:</b>		
General Obligation Bonds:		
School Construction	\$8,949,848	\$8,856,888
Energy Conservation	871,000	940,000
Bank Loan	0	65,773
Net Pension Liability	20,913,911	29,292,830
Net OPEB Liability	4,550,577	5,700,214
Compensated Absences	1,687,514	1,729,041
<b>Totals</b>	<b>\$36,972,850</b>	<b>\$46,584,746</b>

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 9% of the total assessed value of real and personal property. At June 30, 2018, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 12.

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2018***

***Unaudited***

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## **ECONOMIC FACTORS**

The Coshocton City School District is centrally located within the county and resides in the county seat for Coshocton County. The Coshocton City School District covers just over 8 square miles, with a population of 11,216 residents making up 4,959 households. The median household income is \$31,509 and median home value of \$87,800 for city residents. The city is also home to several major employers including the Coshocton County Memorial Hospital, the Coshocton City Schools, Ohio Central Railroad, Annin Flagmakers, Oxford Mining, Organic Technologies, Novelty Advertising, McWane Ductile, Kraft Foods.

The School District relies upon local property taxes and state foundation for its General Fund operations. Real Estate taxes represent 23.1% of total revenue and include a five-year emergency operating levy approved in November of 2018. Property tax revenues are expected to be relatively flat. Some fluctuation of approximately \$300,000 is expected upon granting of an exemption for the Coshocton County Memorial Hospital. Property valuation has not yet been impacted by the closure of the West Rock plant in November 2015. West Rock tax is still being assessed during 2018 with collection of the revenue over the next fiscal year on both the vacant building and the land value. Some of the vacant buildings have been demolished but some buildings are currently being repurposed by the new owner Organic Technologies.

The loss of major employers in recent years was contributing to decreasing student enrollment, which also reduced the amount of funding from the state foundation program. The current school year has seen an uptick in enrollment of approximately 25 students. The District relies heavily on state funding receiving 67% of its total revenue from the state. This dependency on state aid makes the District vulnerable to legislative changes to the funding formula that can cause instability when predicting future revenue streams. Yet, in recent years, the state aid has grown at an average rate of nearly four percent over the previous five years.

In conclusion, the Coshocton City School District's management has committed itself to financial prudence in future years. Since personnel services account for more than 70% of annual expenditures; the board and administration remain committed to stretching resources while also maintaining a modest total compensation package for all staff. The goal is a prudent allocation of resources between salary and benefits that will adequately compensate a high quality workforce while balancing relatively flat revenues. In addition to modest labor increases, the District maintains a conservative approach to discretionary spending that is based on a modified zero base operating unit budget approach.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Felicia Drummey, Coshocton City School District.

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**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

**Statement of Net Position**  
**June 30, 2018**

	<b>Governmental Activities</b>	<b>Component Unit Opportunity School</b>
<b>Assets:</b>		
Cash and Cash Equivalents	\$ 8,770,558	\$ 138,836
Receivables:		
Taxes	6,176,872	0
Accounts	7,771	0
Intergovernmental	344,978	0
Interest	40	0
Due from Component Unit	16,586	0
Inventory of Supplies at Cost	11,254	0
Prepaid Items	0	2,767
Restricted Assets:		
Cash and Cash Equivalents	1,280,000	0
Non-Depreciable Capital Assets	652,141	0
Depreciable Capital Assets, Net	21,561,035	10,040
<b>Total Assets</b>	<b>38,821,235</b>	<b>151,643</b>
<b>Deferred Outflows of Resources:</b>		
Pension	6,282,416	0
OPEB	212,827	0
<b>Total Deferred Outflows of Resources</b>	<b>6,495,243</b>	<b>0</b>
<b>Liabilities:</b>		
Accounts Payable	119,290	0
Accrued Wages and Benefits	1,807,198	0
Intergovernmental Payable	343,024	0
Claims Payable	234,093	0
Due to Primary Government	0	16,586
Accrued Interest Payable	33,341	0
Unearned Revenue	236,270	0
Long Term Liabilities:		
Due Within One Year	204,958	0
Due in More Than One Year:		
Net Pension Liability	20,913,911	0
Net OPEB Liability	4,550,577	0
Other Amounts Due in More Than One Year	11,303,404	0
<b>Total Liabilities</b>	<b>39,746,066</b>	<b>16,586</b>

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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	<b>Governmental Activities</b>	<b>Component Unit Opportunity School</b>
<b>Deferred Inflows of Resources:</b>		
Property Tax Levy for Next Fiscal Year	5,054,663	0
Pension	2,261,293	0
OPEB	516,219	0
<b>Total Deferred Inflows of Resources</b>	<b>7,832,175</b>	<b>0</b>
<b>Net Position:</b>		
Net Investment in Capital Assets	13,383,587	10,040
Restricted For:		
Capital Projects	639,822	0
Debt Service	597,549	0
Other Purposes	1,579,075	24,597
Unrestricted (Deficit)	(18,461,796)	100,420
<b>Total Net Position</b>	<b>\$ (2,261,763)</b>	<b>\$ 135,057</b>

See accompanying notes to the basic financial statements

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## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

### ***Statement of Activities***

***For the Fiscal Year Ended June 30, 2018***

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities:</b>				
Instruction	\$ 7,471,259	\$ 880,835	\$ 4,167,216	\$ 0
Support Services:				
Pupils	504,611	0	11,907	0
Instructional Staff	459,520	0	49,700	0
Board of Education	39,390	0	0	0
Administration	674,713	0	0	0
Fiscal Services	340,703	0	0	0
Business	38,518	0	0	0
Operation and Maintenance of Plant	1,720,711	108,496	0	0
Pupil Transportation	457,766	362	870	0
Central	168,808	0	3,600	0
Operation of Non-Instructional:				
Food Service Operations	852,056	47,710	884,055	0
Community Services	28,849	0	48,040	0
Extracurricular Activities	258,541	108,240	13,600	139,395
Interest and Fiscal Charges	523,740	0	241,300	0
<b>Total Primary Government</b>	<b>\$ 13,539,185</b>	<b>\$ 1,145,643</b>	<b>\$ 5,420,288</b>	<b>\$ 139,395</b>
<b>Component Unit:</b>				
Opportunity School	\$ 388,777	\$ 655	\$ 49,474	\$ 0

#### **General Revenues**

Property Taxes Levied for:

    General Purposes

    Special

    Debt Service

    Capital Outlay

Intergovernmental, Unrestricted

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year - Restated

Net Position End of Year

See accompanying notes to the basic financial statements



***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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Net (Expense) Revenue and Changes in Net Position	Component Unit
<u>Governmental Activities</u>	<u>Opportunity School</u>
\$ (2,423,208)	
(492,704)	
(409,820)	
(39,390)	
(674,713)	
(340,703)	
(38,518)	
(1,612,215)	
(456,534)	
(165,208)	
79,709	
19,191	
2,694	
(282,440)	
<u>\$ (6,833,859)</u>	
	<u>(338,648)</u>
4,825,540	0
71,792	0
637,083	0
104,391	0
10,423,023	276,054
102,399	463
178,220	10,055
<u>16,342,448</u>	<u>286,572</u>
9,508,589	(52,076)
(11,770,352)	187,133
<u>\$ (2,261,763)</u>	<u>\$ 135,057</u>

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Balance Sheet  
Governmental Funds  
June 30, 2018***

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Cash and Cash Equivalents	\$ 4,692,911	\$ 251,680	\$ 3,043,853	\$ 7,988,444
Receivables:				
Taxes	5,345,433	640,214	191,225	6,176,872
Accounts	7,771	0	0	7,771
Intergovernmental	86,744	0	258,234	344,978
Interest	40	0	0	40
Interfund Loans Receivable	301,719	0	0	301,719
Due from Component Unit	0	0	16,586	16,586
Supplies Inventory	0	0	11,254	11,254
Restricted Assets:				
Cash and Cash Equivalents	0	1,280,000	0	1,280,000
<b>Total Assets</b>	<b>\$ 10,434,618</b>	<b>\$ 2,171,894</b>	<b>\$ 3,521,152</b>	<b>\$ 16,127,664</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 103,049	\$ 0	\$ 16,241	\$ 119,290
Accrued Wages and Benefits	1,552,412	0	254,786	1,807,198
Intergovernmental Payable	299,786	0	43,238	343,024
Interfund Loans Payable	0	0	301,719	301,719
Unearned Revenue	0	0	236,270	236,270
Compensated Absences Payable	65,743	0	0	65,743
<b>Total Liabilities</b>	<b>2,020,990</b>	<b>0</b>	<b>852,254</b>	<b>2,873,244</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable Amounts	115,123	10,456	255,833	381,412
Property Tax Levy for Next Fiscal Year	4,349,414	549,745	155,504	5,054,663
<b>Total Deferred Inflows of Resources</b>	<b>4,464,537</b>	<b>560,201</b>	<b>411,337</b>	<b>5,436,075</b>
<b>Fund Balance:</b>				
Nonspendable	0	0	11,254	11,254
Restricted	0	1,611,693	2,189,131	3,800,824
Committed	0	0	377,035	377,035
Assigned	89,777	0	0	89,777
Unassigned	3,859,314	0	(319,859)	3,539,455
<b>Total Fund Balance</b>	<b>3,949,091</b>	<b>1,611,693</b>	<b>2,257,561</b>	<b>7,818,345</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<b>\$ 10,434,618</b>	<b>\$ 2,171,894</b>	<b>\$ 3,521,152</b>	<b>\$ 16,127,664</b>

