



Dave Yost • Auditor of State

STARK COUNTY DECEMBER 31, 2016

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 29, 2017. Our report refers to other auditors who audited the financial statements of The Workshops, Incorporated and the Stark County Port Authority, component units of the County, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Stark County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State Columbus, Ohio

June 29, 2017



Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

Report on Compliance for Each Major Federal Program

We have audited Stark County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Stark County's major federal programs for the year ended December 31, 2016. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Stark County Independent Auditor's Report On Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

Opinion on Each Major Federal Program

In our opinion, Stark County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2016.

Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Stark County Independent Auditor's Report On Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 3

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities. each major fund and the aggregate discretely-presented component units and remaining fund information of Stark County (the County) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated June 29, 2017, wherein we noted the financial statements of The Workshops, Incorporated and the Stark County Port Authority, component units of the County, were audited by other auditors. We conducted our audit to opine on the County's' basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State Columbus, Ohio

June 29, 2017

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| Federal Grantor/SubGrantor/Program Title | Federal CFDA Number | Pass Through Grantor's Number | Passed Through to Subrecipients | Expenditures |
|--|---------------------------|----------------------------------|---------------------------------------|--------------|
| U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES | | | | |
| Direct | | | | |
| Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D) | 93.104 | 1U79SM061623-01 | \$ - | \$ 22,828 |
| Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D) | 93.104 | 1H79SM063425 | | 7,621 |
| Total Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D) | 1 | | - | 30,449 |
| Drug Free Communities Support Program (D) | 93.276 | 2H79SP020413 | - | 113,128 |
| <u>Direct</u> | | | | |
| Elder Justice Intervention Program (N) | 93.747 | HHS2016ACLAOAEJIG0168 | - | 25,537 |
| Title XIX - Medical Assistance Program | | | | |
| Passed Through Ohio Department of Developmental Disabilities | | | | |
| Medical Assistance Program - MAC (A) | 93.778 | N/A | - | 722,050 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Medical Assistance Program (M) | 93.778 | G-1617-11-5580 | | 4,705,634 |
| Total Title XIX - Medical Assistance Program | | | - | 5,427,684 |
| Title XXI - State Children's Insurance Program | | | | |
| Passed Through Ohio Department of Job and Family Services State Children's Insurance Program (M) | 93.767 | G-1617-11-5580 | _ | 37,971 |
| Title XX - Social Services Block Grant | 25.101 | 0 1017 11 5500 | | 57,971 |
| <u>The AA - Social Services Block Grant</u> | | | | |
| Passed Through Ohio Department of Developmental Disabilities | | | | |
| Social Services Block Grant (A) | 93.667 | FY2016 | - | 245,094 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Social Services Block Grant (M) | 93.667 | G-1617-11-5580 | 676,671 | 7,478,253 |
| Passed Through Ohio Department of Mental Health and Addiction Se | ervices | | | |
| Social Services Block Grant (D) | 93.667 | FY2016 | 69,959 | 69,959 |
| Social Services Block Grant (D) | 93.667 | FY2017 | 117,757 | 117,757 |
| Total Title XX - Social Services Block Grant | | | 864,387 | 7,911,063 |
| Passed Through Ohio Department of Mental Health and Addiction Se | ervices_ | | | |
| Block Grant for Community Mental Health Services (D) | 93.958 | FY2016 | 135,412 | 135,668 |
| Block Grant for Community Mental Health Services (D) | 93.958 | FY2017 | 86,441 | 88,641 |
| Total Block Grants for Community Mental Health Services | | | 221,853 | 224,309 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Promoting Safe and Stable Families (M) | 93.556 | G-1617-11-5580 | - | 497,397 |
| Passed Through Ohio Department of Mental Health and Addiction Se | ervices_ | | | |
| Projects for Assistance in Transition from Homeless (D) | 93.150 | FY2016 | 47,494 | 47,494 |
| Projects for Assistance in Transition from Homeless (D) | 93.150 | FY2017 | 47,222 | 47,222 |
| Total Projects for Assistance in Transition from Homeless | | | 94,716 | 94,716 |

| Endevel Counter/Sel-Counter/Decourse Title | Federal CFDA | Pass Through | Passed Through to | Engenditures |
|--|----------------------------|------------------|---------------------------|---------------------------|
| Federal Grantor/SubGrantor/Program Title Passed Through Ohio Department of Mental Health and Addiction Ser | Number | Grantor's Number | Subrecipients | Expenditures |
| Block Grants for Prevention and Treatment of Substance Abuse (D) Block Grants for Prevention and Treatment of Substance Abuse (D) | 93.959 93.959 93.959 | FY2016 FY2017 | \$ 1,802,417 1,076,981 | \$ 1,802,417 1,076,981 |
| Total Block Grants for Prevention and Treatment of Substance Abuse | | | 2,879,398 | 2,879,398 |
| Direct | | | | |
| Substance Abused and Mental Health Services - | | | | |
| Projects of Regional and National Significance (D) | 93.243 | FY 2016 | 215,203 | 222,294 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Temporary Assistance for Needy Families (M) | 93.558 | G-1617-11-5580 | 1,393,698 | 7,360,955 |
| Temporary Assistance for freedy Families (M) | 75.550 | 0-1017-11-5500 | 1,575,070 | 7,500,755 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Child Care Development Block Grant (M) | 93.575 | G-1617-11-5580 | - | 634,510 |
| | | | | |
| Passed Through Ohio Department of Job and Family Services | 93.645 | G-1617-11-5580 | | 175 694 |
| Child Welfare Services (M) | 93.043 | 0-1017-11-5580 | - | 175,684 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Foster Care - Title IV-E (M) | 93.658 | G-1617-11-5580 | - | 7,808,583 |
| Foster Care - Title IV-E (G) | 96.658 | G-1617-06-0378 | - | 210,755 |
| Total Foster Care - Title IV-E | | | - | 8,019,338 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Chaffee Foster Care Independence Program (M) | 93.674 | G-1617-11-5580 | - | 140,588 |
| charter roster care independence rrogram (M) | <i>)3</i> .074 | 0 1017 11 5500 | | 140,500 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Child Support Enforcement Research (M) | 93.564 | G-1617-11-5580 | - | 162,056 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Child Support Enforcement (M) | 93.563 | G-1617-11-5580 | - | 3,794,257 |
| Clind Support Enroreenent (11) | 75.505 | 0 1017 11 5500 | | 3,791,237 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Adoption Assistance (M) | 93.659 | G-1617-11-5580 | - | 2,305,471 |
| | | | | |
| <u>Passed Through Stark County Community Action Agency</u> Head Start (A) | 93.600 | FY 2016 | | 46,433 |
| Tread Start (A) | 93.000 | 11 2010 | | 40,433 |
| TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVIC | ES | | 5,669,255 | 40,103,238 |
| | | | | |
| U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | <u>l'</u> | | | |
| Direct | | | | |
| Community Development Block Grants/Entitlement Grants (C) | 14.218 | B14UC390005 | - | 257,220 |
| Community Development Block Grants/Entitlement Grants (C) | 14.218 | B15UC390005 | 89,533 | 553,380 |
| Community Development Block Grants/Entitlement Grants (C) | 14.218 | B16UC390005 | 34,759 | 150,780 |
| Community Development Block Grant (NSP) (C) | 14.218 | B08UN390007 | 187,963 | 208,304 |
| Passed Through the City of Canton | | | | |
| Community Development Block Grants/Entitlement Grants (D) | 14.218 | SFY 2016 | - | 7,078 |
| Community Development Block Grants/Entitlement Grants (D) | 14.218 | SFY 2017 | _ | 44,655 |
| Total Community Development Block Grants | | | 312,255 | 1,221,417 |
| | | | | |
| Passed Through the City of Canton | 14 221 | EX 2017 | | 20.205 |
| Emergency Service Grant Proposal (D) | 14.231 | FY 2017 | - | 28,285 |

| Federal Grantor/SubGrantor/Program Title | Federal CFDA Number | Pass Through Grantor's Number | Passed Through to Subrecipients | Expenditures |
|--|---------------------------|----------------------------------|---------------------------------------|--------------|
| Direct | Nullider | | Subrecipients | Experiatures |
| Supportive Housing Program (D) | 14.235 | OH0241L5E081306 | \$ - | \$ 97,583 |
| HOME Investment Partnerships Program (C) | 14.239 | M-14DC390005 | 65,640 | 334,417 |
| HOME Investment Partnerships Program (C) | 14.239 | M-15DC390005 | 122,753 | 152,468 |
| HOME Investment Partnerships Program (C) | 14.239 | M-16DC390005 | 1,555 | 1,555 |
| Total HOME Investment Partnerships Program | | | 189,948 | 488,440 |
| TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELO | PMENT | | 502,203 | 1,835,725 |
| U.S. DEPARTMENT OF AGRICULTURE | | | | |
| Passed Through Ohio Department of Education | | | | |
| National School Lunch Program (A) | 10.555 | FY2016 | - | 34,810 |
| National School Lunch Program (A) | 10.555 | FY2017 | - | 31,627 |
| Total National School Lunch Program | | | - | 66,437 |
| Passed Through Ohio Department of Job and Family Services | | | | |
| Supplemental Nutrition Assistance Program (M) | 10.561 | G-1617-11-5580 | | 1,702,645 |
| TOTAL U.S. DEPARTMENT OF AGRICULTURE | | | - | 1,769,082 |
| U.S. DEPARTMENT OF HOMELAND SECURITY | | | | |
| <u>Passed Through Ohio Department of Emergency Management Agency</u> Emergency Management Performance Grant (L) | 97.042 | EMW-2016-EP-00003-S01 | - | 81,544 |
| Homeland Security Grant Program (L) | 97.067 | EMW-2015-SS-00086 | - | 17,013 |
| TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY | | | - | 98,557 |
| U.S. DEPARTMENT OF EDUCATION | | | | |
| Passed Through Ohio Department of Education Special Education Cluster (IDEA) | | | | |
| Special Education - Grants to States (A) | 84.027 | 0663246BSF2016 | - | 142,956 |
| Special Education - Grants to States (A) | 84.027 | 0663246BSF2017 | - | 56,423 |
| Total Special Education - Grants to States (A) | | | - | 199,379 |
| Special Education - Preschool Grants (A) | 84.173 | 066324PGS12016 | - | 34,248 |
| Special Education - Preschool Grants (A) | 84.173 | 066324PGS12017 | - | 9,346 |
| Total Special Education - Preschool Grants (A) | | | | 43,594 |
| Total Special Education Cluster | | | - | 242,973 |
| Passed Through Ohio Department of Mental Health and Addiction Serve | | | | |
| Race to the Top - Early Learning Challenge (D) | 84.412 | FY2016 | 18,105 | 18,105 |
| TOTAL U.S. DEPARTMENT OF EDUCATION | | | 18,105 | 261,078 |

| Federal Grantor/SubGrantor/Program Title | Federal CFDA Number | Pass Through Grantor's Number | Passed Through to Subrecipients | Expenditures |
|--|---------------------------|----------------------------------|---------------------------------------|---------------------|
| U.S. DEPARTMENT OF JUSTICE | | Grantor 5 Transor | subiccipients | Expenditures |
| | | | | |
| Passed Through Ohio Governor's Office of | | | | |
| <u>Criminal Justice Services (Justice Assistance Act)</u> | 16 500 | 201 (19/59/ 4 20212 4 | ¢ | ¢ 40.250 |
| Violence Against Women Formula Grants (E) | 16.588 16.588 | 2014WFVA28212A | \$ - | \$ 48,250 51,513 |
| Violence Against Women Formula Grants (H) Violence Against Women Formula Grants (H) | 16.588 | 2015WFVA28217 2013WFVA28217B | - | 8,486 |
| Total Violence Against Women Formula Grants | 10.500 | 2013 01 012021715 | | 108,249 |
| | | | | |
| Byrne Memorial Justice Assistance Grant Program (E) | 16.738 | 2015JGB016454 | - | 8,333 |
| Byrne Memorial Justice Assistance Grant Program (H) | 16.738 | 2015JGA016448 | - | 45,000 |
| Byrne Memorial Justice Assistance Grant Program (H) | 16.738 | 2014DJBX1195 | - | 13,723 |
| Byrne Memorial Justice Assistance Grant Program (H) | 16.738 | 2013DJBX0097 | - | 35,686 |
| Byrne Memorial Justice Assistance Grant Program (H) | 16.738 | 2016DJBX0834 | 36,573 | 36,573 |
| Total Byrne Memorial Justice Assistance Grant Program | | | 36,573 | 139,315 |
| Passed Through Ohio State Attorney General (Victim of Crime Act) | | | | |
| Crime Victim Assistance (E) | 16.575 | 2016VOCA19814161 | - | 140,065 |
| Crime Victim Assistance (E) | 16.575 | 2017VOCA43553121 | - | 52,356 |
| Crime Victim Assistance (E) | 16.575 | 2016VOCA27650104 | - | 1,122 |
| Crime Victim Assistance (E) | 16.575 | 2016VOCA34074152 | - | 1,907 |
| Total Crime Victim Assistance | | | - | 195,450 |
| Passed Through Ohio Department of Rehabilitation and Correction | | | | |
| Swift and Certain Sanctions Grant Program (J) | 16.828 | 2016SAC001 | - | 56,934 |
| TOTAL U.S. DEPARTMENT OF JUSTICE | | | 36,573 | 499,948 |
| U.S. DEPARTMENT OF TRANSPORTATION | | | | |
| | <i>.</i> • | | | |
| Passed Through Office of the Governor's Highway Safety Representa | | 07154 | | (22,501 |
| Highway Planning and Construction (I) | 20.205 | 97154 | - | 623,581 |
| Highway Planning and Construction (I) | 20.205 | 97155 | - | 31,919 |
| Highway Planning and Construction (I) | 20.205 | 97163 | - | 865,866 |
| Highway Planning and Construction (I) | 20.205 | 92260 | - | 1,175,474 |
| Highway Planning and Construction (I) | 20.205 | 90521 | - | 114,373 |
| Highway Planning and Construction (I) | 20.205 | 81282 | - | 2,752,325 |
| Highway Planning and Construction (I) | 20.205 | 97160 | - | 299,974 |
| Highway Planning and Construction (I) | 20.205 | 100416 | - | 10,800 |
| Highway Planning and Construction (I) | 20.205 | 89022 | - | 67,840 |
| Highway Planning and Construction (I) Highway Planning and Construction (I) | 20.205 20.205 | 81283 90469 | - | 793 41,954 |
| Total Highway Planning and Construction | 20.203 | 90409 | | 5,984,899 |
| Total Highway Flanning and Construction | | | - | 3,904,099 |
| Highway Safety Cluster | | | | |
| State and Community Highway Safety (H) | 20.600 | SC-2016-76-00-00-00452-00 | - | 52,433 |
| State and Community Highway Safety (H) | 20.600 | SC-2017-76-00-00-00430-00 | - | 11,656 |
| State and Community Highway Safety (H) | 20.600 | STEP-2016-76-00-00-00505-00 | - | 15,522 |
| State and Community Highway Safety (H) | 20.600 | STEP-2017-76-00-00-00543-00 | - | 3,620 |
| State and Community Highway Safety (H) | 20.600 | GG-2017-76-00-00-00617-00 | | 20,646 |
| Total State and Community Highway Safety | | | - | 103,877 |
| National Priority Safety Programs (H) | 20.616 | OVITF-2016-76-00-00-00488-00 | - | 29,014 |
| National Priority Safety Programs (H) | 20.616 | OVIT-2016-76-00-00-00655-00 | - | 146,962 |
| National Priority Safety Programs (H) | 20.616 | IDEP-2016-76-00-00-00323-00 | - | 18,536 |
| National Priority Safety Programs (H) | 20.616 | IDEP-2017-76-00-00-00381-00 | - | 4,691 |
| Total National Priority Safety Programs | | | - | 199,203 |
| Total Highway Safety Cluster | | | - | 303,080 |
| TOTAL U.S. DEPARTMENT OF TRANSPORTATION | | | - | 6,287,979 |
| | 40 | | | |

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2016

| Federal Grantor/SubGrantor/Program Title U.S. DEPARTMENT OF INTERIOR | Federal CFDA Number | Pass Through Grantor's Number | Thro | ussed ough to ecipients | Exp | enditures |
|---|---------------------------|----------------------------------|-------|-------------------------------|------|-----------|
| <u>Passed Through Office of Ohio Department of Natural Resources</u> Flood Control Act Lands (B) | 15.433 | FY2017 | \$ | - | \$ | 5,583 |
| TOTAL U.S. DEPARTMENT OF INTERIOR | | | | - | | 5,583 |
| U.S. DEPARTMENT OF DEFENSE | | | | | | |
| <u>Passed Through Office of the Chief of Engineers</u> North Dakota Environmental Infrastructure (Section 594) (F) | 12.118 | CS638 | | | | 183,479 |
| TOTAL U.S. DEPARTMENT OF DEFENSE | | | | - | | 183,479 |
| TOTAL FEDERAL ASSISTANCE | | | \$ 6, | 226,136 | \$51 | ,044,669 |

The accompanying notes to the Schedule are an integral part of this Schedule.

The following represent the recipient departments:

(A) Board of Developmental Disabilities

(B) Auditor

(C) County Commissioners

- (D) Mental Health and Addiction Recovery
- (E) Prosecuting Attorney
- (F) Sanitary Engineer
- (G) Family Court

(H) Sheriff's Office

(I) County Engineer

(J) Court of Common Pleas

(K) Board Of Elections

(L) Emergency Preparedness Agency(M) Job and Family Services

(N) Probate Court

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STARK COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2016

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Stark County (the County) under programs of the federal government for the year ended December 31, 2016. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the County.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C - SUBRECIPIENTS

The County passes certain federal awards received from Ohio Department of Job and Family Services, the Justice Assistance Grant Program Cluster, the U.S. Department of Housing and Urban Development, the Ohio Department of Mental Health and Addiction Services, U.S. Department of Health and Human Services, and the Ohio Governor's Office of Criminal Justice Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE D - CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

NOTE E - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

NOTE F - TRANSFERS BETWEEN PROGRAM YEARS

Federal regulations require entities to obligate certain federal awards by June 30. However, with Ohio Department of Education's consent, entities can transfer unobligated amounts to the subsequent fiscal year's program. The Stark Board of Developmental Disabilities transferred the following amounts from 2016 to 2017 programs:

| | <u>CFDA</u> | <u>A</u> | <u>mt.</u> |
|-------------------------------------|---------------|----------|------------|
| Program Title | <u>Number</u> | Tran | sferred |
| Special Education - IDEA | 84.027 | \$ | 192 |
| Special Education - Early Childhood | 84.173 | \$ | 284 |

NOTE G – TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2016, the County made allowable transfers of \$5,942,613 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$7,341,814 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2016 and the amount transferred to the Social Services Block Grant program.

| Temporary Assistance for Needy Families | \$ 13,284,427 |
|---|---------------------|
| Transfer to Social Services Block Grant | (5,942,613) |
| Total Temporary Assistance for Needy Families | <u>\$ 7,341,814</u> |

STARK COUNTY

SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2016

1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i) | Type of Financial Statement Opinion | Unmodified |
|--------------|--|--|
| (d)(1)(ii) | Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)? | No |
| (d)(1)(ii) | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No |
| (d)(1)(iii) | Was there any reported material noncompliance at the financial statement level (GAGAS)? | No |
| (d)(1)(iv) | Were there any material weaknesses in internal control reported for major federal programs? | No |
| (d)(1)(iv) | Were there any significant deficiencies in internal control reported for major federal programs? | No |
| (d)(1)(v) | Type of Major Programs' Compliance Opinion | Unmodified |
| (d)(1)(vi) | Are there any reportable findings under 2 CFR § 200.516(a)? | No |
| (d)(1)(vii) | Major Programs (list): | Foster Care (Title IV-E) – CFDA# 93.658; Adoption Assistance – CFDA# 93.659; Child Support Enforcement – CFDA# 93.563 |
| (d)(1)(viii) | Dollar Threshold: Type A\B Programs | Type A: > \$ 1,531,340 Type B: all others |
| (d)(1)(ix) | Low Risk Auditee under 2 CFR §200.520? | Yes |

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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Stark County, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2016



Alan Harold Stark County Auditor

Prepared by The Stark County Auditor's Office

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STARK COUNTY, OHIO *Comprehensive Annual Financial Report For the Year Ended December 31, 2016* Table of Contents

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STARK COUNTY, OHIO *Comprehensive Annual Financial Report*

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Stark County Office Building 110 Central Plaza South, Suite 220 Canton, OH 44702-1410 Phone 330-451-7357 Fax 330-451-7630

June 29, 2017

To the Citizens of Stark County and to the Board of Stark County Commissioners

Honorable Janet Weir-Creighton, President Honorable Richard Regula, Vice-President Honorable William Smith

Dear Citizens and Commissioners:

I am pleased to present the Stark County Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2016. It is required by State Law that the County publish, within five months of the close of each fiscal year, a complete set of financial statements, which are then required to be audited. This report is the result of those requirements and conforms to generally accepted accounting principles (GAAP).

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has been established for this purpose. The objective is to provide reasonable assurance that the financial statements are free of any material misstatements, as the cost of internal control should not exceed anticipated benefits.

The Auditor of State of Ohio's office has issued an unmodified ("clean") opinion on Stark County's financial statements for the year ended December 31, 2016. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

FORM OF GOVERNMENT AND REPORTING ENTITY

Stark County, established in 1808, is located in Northeastern Ohio and covers an area of 567 square miles and includes 17 townships, 13 villages and 6 cities, the largest of which is the City of Canton, the County Seat, and the ninth largest city in the State.

The County has only those powers conferred upon it by Ohio Statutes. To govern the County, a three-member board of County Commissioners is elected at large in even-numbered years for overlapping four-year terms. The Board of Commissioners serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Commissioners create and adopt the annual operating budget and prepare the annual appropriation measure for expenditures of all County funds. In addition to the Board of Commissioners, the offices of County Auditor and County Treasurer, grouped under the category of general government, are of particular importance to the financial affairs of the County.

The County Auditor is elected to a four-year term. One of the Auditor's most important functions is the task of assessing real property for tax purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial update between appraisals. The office completed its most recent reappraisal in tax year 2012 and reported its triennial update in tax year 2015, reflecting an average 8.3% increase in real property values. Nearly all market areas in Stark County have recovered from the collapse in property values, as reflected in the last triennial update. The Auditor serves as Chief Financial Officer of the County, which includes statutory accounting responsibilities for both Finance and Payroll.

State law requires the Treasurer to collect certain locally assessed taxes. The Treasurer is the distributing agent for expenditures authorized by the Board upon the Auditor's warrant. Other Stark County elected officials are the Prosecuting Attorney, the Clerk of Courts, the Recorder, the Sheriff, the Engineer, nine Common Pleas Judges (five General Division Judges, three Domestic Relations/Juvenile Division Judges, and one Probate Court Judge) and the County Coroner.

The County provides its citizens with a wide range of services including general government (legislative, executive, judicial), public safety, public works, human services, health, conservation and recreation, economic development and water and sewer services. The Ohio Court of Appeals Fifth Appellate District, which resides in Stark County, serves fifteen counties.

All funds, agencies, boards, and commissions making up Stark County (the Primary Government) and its Component Units, in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "The Financial Reporting Entity" are included for financial reporting purposes. The County's primary government includes the financial activities of the Department of Job and Family Services, the Children's Services Advisory and Advocacy Council, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially accountable. The Stark County Transportation Improvement District, a discrete component unit, was not considered material. The Stark County Land Reutilization Corporation and the Stark County Port Authority have been included as discretely presented component units. The Workshops, Inc. is reported as a stand-alone discretely presented component unit.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Stark Council of Governments, the Stark County District Board of Health, the Stark County Regional Planning Commission, the Multi-County Juvenile Attention System, the Stark County Park District, the Stark Soil and Water Conservation District, and the Stark Regional Community Corrections Center, whose activities are included in this report as agency funds.

ECONOMIC CONDITION AND OUTLOOK

Local Economy

Over the past 20 years, Stark County has had the same shift in its employment base as many other parts of the country have. Service and education have taken the place of manufacturing, and that is evident from the list of top 10 employers. Aultman Health Foundation tops the list again this year, with Mercy Medical Center and Alliance Community Hospital in the top 10. Canton City Board of Education and Stark State College remain dominant service side employers as well. In a community with a long and rich history in manufacturing, only Timken Company and TimkenSteel Corporation remain at the top within this sector.

Aspects of the County's economy have shown great signs in improvement over the past year. Unemployment has fallen from 11.3% in 2010 to 4.7% as of April 2017. Retail and commercial real estate activity, both sales and development, have been significant drivers in the local economy, coupled with major expansion in the campus at the Pro Football Hall of Fame.

As mentioned, the County is home to the National Professional Football Hall of Fame, which is located in the City of Canton and attracts more than 225,000 visitors annually. We are blessed to have this national treasure as the driving force behind our County's vibrant tourism industry. Higher education is an important part of Stark County's economic landscape. Malone University, Walsh University, University of Mount Union, Kent State – Stark, and Stark State College of Technology are important partners in workforce training as they prepare students for meaningful work and fulfilling lives.

Stark County government has a ½% criminal justice sales tax, which subsequent to year end was renewed in May 2017 to run through March 31, 2028. We are grateful to the citizens for this critical investment in its county government. The Commissioners continue to invest in restoring services to the public as well as in neglected infrastructure across county-owned property. In preparing the County budget this year, the Commissioners stressed the need for good stewardship of the County's resources. The budget was crafted in a way to keep services sustainable over the next five years. Stark County residents and visitors enjoy the lowest sales tax in the State of Ohio, and together we continue to make Stark County a great place to live and work.

Long Range Planning

Economic development is critical to both the short and long term success of the region. The County has increased its hotel space by 30% over the past two years to now have over 2,600 beds available. The County realizes the seriousness of drainage problems across the region and continues in its planning to address these needs. The Stark County Engineer's Office is responsible for maintaining the County roads, bridges, and storm sewers, and its investments in this infrastructure helps prepare our County for future growth and a safer community. The Stark County Land Reutilization Corporation ("land bank") works with each political subdivision to address blight that has been both decades in the making and as a result of the national mortgage crisis.

Improving Accountability

The Stark County Auditor's Office is committed to transparency, accountability, and efficiency not only in the Auditor's Office but across County government. The Auditor and Treasurer continue to hold monthly meetings with the Commissioners in an effort to keep both the board and the public aware of the County's financial condition. The Auditor's Office continues to find ways to streamline its processes and hopes to make significant improvements to its financial and payroll systems within the coming year.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Stark County for its Comprehensive Annual Financial Report for the year ended December 31, 2015.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we will submit it to the GFOA this year, as in each year past.

Additionally, the Auditor of State of Ohio presented its fifth consecutive "Award with Distinction" to our office for our excellent results of the audit for the year ended December 31, 2015, after receiving the same award the previous years. It is truly my honor to receive this award on behalf of the staff and the fiscal managers around the County for their job well-done.

ACKNOWLEDGEMENTS

I appreciate the cooperation between the various elected officials, County departments, Rea & Associates, and my fiscal and technical staffs in assembling this report. As elected officials, we are honored to accept responsibility as stewards of the public's finances and trust. Every day we must do all we can to earn and to keep the trust of the people of our community, and we are grateful for the opportunity.

Sincerely,

Olan Hawed

Alan Harold Stark County Auditor

Elected Officials December 31, 2016

| COUNTY COMMISSIONERS | David M. Bridenstine Janet Weir Creighton Richard R. Regula | (A) |
|--|--|-----|
| COUNTY AUDITOR | Alan C. Harold | |
| COUNTY CORONER | P.S. Murthy, M.D. | |
| COUNTY ENGINEER | Keith A. Bennett | |
| COUNTY PROSECUTOR | John D. Ferrero | |
| COUNTY RECORDER | Rick M. Campbell | |
| COUNTY SHERIFF | George T. Maier | |
| COUNTY TREASURER | Alex A. Zumbar | |
| CLERK OF COURTS | Louis P. Giavasis | |
| COMMON PLEAS JUDGES | Kristin G. Farmer Frank G. Forchione John G. Haas Chryssa N. Hartnett Taryn L. Heath | |
| FAMILY COURT JUDGES | Rosemarie A. Hall Michael L. Howard Jim D. James | (B) |
| PROBATE COURT JUDGE | Dixlene N. Park | |
| OHIO COURT OF APPEALS FIFTH APPELLATE DISTRICT | Craig R. Baldwin Patricia A. Delaney Sheila G. Farmer W. Scott Gwin William B. Hoffman John W. Wise | (C) |

Note: (A) Bill C. Smith was elected Commissioner and took office on January 1, 2017.(B) David R. Nist was elected Family Court Judge and took office on January 1, 2017.

(C) Earl E. Wise Jr. was elected Court of Appeals Judge and took office on February 9, 2017.

| T X T | COMMON PLEAS - COURT PROBATE COURT JUDGES APPEALS | Telecomm | D N | Щ Э N S S S S S S S S S S S S S S S S S S S | | [] | |
|--------------------------------|--|--|---|---|---|---|---|
| OVERNMENT ORGANIZATIONAL CHART | | Conter Center | LT PROCESSING BOARD BOARD | OHIO STATE COOPERATIVE EXTENSION SERVICES | STARK COUNTY CHILDRENS SERVICES ADVISORY AND ADVOCACY COUNCIL | STARK COUNTY REGIONAL PLANNING COMMISSION | YOUTH SERVICES ADVISORY BOARD |
| | COMMON PLEAS - COMMON PLEAS - GENERAL COURT FAMILY COURT JUDGES JUDGES | an Preparedness Preparedness | COMMUNITY IMPROVEMENT ORPORATION | MULTI-COUNTY JUVENILE ATTENTION SYSTEM | | STARK COUNTY PUBLIC LIBRARY | VETERANS COMMISSION |
| | CLERK COMMO CLERK COMMO OF GENERY COURTS JUI | eloc 9-1-1 Human Resources | BUDGET COMMISSION | MICROFILM BOARD | STARK COUNTY AGRICULTURAL SOCIETY | | TRANSPORTATION IMPROVEMENT DISTRICT |
| | SHERIFF | County Administrator Sanitary Sanitary Offic | BOARD OF TAX REVISION | MENTAL HEALTH & RECOVERY SERVICES BOARD | STARK COUNCIL OF GOVERNMENTS | STARK COUNTY PORT AUTHORITY | THE WORKSHOPS, INCORPORATED |
| VERNM TERS OF ST | RECORDER COMMISSIONERS | Building and Grounds | ides space or gwes mandal sup RD OF AL DISABILITIES | PREVENTION | S-WAYNE JOINT NAGEMENT ST | STARK COUNTY PARK DISTRICT | |
| 09 × − | ENGINEER | County | issions; or county provides sp BOARD OF DEVELOPMENTAL DIS | STARK COUNTY LAW LIBRARY | STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT | | STARK SOIL & WATER CONSERVATION DISTRICT |
| STARK COUNTY GO | VG CORONER | Purchasing | ins: statutory boards and contra BOARD OF ELECTIONS | ECONOMIC S: DEVELOPMENT I BOARD | RECORDS COMMISSION | STARK COUNTY LOCAL EMERGENCY PLANNING COMMITTEE | STARK REGIONAL COMMUNITY CORRECTIONS CENTER |
| STARI | TREASURER PROSECUTING | DJFS DJFS DJFS DJFS DJFS DJFS DJFS DJFS | Appointed boards and commissions. AKRON-CANTON AKRON-CANTON AKRON-CANTON | DISASTER SERVICES- HAZMAT | PUBLIC DEFENDER COMMISSION | STARK COUNTY HEALTH DEPARTMENT | STARK COUNTY TAX INCENTIVE REVIEW COUNCIL |
| | AUDITOR | X (Noted | | | | | |

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Stark County Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2015

n NGC> Sage R.

Executive Director/CEO

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Financial Section

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of The Workshops, Incorporated and Stark County Port Authority, which represent 8.08 percent, 5.52 percent, and 8.38 percent, respectively, of the assets and deferred outflows, fund balance/net position, and revenues of the aggregate discretely presented component units and remaining fund information. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amount included for The Workshops, Incorporated and Stark County Port Authority, is based solely on the report of other auditors. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

 101 Central Plaza South, 700 Chase Tower, Canton, Ohio 44702-1509

 Phone: 330-438-0617 or 800-443-9272
 Fax: 330-471-0001

 www.ohioauditor.gov

Stark County Independent Auditor's Report Page 2

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, as of December 31, 2016, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Board of Developmental Disabilities, Mental Health, Children's Services, Public Assistance and Justice System Sales Tax Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied to the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Stark County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2017, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

thre yout

Dave Yost Auditor of State

Columbus, Ohio

June 29, 2017

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Management's Discussion and Analysis For the Year Ended December 31, 2016

Our discussion and analysis of Stark County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2016. Please read it in conjunction with the County's basic financial statements, which begin on page 17.

FINANCIAL HIGHLIGHTS

- The County's net position increased by \$23 million as a result of this year's operations. Net position of business-type activities increased by almost \$8 million, or 5 percent, and net position of governmental activities increased by \$15 million, or 5 percent.
- All revenues related to governmental activities totaled \$261 million. General revenues accounted for \$108 million or 41 percent of the total. Program revenues in the form of charges for services and grants and contributions accounted for \$153 million or 59 percent of the total.
- The County had \$246 million in expenses related to governmental activities; only \$153 million of these expenses were offset by program specific charges for services, grants and contributions. General revenues were \$108 million, of which \$91 million was tax revenue with the remaining \$17 million from interest, grants, entitlements, and miscellaneous revenues.

USING THIS ANNUAL FINANCIAL REPORT

This annual financial report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 17 through 19) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements begin on page 20. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most financially significant funds.

REPORTING THE COUNTY AS A WHOLE

The Statement of Net Position and the Statement of Activities

Our analysis of the County as a whole begins on page 7. One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows, liabilities and deferred inflows using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's *net position* and changes in them. You can think of the County's net position, the difference between assets, what the citizens own, and liabilities, what the citizens owe, as one way to measure the County's financial health, or *financial position*. Over time, *increases or decreases* in the County's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors such as changes in the County's property tax base, current property tax laws in Ohio restricting revenue growth, and the condition of the County's capital assets (land, roads, building, water and sewer lines etc.) to assess the *overall health* of the County.

Management's Discussion and Analysis For the Year Ended December 31, 2016

In the Statement of Net Position and the Statement of Activities, we divide the County into two types of activities:

Governmental Activities: Most of the County's basic services are reported here, including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities: The County charges a fee to customers to help cover all or most of the cost of certain services it provides. The County's water, sewer and webcheck operations are reported here.

REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS

Fund Financial Statement

Our analysis of the County's major funds begins on page 12. The fund financial statements provide detailed information about the most significant funds, not the County as a whole. Some funds are required to be established by State law. However, the Board of Commissioners establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's three kinds of funds, governmental, proprietary and fiduciary use different accounting approaches.

Governmental funds: Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the County's general government operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* in reconciliation alongside the fund financial statements.

Proprietary funds: When the County charges customers for the full cost of the services it provides whether to outside customers or to other units of the County, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds, such as the County's Health Insurance and Workers' Compensation Insurance funds, (the other component of proprietary funds) to report activities that provide insurance to the County's other programs and activities.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the County. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County's fiduciary funds are private purpose trust and agency.

Management's Discussion and Analysis For the Year Ended December 31, 2016

THE COUNTY AS A WHOLE

The *Statement of Net Position* provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2016 compared to 2015:

| | | | | Tabl Net Pos (In Mill | sition | | | | | | |
|--|----|----------|---------|------------------------------------|------------|------------|-------|----------|-------------|-----|-------|
| | G | overnmen | tal Act | tivities | Bi | usiness-Ty | ре Ас | tivities | То | tal | |
| | 2 | 2016 | | 2015 | | 2016 | | 2015 | 2016 | | 2015 |
| Assets | | | | | | | | | | | |
| Current and Other Assets | \$ | 269.2 | \$ | 257.3 | \$ | 38.5 | \$ | 32.3 | \$ 307.7 | \$ | 289.6 |
| Net Pension Asset | | - | | 0.2 | | - | | - | - | | 0.2 |
| Capital Assets, Net | | 197.0 | | 190.2 | | 138.8 | | 141.2 | 335.8 | | 331.4 |
| Total Assets | \$ | 466.2 | \$ | 447.7 | \$ | 177.3 | \$ | 173.5 | \$ 643.5 | \$ | 621.3 |
| Deferred Outflows of Resources Pension | | 44.5 | | 14.6 | | 2.0 | | 0.6 | 46.5 | | 15.2 |
| Liabilities | | | | | | | | | | | |
| Other Liabilities | | 12.7 | | 13.7 | | 1.5 | | 1.5 | 14.2 | | 15.2 |
| Long-Term Liabilities | | 12.7 | | 13.7 | | 1.5 | | 1.5 | 14.2 | | 13.2 |
| Due Within One Year | | 9.0 | | 8.7 | | 4.2 | | 4.6 | 13.2 | | 13. |
| Due in More Than One Year | | 2.0 | | 0.7 | | 7.2 | | 4.0 | 15.2 | | 15 |
| Net Pension Liability | | 118.5 | | 86.4 | | 5.1 | | 3.6 | 123.6 | | 90.0 |
| Other Amounts | | 11.3 | | 12.9 | | 18.0 | | 21.8 | 29.3 | | 34.2 |
| Total Liabilities | | 151.5 | | 121.7 | . <u> </u> | 28.8 | | 31.5 | 180.3 | | 153.2 |
| Deferred Inflows of Resources | | | | | | | | | | | |
| Property Taxes | | 58.3 | | 57.1 | | - | | - | 58.3 | | 57. |
| Pension | | 4.2 | | 2.0 | | 0.2 | | 0.1 | 4.4 | | 2. |
| Total Deferred Inflows of Resour | | 62.5 | | 59.1 | | 0.2 | | 0.1 | 62.7 | | 59.2 |
| Net Position | | | | | | | | | | | |
| Net Investment in Capital Assets | | 191.7 | | 185.1 | | 116.7 | | 115.1 | 308.4 | | 300.2 |
| Restricted | | | | | | | | | | | |
| Capital Projects | | 7.5 | | 6.0 | | - | | - | 7.5 | | 6.0 |
| Debt Service | | 1.9 | | 2.2 | | - | | - | 1.9 | | 2 |
| Special Programs | | 150.8 | | 138.3 | | - | | - | 150.8 | | 138 |
| Unrestricted | | (55.2) | | (50.1) | | 33.6 | | 27.4 | (21.6) | | (22.1 |
| Total Net Position | \$ | 296.7 | \$ | 281.5 | \$ | 150.3 | \$ | 142.5 | \$ 447.0 | \$ | 424. |

Management's Discussion and Analysis For the Year Ended December 31, 2016

During 2015, the County adopted GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27, and GASB Statement 71, Pension Transition for Contributions Made Subsequent to the Measurement Date— an Amendment of GASB 68, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension asset/liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension asset/liability equals the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the County's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension asset/liability not accounted for as deferred inflows/outflows of resources.

Management's Discussion and Analysis For the Year Ended December 31, 2016

As a result of implementing GASB 68, the County is reporting a net pension asset/liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

Over time, net position may serve as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$447 million (\$296.7 million in governmental activities and \$150.3 million in business-type activities) at the close of the year. The County's combined net position changed from a year ago, increasing from \$424 million to \$447 million. Governmental activities increased 5 percent (\$297 million compared to \$282 million) and business-type activities increased by 5 percent (\$150 million compared to \$143 million). The County's net position is reflected in three categories, Net Investment in Capital Assets, Restricted, and Unrestricted.

The largest portion of the County's net position (69 percent) reflects its net investment in capital assets, (e.g., land, building, machinery, equipment, infrastructure and construction in progress). The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

An additional portion of the County's net position (36 percent) represents resources that are subject to external restrictions on how they may be used.

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Management's Discussion and Analysis For the Year Ended December 31, 2016

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2016 and 2015.

| | | | Cho | Table Inges in Ne | | ition | | | | | |
|--------------------------------|----|-----------|--------|----------------------|----|------------|-------|----------|-------------|-----|-------|
| | | | Chu | (In Milli | | | | | | | |
| | G | overnment | al Act | ivities | R | usiness-Ty | ne Ac | tivities | То | tal | |
| | - | 2016 | | 2015 | _ | 2016 | | 2015 | 2016 | | 2015 |
| Revenues | | | | | | | | | | | |
| Program Revenues: | | | | | | | | | | | |
| Charges for Services | \$ | 30.2 | \$ | 29.3 | \$ | 28.2 | \$ | 26.2 | \$ 58.4 | \$ | 55.5 |
| Operating Grants | | 113.3 | | 104.8 | | - | | - | 113.3 | | 104.8 |
| Capital Grants | | 9.1 | | 5.2 | | 1.0 | | 0.5 | 10.1 | | 5.7 |
| Total Program Revenues | | 152.6 | | 139.3 | | 29.2 | | 26.7 | 181.8 | | 166.0 |
| General Revenues: | | | | | | | | | | | |
| Property Taxes | | 58.1 | | 55.4 | | - | | - | 58.1 | | 55.4 |
| Sales Taxes | | 33.5 | | 32.9 | | - | | - | 33.5 | | 32.9 |
| Grants and Entitlements | | 9.6 | | 8.9 | | - | | - | 9.6 | | 8.9 |
| Investment Earnings | | 1.6 | | 1.0 | | - | | - | 1.6 | | 1.0 |
| Miscellaneous | | 5.6 | | 9.9 | | 0.1 | | 0.1 | 5.7 | | 10.0 |
| Total General Revenues | | 108.4 | | 108.1 | | 0.1 | | 0.1 | 108.5 | | 108.2 |
| Total Revenues | | 261.0 | | 247.4 | | 29.3 | | 26.8 | 290.3 | | 274.2 |
| Program Expenses | | | | | | | | | | | |
| General Government | | | | | | | | | | | |
| Legislative & Executive | | 30.0 | | 28.2 | | - | | - | 30.0 | | 28.2 |
| Judicial | | 17.2 | | 16.9 | | - | | - | 17.2 | | 16.9 |
| Public Safety | | 38.4 | | 33.4 | | - | | - | 38.4 | | 33.4 |
| Public Works | | 23.1 | | 24.5 | | - | | - | 23.1 | | 24.5 |
| Health | | 80.0 | | 83.1 | | - | | - | 80.0 | | 83.1 |
| Human Services | | 56.9 | | 60.3 | | - | | - | 56.9 | | 60.3 |
| Interest and Fiscal Charges | | 0.2 | | 0.2 | | - | | - | 0.2 | | 0.2 |
| Enterprise Operations: | | | | | | | | | | | |
| Sewer | | - | | - | | 20.7 | | 21.2 | 20.7 | | 21.2 |
| Water | | - | | - | | 0.8 | | 0.9 | 0.8 | | 0.9 |
| Total Program Expenses | | 245.8 | | 246.6 | | 21.5 | | 22.1 | 267.3 | | 268.7 |
| Change in Net Position | \$ | 15.2 | \$ | 0.8 | \$ | 7.8 | \$ | 4.7 | \$ 23.0 | \$ | 5.5 |
| Net Position Beginning of Year | | 281.5 | | 280.7 | | 142.5 | | 137.8 | 424.0 | | 418.5 |
| Net Position End of Year | \$ | 296.7 | \$ | 281.5 | \$ | 150.3 | \$ | 142.5 | \$ 447.0 | \$ | 424.0 |

Governmental Activities

Governmental activities increased the County's net position by \$15 million. Key elements of this change are as follows:

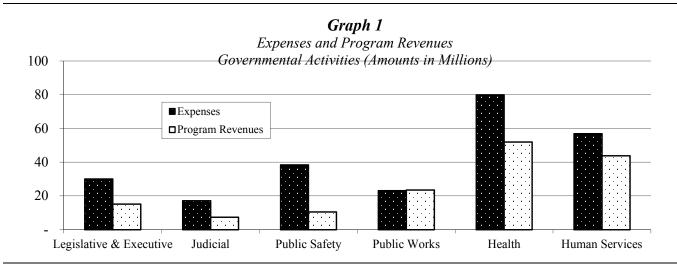
Management's Discussion and Analysis For the Year Ended December 31, 2016

Revenues increased by almost \$14 million while expenses decreased by \$0.8 million.