See accompanying notes to the basic financial statements

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018***

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<b>Total Governmental Fund Balances</b>	\$	7,818,345
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		22,213,176
Other long-term resources are not available to pay for current- period expenditures and therefore are deferred in the funds.		381,412
The net pension and net OPEB liabilities are not due and payable in the current period: therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	6,282,416	
Deferred Inflows - Pension	(2,261,293)	
Net Pension Liability	(20,913,911)	
Deferred Outflows - OPEB	212,827	
Deferred Inflows - OPEB	(516,219)	
Net OPEB Liability	<u>(4,550,577)</u>	(21,746,757)
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		548,021
Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds Payable	(9,820,848)	
Compensated Absences Payable	(1,621,771)	
Accrued Interest Payable	<u>(33,341)</u>	<u>(11,475,960)</u>
 <b><i>Net Position of Governmental Activities</i></b>	 \$	 <u><u>(2,261,763)</u></u>

See accompanying notes to the basic financial statements

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

### ***Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018***

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Local Sources:				
Taxes	\$ 4,815,675	\$ 640,362	\$ 176,771	\$ 5,632,808
Tuition	857,932	0	0	857,932
Transportation Fees	362	0	0	362
Investment Earnings	81,405	0	8,839	90,244
Extracurricular Activities	5,077	0	103,063	108,140
Food Services	0	0	47,710	47,710
Class Materials and Fees	22,903	0	0	22,903
Rent	96,821	0	11,675	108,496
Contributions and Donations	0	0	190,004	190,004
Intergovernmental - State	13,082,423	64,699	264,212	13,411,334
Intergovernmental - Federal	0	241,300	2,115,832	2,357,132
All Other Revenue	74,453	382	103,485	178,320
<b>Total Revenues</b>	<b>19,037,051</b>	<b>946,743</b>	<b>3,021,591</b>	<b>23,005,385</b>
<b>Expenditures:</b>				
Current:				
Instruction	12,705,557	0	1,511,317	14,216,874
Supporting Services:				
Pupils	988,889	0	12,896	1,001,785
Instructional Staff	463,416	0	95,138	558,554
Board of Education	39,390	0	0	39,390
Administration	1,272,803	0	1,535	1,274,338
Fiscal Services	522,152	13,711	4,987	540,850
Business	39,013	0	0	39,013
Operation and Maintenance of Plant	1,694,628	0	24,794	1,719,422
Pupil Transportation	451,614	0	1,062	452,676
Central	172,064	0	1,800	173,864
Operation of Non-Instructional:				
Food Service Operations	0	0	822,117	822,117
Community Services	6,136	0	35,120	41,256
Extracurricular Activities	342,489	0	154,041	496,530
Capital Outlay	0	0	450,224	450,224
Debt Service:				
Principal Retirement	0	4,421,242	0	4,421,242
Interest and Fiscal Charges	0	555,483	0	555,483
<b>Total Expenditures</b>	<b>18,698,151</b>	<b>4,990,436</b>	<b>3,115,031</b>	<b>26,803,618</b>
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	338,900	(4,043,693)	(93,440)	(3,798,233)

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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	General	Debt Service	Other Governmental Funds	Total Governmental Funds
<b>Other Financing Sources (Uses):</b>				
Proceeds from the Sale of Capital Assets	4,013	0	0	4,013
Refunding Bond Issuance	0	4,225,000	0	4,225,000
Bond Issuance Premium	0	177,171	0	177,171
Transfers In	0	0	80,226	80,226
Transfers Out	(80,226)	0	0	(80,226)
<b>Total Other Financing Sources (Uses)</b>	<b>(76,213)</b>	<b>4,402,171</b>	<b>80,226</b>	<b>4,406,184</b>
Net Change in Fund Balance	262,687	358,478	(13,214)	607,951
<b>Fund Balance at Beginning of Year</b>	3,686,404	1,253,215	2,270,483	7,210,102
Increase in Inventory	0	0	292	292
<b>Fund Balance End of Year</b>	<b>\$ 3,949,091</b>	<b>\$ 1,611,693</b>	<b>\$ 2,257,561</b>	<b>\$ 7,818,345</b>

See accompanying notes to the basic financial statements

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balances of Governmental Funds  
To the Statement of Activities  
For the Fiscal Year Ended June 30, 2018***

---

Net Change in Fund Balances - Total Governmental Funds \$ 607,951

***Amounts reported for governmental activities in the statement of activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. (504,693)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. 30,234

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	1,475,139	
OPEB	<u>50,644</u>	1,525,783

Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension/OPEB expense in the statement of activities:

Pension	7,296,073	
OPEB	<u>764,675</u>	8,060,748

The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net position. In addition, repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Bond Retirement	69,000	
Bonds Refunded	4,245,000	
Refunding Bonds Issued	(4,225,000)	
Premium on Bond Issuance	(177,171)	
Bank Loan Principal Retirement	65,773	
Amortization of Premium	82,531	
Interest Accretion on Bond	<u>(18,320)</u>	41,813

(Continued)

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.

9,001

Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in Compensated Absences Payable

39,736

Change in Supplies Inventory

292

40,028

The internal service funds are used by management to charge the costs of services to individual funds and is not reported in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.

(302,276)

***Change in Net Position of Governmental Activities***

\$ 9,508,589

See accompanying notes to the basic financial statements

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Statement of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
General Fund  
For the Fiscal Year Ended June 30, 2018***

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
<b>Revenues:</b>				
Local Sources:				
Taxes	\$ 4,896,480	\$ 4,908,636	\$ 4,908,636	\$ 0
Tuition	855,807	857,932	857,932	0
Transportation Fees	361	362	362	0
Investment Earnings	81,164	81,365	81,365	0
Class Materials and Fees	20,744	20,796	20,796	0
Rent	90,077	90,301	90,301	0
Intergovernmental - State	13,007,470	13,039,763	13,039,765	2
All Other Revenues	20,950	21,001	21,001	0
Total Revenues	<u>18,973,053</u>	<u>19,020,156</u>	<u>19,020,158</u>	<u>2</u>
<b>Expenditures:</b>				
Current:				
Instruction	12,476,267	12,675,416	12,650,129	25,287
Support Services:				
Pupils	966,485	981,912	973,465	8,447
Instructional Staff	440,800	447,836	442,459	5,377
Board of Education	71,962	73,111	71,375	1,736
Administration	1,234,728	1,254,437	1,246,544	7,893
Fiscal Services	494,505	502,398	496,702	5,696
Business	38,873	39,494	38,720	774
Operation and Maintenance of Plant	1,685,528	1,712,433	1,693,549	18,884
Pupil Transportation	443,688	450,770	448,165	2,605
Central	207,263	210,571	209,643	928
Community Services	6,040	6,136	6,136	0
Extracurricular Activities	330,772	336,053	335,698	355
Total Expenditures	<u>18,396,911</u>	<u>18,690,567</u>	<u>18,612,585</u>	<u>77,982</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	576,142	329,589	407,573	77,984



***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
<b>Other Financing Sources (Uses):</b>				
Proceeds from the Sale of Capital Assets	4,013	4,013	4,013	0
Transfers In	38,650	38,650	38,650	0
Transfers Out	(80,778)	(80,778)	(80,778)	0
Advances In	104,631	104,631	104,631	0
Advances Out	(99,797)	(99,797)	(99,797)	0
Refund of Prior Year Expenditures	75,514	75,514	75,514	0
Total Other Financing Sources (Uses):	<u>42,233</u>	<u>42,233</u>	<u>42,233</u>	<u>0</u>
 Net Change in Fund Balance	 618,375	 371,822	 449,806	 77,984
 Fund Balance at Beginning of Year	 3,968,304	 3,968,304	 3,968,304	 0
Prior Year Encumbrances	122,794	122,794	122,794	0
Fund Balance at End of Year	<u>\$ 4,709,473</u>	<u>\$ 4,462,920</u>	<u>\$ 4,540,904</u>	<u>\$ 77,984</u>

See accompanying notes to the basic financial statements

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Statement of Net Position  
Proprietary Funds  
June 30, 2018***

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	Governmental Activities - Internal Service Funds
<b>Assets:</b>	
<i>Current Assets:</i>	
Cash and Cash Equivalents	\$ 782,114
<b>Total Assets</b>	<u>782,114</u>
<b>Liabilities:</b>	
<i>Current Liabilities:</i>	
Claims Payable	234,093
<b>Total Liabilities</b>	<u>234,093</u>
<b>Net Position:</b>	
Unrestricted	548,021
<b>Total Net Position</b>	<u>\$ 548,021</u>

See accompanying notes to the basic financial statements

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Statement of Revenues, Expenses and Changes in Net Position  
Proprietary Funds  
For the Fiscal Year Ended June 30, 2018***

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	Governmental Activities - Internal Service Funds
<b>Operating Revenues:</b>	
Charges for Services	\$ 3,120,507
<b>Total Operating Revenues</b>	<u>3,120,507</u>
<b>Operating Expenses:</b>	
Contractual Services	3,434,938
<b>Total Operating Expenses</b>	<u>3,434,938</u>
Operating Loss	(314,431)
<b>Nonoperating Revenues (Expenses):</b>	
Investment Earnings	12,155
<b>Total Nonoperating Revenues (Expenses)</b>	<u>12,155</u>
Change in Net Position	(302,276)
Net Position Beginning of Year	850,297
Net Position End of Year	<u>\$ 548,021</u>

See accompanying notes to the basic financial statements

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Statement of Cash Flows***  
***Proprietary Funds***  
***For the Fiscal Year Ended June 30, 2018***

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	Governmental Activities - Internal Service Funds
<u>Cash Flows from Operating Activities:</u>	
Cash Received from Interfund Charges	\$3,120,507
Cash Payments for Claims	(3,388,887)
Net Cash Used by Operating Activities	<u>(268,380)</u>
<u>Cash Flows from Investing Activities:</u>	
Receipts of Interest	12,155
Net Cash Provided by Investing Activities	<u>12,155</u>
Net Decrease in Cash and Cash Equivalents	(256,225)
Cash and Cash Equivalents at Beginning of Year	1,038,339
Cash and Cash Equivalents at End of Year	<u><u>\$782,114</u></u>
<u>Reconciliation of Operating Loss to Net Cash</u>	
<u>Used by Operating Activities:</u>	
Operating Loss	(\$314,431)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Changes in Assets and Liabilities:	
Increase in Claims Payable	46,051
Total Adjustments	<u>46,051</u>
Net Cash Used by Operating Activities	<u><u>(\$268,380)</u></u>

See accompanying notes to the basic financial statements

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Statement of Net Position  
Fiduciary Funds  
June 30, 2018***

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	Private Purpose Trust	Agency	Total
<b>Assets:</b>			
Cash and Cash Equivalents	\$ 51,727	\$ 54,278	\$ 106,005
Receivables:			
Interest	90	0	90
Restricted Assets:			
Investments	329,776	0	329,776
<b>Total Assets</b>	<u>381,593</u>	<u>54,278</u>	<u>435,871</u>
<b>Liabilities:</b>			
Accounts Payable	200	0	200
Due to Others	0	300	300
Due to Students	0	53,978	53,978
<b>Total Liabilities</b>	<u>200</u>	<u>54,278</u>	<u>54,478</u>
<b>Net Position:</b>			
Restricted for Scholarships	381,393	0	381,393
<b>Total Net Position</b>	<u>\$ 381,393</u>	<u>\$ 0</u>	<u>\$ 381,393</u>

See accompanying notes to the basic financial statements

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Statement of Changes in Net Position  
Fiduciary Funds  
For the Fiscal Year Ended June 30, 2018***

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	<u>Private Purpose Trust</u>
<b>Additions:</b>	
Investment Earnings:	
Interest	\$ 75,535
Net Decrease in the Fair Value of Investments	(56,138)
Total Investment Earnings	<u>19,397</u>
Total Additions	<u>19,397</u>
<b>Deductions:</b>	
Community Gifts, Awards and Scholarships	16,471
Total Deductions	<u>16,471</u>
Change in Net Position	2,926
Net Position at Beginning of Year	378,467
Net Position End of Year	<u>\$ 381,393</u>

See accompanying notes to the basic financial statements

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

##### **A. Reporting Entity**

Coshocton City School District, Ohio (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, *“The Financial Reporting Entity,”* as amended by GASB Statement No. 39 *“Determining Whether Certain Organizations Are Component Units”*, and GASB Statement No. 61, *“The Financial Reporting Entity; Omnibus”* in that the financial statements include all organizations, activities, functions and component units for which the District (the reporting entity) is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization’s governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization’s resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has one component unit, the Coshocton Opportunity School (the “Opportunity School”).

Coshocton City School District participates in three organizations which are defined as jointly governed organizations and an insurance purchasing pool. These organizations are the Ohio School Board Association Workers’ Compensation Group Rating Program, the Coshocton County Career Center, Ohio Mid-Eastern Regional Education Service Agency, and the Coshocton County Tax Incentive Review Council. These organizations are presented in Notes 14 and 15 to the basic financial statements.

Discretely Presented Component Unit - The component unit column on the Financial Statements includes the financial data of the District’s component unit. It is reported in a separate column to emphasize that it is legally separate from the District.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **A. Reporting Entity** (Continued)

Coshocton Opportunity School, Coshocton, Ohio (the “Opportunity School”) is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. It is operated under a contract with the Coshocton City School District to provide a safe and supportive learning environment for non-traditional high school students, where a motivating, standards based curriculum will prepare students for employment and lifelong learning. The focus of the curriculum is to meet the requirements for the passage of the Ohio Graduation Test in the areas of reading, mathematics, writing, social studies, and science, and to meet all other requirements for high school graduation. The Opportunity School cannot borrow money without the consent of the District. Additionally, the Opportunity School provides a benefit to the District as the Opportunity School rents space from the District. Based on this relationship between the District and the Opportunity School, the Opportunity School is reflected as a component unit of the District.

The Treasurer of Coshocton City School District serves as Treasurer of the Opportunity School. The Opportunity School operates on a fiscal year ending June 30. Separately issued financial statements can be obtained by contacting Coshocton Opportunity Schools, 1207 Cambridge Road, Coshocton, Ohio 43812.

The accounting policies and financial reporting practices of the District, including the Opportunity School conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of its significant accounting policies.

##### **B. Basis of Presentation - Fund Accounting**

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures/expenses. The various funds are grouped into the categories governmental, proprietary and fiduciary.

***Governmental Funds*** - These are funds through which most governmental functions typically are financed. The acquisition, use and balances of the District’s expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of “financial flow” (sources, uses and balances of financial resources). The following are the District’s major governmental funds:

**General Fund** - This fund is the general operating fund of the District and is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.



## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **B. Basis of Presentation - Fund Accounting (Continued)**

Debt Service Fund – To account for resources that are used for payment of principal, interest, and fiscal charges on general obligation debt.

*Proprietary Funds* - The proprietary funds are accounted for on an “economic resources” measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of the proprietary funds are included on the balance sheet. The proprietary fund operating statement presents increases (i.e., revenues) and decreases (i.e., expenses) in net position.

Internal Service Funds - Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District or to other governments on a cost-reimbursement basis. The District’s internal service fund accounts for premiums and costs associated with a medical, dental, and prescription drug self-insurance program.

*Fiduciary Funds* – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary category is split into two classifications: private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations or other governments and therefore not available to support the District’s own programs. The District’s only trust funds are private purpose trusts that account for scholarship programs, gifts and awards for specific students. State law permits the District to appropriate for purposes consistent with the endowment's intent, net appreciation, both realized and unrealized. The District’s agency funds account for various student-managed activity programs and athletic tournament monies. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

##### **C. Basis of Presentation – Financial Statements**

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid “doubling up” revenues and expenses.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **C. Basis of Presentation – Financial Statements (Continued)**

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

**Fund Financial Statements** – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **D. Basis of Accounting**

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the District is considered to be 60 days after fiscal year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual at year end: property taxes, tuition, grants and entitlements, student fees, and interest on investments.

Current property taxes measurable at June 30, 2018, but which are not intended to finance fiscal 2018 operations, have been recorded as deferred inflows of resources. Delinquent property taxes measurable and available (received within 60 days) and amounts available as an advance on future tax settlements are recognized as revenue at year end.

The accrual basis of accounting is utilized for reporting purposes by the government-wide financial statements, proprietary funds, private-purpose trust funds and agency funds. Revenues are recognized when they are earned and expenses are recognized when incurred.

***Revenues – Exchange and Non-exchange Transactions*** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only the General Fund is required to be reported. The primary level of budgetary control is at the fund level. Supplemental budgetary modifications may only be made by resolution of the Board of Education.

#### **1. Tax Budget**

By January 15, the Superintendent and Treasurer submit an annual operating budget for the following fiscal year to the Board of Education for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by January 20 of each year for the period July 1 to June 30 of the following fiscal year.

#### **2. Estimated Resources**

Prior to April 1, the Board accepts by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during fiscal year 2018.

#### **3. Appropriations**

A temporary appropriation measure to control expenditures may be passed on or about July 1 of each year for the period July 1 through September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 through June 30. The appropriation resolution establishes spending controls at the fund level. The appropriation resolution may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. The allocation of appropriations may be modified during the year. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**E. Budgetary Process** (Continued)

4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

5. Basis of Budgeting

The District's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

	Net Change in Fund Balance
	General Fund
GAAP Basis (as reported)	\$262,687
Increase (Decrease):	
Accrued Revenues at June 30, 2018, received during FY 2019	(1,277,170)
Accrued Revenues at June 30, 2017, received during FY 2018	1,282,690
Accrued Expenditures at June 30, 2018, paid during FY 2019	2,020,990
Accrued Expenditures at June 30, 2017, paid during FY 2018	(1,754,070)
Encumbrances Outstanding	(123,102)
Perspective Difference:	
Activity of Funds Reclassified for GAAP Reporting Purposes	37,781
Budget Basis	\$449,806

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **F. Cash and Cash Equivalents**

Cash and cash equivalents include amounts in demand deposits, investments with original maturities of less than three months and the State Treasury Asset Reserve (STAR Ohio). STAR Ohio is a very liquid investment and is reported as a cash equivalent in the basic financial statements.