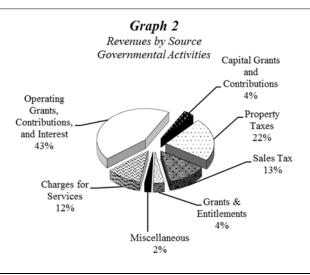
A large portion of the increase in revenue occurred within the health and human services sector. \$4 million of the \$8.5 million increase in operating grant funding was due to a Mental Health and Recovery Services program called the System of Care program. This specific program was new to the County in 2016.

Due to the large amount of infrastructure projects in 2016, State and Federal capital grant funding increased by almost \$4 million. The County had 13 infrastructure projects in progress at year-end and completed 4 additional bridge and intersection improvements during the year as well.

The general revenue streams from property taxes and the sales and use tax increased by \$3.3 million. This increase can be viewed as a sign of a stronger economy and renewed housing market in the County area.



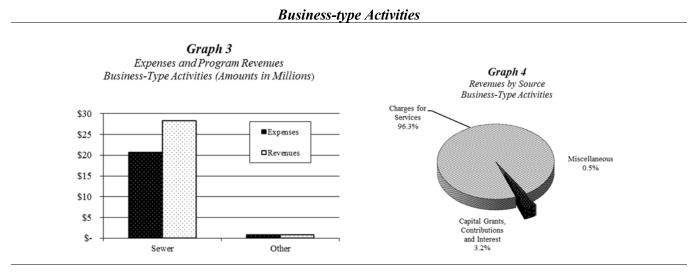
The health program accounted for \$80 million or 32 percent of total governmental expenses. The next largest program was human services, accounting for \$57 million or 23 percent of the total expenses for governmental activities.



Management's Discussion and Analysis For the Year Ended December 31, 2016

Operating grants were the largest type of program revenue, accounting for \$113 million or 43 percent of total governmental activities revenues. The major recipients of intergovernmental program revenues were the Board of DD - \$21 million, Public Assistance - \$26 million, the Children Services Board - \$19 million and the Mental Health Board - \$29 million. Direct charges to users of governmental services, another type of program revenue, made up \$30 million or 12 percent of total governmental program revenues. These charges include fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Property tax revenues account for \$58 million or 22 percent of total revenues for governmental activities. The major recipients of property tax revenues are the Board of DD - \$29 million, the Children Services Board - \$8 million, the Mental Health Board - \$6 million, Emergency Services - \$1 million and the General Fund - \$14 million.



Charges for services remained the main source of revenue, for Business-type activities, at over 96 percent.

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term receipts, disbursements, and balances of resources that are available to be spent. Such information is useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a County's net resources available for spending at the end of the calendar year.

As of the end of the current year, the County's governmental funds reported combined ending fund balances of \$137 million. \$8 million of this total amount constitutes unassigned fund balance, which is available for appropriation at the government's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending.

The General fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$9 million with a total fund balance of \$17 million. Unassigned fund balance represents 52 percent of the total fund balance. This is one measurement of the general fund's liquidity which saw an increase of 2 percent from 2015. During 2016, the fund balance of the general fund saw a slight decrease.

Management's Discussion and Analysis For the Year Ended December 31, 2016

There was a \$2 million increase in revenue coupled with a \$3 million increase in expenditures. This gave the general fund an opportunity to continue investment in building improvement, without decreasing its net position, by transferring \$3.5 million to the County capital improvement fund. The Stark County Office Building façade and garage renovation projects are among those improvements.

The Stark Board of Developmental Disabilities (DD) fund balance increased \$1 million from 2015. Although revenues were slightly down and expenditures were slightly up compared to 2015, the \$1 million increase in DD's 2016 unencumbered cash balance, when compared to 2015, allowed for the deficit in revenue and increase in activities to be absorbed.

The Mental Health and Recovery Services Board fund balance increased by \$6 million in 2016. Client services were down \$2.9 million as 2016 activities returned to normal levels after the new 2015 program initiatives phase out. A new program initiative, the System of Care program, allowed for a \$3 million increase in intergovernmental revenue during 2016 that will be used for client services going into 2017.

The Children's Services fund balance increased by \$2 million from 2015. Revenues rose by \$1 million while expenditures were reduced by \$4.5 million in 2016. This reduction is due to a reduction of children in care and diligent work in reducing the level of care for the children in custody. The number of children in custody went from 467 in 2015 to 393 in 2016.

The Public Assistance fund saw a \$3 million decrease in its fund balance in 2016. The main cause for this reduction was the \$2.8 million renovation of Job and Family Service's new office on 402 2nd Street. The building was purchased in 2015 by the Commissioners' office, and it will save the County close to \$400,000 in rent a year.

The Justice System Sales Tax fund balance decreased by almost \$.4 million. Sales tax revenue saw an increase of \$.7 million while total expenditures increased by almost \$.8 million. The largest reason for the slight decrease in fund balance is due to the continued construction and completion of the jail roof project.

Enterprise Funds

The County's enterprise funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the sewer fund at the end of the year amounted to \$32 million. There was an \$8 million increase in net position. Sewer charges increased by \$2 million while operating expenses were reduced by \$.5 million during 2016. With revenues higher than expenses by \$7.8 million, the Sewer fund balance continues to grow. This trend will help with the shared cost of multiple water treatment facility projects with Tuscarawas County and Canton City in the near future.

GENERAL FUND BUDGETING HIGHLIGHTS

Actual revenues and other financing sources were \$3.1 million higher than final budgeted revenues and other financing sources. While almost every single revenue stream came in above projections, charges for services and intergovernmental revenue were the most noteworthy. Conveyance and recording fees continued to come in much higher than expected during 2016. This can be viewed as an indicator of a strengthening housing market within the County. Intergovernmental revenue exceeded expectations with higher casino revenue as well as higher local and state reimbursements from the Ohio Public Defender and the Muskingum Watershed Partners Assistance Agreement program.

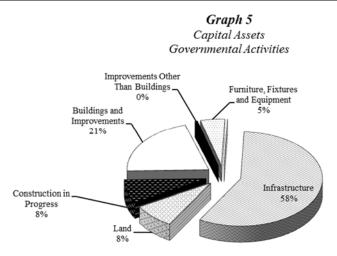
Management's Discussion and Analysis For the Year Ended December 31, 2016

Actual expenditures were \$2.6 million less than final budgeted expenditures. The majority of the \$2.6 million surplus was available appropriation for capital projects that were projected to start in 2016 but did not.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The County's investment in capital assets for its governmental and business type activities as of December 31, 2016 amounts to \$336 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, improvements other than buildings, furniture, fixtures, and equipment, sewer rights, infrastructure, and construction in progress. The total increase in the County's investment in capital assets for the current fiscal year was 1 percent. Infrastructure accounted for 79 percent of the capital assets reported in business-type activities. The following schedule represents the allocation of capital assets in the governmental activities.



Major changes in capital assets during the current fiscal year included the following:

- Roads that were resurfaced included Beeson Street, Congress Lake Avenue, Beech Street, Broadway Avenue, Beech Street, Elton Street and Cleveland Avenue North.
- The Engineer's office completed one bridge replacement and 2 intersection improvements. Beck Avenue Bridge was replaced, and the two intersection improvement projects were Southway Street and Raff Avenue and Shepler Church Ave and Fohl Street.
- Other projects that were completed during 2016 were the Frank T. Bow building roof replacement and the Sheriff jail roof replacement, the County Administration building garage renovation and the Whipple Dale building renovation, which is now the new home of the Veteran's Commission in addition to the Stark County Developmental Disabilities Board.
- Various other street, storm sewer, bridge, building renovation and sanitary sewer projects were underway at year end in Construction in Progress and totaled \$15.6 million in the Governmental Activities and \$2.4 million in the Business-Type Activities.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Table 3

| Capital Assets at December 31 |
|-----------------------------------|
| (Net of Accumulated Depreciation) |
| (In Millions) |

| | Ga | Governmental Activities | | | Business-Type Activities | | | | | | | |
|-----------------------------------|----|-------------------------|----|-------|--------------------------|-------|----|-------|----|-------|----|-------|
| | 2 | 2016 | 2 | 2015 | | 2016 | | 2015 | | 2016 | | 2015 |
| Land | \$ | 16.5 | \$ | 16.4 | \$ | 0.6 | \$ | 0.6 | \$ | 17.1 | \$ | 17.0 |
| Construction in Progress | | 15.6 | | 12.1 | | 2.4 | | 2.4 | | 18.0 | | 14.5 |
| Buildings and Improvements | | 40.8 | | 35.4 | | 3.7 | | 3.8 | | 44.5 | | 39.2 |
| Improvements Other Than Buildings | | 1.0 | | 1.1 | | 0.1 | | 0.2 | | 1.1 | | 1.3 |
| Furniture, Fixtures and Equipment | | 9.5 | | 10.1 | | 1.1 | | 1.1 | | 10.6 | | 11.2 |
| Sewer Rights | | - | | - | | 21.3 | | 22.1 | | 21.3 | | 22.1 |
| Infrastructure | | 113.6 | | 115.1 | | 109.6 | | 111.0 | | 223.2 | | 226.1 |
| Total | \$ | 197.0 | \$ | 190.2 | \$ | 138.8 | \$ | 141.2 | \$ | 335.8 | \$ | 331.4 |

Additional information on the County's capital assets can be found in Note 10.

Debt

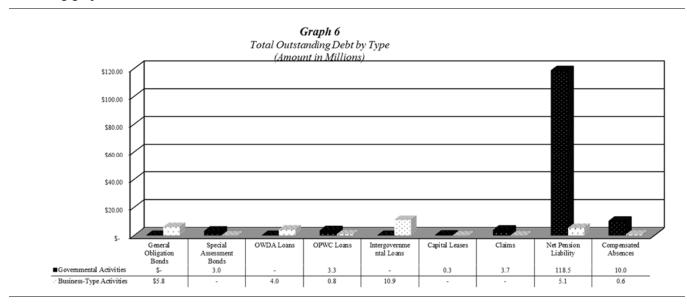
The following table summarizes the County's long-term obligations outstanding:

| | Outst | anding | Long-Term | ible 4 Obliga <u>Aillions</u> | | ecember | r 31 | | | |
|--------------------------|----------------|----------|-----------|--|------------|---------|--------|-------------|-----|-------|
| | Government | al Activ | vities | B | usiness-Ty | pe Acti | vities | То | tal | |
| | 2016 | | 2015 | 2 | 2016 | | 2015 | 2016 | | 2015 |
| General Obligation Bonds | \$ - | \$ | - | \$ | 5.8 | \$ | 7.6 | \$ 5.8 | \$ | 7.6 |
| Special Assessment Bonds | 3.0 | | 3.3 | | - | | - | 3.0 | | 3.3 |
| OWDA Loans | - | | - | | 4.0 | | 5.1 | 4.0 | | 5.1 |
| OPWC Loans | 3.3 | | 3.4 | | 0.8 | | 0.7 | 4.1 | | 4.1 |
| Intergovernmental Loans | - | | - | | 10.9 | | 12.4 | 10.9 | | 12.4 |
| Capital Leases | 0.3 | | 0.4 | | - | | - | 0.3 | | 0.4 |
| Claims | 3.7 | | 4.7 | | - | | - | 3.7 | | 4.7 |
| Net Pension Liability | 118.5 | | 86.4 | | 5.1 | | 3.7 | 123.6 | | 90.1 |
| Compensated Absences | 10.0 | | 9.8 | | 0.6 | | 0.6 | 10.6 | | 10.4 |
| Total | \$ 138.8 | \$ | 108.0 | \$ | 27.2 | \$ | 30.1 | \$ 166.0 | \$ | 138.1 |

The County's overall legal debt margin was \$178 million at December 31, 2016. The County's un-voted legal debt margin was \$72 million at December 31, 2016.

Management's Discussion and Analysis For the Year Ended December 31, 2016

At December 31, 2016, the County had outstanding long-term obligations in the amount of \$138.8 million for the governmental activities and \$27.2 million for the business-type activities. The breakout on debt is presented in the following graph.



The County's general obligation bond rating was Aa2 in 2016 from Moody's. Other obligations include pension, accrued vacation pay and sick leave. More detailed information about the County's long-term liabilities is presented in Notes 11, 16, 17 and 18 to the basic financial statements.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Alan C. Harold, County Auditor, Stark County, 110 Central Plaza South, Suite 220, Canton, Ohio 44702, or visit our website at www.starkcountyohio.gov/auditor.

Stark County, Ohio

Statement of Net Position

December 31, 2016

| December 51, 2010 | | | | Compone | nt Units |
|--|---------------------------|----------------------|---------------------------|--------------------|----------------|
| | | Primary Governmer | nt | Stark County | |
| | Governmental | Business-Type | | Land Reutilization | Stark County |
| | Activities | Activities | Total | Corporation | Port Authority |
| Assets | ¢ 100 700 204 | ¢ 22.922.022 | ¢ 1(1.50 2. 297 | ¢ 1745.014 | ¢ 2.210.551 |
| Equity in Pooled Cash and Investments Cash and Investments in Segregated Accounts | \$ 128,760,364 565,822 | \$ 32,832,023 500 | \$ 161,592,387 566,322 | \$ 1,745,014 | \$ 3,310,551 |
| Cash and Investments in Segregated Accounts | 3,109,437 | 47,139 | 3,156,576 | - | - |
| Accounts Receivable | 1,622,716 | 4,919,166 | 6,541,882 | 1,918 | 2,271 |
| Intergovernmental Receivable | 51,600,846 | 15,833 | 51,616,679 | 256,962 | |
| Property Taxes Receivable | 64,281,539 | - | 64,281,539 | | - |
| Sales Taxes Receivable | 7,772,983 | - | 7,772,983 | - | - |
| Special Assessments Receivable | 4,511,600 | 620,532 | 5,132,132 | - | - |
| Loans Receivable | 2,838,359 | - | 2,838,359 | - | 39,524,398 |
| Internal Balances | 12,657 | (12,657) | - | - | - |
| Prepaid Items | 2,040,073 | 29,533 | 2,069,606 | 15,394 | - |
| Materials and Supplies Inventory | 1,703,396 | 6,818 | 1,710,214 | - | - |
| Accrued Interest Receivable | 358,356 | - | 358,356 | - | - |
| Land and Construction in Progress | 32,075,911 | 3,023,422 | 35,099,333 | - | - |
| Assets Held for Resale | - | - | - | 2,095,704 | - |
| Depreciable Capital Assets, Net | 164,940,678 | 135,768,361 | 300,709,039 | - | |
| Total Assets | 466,194,737 | 177,250,670 | 643,445,407 | 4,114,992 | 42,837,220 |
| | | | | | |
| Deferred Outflow of Resources | 44 464 275 | 2 012 504 | 46 476 960 | | |
| Pension | 44,464,275 | 2,012,594 | 46,476,869 | | |
| Liabilities | | | | | |
| Accounts Payable | 3,806,296 | 136,132 | 3,942,428 | 9,711 | |
| Accrued Wages | 3,907,504 | 177,050 | 4,084,554 | 9,711 | - |
| Contracts Payable | 1,890,460 | 486,717 | 2,377,177 | | _ |
| Retainage Payable | 1,380,011 | 47,139 | 1,427,150 | - | _ |
| Intergovernmental Payable | 1,641,903 | 674,191 | 2,316,094 | 51,088 | - |
| Matured Compensated Absences Payable | 110,061 | - | 110,061 | - | - |
| Deposits Held and Due to Others | | 500 | 500 | - | - |
| Other Payable | - | - | - | - | 30,771 |
| Long-Term Liabilities: | | | | | |
| Due Within One Year | 8,985,122 | 4,183,485 | 13,168,607 | - | - |
| Due in More Than One Year | | | | | |
| Net Pension Liability (See Note 11) | 118,479,417 | 5,082,727 | 123,562,144 | - | - |
| Other Amounts Due in More Than One Year | 11,290,196 | 17,987,639 | 29,277,835 | - | 41,645,415 |
| Total Liabilities | 151,490,970 | 28,775,580 | 180,266,550 | 60,799 | 41,676,186 |
| | | | | | |
| Deferred Inflows of Resources | | | | | |
| Property Taxes Levied for the Next Year | 58,356,684 | - | 58,356,684 | - | - |
| Pension | 4,157,077 | 195,391 | 4,352,468 | - | |
| Total Deferred Inflows of Resources | 62,513,761 | 195,391 | 62,709,152 | | |
| Net Position | | | | | |
| Net Investment in Capital Assets | 191,715,022 | 116,729,837 | 308,444,859 | _ | _ |
| Restricted For: | 171,715,022 | 110,729,037 | 500,777,057 | - | _ |
| Debt Service | 1,939,829 | - | 1,939,829 | _ | _ |
| Capital Projects | 7,471,923 | - | 7,471,923 | _ | _ |
| Road and Bridge Repair and Maintenance | 10,638,130 | - | 10,638,130 | - | _ |
| Real Estate Assessment | 3,318,135 | - | 3,318,135 | - | - |
| Community Development | 6,144,027 | - | 6,144,027 | - | - |
| Public Safety | 23,580,865 | - | 23,580,865 | - | - |
| Health and Human Services | 101,360,995 | - | 101,360,995 | - | - |
| Special Programs | 5,798,453 | - | 5,798,453 | - | - |
| Unrestricted | (55,313,098) | 33,562,456 | (21,750,642) | 4,054,193 | 1,161,034 |
| Total Net Position | \$ 296,654,281 | \$ 150,292,293 | \$ 446,946,574 | \$ 4,054,193 | \$ 1,161,034 |
| | | | | | |

Stark County, Ohio

Statement of Activities

For the Year Ended December 31, 2016

| | | | | Prog | gram Revenues | |
|---|----------|-------------|--------------------------------------|------|---|--|
| | Expenses | | Charges for Services and Sales | | Operating Grants, Contributions and Interest | Capital Grants, ontributions and Interest |
| Primary Government | | | | | | |
| Governmental Activities | | | | | | |
| General Government | | | | | | |
| Legislative and Executive | \$ | 30,036,781 | \$ 15,054,999 | \$ | 145,065 | \$ - |
| Judicial | | 17,153,700 | 6,362,009 | | 1,078,115 | - |
| Public Safety | | 38,436,391 | 5,589,413 | | 4,900,031 | - |
| Public Works | | 23,137,045 | 130,914 | | 14,273,531 | 9,125,096 |
| Health | | 79,957,016 | 1,729,079 | | 50,312,790 | - |
| Human Services | | 56,939,955 | 1,301,167 | | 42,539,985 | - |
| Interest and Fiscal Charges | | 166,944 | - | | - | - |
| Total Governmental Activities | | 245,827,832 | 30,167,581 | | 113,249,517 | 9,125,096 |
| Business-Type Activities | | | | | | |
| Sewer | | 20,659,280 | 27,395,569 | | - | 951,967 |
| Water | | 848,763 | 771,436 | | - | - |
| Sheriff's Webcheck | | 24,670 | 32,316 | | - | - |
| Total Business-Type Activities | | 21,532,713 | 28,199,321 | | - | 951,967 |
| Total Primary Government | \$ | 267,360,545 | \$ 58,366,902 | \$ | 113,249,517 | \$ 10,077,063 |
| Component Units | | | | | | |
| Stark County Land Reutilization Corporation | | 3,016,120 | - | | 2,706,761 | - |
| Stark County Port Authority | | 282,988 | 297,406 | | 243,160 | - |
| Total Component Units | \$ | 3,299,108 | \$ 297,406 | \$ | 2,949,921 | \$ - |

General Revenues:

Property Taxes Levied for: General Purposes Developmental Disabilities Emergency Services Mental Health Children's Services Sales Tax Grants and Entitlements not Restricted to Specific Programs Unrestricted Contributions Loss on Sale of Assets Investment Earnings Miscellaneous *Total General Revenues*

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

| | | | Revenue and Changes | | |
|----|---|--|---|--|--------------------------------|
| | | Primary Government | | Compon | ent Units |
| 6 | overnmental Activities | Business-Type Activities | Total | Stark County Land Reuitilization Corporation | Stark County Port Authority |
| \$ | (14,836,717) (9,713,576) (27,946,947) 392,496 (27,915,147) (13,098,803) (166,944) | \$ | (14,836,717) (9,713,576) (27,946,947) 392,496 (27,915,147) (13,098,803) (166,944) | \$ - - - - - | \$ - - - - - |
| | (93,285,638) | - | (93,285,638) | - | - |
| | - - - | 7,688,256 (77,327) <u>7,646</u> 7,618,575 | 7,688,256 (77,327) <u>7,646</u> 7,618,575 | - - | - - - - |
| | (93,285,638) | 7,618,575 | (85,667,063) | | |
| | | | | (200, 250) | |
| | - | - | - | (309,359) | 257,578 |
| | - | | | (309,359) | 257,578 |
| | 13,977,904 29,338,193 571,752 5,915,794 8,294,977 | - - - - | 13,977,904 29,338,193 571,752 5,915,794 8,294,977 | - - - - | |
| | 33,503,984 | - | 33,503,984 | - | - |
| | 9,593,479 | - | 9,593,479 | 779,005 322,000 | - |
| | - 1,638,767 | - | - 1,638,767 | 4,358 | (7,567) 4,446 |
| | 5,591,998 | 138,905 | 5,730,903 | 4,538 65,070 | 2,271 |
| | 108,426,848 | 138,905 | 108,565,753 | 1,170,433 | (850) |
| | 15,141,210 | 7,757,480 | 22,898,690 | 861,074 | 256,728 |
| | 281,513,071 | 142,534,813 | 424,047,884 | 3,193,119 | 904,306 |
| \$ | 296,654,281 | \$ 150,292,293 | \$ 446,946,574 | \$ 4,054,193 | \$ 1,161,034 |

Net (Expense) Revenue and Changes in Net Position

Stark County, Ohio Balance Sheet

Balance Sheet Governmental Funds December 31, 2016

| | General | Board of Developmental Disabilities | Mental Health | Children's Services | Public Assistance | Justice System Sales Tax |
|--|--------------------|---|------------------|------------------------|----------------------|--------------------------------|
| Assets | | | | | | |
| Equity in Pooled Cash and Investments | \$ 16,005,497 | \$ 40,293,702 | \$ 12,100,449 | \$ 13,813,451 | \$ 2,165,169 | \$ 8,497,128 |
| Cash and Investments in Segregated Accounts | - | - | - | 33,911 | - | 531,911 |
| Cash and Investments with Fiscal and Escrow Agents | | 1,729,426 | - | - | - | - |
| Accounts Receivable | 373,130 | 14,566 | 19,024 | 8,000 | - | - |
| Intergovernmental Receivable | 4,147,640 | 5,010,729 | 12,924,870 | 4,274,722 | 13,253,315 | - |
| Taxes Receivable | 15,507,048 | 32,355,389 | 6,583,175 | 9,204,259 | - | - |
| Sales Taxes Receivable | - | - | - | - | - | 7,772,983 |
| Special Assessments Receivable | - | - | - | - | - | - |
| Loans Receivable | - | - | - | - | - | - |
| Interfund Receivable | - | - | - | - | - | - |
| Accrued Interest Receivable | 358,356 | - | - | - | - | - |
| Prepaid Items Materials and Supplies Inventory | 334,465 109,647 | 219,279 214,540 | 39,403 9,980 | 169,438 | 221,780 208,483 | 17,145 179,512 |
| Materials and Supplies Inventory | 109,047 | 214,340 | 9,980 | | 206,465 | 179,312 |
| Total Assets | \$ 37,437,905 | \$ 79,837,631 | \$ 31,676,901 | \$ 27,503,781 | \$ 15,848,747 | \$ 16,998,679 |
| Liabilities | | | | | | |
| Accounts Payable | \$ 309,240 | \$ 202,349 | \$ 1,725,262 | \$ 480,526 | \$ 354,622 | \$ 141,737 |
| Accrued Wages | 772,198 | 878,358 | 91,216 | 150,536 | 828,131 | 708,307 |
| Contracts Payable | 68,353 | - | 9,209 | - | 58,730 | 172,770 |
| Retainage Payable | 602,122 | - | - | - | - | - |
| Intergovernmental Payable | 294,832 | 382,635 | 109,355 | 95,846 | 244,312 | 241,542 |
| Interfund Payable | - | - | - | - | - | - |
| Matured Compensated Absences Payable | 77,353 | - | - | - | 5,681 | 23,213 |
| Total Liabilities | 2,124,098 | 1,463,342 | 1,935,042 | 726,908 | 1,491,476 | 1,287,569 |
| | | | | | | |
| Deferred Inflows of Resources | 14 147 000 | 20 222 475 | 5 050 540 | 0 242 257 | | |
| Property Taxes Levied for the Next Year | 14,147,080 | 29,333,475 | 5,959,540 | 8,343,357 | 11 000 744 | - |
| Unavailable Revenue | 4,487,096 | 7,858,648 | 8,888,304 | 4,159,716 | 11,099,744 | 2,959,479 |
| Total Deferred Inflows of Resources | 18,634,176 | 37,192,123 | 14,847,844 | 12,503,073 | 11,099,744 | 2,959,479 |
| Fund Balances | | | | | | |
| Nonspendable | 1,449,912 | 433,819 | 49,383 | 169,438 | 430,263 | 196,657 |
| Restricted | - | 40,748,347 | 14,844,632 | 14,104,362 | 2,827,264 | 12,554,974 |
| Committed | 3,024,704 | - | - | - | - | - |
| Assigned | 3,573,713 | - | - | - | - | - |
| Unassigned | 8,631,302 | - | - | - | - | |
| Total Fund Balances | 16,679,631 | 41,182,166 | 14,894,015 | 14,273,800 | 3,257,527 | 12,751,631 |
| Total Lighilitian Defensed Informs of | | | | | | |
| Total Liabilities, Deferred Inflows of of Resources and Fund Balances | \$ 37,437,905 | \$ 79,837,631 | \$ 31,676,901 | \$ 27,503,781 | \$ 15,848,747 | \$ 16,998,679 |
| | | | | | | |

| | All Other overnmental Funds | Total Governmental Funds | Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2016 | | |
|----|-----------------------------------|--------------------------------|---|---------------|----------------|
| | | | Total Governmental Fund Balances | | \$ 136,703,453 |
| \$ | 29,397,758 | \$ 122,273,154 | | | |
| | - | 565,822 | Amounts reported for governmental activities in the statement of | | |
| | 777,889 | 3,109,437 | net position are different because: | | |
| | 203,975 | 618,695 | | | |
| | 11,967,452 | 51,578,728 | Other long-term assets are not available to pay for current- | | |
| | 631,668 | 64,281,539 | period expenditures and therefore are reported as unavailable | | |
| | - | 7,772,983 | revenue in the funds: | | |
| | 4,511,600 | 4,511,600 | Special Assessments Receivable | \$ 4,511,600 | |
| | 2,838,359 | 2,838,359 | Property Taxes Receivable | 8,190,514 | |
| | 90,513 | 90,513 | Sales Tax Receivable | 2,959,479 | |
| | - | 358,356 | Intergovernmental Receivable | 37,221,754 | 52,883,347 |
| | - | 1,001,510 | | | |
| | 981,234 | 1,703,396 | The net pension liability is not due and payable in the current period, | | |
| \$ | 51,400,448 | \$ 260,704,092 | and the net pension asset is not available for spending in the | | |
| φ | 51,400,440 | \$ 200,704,072 | current period; therefore, the asset, liability and related deferred | | |
| | | | inflows/outflows are not reported in governmental funds. | | |
| \$ | 583,435 | \$ 3,797,171 | Deferred Outflows - Pension (net of internal service) | 44,359,889 | |
| φ | 467,160 | 3,895,906 | Deferred fullows - Pension (net of internal service) | (4,146,943) | |
| | 1,581,398 | 1,890,460 | Net Pension Liability (net of internal service) | (118,215,795) | (78,002,849) |
| | 777,889 | 1,380,011 | The relision Endonity (net of internal service) | (110,213,773) | (70,002,047) |
| | 240,621 | 1,609,143 | | | |
| | 77,856 | 77,856 | Long-term liabilities are not due and payable in the current period | | |
| | 3,814 | 110,061 | and therefore are not reported in the funds: | | |
| | 3,732,173 | 12,760,608 | Compensated Absences * | (10,008,594) | |
| | 5,752,175 | 12,700,008 | Special Assessment Bonds | (2,965,544) | |
| | | | Capital Leases | (294,347) | |
| | 573,232 | 58,356,684 | OPWC Loans | (3,285,825) | (16,554,310) |
| | 13,430,360 | 52,883,347 | of we Louis | (5,265,625) | (10,554,510) |
| | 14,003,592 | 111,240,031 | | | |
| | 11,005,572 | 111,210,051 | Capital assets used in governmental activities are not financial | | |
| | | | resources and therefore are not reported in the funds. | | 197,016,589 |
| | 981,234 | 3,710,706 | resources and mererore are not reported in the rands. | | 177,010,007 |
| | 26,114,446 | 111,194,025 | | | |
| | 6,747,674 | 9,772,378 | An internal service fund is used by management to charge the costs of | | |
| | 6,775 | 3,580,488 | insurance to individual funds. The assets, liabilities and deferred | | |
| | (185,446) | 8,445,856 | inflows/outflows of the internal service fund are included in | | 4,608,051 |
| | 33,664,683 | 136,703,453 | governmental activities. | • | j j |
| | , , | ,, | <u> </u> | | |
| | | | | | |
| \$ | 51,400,448 | \$ 260,704,092 | Net Position of Governmental Activities | | \$ 296,654,281 |
| | | | * Excludes \$21,274 reported in the Internal Service Fund. | | _ |
| | | | Exercises $\phi = 1, 2 + \tau$ reported in the internal between rund. | | |

Stark County, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2016

| | General | Board of Developmental Disabilities | Mental Health | Children's Services | Public Assistance | Justice System Sales Tax |
|---|----------------------|---|------------------|------------------------|----------------------|--------------------------------|
| Revenues | | | | | | |
| Property Taxes | \$ 14,036,131 | \$ 29,375,704 | \$ 5,942,994 | \$ 8,317,374 | \$ - | \$ - |
| Sales Taxes | - | - | - | - | - | 29,382,665 |
| Special Assessments | - | - | 10.024 | - | - | - |
| Charges for Services Licenses and Permits | 17,528,160 38,390 | 852,140 | 19,024 | 1,301,167 | - | - |
| Fines and Forfeitures | 399,593 | 1,000 | - | - | - | - |
| Intergovernmental | 9,815,989 | 21,866,356 | 25,812,289 | 18,741,189 | 21,544,940 | |
| Interest | 1,638,369 | | 25,012,209 | | | _ |
| Rent | 320,208 | - | - | - | - | - |
| Other | 648,046 | 921,335 | 178,423 | 188,380 | 2,670,979 | 249,981 |
| Total Revenues | 44,424,886 | 53,016,535 | 31,952,730 | 28,548,110 | 24,215,919 | 29,632,646 |
| <i>Expenditures</i> Current: General Government | | | | | | |
| Legislative and Executive | 21,011,736 | - | - | - | - | 4,849,868 |
| Judicial | 12,888,613 | - | - | - | - | 54,723 |
| Public Safety | 5,016,019 | - | - | - | - | 25,153,726 |
| Public Works | - | - | - | - | - | - |
| Health | - | 51,856,367 | 26,154,545 | - | - | - |
| Human Services | 2,490,843 | - | - | 26,385,322 | 27,536,174 | - |
| Capital Outlay | 860 | - | - | - | - | - |
| Debt Service: | | 01.010 | | | | |
| Principal Retirement | - | 91,818 | - | - | - | - |
| Interest and Fiscal Charges <i>Total Expenditures</i> | 41.408.071 | <u>11,421</u> 51,959,606 | 26,154,545 | 26,385,322 | 27,536,174 | 30,058,317 |
| Total Experiationes | 41,400,071 | 51,959,000 | 20,134,343 | 20,385,522 | 27,330,174 | 50,058,517 |
| Excess of Revenues Over (Under) Expenditures | 3,016,815 | 1,056,929 | 5,798,185 | 2,162,788 | (3,320,255) | (425,671) |
| Other Financing Sources (Uses) Proceeds from Sale of Capital Assets | 36,910 | - | - | - | - | - |
| Transfers In | - | - | - | - | - | - |
| Transfers Out | (3,500,000) | | | | | |
| Total Other Financing Sources (Uses) | (3,463,090) | | | | | |
| Net Change in Fund Balance | (446,275) | 1,056,929 | 5,798,185 | 2,162,788 | (3,320,255) | (425,671) |
| Fund Balance Beginning of Year | 17,125,906 | 40,125,237 | 9,095,830 | 12,111,012 | 6,577,782 | 13,177,302 |
| Fund Balance End of Year | \$ 16,679,631 | \$ 41,182,166 | \$ 14,894,015 | \$ 14,273,800 | \$ 3,257,527 | \$ 12,751,631 |

| All Other Governmental Funds | Total Governmental Funds | Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities December 31, 2016 | | |
|------------------------------------|--------------------------------|---|----|--------------|
| * *** • • • • | | Net change in fund balances - Total Government Funds | \$ | 8,252,860 |
| \$ 572,059 | \$ 58,244,262 | | | |
| 4,146,053 | 33,528,718 | Amounts reported for governmental activities in the statement of | | |
| 510,596 8,938,936 | 510,596 28,639,427 | activities are different because: | | |
| 260,795 | 28,039,427 299,185 | Some revenues that will not be collected for several months after the | | |
| 527,189 | 927,782 | County's year end are not considered "available" revenues and are | | |
| 29,114,352 | 126,895,115 | deferred in the governmental funds. | | 4,389,429 |
| 2,899 | 1,641,268 | deferred in the governmental runas. | | 4,505,425 |
| | 320,208 | Some items reported in the statement of activities do not require the use | | |
| 715,907 | 5,573,051 | of current financial resources and therefore are not reported as | | |
| 44,788,786 | 256,579,612 | expenditures in the governmental funds. Changes in compensated | | |
| | | absences. * | | (241,649) |
| | | Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over | | |
| 5,512,159 | 31,373,763 | their estimated useful lives as depreciation expense. This is the amount | | |
| 3,607,640 | 16,550,976 | by which capital asset additions exceeded depreciation in the period. | | |
| 5,975,548 | 36,145,293 | Capital Asset Additions \$ 21,820,884 | | |
| 16,712,943 | 16,712,943 | Depreciation Expense (13,508,109) | | 8,312,775 |
| 832,200 | 78,843,112 | Community of the sector encode the diseased of consistent encode to the | | |
| 576,767 | 56,989,106 | Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of | | |
| 10,979,060 | 10,979,920 | activities, a gain or loss is reported for each disposal. | | (1,515,138) |
| 512,797 | 604,615 | activities, a gain of loss is reported for each disposal. | | (1,515,158) |
| 155,523 | 166,944 | Repayment of long-term debt is reported as an expenditure in the | | |
| 44,864,637 | 248,366,672 | governmental funds, but the repayment reduces long-term liabilities | | |
| 11,001,007 | 210,500,072 | in the statement of net position. | | 604,615 |
| (75,851) | 8,212,940 | | | , |
| | | Contractually required pension contributions are reported as expenditures | | |
| | | in governmental funds however, the statement of net position reports | | |
| 3,010 | 39,920 | these amounts as deferred outflows, net of internal service funds. | | 11,236,920 |
| 3,500,000 | 3,500,000 | | | |
| | (3,500,000) | Except for amount reported as deferred inflows/outflows, changes in the | | |
| 3,503,010 | 39,920 | net position asset/liability are reported as pension expense in the | | |
| | | statement of activities, net of internal service funds. | | (15,871,305) |
| 3,427,159 | 8,252,860 | | | |
| 20 227 524 | 100 450 500 | Internal service funds are used by management to change the costs of certain | | |
| 30,237,524 | 128,450,593 | activities, such as insurance, to individual funds. The net income (loss) of the internal service funds is reported with governmental activities. | | (27,297) |
| \$ 33,664,683 | \$136,703,453 | Change in Net Position of Governmental Activities | \$ | 15,141,210 |
| \$ 55,004,005 | ÷150,105,155 | | ÷ | 10,111,210 |
| | | * Excludes \$(4 346) reported in the Internal Service Fund | | |

* Excludes \$(4.346) reported in the Internal Service Fund.

Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

| | Budgeted Amounts | | | | |
|---|------------------|--------------|--------------|-------------------------------------|--|
| | Original | Final | Actual | Final Budget Positive/(Negative) | |
| Revenues | 011 <u>B</u> | | 11000001 | | |
| Property and Other Local Taxes | \$13,720,000 | \$13,720,000 | \$14,036,131 | \$ 316,131 | |
| Charges for Services | 9,095,000 | 9,095,000 | 11,040,386 | 1,945,386 | |
| Licenses and Permits | 38,000 | 38,000 | 38,390 | 390 | |
| Fines and Forfeitures | 480,000 | 480,000 | 409,353 | (70,647) | |
| Intergovernmental | 8,317,000 | 8,317,000 | 9,654,570 | 1,337,570 | |
| Interest | 1,400,000 | 1,400,000 | 1,708,249 | 308,249 | |
| Rentals | 300,000 | 300,000 | 294,346 | (5,654) | |
| Other | 500,000 | 500,000 | 507,325 | 7,325 | |
| Total Revenues | 33,850,000 | 33,850,000 | 37,688,750 | 3,838,750 | |
| Expenditures | | | | | |
| Current: | | | | | |
| General Government - | | | | | |
| Legislative and Executive | 24,090,768 | 26,833,957 | 24,619,322 | 2,214,635 | |
| Judicial | 11,710,840 | 11,745,975 | 11,516,241 | 229,734 | |
| Public Safety | 996,359 | 996,359 | 988,698 | 7,661 | |
| Public Works | - | 5,000 | - | 5,000 | |
| Human Services | 2,659,298 | 2,909,298 | 2,751,592 | 157,706 | |
| Total Expenditures | 39,457,265 | 42,490,589 | 39,875,853 | 2,614,736 | |
| Deficiency of Revenues Under Expenditures | (5,607,265) | (8,640,589) | (2,187,103) | 6,453,486 | |
| Other Financing Sources (Uses) | | | | | |
| Sale of Capital Assets | - | - | 36,910 | 36,910 | |
| Transfers In | 750,000 | 750,000 | - | (750,000) | |
| Transfers Out | - | (3,500,000) | (3,500,000) | - | |
| Total Other Financing Sources (Uses) | 750,000 | (2,750,000) | (3,463,090) | (713,090) | |
| Net Change in Fund Balance | (4,857,265) | (11,390,589) | (5,650,193) | 5,740,396 | |
| Fund Balance at Beginning of Year | 5,782,597 | 5,782,597 | 5,782,597 | - | |
| Prior Year Encumbrances Appropriated | 5,650,538 | 5,650,538 | 5,650,538 | | |
| Fund Balance at End of Year | \$ 6,575,870 | \$ 42,546 | \$ 5,782,942 | \$ 5,740,396 | |

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2016

| | Budgeted | Amo | unts | | | | ariance with inal Budget |
|---|------------------|----------------|-------------|--------|------------|---------------------|-----------------------------|
| | Original | 1 11110 | Final | Actual | | Positive/(Negative) | |
| Revenues | - 0 | | | | | | |
| Property and Other Local Taxes | \$ 28,100,000 | \$ | 28,100,000 | \$ | 29,375,704 | \$ | 1,275,704 |
| Charges for Services | 1,175,600 | | 1,175,600 | | 796,126 | | (379,474) |
| Fines and Forfeitures | - | | - | | 1,000 | | 1,000 |
| Intergovernmental | 20,288,550 | | 20,288,550 | | 24,651,711 | | 4,363,161 |
| Other | 1,917,940 | | 1,917,940 | | 933,684 | | (984,256) |
| Total Revenues | 51,482,090 | 090 51,482,090 | | | 55,758,225 | | 4,276,135 |
| <i>Expenditures</i> Current: Health | 56,355,795 | | 56,355,795 | | 52,727,016 | | 3,628,779 |
| Net Change in Fund Balance | (4,873,705) | | (4,873,705) | | 3,031,209 | | 7,904,914 |
| Fund Balance Beginning of Year | 33,336,204 | | 33,336,204 | | 33,336,204 | | - |
| Prior Year Encumbrances Appropriated | 1,576,110 | | 1,576,110 | | 1,576,110 | | - |
| Fund Balance End of Year | \$ 30,038,609 | \$ | 30,038,609 | \$ | 37,943,523 | \$ | 7,904,914 |

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Mental Health For the Year Ended December 31, 2016

| | Budgetec | l Amounts | | Variance with Final Budget | |
|--|---|--|---|--|--|
| | Original | Final | Actual | Positive/(Negative) | |
| Revenues Property and Other Local Taxes Intergovernmental Other Total Revenues | \$6,844,634 22,793,063 <u>166,905</u> 29,804,602 | \$6,844,634 22,793,063 166,905 29,804,602 | \$5,942,994 22,041,516 <u>178,423</u> 28,162,933 | \$ (901,640) (751,547) 11,518 (1,641,669) | |
| <i>Expenditures</i> Current: Health | 40,180,223 | 37,180,223 | 34,435,043 | 2,745,180 | |
| Net Change in Fund Balance | (10,375,621) | (7,375,621) | (6,272,110) | 1,103,511 | |
| Fund Balance Beginning of Year | 3,266,030 | 3,266,030 | 3,266,030 | - | |
| Prior Year Encumbrances Appropriated | 7,117,408 | 7,117,408 | 7,117,408 | <u> </u> | |
| Fund Balance End of Year | \$ 7,817 | \$ 3,007,817 | \$ 4,111,328 | \$ 1,103,511 | |

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Children's Services For the Year Ended December 31, 2016

| | | Budgeted | Amo | ounts | | | ariance with inal Budget |
|---|----------------|-------------|--------|---------------------|-----------------|----|-----------------------------|
| | Original Final | | Actual | Positive/(Negative) | | | |
| Revenues | | | | | | | |
| Property and Other Local Taxes | \$ | 8,024,065 | \$ | 8,024,065 | \$ 8,317,374 | \$ | 293,309 |
| Charges for Services | | - | | - | 1,301,167 | | 1,301,167 |
| Intergovernmental | | 21,358,148 | | 21,358,148 | 18,547,396 | | (2,810,752) |
| Other | | 33,379 | | 33,379 | 180,380 | | 147,001 |
| Total Revenues | | 29,415,592 | | 29,415,592 | 28,346,317 | | (1,069,275) |
| <i>Expenditures</i> Current: Human Services | | 32,912,869 | | 35,871,870 | 30,519,739 | | 5,352,131 |
| Net Change in Fund Balance | | (3,497,277) | | (6,456,278) | (2,173,422) | | 4,282,856 |
| Fund Balance Beginning of Year | | 8,035,974 | | 8,035,974 | 8,035,974 | | - |
| Prior Year Encumbrances Appropriated | | 3,670,554 | | 3,670,554 | 3,670,554 | | - |
| Fund Balance End of Year | \$ | 8,209,251 | \$ | 5,250,250 | \$ 9,533,106 | \$ | 4,282,856 |

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Public Assistance For the Year Ended December 31, 2016

| | Budgeted | Amo | ounts | | Variance with Final Budget | |
|---|------------------|-----|-------------|------------------|-------------------------------|-----------------|
| | Original | | Final | Actual | | tive/(Negative) |
| Revenues | | | | | | |
| Intergovernmental | \$ 37,535,021 | \$ | 37,535,021 | \$ 31,920,565 | \$ | (5,614,456) |
| Other | 2,000,000 | | 2,000,000 | 2,653,612 | | 653,612 |
| Total Revenues | 39,535,021 | | 39,535,021 | 34,574,177 | | (4,960,844) |
| <i>Expenditures</i> Current: Human Services | 39,005,179 | | 41,505,179 | 38,707,888 | | 2,797,291 |
| Net Change in Fund Balance | 529,842 | | (1,970,158) | (4,133,711) | | (2,163,553) |
| Fund Balance Beginning of Year | 1,972,168 | | 1,972,168 | 1,972,168 | | - |
| Prior Year Encumbrances Appropriated | 2,356,660 | | 2,356,660 | 2,356,660 | | |
| Fund Balance End of Year | \$ 4,858,670 | \$ | 2,358,670 | \$ 195,117 | \$ | (2,163,553) |

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Justice System Sales Tax For the Year Ended December 31, 2016

| | Budgeted Amounts Original Final | | | | | Variance with Final Budget Positive/(Negative) | | |
|--------------------------------------|------------------------------------|-------------|----|-------------|----|--|-------|----------------|
| | | Original | | Final | | Actual | Posit | ive/(Negative) |
| Revenues | | | | | | | | |
| Permissive Sales Tax | \$ | 26,500,000 | \$ | 26,500,000 | \$ | 29,209,004 | \$ | 2,709,004 |
| Other | | - | | - | | 226,097 | | 226,097 |
| Total Revenues | | 26,500,000 | | 26,500,000 | | 29,435,101 | | 2,935,101 |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| General Government - | | | | | | | | |
| Legislative and Executive | | 4,913,804 | | 5,863,804 | | 5,763,414 | | 100,390 |
| Public Safety | | 26,784,121 | | 26,935,436 | | 25,961,236 | | 974,200 |
| 5 | | , , | | , , | | | | · · · · · · |
| Total Expenditures | | 31,697,925 | | 32,799,240 | | 31,724,650 | | 1,074,590 |
| Other Financing Sources | | | | | | | | |
| Transfers Out | | (151,316) | | - | | - | | - |
| Net Change in Fund Balance | | (5,349,241) | | (6,299,240) | | (2,289,549) | | 4,009,691 |
| Fund Balance Beginning of Year | | 8,655,759 | | 8,655,759 | | 8,655,759 | | - |
| Prior Year Encumbrances Appropriated | | 1,157,292 | | 1,157,292 | | 1,157,292 | | |
| Fund Balance End of Year | \$ | 4,463,810 | \$ | 3,513,811 | \$ | 7,523,502 | \$ | 4,009,691 |

Stark County, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2016

| AssetsCurrent Assets:Equity in Pooled Cash and Investments\$ 31,447,664 \$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | 0ther erprise unds 1,384,359 - 50,902 - - | Total \$ 32,832,023 500 47,139 4,919,166 15,833 | Internal Service Funds \$ 6,487,210 |
|--|--|--|---|
| AssetsCurrent Assets:Equity in Pooled Cash and Investments\$ 31,447,664 \$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | 1,384,359 | \$ 32,832,023 500 47,139 4,919,166 | |
| Current Assets:Equity in Pooled Cash and Investments\$ 31,447,664Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | - | 500 47,139 4,919,166 | \$ 6,487,210 - - |
| Equity in Pooled Cash and Investments\$ 31,447,664\$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | - | 500 47,139 4,919,166 | \$ 6,487,210 - |
| Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | - | 500 47,139 4,919,166 | - |
| Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | 50,902 | 4,919,166 | - |
| Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | 50,902 | , , | |
| Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818 | - | 15 833 | 1,004,021 |
| Prepaid Items 29,533 Materials and Supplies Inventory 6,818 | - | 10,000 | 22,118 |
| Materials and Supplies Inventory 6,818 | | 620,532 | - |
| | - | 29,533 | 1,038,563 |
| Total Current Assets 37,036,283 | - | 6,818 | |
| | 1,435,261 | 38,471,544 | 8,551,912 |
| Non-Current Assets: | | | |
| Land and Construction in Progress 3,023,422 | - | 3,023,422 | - |
| | 6,043,973 | 135,768,361 | |
| | 6,043,973 | 138,791,783 | |
| <i>Total Assets</i> 169,784,093 | 7,479,234 | 177,263,327 | 8,551,912 |
| Deferred Outflow of Resources | | | |
| Pension 1,950,392 | 62,202 | 2,012,594 | 104,386 |
| Liabilities | | | |
| Current Liabilities: | | | |
| Accounts Payable 96,219 | 39,913 | 136,132 | 9,125 |
| Accrued Wages 171,268 | 5,782 | 177,050 | 11,598 |
| Contracts Payable 486,717 | - | 486,717 | - |
| Retainage Payable 47,139 | - | 47,139 | - |
| Intergovernmental Payable 672,560 | 1,631 | 674,191 | 32,760 |
| Deposits Held and Due to Other Funds 500 | - | 500 | - |
| Interfund Payable 12,657 | - | 12,657 | - |
| Claims Payable - | - | - | 2,193,145 |
| Compensated Absences Payable 120,250 | 1,333 | 121,583 | - |
| Intergovernmental Loans Payable 1,496,018 | - | 1,496,018 | - |
| OPWC Loans Payable 145,027 | - | 145,027 | - |
| OWDA Loans Payable 930,555 | - | 930,555 | - |
| General Obligation Bonds Payable 1,490,302 | - | 1,490,302 | - |
| Total Current Liabilities 5,669,212 | 48,659 | 5,717,871 | 2,246,628 |
| Long-Term Liabilities: | | | |
| Compensated Absences Payable - Net of Current Portion 453,895 | 7,874 | 461,769 | 21,274 |
| Intergovernmental Loans Payable - Net of Current Portion 9,425,040 | - | 9,425,040 | - |
| Claims Payable - Net of Current Portion | - | - | 1,506,589 |
| OPWC Loans Payable - Net of Current Portion 687,171 | - | 687,171 | - |
| OWDA Loans Payable - Net of Current Portion 3,105,992 | - | 3,105,992 | - |
| General Obligation Bonds Payable - Net of Current Portion 4,307,667 | - | 4,307,667 | - |
| Net Pension Liability (See Note 11) 4,925,638 Total Long-Term Liabilities 22,905,403 | <u>157,089</u> 164,963 | 5,082,727 23,070,366 | 263,622 1,791,485 |
| 1000 Long-Term Luonunes | 104,905 | 23,070,300 | 1,791,405 |
| Total Liabilities 28,574,615 | 213,622 | 28,788,237 | 4,038,113 |
| Deferred Inflows of Resources | | | |
| Pension 189,352 | 6,039 | 195,391 | 10,134 |
| Net Position | | | |
| | 6,043,973 | 116,729,837 | - |
| Unrestricted 32,284,654 | 1,277,802 | 33,562,456 | 4,608,051 |
| Total Net Position \$ 142,970,518 \$ | 7,321,775 | \$ 150,292,293 | \$ 4,608,051 |

Stark County, Ohio

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2016

| | | Enterprise Funds | | Governmental Activities - |
|--|----------------|------------------------------|----------------|------------------------------|
| | Sewer | Other Enterprise Funds | Total | Internal Service Funds |
| Operating Revenues | | | | |
| Charges for Services | \$ 27,395,569 | \$ 803,752 | \$ 28,199,321 | \$ 19,302,237 |
| Other | 138,000 | 905 | 138,905 | 2,565,162 |
| Total Operating Revenues | 27,533,569 | 804,657 | 28,338,226 | 21,867,399 |
| Operating Expenses | | | | |
| Personal Services | 5,620,001 | 163,998 | 5,783,999 | 324,131 |
| Contractual Services | 7,762,481 | 469,324 | 8,231,805 | 2,353,056 |
| Materials and Supplies | 1,209,688 | 25,166 | 1,234,854 | 318 |
| Claims | - | - | - | 20,062,348 |
| Change in Workers Compensation Estimate | - | - | - | (1,108,242) |
| Depreciation | 5,064,365 | 194,254 | 5,258,619 | - |
| Other | 78,100 | 18,291 | 96,391 | 263,085 |
| Total Operating Expenses | 19,734,635 | 871,033 | 20,605,668 | 21,894,696 |
| Operating Income (Loss) | 7,798,934 | (66,376) | 7,732,558 | (27,297) |
| Non-Operating Revenues (Expense) | | | | |
| Loss on Disposal of Capital Assets | (231,420) | - | (231,420) | - |
| Interest and Fiscal Charges | (693,225) | (2,400) | (695,625) | - |
| Total Non-Operating Revenues (Expense) | (924,645) | (2,400) | (927,045) | |
| Income (Loss) Before Capital Contributions | 6,874,289 | (68,776) | 6,805,513 | (27,297) |
| Capital Contributions | 951,967 | | 951,967 | |
| Change in Net Position | 7,826,256 | (68,776) | 7,757,480 | (27,297) |
| Net Position Beginning of Year | 135,144,262 | 7,390,551 | 142,534,813 | 4,635,348 |
| Net Position End of Year | \$ 142,970,518 | \$ 7,321,775 | \$ 150,292,293 | \$ 4,608,051 |

Stark County, Ohio

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

| | Enterprise Funds Other | | | | | | Governmental Activities - | | |
|--|---------------------------|----------------------------|---------------------|-----------|-------|----------------------------|------------------------------|--------------|--|
| | | Sewer | Enterprise Funds | | Total | | Internal Service Funds | | |
| Cash Flows from Operating Activities | | | | | | | | | |
| Cash Received from Customers | \$ | 27,062,139 | \$ | 802,201 | \$ | 27,864,340 | \$ | 19,302,237 | |
| Cash Received from Other Operating Receipts | Ŷ | 122,167 | Ψ | 905 | φ | 123,072 | Ψ | 1,539,023 | |
| Cash Received for Special Assessments | | 247,619 | | _ | | 247,619 | | - | |
| Cash Payments to Suppliers for Goods and Services | | (1,190,870) | | (18,959) | | (1,209,829) | | (318) | |
| Cash Payments to Employees for Services and Benefits | | (5,456,996) | | (186,047) | | (5,643,043) | | (306,769) | |
| Cash Payments for Contractual Services | | (7,910,885) | | (473,032) | | (8,383,917) | | (3,946,720) | |
| Cash Payments for Claims | | - | | - | | - | | (19,928,182) | |
| Other Cash Payments | | (78, 100) | | (18,291) | | (96,391) | | (263,085) | |
| Net Cash Provided by (Used for) Operating Activities | | 12,795,074 | | 106,777 | | 12,901,851 | | (3,603,814) | |
| Cash Flows from Noncapital Financing Activities | | | | | | | | | |
| Operating Grants Received | | _ | | 14,560 | | 14,560 | | _ | |
| Advances Out | | (610) | | 14,500 | | (610) | | _ | |
| Net Cash Provided by (Used for) Noncapital Financing Activities | | (610) | | 14,560 | | 13,950 | | - | |
| Cash Flows from Capital and Related Financing Activities | | | | | | | | | |
| Capital Grants | | 248,250 | | | | 248,250 | | | |
| Proceeds of OPWC Loans | | 248,230 | | - | | 293,239 | | - | |
| Payment for Capital Acquisitions | | (2,225,544) | | - | | (2,225,544) | | - | |
| Principal Payments on Debt | | (2,223,344) (4,401,737) | | (80,000) | | (2,223,344) (4,481,737) | | - | |
| Interest Payments on Debt | | (4,401,737) | | (2,400) | | (695,625) | | - | |
| Net Cash Used for Capital and Related Financing Activities | | (6,779,017) | | (82,400) | | (6,861,417) | | - | |
| Net Cash Osea for Capital and Related Financing Activities | | (0,779,017) | | (82,400) | | (0,001,417) | | - | |
| Net Increase (Decrease) in Cash and Investments | | 6,015,447 | | 38,937 | | 6,054,384 | | (3,603,814) | |
| Cash and Investments Beginning of Year | | 25,432,717 | | 1,345,422 | | 26,778,139 | | 10,091,024 | |
| Cash and Investments End of Year | \$ | 31,448,164 | \$ | 1,384,359 | \$ | 32,832,523 | \$ | 6,487,210 | |
| Note: Cash and Investments does not include Cash and Investments w | ith Esci | row Agents. | | | | | | | |
| Reconciliation of Operating Income (Loss) to Net Cash | | - | | | | | | | |
| Provided by (Used for) Operating Activities | | | | | | | | | |
| Operating Income (Loss) | \$ | 7,798,934 | \$ | (66,376) | \$ | 7,732,558 | \$ | (27,297) | |

| Operating Income (Loss) | \$ 7,798,934 | \$ (66,376) | \$ 7,732,558 | \$ (27,297) |
|--|------------------|----------------|------------------|-------------------|
| Adjustments: | | | | |
| Depreciation | 5,064,365 | 194,254 | 5,258,619 | - |
| (Increase) Decrease in Assets: | | | | |
| Accounts Receivable | (333,430) | (1,551) | (334,981) | (1,004,021) |
| Intergovernmental Receivable | (15,833) | - | (15,833) | (22,118) |
| Prepaid Items | - | - | - | (1,038,563) |
| Special Assessments Receivable | 247,619 | - | 247,619 | - |
| Materials and Supplies Inventory | (1,616) | - | (1,616) | - |
| Net Pension Asset | 10,817 | 425 | 11,242 | 574 |
| Deferred Outflows - Pension | (1,329,398) | (37,795) | (1,367,193) | (71,413) |
| Increase (Decrease) in Liabilities: | | | | |
| Accounts Payable | (20,502) | 2,499 | (18,003) | 7,044 |
| Accrued Wages | 17,410 | (788) | 16,622 | 1,519 |
| Claims Payable | - | - | - | (974,076) |
| Compensated Absences Payable | (48,177) | (4,999) | (53,176) | 4,346 |
| Intergovernmental Payable | (123,831) | (1,064) | (124,895) | (563,144) |
| Deferred Inflows - Pension | 124,192 | 3,478 | 127,670 | 6,674 |
| Net Pension Liability | 1,404,524 | 18,694 | 1,423,218 | 76,661 |
| Net Cash Provided by (Used For) Operating Activities | \$ 12,795,074 | \$ 106,777 | \$ 12,901,851 | \$ (3,603,814) |

Noncash Capital Financing Activities:

The County purchased \$486,717 and \$337,490 of capital assets on account in 2016 and 2015, respectively.

The County received \$703,714 in capital asset donations in the sewer fund during 2016. See accompanying notes to the basic financial statements.

Stark County, Ohio *Statement of Fiduciary Net Position*

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2016

| | Priva | ate Purpose | | |
|---|--------------|-------------|----|-------------|
| | | Trust | Α | gency Funds |
| <i>Assets</i> Equity in Pooled Cash and Investments | \$ | 127,640 | \$ | 26,703,841 |
| Cash and Investments in Segregated Accounts | Ψ | - | Ψ | 2,305,051 |
| Intergovernmental Receivable | | - | | 10,889,290 |
| Taxes Receivable | | - | | 380,721,358 |
| Special Assessments Receivable | | - | | 16,577,948 |
| Total Assets | | 127,640 | \$ | 437,197,488 |
| Liabilities | | | | |
| Intergovernmental Payable | | - | \$ | 417,311,827 |
| Deposits Held and Due to Others | | - | | 3,211,085 |
| Undistributed Monies | | - | | 16,674,576 |
| Total Liabilities | | - | \$ | 437,197,488 |
| <i>Net Position</i> Held in Trust for Private Purposes | \$ | 127,640 | | |
| |) | | | |

Stark County, Ohio

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2016

| | ite Purpose Trust | |
|--------------------------------|----------------------|--|
| Net Position Beginning of Year | \$ 127,640 | |
| Net Position End of Year | \$ 127,640 | |

Statement of Net Position The Workshops, Incorporated - Component Unit December 31, 2016

| Assets | |
|-------------------------------------|-----------------|
| Cash and Cash Equivalents | \$ 255,021 |
| Accounts Receivable | 646,179 |
| Inventories | 19,943 |
| Investments | 777,038 |
| Prepaid Expenses | 27,332 |
| Property and Equipment: | |
| Operational Equipment | 678,200 |
| Administrative Office Equipment | 130,412 |
| Administrative Software | 85,756 |
| Administrative Office Furniture | 17,513 |
| Building Improvements | 46,941 |
| | 958,822 |
| Accumulated Depreciation | (795,988) |
| | 162,834 |
| Total Assets | \$ 1,888,347 |
| Liabilities and Net Position | |
| Liabilities | |
| Accounts Payable | \$ 26,952 |
| Accrued Expenses: | , |
| Wages | 70,681 |
| Payroll Taxes | 30,520 |
| Workers' Compensation | 2,100 |
| Sales Tax | 2,319 |
| Custodial Accounts | 10,170 |
| Total Liabilities | 142,742 |
| | |
| Unrestricted Net Position | 1,744,269 |
| Temporarily Restricted Net Position | 1,336 |
| Total Net Position | 1,745,605 |
| Total Liabilities and Net Position | \$ 1,888,347 |

Statement of Activities The Workshops, Incorporated - Component Unit December 31, 2016

| Changes in Net Position Revenues | |
|--|-----------------|
| Sales and Services | \$ 2,967,382 |
| Investment Income | 19,691 |
| Medicaid Revenue | 89,888 |
| Gain on Investments Reported at Fair Value | 16,996 |
| In-Kind Contributions | 3,118,118 |
| Other | 89,085 |
| Total Revenues | 6,301,160 |
| Expenses | |
| Program Services: | |
| Rehabilitation and Training | 5,353,410 |
| Supporting Services: | |
| General and Administration | 622,623 |
| Total Expenses | 5,976,033 |
| Change in Net Position | 325,127 |
| Net Position at Beginning of Year | 1,420,478 |
| Net Position End of Year | \$ 1,745,605 |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 1. THE COUNTY AND REPORTING ENTITY

Stark County (County) is a political subdivision of the State of Ohio. The County was formed by an act of the Ohio General Assembly in 1808. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer. In addition, there are seven other elected administrative officials, each of whom is independent as set forth in Ohio law. These officials are the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, and Treasurer. Also elected, to oversee the district's justice system, are five Common Pleas Court Judges, three Domestic Relations Court Judges, and one Probate Court Judge.

Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this includes the Department of Job and Family Services, the Children's Services Board, the Board of Developmental Disabilities, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

The following potential component units are not part of the County's reporting entity and are excluded from the accompanying financial statements. All are legally separate from the County. None are fiscally dependent on the County. The County is not financially responsible for any of these entities:

Stark Metropolitan Housing Authority Stark County Educational Service Center Stark Development Board

Discretely Presented Component Units The component unit column in the basic financial statements identifies the financial data of the County's component units: the Stark County Port Authority and the Stark County Land Reutilization Corporation. Another component unit of the County is the Workshops, Incorporated, and stand alone statements are used to present its financial data. These organizations are presented in Notes 25, 26 and 27 to the basic financial statements. They are reported separately to emphasize that they are legally separate from the County. The Stark County Transportation Improvement District ("District") was developed in 1997. The District also qualifies as a discretely presented component unit, however has not been presented in the financial statements or note disclosures as it is considered immaterial.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

> *The Workshops, Incorporated (Workshop)* - The Workshop is a legally separate non-governmental, notfor-profit organization, served by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Stark County Board of Developmental Disabilities, provides a comprehensive program of services, including employment for developmentally disabled citizens. The Stark County Board of DD provides the Workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, various financial reporting, and other funds as necessary for the operation of the Workshop. The Workshop is fiscally dependent on the County. Also, the nature and significance of the relationship between the Workshop and County is such that exclusion of the Workshop within the financial statements would cause the statements to be misleading or incomplete. Based on these two criteria the Workshop is reflected as a component unit of the County. Separately issued financial statements can be obtained from The Workshops Incorporated, 2950 Whipple Avenue, NW, Canton, Ohio 44708.

> *The Stark County Port Authority (Authority)* - The Authority promotes economic development within the County. Its board is appointed by the County Commissioners, whom also can remove appointed members at will. The Authority is fiscally dependent on the County. Based on this relationship, the Authority is a component unit of the County. Separately issued financial statements can be obtained from the Stark County Port Authority, 116 Cleveland Ave. NW, Suite 600, Canton, Ohio 44702.

The Stark County Land Reutilization Corporation (Land Bank) - The Land Bank is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Land Bank under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Land Bank is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout the County. The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Land Bank, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Land Bank has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Board of Directors is primarily made up of elected officials of the County. Separately issued financial statements can be obtained from the Land Bank by contacting Alexander Zumbar, Stark County Treasurer, 110 Central Plaza South, Canton, Ohio 44702.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The County is associated with certain organizations which are defined as joint ventures, jointly governed organizations, or related organizations. These organizations are presented in Notes 20, 21 and 22 to the basic financial statements. These organizations are:

Multi-County Juvenile Attention System Stark Council of Governments Stark County Regional Planning Commission Stark-Tuscarawas-Wayne Joint Solid Waste Management District Community Improvement Corporation of Stark County Akron-Canton Regional Airport Stark County Tax Incentive Review Council Northeast Ohio Trade and Economic Consortium Northeast Ohio Four County Regional Planning and Development Organization Stark Area Regional Transit Authority Northeast Ohio Network Stark Regional Community Corrections Center Stark County Public Library Stark County Park District

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as agency funds within the basic financial statements:

Stark Council of Governments Stark County District Board of Health Stark County Regional Planning Commission Multi-County Juvenile Attention System Stark County Park District Stark Soil and Water Conservation District Stark Regional Community Corrections Center

Information in the following notes to the basic financial statements relates in general to the primary government. Information related to the operation of the component units is specifically identified.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The Statement of Net Position and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds and other internal activities within "activity" types, are eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation of the government-wide financial statements. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Net position should be reported as restricted when constraints placed on its net position use is either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for special programs result from special revenue funds and the restrictions on their use, along with a restriction in the general fund on unclaimed monies.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The Internal Service Fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental Funds</u> Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

General - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Board of Developmental Disabilities - The Board of Developmental Disabilities Fund accounts for the operations of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources are a County-wide property tax levy and Federal and State grants.

Mental Health - The Mental Health Fund accounts for a County-wide property tax levy and Federal and State grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Children's Services - The Children's Services Fund accounts for a County-wide property tax levy, Federal and State grants, support collections, Veteran's Administration and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

Public Assistance - The Public Assistance Fund accounts for various Federal and State grants used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

Justice System Sales Tax - The Justice System Sales Tax Fund accounts for revenue from the sales and use tax to be used strictly for criminal justice expenditures.

The other governmental funds of the County account for grants and other resources to which the County is bound to observe constraints imposed upon the use of the resources.

<u>Proprietary Funds</u> Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Other enterprise funds of the County account for operations that are financed and operated in a manner similar to private business enterprises. The County has presented the following major proprietary fund:

Sewer - The sewer fund accounts for sanitary sewer services provided to individuals and commercial users in the County. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County account for the water services provided to users within the County, along with charges to other entities, and the associated costs, for performing criminal background checks on individuals.

Internal Service Funds - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds report on self-insurance programs which provide medical and liability benefits and worker's compensation to the employees of the County.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are, therefore, not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The private-purpose trust funds are for monies received in trust by: the Board of Developmental Disabilities and George C. Brissel Trust. The County's agency funds are mainly used for the collection and distribution of taxes, along with the County Park District, Health District, Multi-County Juvenile Attention System, and several other related entities described in Note 1.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

C. Measurement Focus

<u>Government-wide Financial Statements</u> The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

The private purpose trust funds are reported using the economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting, while governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

<u>Revenues - Exchange and Non-exchange Transactions</u> Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 7), interest, federal and state grants and subsidies, state-levied, locally-shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Inflows of Resources and Deferred Outflows of Resources In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, the statements of net position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the County, deferred inflows of resources include property taxes, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2016, but which were levied to finance 2017 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes delinquent property taxes, intergovernmental grants, special assessments and sales tax. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 11).

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control has been established by the Commissioners at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

F. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity and Pooled Cash and Investments" on the financial statements.

During 2016, investments were limited to federal agency securities, manuscript bonds, money markets, a treasury note, bonds and STAR Ohio. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts are reported at cost.

During 2016, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

The County also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance with no term commitment on deposits.

Following Ohio statutes, the County has by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2016 amounted to \$1,638,369, which includes \$1,540,067 assigned from other County funds.

The County utilizes a financial institution to service bonded debt as principal and interest payments come due and to hold retainage. The balance in these accounts is presented on the financial statements as "Cash and Investments with Fiscal and Escrow Agents." The County has segregated bank accounts for monies held separate from the County treasury. These depository accounts are presented as "Cash and Investments in Segregated Accounts."

For presentation on financial statements, funds included within the Treasurer's cash management pool and investments with an original maturity of three months or less are presented on the financial statements as "Equity in Pooled Cash and Investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

G. Inventory

Inventory is valued at cost using the first-in, first-out method. Inventory is recorded as an expenditure/expense when consumed. Inventory consists of expendable supplies.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2016, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which services are consumed.

I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

| Description | Governmental Activities Estimated Lives | Business-Type Activities Estimated Lives |
|-----------------------------------|--|---|
| Improvements Other than Buildings | 15 years | 15 years |
| Buildings and Improvements | 30 - 50 years | 30 - 50 years |
| Furniture, Fixtures and Equipment | 5 - 15 years | 5 - 15 years |
| Sewer Rights | - | 40 years |
| Infrastructure | 30 - 50 years | 30 - 50 years |

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their aquisition values as of the date received. The County maintains a capitalization threshold of five thousand dollars with the exception of land, as land is listed regardless of cost, and a capitalization threshold of one hundred thousand dollars for infrastructure. The County's governmental infrastructure assets consist of roads and bridges. The County's business-type infrastructure assets consist of sanitary sewers and water lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are reported as "due to/due from other funds." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

K. Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences* as explained by Interpretation No. 6 of the GASB, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. Vacation benefits are accrued as a liability, as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner, and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

Bonds, loans and capital leases are recognized as a liability when due, in the fund financial statements.

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

N. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints placed on the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Assigned Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the County Commissioners. The County Commissioners have by resolution authorized the Auditor to assign fund balance. The County Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

O. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues represent service charges for county sewer, county water, Sheriff webcheck, workers' compensation and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as nonoperating.

Q. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction, or capital asset transfers from governmental activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

R. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2016.

T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

U. Implementation of New Accounting Policies

For the year ended December 31, 2016, the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, GASB Statement No. 77, Tax Abatement Disclosures, GASB Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, and GASB Statement No. 79, Certain External Investment Pools and Pool Participants.*

GASB Statement No. 72 clarifies the definition of fair value for financial reporting purposes, establishes general principles for measuring fair value, provides additional fair value application guidance, and enhances disclosures about fair value measurements. These changes were incorporated in the County's fiscal year 2016 note disclosures; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 73 establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68 as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also clarifies the application of certain provisions of GASB Statements 67 and 68. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the County.

GASB Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of this statement did not result in any change in the County's financial statements as the County does not have any material GASB Statement No. 77 tax abatements (total abatements for 2016 were \$297,983).

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multiple-employer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the County.

GASB Statement No. 79 establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement provides accounting and financial reporting guidance also establishes additional note disclosure requirements for governments that participate in those pools. The County participates in STAR Ohio which implemented GASB Statement No. 79 for fiscal year 2016. The County incorporated the corresponding GASB 79 guidance into their fiscal year 2016 financial statements; however, there was no effect on beginning net position/fund balance.

NOTE 3. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) are presented in the basic financial statements for the General Fund and the Major Special Revenue Funds.

The major differences between the budget basis and the GAAP basis are:

- a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- c) Encumbrances are treated as expenditures for all funds (budget) rather than as a restricted, assigned or committed fund balance for governmental fund types (GAAP).
- d) Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Adjustments necessary to convert the results of operations at the end of the year 2016 on the Budget basis to the GAAP basis are as follows:

| | General | Board of Developmental Disabilities | | Developmental Mental | | | | Public Assistance | | Justice System Sales Tax | |
|---|--|---|--|----------------------|--|----|--|----------------------|--|--------------------------------|--|
| GAAP Basis | \$ (446,275) | \$ | 1,056,929 | \$ | 5,798,185 | \$ | 2,162,788 | \$ | (3,320,255) | \$ | (425,671) |
| Net Adjustment for Revenue Accruals Net Adjustment for Expenditure Accruals Funds Budgeted Elsewhere * Adjustment for Encumbrances | 347,654 (935) (1,311,339) (4,239,298) | | 2,741,690 439,299 - (1,206,709) | | (3,789,797) (527,982) - (7,752,516) | | (201,793) (182,494) - (3,951,923) | | 7,898,471 (6,741,877) - (1,970,050) | | (197,545) (692,708) - (973,625) |
| Budget Basis | \$ (5,650,193) | \$ | 3,031,209 | \$ | (6,272,110) | \$ | (2,173,422) | \$ | (4,133,711) | \$ | (2,289,549) |

*As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes Real Estate Overpayment, Rotary Abstract Fee, Unclaimed Money, Building Inspection, Sheriff's Policing Rotary, Personal Tax Overpayment, Forfeiture of Subdivision Bond, Certificate of Title Administration and Recorder's Equipment funds.

NOTE 4. FUND DEFICIT

At December 31, 2016, the Engineer's Construction capital projects fund had a deficit fund balance of \$185,446 as a result of adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

NOTE 5. DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State Statute into three categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Interim monies can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States; Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 2. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent, be marked to market daily, and that the term of the agreement must not exceed 30 days.
- 3. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County.
- 4. Time certificates of deposit, savings or deposit accounts, including but not limited to passbook accounts.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institution.
- 6. The State Treasurer's investment pool (STAR Ohio) and STAR Plus.
- 7. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in section (1) or (2) or cash or both securities and cash, equal value for equal value.
- 8. High grade commercial paper in an amount not to exceed 5 percent of the County total average portfolio.
- 9. Banker's acceptances for a period not to exceed 270 days and in an amount not to exceed 10 percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

Safety of principal shall be the most important objective of the County's investment program. The investment of County money shall be conducted in a manner that seeks to ensure preservation of capital in the portfolio within the context of the following criteria:

<u>Credit Risk (default risk)</u> – Credit risk is the risk of loss due to the failure of a security issuer to pay principal or interest, or the failure of the issuer to make timely payments of principal or interest. Credit risk shall be minimized by (1) diversifying investments by the obligor, (2) ensuring that minimum quality ratings required by the County Depository Law exist prior to the purchase of commercial paper notes, bankers acceptances, no-load money market mutual funds and debt interests issued by foreign nations, (3) ensuring that certificates of deposit and savings or deposit accounts are collateralized as required by law, and (4) obtaining delivery to the Investing Authority or an appropriate custodian of securities purchased subject to a repurchase agreement.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

<u>Market risk (interest rate risk)</u> – The market value of securities in the portfolio will fluctuate as the general level of interest rates changes. The effect of changes in general interest rate levels shall be minimized by (1) maintaining adequate liquidity so that current obligations of the County may be met without selling securities prior to their maturity, and (2) diversification of investments as to maturity, obligor and type.

With the exception of direct obligations of the U.S. Treasury, direct obligations of U.S. federal agencies and instrumentalities, and interests in STAR Ohio, no more than 40 percent of the total portfolio shall be invested in a single type of security, and with the exception of U.S. Treasury obligations, and STAR Ohio, no more than 40 percent of the total portfolio shall be invested in securities of a single issuer; provided that the foregoing limits shall not apply to temporary balances maintained by the County in depository accounts with a financial institution that serves as a depository for public monies of the County to the extent that the deposits are insured or fully collateralized in accordance with the County Depository Law.

A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned. At year-end, the carrying amount of the County's deposits was \$25,580,828 and the bank balance was \$39,184,966 which includes \$191,359 invested in a STAR Plus account. Of the bank balance \$2,870,739 was covered by Federal depository insurance and \$36,314,227 was exposed to custodial credit risk. These balances were uninsured, but collateralized with securities held in single financial institution collateral pools in the name of the respective depository bank and pledged as a pool of collateral against all the public monies it holds. All County demand deposits were either insured or collateralized, in accordance with state law and the County's investment policy.

B. Investments

| | Measurement | | | | |
|-------------------|----------------|---------------|---------------|---------------|-------------|
| Investment Type | Amount | Less Than 1 | 1-2 | Over 3 | Portfolio % |
| FHLB Notes | \$28,094,056 | \$7,505,708 | \$11,069,046 | \$9,519,302 | 16.64% |
| FFCB Notes | 21,187,142 | 4,201,950 | 10,992,265 | 5,992,927 | 12.55% |
| FHLM Notes | 25,115,815 | 3,003,983 | 1,246,513 | 20,865,319 | 14.87% |
| FNMA Notes | 39,902,862 | 3,000,106 | 8,059,138 | 28,843,618 | 23.63% |
| STAR Ohio | 40,637,588 | 40,637,588 | - | - | 24.06% |
| Money Markets | 10,452,698 | 10,452,698 | - | - | 6.19% |
| Treasury Note | 2,280,828 | 1,144,385 | - | 1,136,443 | 1.35% |
| Bonds | 1,200,000 | 700,000 | | 500,000 | 0.71% |
| Total Investments | \$ 168,870,989 | \$ 70,646,418 | \$ 31,366,962 | \$ 66,857,609 | 100.00% |

As of December 31, 2016, the primary government had the following investments (based on quoted market prices) and maturities:

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the County's recurring fair value measurements as of December 31, 2016. As discussed further in Note 2, STAR Ohio is reported at its share price. All other investments of the County are valued using quoted market prices (Level 1 inputs).

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Interest Rate Risk - The Ohio Revised Code and the Investment and Depository Policy of the County limit purchase of securities to those with a maturity of no more than five years from the date of purchase unless matched to specific obligations or debt of the County.

<u>Credit Risk</u> – To mitigate the risk of loss due to the failure of a security issuer to pay or make timely payments of principal or interest, the County's policy for reducing credit risk ensures that minimum credit quality ratings exist prior to the purchase of investments. The ORC limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations at the time of purchase. All federal agency notes had a rating of AAA from S&P Global Ratings and Aaa from Moody's. S&P Global Ratings has assigned STAR Ohio an AAAm money market rating. The County had investments in five other money market accounts at year-end, each rated AAAm by Standard & Poor's. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2016, is 52 days and carries a rating of AAAm by Standard and Poor's.

<u>Concentration of Credit Risk</u> – The County's investment policy provides for diversification to avoid undue concentration in securities of one type or securities of one financial institution. This restriction does not apply to obligations guaranteed by the U.S. Government. Refer to the previous table for diversification.

<u>Custodial Credit Risk</u> - For an investment, the custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. To lessen custodial risk, it is the County's policy to purchase its investments only through an approved broker/dealer or institution. No more than 40 percent of the total portfolio can be invested in the securities of a single issuer. Further, payment for investments is made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee.

NOTE 6. PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2016 for real and public utility property taxes represents collections of the 2015 taxes.

2016 real property taxes were levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes which became a lien December 31, 2015, are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2016, was \$11.50 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2016 property tax receipts were based are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

| Real Property Public Utility Personal Property | \$ 6,765,180,760 422,157,620 |
|---|------------------------------------|
| Total Assessed Value | \$ 7,187,338,380 |

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the County. The County Auditor periodically remits to the County its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2016, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2016 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

NOTE 7. SALES AND USE TAX

A .5 percent sales tax was passed in the November 2011 general election. The proceeds of the tax were credited to the Justice System Sales Tax Fund. Sales and use taxes revenue recognized in 2016 totaled \$33,528,718 including monies attributable to state motor vehicle licensing sales. \$29,382,665 of this total was attributable to the County sales and use tax.

NOTE 8. RECEIVABLES

Receivables at December 31, 2016 consisted of taxes, accounts (billings for user charged services including unbilled utility services), special assessments, interfund, loans and intergovernmental receivables arising from grants, entitlements, and shared revenues. Receivables are considered collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

NOTE 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. These risks are covered by commercial insurance policies purchased from independent third parties. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

The County has elected to provide medical benefits through a self-insured program. Maintenance of these benefits is accounted for in the Self Insurance internal service fund. An excess coverage insurance (stop loss) policy covers annual claims in excess of \$200,000 per individual and \$23,544,121 for the County as a whole. Incurred but unreported claims of \$2,048,303 as of December 31, 2016 were accrued as a liability.

The County participated in the State Workers' Compensation prospective rating plan during 2016. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for employees injured. Incurred but not reported claims of \$1,651,431 have been accrued as a liability at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The total claims liability of \$3,699,734 reported in the internal service funds at December 31, 2016, is based on the requirements of GASB Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimates were not affected by incremental claims adjustment expenses and do not include other allocated or unallocated claims adjustment expenses.

Changes in the funds' claims liability amounts for 2015 and 2016 were:

| Balance at | | | |
|--------------|--------------------------------------|---|---|
| Beginning | Current Year | Claim | Balance at |
| of Year | Claims | Payments | End of Year |
| \$ 5,396,850 | \$ 18,939,508 | \$ 19,662,548 | \$ 4,673,810 |
| 4,673,810 | 18,954,106 | 19,928,182 | 3,699,734 |
| | Beginning of Year \$ 5,396,850 | BeginningCurrent Yearof YearClaims\$ 5,396,850\$ 18,939,508 | BeginningCurrent YearClaimof YearClaimsPayments\$ 5,396,850\$ 18,939,508\$ 19,662,548 |

NOTE 10. CAPITAL ASSETS

Capital Asset activity for the year ending December 31, 2016 was as follows:

| | Balance 1/1/2016 | | Additions | Deletions | Balance 12/31/2016 |
|---|-------------------------|----|--------------|--------------------|---------------------------|
| Governmental activities: | | | | | |
| Capital assets not being depreciated: | | | | | |
| Land | \$ 16,398,630 | \$ | 145,367 | \$ (25,600) | \$ 16,518,397 |
| Construction in progress | 12,131,318 | _ | 16,175,023 | (12,748,827) | 15,557,514 |
| Total capital assets not being depreciated | 28,529,948 | | 16,320,390 | (12,774,427) | 32,075,911 |
| Other capital assets: | | | | | |
| Buildings and improvements | 86,961,997 | | 8,834,700 | (2,455,071) | 93,341,626 |
| Improvements other than buildings | 2,839,294 | | 8,900 | (4,000) | 2,844,194 |
| Furniture, fixtures and equipment | 41,009,330 | | 1,940,628 | (1,400,619) | 41,549,339 |
| Infrastructure | 206,563,917 | | 7,465,093 | (1,548,150) | 212,480,860 |
| Total other capital assets | 337,374,538 | | 18,249,321 | (5,407,840) | 350,216,019 |
| Accumulated depreciation: | | | | | |
| Buildings and improvements | (51,514,166) | | (2,586,995) | 1,590,863 | (52,510,298) |
| Improvements other than buildings | (1,716,888) | | (111,901) | 4,000 | (1,824,789) |
| Furniture, fixtures and equipment | (30,948,223) | | (2,525,584) | 1,394,692 | (32,079,115) |
| Infrastructure | (91,506,257) | | (8,283,629) | 928,747 | (98,861,139) |
| Total accumulated depreciation | (175,685,534) | | (13,508,109) | 3,918,302 | (185,275,341) |
| Other capital assets, net | 161,689,004 | | 4,741,212 | (1,489,538) | 164,940,678 |
| Governmental activities capital assets, net | \$ 190,218,952 | \$ | 21,061,602 | \$ (14,263,965) | \$ 197,016,589 |

STARK COUNTY, OHIO *Notes to the Basic Financial Statements*

For the Year Ended December 31, 2016

Depreciation expense was charged to functions as follows:

| Governmental Activities: | |
|----------------------------|------------------|
| Legislative and Executive | \$ 832,855 |
| Judicial | 195,913 |
| Public Safety | 1,703,965 |
| Public Works | 9,513,862 |
| Health | 961,061 |
| Human Services | 300,453 |
| Total Depreciation Expense | \$ 13,508,109 |
| | |

| Sewer | \$ 5,064,365 |
|----------------------------|-----------------|
| Other | 194,254 |
| Total Depreciation Expense | \$ 5,258,619 |

Capital Asset activity for the year ending December 31, 2016 continued:

| | Balance 1/1/2016 | | Additions | | Deletions | Balance 12/31/2016 |
|--|---------------------|---------------|-----------|-------------|-------------------|---------------------------|
| Business-type activities: | | | | | | |
| Capital assets not being depreciated: | | | | | | |
| Land | \$ | 580,327 | \$ | - | \$ - | \$ 580,327 |
| Construction in progress | | 2,378,733 | | 2,110,963 | (2,046,601) | 2,443,095 |
| Total capital assets not being depreciated | | 2,959,060 | | 2,110,963 | (2,046,601) | 3,023,422 |
| Other capital assets: | | | | | | |
| Buildings and improvements | | 8,349,430 | | - | - | 8,349,430 |
| Improvements other than buildings | | 1,266,813 | | - | - | 1,266,813 |
| Furniture, fixtures and equipment | | 5,904,986 | | 413,804 | (132,290) | 6,186,500 |
| Sewer Rights | | 29,955,988 | | - | - | 29,955,988 |
| Infrastructure | | 194,055,245 | | 2,600,319 | (699,922) | 195,955,642 |
| Total other capital assets | | 239,532,462 | | 3,014,123 | (832,212) | 241,714,373 |
| Accumulated depreciation: | | | | | | |
| Buildings and improvements | | (4,530,297) | | (166,512) | - | (4,696,809) |
| Improvements other than buildings | | (1,041,788) | | (81,381) | - | (1,123,169) |
| Furniture, fixtures and equipment | | (4,771,965) | | (425,067) | 131,017 | (5,066,015) |
| Sewer Rights | | (7,919,003) | | (748,900) | - | (8,667,903) |
| Infrastructure | | (83,025,135) | | (3,836,756) | 469,775 | (86,392,116) |
| Total accumulated depreciation | | (101,288,188) | | (5,258,616) | 600,792 | (105,946,012) |
| Other capital assets, net | | 138,244,274 | | (2,244,493) | (231,420) | 135,768,361 |
| Business-type activities capital assets, net | \$ | 141,203,334 | \$ | (133,530) | \$ (2,278,021) | \$ 138,791,783 |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 11. DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual basis of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multipleemployer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

| Group A | Group B | Group C |
|---|---|---|
| Eligible to retire prior to | 20 years of service credit prior to | Members not in other Groups |
| January 7, 2013 or five years | January 7, 2013 or eligible to retire | and members hired on or after |
| after January 7, 2013 | ten years after January 7, 2013 | January 7, 2013 |
| State and Local | State and Local | State and Local |
| Age and Service Requirements: | Age and Service Requirements: | Age and Service Requirements: |
| Age 60 with 60 months of service credit | Age 60 with 60 months of service credit | Age 57 with 25 years of service credit |
| or Age 55 with 25 years of service credit | or Age 55 with 25 years of service credit | or Age 62 with 5 years of service credit |
| Formula: | Formula: | Formula: |
| 2.2% of FAS multiplied by years of | 2.2% of FAS multiplied by years of | 2.2% of FAS multiplied by years of |
| service for the first 30 years and 2.5% | service for the first 30 years and 2.5% | service for the first 35 years and 2.5% |
| for service years in excess of 30 | for service years in excess of 30 | for service years in excess of 35 |
| Public Safety | Public Safety | Public Safety |
| Age and Service Requirements: | Age and Service Requirements: | Age and Service Requirements: |
| Age 48 with 25 years of service credit | Age 48 with 25 years of service credit | Age 52 with 25 years of service credit |
| or Age 52 with 15 years of service credit | or Age 52 with 15 years of service credit | or Age 56 with 15 years of service credit |
| Law Enforcement | Law Enforcement | Law Enforcement |
| Age and Service Requirements: | Age and Service Requirements: | Age and Service Requirements: |
| Age 52 with 15 years of service credit | Age 48 with 25 years of service credit | Age 48 with 25 years of service credit |
| | or Age 52 with 15 years of service credit | or Age 56 with 15 years of service credit |
| Public Safety and Law Enforcement | Public Safety and Law Enforcement | Public Safety and Law Enforcement |
| Formula: | Formula: | Formula: |
| 2.5% of FAS multiplied by years of | 2.5% of FAS multiplied by years of | 2.5% of FAS multiplied by years of |
| service for the first 25 years and 2.1% | service for the first 25 years and 2.1% | service for the first 25 years and 2.1% |
| for service years in excess of 25 | for service years in excess of 25 | for service years in excess of 25 |

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

| | State and Local | | Public Safety | | Law Enforcement | |
|---|--------------------|----|------------------|---|--------------------|--|
| 2016 Statutory Maximum Contribution Rates | | _ | | | | |
| Employer | 14.00 % | 6 | 18.10 | % | 18.10 % | |
| Employee | 10.00 % | 6 | * | | ** | |
| 2016 Actual Contribution Rates | | | | | | |
| Employer: | | | | | | |
| Pension | 12.00 % | 6 | 16.10 | % | 16.10 % | |
| Post-employment Health Care Benefits | 2.00 | | 2.00 | | 2.00 | |
| Total Employer | 14.00 % | ⁄0 | 18.10 | % | 18.10 % | |
| Employee | 10.00 % | 6 | 12.00 | % | 13.00 % | |

* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$11,551,941 for 2016. Of this amount, \$950,419 is reported as an intergovernmental payable.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – The County participates in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and was increased one percent each year until it reached 14 percent on July 1, 2016. Plan members were required to contribute 13 percent of their covered salary for the period from January 1, 2016 through June 30, 2016 and 14 percent of their covered salary for the period from July 1, 2016 through December 31, 2016. The County was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2016 contribution rates were equal to the statutory maximum rates.