The District pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 5, "Cash, Cash Equivalents and Investments."

##### **G. Investments**

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The District allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "*Accounting and Financial Reporting for Certain Investments and for External Investment Pools*" and GASB Statement No. 72, "*Fair Value Measurement and Application*," the District records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. See Note 5, "Cash, Cash Equivalents and Investments."

The District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the District. The District measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**H. Inventory**

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and as expenses in the proprietary funds when used.

**I. Capital Assets and Depreciation**

Capital assets are defined by the District as assets with an initial, individual cost of more than \$1,000 and an estimated useful life threshold of five or more years.

**1. Property, Plant and Equipment - Governmental Activities**

Governmental capital assets are those that are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds. These assets are capitalized at cost (or estimated historical cost for assets not purchased in recent years) within the governmental activities in the government-wide statement of net position but are not reported in the fund financial statements.

Contributed capital assets are recorded at acquisition value at the date received. The District does not possess any infrastructure. Capital asset values were initially determined by identifying historical costs where such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

**2. Depreciation**

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Estimated Lives (in years)
Land Improvements	30
Building and Improvements	15-30
Machinery and Equipment	5-15
Vehicles	5

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**J. Long-Term Obligations**

Long-term liabilities are being repaid from the following funds:

<u>Obligation</u>	<u>Fund</u>
Bank Loan	Bond Retirement Fund
General Obligation Bonds	Bond Retirement Fund
Compensated Absences/ Net Pension Liability/Net OPEB Liability	General Fund, Food Service Fund, Public Preschool Program Fund, Title VI-B Fund, Chapter I Fund, Alternative School Grant Fund, Parent Mentor Grant Fund, Preschool Grant for the Handicapped Fund, Improving Teacher Quality Fund, District Managed Student Activity Fund

**K. Compensated Absences**

In accordance with GASB Statement No. 16, “*Accounting for Compensated Absences*,” vacation benefits are accrued as a liability when an employee’s right to receive compensation is attributable to services already rendered, and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Administrators and classified staff who work twelve month contracts are granted vacation leave based on length of service and position. Sick leave benefits are accrued as a liability using the vesting method.

Certified employees may earn 15 days of sick leave per year up to a maximum of 250 days. Upon retirement, employees with 10 or more years of service in the Ohio State Teachers Retirement System and 10 or more years of service with the District will receive one-fourth of the accumulated sick leave up to a maximum of 54 days. Upon retirement, employees with 10 or more years of service in the Ohio State Teachers Retirement System but less than 10 years of service with the District will receive one-fourth of the accumulated sick leave up to a maximum of 32 days. Classified employees may earn 15 days of sick leave per year up to a maximum of 240 days. Upon retirement, employees will receive one-fourth of the accumulated sick leave up to a maximum of 50 days. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account “Compensated Absences Payable.” For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. In the government-wide statement of net position, “Compensated Absences Payable” is recorded within the “Due within one year” account and the long-term portion of the liability is recorded within the “Due in more than one year” account.



## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **L. Net Position**

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

##### **M. Pension/OPEB**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

##### **N. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

##### **O. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

##### **O. Fund Balance** (Continued)

***Restricted*** – The fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District Board of Education.

***Unassigned*** - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

##### **P. Restricted Assets**

Restricted cash represents a bond sinking fund account.

##### **Q. Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **R. Operating Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are interfund charges for the internal service fund self insurance program. Operating expenses are the necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **S. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during fiscal year 2018.

#### **T. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then. For the District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 10 and 11.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable amounts, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes and grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and are explained in Notes 10 and 11.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 2 - COMPLIANCE AND ACCOUNTABILITY**

**Fund Deficits** - The fund deficits at June 30, 2018 of \$9,818 in the District Managed Student Activity Fund, \$297 in the Race to the Top Fund, \$124,373 in the Title VI-B Fund, \$166,894 in the Chapter I Fund, and \$18,477 in the Improving Teacher Quality Fund (special revenue funds) arose from the recognition of expenditures on the modified accrual basis which are greater than expenditures recognized on the budgetary basis. Deficits do not exist under the cash basis of accounting.

#### **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION**

For fiscal year 2018, the District implemented GASB Statement No. 75, “*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*”.

Statement No. 75 replaces the requirements of GASB Statement No. 45 and addresses accounting and financial reporting for postemployment benefits that are provided to the employees of state and local government employers. In addition, it establishes standards for measuring and recognizing liabilities, deferred inflows and outflows of resources and expenses and addresses note disclosure and required supplementary information requirements.

The implementation of GASB 75 had the following effect on net position as reported June 30, 2017:

	Governmental Activities
Net position June 30, 2017	(\$6,101,064)
Adjustments:	
Net OPEB Liability	(5,700,214)
Deferred Outflow - Payments Subsequent to the Measurement Date	30,926
Restated Net Position June 30, 2017	<u>(\$11,770,352)</u>

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

#### **NOTE 4 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Debt Service Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:				
Supplies Inventory	\$0	\$0	\$11,254	\$11,254
Total Nonspendable	<u>0</u>	<u>0</u>	<u>11,254</u>	<u>11,254</u>
Restricted:				
Food Service Operations	0	0	657,129	657,129
Technology Improvements	0	0	2,750	2,750
Preschool Program	0	0	22,932	22,932
At Risk Student Instruction	0	0	11,210	11,210
Nonpublic School Support	0	0	41,803	41,803
Facilities Maintenance	0	0	644,253	644,253
Debt Service Payments	0	1,611,693	0	1,611,693
Capital Acquisition and Improvement	0	0	637,283	637,283
Other Purposes	0	0	171,771	171,771
Total Restricted	<u>0</u>	<u>1,611,693</u>	<u>2,189,131</u>	<u>3,800,824</u>
Committed:				
Capital Acquisition and Improvement	0	0	377,035	377,035
Total Committed	<u>0</u>	<u>0</u>	<u>377,035</u>	<u>377,035</u>
Assigned to Other Purposes	89,777	0	0	89,777
Unassigned	3,859,314	0	(319,859)	3,539,455
Total Fund Balances	<u>\$3,949,091</u>	<u>\$1,611,693</u>	<u>\$2,257,561</u>	<u>\$7,818,345</u>

#### **NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments.

Statutes require the classification of funds held by the District into three categories. Category 1 consists of “active” funds - those funds required to be kept in a “cash” or “near cash” status for immediate use by the District. Such funds must be maintained either as cash in the District Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of “inactive” funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

Category 3 consists of “interim” funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- The State Treasury Asset Reserve of Ohio (STAR Ohio).
- Certain banker’s acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty five percent of the interim monies available for investment at any one time; and
- Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

#### **NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

##### **A. Deposits**

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. The District has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. The District's policy is to deposit funds with banking institutions which collateralize public monies in accordance with the Ohio Revised Code.

At year end the carrying amount of the District's deposits was \$2,675,297 and the bank balance was \$2,882,953. Federal depository insurance covered \$859,777 of the bank balance and \$2,023,176 was exposed to custodial risk and was collateralized with securities held by the pledging financial institutions trust department or agent but not in the District's name and securities held in the Ohio Pooled Collateral System.

##### **B. Investments**

The District's investments at June 30, 2018 were as follows:

	Fair Value	Credit Rating	Fair Value Hierarchy	Investment Maturities (in Years)		
				less than 1	1-3	3-5
STAR Ohio <sup>3</sup>	\$7,481,266	AAAm <sup>1</sup>	NA	\$7,481,266	\$0	\$0
Money Market Fund <sup>3</sup>	10,905	AAAm <sup>1</sup>	NA	10,905	0	0
Mutual Funds	167,843	2-4 Star <sup>2</sup>	Level 2	167,843	0	0
Exchange Traded Funds	151,028	2-4 Star <sup>2</sup>	Level 2	151,028	0	0
<b>Total Investments</b>	<b>\$7,811,042</b>			<b>\$7,811,042</b>	<b>\$0</b>	<b>\$0</b>

<sup>1</sup> Standard & Poor's

<sup>2</sup> Morningstar

<sup>3</sup> Reported at amortized cost

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

**B. Investments** (Continued)

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date.

*Concentration of Credit Risk* – The District places no limit on the amount the District may invest in one issuer.

**C. Reconciliation of Cash, Cash Equivalents and Investments**

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 40. Certificates of deposit with an original maturity of three months or less are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

	<u>Cash and Cash Equivalents</u>	<u>Investments</u>
Per Financial Statements	\$10,156,563	\$329,776
STAR Ohio	<u>(7,481,266)</u>	<u>7,481,266</u>
Per GASB Statement No. 3	<u>\$2,675,297</u>	<u>\$7,811,042</u>

**D. Component Unit**

At fiscal year end the carrying amount of the Opportunity School's deposits was \$138,836 and the bank balance was \$142,067. The Federal Deposit Insurance Corporation (FDIC) covered the entire bank balance. There are no significant statutory restrictions regarding the deposit and investment of funds by the nonprofit corporation.