The County's contractually required contribution to STRS was \$457,126 for 2016. Of this amount \$21,292 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. STRS net pension liability was measured as of June 30, 2016, and total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

| | | OPERS | | | | | |
|---|----|-----------------|------|-------------|-------|-------------|--|
| | T | raditional Plan | STRS | | Total | | |
| Proportionate Share of the Net | | | | | | | |
| Pension Liability | \$ | 113,221,249 | \$ | 10,340,895 | \$ | 123,562,144 | |
| Proportion of the Net Pension Liability | | 0.65365478% | | 0.03089323% | | | |
| Pension Expense | \$ | 15,389,962 | \$ | 1,234,263 | \$ | 16,624,225 | |

At December 31, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | | OPERS | | | |
|--|------------------|------------|-----------------|----|-----------------------------|
| | Traditional Plan | | STRS | | Total |
| Deferred Outflows of Resources | | | | | |
| Net Difference between Projected and Actual | | | | | |
| Earnings on Pension Plan Investments | \$ | 33,279,974 | \$ 858,573 | \$ | 34,138,547 |
| Differences between Expected and | | | | | |
| Actual Experience | | 0 | 417,823 | | 417,823 |
| Changes in Proportionate Share County Contributions Subsequent | | 0 | 138,092 | | 138,092 |
| to the Measurement Date | | 11,551,941 | 230,466 | | 11,782,407 |
| Total Deferred Outflows of Resources | \$ | 44,831,915 | \$ 1,644,954 | \$ | 4 6, 4 76,869 |
| Deferred Inflows of Resources Differences between Expected and | | | | | |
| Actual Experience | \$ | 2,187,652 | \$ 0 | \$ | 2,187,652 |
| Changes in Proportionate Share | | 2,164,816 | 0 | | 2,164,816 |
| Total Deferred Inflows of Resources | \$ | 4,352,468 | \$ 0 | \$ | 4,352,468 |

\$11,782,407 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| | | OPERS | | |
|--------------------------|-----|---------------|-----------------|------------------|
| Year Ending December 31: | Tra | ditional Plan | STRS | Total |
| 2017 | \$ | 6,279,796 | \$ 248,122 | \$ 6,527,918 |
| 2018 | | 6,811,938 | 248,126 | 7,060,064 |
| 2019 | | 8,304,508 | 577,580 | 8,882,088 |
| 2020 | | 7,531,264 | 340,660 | 7,871,924 |
| | \$ | 28,927,506 | \$ 1,414,488 | \$ 30,341,994 |

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Actuarial Information | Traditional Pension Plan |
|---|---|
| Wage Inflation | 3.75 percent |
| Future Salary Increases, including inflation | 4.25 percent to 10.05 percent, including wage inflation at 3.75 percent |
| COLA or Ad Hoc COLA | 3.00 percent, simple |
| Investment Rate of Return | 8.00 percent |
| Actuarial Cost Method | Individual Entry Age |

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.40 percent for 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

| | | Weighted Average Long-Term |
|------------------------|------------|------------------------------|
| | Target | Expected Real Rate of Return |
| Asset Class | Allocation | (Arithmetic) |
| Fixed Income | 23.00 % | 2.31 % |
| Domestic Equities | 20.70 | 5.84 |
| Real Estate | 10.00 | 4.25 |
| Private Equity | 10.00 | 9.25 |
| International Equities | 18.30 | 7.40 |
| Other Investments | 18.00 | 4.59 |
| Total | 100.00 % | 5.27 % |

Discount Rate The discount rate used to measure the total pension liability was eight percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of eight percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (seven percent) or one-percentage-point higher (nine percent) than the current rate:

| | | | | Current | | |
|---|---------|-------------|---------|---------------|---------|------------|
| | 1 | % Decrease | Ε | Discount Rate | 1 | % Increase |
| | (7.00%) | | (8.00%) | | (9.00%) | |
| County's proportionate share of the net pension liability | \$ | 180,389,111 | \$ | 113,221,249 | \$ | 56,567,285 |

Changes between Measurement Date and Report Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8.0 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the County's net pension liability is expected to be significant.

Actuarial Assumptions - STRS

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation | 2.75 percent |
|----------------------------|--|
| Projected salary increase | 2.75 percent at 70 to 12.25 percent at age 20 |
| Investment Rate of Return | 7.75 percent, net of investment expenses |
| Cost-of-Living Adjustments | 2 percent simple applied as follows: for members retiring before |
| (COLA) | August 1, 2013, 2 percent per year, for members retiring August 1, 2013, |
| | or later, 2 percent COLA paid on fifth anniversary of retirement date |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The ten year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

| Asset Class | Target Allocation | Long Term Expected Real Rate of Return |
|----------------------|----------------------|---|
| Domestic Equity | 31.00 % | 8.00 % |
| International Equity | 26.00 | 7.85 |
| Alternatives | 14.00 | 8.00 |
| Fixed Income | 18.00 | 3.75 |
| Real Estate | 10.00 | 6.75 |
| Liquidity Reserves | 1.00 | 3.00 |
| | 100.00 % | |

Discount Rate The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

| | | | | Current | | |
|---|----|------------|----|--------------|----|------------|
| | 10 | % Decrease | D | iscount Rate | 1 | % Increase |
| | | (6.75%) | | (7.75%) | | (8.75%) |
| County's proportionate share of the net pension liability | \$ | 13,742,210 | \$ | 10,340,895 | \$ | 7,471,686 |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 12. POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2015 CAFR details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, State and Local employers contributed at a rate of 14.0 percent of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016 as recommended by OPERS' actuary. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2016 was 4.0 percent.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2016, 2015, and 2014 were \$1,876,579, \$1,640,951 and \$1,956,030, respectively. For 2016, 92 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2015 and 2014.

B. State Teachers Retirement System

Plan Description – The County participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <u>www.strsoh.org</u> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2016, STRS did not allocate any employer contributions to post-employment health care. The County's contributions for health care for the years ended December 31, 2016, 2015, and 2014 were \$0, \$0, and \$29,328, respectively. The full amount has been contributed for all years.

NOTE 13. COMPENSATED ABSENCES

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. The Ohio Revised Code states up to three years of vacation leave may be accumulated. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. The Revised Code also states, the County employees become eligible to receive one-fourth of their accumulated unpaid sick leave time upon retirement after a minimum of ten years of service. However, the Revised Code authorizes the board of commissioners to set modification to these rights for any agencies or departments under their control. By order of any appointing authority of a county office, department, commission or board that is not under the Board of Commissioners control may set modification of said rights. As of December 31, 2016, the liability for unpaid compensated absences was \$10,613,220 for the entire County.

NOTE 14. COMMITMENTS

A. Contractual Commitments

The County had various contractual commitments outstanding at December 31, 2016. The majority of these contracts were for building renovations and road and bridge repair. Significant commitments amounted to \$3,630,102 for special revenue funds, \$357,697 for the capital projects funds and \$358,981 for the enterprise funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

B. Other Commitments

The County utilized encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

| Fund | Amount |
|-------------------------------------|------------------|
| General | \$ 3,619,515 |
| Board of Developmental Disabilities | 768,833 |
| Mental Health | 7,509,301 |
| Children's Services | 3,411,613 |
| Public Assistance | 1,669,964 |
| Justice System Sales Tax | 746,023 |
| Other Governmental | 5,603,033 |
| | \$ 23,328,282 |

NOTE 15. INTERFUND TRANSACTIONS

A. Interfund Transfers

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. During 2016, the general fund transferred \$3,500,000 to the permanent improvement fund.

B. Interfund Balances

Interfund balances for the year ended December 31, 2016, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year.

| | Interfund Receivable | | |
|--------------------------|-----------------------|--------|--|
| | Other Governmental | | |
| Interfund Payable | | | |
| Sewer Fund | \$ | 12,657 | |
| Other Governmental Funds | | 77,856 | |
| Total | \$ | 90,513 | |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 16. LONG-TERM DEBT

Changes in the County's long-term obligations during 2016 were as follows:

| GOVERNMENTAL ACTIVITIES: | Outstanding 1/1/2016 | Additions | Reductions | Outstanding 12/31/2016 | Due Within One Year | |
|--|-------------------------|---------------|-----------------|---------------------------|------------------------|--|
| SPECIAL ASSESSMENT BONDS: | | | | | | |
| 1997 - \$212,473 - 5.60% Sewer Project 500 | \$ 21,247 | \$ - | \$ (10,624) | \$ 10,623 | \$ 10,623 | |
| 1998 - \$28,903 - 5.25% | <i>v</i> <u> </u> | Ŷ | ¢ (10,027) | ¢ 10,020 | ¢ 10,020 | |
| Sewer Project 512 | 4,335 | - | (1,445) | 2,890 | 1,445 | |
| 2004 - \$3,488,264 - 2.00-5.25% | | | | | | |
| Various Sewer & Water Projects | 1,805,596 | - | (187,827) | 1,617,769 | 197,688 | |
| 2010 - \$1,931,533 - 2.00-4.75% | | | | | | |
| Various Sewer Projects | 1,355,656 | - | (122,462) | 1,233,194 | 79,420 | |
| 2010 - \$646,539 - 2.00-4.75% | 100 (00 | | | 101.070 | | |
| Various Water Projects | 122,433 | | (21,365) | 101,068 | 7,589 | |
| TOTAL SPECIAL ASSESSMENT BONDS | 3,309,267 | | (343,723) | 2,965,544 | 296,765 | |
| OPWC LOANS: | | | | | | |
| 2007 - \$250,200 - 0% | | | | | | |
| Atwater Avenue Bridge | 162,630 | - | (12,510) | 150,120 | 12,510 | |
| 2008 - \$798,630 - 0% | | | | | | |
| Portage Street & Lutz Avenue | 499,142 | - | (39,932) | 459,210 | 39,931 | |
| 2009 - \$733,800 - 0% | | | | | | |
| Project #CS03K | 587,040 | - | (24,460) | 562,580 | 24,460 | |
| 2009 - \$881,249 - 0% | | | | | | |
| Walnut Avenue Bridge | 719,686 | - | (29,375) | 690,311 | 29,375 | |
| 2009 - \$433.262 - 0% | 252.021 | | (14,442) | 220.200 | 14.442 | |
| Third Street NW, Bridge 2009 - \$291,190 - 0% | 353,831 | - | (14,442) | 339,389 | 14,442 | |
| Various Road Resurfacing | 139,641 | _ | (13,964) | 125,677 | 13,964 | |
| 2012 - \$550,000 - 0% | 157,041 | | (13,707) | 125,077 | 15,707 | |
| Battlesburg St. Bridge | 402,929 | - | (14,391) | 388,538 | 14,390 | |
| 2014 - \$600,000 - 0% | | | | | | |
| Baum St. Bridge | 590,000 | | (20,000) | 570,000 | 20,000 | |
| TOTAL OPWC LOANS | 3,454,899 | | (169,074) | 3,285,825 | 169,072 | |
| CAPITAL LEASES | 386,165 | - | (91,818) | 294,347 | 94,897 | |
| NET PENSION LIABILITY - OPERS and STRS | 86,360,332 | 32,119,085 | - | 118,479,417 | - | |
| CLAIMS | 4,673,810 | 18,954,106 | (19,928,182) | 3,699,734 | 2,193,145 | |
| COMPENSATED ABSENCES | 9,783,873 | 6,564,464 | (6,318,469) | 10,029,868 | 6,231,243 | |
| TOTAL GOVERNMENTAL ACTIVITIES | \$ 107,968,346 | \$ 57,637,655 | \$ (26,851,266) | \$ 138,754,735 | \$ 8,985,122 | |

STARK COUNTY, OHIO Notes to the Basic Financial Statements For the Year Ended December 31, 2016

| | Outstanding 1/1/2016 | Additions | Reductions | Outstanding 12/31/2016 | Due Within One Year |
|---|-------------------------|-----------|-------------|---------------------------|------------------------|
| BUSINESS TYPE ACTIVITIES | | | | | |
| GENERAL OBLIGATION BONDS: | | | | | |
| 2004 - \$1,586,736 - 2.00 - 5.25% | | | | | |
| Sewer Project 517 | \$ 874,404 | \$ - | \$ (77,173) | \$ 797,231 | \$ 82,312 |
| 2003 - \$13,490,703 - 2.00 - 5.25% | | | | | |
| Sewer System Refunding | | | | | |
| Bonds, Series 2003 | 2,360,000 | - | (1,165,000) | 1,195,000 | 1,195,000 |
| 2010 - \$6,356,928 - 2.00-4.75% | | | | | |
| Sewer Refunding | 4,256,909 | - | (451,171) | 3,805,738 | 212,990 |
| 2010 - \$450,000 - 2.00-4.75% | | | | | |
| Water Refunding | 80,000 | | (80,000) | | |
| TOTAL GENERAL OBLIGATION BONDS | 7,571,313 | - | (1,773,344) | 5,797,969 | 1,490,302 |
| OPWC LOANS: | | | | | |
| 2013 - \$404,250 - 0% | | | | | |
| Sewer Project #566 | 271,217 | - | (33,902) | 237,315 | 33,902 |
| 1992 - \$289,500 - 0% | | | | | |
| Sewer Project #525 Repairs & Replacement 1998 - \$777,040 - 0% | 99,857 | - | (19,972) | 79,885 | 19,971 |
| Sewer Project #501 | 77,704 | - | (38,852) | 38,852 | 38,852 |
| 2014 - \$82,881 - 0% | | | | | |
| Sewer Project #549 | 66,305 | - | (8,288) | 58,017 | 8,288 |
| 2015 - \$440,135 - 0% | | | | | |
| Sewer Project #567 | 146,897 | 293,239 | (22,007) | 418,129 | 44,014 |
| TOTAL OPWC LOANS | 661,980 | 293,239 | (123,021) | 832,198 | 145,027 |
| OWDA LOANS: | | | | | |
| 1996 - \$2,924,222 | | | | | |
| Sewer Project #475 4.52% | 224,385 | - | (224,385) | - | - |
| 1997 - \$2,800,421 | | | | | |
| Sewer Project #449 4.12% | 494,855 | - | (191,909) | 302,946 | 199,897 |
| 1998 - \$5,461,604 | | | | | |
| Sewer Project #493 3.50% | 1,414,415 | - | (335,412) | 1,079,003 | 347,254 |
| 1998 - \$1,525,683 | | | | | |
| Sewer Project #504 3.91% | 365,008 | - | (99,229) | 265,779 | 103,146 |
| 2001-\$4,691,450 | | | | | |
| Nimishillen 5.27% | 2,410,538 | - | (215,575) | 2,194,963 | 227,084 |
| 2010 - \$403,712 | | | | | |
| Sewer Project #561 - 3.25% | 176,038 | - | (36,943) | 139,095 | 38,153 |
| 2010 - \$226,911 Sewer Project #525-C3 - 3.25% | 69,305 | - | (14,544) | 54,761 | 15,021 |
| TOTAL OWDA LOANS | 5,154,544 | | (1,117,997) | 4,036,547 | 930,555 |
| | 5,157,544 | | (1,11/,99/) | 7,030,347 | ,50,555 |

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

INTERGOVERNMENTAL LOANS:

| 2005 - \$21,250,000 Sewer Rights - Massillon City - 1.26% | 9,635,209 | - | (1,080,893) | 8,554,316 | 1,094,555 |
|--|----------------------|----------------------|----------------|----------------------|--------------|
| 2000 - \$32,377 Sewer Rights - Canton City #P506 - 2190 - 2.81% 2000 - \$4,469.861 | 195,896 | - | (46,943) | 148,953 | 48,272 |
| Sewer Rights - Canton City #P506 - 2717 - 2.64% 2000 - \$114,760 | 1,183,008 | - | (284,221) | 898,787 | 291,773 |
| Sewer Rights - Canton City #P506 - 3290 - 3.16% 2012 - \$1,380,759 | 30,733 | - | (7,326) | 23,407 | 7,559 |
| Sewer Rights - Canton City #P573 - 5736 - 3.2% 1996 - \$625,000 | 854,604 | - | - | 854,604 | - |
| Sewer Rights - Summit #Q908 2015 - \$32,125 | 462,959 | - | (47,992) | 414,967 | 53,859 |
| Sewer Rights - Tuscarwas #6429 | 26,024 | - | | 26,024 | |
| TOTAL INTERGOVERNMENTAL LOANS | 12,388,433 | | (1,467,375) | 10,921,058 | 1,496,018 |
| NET PENSION LIABILITY - OPERS COMPENSATED ABSENCES | 3,659,509 636,528 | 1,423,218 250,380 | - (303,556) | 5,082,727 583,352 | - 121,583 |
| TOTAL BUSINESS-TYPE ACTIVITIES | \$ 30,072,307 | \$ 1,966,837 | \$ (4,785,293) | \$ 27,253,851 | \$ 4,183,485 |

Enterprise general obligation bonds will be paid from user charges. The Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the water and sewer system, with the exception of the OWDA loan related to the Nimishillen project, which will be paid from special assessments from property owners. Claims are paid from the self-insurance and workers' compensation internal service funds. For more information on claims, see Note 9. Compensated absences will be paid from the fund from which the employees' salaries are paid, primarily the general, board of developmental disabilities and the public assistance funds, which is the same as in prior years. The County pays obligations related to employee compensation from the fund benefitting from their service, see Note 11.

During 2012, the County was awarded a loan from OPWC in the amount of \$550,000 for the Battlesburg St. bridge project. At December 31, 2016, the County had only received proceeds of \$431,709.

The County's voted legal debt margin was \$178,183,460 with an unvoted debt margin of \$71,873,384 at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The following is a summary of the County's future annual principal and interest requirements to retire special assessment bonds and OPWC loans.

| E:1 | | opwc Learne | | |
|-----------|--------------|---------------|-------------------------|--|
| Fiscal | · · · · | essment Bonds | OPWC Loans Principal | |
| Year | Principal | Interest | | |
| 2017 | \$ 296,765 | \$ 132,509 | \$ 169,072 | |
| 2018 | 299,131 | 118,850 | 169,073 | |
| 2019 | 311,747 | 104,714 | 169,073 | |
| 2020 | 326,954 | 89,506 | 169,073 | |
| 2021 | 313,405 | 75,564 | 169,073 | |
| 2022-2026 | 1,113,879 | 194,796 | 831,401 | |
| 2027-2031 | 303,663 | 30,288 | 598,255 | |
| 2032-2036 | - | - | 513,336 | |
| 2037-2041 | - | - | 398,688 | |
| 2042-2045 | | | 98,781 | |
| Totals | \$ 2,965,544 | \$ 746,227 | \$ 3,285,825 | |

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OWDA and OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OWDA will capitalize administrative costs and construction interest and then add them to the total amount of the final loan.

In 1995, Stark County entered into a contractual agreement with the City of Canton for the improvement and future maintenance of a wastewater treatment plant that is in Stark County and that Stark County residents are able to tap into. The project was financed by the three OWDA loans issued in 2002 by the City of Canton. The original loan was followed by two supplemental loans to cover change order costs beyond the original loan amount. All proceeds were received by the City of Canton and the City of Canton. The total amount collectively owed to the City of Canton as of December 31, 2016 is \$1,071,147. This amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rates of the obligation are 2.64, 2.81 and 3.16 percent, respectively. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Canton.

In 2001, Stark County entered into a contractual agreement with the City of Massillon for the expansion and improvement of existing facilities and processes of a wastewater treatment plant that is in Stark County and that Stark County residents are able to tap into. The project was financed mainly by OWDA debt issued in 2005 by the City of Massillon. All proceeds were received by the City of Massillon and the City of Massillon is responsible for the debt retirement and maintenance. The plant is a capital asset of the City of Massillon. The total amount owed to the City of Massillon is \$8,554,316 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 1.26 percent. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Massillon.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

In 1996 and 2004, Stark County entered into contractual agreements with Summit County for the improvement of the Upper Tuscarawas Wastewater Treatment Plant through upgrades and equipment additions. Stark County residents are able to tap into this facility. The improvements will be financed through General Obligation bonds, OWDA debt and OPWC debt issued in 1996 and 2005 by Summit County. All proceeds were received by Summit County and Summit County is responsible for the debt retirement and maintenance. The plant is a capital asset of Summit County. The total amount owed to Summit County is \$414,967 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rates of the obligations vary. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to Summit County.

In 2010, Stark County entered into an agreement with the City of Canton for the engineering constructability review of the Water Reclamation Facility. The project was financed by an OWDA design loan issued by the City of Canton in 2012. All proceeds were received by the City of Canton and the City of Canton is responsible for the debt retirement and maintenance. The facility will be a capital asset of the City of Canton. The total amount owed to the City of Canton was \$854,604 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 3.20 percent. In 2014, this long-term liability became part of the \$41.7 million obligation to the City of Canton discussed in the following paragraph. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Canton. There is no amortization schedule available at this time. Therefore, it has not been included in the amortization schedule below.

In 2013, Stark County entered into a contractual agreement with the City of Canton for the construction of the Water Reclamation Facility that is in Stark County and that Stark County residents will be able to tap into. The total project is estimated to cost \$88.6 million, with Stark County's portion estimated to be \$41.7 million. The project was financed by two OWDA loans issued by the City of Canton. The first loan was issued in August 2013 for the acquisition of membrane separators and associated components. In early 2014, the City issued another OWDA loan for the construction, engineering assistance during construction, and the unpaid balance of the design loan (see preceding paragraph). All proceeds will be received by the City of Canton and the City of Canton. As of December 31, 2016, the City of Canton had received proceeds in the amount of \$30,317,619 from these two loans. Once these loan proceeds are received, Stark County's portion will be recorded on Stark County's books as a long-term liability in the sewer fund. The annual interest rate of the obligation is 3.39 and 3.38 percent, respectively.

During 2010, the County issued bonds of \$9,385,000 for the purpose of refunding three previous bond issuances and paying off bond anticipation notes of \$6,710,000. At the time of the refunding, the three bonds had outstanding balances of \$855,000, \$1,475,000 and \$445,000, net of \$100,000 that the County paid as part of the issuance agreement. At the date of refunding, \$2,798,602 (including premium and after underwriting fees) was deposited in a refunding escrow fund to provide all future payments on the refunded bonds. As of December 31, 2016, the final defeased bonds have been called. The refunding bonds were issued with a premium of \$70,743 and had issuance costs of \$143,350. Due to the immaterial nature of the net effect of the premium and costs in relation to the issuance, both items will not be amortized over the life of the bond. The issuance resulted in a difference between the cash flow required to service the old debt and the cash flows required to service the new debt of \$536,329. The issuance resulted in an economic gain of \$477,505.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

In 2015, Stark County entered into an agreement with Tuscarawas County for the engineering planning for the Tuscarawas County Sandyville wastewater treatment plant improvement project. The project was financed by an OWDA design loan issued by Tuscarawas County. All proceeds were received by Tuscarawas County and Tuscarawas County is responsible for the debt retirement and maintenance. The facility will be a capital asset of Tuscarawas County. The total amount owed to Tuscarawas County was \$26,024 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 2.57 percent. These amounts will be amortized over the useful life of the asset to Tuscarawas County. There is no amortization schedule available at this time. Therefore, it has not been included in the amortization schedule below.

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds, OWDA Loans, OPWC Loans and Intergovernmental Loans.

| | | | | | | Bus | iness | -Type Activi | ities | | | | | | |
|-----------|----|---------------|-----------------|-----------|----|----------------------|-------|--------------|-------|----------|-------------------------|------------|--------------|---------|----------|
| Fiscal | | General Oblig | bligation Bonds | | | Bonds OWDA Loans OPW | | | | VC Loans | Intergovernmental Loans | | | | |
| Year | 1 | Principal | | Interest | I | Principal | | Interest | Р | rincipal | Princip | | Principal In | | Interest |
| 2017 | \$ | 1,490,302 | \$ | 261,748 | \$ | 930,555 | \$ | 135,576 | \$ | 145,027 | \$ | 1,496,018 | \$ | 174,942 | |
| 2018 | | 297,314 | | 188,299 | | 863,907 | | 105,074 | | 106,176 | | 1,525,980 | | 151,509 | |
| 2019 | | 313,253 | | 176,372 | | 736,347 | | 77,786 | | 106,176 | | 1,541,120 | | 113,890 | |
| 2020 | | 333,046 | | 162,704 | | 294,488 | | 56,884 | | 106,176 | | 1,181,049 | | 75,975 | |
| 2021 | | 341,595 | | 149,009 | | 279,611 | | 45,690 | | 86,204 | | 1,197,919 | | 59,163 | |
| 2022-2026 | | 1,696,120 | | 527,930 | | 931,639 | | 66,627 | | 282,439 | | 3,098,344 | | 73,391 | |
| 2027-2030 | | 1,326,339 | | 161,375 | | - | | - | | - | | - | | - | |
| Totals | \$ | 5,797,969 | \$ | 1,627,437 | \$ | 4,036,547 | \$ | 487,637 | \$ | 832,198 | \$ | 10,040,430 | \$ | 648,870 | |

<u>Industrial Development Revenue Bonds</u> In December 1998, the County defeased \$5.38 million in General Obligation Bonds with various interest rates. The County used cash assets of \$5.73 million to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1990 Series bonds. As a result, the 1990 Series bonds are considered to be defeased and the liability for those bonds has been removed from the County's financial statements. As of December 31, 2012, the bonds have been repaid and are considered to be defeased. The aggregate principal amount payable for the eight series issued after July 1, 1995, was \$23.865 million. The aggregate principal amount payable for the fifteen series issued prior to July 1, 1995, could not be determined; however, their original issue amounts totaled \$116.310 million. The County is not obligated in any way to pay debt charges on the bonds from any of its funds, and therefore they have been excluded entirely from the County's debt presentation. There has not been and is not any condition of default under the bonds or the related financing documents.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 17. CAPITAL LEASES

In 2015, the County entered into a capitalized lease for networking hardware and software. The leases meet the criteria of a capital lease and have been recorded as capital assets on the government-wide statements. Capital lease payments have been reclassified on a modified basis and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as health for the board of developmental disabilities expenditures on the budgetary statements.

Capital assets acquired by lease were initially capitalized in the amount of \$523,846 for governmental activities, which is equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation was \$209,538 as of December 31, 2016, leaving a current book value of \$314,308. Corresponding liabilities were recorded on the Statement of Net Position for governmental activities. Principal payments in 2016 totaled \$91,818 in the governmental funds.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2016:

| Year | vernmental ctivities |
|---|-----------------------------|
| 2017 | \$ 104,769 |
| 2018 | 104,769 |
| 2019 | 104,769 |
| Total Minimum Lease Payments | 314,307 |
| Less: Amount Representing Interest | (19,960) |
| Present Value of Minimum Lease Payments | \$ 294,347 |

NOTE 18. TRANSACTIONS INVOLVING FUTURE REVENUES

GASB 48 requires certain disclosures regarding transactions involving future revenues. Stark County has pledged the proceeds from special assessments to repay \$3.0 million in bonds outstanding issued during the years 1997 through 2010 to finance various sewer and water projects. These special assessments are levied against benefiting property owners and are projected to produce 100 percent of the debt service requirements. In the event that a property owner would fail to pay the assessment, payment would be made by the County. For 2016, principal and interest paid totaled \$491,079. At December 31, 2016, the outstanding balance for the special assessment bonds was \$2,965,544 and payments were scheduled to be made through the year 2030.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 19. FUND BALANCES

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

| Nonspendable for: | | General | Dev | Board of elopmental sabilities | | Mental Health | | nildren's ervices | A | Public Issistance | 2 | lustice System Iles Tax | Gov | Other vernmental Funds | Total |
|-----------------------------------|----|------------|------|--------------------------------------|------|------------------|-------|----------------------|----|----------------------|------|-------------------------------|------|------------------------------|-------------------|
| Materials & Supplies Inventory | \$ | 109.647 | \$ | 214.540 | \$ | 9.980 | \$ | - | \$ | 208.483 | \$ | 179,512 | \$ | 981,234 | \$ 1,703,396 |
| Prepaid Items | | 334,465 | | 219,279 | | 39,403 | ÷ | 169,438 | | 221,780 | | 17,145 | | - | 1,001,510 |
| Unclaimed Monies | | 1,005,800 | | - | | - | | - | | - | | - | | - | 1,005,800 |
| Total Nonspendable | | 1,449,912 | | 433,819 | | 49,383 | | 169,438 | | 430,263 | | 196,657 | | 981,234 | 3,710,706 |
| Restricted for: | | | | | | | | | | | | | | | |
| Debt Service | | - | | - | | - | | - | | - | | - | | 393,773 | 393,773 |
| Capital Outlay | | - | | - | | - | | - | | - | | - | | 32,214 | 32,214 |
| Road & Bridge Repair | | - | | - | | - | | - | | - | | - | | 3,691,227 | 3,691,227 |
| Real Estate Assessment | | - | | - | | - | | - | | - | | - | | 4,129,900 | 4,129,900 |
| Community Development | | - | | - | | - | | - | | - | | - | | 3,276,932 | 3,276,932 |
| Public Safety* | | - | | - | | - | | - | | - | 12 | 2,554,974 | | 9,830,701 | 22,385,675 |
| Health and Human Services | | - | 4 | 0,748,347 | 14 | 4,844,632 | 14 | 4,104,362 | | 2,827,264 | | - | | 519,326 | 73,043,931 |
| Court Operations | | - | | - | | - | | - | | - | | - | | 3,828,990 | 3,828,990 |
| Other Purposes | | - | | - | | - | | - | | - | | - | | 411,383 | 411,383 |
| Total Restricted | | - | 4 | 0,748,347 | 1 | 4,844,632 | 14 | 4,104,362 | | 2,827,264 | Ľ | 2,554,974 | 2 | 6,114,446 | 111,194,025 |
| Committed for: | | | | | | | | | | | | | | | |
| Capital Outlay | | - | | - | | - | | - | | - | | - | | 6,747,674 | 6,747,674 |
| Building Inspections | | 1,350,301 | | - | | - | | - | | - | | - | | - | 1,350,301 |
| Other Purposes | | 1,674,403 | | - | | - | | - | | - | | - | | - | 1,674,403 |
| Total Committed | | 3,024,704 | | - | | - | | - | | | | - | | 6,747,674 | 9,772,378 |
| Assigned for: | | | | | | | | | | | | | | | |
| Legislative and Executive** | 6 | 3,225,042 | | - | | - | | - | | - | | - | | - | 3,225,042 |
| Judicial - Court Operations | | 348,671 | | - | | - | | - | | - | | - | | - | 348,671 |
| Capital Outlay | | - | | - | | - | | - | | | | - | | 6,775 | 6,775 |
| Total Assigned | | 3,573,713 | | | | - | | | | | | - | | 6,775 | 3,580,488 |
| Unassigned | | 8,631,302 | | | | - | | - | | | | - | | (185,446) | 8,445,856 |
| Total Fund Balance | \$ | 16,679,631 | \$ 4 | 1,182,166 | \$ 1 | 4,894,015 | \$ 1- | 4,273,800 | \$ | 3,257,527 | \$ 1 | 2,751,631 | \$ 3 | 3,664,683 | \$ 136,703,453 |

* This amount includes, most significantly, amounts restricted for the 911 system and various Sheriff programs including probation, house arrest and juvenile justice programs.

** This amount includes, most significantly, amounts assigned for various Commissioners programs, auditor and data processing.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

NOTE 20. JOINT VENTURES

<u>Multi-County Juvenile Attention System (System)</u> The System is a statutorily created political subdivision of the State. It is a joint venture operated by Carroll, Columbiana, Holmes, Stark, Tuscarawas, and Wayne Counties for the purpose of providing training, treatment, and rehabilitation to delinquent, dependent, abused, or neglected children. The operation of the System is controlled by a joint board of commissioners consisting of three commissioners from each participating county. The board exercises total control over the operation of the System including budgeting, appropriation, contracting, and designating management. The System is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. The System's continued existence is dependent upon the County's participation; however, the County does not have an equity interest in it. In 2016, the County contributed \$4,063,726 to the System, which represents approximately 32 percent of their total receipts. Complete financial statements can be obtained from the Multi-County Juvenile Attention System, Canton, Ohio.

Stark Council of Governments (Council) The County participates in the Council which is a statutorily created political subdivision of the State for the purpose of providing a permanent forum for discussion and study of concerns of the county, cities, villages and townships for development of policies and programs for implementation by one or more of the local governing bodies. The Council is jointly governed among Stark County, municipalities, and townships. Of the 27 members, the County appoints three. Each member's control over the operation of the Council is limited to its representation on the Board. The Board exercises total authority over the operation of the Council is dependent on the County's continued participation; however, the County does not have an equity interest in the Council. The Council is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. The County contributed \$411,364 to the Council in 2016. Complete financial statements may be obtained from the Stark Council of Governments, Canton, Ohio.

Stark County Regional Planning Commission (Commission) The County participates in the Commission which is a statutorily created political subdivision of the State. The Commission is jointly governed among the County, municipalities, and townships. Of 48 members, the County appoints 12. Each member's control over the operation of the Commission is limited to its representation on the Board. The principal aim of the Commission is to provide comprehensive planning, both long and short range, dealing with the economic and physical environment of Stark County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. They are not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. In 2016, the County contributed \$90,000 to the Commission. Complete financial statements may be obtained from the Regional Planning Commission, Stark County, Ohio.

NOTE 21. JOINTLY GOVERNED ORGANIZATIONS

<u>Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District)</u> The District is a separate political subdivision governed by a nine-member Board of Directors comprised of the three County Commissioners from each of the three member Counties. The Board exercises total control over the operation of the District including budgeting, appropriating, contracting, and designating management. Each County's degree of control is limited to its representation on the Board. In 2016, the District's revenues were received from tier fees levied on the disposal of solid wastes at landfills located in the District; no monies were received from the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

<u>Community Improvement Corporation of Stark County (Corporation)</u> The Corporation is designated (by the County Board of Commissioners) for the creation and retainage of jobs and employment in the Stark County area. It is controlled by an eight member Board of Trustees. Of the eight trustees, three are the County Commissioners and one is the County Administrator. The Board employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. In 2016, no monies were received from the County.

<u>Akron-Canton Regional Airport (Regional Airport)</u> The Regional Airport is jointly governed by Stark and Summit counties. An eight member board of trustees oversees the operation of the Regional Airport. Each county appoints four board members. The Board exercises total authority for the day-to-day operations of the Regional Airport. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Airport's liabilities. Complete financial statements may be obtained from the Akron-Canton Regional Airport, North Canton, Ohio.

<u>Stark County Tax Incentive Review Council (Council)</u> The Council is a jointly governed organization created by State statute for review of and advising on tax incentives considered within the County. It is controlled by a twenty-four member regional council. Of the twenty-four council members, three are appointed by the County Commissioners and one is appointed by the County Auditor. The Council employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. There is no cost associated with being a member of this Council.

Northeast Ohio Trade and Economic Consortium (Consortium) The Consortium is a jointly governed organization by the Counties of Stark, Columbiana, Mahoning, Portage, Summit, and Trumbull. A six member regional council oversees the operation of the Consortium. Each county appoints one council member. The Council exercises total authority for the day-to-day operations of the Consortium. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Consortium's liabilities. Complete financial statements may be obtained from the Northeast Ohio Trade and Economic Consortium, Kent, Ohio.

<u>Northeast Ohio Four County Regional Planning and Development Organization (Organization)</u> The Organization is a jointly governed organization by the Counties of Stark, Portage, Wayne and Summit, and the cities of Canton, Akron, Wooster and Kent. A thirty-six member general policy board oversees the operation of the Organization. Each member appoints board representatives based on population. The County has twelve representatives on the Board at the present time. The Board exercises total authority for the day-to-day operations of the Organization. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Organization's liabilities. Complete financial statements may be obtained from the Northeast Ohio Four County Regional Planning and Development Organization, Akron, Ohio.

<u>Stark Area Regional Transit Authority (SARTA)</u> SARTA is a jointly governed organization between the County and the cities of Canton, Massillon, and Alliance. A nine member board of trustees oversees the operation of SARTA. Of the nine members, the County appoints three. Each member's control over the operation of SARTA is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of SARTA, which provides for public transportation in Stark County. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of SARTA's liabilities. Complete financial statements may be obtained from the Stark Area Regional Transit Authority, 1600 Gateway Boulevard, SE, Canton, Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Northeast Ohio Network (Network) The Network is a jointly governed organization formed to provide a regional effort in administrating, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Stark, Ashtabula, Columbiana, Geauga, Lake, Lorain, Mahoning, Medina, Portage, Summit, Trumbull and Wayne. A twelve member regional council oversees the operation of the Network. Of the twelve members, the County appoints one. Each member's control over the operation of the Network is limited to its representation on the Council. The Council exercises total authority for the day-to-day operations of the Network. These include budgeting, appropriating, contracting and designating management. The County has no financial responsibility for any of the Network's liabilities. At December 31, 2016 the Network was holding \$1,729,426 of on-behalf monies for the County which is reflected as "Cash and Investments with Fiscal & Escrow Agents" in the Board of Development Disabilities Fund. Complete financial statements may be obtained from the Northeast Ohio Network, 45 North Road, Niles, Ohio 44446.

<u>Stark Regional Community Corrections Center (SRCCC)</u> SRCCC is a community based corrections facility that provides residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Facility Governing Board consisting of eleven individuals. The members consist of two judges from Holmes County, three individuals each from Wayne, Tuscarawas and Stark County. The Board adopts its own budget, authorizes expenditures and hires its own staff. Funding comes from the State. Complete financial statements may be obtained from the Stark Regional Community Corrections Center, 4433 Lesh Street NE, Louisville, Ohio, 44641.

NOTE 22. RELATED ORGANIZATIONS

<u>Stark County Public Library (Library)</u> The County appoints the governing board of the Library; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as a taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library may issue its own debt and determines its own budget. The Library did not receive any funding from the County in 2016.

<u>Stark County Park District (Park District)</u> The County appoints the governing Board of the Park District; however, the County's accountability does not extend beyond making appointments. The Park District did not receive any funding from the County during 2016.

NOTE 23. RELATED PARTY TRANSACTIONS

During 2016, the County provided facilities, certain equipment, transportation and salaries for the administration, implementation and supervision of its programs to The Workshops, Incorporated. The Workshops, Incorporated, a discretely presented component unit of the County, reported \$5,466 for such contributions. The Workshops, Incorporated recorded operating revenues and expenses at cost or fair market as applicable, to the extent the contribution is related to the vocational purpose of the Workshops. Additional in-kind contributions provided directly to the Workshops' clients by the County amounted to \$3,118,118.

NOTE 24. CONTINGENT LIABILITIES

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, the outcome of several of these claims and lawsuits is unable to be determined. County management believes that these claims and lawsuits will not have a material effect on the County's financial statements.

NOTE 25. THE WORKSHOPS, INCORPORATED

A. Nature of Operations

The Workshops, Incorporated (Workshops), Stark County, Ohio, is a legally separate non-profit social service organization which was incorporated in 1968 served by a self appointing Board of Trustees. The Workshops uses employment and vocational training opportunities to help maximize the independence of individuals with disabilities. It is a component unit of Stark County, as defined in Governmental Accounting Standards Board (GASB) Statement No. 61, The Financial Reporting Entity: Omnibus – An Amendment of GASB statements No. 14 and No. 34.

B. Basis of Accounting

The financial statements of the Workshops have been prepared on the accrual basis of accounting and, accordingly, reflect all significant receivables, payables and other liabilities.

C. Basis of Presentation

The Workshops reports information regarding its financial position and activities according to classes of net position: unrestricted net position, temporarily restricted net position and permanently restricted net position. The Workshops had no permanently restricted net position at December 31, 2016.

D. Cash and Investments

Cash equivalents consist of money market instruments with original maturities of three months or less. Money market instruments with original maturities in excess of three months are classified as investments. Cash and investments are carried at cost, which approximates fair value.

E. Concentration of Credit Risk

At December 31, 2016, the Workshops cash and cash equivalents balances per the banks were in excess of the insured limits by \$63,600.

Accounts receivable and sales are recognized and recorded at the time products are shipped to customers, most of whom are located in the Stark County area. The Workshops routinely assesses the financial strength of its customers. As a consequence, concentrations of credit risk are limited.

F. Investments

Investments in equity securities with readily determinable fair values and all investments in debt securities are reported at fair value with gains or losses included in the statement of activities. Interest and dividend income and net realized and unrealized gains and losses on fair value of investments are each reported in the period earned as increases or decreases in unrestricted net position unless specifically restricted by the donor.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

G. Property and Equipment

It is the Workshops' policy to capitalize property and equipment over \$500. Lesser amounts are expensed. Property and equipment are stated at cost less accumulated depreciation computed on the straight-line method over the estimated useful lives of the assets ranging from 5 to 20 years.