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## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien December 31, 2016, were levied after April 1, 2017 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including Coshocton City School District. The County Auditor periodically remits to the District its portion of the taxes collected. The assessed values upon which the fiscal year 2018 taxes were collected are as follows:

	2017 Second Half Collections	2018 First Half Collections
Agricultural/Residential and Other Real Estate	\$154,256,460	\$160,701,680
Public Utility Personal	9,616,130	10,477,280
Total Assessed Value	<u>\$163,872,590</u>	<u>\$171,178,960</u>
Tax rate per \$1,000 of assessed valuation	\$60.07	\$60.12

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2018 consisted of taxes, accounts, interest, and intergovernmental receivables.

**NOTE 8 - INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS**

Following is a summary of interfund receivables/payables for all funds at June 30, 2018:

	Interfund Loans Receivable	Interfund Loans Payable
General Fund	\$301,719	\$0
Other Governmental Funds	0	301,719
Totals	<u>\$301,719</u>	<u>\$301,719</u>

These Interfund Loans are short-term loans to prevent a temporary cash deficit.

Following is a summary of transfers in and out for all funds for fiscal year 2018:

Fund	Transfers In	Transfers Out
Governmental Funds:		
General Fund	\$0	\$80,226
Other Governmental Funds	80,226	0
Totals	<u>\$80,226</u>	<u>\$80,226</u>

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; to return money to the fund from which it was originally provided once a project is completed; to transfer capital assets; and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers made in fiscal year 2018 were allowable under Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018**

**NOTE 9 - CAPITAL ASSETS**

**A. Governmental Activities Capital Assets**

Summary by category of changes in governmental activities capital assets at June 30, 2018:

**Historical Cost:**

Class	June 30, 2017	Additions	Deletions	June 30, 2018
<b>Capital assets not being depreciated:</b>				
Land	\$652,141	\$0	\$0	\$652,141
<b>Capital assets being depreciated:</b>				
Land Improvements	2,084,555	10,098	0	2,094,653
Buildings and Improvements	27,709,812	2,615	0	27,712,427
Machinery and Equipment	3,635,736	482,513	0	4,118,249
Vehicles	999,777	56,732	0	1,056,509
Total Cost	<u>\$35,082,021</u>	<u>\$551,958</u>	<u>\$0</u>	<u>\$35,633,979</u>

**Accumulated Depreciation:**

Class	June 30, 2017	Additions	Deletions	June 30, 2018
Land Improvements	(\$1,166,948)	(\$99,405)	\$0	(\$1,266,353)
Buildings and Improvements	(8,183,642)	(591,280)	0	(8,774,922)
Machinery and Equipment	(2,327,387)	(298,855)	0	(2,626,242)
Vehicles	(686,175)	(67,111)	0	(753,286)
Total Depreciation	<u>(\$12,364,152)</u>	<u>(\$1,056,651) *</u>	<u>\$0</u>	<u>(\$13,420,803)</u>

**Net Value:**

Total	<u>\$22,717,869</u>			<u>\$22,213,176</u>
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\* Depreciation expenses were charged to governmental functions as follows:

Instruction	\$726,584
Support Services:	
Pupils	1,127
Instructional Staff	93,738
Administration	3,243
Fiscal Services	664
Operation and Maintenance of Plant	67,789
Transportation	66,298
Operation of Non-Instructional:	
Food Service Operations	59,326
Community Services	2,018
Extracurricular Activities	35,864
Total Depreciation Expense	<u>\$1,056,651</u>

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 9 - CAPITAL ASSETS (Continued)**

**B. Component Unit Capital Assets**

Summary by category at June 30, 2018:

<u>Class</u>	<u>Balance at June 30, 2017</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance at June 30, 2018</u>
Furniture and Equipment	\$11,156	\$11,156	(\$11,156)	\$11,156
Accumulated Depreciation	(1,116)	(1,116)	1,116	(1,116)
<b><i>Net Value:</i></b>	<u>\$10,040</u>	<u>\$10,040</u>	<u>(\$10,040)</u>	<u>\$10,040</u>

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## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 10- DEFINED BENEFIT PENSION PLANS**

All of the District's full-time employees participate in one of two separate retirement systems which are cost-sharing, multiple-employer defined benefit pension plans.

##### **A. Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

**B. Plan Description**

***School Employees Retirement System (SERS)***

Plan Description –District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, cost-of-living adjustment (COLA) will change from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. HB 49 also provided the SERS Retirement Board with the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W; however, any adjustment above or below CPI-W could only be enacted if the system’s actuary determines it would not materially impair the fiscal integrity of the system, or is necessary to preserve the fiscal integrity of the system.

*Funding Policy* – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. 0.5 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The District’s contractually required contribution to SERS was \$314,132 for fiscal year 2018.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

##### **B. Plan Description** (Continued)

##### ***State Teachers Retirement System (STRS)***

Plan Description –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

##### **B. Plan Description** (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

***Funding Policy*** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14% and the member rate was 14% of covered payroll.

The District's contractually required contribution to STRS was \$1,161,007 for fiscal year 2018. Of this amount \$200,170 is reported as an intergovernmental payable.

##### **C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities.



***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

**NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

**C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$3,808,057	\$17,105,854	\$20,913,911
Proportion of the Net Pension Liability -2018	0.0637355%	0.0720088%	
Proportion of the Net Pension Liability -2017	0.0672213%	0.0728134%	
Percentage Change	<u>(0.0034858%)</u>	<u>(0.0008046%)</u>	
Pension Expense	(\$192,066)	(\$7,104,007)	(\$7,296,073)

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$163,885	\$660,547	\$824,432
Changes of assumptions	196,917	3,741,238	3,938,155
District contributions subsequent to the measurement date	314,132	1,161,007	1,475,139
Changes in proportionate share	<u>44,690</u>	<u>0</u>	<u>44,690</u>
Total Deferred Outflows of Resources	<u>\$719,624</u>	<u>\$5,562,792</u>	<u>\$6,282,416</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$137,866	\$137,866
Net difference between projected and actual earnings on pension plan investments	18,074	564,512	582,586
Changes in proportionate share	<u>176,088</u>	<u>1,364,753</u>	<u>1,540,841</u>
Total Deferred Inflows of Resources	<u>\$194,162</u>	<u>\$2,067,131</u>	<u>\$2,261,293</u>

\$1,475,139 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2019	\$99,626	\$318,349	\$417,975
2020	186,385	1,086,285	1,272,670
2021	11,644	678,402	690,046
2022	<u>(86,325)</u>	<u>251,618</u>	<u>165,293</u>
Total	<u>\$211,330</u>	<u>\$2,334,654</u>	<u>\$2,545,984</u>

# ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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## ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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### **NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

#### **D. Actuarial Assumptions**

##### ***School Employees Retirement System (SERS)***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the RP-2014 Blue Collar Mortality Table set back five years for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2015.

**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018**

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

**D. Actuarial Assumptions (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	<u>1% Decrease (6.50%)</u>	<u>Current Discount Rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
District's proportionate share of the net pension liability	\$5,284,591	\$3,808,057	\$2,571,155

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

**D. Actuarial Assumptions** (Continued)

***State Teachers Retirement System (STRS)***

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Projected salary increases	2.50 percent at age 65 to 12.50 percent at age 20
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Cost-of-Living Adjustments (COLA)	0% effective July 1, 2017

Mortality rates were based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Rate of Return</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)**

***Discount Rate*** - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

***Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
District's proportionate share of the net pension liability	\$24,520,660	\$17,105,854	\$10,859,992

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## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 11 - DEFINED BENEFIT OPEB PLANS**

##### **A. Net OPEB Liability**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

##### **B. Plan Description**

###### ***School Employees Retirement System (SERS)***

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

##### **B. Plan Description (Continued)**

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the District's surcharge obligation was \$39,010.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$50,644 for fiscal year 2018. Of this amount, \$39,010 is reported as an intergovernmental payable.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**B. Plan Description** (Continued)

***State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

**C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability			
Current Measurement Date	0.0648745%	0.0720088%	
Proportionate Share of the Net			
OPEB Liability	\$1,741,059	\$2,809,518	\$4,550,577
OPEB Expense	\$92,638	(\$857,313)	(\$764,675)



***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$0	\$162,183	\$162,183
District contributions subsequent to the measurement date	<u>50,644</u>	<u>0</u>	<u>50,644</u>
Total Deferred Outflows of Resources	<u>\$50,644</u>	<u>\$162,183</u>	<u>\$212,827</u>
<b>Deferred Inflows of Resources</b>			
Changes of assumptions	\$165,218	\$226,317	\$391,535
Net difference between projected and actual earnings on OPEB plan investments	<u>4,598</u>	<u>120,086</u>	<u>124,684</u>
Total Deferred Inflows of Resources	<u>\$169,816</u>	<u>\$346,403</u>	<u>\$516,219</u>

\$50,644 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2019	(\$61,010)	(\$40,710)	(\$101,720)
2020	(61,010)	(40,710)	(101,720)
2021	(46,645)	(40,710)	(87,355)
2022	(1,151)	(40,712)	(41,863)
2023	0	(10,689)	(10,689)
Thereafter	<u>0</u>	<u>(10,689)</u>	<u>(10,689)</u>
Total	<u>(\$169,816)</u>	<u>(\$184,220)</u>	<u>(\$354,036)</u>