H. Contributions

Contributions received are recorded as unrestricted, temporarily restricted or permanently restricted support depending on the existence or nature of any donor restrictions.

Support that is restricted by donors is reported as an increase in unrestricted net position if the restriction expires in the reporting period in which the support is recognized. All other donor-restricted support is reported as an increase in temporarily or permanently restricted net position, depending on the nature of the restriction. When a restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net position are reclassified to unrestricted net position and reported in the statement of activities as net position released from restrictions.

I. Risk Management

The Workshops is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Workshops carries commercial insurance to cover all risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

J. Transactions with Related Party

The Stark County Board of Developmental Disabilities (SCBDD) has provided the Workshops with a value of inkind contributions which is included in the accompanying financial statements. Real estate and certain equipment used by the Workshops are owned by SCBDD. In addition, certain operating expenses of the Workshops, including utilities; salaries and fringe benefits of administrative, teaching and delivery personnel; insurance and vehicle operating costs are paid for by SCBDD. These in-kind contributions have been computed by SCBDD following the guidelines from the State. The same amount is recorded as expense on the financial statements and is allocated between program services and administrative expenses. The amount recorded as in-kind contributions and expenses is \$3,118,118 for 2016.

At December 31, 2016, SCBDD owed the Workshops \$193,738 for services rendered.

The unaudited insured value of SCBDD equipment and property used by the Workshops was \$4,833,302 at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

K. Investments

Investments stated at fair value are summarized as follows as of December 31, 2016:

| Cash and Cash Equivalents | \$ 56,607 |
|---------------------------|---------------|
| Mutual Funds | 586,126 |
| Equities and options | 133,579 |
| Accrued Income | 726 |
| | \$ 777,038 |

L. Inventories

Inventories consist of wood and ceramic products, crafts and supplies and are stated at the lower of cost or market determined on the first-in, first out basis.

| Supplies Finished Goods | \$ 7,718 12,225 |
|----------------------------|-----------------------|
| | \$ 19,943 |

M. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

N. Compensated Absences

Employees of the Workshops are entitled to paid vacation and paid sick days, depending on job classification; however, these benefits do not accumulate.

NOTE 26. STARK COUNTY PORT AUTHORITY

A. Description of the Entity

The Stark County Port Authority (SCPA) is a body politic and corporate established to promote, develop and advance the general welfare, commerce, and economic development of Stark County and its citizens, and to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The SCPA is directed by a five-member Board appointed by the Stark County Commissioners.

The SCPA is a component unit of Stark County due to the members of the SCPA's Board being appointed by the Stark County Board of Commissioners and being economically dependent on the County for operating subsidies.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The SCPA's management believes these financial statements present all activities for which the SCPA is financially accountable. The SCPA was formed in June 1995 and became independent from Stark County as their fiscal agent in May 1998.

B. Basis of Presentation

Enterprise fund accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

C. Measurement Focus and Basis of Accounting

Enterprise fund accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accrual basis of accounting is used for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

Budgetary Process

The Ohio Revised Code Section 4582.13 required that each fund be budgeted annually. This budget includes estimated receipts and appropriations. According to the bylaws of the SCPA, the Board shall adopt an appropriation resolution. The SCPA reserves (encumbers) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and are not re-appropriated. GAAP does not require enterprise funds to present budgetary statements; therefore, budgetary statements have not been included.

D. Cash and Cash Equivalents

To improve cash management, cash received by the SCPA is pooled. Individual fund integrity is maintained through the SCPA's records.

During 2016, investments were limited to an overnight sweep repurchase agreement. The investments is reported at fair value, which is based on quoted market prices.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the SCPA are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the SCPA's investment account at year end is provided in Note 26I.

E. Capital Assets and Depreciation

Capital assets are capitalized at cost and updated for additions and deletions during the year. At fiscal year end, the SCPA had no capital assets.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

F. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the SCPA. For the SCPA these revenues are charges for services for leases, operating grants and loan receipts. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the SCPA. All revenues and expenses not meeting this definition are reported as nonoperating.

G. Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the SCPA or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The SCPA had no restricted net position as of December 31, 2016.

The SCPA applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

H. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes.

Actual results may differ from those estimates.

I. Deposits and Investments

State statutes classify monies held by the SCPA into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the SCPA treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Directors has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the SCPA's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the SCPA and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits The carrying amount of all of the SCPA's deposits was \$2,220,551 at December 31, 2016 and \$157,023 at December 31, 2015. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2016, \$11,041 was covered by the FDIC while the remaining \$2,209,510, which was unspent proceeds on new debt, was fully collateralized and not exposed to custodial credit risk.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Custodial credit risk is the risk that, in the event of bank failure, the SCPA's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the SCPA.

Investments As of December 31, 2016, the SCPA had the following investments and maturities:

| | | Investment Maturities | |
|----------------------|--------------|--------------------------|------------|
| | | 6 months | |
| Investment Type | Fair Value | or less | % of Total |
| Repurchase Agreement | \$ 1,090,000 | \$ 1,090,000 | 100.00% |

Interest Rate Risk: Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the SCPA's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The SCPA's investment policy does not specifically address credit risk beyond requiring the SCPA to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the SCPA will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the SCPA's \$1,090,000 investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the SCPA. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agency, but not in the SCPA's name. The SCPA has no investment policy dealing with investment custodial risk beyond the requirement of the State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The SCPA places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the SCPA at December 31, 2016:

| Investment Type | Fair Value | % of Total | | |
|----------------------|--------------|------------|--|--|
| Repurchase Agreement | \$ 1,090,000 | 100.00% | | |

J. Risk Management

The SCPA has obtained commercial crime and public officials' liability insurance from the Westfield Insurance Company. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

K. Related Party Transactions

The SCPA contracts with the Stark Development Board (SDB) to maintain the SCPA's files and records in addition to providing facilities and related administrative functions. The SCPA paid the SDB \$30,000 in 2016 and \$59,613 in 2015 under the term of the contract.

L. Debt

At December 31, 2016, debt outstanding totaled \$41,645,415, up from the \$14,783,871 debt outstanding at December 31, 2015. This includes: \$24,000,000 in bonds and loans related to the 2016 Hall of Fame Village Project; \$11,078,237 private placement bonds related to the Timken Steel Project; \$6,375,913 loans from the Ohio Water Development Authority (OWDA); and a \$191,267 loan from the Ohio Air Quality Development Authority. The OWDA loans were used for the construction of buildings. The Ohio Air Quality Development Authority (OAQDA) loan was used to assist in financing the Timken Wind Energy project. The SCPA has not received an amortization schedule for the Timken private issuance bond as the total issuance is estimated to be approximately \$15 million and should be completed in 2017. The SCPA has not received an amortization schedule for the Hall of Fame Village Project – Phase 1 private issuance bond of \$14,000,000 and issuance of a \$10,000,000 construction loan as the construction is ongoing and is expected to be completed in 2017.

| | Balance <u>12/31/2015</u> | - | Additions | Reductions | Balance <u>12/31/2016</u> |
|---|------------------------------|----|-------------------------|---------------------------------|------------------------------|
| Ohio Water Development Authority \$ Ohio Air Quality Development Authority | 7,134,697 419,590 | \$ | - | \$ (758,784) \$ (228,323) | 6,375,913 191,267 |
| Timken Steel Project Hall of Fame Village Project | 7,229,584 | | 3,848,653 24,000,000 | - - | 11,078,237 24,000,000 |
| Total Loans Payable \$ | 14,783,871 | \$ | 27,848,653 | \$ (987,107) \$ | 41,645,417 |

Amortization of the debt, including interest, is scheduled as follows:

| Fiscal | | <u> </u> | VDA | | | <u>OAQ</u> | DDA | |
|-----------|----|-----------|-----|----------|-------------|------------|-----|---------|
| Year | P | Principal | Ì | Interest | P_{i} | rincipal | | nterest |
| 2017 | \$ | 387,949 | \$ | 95,833 | 8 | 191,267 | \$ | 3,122 |
| 2018 | | 793,444 | | 174,121 | | - | | - |
| 2019 | | 817,426 | | 150,140 | | - | | - |
| 2020 | | 842,132 | | 125,433 | | - | | - |
| 2021 | | 498,503 | | 102,727 | | - | | - |
| 2022-2026 | | 2,588,361 | | 276,217 | | - | | - |
| 2027-2028 | | 448,098 | | 16,056 | | - | | - |
| | \$ | 6,375,913 | \$ | 940,527 | 8 | 191,267 | \$ | 3,122 |

M. Loans Receivable

As of December 31, 2016, the loan receivable amount totaled \$39,524,398, up from \$14,783,871 loan receivable at December 31, 2015. The increase in loan receivable directly correlates with the increase in debt outstanding from 2015 and 2016 less the unspent proceeds from the Hall of Fame Village Project financing, as well as a payment of \$57,722 made to the Ohio Air Quality Development Authority that has not been reimbursed to SCPA. In 2016, construction of the Hall of Fame Village Phase 1 Stadium Renovation began resulting in expenses of \$21,821,259. In addition, the construction of the Timken Steel Inc. building continued resulting in expenses of \$3,848,653. The facilities, in both projects, immediately convey to Hall of Fame Village LLC and Timken Steel

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Inc., respectively, consistent with the terms of their respective project and financing agreement; therefore, the expenses are included as loans receivable as incurred. The revenue will be utilized to retire the corresponding debt related to previous projects.

N. Conduit Debt

The SCPA authorized conduit financing of \$2,080,000, for the YMCA, to be used for the purposes of expanding the facilities in its Jackson Township location. This expansion doubles the square footage of the original facility. The financing was completed in 2014 and had \$1,810,370 outstanding as of December 31, 2016. In addition to the 2014 YMCA conduit financing, the YMCA had \$2,090,625 outstanding as of December 31, 2016, related to the YMCA constructed in downtown Canton with conduit financing provided by the SCPA in 2013. Finally, the Pro Football Hall of Fame expansion had \$8,890,000 outstanding as of December 31, 2016, related to conduit financing provided by the SCPA in 2011. The SCPA has no liability attached to any of the outstanding balances related to conduit financing, as such, the SCPA carries no liability impacting its Statement of Net Position.

O. Subsequent Event

The SCPA entered into agreement with the Hall of Fame Village LLC for the purpose of overseeing the Phase II improvements related to a Hotel and Convention Center adjacent William Benson Stadium and the Pro Football Hall of Fame. The Phase I improvement was financed through the SCPA in 2016 and outlined above. This agreement also approves the issuance of debt related to the same.

The SCPA has entered into a funding agreement with Hall of Fame Village LLC in order to obtain a construction loan line of credit through Huntington Bank for HOFV Stadium Phase II in an amount not to exceed \$83,120,792.25. The SCPA has drawn funds on this account totaling \$160,000 for legal and related financial consulting costs associated with the agreement as of June 26, 2017.

NOTE 27. STARK COUNTY LAND REUTILIZATION CORPORATION

A. Description of the Entity

The Stark County Land Reutilization Corporation (the "Corporation") is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Stark County (the "County"). The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members including, (1) the County Treasurer, (2) at least two members of the County Board of Commissioners, (3) one member who is a representative of the largest municipal corporation, based on the population according to the most recent federal decennial census, that is located in the County, (4) one member who is a representative of a township with a population of at least ten thousand in the unincorporated area of the township according to the most recent federal decennial census, and (5) any remaining members selected by the County Treasurer and the County Commissioners who are members of the Corporation board. The term of office of each ex officio director runs concurrently with the term of office of that elected official. The term of office of each appointed director is two years.

The Corporation is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organization Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", the Corporation's primary government and basic financial statements include components units which are defined as legally separate organizations for which the Corporation is financially accountable. The Corporation is financially accountable for an organization if the Corporation appoints a voting majority of the organization's governing board and (1) the Corporation is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the Corporation is legally entitled to or can otherwise access the organization's resources; or (3) the Corporation is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Corporation is obligated for the debt of organization. The Corporation does not have any component units and does not include any organizations in its presentation. The Corporation's management believes these basic financial statements present all activities for which the Corporation is financially accountable. The Corporation is a component unit of Stark County, Ohio.

B. Summary of Significant Accounting Policies

The basic financial statements of the Corporation have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Basis of Presentation

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities or fiduciary funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the Corporation are included on the statement of net position.

The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Basis of Accounting

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. Financial statements are prepared using the accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Nonexchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the Corporation on a reimbursement basis.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

Budgetary Process

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The Board of Directors of the Corporation adopts an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

Cash and Cash Equivalents

All monies received by the Corporation are deposited in demand deposit accounts. During 2016, the Corporation invested in STAR Plus, a cash management program set up by the State Treasurer's Office that provides the Corporation with access to multiple Federal Deposit Insurance Corporation (FDIC) insured banks via one convenient depository account.

During 2016, the Corporation invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. These properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of homes on the properties. For donated properties, the asset is reported at fair value which is based on the taxable land value as determined by the County Auditor. The Corporation holds the properties until the home is either sold to a new homeowner, sold to an individual who will rehabilitate the home, or the home on the property is demolished. Properties with demolished homes could be transferred to the city or township they are in after demolition; parcels may be merged with adjacent parcels for development or green space projects; or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2016.

Intergovernmental Revenue

The Corporation receives operating income through Stark County. This money represents 5% of all collections on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation upon the Corporation's written request. In addition, the Corporation receives State grant funding.

Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Corporation Administration and that are either unusual in nature or infrequent in occurrence. The Corporation had no extraordinary or special items during 2016.

C. Deposits and Investments

Deposits with Financial Institutions

At December 31, 2016, the carrying amount of all Corporation deposits was \$743,722. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2016, \$506,281 of the Corporation's bank balance of \$762,382 was exposed to custodial credit risk as discussed below, while \$256,101 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the Corporation's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the Federal Reserve System, in the name of the respective depository bank and pledged as a pool of collateral held at the Federal Reserve Bank in the name of the Corporation. The Corporation has no deposit policy for custodial credit risk beyond the requirements of the State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Corporation to a successful claim by the FDIC.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

D. Investments

As of December 31, 2016, the Corporation had the following investments and maturities:

| Measurement/Investment Type | Measurement Amount | 1 | Investment Maturities 6 months or less | | |
|------------------------------|-----------------------|----|--|--|--|
| Amortized cost: STAR Ohio | \$ 1,001,292 | \$ | 1,001,292 | | |

The Corporation's investments are valued using quoted market prices (Level 1 inputs).

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Corporation's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized rating agency. The Corporation has no policy dealing with credit risk beyond the requirements of State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Corporation will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Corporation has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The Corporation places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Corporation at December 31, 2016:

| | Measurement | |
|-----------------------------|--------------|------------|
| Measurement/Investment Type | Amount | % of Total |
| | | |
| Amortized cost: | | |
| STAR Ohio | \$ 1,001,292 | 100.00% |

E. Receivables

Receivables at December 31, 2016, consisted of accounts receivable of \$1,918 and intergovernmental grants receivable in the amount of \$256,962 due from the Ohio Housing Finance Agency (OHFA). These amounts are expected to be collected in the subsequent year.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

F. Risk Management

Commercial General Liability and Products/Completed Operations Liability

The Corporation is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2016, the Corporation contracted with United National Insurance Company for Commercial General Liability and Darwin National Assurance Company for Public Officials Liability and Employment Practices Liability.

The limitations of coverages are as follows:

| Commercial General Liability - Each Occurrence | \$ | 1,000,000 |
|--|------|--------------|
| General Aggregate | | 2,000,000 |
| Products - Completed Operations Limit | | 2,000,000 |
| Personal and Advertising Injury | | 1,000,000 |
| Fire Legal Liability | | 50,000 |
| Medical Expense | | 2,000 |
| Public Officials Liability | | 2,000,000 |
| Non-monetary Coverage - Defense Only | 50,0 | 00 - 100,000 |
| Employment Practices and Third Party | | 2,000,000 |
| Policy Aggregate | | 2,000,000 |
| Public Officials Crisis Management | | 25,000 |

There has been no reduction in coverage from the prior year and settled claims have not exceeded the Corporation's coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

G. Transactions with Stark County

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Stark County Board of Commissioners to receive 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax Assessment and Collection Tax (DTACT) fund and will be available for appropriation by the Corporation to fund operations. At December 31, 2016, the Corporation recognized revenues of \$779,005 for these fees that were collected by the County in 2016.

During 2016, the Corporation also entered into an agreement with the Stark County Regional Planning Commission to provide the necessary services for the overall administration and coordination of the Corporation's Land Reutilization program as well as other County departments for various services. During 2016, the Corporation paid \$383,787 in administration fees to the Stark County Regional Planning Commission and other County departments.

NOTE 28. SUBSEQUENT EVENTS

On June 20, 2017, Stark County issued the \$12 million Countywide Public Safety Communication System Improvement Notes, Series 2017, in anticipation of the issuance of bonds to provide funds for the purpose of paying costs of improving the Countywide Public Safety Communications system. The note will mature March 20, 2018, at an interest rate of 1.45 percent. These improvements will replace aging equipment and will aid and enhance the communication between all public safety jurisdictions in Stark County.

Stark County, Ohio Required Supplementary Information Schedule of the County's Proportionate Share of the Net Pension Liability Last Three Years (1)

| | 2016 | 2015 | 2014 |
|--|-------------------|------------------|------------------|
| Ohio Public Employees' Retirement System (OPERS) | , | | |
| County's Proportion of the Net Pension Liability | 0.6536548% | 0.6808587% | 0.6808587% |
| County's Proportionate Share of the Net Pension Liability | \$ 113,221,249 | \$ 82,119,169 | \$ 80,264,370 |
| County's Covered-Employee Payrol | \$ 81,622,717 | \$ 83,605,933 | \$ 77,115,662 |
| County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll | 138.71% | 98.22% | 104.08% |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability | 81.08% | 86.45% | 86.36% |
| State Teachers Retirement System (STRS) | | | |
| County's Proportion of the Net Pension Liability | 0.0308932% | 0.0285872% | 0.0285872% |
| County's Proportionate Share of the Net Pension Liability | \$ 10,340,895 | \$ 7,900,666 | \$ 6,953,396 |
| County's Covered-Employee Payrol | \$ 3,067,543 | \$ 2,932,756 | \$ 2,975,908 |
| County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll | 337.11% | 269.39% | 233.66% |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability | 66.80% | 72.10% | 74.70% |

(1) Information prior to 2014 is not available.

Stark County, Ohio Required Supplementary Information Schedule of County Contributions Last Ten Years

| | 2016 | 2015 | 2014 | 2013 |
|---|------------------|------------------|------------------|------------------|
| Ohio Public Employees' Retirement System (OPERS) | | | | |
| Contractually Required Contribution | \$ 11,551,941 | \$ 9,794,726 | \$ 10,032,712 | \$ 10,025,036 |
| Contributions in Relation to the Contractually Required Contribution | (11,551,941) | (9,794,726) | (10,032,712) | (10,025,036) |
| Contribution deficiency (excess) | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| County's covered-employee payroll | \$ 96,266,175 | \$ 81,622,717 | \$ 83,605,933 | \$ 77,115,662 |
| Contributions as a percentage of covered-employee payroll | 12.00% | 12.00% | 12.00% | 13.00% |
| State Teachers Retirement System (STRS) | | | | |
| Contractually Required Contribution | \$ 457,126 | \$ 429,456 | \$ 395,922 | \$ 386,868 |
| Contributions in Relation to the Contractually Required Contribution | (457,126) | (429,456) | (395,922) | (386,868) |
| Contribution deficiency (excess) | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| County's covered-employee payroll | \$ 3,265,186 | \$ 3,067,543 | \$ 2,932,756 | \$ 2,975,908 |
| Contributions as a percentage of covered-employee payroll | 14.00% | 14.00% | 13.50% | 13.00% |

(n/a) Information prior to 2013 is not available.

| 2012 | 2011 | 2010 | 2009 | 2008 | 2007 |
|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| | | | | | |
| n/a | n/a | n/a | n/a | n/a | n/a |
| n/a | n/a | n/a | n/a | n/a | n/a |
| n/a | n/a | n/a | n/a | n/a | n/a |
| n/a | n/a | n/a | n/a | n/a | n/a |
| n/a | n/a | n/a | n/a | n/a | n/a |
| \$ 380,368 | \$ 385,343 | \$ 426,823 | \$ 412,953 | \$ 453,785 | \$ 509,825 |
| (380,368) | (385,343) | (426,823) | (412,953) | (453,785) | (509,825) |
| \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 |
| \$ 2,925,908 | \$ 2,964,177 | \$ 3,283,254 | \$ 3,176,562 | \$ 3,490,654 | \$ 3,921,731 |
| 13.00% | 13.00% | 13.00% | 13.00% | 13.00% | 13.00% |

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Victim Assistance</u> - To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

<u>Youth Services</u> - To account for grant monies received from the State Department of Youth Services used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

<u>Pass Through Grants</u> - To account for revenue from various state and federal agencies to be disbursed to various County agencies.

<u>HOME Program</u> - To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

<u>911 System</u> - To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

<u>Child Assault Prosecution</u> - To account for revenue received from the Children's Services levy fund to be used for the child sexual assault program.

<u>Community Development</u> - To account for revenue received from the Federal government to be expended for administrative costs of the community development block grant program.

<u>Coroner Laboratory</u> - To account for revenue received from the performance of autopsies for other counties to be used for the improvement of the County morgue.

<u>Computer Technology</u> - To account for monies received from County Recorder and Court fees to be used to computerize the Recorder's office and the Courts.

<u>Delinquent Tax Assessment and Collection</u> - To account for five percent of all collected delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments used for the purpose of collecting delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments.

<u>Dog and Kennel</u> - To account for the dog warden's operations, financed by sales of dog tags and kennel permits and by fine collections.

<u>Immobilization and Impoundment</u> - To account for immobilization fees and charges collected to be used to help defray the costs of the immobilization and impoundment of the vehicle.

<u>In-Home Detention</u> - To account for grant proceeds to be used for a pilot in-home detention program.

<u>Motor Vehicle and Gas Tax</u> - To account for revenue derived from motor vehicle license and gasoline taxes and interest. Expenditures in this special revenue fund are restricted by State law to County road and bridge repair/improvement programs.

<u>Jail Commissary</u> – To account for revenues received and expenditures made related to the daily operations of the commissary in the County jail.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

<u>Probate Court Conduct Business</u> - To account for court costs expended on specific supplies as stated within the Revised Code.

<u>Real Estate Assessment</u> - To account for State-mandated County-wide real estate reappraisals that are funded by charges to political subdivisions located within the County.

<u>Law Library</u> – To account for revenue derived from fines and penalties collected by the various courts within the County as well as fees for charges for law library services and expenditures made related to the daily operations of the Law Library.

<u>BOE Special Election</u> – To account for special County election revenue and costs in accordance with O.R.C. 2501.17(D).

<u>Probate Court Elder Justice and Innovation Grant</u> – To account for Federal revenue that is to be used for the development and advancement of knowledge and approaches about new and emerging issues related to elder abuse prevention and intervention.

<u>Other Public Safety</u> - These funds' monies, comprised of Federal, State and local monies as well as miscellaneous sources, are used for various public safety purposes. These funds are as follows:

Sheriff's Litter Patrol, Adult Probation, Bureau of Justice Assistance Block Grant, Day Reporting, Disaster Services-HAZMAT, House Arrest, Enforcement and Education, Violence Prevention, Indigent Drivers, Program for Addiction Rehabilitation, Emergency Preparedness Grants, Juvenile Justice, Sheriff's Law Enforcement Trust, State Probation Supervision Fees.

<u>Other</u> - Smaller Special Revenue Funds operated by the County and subsidized in part by Federal, State and local monies as well as miscellaneous sources. These funds are as follows:

Computer Justice Information System, Drug Court Planning Grant, Indigent Guardianship, Probate Court Security Grant, Geographic Information Systems, Board of Elections.

The following nonmajor special revenue funds are included with the general fund for GAAP Reporting purposes as they do not have a restricted or committed revenue source.

Real Estate Overpayment, Certificate of Title, Recorder's Equipment, Unclaimed Money, Building Inspection, Sheriff Rotary, Personal Property Overpayment, Rotary Abstract Fee, Forfeiture of Subdivision Bond.

Nonmajor Debt Service Funds

The debt service funds are used to account for the accumulation of financial resources for and the payment of, principal and interest on general long-term debt and related costs.

<u>Special Assessment Bond Retirement</u> - To account for the collection of special assessments from property owners for the retirement of principal, interest, and related costs on special assessment debt.

<u>General Obligation Bond Retirement</u> - To account for the retirement of principal, interest, and related costs of general obligation debt through transfers from the General Fund.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

<u>Jail Capital Improvements</u> - To account for note proceeds and other revenue for new construction and renovation to the County jail.

<u>Board of Developmental Disabilities Capital</u> - To account for transfers from the SCBDD Operating fund for all capital-related expenditures.

Courthouse Restoration - To account for note proceeds and grants for the restoration of the County Courthouse.

<u>Ditch Maintenance</u> - To account for the collection of special assessments to be expended for ditches and retention basins within the County.

Engineer's Construction - To account for Ohio Public Works Commission Issue II grants to be expended for infrastructure.

<u>Permanent Improvement</u> - To account for monies to be used on general County permanent improvements.

<u>Survey Monument</u> - To account for monies to be used to create and maintain permanent monuments to be used as part of the Stark County Geodetic Reference Systems.

Combining Balance Sheet

Nonmajor Governmental Funds December 31, 2016

| | | Nonmajor Special Revenue Funds | | Nonmajor Debt Service Funds | | Nonmajor Capital Projects Funds | | Total Nonmajor overnmental Funds |
|--|----|---|----|--------------------------------------|----|--|----|---|
| Assets Equity in Pooled Cash and Investments | \$ | 22,115,001 | \$ | 381,116 | \$ | 6,901,641 | \$ | 29,397,758 |
| Cash and Investments with Fiscal & Escrow Agents | Φ | 756,532 | Φ | 581,110 | Φ | 21,357 | Φ | 29,397,738 777,889 |
| Taxes Receivable | | 631,668 | | | | 21,557 | | 631,668 |
| Accounts Receivable | | 203,975 | | _ | | - | | 203,975 |
| Special Assessments Receivable | | 205,975 | | 4,511,600 | | - | | 4,511,600 |
| Interfund Receivable | | 77,856 | | 12,657 | | _ | | 90,513 |
| Intergovernmental Receivable | | 11,424,357 | | - | | 543,095 | | 11,967,452 |
| Materials and Supplies Inventory | | 981,234 | | _ | | | | 981,234 |
| Loans Receivable | | 2,802,974 | | _ | | 35,385 | | 2,838,359 |
| Total Assets | \$ | 38,993,597 | \$ | 4,905,373 | \$ | 7,501,478 | \$ | 51,400,448 |
| | | | | | | | | |
| Liabilities | ¢ | 592 425 | ¢ | | ¢ | | \$ | 592 425 |
| Accounts Payable | \$ | 583,435 | \$ | - | \$ | - | 2 | 583,435 |
| Accrued Wages | | 467,160 | | - | | - | | 467,160 |
| Matured Compensated Absences Payable | | 3,814 | | - | | - | | 3,814 |
| Contracts Payable | | 887,940 | | - | | 693,458 | | 1,581,398 |
| Intergovernmental Payable | | 240,621 | | - | | - | | 240,621 |
| Retainage Payable | | 756,532 | | - | | 21,357 | | 777,889 |
| Interfund Payable | | 77,856 | | - | | - | | 77,856 |
| Total Liabilities | | 3,017,358 | | - | | 714,815 | | 3,732,173 |
| Deferred Inflows of Resources | | | | | | | | |
| Property Taxes Levied for the Next Year | | 573,232 | | - | | - | | 573,232 |
| Unavailable Revenue | | 8,733,314 | | 4,511,600 | | 185,446 | | 13,430,360 |
| Total Deferred Inflows of Resources | | 9,306,546 | | 4,511,600 | | 185,446 | | 14,003,592 |
| Fund Balances | | | | | | | | |
| Nonspendable | | 981,234 | | - | | - | | 981,234 |
| Restricted | | 25,688,459 | | 393,773 | | 32,214 | | 26,114,446 |
| Committed | | - | | - | | 6,747,674 | | 6,747,674 |
| Assigned | | - | | - | | 6,775 | | 6,775 |
| Unassigned | | - | | - | | (185,446) | | (185,446) |
| Total Fund Balances | | 26,669,693 | | 393,773 | | 6,601,217 | | 33,664,683 |
| Total Liabilities, Deferred Inflows of | | | | | | | | |
| of Resources and Fund Balances | \$ | 38,993,597 | \$ | 4,905,373 | \$ | 7,501,478 | \$ | 51,400,448 |

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2016

| 4 | Victim ssistance | | Youth Services | s Through Grants | HOME Program | 911 System | |
|--|---------------------|----|-------------------|---------------------|---------------------|---------------|--------------------|
| Assets Equity and Pooled Cash and Investments | \$ 76,693 | \$ | 1,218,316 | \$ 40,821 | \$ 12,280 | \$ | 5,302,218 |
| Cash and Investments with Fiscal & Escrow Agents Taxes Receivable | - | | - | - | - | | - 631,668 |
| Accounts Receivable Interfund Receivable | - | | 7,636 | - | - | | - |
| Intergovernmental Receivable | 36,784 | | - | - | 1,348,688 | | 69,925 |
| Materials and Supplies Inventory Loans Receivable | - | | 450 | - | - 1,419,224 | | - |
| Total Assets | \$ 113,477 | \$ | 1,226,402 | \$ 40,821 | \$ 2,780,192 | \$ | 6,003,811 |
| Liabilities | | | | | | | |
| Accounts Payable | \$ - | \$ | 52,913 | \$ - | \$ 3,272 | \$ | 4,700 |
| Accrued Wages Matured Compensated Absences Payable | - | | 42,330 | - | - | | 2,665 |
| Contracts Payable | - | | - | - | - | | - |
| Intergovernmental Payable Retainage Payable | - | | 18,788 | - | 3,779 | | 834 |
| Interfund Payable | - | | - | - | - | | |
| Total Liabilities | | | 114,031 | - | 7,051 | | 8,199 |
| Deferred Inflows of Resources | | | | | | | 572 222 |
| Property Taxes Levied for the Next Year Unavailable Revenue | - | | - | - | - 1,264,862 | | 573,232 119,698 |
| Total Deferred Inflows of Resources | - | | - | - | 1,264,862 | | 692,930 |
| Fund Balances | | | | | | | |
| Nonspendable Restricted | - 113,477 | | 450 1,111,921 | 40,821 | - 1,508,279 | | - 5,302,682 |
| Total Fund Balances | 113,477 | _ | 1,112,371 | 40,821 | 1,508,279 | | 5,302,682 |
| Total Liabilities, Deferred Inflows of | | | | | | | |
| of Resources and Fund Balances | \$ 113,477 | \$ | 1,226,402 | \$ 40,821 | \$ 2,780,192 | \$ | 6,003,811 |

| A | Child Assault osecution | | ommunity evelopment | | Coroner Laboratory | | Computer Technology | Tax | elinquent Assessment Collection | | Dog and Kennel |
|----|-------------------------------|----|------------------------|----|-----------------------|----|------------------------|-----|---------------------------------------|----|-------------------|
| \$ | 76,373 | \$ | 346,121 | \$ | 432,471 | \$ | 3,474,920 | \$ | 606,848 | \$ | 344,172 |
| | - | | - | | - | | - | | - | | - |
| | - | | - | | - | | 122,198 | | 1,000 | | 17,800 |
| | - | | - | | - | | 77,856 | | - | | - |
| | - | | 1,759,671 | | - | | 19,378 | | - | | - |
| | - | | - | | - | | - | | - | | 6,723 |
| - | - | | 1,383,750 | | - | | - | | - | | - |
| \$ | 76,373 | \$ | 3,489,542 | \$ | 432,471 | \$ | 3,694,352 | \$ | 607,848 | \$ | 368,695 |
| ¢ | | ¢. | - / 0-0 | ¢ | (10) | ¢ | 25.0.00 | ¢. | 1 0 0 0 | ¢ | |
| \$ | - | \$ | 56,973 | \$ | 610 3,613 | \$ | 37,268 38,156 | \$ | 1,090 11,021 | \$ | 8,335 18,736 |
| | - | | - | | 5,015 | | 38,130 | | 11,021 | | 18,750 |
| | - | | _ | | - | | 66,811 | | - | | |
| | - | | 61,683 | | 1,132 | | 9,653 | | 3,230 | | 5,425 |
| | - | | - | | - | | - | | - | | - |
| | - | | - | | - | | - | | - | | - |
| | - | | 118,656 | | 5,355 | | 151,888 | | 15,341 | | 32,496 |
| | | | | | | | | | | | |
| | - | | - | | - | | - | | - | | - |
| | - | | 1,602,233 | | - | | - | | - | | - |
| | | | 1,602,233 | | - | | - | | | | |
| | | | | | | | | | | | |
| | - | | - | | - | | - | | - | | 6,723 |
| | 76,373 | | 1,768,653 | | 427,116 | | 3,542,464 | | 592,507 | | 329,476 |
| | 76,373 | | 1,768,653 | | 427,116 | | 3,542,464 | | 592,507 | | 336,199 |
| | | | | | | | | | | | |
| \$ | 76,373 | \$ | 3,489,542 | \$ | 432,471 | \$ | 3,694,352 | \$ | 607,848 | \$ | 368,695 |
| | | | | | | | | | | (c | ontinued) |

Combining Balance Sheet

Nonmajor Special Revenue Funds (continued) December 31, 2016

| Assets | Immobilization and Impoundment | | | In-Home Detention | | Motor Vehicle and Gas Tax | | Jail mmissary | C | robate Court onduct usiness |
|---|--------------------------------------|--------|----|----------------------|----|---------------------------------|----|------------------|----|--------------------------------------|
| Equity and Pooled Cash and Investments | \$ | 45,926 | \$ | 428 | \$ | 2,814,984 | \$ | 128,527 | \$ | 114 |
| Cash and Investments with Fiscal & Escrow Agents | | - | | - | | 756,532 | | - | | - |
| Taxes Receivable Accounts Receivable | | - | | - | | - 9,639 | | - 36,766 | | - |
| Interfund Receivable | | - | | - | | - | | | | - |
| Intergovernmental Receivable | | - | | - | | 7,975,958 | | - | | - |
| Materials and Supplies Inventory | | - | | - | | 911,421 | | 38,188 | | - |
| Loans Receivable | ¢ | 45.926 | ¢ | - 129 | ¢ | 10 469 524 | ¢ | - | ¢ | - 114 |
| Total Assets | \$ | 45,926 | \$ | 428 | \$ | 12,468,534 | \$ | 203,481 | \$ | 114 |
| | | | | | | | | | | |
| Liabilities | | | | | | | | | | |
| Accounts Payable | \$ | - | \$ | - | \$ | 260,607 | \$ | 16,022 | \$ | - |
| Accrued Wages | | - | | - | | 211,578 | | - | | - |
| Matured Compensated Absences Payable Contracts Payable | | - | | - | | 3,814 821,129 | | - | | - |
| Intergovernmental Payable | | - | | - | | 65,705 | | - | | - |
| Retainage Payable | | - | | - | | 756,532 | | - | | - |
| Interfund Payable | | - | | - | | - | | - | | - |
| Total Liabilities | | - | | - | | 2,119,365 | | 16,022 | | - |
| Deferred Inflows of Resources | | | | | | | | | | |
| Property Taxes Levied for the Next Year | | - | | - | | - | | - | | - |
| Unavailable Revenue | | - | | - | | 5,746,521 | | - | | - |
| Total Deferred Inflows of Resources | | - | | - | | 5,746,521 | | - | | - |
| Fund Balances | | | | | | | | | | |
| Nonspendable | | _ | | _ | | 911,421 | | 38,188 | | _ |
| Restricted | | 45,926 | | 428 | | 3,691,227 | | 149,271 | | 114 |
| Total Fund Balances | | 45,926 | | 428 | | 4,602,648 | | 187,459 | | 114 |
| | | | _ | | | | | | _ | |
| Total Liabilities, Deferred Inflows of | ¢ | 15.007 | ¢ | 100 | ¢ | 10 460 524 | ¢ | 202 401 | ¢ | 114 |
| of Resources and Fund Balances | \$ | 45,926 | \$ | 428 | 3 | 12,468,534 | \$ | 203,481 | \$ | 114 |

| | Real Estate | Law Library | BOE Special Election Fund | | Eld | oate Court er Justice ration Grant | Other Public t Safety | | | Other | | Total |
|----|-------------|--------------------|---------------------------------|--------|-----|--|-----------------------------|-----------|----|---------|----|-------------------|
| \$ | 3,710,877 | \$ 216,008 | \$ | 24,631 | \$ | 9,995 | \$ | 2,875,093 | \$ | 357,185 | \$ | 22,115,001 |
| | - | - | | - | | - | | - | | - | | 756,532 |
| | - | - | | - | | - | | | | - | | 631,668 |
| | - | - | | - | | - | | 7,471 | | 1,465 | | 203,975 |
| | - | - | | - | | - | | - | | - | | 77,856 |
| | - | 20,958 | | - | | 38,197 | | 154,798 | | - | | 11,424,357 |
| | - | 1,407 | | - | | - | | 20,207 | | 2,838 | | 981,234 |
| ¢ | 2 710 977 | \$ - | ¢ | 24,631 | ¢ | 49 102 | ¢ | 2 057 560 | \$ | 261 400 | \$ | 2,802,974 |
| 3 | 3,710,877 | \$ 238,373 | \$ | 24,631 | \$ | 48,192 | 3 | 3,057,569 | 3 | 361,488 | 3 | 38,993,597 |
| | | | | | | | | | | | | |
| \$ | 59,004 | \$ 37,185 | \$ | - | \$ | - | \$ | 43,176 | \$ | 2,280 | \$ | 583,435 |
| | 87,258 | 5,293 | | - | | - | | 42,133 | | 4,377 | | 467,160 |
| | - | - | | - | | - | | - | | - | | 3,814 |
| | - | - | | - | | - | | - | | - | | 887,940 |
| | 27,222 | 2,622 | | - | | - | | 38,917 | | 1,631 | | 240,621 |
| | - | - | | - | | - | | 73,425 | | 4,431 | | 756,532 77,856 |
| | 173,484 | 45,100 | | - | | | | 197,651 | | 12,719 | | 3,017,358 |
| | 1/3,484 | 43,100 | | - | | | | 197,031 | | 12,719 | | 5,017,558 |
| | | | | | | | | | | | | |
| | - | - | | - | | - | | - | | - | | 573,232 |
| | - | - | | - | | - | | - | | - | | 8,733,314 |
| | | - | | - | | - | | - | | - | | 9,306,546 |
| | | | | | | | | | | | | |
| | | | | | | | | | | | | |
| | - | 1,407 | | - | | - | | 20,207 | | 2,838 | | 981,234 |
| | 3,537,393 | 191,866 | | 24,631 | | 48,192 | | 2,839,711 | | 345,931 | | 25,688,459 |
| | 3,537,393 | 193,273 | | 24,631 | | 48,192 | | 2,859,918 | | 348,769 | | 26,669,693 |
| | | | | | | | | | | | | |
| | | | | | | | | | | | | |
| \$ | 3,710,877 | \$ 238,373 | \$ | 24,631 | \$ | 48,192 | \$ | 3,057,569 | \$ | 361,488 | \$ | 38,993,597 |

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Combining Balance Sheet

Nonmajor Debt Service Funds December 31, 2016

| | - | Special ssessment Bond Retirement | 0 | General bligation Bond etirement | | Total |
|--|----------|---|----------|---|----------|---|
| Assets Equity and Pooled Cash and Investments Special Assessments Receivable Interfund Receivable Total Assets | \$ \$ | 180,176 4,511,600 12,657 4,704,433 | \$ \$ | 200,940 | \$ \$ | 381,116 4,511,600 12,657 4,905,373 |
| <i>Deferred Inflows of Resources</i> Unavailable Revenue | \$ | 4,511,600 | \$ | - | \$ | 4,511,600 |
| <i>Fund Balances</i> Restricted | | 192,833 | | 200,940 | | 393,773 |
| Total Deferred Inflows of of Resources and Fund Balances | \$ | 4,704,433 | \$ | 200,940 | \$ | 4,905,373 |

Combining Balance Sheet

Nonmajor Capital Projects Funds December 31, 2016

| | Capital ovements | Deve Di | Board of elopmental sabilities Capital | rthouse | Ditch Maintenance | |
|---|------------------------------|------------|---|--------------------------|----------------------|-------|
| <i>Assets</i> Equity and Pooled Cash and Investments Cash and Investments with Fiscal & Escrow Agents Intergovernmental Receivable | \$ 6,775 - - | \$ | 26,801 | \$ 280 | \$ | 5,413 |
| Loans Receivable Total Assets | \$ 6,775 | \$ | 26,801 | \$ 280 | \$ | 5,413 |
| <i>Liabilities</i> Contracts Payable Retainage Payable <i>Total Liabilities</i> | \$ | \$ | | \$ | \$ | - |
| Deferred Inflows of Resources Unavailable Revenue | | | | - | | |
| <i>Fund Balances</i> Restricted Committed Assigned Unassigned <i>Total Fund Balances (Deficits)</i> | - 6,775 - 6,775 | | 26,801 | 280 - - 280 | | 5,413 |
| Total Liabilities, Deferred Inflows of of Resources and Fund Balances | \$ 6,775 | \$ | 26,801 | \$ 280 | \$ | 5,413 |

| ngineer's nstruction | Permanent provement | Total |
|------------------------------|---------------------------|--|
| \$ - 543,095 35,385 | \$ 6,862,372 21,357 | \$ 6,901,641 21,357 543,095 35,385 |
| \$ 578,480 | \$ 6,883,729 | \$ 7,501,478 |
| | | |
| \$ 578,480 | \$ 114,978 | \$ 693,458 |
| - | 21,357 | 21,357 |
| 578,480 | 136,335 | 714,815 |
| | | |
| 185,446 | - | 185,446 |
| | | |
| - | - | 32,214 |
| - | 6,747,394 | 6,747,674 6,775 |
| (185,446) | - | (185,446) |
| (185,446) | 6,747,394 | 6,601,217 |
| | | |
| \$ 578,480 | \$ 6,883,729 | \$ 7,501,478 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2016

| | Nonmajor Special Revenue Funds | Nonmajor Debt Service Fund | Nonmajor Capital Projects Funds | Total Nonmajor Governmental Funds |
|---|---|---|--|---|
| Revenues | | | | |
| Property Taxes | \$ 572,059 | \$ - | \$ - | \$ 572,059 |
| Sales Taxes | 4,146,053 | - | - | 4,146,053 |
| Charges for Services | 8,938,936 | - | - | 8,938,936 |
| Licenses and Permits | 260,795 | - | - | 260,795 |
| Fines and Forfeitures | 527,189 | - | - | 527,189 |
| Intergovernmental | 19,709,138 | - | 9,405,214 | 29,114,352 |
| Special Assessments | - | 510,596 | - | 510,596 |
| Interest | 2,501 | 398 | - | 2,899 |
| Other | 715,557 | - | 350 | 715,907 |
| Total Revenues | 34,872,228 | 510,994 | 9,405,564 | 44,788,786 |
| Expenditures Current: General Government: Legislative and Executive Judicial Public Safety Public Works Health Human Services Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges | 5,512,159 3,607,640 5,975,548 16,712,943 832,200 576,767 - 169,073 | - - - - - - - - - - - - - - - - - - - | - - - - 10,979,060 - | 5,512,159 3,607,640 5,975,548 16,712,943 832,200 576,767 10,979,060 512,797 155,523 |
| Total Expenditures | 33,386,330 | 499,247 | 10,979,060 | 44,864,637 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 1,485,898 | 11,747 | (1,573,496) | (75,851) |
| Other Financing Sources (Uses) | | | | |
| Transfers In | - | - | 3,500,000 | 3,500,000 |
| Proceeds from Sale of Capital Assets | - | - | 3,010 | 3,010 |
| Total Other Financing Sources (Uses) | - | - | 3,503,010 | 3,503,010 |
| Net Change in Fund Balances | 1,485,898 | 11,747 | 1,929,514 | 3,427,159 |
| Fund Balances Beginning of Year | 25,183,795 | 382,026 | 4,671,703 | 30,237,524 |
| Fund Balances End of Year | \$ 26,669,693 | \$ 393,773 | \$ 6,601,217 | \$ 33,664,683 |