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

##### **D. Actuarial Assumptions**

###### ***School Employees Retirement System (SERS)***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.56 percent
Prior Measurement Date	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.63 percent
Prior Measurement Date	2.98 percent
Medical Trend Assumption	
Medicare	5.50 to 5.00 percent
Pre-Medicare	7.50 to 5.00 percent

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

##### **D. Actuarial Assumptions** (Continued)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018**

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**D. Actuarial Assumptions (Continued)**

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

	1% Decrease (2.63%)	Current Discount Rate (3.63%)	1% Increase (4.63%)
District's proportionate share of the net OPEB liability	\$2,102,553	\$1,741,059	\$1,454,667
	1% Decrease (6.5 % decreasing to 4.0 %)	Current Trend Rate (7.5 % decreasing to 5.0 %)	1% Increase (8.5 % decreasing to 6.0 %)
District's proportionate share of the net OPEB liability	\$1,412,741	\$1,741,059	\$2,175,599

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***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**D. Actuarial Assumptions (Continued)**

***State Teachers Retirement System (STRS)***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017
Blended Discount Rate of Return	4.13 percent
Health Care Cost Trends	6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

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**Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018**

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**D. Actuarial Assumptions (Continued)**

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)**

**D. Actuarial Assumptions** (Continued)

The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

***Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)	Current Discount Rate (4.13%)	1% Increase (5.13%)
District's proportionate share of the Net OPEB liability	\$3,771,734	\$2,809,518	\$2,049,055
	1% Decrease	Current Trend Rate	1% Increase
District's proportionate share of the net OPEB liability	\$1,951,934	\$2,809,518	\$3,938,202

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## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

#### **NOTE 12 - LONG-TERM DEBT AND OTHER OBLIGATIONS**

Detail of the changes in long term debt of the District for the year ended June 30, 2018 is as follows:

			Restated Balance June 30, 2017	Additions	Deductions	Balance June 30, 2018	Amount Due Within One Year
<b>Governmental Activities:</b>							
General Obligation Bonds:							
School Construction	2011	2.00 - 6.27%	\$8,600,000	\$0	(\$4,245,000)	\$4,355,000	\$0
School Construction Refunding	2018	2.00 - 4.00%	0	4,225,000	0	4,225,000	15,000
Energy Conservation	2012	2.97%	348,000	0	(27,000)	321,000	28,000
Energy Conservation	2014	3.65%	592,000	0	(42,000)	550,000	44,000
Bond Premium			154,949	177,171	(82,531)	249,589	0
Interest Accretion			101,939	18,320	0	120,259	0
Total General Obligation Bonds			<u>9,796,888</u>	<u>4,420,491</u>	<u>(4,396,531)</u>	<u>9,820,848</u>	<u>87,000</u>
Bank Loan:							
School Bus Purchase	2014	2.67%	65,773	0	(65,773)	0	0
Net Pension Liability:							
STRS			24,372,851	0	(7,266,997)	17,105,854	0
SERS			4,919,979	0	(1,111,922)	3,808,057	0
Total Net Pension Liability			<u>29,292,830</u>	<u>0</u>	<u>(8,378,919)</u>	<u>20,913,911</u>	<u>0</u>
Net OPEB Liability:							
STRS			3,851,051	0	(1,041,533)	2,809,518	0
SERS			1,849,163	0	(108,104)	1,741,059	0
Total Net OPEB Liability			<u>5,700,214</u>	<u>0</u>	<u>(1,149,637)</u>	<u>4,550,577</u>	<u>0</u>
Compensated Absences			1,729,041	116,254	(157,781)	1,687,514	117,958
Total Governmental Activities			<u>\$46,584,746</u>	<u>\$4,536,745</u>	<u>(\$14,148,641)</u>	<u>\$36,972,850</u>	<u>\$204,958</u>

In fiscal year 2011 the District issued General Obligation Bonds in the amount of \$9,445,000 (School Improvement Bonds, Series 2010) to finance the construction of a new elementary school building. In fiscal years 2012 and 2014 the District issued General Obligation Bonds in the amount of \$448,691 (Energy Conservation Improvement Bonds, Series 2012) and \$722,565 (Energy Conservation Improvement Bonds, Series 2014), respectively, to finance the installation, modification and remodeling of school buildings to conserve energy. Payments of principal and interest on the bonds are recorded as expenditures in the Debt Service Fund.

In December 2017 the District refunded \$4,245,000 of General Obligation Bonds previously issued in 2011 for school building construction through the issuance of \$4,225,000 of General Obligation Bonds. The net proceeds of the 2017 Bonds have been used to currently refund the 2011 bonds. The District reduced its aggregate debt service payments over the life of the refunded bonds by \$488,416 and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$329,776.



***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 12 - LONG-TERM DEBT AND OTHER OBLIGATIONS (Continued)**

**A. Principal and Interest Requirements**

A summary of the District's future long-term debt funding requirements, including principal and interest payments as of June 30, 2018 follows:

Years	General Obligation Bonds	
	Principal	Interest
2019	\$87,000	\$399,126
2020	75,000	396,505
2021	78,000	393,931
2022	80,000	391,274
2023	83,000	388,533
2024-2028	4,738,000	1,574,124
2029-2033	780,000	730,278
2034-2038	1,295,000	523,030
2039-2043	1,545,000	254,562
2044-2045	690,000	22,935
Totals	\$9,451,000	\$5,074,298

**NOTE 13 – STATUTORY RESERVES**

The District is required by state law to set aside certain general fund revenue amounts, as defined, into a capital acquisition reserve. During the fiscal year ended June 30, 2018, the reserve activity (cash-basis) was as follows:

	Capital Acquisition Reserve
Set-aside Cash Balance as of June 30, 2017	\$0
Current Year Set-Aside Requirement	273,843
Current Year Offset Credits	(94,885)
Qualifying Disbursements	(328,082)
Total	(\$149,124)
Set-aside Reserve Balance June 30, 2018	\$0

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero, the extra amount for capital acquisition may not be used to reduce the set-aside requirements of future years. Negative amounts for capital acquisition are therefore not presented as being carried forward to the next fiscal year.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 14 - RISK MANAGEMENT**

##### **A. Insurance Purchasing Pool**

*Sheakley Uniserve Workers' Compensation Group Rating Program* - The School District participates in the Ohio School Board Association Workers' Compensation Group Rating Program (WCGRP), an insurance purchasing pool. The WCGRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-elect and the Immediate Past President of the OSBA. Each year, the participating school districts pay an enrollment fee to the WCGRP to cover the costs of administering the program.

##### **B. Other Insurance**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2018, the District contracted for various insurance coverages, as follows:

<u>Insurance Provider</u>	<u>Coverage</u>	<u>Deductible</u>
Ohio School Plan	General Liability Coverage	Not Applicable
Ohio School Plan	Employers' Liability	Not Applicable
Ohio School Plan	Fiduciary Liability Coverage	\$2,500
Ohio School Plan	Legal Liability Coverage	\$2,500
Ohio School Plan	Violence Coverage	Not Applicable
Ohio School Plan	Automobile	\$250 Comprehensive; \$500 Collision
Ohio School Plan	Buses	\$1,000 Comprehensive; \$1,000 Collision
Ohio School Plan	Property Coverage	\$1,000
Ohio School Plan	Crime Coverage	\$1,000
Ohio School Plan	Cyber Coverage	Not Applicable
Ohio School Plan	Pollution Coverage	Not Applicable

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

The District also provides life insurance and accidental death and dismemberment insurance to employees through American United Life Insurance Company in the amount of \$25,000 for both certified employees and classified employees working 25 hours or more per week. Administrative employees receive a policy amount that is 1 ½ times their annual salary.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2018***

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**NOTE 14 - RISK MANAGEMENT (Continued)**

**B. Other Insurance** (Continued)

The District also maintains a limited risk comprehensive health, dental and prescription insurance program for employees. Premiums are paid to a third party administrator, Medical Mutual Insurance Company. The claims are processed by the third party administrator and monitored by the District in conjunction with the third party administrator. An internal service fund is presented in the financial statements and reflects premiums paid into the self-insurance fund by other funds which are available to pay claims and administrative costs, and establish claims reserves. The outstanding claims at June 30, 2018 for the self-insurance program amounted to \$234,093.

The agreement with Medical Mutual Insurance Company requires either party to provide 90 days advance notice to terminate the relationship. Upon termination of the agreement, Medical Mutual Insurance Company shall furnish claims payment services to those claims for which it had received complete information prior to the termination date and at the same charges as were in effect under the agreement unless the District notifies Medical Mutual Insurance Company in writing at the time of such termination that such services are not required by the District.

Upon termination Medical Mutual Insurance Company shall forward to the District such claims file and other records as the School District may reasonably require for the administration of the Plan or any plan adopted in its place.

The claims liability of \$234,093 reported in the fund at June 30, 2018 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount in fiscal 2018 were as follows:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Balance at Fiscal Year End</u>
2017	\$ 191,342	\$ 3,745,432	\$ (3,748,732)	\$ 188,042
2018	188,042	3,434,938	(3,388,887)	234,093

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS**

##### **A. Coshocton County Career Center School District**

The Coshocton County Career Center is a separate body politic and corporate, established by the Ohio Revised Code to provide for the vocational and career technical educational needs of students. The Career Center Board of Education is comprised of representatives from the Board of Education of each participating school district. The Career Center Board of Education is responsible for approving its own budgets, appointing personnel, as well as accounting and finance related activities. The Coshocton City School District students may attend the Joint Vocational School. Each participating School District's control is limited to its representation on the Career Center School Board of Education. During fiscal year 2018, no monies were paid to the Career Center School.

##### **B. Ohio Mid-Eastern Regional Education Service Agency (OME-RESA)**

Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) is a not-for-profit computer service organization whose primary function is to provide information technology services to its member school districts with the major emphasis being placed on accounting, payroll and inventory control services. Other areas of service provided by the OME-RESA include pupil scheduling, attendance and grade reporting, career guidance services, special education records, and test scoring.

The OME-RESA is one of twenty-one regional service organizations serving over 600 public school districts in the State of Ohio that make up the Ohio Educational Computer Network (OECN). These service organizations are known as Data Acquisition Sites. The OECN is a collective group of Data Acquisition Sites, authorized pursuant to Section 3301.075 of the Ohio Revised Code, and their member school districts. Such sites, in conjunction with the Ohio Department of Education (ODE), comprise a statewide delivery system to provide comprehensive, cost-efficient accounting and other administrative and instructional computer services for participating Ohio School Districts. Major funding for this network is derived from the State of Ohio. In addition, a majority of the software utilized by the OME-RESA is developed by the ODE.

The OME-RESA is owned and operated by forty-seven member school districts in eleven different Ohio counties. The member school districts are comprised of public school districts and educational service centers. Each member district pays an annual fee for services provided by OME-RESA. OME-RESA is governed by a board of directors which is selected by the member districts. Each member district has one vote in all matters and each member district's control over budgeting and financing of OME-RESA is limited to its voting authority and any representation it may have on the board of directors.

The OME-RESA is located in the Jefferson County School building in Steubenville, Ohio. The Jefferson County School is one of OME-RESA's member districts, and acts in the capacity of fiscal agent for OME-RESA. During fiscal year 2018, \$93,370 was paid to OME-RESA for various services.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS (Continued)**

##### **C. Coshocton County Tax Incentive Review Council**

The Coshocton County Tax Incentive Review Council (CCTIRC) is a jointly governed organization, created as a regional council of governments pursuant to state statute. CCTIRC has 19 members, consisting of three members appointed by the County Commissioners, three members appointed by municipal corporations, eight members appointed by township trustees, one member from the county auditor's office and four members appointed by boards of education located within the county. CCTIRC reviews and evaluates the performance of each Enterprise Zone Agreement. This body is advisory in nature and cannot directly impact an existing Enterprise Zone Agreement; however, the council can make written recommendations to the legislative authority which approved the agreement. There is no cost associated with being a member of this council. The continued existence of the CCTIRC is not dependent on the District's continued participation and no equity interest exists. During fiscal year 2018 no monies were paid to the CCTIRC.

The District does not retain an ongoing financial interest or an ongoing financial responsibility with any of these organizations.

#### **NOTE 16 - CONTINGENCIES**

##### **A. Grants**

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreement and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2018.

##### **B. Litigation**

The District is not a party to any legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects as of June 30, 2018.

##### **C. School Foundation**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2018 Foundation funding for the school district; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the District.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 17 – SIGNIFICANT COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At June 30, 2018 the District had encumbrance commitments in the Governmental Funds as follows:

<u>Fund</u>	<u>Encumbrances</u>
General Fund	\$123,101
Other Governmental Funds	500,800
Total Governmental Funds	<u>\$623,901</u>

#### **NOTE 18 – RELATED PARTY TRANSACTIONS**

##### **A. Operating Lease Agreement**

The Coshocton Opportunity School leases portions of a building from the District. The lease was entered into on July 1, 2015 and ended June 30, 2018. The Opportunity School annually pays the District \$1,200 per enrolled student in equal monthly installments. For fiscal year 2018 the Opportunity School paid the District a total of \$44,275.

##### **B. Service Agreement**

In fiscal year 2018 the Opportunity School paid the District \$246,781 for services provided by the District to the Opportunity School. In addition, at fiscal year end, the Opportunity School had an outstanding payable of \$16,586 to the District for services provided.

#### **NOTE 19 – TAX ABATEMENTS**

##### ***Real Estate Tax Abatements – Enterprise Zone***

Enterprise Zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation.

The Enterprise Zone law permits municipalities to grant exemption of real property assessed values up to 75% and up to 10 years on new investments in building and improvements to existing land and buildings for a specific project. The exemptions may be increased up to 100% with approval of the affected Board of Education.

The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018***

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#### **NOTE 19 – TAX ABATEMENTS (Continued)**

The City of Coshocton had an Enterprise Zone Agreement with Kraft Foods Group, Inc. dated October 6, 2014. The agreement will provide a 75% real property exemption for a period of 10 years. The total value of real property subject to exemption for 2017 (the latest information available) was \$6,432,820.

The total value of District taxes abated for 2017 (the latest information available) was \$386,420.

#### **NOTE 20 – OPERATING LEASE**

In December 2017, an agreement was made for a fifty-five (55) year lease of land between the District and SBA Towers IX, LLC. The agreement is for the use of approximately one acre of land for a cell tower. An amount of \$240,645 was received prior to the commencement of the lease.

Revenue from the lease agreement is being recognized as follows:

<u>Year Ending June 30,</u>	<u>Operating Lease Revenue Recognition</u>
2019	\$4,375
2020	4,375
2021	4,375
2022	4,375
2023	4,375
2024-2028	21,877
2029-2033	21,877
2034-2038	21,877
2039-2043	21,877
2044-2048	21,877
2049-2053	21,877
2054-2058	21,877
2059-2063	21,877
2064-2068	21,877
2069-2073	17,502
Total	<u><u>\$236,270</u></u>

*REQUIRED SUPPLEMENTAL INFORMATION*

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***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Schedule of District's Proportionate Share of the Net Pension Liability  
Last Four Fiscal Years***

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**State Teachers Retirement System**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net pension liability (asset)	0.0799354%	0.0792872%	0.0728134%	0.0720088%
District's proportionate share of the net pension liability (asset)	\$19,443,059	\$21,912,662	\$24,372,851	\$17,105,854
District's covered payroll	\$8,075,146	\$8,658,329	\$7,873,264	\$7,639,079
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	240.78%	253.08%	309.56%	223.93%
Plan fiduciary net position as a percentage of the total pension liability	74.70%	72.10%	66.80%	75.30%

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
District's proportion of the net pension liability (asset)	0.0667630%	0.0655558%	0.0672213%	0.0637355%
District's proportionate share of the net pension liability (asset)	\$3,378,837	\$3,740,677	\$4,919,979	\$3,808,057
District's covered payroll	\$1,951,010	\$1,980,159	\$2,089,957	\$2,116,071
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	173.18%	188.91%	235.41%	179.96%
Plan fiduciary net position as a percentage of the total pension liability	71.70%	69.16%	62.98%	69.50%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statements 68 in 2015.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available.

The schedule is reported as of the measurement date of the Net Pension Liability.

***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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***Schedule of District Pension Contributions  
Last Five Fiscal Years***

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**State Teachers Retirement System**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Contractually required contribution	\$1,049,769	\$1,212,166	\$1,102,257	\$1,069,471	\$1,161,007
Contributions in relation to the contractually required contribution	<u>1,049,769</u>	<u>1,212,166</u>	<u>1,102,257</u>	<u>1,069,471</u>	<u>1,161,007</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$8,075,146	\$8,658,329	\$7,873,264	\$7,639,079	\$8,292,907
Contributions as a percentage of covered payroll	13.00%	14.00%	14.00%	14.00%	14.00%

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Contractually required contribution	\$270,410	\$260,985	\$292,594	\$296,250	\$314,132
Contributions in relation to the contractually required contribution	<u>270,410</u>	<u>260,985</u>	<u>292,594</u>	<u>296,250</u>	<u>314,132</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
District's covered payroll	\$1,951,010	\$1,980,159	\$2,089,957	\$2,116,071	\$2,326,904
Contributions as a percentage of covered payroll	13.86%	13.18%	14.00%	14.00%	13.50%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Schedule of the District's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability Last Two Fiscal Years***

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#### **State Teachers Retirement System**

Fiscal Year	<u>2017</u>	<u>2018</u>
District's proportion of the net OPEB liability (asset)	0.0720088%	0.0720088%
District's proportionate share of the net OPEB liability (asset)	\$3,851,051	\$2,809,518
District's covered payroll	\$7,873,264	\$7,639,079
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	48.91%	36.78%
Plan fiduciary net position as a percentage of the total OPEB liability	37.30%	47.10%

Source: District Treasurer's Office and State Teachers Retirement System

#### **School Employees Retirement System**

Fiscal Year	<u>2017</u>	<u>2018</u>
District's proportion of the net OPEB liability (asset)	0.0648745%	0.0648745%
District's proportionate share of the net OPEB liability (asset)	\$1,849,163	\$1,741,059
District's covered payroll	\$2,089,957	\$2,116,071
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	88.48%	82.28%
Plan fiduciary net position as a percentage of the total OPEB liability	11.49%	12.46%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2017 is not available. The schedule is reported as of the measurement date of the Net OPEB Liability, which is the prior year end.