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2016

| | Victin Assistar | | Youth Service | S | Pass Through Grants | | HOME Program | |
|---------------------------------|--------------------|------|------------------|------|------------------------|---------|---------------------|-----------|
| Revenues | | | | | | | | |
| Property Taxes | \$ - | | \$ - | | \$ - | | \$ | - |
| Sales Taxes | | - | | - | | - | | - |
| Charges for Services | | - | | - | | 68,186 | | - |
| Licenses and Permits | | - | | - | | - | | - |
| Fines and Forfeitures | | - | | - | | - | | - |
| Intergovernmental | 267 | ,573 | 1,742, | 911 | | - | | 516,285 |
| Interest | | - | | - | | - | | - |
| Other | | - | | 058 | | - | | 25,933 |
| Total Revenues | 267 | ,573 | 1,778, | 969 | | 68,186 | | 542,218 |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| General Government: | | | | | | | | |
| Legislative and Executive | | - | | - | | - | | - |
| Judicial | | - | | - | | - | | - |
| Public Safety | | - | 2,176, | 668 | | 77,028 | | - |
| Public Works | | - | , , | - | | - | | 630,322 |
| Health | | - | | - | | - | | - |
| Human Services | 244 | .132 | | - | | - | | - |
| Debt Service: | | , | | | | | | |
| Principal Retirement | | - | | - | | - | | - |
| Total Expenditures | 244 | ,132 | 2,176, | 668 | | 77,028 | | 630,322 |
| Net Change in Fund Balances | 23 | ,441 | (397, | 699) | | (8,842) | | (88,104) |
| Fund Balances Beginning of Year | 90 | ,036 | 1,510, | 070 | | 49,663 | | 1,596,383 |
| Fund Balances End of Year | \$ 113,477 | | \$ 1,112, | 371 | \$ | 40,821 | <u>\$ 1,508,279</u> | |

| 911 System | Child Assault Prosecution | Community Development | Coroner Laboratory | Computer Technology | Delinquent Tax Assessment and Collection | Dog and Kennel |
|------------------|---------------------------------|----------------------------|-----------------------|------------------------|--|----------------------------------|
| 572,059 | \$ - | \$ - | \$ - | \$ - | \$- | \$ - |
| - | - | - 900 | - 54,820 | 2,035,278 | - 957,768 | - 867,228 |
| - | - | - | - | - | - | - |
| - | - | - | - | - | - | 8,711 |
| 878,752 | 328,821 | 1,274,260 | - | 406,720 | 120,434 | 2,500 |
| - | - | 669 | - | - | - | - |
| 513 1,451,324 | 328,821 | <u>99,636</u> 1,375,465 | 40 54,860 | <u> </u> | <u>156,585</u> 1,234,787 | <u>17,723</u> 896,162 |
| | | | | | | |
| - | - | - | - | - | 1,115,349 | - |
| - | - | - | - | 2,540,606 | - | - |
| 828,680 | - | - | 93,982 | - | - | - |
| - | - | 1,289,397 | - | - | - | 832,200 |
| - | 328,821 | - | - | - | - | |
| - | - | - | - | - | - | - |
| 828,680 | 328,821 | 1,289,397 | 93,982 | 2,540,606 | 1,115,349 | 832,200 |
| 622,644 | - | 86,068 | (39,122) | 91,791 | 119,438 | 63,962 |
| 4,680,038 | 76,373 | 1,682,585 | 466,238 | 3,450,673 | 473,069 | 272,237 |
| 5,302,682 | \$ 76,373 | \$ 1,768,653 | \$ 427,116 | \$ 3,542,464 | \$ 592,507 | <u>\$ 336,199</u> (continued) |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2016

| _ | Immobilization and Impoundment | | In-Home Detention | | Motor Vehicle and Gas Tax | Jail Commissary | | C | robate Court onduct usiness |
|--|--------------------------------------|------------------|----------------------|-------|---------------------------------|--------------------|------------------------|------------|--------------------------------------|
| Revenues | ¢ | | ¢ | | ¢ | ¢ | | ¢ | |
| Property Taxes Sales Taxes | \$ | - | \$ | - | \$ - 4,146,053 | \$ | - | \$ | - |
| Charges for Services | | 1,200 | | - | 4,146,053 8,353 | | - 364,705 | | - 2,819 |
| Licenses and Permits | | 1,200 | | - | 43,718 | | 504,705 | | 2,819 |
| Fines and Forfeitures | | - | | - | 77,942 | | - | | - |
| | | - | | - | 11,647,994 | | - | | - |
| Intergovernmental Interest | | - | | - | 11,047,994 | | - | | - |
| Other | | - | | - | 65,940 | | 9,035 | | - |
| Total Revenues | | 1,200 | | - | 15,991,119 | | 373,740 | . <u> </u> | 2,819 |
| Total Revenues | | 1,200 | | | 15,991,119 | | 575,740 | | 2,819 |
| Expenditures Current: General Government: Legislative and Executive Judicial Public Safety Public Works Health Human Services Debt Service: | | - - - - | | | - 14,793,224 - 3,814 | | - 304,604 - - | | 3,252 |
| Principal Retirement | | - | | - | 169,073 | | - | | - |
| Total Expenditures | | - | | - | 14,966,111 | | 304,604 | | 3,252 |
| Net Change in Fund Balances | | 1,200 44,726 | | - 428 | 1,025,008 | | 69,136 118,323 | | (433) |
| Fund Balances Beginning of Year | | 44,720 | | 420 | 3,577,640 | · | 110,323 | | 547 |
| Fund Balances End of Year | \$ | 45,926 | \$ | 428 | \$ 4,602,648 | \$ | 187,459 | \$ | 114 |

| al Estate sessment | Law Library | E Special ion Fund | Elde | ate Court er Justice ation Grant | Other Public Safety | Other | | Total |
|-----------------------|-----------------------|-----------------------|------|--|-------------------------------|-----------------|----|------------|
| \$ - | \$ - | \$ - | \$ | - | \$ - | \$ - | \$ | 572,059 |
| - | - | - | | - | - | - | | 4,146,053 |
| 3,916,954 | 17,733 | - | | - | 559,027 | 83,965 | | 8,938,936 |
| - | - | - | | - | 217,077 | - | | 260,795 |
| - | 351,189 | - | | - | 67,095 | 22,252 | | 527,189 |
| - | 139,522 | 24,631 | | 63,734 | 2,225,980 | 69,021 | | 19,709,138 |
| - | - | - | | - | 713 | - | | 2,501 |
| 90,750 | 15,620 524,064 | - 24,631 | | - 63,734 | 6,587 3,076,479 | 738 175,976 | | 715,557 |
| 4,007,704 | | 21,001 | | 00,701 | 5,010,117 | 170,970 | | 34,872,228 |
| 4,396,810 | - | - | | - | - | - | | 5,512,159 |
| - | 552,501 | - | | 15,542 | 292,829 | 202,910 | | 3,607,640 |
| - | - | - | | - | 2,494,586 | - | | 5,975,548 |
| - | - | - | | - | - | - | | 16,712,943 |
| - | - | - | | - | - | - | | 832,200 |
| - | - | - | | - | - | - | | 576,767 |
| - | - | - | | - | - | - | | 169,073 |
| 4,396,810 | 552,501 | - | | 15,542 | 2,787,415 | 202,910 | | 33,386,330 |
| (389,106) | (28,437) | 24,631 | | 48,192 | 289,064 | (26,934) | | 1,485,898 |
| 3,926,499 | 221,710 | - | | - | 2,570,854 | 375,703 | | 25,183,795 |
| \$ 3,537,393 | \$ 193,273 | \$ 24,631 | \$ | 48,192 | \$ 2,859,918 | \$ 348,769 | \$ | 26,669,693 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds

For the Year Ended December 31, 2016

| | As | Special ssessment Bond etirement | Ob | eneral ligation Bond tirement | Total | | | |
|---------------------------------|---------|---|---------|--|-------|---------|--|--|
| Revenues | | | | | | | | |
| Special Assessments | \$ | 510,596 | \$ | - | \$ | 510,596 | | |
| Interest | | 398 | | - | | 398 | | |
| Total Revenues | | 510,994 | | - | | 510,994 | | |
| Expenditures | | | | | | | | |
| Debt Service: | | | | | | | | |
| Principal Retirement | | 343,724 | | - | | 343,724 | | |
| Interest and Fiscal Charges | | 155,523 | | - | | 155,523 | | |
| Total Expenditures | | 499,247 | | - | | 499,247 | | |
| Net Change in Fund Balances | | 11,747 | | - | | 11,747 | | |
| Fund Balances Beginning of Year | 181,086 | | 200,940 | | | 382,026 | | |
| Fund Balances End of Year | \$ | 192,833 | \$ | 200,940 | \$ | 393,773 | | |

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2016

| | | Capital | Deve Dis | oard of clopmental sabilities Capital | | thouse | | Ditch | Engineer's Construction | | |
|--|----|---------|-------------|--|----|--------|----|-------|----------------------------|---|--|
| Revenues | | | | | | | | | | | |
| Intergovernmental | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 9,405,214 | |
| Other | | - | | - | | - | | - | | - | |
| Total Revenues | | - | | - | | - | | - | | 9,405,214 | |
| Expenditures | | | | | | | | | | | |
| Capital Outlay | | - | | - | | - | | - | | 9,097,195 | |
| Cupiul Culuy | | | | | | | | | | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | | | | | | - | | - | | 308,019 | |
| Other Financing Sources | | | | | | | | | | | |
| Transfers In | | - | | - | | - | | - | | - | |
| Proceeds from Sale of Capital Assets | | - | | - | | - | | - | | - | |
| Total Other Financing Sources (Uses) | | - | | - | | - | | - | | - | |
| Net Change in Fund Balances | | - | | - | | - | | - | | 308,019 | |
| Fund Balances (Deficits) Beginning of Year | | 6,775 | | 26,801 | | 280 | | 5,413 | | (493,465) | |
| Fund Balances (Deficits) End of Year | \$ | 6,775 | \$ | 26,801 | \$ | 280 | \$ | 5,413 | \$ | (185,446) | |

| Permanent | Survey | Total | | | | |
|--------------------|----------|------------------------|--|--|--|--|
| Improvement | Monument | Total | | | | |
| \$ - | \$ - | \$ 9,405,214 | | | | |
| 350 | - | 350 | | | | |
| 350 | - | 9,405,564 | | | | |
| | | | | | | |
| 1,881,577 | 288 | 10,979,060 | | | | |
| (1,881,227) | (288) | (1,573,496) | | | | |
| 3,500,000 3,010 | - | 3,500,000 3,010 | | | | |
| 3,503,010 | - | 3,503,010 | | | | |
| 1,621,783 | (288) | 1,929,514 4,671,703 | | | | |
| <u></u> | | <u> </u> | | | | |
| \$ 6,747,394 | \$- | \$ 6,601,217 | | | | |

Fund Descriptions – Nonmajor Enterprise Funds For the Year Ended December 31, 2016

Nonmajor Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

<u>Water</u> - To account for revenues generated from the charges for distribution of water to the residential and commercial users of the County.

<u>Sheriff's Webcheck</u> - To account for the charges to other entities, and the associated costs, for performing criminal background checks on individuals.

<u>Auditor's License Bureau</u> - To account for the revenues received and expenses made related to the daily operations of the Auditor's License Bureau.

Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2016

| | Enterprise Funds | | | | | | | | | |
|---|------------------|-----------|----|-----------------------|---------|--------------------------|----|-----------|--|--|
| | | Water | | Sheriff's /ebcheck | | Auditor's ense Bureau | | Total | | |
| Assets | | | | | | | | | | |
| Current Assets | | | | | | | | | | |
| Equity in Pooled Cash and Investments | \$ | 907,976 | \$ | 134,209 | \$ | 342,174 | \$ | 1,384,359 | | |
| Accounts Receivable | | 50,902 | | - | | - | | 50,902 | | |
| Total Current Assets | | 958,878 | | 134,209 | | 342,174 | | 1,435,261 | | |
| Noncurrent Assets | | | | | | | | | | |
| Depreciable Capital Assets, Net | | 6,043,973 | | - | | | | 6,043,973 | | |
| Total Assets | | 7,002,851 | | 134,209 | | 342,174 | | 7,479,234 | | |
| Deferred Outflows of Resources | | | | | | | | | | |
| Pension | | 62,202 | | - | | - | | 62,202 | | |
| Liabilities | | | | | | | | | | |
| Current Liabilities | | | | | | | | | | |
| Accounts Payable | | 39,913 | | - | | - | | 39,913 | | |
| Accrued Wages | | 5,782 | | - | | - | | 5,782 | | |
| Compensated Absences Payable | | 1,333 | | - | | - | | 1,333 | | |
| Intergovernmental Payable | | 1,631 | | | | - | | 1,631 | | |
| Total Current Liabilities | | 48,659 | | - | | - | | 48,659 | | |
| Long-Term Liabilities | | | | | | | | | | |
| Compensated Absences Payable - Net of Current Portion | | 7,874 | | - | | - | | 7,874 | | |
| Net Pension Liability | | 157,089 | | - | | - | | 157,089 | | |
| Total Long-Term Liabilities | | 164,963 | | - | | - | | 164,963 | | |
| Total Liabilities | | 213,622 | | - | | | | 213,622 | | |
| Deferred Inflows of Resources | | | | | | | | | | |
| Pension | | 6,039 | | - | | - | | 6,039 | | |
| Net Position | | | | | | | | | | |
| Net Investment in Capital Assets | | 6,043,973 | | - | | - | | 6,043,973 | | |
| Unrestricted | | 801,419 | | 134,209 | 9 342,1 | | | 1,277,802 | | |
| Total Net Position | \$ | 6,845,392 | \$ | 134,209 | \$ | 342,174 | \$ | 7,321,775 | | |

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Nonmajor Enterprise Funds For the Year Ended December 31, 2016

| | | Enterprise Funds | | | | | | | |
|------------------------------------|--------------|-----------------------|-----------------------------|--------------|--|--|--|--|--|
| | Water | Sheriff's Webcheck | Auditor's License Bureau | Total | | | | | |
| Operating Revenues | | | | | | | | | |
| Charges for Services | \$ 771,436 | \$ 32,316 | \$ - | \$ 803,752 | | | | | |
| Other Total On mating Provide a | 905 | - | - | 905 | | | | | |
| Total Operating Revenues | 772,341 | 32,316 | | 804,657 | | | | | |
| Operating Expenses | | | | | | | | | |
| Personal Services | 163,998 | - | - | 163,998 | | | | | |
| Contractual Services | 469,324 | - | - | 469,324 | | | | | |
| Materials and Supplies | 18,666 | 6,500 | - | 25,166 | | | | | |
| Depreciation | 194,254 | - | - | 194,254 | | | | | |
| Other | 121 | 18,170 | - | 18,291 | | | | | |
| Total Operating Expenses | 846,363 | 24,670 | | 871,033 | | | | | |
| Operating Income (Loss) | (74,022) | 7,646 | | (66,376) | | | | | |
| Non-Operating Revenues (Expenses) | | | | | | | | | |
| Interest and Fiscal Charges | (2,400) | | | (2,400) | | | | | |
| Change in Net Position | (76,422) | 7,646 | - | (68,776) | | | | | |
| Net Position Beginning of Year | 6,921,814 | 126,563 | 342,174 | 7,390,551 | | | | | |
| Net Position End of Year | \$ 6,845,392 | \$ 134,209 | \$ 342,174 | \$ 7,321,775 | | | | | |

STARK COUNTY, OHIO *Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2016*

| | | Water | | Sheriff's Vebcheck |] | Auditor's License Bureau | | Total |
|--|----|-----------------------|----|-----------------------|----|--------------------------------|----|---------------------|
| Cash Flows from Operating Activities Cash Received from Customers | ¢ | 7(0.995 | ¢ | 22.210 | ¢ | | ¢ | 802 201 |
| Cash Received from Other Operating Receipts | \$ | 769,885 905 | \$ | 32,316 | \$ | - | \$ | 802,201 905 |
| Cash Payments to Employees for Services and Benefits | | 903 (186,047) | | - | | - | | 903 (186,047) |
| Cash Payments to Suppliers for Goods and Services | | (186,047) (12,459) | | (6,500) | | - | | (186,047) (18,959) |
| Cash Payments for Contractual Services | | (473,032) | | (0,500) | | - | | (473,032) |
| Other Cash Payments | | (473,032) (121) | | (18,170) | | - | | |
| Net Cash Provided by Operating Activities | | 99,131 | | 7,646 | | - | | (18,291) 106,777 |
| Net Cash Frovaea by Operating Activities | | <i>99</i> ,131 | | 7,040 | | | | 100,777 |
| Cash Flows from Noncapital Financing Activities Operating Grants Received | | | | 14,560 | | | | 14,560 |
| Cash Flows from Capital and Related Financing Activities | | | | | | | | |
| Principal Payments on Debt | | (80,000) | | _ | | _ | | (80,000) |
| Interest Payments on Debt | | (2,400) | | - | | - | | (2,400) |
| | | (=,:::) | | | | | | (=,:::) |
| Net Cash Used for Capital and Related Financing Activities | | (82,400) | | | | | | (82,400) |
| Net Increase in Cash and Investments | | 16,731 | | 22,206 | | - | | 38,937 |
| Cash and Investments Beginning of Year | | 891,245 | | 112,003 | | 342,174 | | 1,345,422 |
| Cash and Investments End of Year | \$ | 907,976 | \$ | 134,209 | \$ | 342,174 | \$ | 1,384,359 |
| Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities | | | | | | | | |
| Operating Income (Loss) | \$ | (74,022) | \$ | 7,646 | \$ | - | \$ | (66,376) |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities | | | | | | | | |
| Depreciation Expense (Increase) Decrease in Assets: | | 194,254 | | - | | - | | 194,254 |
| Accounts Receivable | | (1,551) | | - | | - | | (1,551) |
| Net Pension Asset | | 425 | | - | | - | | 425 |
| Deferred Outflows - Pension | | (37,795) | | - | | - | | (37,795) |
| Increase (Decrease) in Liabilities: | | | | | | | | |
| Accounts Payable | | 2,499 | | - | | - | | 2,499 |
| Accrued Wages | | (788) | | - | | - | | (788) |
| Compensated Absences Payable | | (4,999) | | - | | - | | (4,999) |
| Intergovernmental Payable | | (1,064) | | - | | - | | (1,064) |
| Deferred Inflows - Pension | | 3,478 | | - | | - | | 3,478 |
| Net Pension Liability | | 18,694 | | - | | - | | 18,694 |
| Total Adjustments | ¢ | 173,153 | ¢ | - | ¢ | - | ¢ | 173,153 |
| Net Cash Provided by Operating Activities | \$ | 99,131 | \$ | 7,646 | \$ | - | \$ | 106,777 |

Fund Descriptions – Internal Service Funds For the Year Ended December 31, 2016

Internal Service Funds

Internal Service Funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis.

<u>Self Insurance</u> - To account for a medical benefits and liability self-insurance program for the County. The primary source of revenue is monthly fees, any balance on hand is held until used.

Workers' Compensation - To account for revenues used to provide workers' compensation benefits to employees.

Combining Statement of Net Position Internal Service Funds December 31, 2016

| | Internal Service | | | | | |
|---|------------------|-------------------|----|--------------------------|----|-----------|
| | | Self Insurance | | Workers' Compensation | | Total |
| Assets | | | | | | |
| Current Assets | | | | | | |
| Equity in Pooled Cash and Investments | \$ | 5,054,619 | \$ | 1,432,591 | \$ | 6,487,210 |
| Accounts Receivable | | 1,004,021 | | - | | 1,004,021 |
| Intergovernmental Receivable | | - | | 22,118 | | 22,118 |
| Prepaid Items | | - | | 1,038,563 | | 1,038,563 |
| Total Assets | | 6,058,640 | | 2,493,272 | | 8,551,912 |
| Deferred Outflows of Resources | | | | | | |
| Pension | | 62,064 | | 42,322 | | 104,386 |
| | | - , | | <u>y-</u> | | - , |
| Liabilities | | | | | | |
| Current Liabilities | | | | | | |
| Accounts Payable | | - | | 9,125 | | 9,125 |
| Accrued Wages | | 6,833 | | 4,765 | | 11,598 |
| Intergovernmental Payable | | 1,813 | | 30,947 | | 32,760 |
| Claims Payable | | 2,048,303 | | 144,842 | | 2,193,145 |
| Total Current Liabilities | | 2,056,949 | | 189,679 | | 2,246,628 |
| Long-Term Liabilities: | | | | | | |
| Net PensionLiability | | 156,740 | | 106,882 | | 263,622 |
| Claims Payable - Net of Current Portion | | - | | 1,506,589 | | 1,506,589 |
| Compensated Absences Payable - Net of Current Portion | | 14,979 | | 6,295 | | 21,274 |
| Total Long-Term Liabilities | | 171,719 | | 1,619,766 | | 1,791,485 |
| Total Liabilities | | 2,228,668 | | 1,809,445 | | 4,038,113 |
| Deferred Inflows of Resources | | | | | | |
| Pension | | 6,025 | | 4,109 | | 10,134 |
| Net Position | | | | | | |
| Unrestricted | \$ | 3,886,011 | \$ | 722,040 | \$ | 4,608,051 |

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2016

| | Internal Service | | | | | |
|---|-------------------|-------------|--------------------------|-------------|----|-------------|
| | Self Insurance | | Workers' Compensation | | | Total |
| Operating Revenues | | | | | | |
| Charges for Services | \$ | 18,427,614 | \$ | 874,623 | \$ | 19,302,237 |
| Other | | 1,253,705 | | 1,311,457 | | 2,565,162 |
| Total Operating Revenues | | 19,681,319 | | 2,186,080 | | 21,867,399 |
| Operating Expenses | | | | | | |
| Personal Services | | 196,358 | | 127,773 | | 324,131 |
| Contractual Services | | 1,379,588 | | 973,468 | | 2,353,056 |
| Materials and Supplies | | 318 | | - | | 318 |
| Claims | | 20,062,348 | | - | | 20,062,348 |
| Change in Workers Compensation Estimate | | - | | (1,108,242) | | (1,108,242) |
| Other | | 539 | | 262,546 | | 263,085 |
| Total Operating Expenses | | 21,639,151 | | 255,545 | | 21,894,696 |
| Change in Net Position | | (1,957,832) | | 1,930,535 | | (27,297) |
| Net Position Beginning of Year | | 5,843,843 | | (1,208,495) | | 4,635,348 |
| Net Position End of Year | \$ | 3,886,011 | \$ | 722,040 | \$ | 4,608,051 |

STARK COUNTY, OHIO *Combining Statement of Cash Flows Internal Service Funds* For the Year Ended December 31, 2016

| | Self | Workers' | |
|--|----------------|---------------------|----------------|
| | Insurance | Compensation | Total |
| Cash Flows from Operating Activities | | | |
| Cash Received from Interfund Services Provided | \$ 18,427,614 | \$ 874,623 | \$ 19,302,237 |
| Cash Received from Other Operating Receipts | 249,684 | 1,289,339 | 1,539,023 |
| Cash Payments to Employees for Services and Benefits | (182,843) | (123,926) | (306,769) |
| Cash Payments to Suppliers for Goods and Services | (318) | - | (318) |
| Cash Payments for Claims | (19,605,207) | (322,975) | (19,928,182) |
| Cash Payments for Contractual Services | (1,381,669) | (2,565,051) | (3,946,720) |
| Cash Payments for Other Operating Expenses | (539) | (262,546) | (263,085) |
| Net Cash Used for Operating Activities | (2,493,278) | (1,110,536) | (3,603,814) |
| Net Decrease in Cash and Investments | (2,493,278) | (1,110,536) | (3,603,814) |
| Cash and Investments Beginning of Year | 7,547,897 | 2,543,127 | 10,091,024 |
| Cash and Investments End of Year | \$ 5,054,619 | <u>\$ 1,432,591</u> | \$ 6,487,210 |
| Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities | | | |
| Operating Income (Loss) | \$ (1,957,832) | \$ 1,930,535 | \$ (27,297) |
| Adjustments to Reconcile Operating Income (Loss) | | | |
| to Net Cash Provided by (Used for) Operating Activities | | | |
| (Increase) Decrease in Assets | | | |
| Accounts Receivable | (1,004,021) | - | (1,004,021) |
| Intergovernmental Receivable | - | (22,118) | (22,118) |
| Prepaids | - | (1,038,563) | (1,038,563) |
| Net Pension Asset | 326 | 248 | 574 |
| Deferred Outflows - Pension | (43,326) | (28,087) | (71,413) |
| Increase (Decrease) in Liabilities | | | |
| Accounts Payable | (2,081) | 9,125 | 7,044 |
| Accrued Wages | 954 | 565 | 1,519 |
| Compensated Absences Payable | 1,579 | 2,767 | 4,346 |
| Intergovernmental Payable | (572) | (562,572) | (563,144) |
| Claims Payable | 457,141 | (1,431,217) | (974,076) |
| Deferred Inflows - Pension | 4,059 | 2,615 | 6,674 |
| Net Pension Liability | 50,495 | 26,166 | 76,661 |
| Total Adjustments | (535,446) | (3,041,071) | (3,576,517) |
| Net Cash Used for Operating Activities | \$ (2,493,278) | \$ (1,110,536) | \$ (3,603,814) |

Fund Descriptions – Fiduciary Funds For the Year Ended December 31, 2015

Private Purpose Trust Funds

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds.

George C. Brissel - To account for the money as set forth in the trust agreement.

SCBDD Gifts & Donations – To account for monies received in trust to be used by the SCBDD board.

Agency Funds

Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's agency funds:

<u>Undivided General Tax</u> - To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Undivided Personal Tax</u> - To account for the collection of tangible personal property taxes that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Court Agency</u> - To account for clerk of courts auto title fees, county court, juvenile court and probate court related receipts.

Other Agency Funds -

| Local Government Revenue Assistance | Special Emergency Planning |
|--|---|
| Estimated Tax | Stark County Health Department |
| | |
| Highway Escrow County | Stark County Regional Planning Commission |
| Highway Escrow State | Multi-County Juvenile Attention System |
| Undivided Estate Tax | Stark County Park District |
| Undivided Motel Tax | Stark Soil and Water Conservation District |
| Trailer Tax | Stark Regional Community Corrections Center |
| Local Government | Forfeited Land Sale |
| Municipal Road | Real Estate Prepayment |
| Subdivision Auto Registration | Tax Certificate Redemption |
| Cigarette Tax | Recorder Escrow |
| Law Library | Ohio Elections Commission |
| Payroll Deductions | Sumser Trust |
| Subdivision Gas Tax | Sheriff Inmate Services |
| Library and Local Government Support | Indigent Application Fee |
| Stark Council of Governments | |
| Stark-Tuscarawas-Wayne Joint Solid Waste | |
| Management District | |

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2016

| | George C. Brissel | | SCBDD Gifts & Donations | | Total | |
|---|----------------------|-------|----------------------------|---------|-------|---------|
| Assets Equity in Pooled Cash and Investments | \$ | 2,190 | \$ | 125,450 | \$ | 127,640 |
| <i>Net Position</i> Held in Trust for Private Purposes | \$ | 2,190 | \$ | 125,450 | \$ | 127,640 |

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2016

| | George C. Brissel | SCBDD Gifts & Donations | Total |
|--------------------------------|----------------------|----------------------------|------------|
| Net Position Beginning of Year | 2,190 | 125,450 | 127,640 |
| Net Position End of Year | \$ 2,190 | \$ 125,450 | \$ 127,640 |

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Combining Statement of Changes in Assets and Liabilities All Agency Funds For the Year Ended December 31, 2016

| Tor the Tear Ended December 51, 2010 | Balance 1/1/16 | Additions Reductions | | Balance 12/31/16 | |
|--|--|---|--|--|--|
| Undivided General Tax | | | | | |
| Assets: Equity in Pooled Cash and Investments Taxes Receivable Special Assessments Receivable Total Assets | \$ 12,292,962 363,181,485 17,548,650 \$ 393,023,097 | \$ 417,387,881 372,109,356 \$ 789,497,237 | \$ 417,375,245 363,181,485 970,702 \$ 781,527,432 | \$ 12,305,598 372,109,356 16,577,948 \$ 400,992,902 | |
| <i>Liabilities:</i> Intergovernmental Payable | \$ 393,023,097 | \$ 369,704,408 | \$ 361,734,603 | \$ 400,992,902 | |
| Undivided Personal Tax | | | | | |
| Assets: Equity in Pooled Cash and Investments Taxes Receivable Total Assets | \$ 76 <u>1,644,447</u> <u>\$ 1,644,523</u> | \$ 686,857 <u>1,645,223</u> \$ 2,332,080 | \$ 686,475 <u>1,644,447</u> <u>\$ 2,330,922</u> | \$ 458 1,645,223 \$ 1,645,681 | |
| <i>Liabilities:</i> Intergovernmental Payable | \$ 1,644,523 | <u>\$ 1,645,591</u> | \$ 1,644,433 | \$ 1,645,681 | |
| Undivided Estate Tax | | | | | |
| Assets: Equity in Pooled Cash and Investments | \$ 679,734 | \$ 158,993 | \$ 73,431 | \$ 765,296 | |
| <i>Liabilities:</i> Intergovernmental Payable | \$ 679,734 | <u>\$ 85,562</u> | <u>\$ </u> | <u>\$ 765,296</u> | |
| Local Government | | | | | |
| Assets: Equity in Pooled Cash and Investments Intergovernmental Receivable Total Assets Liabilities: | \$ - 3,068,240 \$ 3,068,240 | \$ 9,097,102 2,986,887 \$ 12,083,989 | \$ 9,097,102 3,068,240 \$ 12,165,342 | \$ - 2,986,887 \$ 2,986,887 | |
| Intergovernmental Payable | \$ 3,068,240 | \$ 2,986,887 | \$ 3,068,240 | \$ 2,986,887 | |
| Library and Local Government Support | | | | | |
| Assets: Equity in Pooled Cash and Investments Intergovernmental Receivable Total Assets | \$ - 6,015,063 \$ 6,015,063 | \$ 12,255,549 6,033,449 \$ 18,288,998 | \$ 12,255,549 6,015,063 \$ 18,270,612 | \$ - 6,033,449 \$ 6,033,449 | |
| <i>Liabilities:</i> Intergovernmental Payable | \$ 6,015,063 | \$ 6,033,449 | \$ 6,015,063 | \$ 6,033,449 (continued) | |

Deposits Held and Due to Others

Total Liabilities

Combining Statement of Changes in Assets and Liabilities All Agency Funds

For the Year Ended December 31, 2016 Balance Balance 1/1/16 Additions Reductions 12/31/16 **Court Agency** Assets: Cash and Investments in Segregated Accounts 2,584,441 \$ 55,662,492 \$ 56,043,806 2,203,127 \$ Liabilities: Deposits Held and Due to Others 2,584,441 55,662,492 56,043,806 2,203,127 S \$ \$ \$ **Other Agency Funds** Assets: Equity in Pooled Cash and Investments 83,328,342 \$ \$ 12,232,348 \$ \$ 81,928,201 13,632,489 Cash and Investments in Segregated Accounts 19,022 82,902 101,924 Taxes Receivable 6,771,793 6,966,779 6,966,779 6,771,793 Intergovernmental Receivable 1,831,896 1,868,954 1,831,896 1,868,954 20,855,059 92,246,977 90,531,890 \$ 22,570,146 **Total Assets** \$ \$ Liabilities: Intergovernmental Payable \$ 4,588,590 \$ 2,676,488 \$ 2,377,466 \$ 4,887,612 Undistributed Monies 15,345,334 7,882,270 6,553,028 16,674,576 Deposits Held and Due to Others 921,135 131,983 45,160 1,007,958 8,975,654 Total Liabilities 20,855,059 10,690,741 \$ 22,570,146 **All Agency Funds** Assets: Equity in Pooled Cash and Investments \$ 25,205,120 \$ 522.914.724 \$ 521,416,003 \$ 26,703,841 Cash and Investments in Segregated Accounts 2,603,463 55,745,394 56,043,806 2,305,051 Taxes Receivable 371,597,725 380,721,358 371,597,725 380,721,358 Special Assessments Receivable 17,548,650 970,702 16,577,948 Intergovernmental Receivable 10,915,199 10,889,290 10,915,199 10,889,290 437,197,488 Total Assets 427,870,157 970,270,766 \$ 960,943,435 \$ Liabilities: Intergovernmental Payable \$ 409,019,247 \$ 383,132,385 \$ 374,839,805 \$ 417,311,827 Undistributed Monies 15,345,334 7,882,270 6,553,028 16,674,576

3,505,576

\$

427,870,157

55,794,475

446,809,130

56,088,966

\$

437,481,799

\$

3,211,085

437,197,488

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

| | Budgeted | Amounts | | Variance with | |
|---|--|--|--|---|--|
| | Original | Final | Actual | Final Budget Positive (Negative) | |
| Revenues | | | | | |
| Property and Other Local Taxes Charges for Services Licenses and Permits | \$ 13,720,000 9,095,000 38,000 | \$ 13,720,000 9,095,000 38,000 | \$ 14,036,131 11,040,386 38,390 | \$ 316,131 1,945,386 390 | |
| Fines and Forfeitures Intergovernmental Interest Rentals | 480,000 8,317,000 1,400,000 300,000 | 480,000 8,317,000 1,400,000 300,000 | 409,353 9,654,570 1,708,249 294,346 | (70,647) 1,337,570 308,249 (5,654) | |
| Other Total Revenues | 500,000 33,850,000 | 500,000 33,850,000 | <u>507,325</u> <u>37,688,750</u> | 7,325 3,838,750 | |
| Expenditures | | | | | |
| Current: General Government - Legislative and Executive Commissioners' Office | | | | | |
| Personal Services | 2,025,901 | 2,040,735 | 1,863,601 | 177,134 | |
| Materials and Supplies | 60,481 | 64,887 | 32,504 | 32,383 | |
| Contractual Services | 5,252,968 | 5,364,058 | 4,583,004 | 781,054 | |
| Capital Outlay | 2,692,893 | 5,296,088 | 4,878,146 | 417,942 | |
| Other | 2,480,829 | 2,480,913 | 2,349,932 | 130,981 | |
| Total Commissioners' Office | 12,513,072 | 15,246,681 | 13,707,187 | 1,539,494 | |
| County Auditor | | | | | |
| Personal Services | 911,901 | 843,084 | 834,747 | 8,337 | |
| Materials and Supplies | 9,375 | 4,983 | 4,712 | 271 | |
| Contractual Services | 363,371 | 417,331 | 417,260 | 71 | |
| Capital Outlay | 8,600 | 28,627 | 3,627 | 25,000 | |
| Other | 3,600 | 2,823 | 2,823 | | |
| Total County Auditor | 1,296,847 | 1,296,848 | 1,263,169 | 33,679 | |
| County Treasurer | | | | | |
| Personal Services | 614,317 | 614,317 | 531,604 | 82,713 | |
| Materials and Supplies | 13,392 | 13,392 | 8,014 | 5,378 | |
| Contractual Services | 350,892 | 350,892 | 317,186 | 33,706 | |
| Capital Outlay | 11,895 | 11,895 | 10,213 | 1,682 | |
| Other Total County Treasurer | <u>26,487</u> 1,016,983 | 26,487 1,016,983 | 3,755 870,772 | <u>22,732</u> 146,211 | |
| | | , , , , , , , , , , , , , , , , , | , | <u>,</u> | |
| Recorder Personal Services | 570,907 | 570,907 | 568,919 | 1,988 | |
| Materials and Supplies | 1,665 | 1,665 | 1,663 | 1,988 | |
| Contractual Services | 16,996 | 16,996 | 16,996 | - | |
| Capital Outlay | 15,100 | 15,100 | 11,391 | 3,709 | |
| Other | 2,000 | 2,000 | 1,374 | 626 | |
| Total Recorder | 606,668 | 606,668 | 600,343 | 6,325 | |
| Board of Elections | | | | | |
| Personal Services | 1,779,107 | 1,794,107 | 1,766,453 | 27,654 | |
| Materials and Supplies | 193,875 | 178,875 | 77,612 | 101,263 | |
| Contractual Services | 727,439 | 727,439 | 694,497 | 32,942 | |
| Capital Outlay | 27,850 | 31,850 | 22,867 | 8,983 | |
| Other | 21,868 | 21,868 | 16,846 | 5,022 | |
| Total Board of Elections | 2,750,139 | 2,754,139 | 2,578,275 | 175,864 | |
| | | | | (continued) | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

| | Budgetee | d Amounts | | Variance with |
|--|-----------------------------|---------------------|----------------------------|--|
| | Original | Final | Actual | Final Budget Positive (Negative) |
| Data Processing | Oliginar | | Tettuu | (riegurie) |
| Personal Services | \$ 1,512,140 | \$ 1,402,140 | \$ 1,398,312 | \$ 3,828 |
| Materials and Supplies | 16,946 | 16,946 | 13,671 | 3,275 |
| Contractual Services | 760,092 | 869,892 | 759,762 | 110,130 |
| Capital Outlay | 1,323,677 | 1,323,677 | 1,323,639 | 38 |
| Other | 28,327 | 28,527 | 28,416 | 111 |
| Total Data Processing | 3,641,182 | 3,641,182 | 3,523,800 | 117,382 |
| Buildings and Grounds Maintenance | | | | |
| Personal Services | 563,553 | 563,553 | 538,463 | 25,090 |
| Materials and Supplies | 985,714 | 980,514 | 971,610 | 8,904 |
| Contractual Services | 601,992 | 602,166 | 510,292 | 91,874 |
| Capital Outlay | 114,618 | 124,118 | 54,459 | 69,659 |
| Other | 114,018 | 1,106 | 952 | |
| Total Buildings and Grounds Maintenance | 2,265,877 | 2,271,457 | 2,075,776 | <u>154</u> 195,681 |
| Total General Government - Legislative and Executive | 24,090,768 | 26,833,958 | 24,619,322 | 2,214,636 |
| - | . <u> </u> | | | i . |
| <i>General Government - Judicial</i> Court of Appeals | | | | |
| Materials and Supplies | 150,672 | 150,672 | 129,229 | 21,443 |
| Contractual Services | 173,755 | 173,755 | 168,289 | 5,466 |
| Capital Outlay | 5,000 | 5,000 | - | 5,000 |
| Other | 24,292 | 24,292 | 15,486 | 8,806 |
| Total Court of Appeals | 353,719 | 353,719 | 313,004 | 40,715 |
| Common Pleas Court | | | | |
| Personal Services | 3,685,957 | 3,659,257 | 3,563,233 | 96,024 |
| Materials and Supplies | 102,880 | | 134,353 | · · · · · |
| Contractual Services | 466,270 | 136,380 508,185 | 493,989 | 2,027 14,196 |
| Capital Outlay | 33,175 | 75,909 | 75,884 | 25 |
| Other | | | | |
| Total Common Pleas Court | <u>113,381</u> 4,401,663 | 71,881 4,451,612 | <u>69,082</u> 4,336,541 | 2,799 115,071 |
| | .,, | .,, | .,, | |
| Common Pleas Jury Commission Personal Services | 144,619 | 144,619 | 130,743 | 13,876 |
| reisonal Services | 144,019 | 144,019 | 130,743 | 13,870 |
| Juvenile Court | | | | |
| Personal Services | 3,172,887 | 3,129,581 | 3,108,274 | 21,307 |
| Materials and Supplies | 54,096 | 58,251 | 56,743 | 1,508 |
| Contractual Services | 150,860 | 202,250 | 196,610 | 5,640 |
| Capital Outlay | 39,229 | 39,456 | 39,456 | - |
| Other | 13,206 | 20,206 | 17,261 | 2,945 |
| Total Juvenile Court | 3,430,278 | 3,449,744 | 3,418,344 | 31,400 |
| Probate Court | | | | |
| Personal Services | 833,123 | 818,231 | 817,773 | 458 |
| Materials and Supplies | 21,806 | 24,466 | 23,904 | 562 |
| Contractual Services | 76,076 | 68,768 | 61,850 | 6,918 |
| Capital Outlay | 55,750 | 74,650 | 74,574 | 76 |
| Other | 2,751 | 3,791 | 3,762 | 29 |
| Total Probate Court | 989,506 | 989,906 | 981,863 | 8,043 |
| | . <u></u> | <u>.</u> | | (continued) |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

| | Budgetee | d Amounts | | Variance with Final Budget | |
|--|------------------------|------------------------|------------------------|-------------------------------|--|
| | Original | Final | Actual | Positive (Negative) | |
| Clerk of Courts Personal Services | \$ 1,632,644 | \$ 1,647,644 | \$ 1,640,547 | \$ 7,097 | |
| Materials and Supplies | \$ 1,032,044 27,121 | \$ 1,047,044 19,141 | \$ 1,040,347 19,140 | \$ 7,097 1 | |
| Contractual Services | 265,916 | 258,896 | 258,882 | 14 | |
| Capital Outlay | 46,000 | 8,195 | 230,002 | 8,195 | |
| Other | 853 | 853 | 836 | 17 | |
| Total Clerk of Courts | 1,972,534 | 1,934,729 | 1,919,405 | 15,324 | |
| | | | | | |
| Public Defender | | | | | |
| Other | 500 | 500 | 313 | 187 | |
| Municipal Court | | | | | |
| Personal Services | 313,799 | 316,924 | 313,485 | 3,439 | |
| Contractual Services | 104,222 | 104,222 | 102,543 | 1,679 | |
| Total Municipal Court | 418,021 | 421,146 | 416,028 | 5,118 | |
| Total General Government - Judicial | 11,710,840 | 11,745,975 | 11,516,241 | 229,734 | |
| | 11,710,010 | | 11,010,211 | | |
| Public Safety Coroner | | | | | |
| Personal Services | 697,064 | 699,242 | 696,998 | 2,244 | |
| Materials and Supplies | 35,569 | 33,391 | 29,346 | 4,045 | |
| Contractual Services | 254,726 | 254,726 | 254,046 | 680 | |
| Other | 9,000 | 9,000 | 8,308 | 692 | |
| Total Coroner | 996,359 | 996,359 | 988,698 | 7,661 | |
| Total Public Safety | 996,359 | 996,359 | 988,698 | 7,661 | |
| Public Works | | | | | |
| Buildings and Grounds Capital | | | | | |
| Capital Outlay | - | 5,000 | - | 5,000 | |
| | | | | | |
| Human Services | | | | | |
| Veteran's Service Commission | 004.010 | 001 010 | 905 205 | 7(500 | |
| Personal Services | 884,918 | 881,918 | 805,395 | 76,523 | |
| Materials and Supplies Contractual Services | 35,104 | 35,104 | 23,126 | 11,978 | |
| Capital Outlay | 267,122 | 264,122 56,000 | 253,733 5,925 | 10,389 50,075 | |
| Other | 1,472,154 | 1,672,154 | 1,663,413 | 8,741 | |
| Total Veteran's Service Commission | 2,659,298 | 2,909,298 | 2,751,592 | 157,706 | |
| | | | | | |
| Total Human Services | 2,659,298 | 2,909,298 | 2,751,592 | 157,706 | |
| Total Expenditures | 39,457,265 | 42,490,590 | 39,875,853 | 2,614,737 | |
| Deficiency of Revenues Under Expenditures | (5,607,265) | (8,640,590) | (2,187,103) | 6,453,487 | |
| Other Financing Sources (Uses) | | | | | |
| Sale of Capital Assets | - | - | 36,910 | 36,910 | |
| Transfers In | 750,000 | 750,000 | - | (750,000) | |
| Transfers Out | - | (3,500,000) | (3,500,000) | - | |
| Total Other Financing Sources (Uses) | 750,000 | (2,750,000) | (3,463,090) | (713,090) | |
| Net Change in Fund Balance | (4,857,265) | (11,390,590) | (5,650,193) | 5,740,397 | |
| Fund Balance at Beginning of Year | 5,782,597 | 5,782,597 | 5,782,597 | - | |
| Prior Year Encumbrances Appropriated | 5,650,538 | 5,650,538 | 5,650,538 | | |
| Fund Balance at End of Year | \$ 6,575,870 | \$ 42,545 | \$ 5,782,942 | \$ 5,740,397 | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2016