**COSHOCTON CITY SCHOOL DISTRICT, OHIO**

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***Schedule of District Other Postemployment Benefit (OPEB) Contributions  
Last Five Fiscal Years***

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**State Teachers Retirement System**

Fiscal Year	2014	2015	2016	2017	2018
Contractually required contribution	\$80,751	\$0	\$0	\$0	\$0
Contributions in relation to the contractually required contribution	80,751	0	0	0	0
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0
District's covered payroll	\$8,075,146	\$8,658,329	\$7,873,264	\$7,639,079	\$8,292,907
Contributions as a percentage of covered payroll	1.00%	0.00%	0.00%	0.00%	0.00%

Source: District Treasurer's Office and State Teachers Retirement System

**School Employees Retirement System**

Fiscal Year	2014	2015	2016	2017	2018
Contractually required contribution	\$35,667	\$50,725	\$34,837	\$30,926	\$50,644
Contributions in relation to the contractually required contribution	35,667	50,725	34,837	30,926	50,644
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0
District's covered payroll	\$1,951,010	\$1,980,159	\$2,089,957	\$2,116,071	\$2,326,904
Contributions as a percentage of covered payroll	1.83%	2.56%	1.67%	1.46%	2.18%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

Information prior to 2015 is not available.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2018***

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#### **NET PENSION LIABILITY**

##### **SERS**

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for fiscal years 2015 - 2017.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rate, and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

##### **STRS**

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for fiscal years 2015 - 2017. Effective July 1, 2017, the COLA was reduced to zero.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2015-2017. The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience. See the notes to the basic financials for the methods and assumptions in this calculation.

## ***COSHOCTON CITY SCHOOL DISTRICT, OHIO***

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### ***Notes to the Required Supplemental Information For the Fiscal Year Ended June 30, 2018***

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#### **NET OPEB LIABILITY**

##### **SERS**

*Changes in assumptions:* Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation

Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

##### **STRS**

*Changes in assumptions:* For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

**WILSON, PHILLIPS & AGIN, CPA'S, INC.  
1100 BRANDYWINE BLVD. BUILDING G  
ZANESVILLE, OHIO 43701**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS.**

Coshocton City School District  
Coshocton County  
1207 Cambridge Road  
Coshocton, Ohio 43812

To the Board of Education:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of The Coshocton City School District, Coshocton County, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 5, 2018. We noted the District implemented GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*".

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Coshocton City School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. *A significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Coshocton City School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Entity's Response to Finding***

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not subject the District's response to auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

***Wilson, Phillips & Agin, CPA's, Inc.***  
Coshocton, Ohio  
December 5, 2018



**WILSON, PHILLIPS & AGIN, CPA'S, INC.  
1100 BRANDYWINE BLVD. BUILDING G  
ZANESVILLE, OHIO 43701**

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

Coshocton City School District  
Coshocton County  
1207 Cambridge Road  
Coshocton, Ohio 43812

To the Board of Education:

***Report on Compliance for Each Major Federal Program***

We have audited the Coshocton City School District's compliance with the applicable requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* that could directly and materially affect each of the Coshocton City School District's major federal programs for the year ended June 30, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Coshocton City School District's major federal programs.

***Management's Responsibility***

The Coshocton City School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the Coshocton City School District's compliance for each of the Coshocton City School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*, and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Coshocton City School District's compliance with these requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination on the District's compliance.

***Opinion***

In our opinion, the Coshocton City School District complied, in all material respects, with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2018.

### **Report on Internal Control Over Compliance**

The Coshocton City School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Coshocton City School District's internal control over compliance with the applicable requirements that could directly and materially affect on a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance, and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Coshocton City School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness, described in the accompanying schedule of findings and questioned costs as item 2018-001.

The District's response to our internal control over compliance finding is described in the accompanying schedule of findings and questioned costs. We did not subject the District's response to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

This report only describes the scope of our internal control compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

***Wilson, Phillips & Agin, CPA's, Inc.***  
Zanesville, Ohio  
December 5, 2018

**COSHOCTON CITY SCHOOL DISTRICT  
SCHEDULE OF FINDINGS  
2 CFR SECTION 200.515  
June 30, 2018**

**1. Summary of Auditor's Results**

(d)(1)(I)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies In internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses In internal control reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies In internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
(d)(1)(vii)	Major Programs:	SEI, CFDA #84.367 Nutrition, CFDA #10.553, 10.555
(d)(1)(viii)	Dollar Threshold: Type A\B Programs:	Type A: >\$750,000; Type B: All Others
(d)(1)(ix)	Low Risk Auditee under 2 CFR 200.520?	No

**2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS**

NONE

**3. Findings and Questioned Costs for Federal Awards**

Uniform Guidance 2 CFR 200.512(a), requires that the Data Collection Form is to be filed 30 days after receipt of audit report or 9 months after the end of the fiscal year, whichever comes first. The FY2017 Data Collection Form has not been certified by the District, therefore it has not been properly filed as required.

Client Response: The client is aware and have established procedures to ensure this is corrected

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**COSHOCTON CITY SCHOOL DISTRICT  
COSHOCTON COUNTY  
SCHEDULE OF FEDERAL AWARDS EXPENDITURES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Federal Grantor/ Sub-Grantor Program Title	Pass Through Grantor Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements	Pass Through to Subrecipients
<b><u>U.S. DEPARTMENT OF AGRICULTURE:</u></b>							
Pass through Ohio Department of Education							
Nutrition Cluster							
National School Breakfast Program	N/A	10.553	203,130	-	203,130	-	-
National School Lunch Program	N/A	10.555	602,167	62,965	602,167	62,965	-
Total Nutrition Cluster			805,297	62,965	805,297	62,965	-
<b>Total U.S. Department of Agriculture</b>			805,297	62,965	805,297	62,965	-
<b><u>U.S. DEPARTMENT OF EDUCATION:</u></b>							
Pass through Ohio Department of Education							
<b>Title I:</b>							
Title I Educationally Deprived Children	C1-S1-2017	84.010	170,608	-	126,814	-	-
	C1-S1-2018		512,436	-	549,309	-	-
<b>Total Title I</b>			683,044	-	676,123	-	-
<b>Special Education Cluster (IDEA):</b>							
Title VI-B Special Education Assistance	6B-SF-2017	84.027	86,018	-	65,306	-	-
	6B-SF-2018		378,193	-	403,463	-	-
<b>Total VI-B Special Education Assistance</b>			464,211	-	468,769	-	-
Special Education Preschool Grants	6B-SF-2017	84.173	6,107	-	4,851	-	-
	6B-SF-2018		5,906	-	6,229	-	-
<b>Total Special Education Preschool Grants</b>			12,013	-	11,080	-	-
<b>Total Special Education Cluster (IDEA)</b>			476,224	-	479,849	-	-
Rural and Low Income	2017	84.358	14,037	-	20,107	-	-
	2018		38,560	-	38,870	-	-
<b>Total Rural and Low Income</b>			52,597	-	58,977	-	-
Supporting Effective Instruction	TR-S1-2017	84.367	27,321	-	12,388	-	-
	TR-S1-2018		80,631	-	86,467	-	-
<b>Total Supporting Effective Instruction</b>			107,952	-	98,855	-	-
Title IV Student Support & Enrichment	2018	84.424	8,087	-	8,192	-	-
<b>Total Title IV Student Support &amp; Enrichment</b>			8,087	-	8,192	-	-
<b>Total U.S. Department of Education</b>			1,327,904	-	1,321,996	-	-
<b>Total Federal Awards Expenditures</b>			<b>2,133,201</b>	<b>62,965</b>	<b>2,127,293</b>	<b>62,965</b>	-

See notes to Schedule of Federal Awards Expenditures.

**COSHOCTON CITY SCHOOL DISTRICT  
COSHOCTON COUNTY  
NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES**

**NOTES A – SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) includes the federal award activity of Coshocton City School District's under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Because the Schedule only presents a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the District.

**NOTE B - GENERAL**

Receipts and Expenditures reported on the Schedule are reported on the cash basis of accounting. Such receipts and expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

The District has not elected to use the 10 percent de minimus indirect cost rate to recover indirect costs as allowed under the *Uniform Guidance*.

**NOTE C - SUBRECIPIENTS**

The School District passes-through certain Federal assistance received from the U.S. Department of Education to other governments or not-for-profit agencies (subrecipients). As described in Note B, the School District records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under the *Uniform Guidance*, the School District is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved. There were no subrecipients in fiscal year ending June 30, 2018.

**NOTES D – CHILD NUTRITION CLUSTER**

Coshocton City School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on the Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

Coshocton City School District reports commodities on the Schedule at fair value. The District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.

# OHIO AUDITOR OF STATE KEITH FABER



**COSHOCTON CITY SCHOOL DISTRICT**

**COSHOCTON COUNTY**

### **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
FEBRUARY 14, 2019**