| | Bud | geted Amounts | | | Variance with Final Budget Positive (Negative) | |
|--------------------------------------|-------------|-------------------|-----------|------------|---|-----|
| | Original | Fin | al | Actual | | |
| Revenues | | | | | | |
| Property and Other Local Taxes | \$ 28,100,0 | 00 \$ 28,1 | 00,000 \$ | 29,375,704 | \$ 1,275,70 |)4 |
| Charges for Services | 1,175,6 | 00 1,1 | 75,600 | 796,126 | (379,47 | (4) |
| Fines and Forfeitures | | - | - | 1,000 | 1,00 | 0 |
| Intergovernmental | 20,288,5 | 50 20,2 | 288,550 | 24,651,711 | 4,363,16 | 51 |
| Other | 1,917,9 | 40 1,9 | 017,940 | 933,684 | (984,25 | 56) |
| Total Revenues | 51,482,0 | 90 51,4 | 82,090 | 55,758,225 | 4,276,13 | |
| Expenditures | | | | | | |
| Current: | | | | | | |
| Health | | | | | | |
| Personal Services | 29,451,0 | 83 29,6 | 595,083 | 29,120,721 | 574,36 | 52 |
| Materials and Supplies | 1,712,2 | 46 1,7 | /03,684 | 1,355,537 | 348,14 | 7 |
| Contractual Services | 5,351,9 | 45 5,7 | 54,526 | 5,008,617 | 745,90 |)9 |
| Capital Outlay | 2,245,3 | 25 2,2 | 262,032 | 1,796,803 | 465,22 | .9 |
| Other | 17,595,1 | 96 16,9 | 40,470 | 15,445,338 | 1,495,13 | 2 |
| Total Expenditures | 56,355,7 | 95 56,3 | 55,795 | 52,727,016 | 3,628,77 | '9 |
| Net Change in Fund Balance | (4,873,7 | 05) (4,8 | 373,705) | 3,031,209 | 7,904,91 | 4 |
| Fund Balance Beginning of Year | 33,336,2 | 04 33,3 | 36,204 | 33,336,204 | | - |
| Prior Year Encumbrances Appropriated | 1,576,1 | 10 1,5 | 576,110 | 1,576,110 | | - |
| Fund Balance End of Year | \$ 30,038,6 | 09 <u>\$ 30,0</u> | 38,609 \$ | 37,943,523 | \$ 7,904,91 | 4 |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Mental Health For the Year Ended December 31, 2016

| | Budgete | ed Amounts | | Variance with |
|--------------------------------------|--------------|--------------|--------------|--|
| | Original | Final | Actual | Final Budget Positive (Negative) |
| Revenues | | | | |
| Property and Other Local Taxes | \$ 6,844,634 | \$ 6,844,634 | \$ 5,942,994 | \$ (901,640) |
| Intergovernmental | 22,793,063 | 22,793,063 | 22,041,516 | (751,547) |
| Other | 166,905 | 166,905 | 178,423 | 11,518 |
| Total Revenues | 29,804,602 | 29,804,602 | 28,162,933 | (1,641,669) |
| Expenditures | | | | |
| Current: | | | | |
| Health | | | | |
| Personal Services | 2,895,363 | 2,895,363 | 2,711,728 | 183,635 |
| Materials and Supplies | 47,492 | 47,492 | 35,100 | 12,392 |
| Contractual Services | 34,901,408 | 31,901,408 | 30,376,093 | 1,525,315 |
| Capital Outlay | 979,177 | 979,177 | 243,949 | 735,228 |
| Other | 1,356,783 | 1,356,783 | 1,068,173 | 288,610 |
| Total Expenditures | 40,180,223 | 37,180,223 | 34,435,043 | 2,745,180 |
| Net Change in Fund Balance | (10,375,621) | (7,375,621) | (6,272,110) | 1,103,511 |
| Fund Balance Beginning of Year | 3,266,030 | 3,266,030 | 3,266,030 | - |
| Prior Year Encumbrances Appropriated | 7,117,408 | 7,117,408 | 7,117,408 | |
| Fund Balance End of Year | \$ 7,817 | \$ 3,007,817 | \$ 4,111,328 | \$ 1,103,511 |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Children's Services For the Year Ended December 31, 2016

| | Budgeted Amounts | | | | | | ariance with | |
|--------------------------------------|------------------|-------------|----|-------------|----|-------------|--------------|---------------------------------------|
| | | Original | | Final | | Actual | | inal Budget Positive (Negative) |
| Revenues | | | | | | | | |
| Property and Other Local Taxes | \$ | 8,024,065 | \$ | 8,024,065 | \$ | 8,317,374 | \$ | 293,309 |
| Charges for Services | Ψ | | Ψ | | Ψ | 1,301,167 | Ψ | 1,301,167 |
| Intergovernmental | | 21,358,148 | | 21,358,148 | | 18,547,396 | | (2,810,752) |
| Other | | 33,379 | | 33,379 | | 180,380 | | 147,001 |
| Total Revenues | | 29,415,592 | | 29,415,592 | | 28,346,317 | | (1,069,275) |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| Human Services | | | | | | | | |
| Personal Services | | 5,311,872 | | 4,968,872 | | 4,948,628 | | 20,244 |
| Materials and Supplies | | 79,578 | | 94,578 | | 83,493 | | 11,085 |
| Contractual Services | | 15,563,553 | | 14,720,600 | | 11,747,567 | | 2,973,033 |
| Capital Outlay | | 1,458,000 | | 1,458,000 | | 789 | | 1,457,211 |
| Other | | 10,499,866 | | 14,629,820 | | 13,739,262 | | 890,558 |
| Total Expenditures | | 32,912,869 | | 35,871,870 | | 30,519,739 | | 5,352,131 |
| Net Change in Fund Balance | | (3,497,277) | | (6,456,278) | | (2,173,422) | | 4,282,856 |
| Fund Balance Beginning of Year | | 8,035,974 | | 8,035,974 | | 8,035,974 | | - |
| Prior Year Encumbrances Appropriated | | 3,670,554 | | 3,670,554 | | 3,670,554 | | - |
| Fund Balance End of Year | \$ | 8,209,251 | \$ | 5,250,250 | \$ | 9,533,106 | \$ | 4,282,856 |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis)- Public Assistance For the Year Ended December 31, 2016

| | Budgeted Amounts | | | | | Variance with Final Budget | | |
|--------------------------------------|------------------|------------|-------|-------------|--------|-------------------------------|----|------------------------|
| | Original | | Final | | Actual | | (| Positive (Negative) |
| Revenues | | | | | | | | |
| Intergovernmental | \$ | 37,535,021 | \$ | 37,535,021 | \$ | 31,920,565 | \$ | (5,614,456) |
| Other | | 2,000,000 | | 2,000,000 | | 2,653,612 | | 653,612 |
| Total Revenues | | 39,535,021 | | 39,535,021 | | 34,574,177 | | (4,960,844) |
| <i>Expenditures</i> Current: | | | | | | | | |
| Human Services | | | | | | | | |
| Personal Services | | 26,586,519 | | 26,838,819 | | 26,513,566 | | 325,253 |
| Materials and Supplies | | 418,228 | | 418,228 | | 318,375 | | 99,853 |
| Contractual Services | | 9,494,373 | | 9,294,373 | | 7,604,466 | | 1,689,907 |
| Capital Outlay | | 207,000 | | 2,707,000 | | 2,649,003 | | 57,997 |
| Other | | 2,299,059 | | 2,246,759 | | 1,622,478 | | 624,281 |
| Total Expenditures | | 39,005,179 | | 41,505,179 | | 38,707,888 | | 2,797,291 |
| Net Change in Fund Balance | | 529,842 | | (1,970,158) | | (4,133,711) | | (2,163,553) |
| Fund Balance Beginning of Year | | 1,972,168 | | 1,972,168 | | 1,972,168 | | - |
| Prior Year Encumbrances Appropriated | | 2,356,660 | | 2,356,660 | | 2,356,660 | | |
| Fund Balance End of Year | \$ | 4,858,670 | \$ | 2,358,670 | \$ | 195,117 | \$ | (2,163,553) |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Justice System Sales Tax For the Year Ended December 31, 2016

| | Budgeted Amounts | | | | Variance with Final Budget | |
|--|----------------------|----|--------------------|--------------------|-------------------------------|-----------------------|
| | Original | | Final | Actual | | Positive Negative) |
| Revenues | | | | | | |
| Permissive Sales Tax | \$ 26,500,000 | \$ | 26,500,000 | \$ 29,209,004 | \$ | 2,709,004 |
| Other | - | | - | 226,097 | | 226,097 |
| Total Revenues | 26,500,000 | | 26,500,000 | 29,435,101 | | 2,935,101 |
| Expenditures | | | | | | |
| Current: | | | | | | |
| General Government - Legislative and Executive | | | | | | |
| Commissioners' Office | | | | | | |
| Contractual Services | 4,156,328 | | 4,156,328 | 4,064,576 | | 91,752 |
| Capital Outlay | 757,476 | | 1,707,476 | 1,698,838 | | 8,638 |
| Total General Government - Legislative and Executive | 4,913,804 | | 5,863,804 | 5,763,414 | | 100,390 |
| Public Safety | | | | | | |
| Prosecuting Attorney | | | | | | |
| Personal Services | 3,452,348 | | 3,525,347 | 3,526,115 | | (768) |
| Materials and Supplies | 40,000 | | 40,000 | 39,978 | | 22 |
| Contractual Services | 40,000 | | 40,000 | 84,620 | | (44,620) |
| Capital Outlay | - | | 2,150 | 2,150 | | - |
| Other | 143,226 | | 157,330 | 157,330 | | - |
| Total Prosecuting Attorney | 3,675,574 | | 3,764,827 | 3,810,193 | | (45,366) |
| Public Defender | | | | | | |
| Personal Services | 1,590,959 | | 1,590,959 | 1,557,932 | | 33,027 |
| Materials and Supplies | 1,590,959 | | 1,590,959 | 7,698 | | 3,021 |
| Contractual Services | 16,206 | | 16,206 | 13,708 | | 2,498 |
| Other | 19,872 | | 19,872 | 18,364 | | 1,508 |
| Total Public Defender | 1,639,906 | | 1,637,756 | 1,597,702 | | 40,054 |
| al. 100 | | | | | | |
| Sheriff | 15 005 426 | | 15 005 426 | 15 200 225 | | 507 001 |
| Personal Services | 15,805,426 | | 15,805,426 | 15,298,335 | | 507,091 |
| Materials and Supplies | 1,242,754 | | 1,242,754 | 1,086,426 | | 156,328 |
| Contractual Services | 3,963,679 | | 3,963,679 | 3,668,811 | | 294,868 |
| Capital Outlay Other | 376,071 80,711 | | 376,071 144,923 | 374,105 125,664 | | 1,966 19,259 |
| Total Sheriff | 21,468,641 | | 21,532,853 | 20,553,341 | | 979,512 |
| Total Public Safety | 26,784,121 | | 26.935.436 | 25,961,236 | | 974.200 |
| Total I abile Safety | 20,704,121 | | 20,755,450 | 23,901,230 | | 974,200 |
| Total Expenditures | 31,697,925 | | 32,799,240 | 31,724,650 | | 1,074,590 |
| Other Financing Uses | | | | | | |
| Transfers Out | (151,316) | | - | - | | - |
| | | | | | | |
| Net Change in Fund Balance | (5,349,241) | | (6,299,240) | (2,289,549) | | 4,009,691 |
| Fund Balance Beginning of Year | 8,655,759 | | 8,655,759 | 8,655,759 | | - |
| Prior Year Encumbrances Appropriated | 1,157,292 | | 1,157,292 | 1,157,292 | \$ | |
| Fund Balance End of Year | \$ 4,463,810 | \$ | 3,513,811 | \$ 7,523,502 | \$ | 4,009,691 |
| | | | | | | |

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sewer For the Year Ended December 31, 2016

| | | Final Budget Actu | | | Variance with Final Budget Positive (Negative) | | |
|---|----|----------------------|----|-------------|---|-----------|--|
| Revenues | ¢ | 25 110 270 | ¢ | 27.0(2.120 | ¢ | 1 042 771 | |
| Charges for Services | \$ | 25,118,368 | \$ | 27,062,139 | \$ | 1,943,771 | |
| Special Assessments | | 225,958 | | 247,619 | | 21,661 | |
| Other Operating Revenues | | - | | 122,167 | | 122,167 | |
| Total Revenues | | 25,344,326 | | 27,431,925 | | 2,087,599 | |
| Expenses | | | | | | | |
| Personal Services | | 5,920,000 | | 5,456,996 | | 463,004 | |
| Contractual Services | | 16,497,308 | | 13,215,846 | | 3,281,462 | |
| Materials and Supplies | | 1,547,853 | | 1,421,695 | | 126,158 | |
| Other Operating Expenses | | 158,619 | | 127,061 | | 31,558 | |
| Capital Outlay | | 7,845,226 | | 6,125,985 | | 1,719,241 | |
| Total Expenses | | 31,969,006 | | 26,347,583 | | 5,621,423 | |
| Operating Income (Loss) | | (6,624,680) | | 1,084,342 | | 7,709,022 | |
| Non-Operating Revenues (Expenses) | | | | | | | |
| Principal Retirement | | (5,511,343) | | (4,417,706) | | 1,093,637 | |
| Interest and Fiscal Charges | | (90,508) | | (731,938) | | (641,430) | |
| Capital Contributions | | - | | 248,250 | | 248,250 | |
| Proceeds of OPWC Loans | | - | | 293,239 | | 293,239 | |
| Advances Out | | (610) | | (610) | | - | |
| Total Non-Operating Revenues (Expenses) | | (5,602,461) | | (4,608,765) | | 993,696 | |
| Change in Fund Equity | | (12,227,141) | | (3,524,423) | | 8,702,718 | |
| Fund Equity Beginning of Year | | 17,996,583 | | 17,996,583 | | - | |
| Prior Year Encumbrances Appropriated | | 7,435,633 | | 7,435,633 | | | |
| Fund Equity End of Year | \$ | 13,205,075 | \$ | 21,907,793 | \$ | 8,702,718 | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Certificate of Title Administration For the Year Ended December 31, 2016

| | Final Budget Actua | | | Variance with Final Budget Positive (Negative) | | |
|---|---|-----------|---|---|--|--|
| Revenues | | | | | | |
| Charges for Services | \$ 4,150,000 | \$ | 2,481,194 | \$ | (1,668,806) | |
| Other | - | | 3,042 | | 3,042 | |
| Total Revenues | 4,150,000 | 2,484,236 | | | (1,665,764) | |
| Expenditures Current: General Government - Judicial Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures | 1,598,925 37,257 208,478 10,000 <u>9,777</u> 1,864,437 | | 1,478,459 36,826 180,525 7,775 9,700 1,713,285 | | 120,466 431 27,953 2,225 77 151,152 | |
| Net Change in Fund Balance | 2,285,563 | | 770,951 | | (1,514,612) | |
| Fund Balance Beginning of Year | 1,079,811 | | 1,079,811 | | - | |
| Prior Year Encumbrances Appropriated | 9,449 | | 9,449 | | | |
| Fund Balance End of Year | \$ 3,374,823 | \$ | 1,860,211 | \$ | (1,514,612) | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) For the Year Ended December 31, 2016

| | | Recorder's Equipment | | | | | | | |
|---|-----------------|---|--------|--|------------------|--|--|--|--|
| | Final Budget | | Actual | | Vari Fin P | ance with al Budget ositive egative) | | | |
| Revenues | | | | | | | | | |
| Charges for Services | \$ | 335,000 | \$ | 355,129 | \$ | 20,129 | | | |
| Other | | - | | 139 | | 139 | | | |
| Total Revenues | | 335,000 | | 355,268 | | 20,268 | | | |
| <i>Expenditures</i> Current: General Government - Legislative and Executive Personal Services Materials and Supplies Contractual Services Capital Outlay <i>Total Expenditures</i> | | 101,027 39,191 250,509 31,809 422,536 | | 97,992 37,504 176,839 31,808 344,143 | | 3,035 1,687 73,670 <u>1</u> 78,393 | | | |
| Net Change in Fund Balance | | (87,536) | | 11,125 | | 98,661 | | | |
| Fund Balance Beginning of Year | | 67,240 | | 67,240 | | - | | | |
| Prior Year Encumbrances Appropriated | | 20,296 | | 20,296 | | - | | | |
| Fund Balance End of Year | \$ | - | \$ | 98,661 | \$ | 98,661 | | | |

| | Unclaimed Money | | | | | | |
|--|---|------------------------------|---|--|--|--|--|
| | Final Budget | Actual | Variance with Final Budget Positive (Negative) | | | | |
| Revenues Other Total Revenues | <u>\$ </u> | <u>\$ 119,595</u> 119,595 | \$ 119,595 119,595 | | | | |
| <i>Expenditures</i> Current: General Government - Legislative and Executive Other | 226,870 | 159,553 | 67,317 | | | | |
| Net Change in Fund Balance | (226,870) | (39,958) | 186,912 | | | | |
| Fund Balance Beginning of Year | 928,398 | 928,398 | - | | | | |
| Prior Year Encumbrances Appropriated | 76,870 | 76,870 | | | | | |
| Fund Balance End of Year | \$ 778,398 | \$ 965,310 | \$ 186,912 | | | | |

| | Final Budget | Actual | Fina P | ance with al Budget ositive egative) |
|---|-----------------------------|-----------------------------|-----------|---|
| Revenues | | | | |
| Charges for Services | \$ 765,000 | \$ 829,495 | \$ | 64,495 |
| Other | - | 1,472 | | 1,472 |
| Total Revenues | 765,000 | 830,967 | | 65,967 |
| <i>Expenditures</i> Current: Public Safety Personal Services Materials and Supplies Contractual Services | 615,000 7,272 152,078 | 583,696 7,199 142,895 | | 31,304 73 9,183 |
| Capital Outlay | 2,000 | 1,136 | | 864 |
| Other | 3,200 | 1,713 | | 1,487 |
| Total Expenditures | 779,550 | 736,639 | | 42,911 |
| Net Change in Fund Balance | (14,550) | 94,328 | | 108,878 |
| Fund Balance Beginning of Year | 1,257,237 | 1,257,237 | | - |
| Prior Year Encumbrances Appropriated | 14,550 | 14,550 | | - |
| Fund Balance End of Year | \$ 1,257,237 | \$ 1,366,115 | \$ | 108,878 |

| | Final Budget Actual | | | Fin P | iance with al Budget ositive legative) |
|---|----------------------------|----|-----------|----------|---|
| <i>Revenues</i> Charges for Services | \$ 2,581,000 | \$ | 2,733,824 | \$ | 152,824 |
| Intergovernmental | 360,000 | | 411,213 | | 51,213 |
| Other | 2,000 | | 18,070 | | 16,070 |
| Total Revenues | 2,943,000 | | 3,163,107 | | 220,107 |
| <i>Expenditures</i> Current: | | | | | |
| Public Safety | | | | | 200 454 |
| Personal Services | 2,929,597 | | 2,629,146 | | 300,451 |
| Materials and Supplies | 76,461 | | 30,026 | | 46,435 |
| Contractual Services | 280,507 | | 273,986 | | 6,521 |
| Other Total Former ditance | 600 | | | | 600 |
| Total Expenditures | 3,287,165 | | 2,933,158 | | 354,007 |
| Net Change in Fund Balance | (344,165) | | 229,949 | | 574,114 |
| Fund Balance Beginning of Year | 1,183,055 | | 1,183,055 | | - |
| Prior Year Encumbrances Appropriated | 60,923 | | 60,923 | | |
| Fund Balance End of Year | \$ 899,813 | \$ | 1,473,927 | \$ | 574,114 |

| | Rotary Abstract Fee | | | | | | | |
|--------------------------------|----------------------|-------|--------|-------|---|-------|--|--|
| | Final Budget Actu | | | | Variance with Final Budget Positive (Negative) | | | |
| | Budget | | Actual | | (Nega | tive) | | |
| Fund Balance Beginning of Year | \$ | 2,493 | \$ | 2,493 | \$ | | | |
| Fund Balance End of Year | \$ | 2,493 | \$ | 2,493 | \$ | | | |

| | Forfeiture of Subdivision Bond | | | | | | | | |
|---|--------------------------------|---------|----|--------|---|-----|--|--|--|
| | Final Budget | | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| <i>Expenditures</i> Current: General Government - Legislative and Executive Capital Outlay | <u>\$</u> | 1,500 | \$ | 860 | \$ | 640 | | | |
| Net Change in Fund Balance | | (1,500) | | (860) | | 640 | | | |
| Fund Balance Beginning of Year | | 58,671 | | 58,671 | | | | | |
| Fund Balance End of Year | \$ | 57,171 | \$ | 57,811 | \$ | 640 | | | |

| | Victim Assistance | | | | | | | |
|--------------------------------------|-------------------|-----------------|-----|-------------|---|-------------------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| <i>Revenues</i> Intergovernmental | \$ | 248,125 | \$ | 246,800 | \$ | (1,325) | | |
| <i>Expenditures</i> Current: | | | | | | | | |
| Human Services | | | | | | | | |
| Personal Services | | 243,832 | | 243,832 | | - | | |
| Other <i>Total Expenditures</i> | | 863 244,695 | | 300 244,132 | | <u>563</u> 563 | | |
| Net Change in Fund Balance | | 3,430 | | 2,668 | | (762) | | |
| Fund Balance Beginning of Year | | 74,027 | | 74,027 | | | | |
| Fund Balance End of Year | \$ | 77,457 | \$ | 76,695 | \$ | (762) | | |
| | | | You | th Services | | | | |

| | | | | 10 | uin Services | | | | |
|---|-----|----|-----------|--------|--------------|------------|---------------|--|----------|
| | | | | | | | Variance with | | |
| | | | | | | | al Budget | | |
| | | | | Actual | | Final | | | Positive |
| | | | Budget | | | (Negative) | | | |
| Revenues | | | | | | | | | |
| Intergovernmental | | \$ | 2,266,038 | \$ | 2,228,024 | \$ | (38,014) | | |
| Other | | Ψ | 13,284 | Ψ | 28,422 | Ψ | 15,138 | | |
| Total Revenues | | | 2,279,322 | | 2,256,446 | | (22,876) | | |
| I ohn Revenues | | | 2,219,322 | | 2,230,440 | | (22,070) | | |
| Expenditures | | | | | | | | | |
| Current: | | | | | | | | | |
| Public Safety | | | | | | | | | |
| Personal Services | | | 1,328,872 | | 1,297,767 | | 31,105 | | |
| Materials and Supplies | | | 44,129 | | 26,200 | | 17,929 | | |
| Contractual Services | | | 1,524,353 | | 1,388,166 | | 136,187 | | |
| Capital Outlay | | | 25,000 | | - | | 25,000 | | |
| Other | | | 72,942 | | 54,016 | | 18,926 | | |
| Total Expenditures | | | 2,995,296 | | 2,766,149 | | 229,147 | | |
| Deficiency of Revenues Under Expenditures | | | (715,974) | | (509,703) | | 206,271 | | |
| Other Financing Sources (Uses) | | | | | | | | | |
| Transfers In | | | 825,489 | | - | | (825,489) | | |
| Transfers Out | | | (856,051) | | - | | 856,051 | | |
| Total Other Financing Sources (Uses) | | | (30,562) | | - | | 30,562 | | |
| Net Change in Fund Balance | | | (746,536) | | (509,703) | | 236,833 | | |
| Fund Balance Beginning of Year | | | 561,530 | | 561,530 | | - | | |
| Prior Year Encumbrances Appropriated | | | 575,653 | | 575,653 | | - | | |
| Fund Balance End of Year | | \$ | 390,647 | \$ | 627,480 | \$ | 236,833 | | |
| | 148 | | | | | | | | |

| | Pass Through Grants | | | | | | | | |
|---|---------------------|------------------|----|------------------|-----------|---|--|--|--|
| | Final Budget | | | Actual | Fina P | iance with al Budget ositive legative) | | | |
| Revenues | | | | | | | | | |
| Charges for Services | \$ | 33,334 | \$ | 74,156 | \$ | 40,822 | | | |
| <i>Expenditures</i> Current Public Safety Other <i>Total Expenditures</i> | | 77,028 77,028 | | 77,028 77,028 | | - | | | |
| Net Change in Fund Balance | | (43,694) | | (2,872) | | 40,822 | | | |
| Fund Balance Beginning of Year | | 43,694 | | 43,694 | | | | | |
| Fund Balance End of Year | \$ | | \$ | 40,822 | \$ | 40,822 | | | |

| | HOME Program | | | | | | | |
|---|-----------------|-----------|----|-----------|----|---|--|--|
| | Final Budget | | | Actual | | ariance with inal Budget Positive (Negative) | | |
| Revenues | ¢ | 1 722 170 | ¢ | | ۴ | (1.0.10.700) | | |
| Intergovernmental | \$ | 1,732,178 | \$ | 488,440 | \$ | (1,243,738) | | |
| Other | | 15,105 | | 199,451 | | 184,346 | | |
| Total Revenues | · | 1,747,283 | | 687,891 | | (1,059,392) | | |
| <i>Expenditures</i> Current: Public Works | | | | | | | | |
| Contractual Services | | 1,785,998 | | 1,435,553 | | 350,445 | | |
| Other | | 101 | | 101 | | - | | |
| Total Expenditures | | 1,786,099 | | 1,435,654 | | 350,445 | | |
| Net Change in Fund Balance | | (38,816) | | (747,763) | | (708,947) | | |
| Fund Deficit Beginning of Year | | (708,508) | | (708,508) | | - | | |
| Prior Year Encumbrances Appropriated | | 747,324 | | 747,324 | | | | |
| Fund Deficit End of Year | \$ | | \$ | (708,947) | \$ | (708,947) | | |

| | | Final Budget | | Actual | Fin I | iance with al Budget Positive legative) |
|--------------------------------------|----|-----------------|----|-----------|----------|--|
| Revenues | | | | | | |
| Property and Other Local Taxes | \$ | 550,740 | \$ | 572,059 | \$ | 21,319 |
| Intergovernmental | Ψ | 899,260 | Ψ | 878,752 | Ψ | (20,508) |
| Other | | - | | 513 | | 513 |
| Total Revenues | | 1,450,000 | | 1,451,324 | | 1,324 |
| Expenditures | | | | | | |
| Current: | | | | | | |
| Public Safety | | | | | | |
| Personal Services | | 449,372 | | 439,708 | | 9,664 |
| Materials and Supplies | | 21,618 | | 9,909 | | 11,709 |
| Contractual Services | | 435,410 | | 395,682 | | 39,728 |
| Capital Outlay | | 613,928 | | 135,188 | | 478,740 |
| Other | | 21,039 | | 16,044 | | 4,995 |
| Total Expenditures | | 1,541,367 | | 996,531 | | 544,836 |
| Net Change in Fund Balance | | (91,367) | | 454,793 | | 546,160 |
| Fund Balance Beginning of Year | | 4,552,904 | | 4,552,904 | | - |
| Prior Year Encumbrances Appropriated | | 91,367 | | 91,367 | | - |
| Fund Balance End of Year | \$ | 4,552,904 | \$ | 5,099,064 | \$ | 546,160 |

| | | Child Assault Prosecution | | | | | | | | |
|--|----|---------------------------|----|---------|---|----------|--|--|--|--|
| |] | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | | | |
| Revenues | | | | | | | | | | |
| Intergovernmental | \$ | 367,008 | \$ | 328,821 | \$ | (38,187) | | | | |
| <i>Expenditures</i> Current: Human Services Personal Services | | 367,008 | | 328,821 | | 38,187 | | | | |
| Net Change in Fund Balance | | - | | - | | - | | | | |
| Fund Balance Beginning of Year | | 76,373 | | 76,373 | | <u> </u> | | | | |
| Fund Balance End of Year | \$ | 76,373 | \$ | 76,373 | \$ | | | | | |

| | Community Development | | | | | | | | |
|---|-----------------------|-----------|--------|-----------|----------|--|--|--|--|
| | Final Budget | | Actual | | Va Fi | ariance with inal Budget Positive Negative) | | | |
| Revenues | | | | | | | | | |
| Charges for Services | \$ | - | \$ | 900 | \$ | 900 | | | |
| Intergovernmental | | 3,707,210 | | 1,295,573 | | (2,411,637) | | | |
| Interest | | - | | 669 | | 669 | | | |
| Other | | 1,020 | | 164,100 | | 163,080 | | | |
| Total Revenues | | 3,708,230 | | 1,461,242 | | (2,246,988) | | | |
| <i>Expenditures</i> Current: Public Works | | | | | | | | | |
| Contractual Services | | 3,615,434 | | 1,903,333 | | 1,712,101 | | | |
| Capital Outlay | | 25,000 | | - | | 25,000 | | | |
| Other | | 70,000 | | 390 | | 69,610 | | | |
| Total Expenditures | | 3,710,434 | | 1,903,723 | | 1,806,711 | | | |
| Net Change in Fund Balance | | (2,204) | | (442,481) | | (440,277) | | | |
| Fund Deficit Beginning of Year | | (709,156) | | (709,156) | | - | | | |
| Prior Year Encumbrances Appropriated | | 888,092 | | 888,092 | | | | | |
| Fund Balance (Deficit) End of Year | \$ | 176,732 | \$ | (263,545) | \$ | (440,277) | | | |

| | Final Budget | | | Actual | Fina P | ance with al Budget ositive egative) |
|--------------------------------------|-----------------|----------|----------|--------------|-----------|---|
| Revenues | ¢ | (5.000 | <u>^</u> | (1) ((7) | ¢ | |
| Charges for Services Other | \$ | 65,000 | \$ | 61,665 40 | \$ | (3,335) 40 |
| Total Revenues | | 65,000 | | 61,705 | | (3,295) |
| Expenditures | | | | | | |
| Current: | | | | | | |
| Public Safety | | | | | | |
| Personal Services | | 96,489 | | 93,042 | | 3,447 |
| Materials and Supplies | | 8,000 | | 3,100 | | 4,900 |
| Contractual Services | | 9,411 | | 7,627 | | 1,784 |
| Total Expenditures | | 113,900 | | 103,769 | | 10,131 |
| Net Change in Fund Balance | | (48,900) | | (42,064) | | 6,836 |
| Fund Balance Beginning of Year | | 462,035 | | 462,035 | | - |
| Prior Year Encumbrances Appropriated | | 1,900 | | 1,900 | | - |
| Fund Balance End of Year | \$ | 415,035 | \$ | 421,871 | \$ | 6,836 |

| | Final Budget Actual | | | | | Variance with Final Budget Positive | | |
|---|------------------------|-------------|----|-----------|----|---|--|--|
| | | Budget | | Actual | (| Negative) | | |
| Revenues | | | | | | | | |
| Charges for Services | \$ | 1,818,000 | \$ | 2,042,686 | \$ | 224,686 | | |
| Intergovernmental | ψ | 1,010,000 | Ψ | 406,720 | Ψ | 406,720 | | |
| Other | | 162,700 | | 198,067 | | 35,367 | | |
| Total Revenues | | 1,980,700 | | 2,647,473 | | 666,773 | | |
| Tour Revenues | | 1,780,700 | | 2,047,473 | | 000,775 | | |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| General Government - Judicial | | | | | | | | |
| Personal Services | | 1,630,041 | | 1,233,002 | | 397,039 | | |
| Materials and Supplies | | 206,125 | | 107,267 | | 98,858 | | |
| Contractual Services | | 930,765 | | 740,045 | | 190,720 | | |
| Capital Outlay | | 926,160 | | 769,811 | | 156,349 | | |
| Other | | 364,125 | | 326,733 | | 37,392 | | |
| Total Expenditures | | 4,057,216 | | 3,176,858 | | 880,358 | | |
| | | | | | | | | |
| Deficiency of Revenues Under Expenditures | | (2,076,516) | | (529,385) | | 1,547,131 | | |
| Other Financing Sources (Uses) | | | | | | | | |
| Advances In | | - | | 77,856 | | 77,856 | | |
| Advances Out | | (77,856) | | (77,856) | | - | | |
| Total Financing Sources (Uses) | | (77,856) | | - | | 77,856 | | |
| | | | | | | | | |
| Net Change in Fund Balance | | (2,154,372) | | (529,385) | | 1,624,987 | | |
| Fund Balance Beginning of Year | | 3,004,913 | | 3,004,913 | | - | | |
| Prior Year Encumbrances Appropriated | | 400,723 | | 400,723 | | - | | |
| | | | | · · · | | | | |
| Fund Balance End of Year | \$ | 1,251,264 | \$ | 2,876,251 | \$ | 1,624,987 | | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Delinquent Tax Assessment and Collection For the Year Ended December 31, 2016

| | Final Budget | Actual | | | Variance with Final Budget Positive (Negative) | |
|--|---------------------|--------|-----------|----|---|--|
| Revenues | | | | | | |
| Charges for Services | \$ 422,000 | \$ | 957,768 | \$ | 535,768 | |
| Intergovernmental | 510,000 | | 120,434 | | (389,566) | |
| Other | 40,000 | | 155,585 | | 115,585 | |
| Total Revenues | 972,000 | | 1,233,787 | | 261,787 | |
| <i>Expenditures</i> Current: | | | | | | |
| General Government - Legislative and Executive | | | | | | |
| Personal Services | 867,666 | | 834,758 | | 32,908 | |
| Materials and Supplies | 9,375 | | 1,826 | | 7,549 | |
| Contractual Services | 322,444 | | 271,771 | | 50,673 | |
| Capital Outlay | 23,890 | | 21,890 | | 2,000 | |
| Other | 108,489 | | 2,321 | | 106,168 | |
| Total Expenditures | 1,331,864 | | 1,132,566 | | 199,298 | |
| Net Change in Fund Balance | (359,864) | | 101,221 | | 461,085 | |
| Fund Balance Beginning of Year | 450,119 | | 450,119 | | - | |
| Prior Year Encumbrances Appropriated | 45,654 | | 45,654 | | - | |
| Fund Balance End of Year | \$ 135,909 | \$ | 596,994 | \$ | 461,085 | |

| | Final Budget Actual | | | Variance with Final Budget Positive (Negative) | | |
|--------------------------------------|------------------------|-----------|----|---|----|----------|
| Revenues | | | | | | |
| Charges for Services | \$ | 720,000 | \$ | 849,428 | \$ | 129,428 |
| Fines and Forfeitures | Ψ | - | Ψ | 8,711 | Ψ | 8,711 |
| Intergovernmental | | - | | 2,500 | | 2,500 |
| Other | | 42,500 | | 17,723 | | (24,777) |
| Total Revenues | | 762,500 | | 878,362 | | 115,862 |
| <i>Expenditures</i> Current: | | | | | | |
| Health | | | | | | |
| Personal Services | | 566,252 | | 542,807 | | 23,445 |
| Materials and Supplies | | 84,635 | | 81,157 | | 3,478 |
| Contractual Services | | 201,312 | | 177,897 | | 23,415 |
| Capital Outlay | | 41,685 | | 39,185 | | 2,500 |
| Other | . <u> </u> | 12,980 | · | 12,131 | | 849 |
| Total Expenditures | | 906,864 | | 853,177 | | 53,687 |
| Net Change in Fund Balance | | (144,364) | | 25,185 | | 169,549 |
| Fund Balance Beginning of Year | | 276,666 | | 276,666 | | - |
| Prior Year Encumbrances Appropriated | | 23,173 | | 23,173 | | |
| Fund Balance End of Year | \$ | 155,475 | \$ | 325,024 | \$ | 169,549 |

| | Immobilization and Impoundment | | | | | | | | |
|---|--------------------------------|-----------------|----|--------|---|-----|--|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| <i>Revenues</i> Charges for Services | \$ | 300 | \$ | 1,200 | \$ | 900 | | | |
| Net Change in Fund Balance | | 300 | | 1,200 | | 900 | | | |
| Fund Balance Beginning of Year | | 44,726 | | 44,726 | | | | | |
| Fund Balance End of Year | \$ | 45,026 | \$ | 45,926 | \$ | 900 | | | |

| | _ | I | n - Hom | e Detention | ! | |
|--------------------------------|-----------------|-----|---------|-------------|----------------|--------------------------------------|
| | Final Budget | | A | ctual | Final I Pos | ce with Budget itive ative) |
| Fund Balance Beginning of Year | \$ | 428 | \$ | 428 | \$ | |
| Fund Balance End of Year | \$ | 428 | \$ | 428 | \$ | |

| | Final Budget | Actual | Variance with Final Budget Positive (Negative) |
|--------------------------------------|-----------------|--------------|---|
| Revenues | | | |
| Permissive Sales Tax | \$ 4,500,000 | \$ 4,146,053 | \$ (353,947) |
| Charges for Services | - | 8,353 | 8,353 |
| Licenses and Permits | - | 43,718 | 43,718 |
| Fines and Forfeitures | - | 80,130 | 80,130 |
| Intergovernmental | 11,472,000 | 11,646,532 | 174,532 |
| Interest | - | 1,119 | 1,119 |
| Other | - | 56,301 | 56,301 |
| Total Revenues | 15,972,000 | 15,982,206 | 10,206 |
| Expenditures | | | |
| Current: | | | |
| Public Works | | | |
| Personal Services | 6,468,823 | 6,230,651 | 238,172 |
| Materials and Supplies | 2,019,774 | 1,948,758 | 71,016 |
| Contractual Services | 1,820,095 | 1,472,828 | 347,267 |
| Capital Outlay | 6,578,494 | 6,480,835 | 97,659 |
| Other | 10,504 | 9,677 | 827 |
| Total Public Works | 16,897,690 | 16,142,749 | 754,941 |
| Debt Service | | | |
| Principal Retirement | 169,074 | 169,074 | - |
| Total Expenditures | 17,066,764 | 16,311,823 | 754,941 |
| Net Change in Fund Balance | (1,094,764) | (329,617) | 765,147 |
| Fund Balance Beginning of Year | 82,436 | 82,436 | - |
| Prior Year Encumbrances Appropriated | 1,012,328 | 1,012,328 | |
| Fund Balance End of Year | <u>\$</u> - | \$ 765,147 | \$ 765,147 |

| | Jail Commissary | | | | | | | |
|--------------------------------------|-----------------|----------|----|---------|----|-------------------------------|--|--|
| | | | | | | Variance with Final Budget | | |
| | | Final | | | | ositive | | |
| | | Budget | | Actual | (N | egative) | | |
| Revenues | | | | | | | | |
| Charges for Services | \$ | 295,000 | \$ | 332,383 | \$ | 37,383 | | |
| Other | + | 5,000 | + | 9,035 | * | 4,035 | | |
| Total Revenues | | 300,000 | | 341,418 | | 41,418 | | |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| Public Safety | | | | | | | | |
| Materials and Supplies | | 305,815 | | 297,618 | | 8,197 | | |
| Contractual Services | | 11,000 | | 6,543 | | 4,457 | | |
| Capital Outlay | | 17,000 | | 4,437 | | 12,563 | | |
| Other | | 10,816 | | 8,085 | | 2,731 | | |
| Total Expenditures | | 344,631 | | 316,683 | | 27,948 | | |
| Net Change in Fund Balance | | (44,631) | | 24,735 | | 69,366 | | |
| Fund Balance Beginning of Year | | 62,758 | | 62,758 | | - | | |
| Prior Year Encumbrances Appropriated | | 14,632 | | 14,632 | | | | |
| Fund Balance End of Year | \$ | 32,759 | \$ | 102,125 | \$ | 69,366 | | |

| | Probate Court Conduct Business | | | | | | |
|--------------------------------------|--------------------------------|-----------------|----|-------|---|---------|--|
| | | Final Budget | A | ctual | Variance with Final Budget Positive (Negative) | | |
| Revenues | | | | | | | |
| Charges for Services | \$ | 5,500 | \$ | 2,819 | \$ | (2,681) | |
| Expenditures | | | | | | | |
| Current: | | | | | | | |
| General Government - Judicial | | | | | | | |
| Materials and Supplies | | 2,073 | | 1,277 | | 796 | |
| Contractual Services | | 1,402 | | 1,041 | | 361 | |
| Other | | 1,300 | | 1,220 | | 80 | |
| Total Expenditures | | 4,775 | | 3,538 | | 1,237 | |
| Net Change in Fund Balance | | 725 | | (719) | | (1,444) | |
| Fund Deficit Beginning of Year | | (365) | | (365) | | - | |
| Prior Year Encumbrances Appropriated | | 911 | | 911 | | | |
| Fund Balance (Deficit) End of Year | \$ | 1,271 | \$ | (173) | \$ | (1,444) | |

| | Real Estate Assessment | | | | | | | | |
|--|------------------------|----|-------------|----------|---|--|--|--|--|
| | Final Budget | | Actual | Fin 1 | iance with aal Budget Positive Negative) | | | | |
| Revenues | | | | | | | | | |
| Charges for Services | \$ 3,800,000 | \$ | 3,916,954 | \$ | 116,954 | | | | |
| Other | | | 90,750 | | 90,750 | | | | |
| Total Revenues | 3,800,000 | | 4,007,704 | | 207,704 | | | | |
| Expenditures | | | | | | | | | |
| Current: | | | | | | | | | |
| General Government - Legislative and Executive | | | | | | | | | |
| Personal Services | 2,788,346 | | 2,634,198 | | 154,148 | | | | |
| Materials and Supplies | 29,411 | | 19,511 | | 9,900 | | | | |
| Contractual Services | 887,251 | | 764,291 | | 122,960 | | | | |
| Capital Outlay | 3,157,354 | | 3,110,603 | | 46,751 | | | | |
| Other | 74,427 | | 59,399 | | 15,028 | | | | |
| Total Expenditures | 6,936,789 | | 6,588,002 | | 348,787 | | | | |
| Net Change in Fund Balance | (3,136,789) | | (2,580,298) | | 556,491 | | | | |
| Fund Balance Beginning of Year | 3,999,367 | | 3,999,367 | | - | | | | |
| Prior Year Encumbrances Appropriated | 107,349 | | 107,349 | | | | | | |
| Fund Balance End of Year | \$ 969,927 | \$ | 1,526,418 | \$ | 556,491 | | | | |

| | Sheriff's Litter Patrol | | | | | | | |
|--------------------------------------|-------------------------|-----------------|----|--------|---|--------|--|--|
| |] | Final Budget | 1 | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues | | | | | | | | |
| Intergovernmental | \$ | 95,000 | \$ | 95,000 | \$ | - | | |
| Other | | - | | 160 | | 160 | | |
| Total Revenues | | 95,000 | | 95,160 | | 160 | | |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| Public Safety | | | | | | | | |
| Personal Services | | 81,738 | | 76,550 | | 5,188 | | |
| Materials and Supplies | | 16,185 | | 6,863 | | 9,322 | | |
| Capital Outlay | | 8,788 | | 8,788 | | | | |
| Total Expenditures | | 106,711 | | 92,201 | | 14,510 | | |
| Net Change in Fund Balance | | (11,711) | | 2,959 | | 14,670 | | |
| Fund Balance Beginning of Year | | 17,600 | | 17,600 | | - | | |
| Prior Year Encumbrances Appropriated | | 2,923 | | 2,923 | | | | |
| Fund Balance End of Year | \$ | 8,812 | \$ | 23,482 | \$ | 14,670 | | |

| | Final Budget Actu | | | Actual | Variance with Final Budget Positive (Negative) | | |
|---|----------------------|-----------|----|----------|---|---------|--|
| Revenues | | | | | | | |
| Charges for Services | \$ | 35,000 | \$ | 38,387 | \$ | 3,387 | |
| Intergovernmental | | 888,237 | | 888,237 | | - | |
| Other | | 2,767 | | 3,552 | | 785 | |
| Total Revenues | | 926,004 | | 930,176 | | 4,172 | |
| Expenditures | | | | | | | |
| Current: | | | | | | | |
| Public Safety | | | | | | | |
| Personal Services | | 851,710 | | 848,197 | | 3,513 | |
| Materials and Supplies | | 35,694 | | 22,092 | | 13,602 | |
| Contractual Services | | 35,853 | | 27,976 | | 7,877 | |
| Capital Outlay | | 17,500 | | 9,920 | | 7,580 | |
| Other | | 41,092 | | 30,943 | | 10,149 | |
| Total Expenditures | | 981,849 | | 939,128 | | 42,721 | |
| Deficiency of Revenues Under Expenditures | | (55,845) | | (8,952) | | 46,893 | |
| Other Financing Sources (Uses) | | | | | | | |
| Advances In | | 73,425 | | 73,425 | | - | |
| Advances Out | | (145,250) | | (73,425) | | 71,825 | |
| Total Other Financing Sources (Uses) | | (71,825) | | - | | 71,825 | |
| Net Change in Fund Balance | | (127,670) | | (8,952) | | 118,718 | |
| Fund Balance Beginning of Year | | 141,645 | | 141,645 | | - | |
| Prior Year Encumbrances Appropriated | | 10,863 | | 10,863 | | | |
| Fund Balance End of Year | \$ | 24,838 | \$ | 143,556 | \$ | 118,718 | |

| | | | Day I | Reporting | | |
|--------------------------------|----|-----------------|-------|-----------|---|--|
| | | Final Budget | A | ctual | Variance with Final Budget Positive (Negative) | |
| Fund Balance Beginning of Year | \$ | 122 | \$ | 122 | \$ | |
| Fund Balance End of Year | \$ | 122 | \$ | 122 | \$ | |

| | Bureau of . | Assistance B | e Block Grant | | |
|--|-----------------|--------------|---------------|---|---------|
| | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | |
| Revenues | | | | | |
| Charges for Services | \$ 1,900 | \$ | 1,900 | \$ | - |
| Intergovernmental | 168,000 | | 160,847 | | (7,153) |
| Interest | 77 | | 36 | | (41) |
| Total Revenues | 169,977 | | 162,783 | | (7,194) |
| <i>Expenditures</i> Current: Public Safety | | | | | |
| Personal Services | 45,104 | | 35,568 | | 9,536 |
| Materials and Supplies | 36,787 | | 33,932 | | 2,855 |
| Contractual Services | 3,000 | | 3,000 | | 2,000 |
| Capital Outlay | 113,904 | | 81,512 | | 32,392 |
| Other | 48,718 | | 48,718 | | - |
| Total Expenditures | 247,513 | | 202,730 | | 44,783 |
| Net Change in Fund Balance | (77,536) | | (39,947) | | 37,589 |
| Fund Balance Beginning of Year | 78,494 | | 78,494 | | |
| Fund Balance End of Year | \$ 958 | \$ | 38,547 | \$ | 37,589 |

| | Disaster Services - HAZMAT | | | | | | | | |
|--------------------------------------|-----------------------------------|----|----------|----------|---|--|--|--|--|
| | Final Budget | | Actual | Fin P | iance with al Budget ositive (egative) | | | | |
| Revenues | | | | | | | | | |
| Fines and Forfeitures | \$ - | \$ | 51,849 | \$ | 51,849 | | | | |
| Intergovernmental | 70,000 | | 65,000 | | (5,000) | | | | |
| Total Revenues | 70,000 | | 116,849 | | 46,849 | | | | |
| Expenditures | | | | | | | | | |
| Current: | | | | | | | | | |
| Public Safety | | | | | | | | | |
| Materials and Supplies | 76,920 | | 53,251 | | 23,669 | | | | |
| Contractual Services | 71,126 | | 50,497 | | 20,629 | | | | |
| Capital Outlay | 32,892 | | 19,605 | | 13,287 | | | | |
| Other | 16,444 | | 15,000 | | 1,444 | | | | |
| Total Expenditures | 197,382 | | 138,353 | | 59,029 | | | | |
| Net Change in Fund Balance | (127,382) | | (21,504) | | 105,878 | | | | |
| Fund Balance Beginning of Year | 106,557 | | 106,557 | | - | | | | |
| Prior Year Encumbrances Appropriated | 62,383 | | 62,383 | | - | | | | |
| Fund Balance End of Year | \$ 41,558 | \$ | 147,436 | \$ | 105,878 | | | | |

| | | | use Arrest | | | |
|--|-----------------|----------|------------|----------|-----------|---|
| | Final Budget | | | Actual | Fina P | ance with al Budget ositive egative) |
| Revenues | | | | | | |
| Fines and Forfeitures | \$ | - | \$ | 6,646 | \$ | 6,646 |
| Total Revenues | | - | | 6,646 | | 6,646 |
| <i>Expenditures</i> Current: Public Safety Contractual Services | | 30,900 | | 26,909 | | 3,991 |
| Net Change in Fund Balance | | (30,900) | | (20,263) | | 10,637 |
| Fund Balance Beginning of Year | | 285,093 | | 285,093 | | - |
| Fund Balance End of Year | \$ | 254,193 | \$ | 264,830 | \$ | 10,637 |

| | State Probation Supervison Fees | | | | | | | | |
|--------------------------------|---------------------------------|---------|--------|---------|---|--------|--|--|--|
| | Final Budget | | Actual | | Variance with Final Budget Positive (Negative) | | | | |
| Revenues | | | | | | | | | |
| Charges for Services | \$ | 2,500 | \$ | 33,491 | \$ | 30,991 | | | |
| Expenditures | | | | | | | | | |
| Current: | | | | | | | | | |
| Public Safety | | | | | | | | | |
| Materials and Supplies | | 4,098 | | 2,898 | | 1,200 | | | |
| Contractual Services | | 2,200 | | 1,200 | | 1,000 | | | |
| Capital Outlay | | 3,202 | | - | | 3,202 | | | |
| Total Expenditures | | 9,500 | | 4,098 | | 5,402 | | | |
| Net Change in Fund Balance | | (7,000) | | 29,393 | | 36,393 | | | |
| Fund Balance Beginning of Year | | 108,165 | | 108,165 | | | | | |
| Fund Balance End of Year | \$ | 101,165 | \$ | 137,558 | \$ | 36,393 | | | |

| | Indigent Drivers | | | | | | | | |
|--|------------------|---------|----|---------|---|-------|--|--|--|
| | Final Budget | | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| <i>Revenues</i> Fines and Forfeitures | \$ | 2,700 | \$ | 5,736 | \$ | 3,036 | | | |
| <i>Expenditures</i> Current General Government Judicial Contractual Services | | 9,954 | | 8,454 | | 1,500 | | | |
| Net Change in Fund Balance | | (7,254) | | (2,718) | | 4,536 | | | |
| Fund Balance Beginning of Year | | 21,364 | | 21,364 | | - | | | |
| Prior Year Encumbrances Appropriated | | 2,000 | | 2,000 | | | | | |
| Fund Balance End of Year | \$ | 16,110 | \$ | 20,646 | \$ | 4,536 | | | |

| | Enforcement and Education | | | | | | | | |
|--|---------------------------|--------|----|--------|---|-------|--|--|--|
| | Final Budget | | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| Revenues | | | | | | | | | |
| Fines and Forfeitures | \$ | 2,000 | \$ | 2,982 | \$ | 982 | | | |
| <i>Expenditures</i> Current: Public Safety Materials and Supplies | | 2,000 | | _ | | 2,000 | | | |
| Net Change in Fund Balance | | - | | 2,982 | | 2,982 | | | |
| Fund Balance Beginning of Year | | 10,167 | | 10,167 | | | | | |
| Fund Balance End of Year | \$ | 10,167 | \$ | 13,149 | \$ | 2,982 | | | |

| | Violence Prevention | | | | | | | |
|---|---------------------|-----------------|----|---------|---|----------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues | | | | | | | | |
| Intergovernmental | \$ | 216,783 | \$ | 179,929 | \$ | (36,854) | | |
| <i>Expenditures</i> Current: Public Safety Personal Services | | 221,857 | | 177,898 | | 43,959 | | |
| i cisonal Scivices | | 221,037 | | 1//,090 | | 43,939 | | |
| Net Change in Fund Balance | | (5,074) | | 2,031 | | 7,105 | | |
| Fund Balance Beginning of Year | | 13,177 | | 13,177 | | | | |
| Fund Balance End of Year | \$ | 8,103 | \$ | 15,208 | \$ | 7,105 | | |

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Program for Addiction Rehabilitation For the Year Ended December 31, 2016

| | Final Budget | Actual | Fina P | ance with al Budget ositive egative) |
|---|--|--|-----------|---|
| Revenues | | | | |
| Taxes | | | | |
| Charges for Services | \$ 193,000 | \$ 213,467 | \$ | 20,467 |
| Other | - | 336 | | 336 |
| Total Revenues | 193,000 | 213,803 | | 20,803 |
| Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures | 113,200 4,756 75,225 2,856 196,037 | 101,684 3,000 40,276 1,447 146,407 | | 11,516 1,756 34,949 1,409 49,630 |
| Net Change in Fund Balance | (3,037) | 67,396 | | 70,433 |
| Fund Balance Beginning of Year | 243,334 | 243,334 | | - |
| Prior Year Encumbrances Appropriated | 3,036 | 3,036 | | - |
| Fund Balance End of Year | \$ 243,333 | \$ 313,766 | \$ | 70,433 |

| | Emergency Preparedness Grant | | | | | | | | |
|--|------------------------------|----|----------|---|--------|--|--|--|--|
| | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | | | |
| Revenues | | | | | | | | | |
| Intergovernmental | \$ 235,925 | \$ | 253,057 | \$ | 17,132 | | | | |
| Other | - | | 515 | | 515 | | | | |
| Total Revenues | 235,925 | | 253,572 | | 17,647 | | | | |
| <i>Expenditures</i> Current: Public Safety | | | | | | | | | |
| Personal Services | 226,912 | | 209,353 | | 17,559 | | | | |
| Materials and Supplies | 17,806 | | 13,743 | | 4,063 | | | | |
| Contractual Services | 35,813 | | 30,099 | | 5,714 | | | | |
| Capital Outlay | 36,842 | | 11,842 | | 25,000 | | | | |
| Other | 2,826 | | 1,053 | | 1,773 | | | | |
| Total Expenditures | 320,199 | | 266,090 | | 54,109 | | | | |
| Net Change in Fund Balance | (84,274) | | (12,518) | | 71,756 | | | | |
| Fund Balance Beginning of Year | 279,414 | | 279,414 | | - | | | | |
| Prior Year Encumbrances Appropriated | 16,273 | | 16,273 | | | | | | |
| Fund Balance End of Year | \$ 211,413 | \$ | 283,169 | \$ | 71,756 | | | | |

| | Final Budget | | | Fin | iance with al Budget |
|----------|-----------------|--|--|---|--|
| * | | | Actual | | ositive legative) |
| A | | | | | |
| \$ | 250,000 | \$ | 302,840 | \$ | 52,840 |
| | 60,000 | | 2,024 | | (57,976) |
| | 310,000 | | 304,864 | | (5,136) |
| | | | | | |
| | | | | | |
| | | | | | |
| | | | | | |
| | 76.009 | | 64.206 | | 11,803 |
| | | | | | 3,709 |
| | | | | | 18,382 |
| | | | | | 21,353 |
| | 353,972 | | 298,725 | | 55,247 |
| | (43,972) | | 6,139 | | 50,111 |
| | 526,092 | | 526,092 | | - |
| | 71,013 | | 71,013 | | - |
| \$ | 553,133 | \$ | 603,244 | \$ | 50,111 |
| | | 310,000 76,009 15,475 238,338 24,150 353,972 (43,972) 526,092 71,013 | 310,000 76,009 15,475 238,338 24,150 353,972 (43,972) 526,092 71,013 | $\begin{array}{c ccccc} \hline & & & & & \\ \hline & & & & & \\ \hline & & & & &$ | $\begin{array}{c c c c c c c c c c c c c c c c c c c $ |

| | | Final Budget | | Actual | F | Variance Savorable Positive Negative) |
|--------------------------------------|----|-----------------|----------|-----------|----------|--|
| Revenues | ¢ | 12 200 | <i>•</i> | 1 | <i>•</i> | |
| Charges for Services | \$ | 13,200 | \$ | 17,733 | \$ | 4,533 |
| Fines and Forfeitures | | 463,700 | | 358,718 | | (104,982) |
| Intergovernmental | | 120,800 | | 139,522 | | 18,722 |
| Other | | 17,800 | | 15,620 | | (2,180) |
| Total Revenues | | 615,500 | | 531,593 | | (83,907) |
| <i>Expenditures</i> Current: | | | | | | |
| General Government - Judicial | | | | | | |
| Personal Services | | 167,900 | | 165,410 | | 2,490 |
| Materials and Supplies | | 425,697 | | 350,727 | | 74,970 |
| Contractual Services | | 145,263 | | 137,816 | | 7,447 |
| Capital Outlay | | 9,500 | | 5,125 | | 4,375 |
| Other | | 10,091 | | 8,824 | | 1,267 |
| Total Expenditures | | 758,451 | | 667,902 | | 90,549 |
| Net Change in Fund Balance | | (142,951) | | (136,309) | | 6,642 |
| Fund Balance Beginning of Year | | 128,798 | | 128,798 | | - |
| Prior Year Encumbrances Appropriated | | 132,951 | | 132,951 | | |
| Fund Balance End of Year | \$ | 118,798 | \$ | 125,440 | \$ | 6,642 |

| | Final Budget | | Actual | | Fina P | ance with al Budget ositive egative) |
|---|-----------------|----------|--------|---------|-----------|---|
| Revenues | | | | | | |
| Charges for Services | \$ | 10,300 | \$ | 18,735 | \$ | 8,435 |
| Intergovernmental | | 59,678 | | 61,240 | | 1,562 |
| Other | | 130 | | 130 | | - |
| Total Revenues | | 70,108 | | 80,105 | | 9,997 |
| Expenditures | | | | | | |
| Current: | | | | | | |
| General Government - Judicial | | | | | | |
| Personal Services | | 46,226 | | 45,887 | | 339 |
| Materials and Supplies | | 17,174 | | 11,451 | | 5,723 |
| Contractual Services | | 8,621 | | 7,156 | | 1,465 |
| Other | | 12,133 | | 9,556 | | 2,577 |
| Total Expenditures | | 84,154 | | 74,050 | | 10,104 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | | (14,046) | | 6,055 | | 20,101 |
| Other Financing Sources (Uses) | | | | | | |
| Advances In | | 4,431 | | 4,431 | | - |
| Advances Out | | (8,862) | | (4,431) | | 4,431 |
| Total Other Financing Sources (Uses) | | (4,431) | | - | | 4,431 |
| Net Change in Fund Balance | | (18,477) | | 6,055 | | 24,532 |
| Fund Balance Beginning of Year | | 104,775 | | 104,775 | | - |
| Prior Year Encumbrances Appropriated | | 3,202 | | 3,202 | | |
| Fund Balance End of Year | \$ | 89,500 | \$ | 114,032 | \$ | 24,532 |

| | | Indigent Guardianship | | | | | | |
|--------------------------------------|----|-----------------------|----|----------|---|----------|--|--|
| |] | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues | | | | | | | | |
| Charges for Services | \$ | 70,500 | \$ | 46,990 | \$ | (23,510) | | |
| Other | | - | | 173 | | 173 | | |
| Total Revenues | | 70,500 | | 47,163 | | (23,337) | | |
| Expenditures | | | | | | | | |
| Current: | | | | | | | | |
| General Government - Judicial | | | | | | | | |
| Personal Services | | 60,250 | | 60,095 | | 155 | | |
| Materials and Supplies | | 550 | | 539 | | 11 | | |
| Contractual Services | | 14,305 | | 14,275 | | 30 | | |
| Capital Outlay | | 15 | | - | | 15 | | |
| Other | | 6,685 | | 6,660 | | 25 | | |
| Total Expenditures | | 81,805 | | 81,569 | | 236 | | |
| Net Change in Fund Balance | | (11,305) | | (34,406) | | (23,101) | | |
| Fund Balance Beginning of Year | | 53,571 | | 53,571 | | - | | |
| Prior Year Encumbrances Appropriated | | 1,305 | | 1,305 | | - | | |
| Fund Balance End of Year | \$ | 43,571 | \$ | 20,470 | \$ | (23,101) | | |

| | | Computer Justice Information System | | | | | | |
|--|-----------|--|----------------------------|---|--|--|--|--|
| | | Final Budget | Actual | Variance with Final Budget Positive (Negative) | | | | |
| Revenues Fines and Forfeitures Other Total Revenues | \$ | 20,000 | \$ 22,494 435 22,929 | 435 | | | | |
| <i>Expenditures</i> Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay | | 30,220 1,000 23,909 | 18,226 21 | | | | | |
| Total Expenditures Net Change in Fund Balance | | <u>55,129</u> (35,129) | (12,794) | | | | | |
| Fund Balance Beginning of Year Prior Year Encumbrances Appropriated | | 24,045 11,084 | 24,045 | - | | | | |
| Fund Balance End of Year | <u>\$</u> | | \$ 22,335 | \$ 22,335 | | | | |

| | Probate Court Security Grant | | | | | | | |
|--|-------------------------------------|-----------------|----|---------|---|------------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues | | | | | | U / | | |
| Charges for Services | \$ | 20,000 | \$ | 18,240 | \$ | (1,760) | | |
| Intergovernmental | | 11,593 | | 11,593 | | - | | |
| Total Revenues | | 31,593 | | 29,833 | | (1,760) | | |
| <i>Expenditures</i> Current: General Government - Judicial | | | | | | | | |
| Contractual Services | | 19,715 | | 15,945 | | 3,770 | | |
| Capital Outlay | | 11,593 | | 11,593 | | - | | |
| Other | | 1,250 | | 1,136 | | 114 | | |
| Total Expenditures | | 32,558 | | 28,674 | | 3,884 | | |
| Net Change in Fund Balance | | (965) | | 1,159 | | 2,124 | | |
| Fund Balance Beginning of Year | | 153,979 | | 153,979 | | - | | |
| Prior Year Encumbrances Appropriated | | 965 | | 965 | | | | |
| Fund Balance End of Year | \$ | 153,979 | \$ | 156,103 | \$ | 2,124 | | |

| | | She | eriff L | aw Enforcem | ent | |
|---|------------------------|---|---------|---|---|---|
| | Final Budget Actual | | | | Variance with Final Budget Positive (Negative) | |
| Revenues | | | | | | |
| Charges for Services | \$ | 261,564 | \$ | 266,604 | \$ | 5,040 |
| Licenses and Permits | | 200,000 | | 217,077 | | 17,077 |
| Intergovernmental | | 213,378 | | 213,378 | | - |
| Interest | | - | | 677 | | 677 |
| Total Revenues | | 674,942 | | 697,736 | | 22,794 |
| Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures | | 241,402 8,840 462,347 132,079 844,668 | | 180,104 6,438 458,813 122,579 767,934 | | 61,298 2,402 3,534 9,500 76,734 |
| Net Change in Fund Balance | | (169,726) | | (70,198) | | 99,528 |
| Fund Balance Beginning of Year | | 543,768 | | 543,768 | | - |
| Prior Year Encumbrances Appropriated | | 101,303 | | 101,303 | | - |
| Fund Balance End of Year | \$ | 475,345 | \$ | 574,873 | \$ | 99,528 |

| | Board of Election Special Election | | | | | | | |
|--------------------------------------|---|-----------------|----|--------|---|---------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| <i>Revenues</i> Intergovernmental | \$ | 30,000 | \$ | 24,631 | \$ | (5,369) | | |
| Net Change in Fund Balance | | 30,000 | | 24,631 | | (5,369) | | |
| Fund Balance Beginning of Year | | | | - | | | | |
| Fund Balance End of Year | \$ | 30,000 | \$ | 24,631 | \$ | (5,369) | | |

| | Probate Court Elder Justice Innovation Grant | | | | | | | |
|--|---|---------------------------|----|-------------------------|---|-----------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues | | | | | | | | |
| Intergovernmental | \$ | 312,550 | \$ | 25,537 | \$ | (287,013) | | |
| Expenditures Current: General Government - Judicial Personal Services Materials and Supplies Total Expenditures | | 312,225 325 312,550 | | 15,217 325 15,542 | <u> </u> | 297,008 | | |
| Net Change in Fund Balance | | - | | 9,995 | | 9,995 | | |
| Fund Balance Beginning of Year | | - | | - | | | | |
| Fund Balance End of Year | \$ | | \$ | 9,995 | \$ | 9,995 | | |

| | Geogra | lystems | | | |
|--------------------------------|-----------------|--------------|---|--|--|
| | Final Budget | Actual | Variance with Final Budget Positive (Negative) | | |
| Fund Balance Beginning of Year | \$ 11,272 | \$ 11,272 | \$ | | |
| Fund Balance End of Year | \$ 11,272 | \$ 11,272 | \$ | | |

| | | | Board | of Elections | | |
|--------------------------------|----|-----------------|-------|--------------|---|--|
| | 1 | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | |
| Fund Balance Beginning of Year | \$ | 18,905 | \$ | 18,905 | \$ | |
| Fund Balance End of Year | \$ | 18,905 | \$ | 18,905 | \$ | |

| | | tireme | tirement | | |
|--------------------------------|----|-----------------|---------------|----------|--|
| | | Final Budget | Actual | Fin 1 | iance with al Budget Positive Negative) |
| Revenues | | | | | |
| Special Assessments | \$ | 500,000 | \$ 498,527 | \$ | (1,473) |
| Interest | | - | 398 | | 398 |
| Total Revenues | \$ | 500,000 | \$ 498,925 | \$ | (1,075) |
| Expenditures | | | | | |
| Debt Service | | | | | |
| Principal Retirement | | 681,087 | 331,654 | | 349,433 |
| Interest and Fiscal Charges | | - | 155,524 | | (155,524) |
| Total Expenditures | | 681,087 | 487,178 | | 193,909 |
| Net Change in Fund Balance | | (181,087) | 11,747 | | 192,834 |
| Fund Balance Beginning of Year | | 181,087 | 181,087 | | |
| Fund Balance End of Year | \$ | | \$ 192,834 | \$ | 192,834 |

| | | General Obligation Bond Retirement | | | | | | | |
|---|-----------|------------------------------------|----|---------|---|---------|--|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| <i>Expenditures</i> Debt Service Principal Retirement | \$ | 200,940 | \$ | | \$ | 200,940 | | | |
| Net Change in Fund Balance | | (200,940) | | - | | 200,940 | | | |
| Fund Balance Beginning of Year | | 200,940 | | 200,940 | | | | | |
| Fund Balance End of Year | <u>\$</u> | - | \$ | 200,940 | \$ | 200,940 | | | |

| | | Jail Capital Improvements | | | | | | |
|--------------------------------|------------|---------------------------|--------|---|---|--|--|--|
| | Fir Buc | | Actual | Variance with Final Budget Positive (Negative) | | | | |
| Fund Balance Beginning of Year | \$ | 6,775 \$ | 6,775 | \$ | - | | | |
| Fund Balance End of Year | \$ | 6,775 \$ | 6,775 | \$ | | | | |

| | Board of Developmental Disabilities Capital | | | | | | | |
|---|--|-----------------|--------|----------|---|-----------|--|--|
| | | Final Budget | | Actual | Variance with Final Budget Positive (Negative) | | | |
| <i>Expenditures</i> Capital Outlay Capital Outlay | \$ 82,797 \$ 8 | | 82,797 | \$ | - | | | |
| Other Financing Sources Transfers In | | 300,000 | | | | (300,000) | | |
| Net Change in Fund Balance | | 217,203 | | (82,797) | | (300,000) | | |
| Fund Balance Beginning of Year | | 26,801 | | 26,801 | | - | | |
| Prior Year Encumbrances Appropriated | | 82,797 | | 82,797 | | | | |
| Fund Balance End of Year | \$ | 326,801 | \$ | 26,801 | \$ | (300,000) | | |

| | | Courthouse Restoration | | | | | | |
|--------------------------------|--------------------|------------------------|----|-------|----------------|--------------------------------------|--|--|
| | Final Budget Ac | | | ctual | Final I Pos | ce with Budget itive ative) | | |
| Fund Balance Beginning of Year | \$ | 279 | \$ | 279 | \$ | | | |
| Fund Balance End of Year | \$ | 279 | \$ | 279 | \$ | - | | |

| | Ditch Maintenance | | | | | | |
|--------------------------------|-------------------|-------|--------|-------------------------------------|----------------|--|--|
| | Final Budget A | | Actual | Variano Final E Posi (Nega | Budget tive | | |
| Fund Balance Beginning of Year | \$ | 5,413 | \$ | 5,413 | \$ | | |
| Fund Balance End of Year | \$ | 5,413 | \$ | 5,413 | \$ | | |

| | Engineer | Engineer's Construction | | | | | | | |
|---|------------------|--|--|--|--|--|--|--|--|
| | Final | Variance with Final Budget Positive Actual (Negative) | | | | | | | |
| <i>Revenues</i> Intergovernmental | \$ 11,510,390 \$ | 9,387,577 \$ (2,122,813) | | | | | | | |
| <i>Expenditures</i> Capital Outlay Capital Outlay | 12,210,390 | 9,387,577 2,822,813 | | | | | | | |
| Net Change in Fund Balance | (700,000) | - 700,000 | | | | | | | |
| Fund Balance Beginning of Year | <u> </u> | | | | | | | | |
| Fund Balance End of Year | \$ (700,000) \$ | - \$ 700,000 | | | | | | | |

| | Permanent Improvement | | | | | | |
|---|-----------------------|-------------|----|-------------|----|--|--|
| | Final Budget | | | Actual | Fi | ariance with inal Budget Positive Negative) | |
| Revenues | | | | • | | | |
| Other | \$ | | \$ | 350 | \$ | 350 | |
| <i>Expenditures</i> Capital Outlay | | | | | | | |
| Contractual Services | | 10,659 | | - | | 10,659 | |
| Capital Outlay | | 3,730,317 | | 2,116,582 | | 1,613,735 | |
| Total Expenditures | | 3,740,976 | | 2,116,582 | | 1,624,394 | |
| Deficiency of Revenues Under Expenditures | | (3,740,976) | | (2,116,232) | | 1,624,744 | |
| Other Financing Sources | | | | | | | |
| Sale of Capital Assets | | - | | 3,010 | | 3,010 | |
| Transfers In | | - | | 3,500,000 | | 3,500,000 | |
| Total Other Financing Sources | | - | | 3,503,010 | | 3,503,010 | |
| Net Change in Fund Balance | | (3,740,976) | | 1,386,778 | | 5,127,754 | |
| Fund Balance Beginning of Year | | 4,927,461 | | 4,927,461 | | - | |
| Prior Year Encumbrances Appropriated | | 230,317 | | 230,317 | | | |
| Fund Balance End of Year | \$ | 1,416,802 | \$ | 6,544,556 | \$ | 5,127,754 | |

| | Survey Monument | | | | | | | |
|---------------------------------------|------------------------|-----|----|---|----|-------|--|--|
| | Final Budget Actual | | | Variance with Final Budget Positive (Negative) | | | | |
| <i>Revenues</i> Other | \$ | 288 | \$ | <u> </u> | \$ | (288) | | |
| <i>Expenditures</i> Capital Outlay | | 288 | | 288 | | - | | |
| Net Change in Fund Balance | | - | | (288) | | (288) | | |
| Fund Balance Beginning of Year | | 288 | | 288 | | - | | |
| Fund Balance End of Year | \$ | 288 | \$ | | \$ | (288) | | |

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Water For the Year Ended December 31, 2016

| | Final Budget | Actual | | | iance with al Budget Positive legative) |
|--------------------------------------|---------------------|--------|----------|----|--|
| Revenues | | | | | |
| Charges for Services | \$ 691,600 | \$ | 769,885 | \$ | 78,285 |
| Other Operating Revenues | - | | 905 | | 905 |
| Total Revenues | 691,600 | | 770,790 | | 79,190 |
| Expenses | | | | | |
| Personal Services | 197,500 | | 186,047 | | 11,453 |
| Contractual Services | 533,209 | | 508,598 | | 24,611 |
| Materials and Supplies | 15,791 | | 13,204 | | 2,587 |
| Other Operating Expenses | 3,712 | | 2,375 | | 1,337 |
| Capital Outlay | 20,000 | | 6,207 | | 13,793 |
| Debt Service | | | | | |
| Principal Retirement | 81,150 | | 80,000 | | 1,150 |
| Interest and Fiscal Charges | 3,000 | | 2,400 | | 600 |
| Total Expenses | 854,362 | | 798,831 | | 55,531 |
| Change in Fund Equity | (162,762) | | (28,041) | | 134,721 |
| Fund Equity Beginning of Year | 843,034 | | 843,034 | | - |
| Prior Year Encumbrances Appropriated | 48,212 | | 48,212 | | |
| Fund Equity End of Year | \$ 728,484 | \$ | 863,205 | \$ | 134,721 |

| | Sheriff's Webcheck Service | | | | | | | |
|---|----------------------------|------------------------------------|------------|---|----|--------------------------------|--|---|
| | Final Budget | | | Actual | | Actual | | ance with al Budget Positive (egative) |
| Revenues Charges for Services | \$ | 20,000 14,560 | \$ | 32,316 14,560 | \$ | 12,316 | | |
| Intergovernmental Total Revenues | | 34,560 | . <u> </u> | 46,876 | | 12,316 | | |
| <i>Expenses</i> Personal Services Contractual Services Materials and Supplies Other Operating Expenses <i>Total Expenses</i> | | 2,000 8,030 34,446 44,476 | | 455 6,500 <u>33,607</u> 40,562 | | 1,545 1,530 839 3,914 | | |
| Change in Fund Equity | | (9,916) | | 6,314 | | 16,230 | | |
| Fund Equity Beginning of Year | | 107,588 | | 107,588 | | - | | |
| Prior Year Encumbrances Appropriated | | 4,416 | . <u> </u> | 4,416 | | | | |
| Fund Equity End of Year | \$ | 102,088 | \$ | 118,318 | \$ | 16,230 | | |

| | Auditor's License Bureau | | | | | | | |
|---|--------------------------|-----------|----|---------|---|---------|--|--|
| | Final Budget | | | Actual | Variance with Final Budget Positive (Negative) | | | |
| <i>Non-Operating Revenue</i> Transfers Out | \$ | (342,174) | \$ | | \$ | 342,174 | | |
| Change in Fund Equity | | (342,174) | | - | | 342,174 | | |
| Fund Equity Beginning of Year | | 342,174 | | 342,174 | | - | | |
| Fund Equity End of Year | \$ | | \$ | 342,174 | \$ | 342,174 | | |

| | | Se | lf Insurance | | |
|---|--|----|--|----|--|
| | Final Budget | | Actual | Fi | riance with nal Budget Positive Negative) |
| Revenues Charges for Services Other Operating Revenues | \$ 19,010,112 | \$ | 18,427,614 249,684 | \$ | (582,498) 249,684 (222,814) |
| Total Revenues | 19,010,112 | | 18,677,298 | | (332,814) |
| Expenses Personal Services Contractual Services Claims Materials and Supplies Other Operating Expenses Total Expenses | 186,802 1,291,353 20,746,512 4,227 1,735 22,230,629 | | 182,843 1,457,550 20,242,276 1,266 539 21,884,474 | | 3,959 (166,197) 504,236 2,961 1,196 346,155 |
| Change in Fund Equity | (3,220,517) | | (3,207,176) | | 13,341 |
| Fund Equity Beginning of Year | 6,327,378 | | 6,327,378 | | - |
| Prior Year Encumbrances Appropriated | 1,220,517 | | 1,220,517 | | - |
| Fund Equity End of Year | \$ 4,327,378 | \$ | 4,340,719 | \$ | 13,341 |

| | Workers' Compensation | | | | | |
|---|--|---|---|--|--|--|
| | Final Budget | Actual | Variance with Final Budget Positive (Negative) | | | |
| Revenues Charges for Services Other Operating Revenues Total Revenues | \$ 1,450,000 650,000 2,100,000 | \$ 874,623 1,289,339 2,163,962 | \$ (575,377) <u>639,339</u> <u>63,962</u> | | | |
| <i>Expenses</i> Personal Services Contractual Services Claims Materials and Supplies Other Operating Expenses <i>Total Expenses</i> | 136,571 2,819,436 322,975 1,823 365,046 3,645,851 | 123,926 2,641,187 322,975 25 262,546 3,350,659 | 12,645 178,249 1,798 102,500 295,192 | | | |
| Change in Fund Equity | (1,545,851) | (1,186,697) | 359,154 | | | |
| Fund Equity Beginning of Year | 1,834,824 | 1,834,824 | - | | | |
| Prior Year Encumbrances Appropriated | 708,305 | 708,305 | | | | |
| Fund Equity End of Year | \$ 997,278 | \$ 1,356,432 | \$ 359,154 | | | |

| | | | George | C. Brissel | | |
|-------------------------------|------------------------|-------|--------|-------------------------------------|----------------|--|
| | Final Budget Actual | | Actual | Variano Final E Posi (Nega | Sudget tive | |
| Fund Equity Beginning of Year | \$ | 2,190 | \$ | 2,190 | \$ | |
| Fund Equity End of Year | \$ | 2,190 | \$ | 2,190 | \$ | |

| | | Board of Developmental Disabilities Gifts & Donations | | | | | | | |
|-------------------------------|-----------------|--|-------------|--|--|--|--|--|--|
| | Final Budget | | | | | | | | |
| Fund Equity Beginning of Year | \$ 125,450 | \$ 125,450 | <u>\$</u> - | | | | | | |
| Fund Equity End of Year | \$ 125,450 | \$ 125,450 | \$ - | | | | | | |

Statistical Section

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III. STATISTICAL SECTION

Financial Trends

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

| Net Position by Component – Last Ten Years | S 1 |
|--|------------|
| Changes in Net Position – Primary Government- Last Ten Years | S2 |
| Fund Balances – Governmental Funds – Last Ten Years | S4 |
| Changes in Fund Balances – Governmental Funds – Last Ten Years | S 6 |

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant local revenue source.

| Assessed and Estimated Actual Value of Taxable Property – Last Ten Years | S 8 |
|--|------------|
| Property Tax Rates – Direct and Overlapping Governments – Last Ten Years | S9 |
| Property Tax Levies and Collections – Real and Public Utility – Last Ten Years | S11 |
| Property Tax Levies and Collections – Tangible Personal – Last Ten Years | S12 |
| Principal Tax Payers – Real Estate Tax – Current and Nine Years Ago | S13 |
| Principal Tax Payers – Public Utility Tangible Personal Property Tax – Current and | |
| Nine Years Ago | S14 |
| Sales Tax Revenue by Industry – Current and Previous Year | S15 |
| Special Assessments Billed and Collected – Last Ten Years | S16 |

Debt Capacity

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

| Ratios of Outstanding Debt by Type – Last Ten Years | S17 |
|---|-----|
| Computation of Legal Debt Margin – Current Year | S18 |

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Ratios of General Bonded Debt Outstanding - General bonded debt refers to debt that is supported by taxes. It excludes debt reported in proprietary funds, even if that debt is general obligation in character, as well as debt supported by special assessments. Total debt service for each year should be compared to total expenditures of the general government and expressed as a percentage of that amount. Per the definition, Stark County does not have any general bonded debt and, therefore, is not required to present this statement.

Pledge-Revenue Coverage - Revenue bond indentures often require that enterprise funds set rates sufficient to ensure adequate resources to repay on a timely basis, both principal and interest, on those obligations. Specifically, bond covenants typically mandate that the issuer maintain income at a predetermined multiple of debt service. The multiple is known as the revenue bonds coverage. In most cases, a separate calculation should be reported for each individual debt issue subject to coverage requirements. However, if the same resources may be used for debt service for more than one revenue bond issue, then the coverage for these related issues may be combined in a single presentation. Per the definition, Stark County does not have any revenue bond coverage and, therefore, is not required to present this statement.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

| Demographic and Economic Statistics – Last Ten Years | S19 |
|--|-----|
| Principal Employers – Current and Nine Years Ago | S20 |

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

| Government Employees by Function – Last Ten Years | S21 |
|---|-------|
| Operating Indicators by Function – Last Ten Years | . S22 |
| Capital Asset Indicators by Function – Last Ten Years | S23 |

Net Position By Component Last Ten Years (accrual basis of accounting)

| | | 2016 | 2015 | <u>2014</u> | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | <u>2007</u> |
|----|---|-----------------------|----------------|-----------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| | Governmental Activities | | | | | | | | | | |
| | Net Investment in Capital Assets | \$ 191,715,022 | \$ 185,091,691 | \$ 182,605,662 | \$ 180,029,103 | \$ 177,078,858 | \$ 166,155,990 | \$ 160,060,611 | \$ 153,723,551 | \$ 149,914,590 | \$ 149,410,966 |
| | Restricted | | | | | | | | | | |
| | Capital Projects | 7,471,923 | 6,025,095 | 4,151,556 | 2,154,475 | 1,421,349 | 1,953,786 | 429,126 | 144,126 | 144,126 | 2,469,353 |
| | Debt Service | 1,939,829 | 2,164,426 | 2,016,418 | 1,872,150 | 2,516,891 | 5,668,451 | 5,858,317 | 2,932,354 | 3,209,740 | - |
| | Other Purposes | 150,840,605 | 138,314,223 | 142,553,390 | 138,382,551 | 131,044,509 | 117,859,466 | 115,699,339 | 102,232,991 | 92,000,325 | 106,296,995 |
| | Unrestricted | (55,313,098) | (50,082,364) | (50,641,493) | 26,976,357 | 22,870,631 | 21,706,774 | 27,684,015 | 26,287,989 | 14,959,869 | 21,091,312 |
| | Total Governmental Activity Net Position | 296,654,281 | 281,513,071 | 280,685,533 | 349,414,636 | 334,932,238 | 313,344,467 | 309,731,408 | 285,321,011 | 260,228,650 | 279,268,626 |
| | D | | | | | | | | | | |
| | Business-type activities | | | | | | | | | | |
| | Net Investment in Capital Assets | 116,729,837 | 115,107,013 | 113,564,772 | 112,729,100 | 100,316,438 | 100,562,933 | 99,885,543 | 97,890,013 | 98,265,965 | 93,768,684 |
| | Unrestricted | 33,562,456 | 27,427,800 | 24,279,638 | 23,282,172 | 23,795,764 | 19,271,750 | 17,549,742 | 17,209,308 | 14,450,326 | 17,511,294 |
| | Total Business-Type Activity Net Position | 150,292,293 | 142,534,813 | 137,844,410 | 136,011,272 | 124,112,202 | 119,834,683 | 117,435,285 | 115,099,321 | 112,716,291 | 111,279,978 |
| | Total Primary Government | | | | | | | | | | |
| S | Net Investment in Capital Assets | 308,444,859 | 300,198,704 | 296,170,434 | 292,758,203 | 277,395,296 | 266,718,923 | 259,946,154 | 251,613,564 | 248,180,555 | 243,179,650 |
| 53 | Restricted | 160,252,357 | 146,503,744 | 148,721,364 | 142,409,176 | 134,982,749 | 125,481,703 | 105,309,740 | 105,309,741 | 95,354,191 | 108,766,348 |
| | Unrestricted | (21,750,642) | (22,654,564) | (26,361,855) | 50,258,529 | 46,666,395 | 40,978,524 | 45,233,757 | 43,497,297 | 29,410,195 | 38,602,606 |
| | Total Primary Government | <u>\$ 446,946,574</u> | \$ 424,047,884 | <u>\$ 418,529,943</u> | \$ 485,425,908 | \$ 459,044,440 | \$ 433,179,150 | \$ 427,166,693 | \$ 400,420,332 | \$ 372,944,941 | \$ 390,548,604 |

Source: Stark County Auditor

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans and sewer rights. 2012 and prior do not reflect this restatement. Note: GASB 68 was implemented in 2015 and caused a negative unresticted fund balance in governmental activites. 2013 and prior do not reflect the implementation of GASB 68.

Changes in Net Position - Primary Government Last Ten Years

| Last Ten Tears | | | | | | | | | | |
|---|---------------------------------|----------------|----------------|---|----------------|---------------------------------------|----------------|----------------|----------------|-------------|
| Program Revenues | 2016 | 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 |
| Primary Government - Governmental Revenues: | | | | | | | | | | |
| Charges for Services | | | | | | | | | | |
| General Government: | | | | | | | | | | |
| Legislative and Executive | \$ 15,054,999 \$ | 13,998,456 \$ | 13,698,401 \$ | 13,876,703 \$ | 14,671,098 \$ | 12,886,274 \$ | 11,541,299 \$ | 13,364,708 \$ | 12,925,934 \$ | 18,091,777 |
| Judicial | 6,362,009 | 6,620,890 | 6,676,677 | 6,682,698 | 7,130,497 | 6,240,407 | 7,129,824 | 5,742,269 | 5,304,446 | 5,432,845 |
| Public Safety | 5,589,413 | 5,462,101 | 5,361,434 | 5,460,231 | 5,029,504 | 4,370,523 | 4,783,600 | 4,414,237 | 4,411,631 | 4,566,543 |
| Public Works | 130,914 | 144,494 | 168,201 | 148,295 | 114,917 | 114,353 | 107,248 | 115,664 | 99,911 | 106,638 |
| Health | 1,729,079 | 1,902,404 | 1,756,557 | 1,791,957 | 1,387,900 | 1,331,491 | 1,360,410 | 2,093,756 | 3,561,864 | 4,752,389 |
| Human Services | 1,301,167 | 1,225,577 | 1,454,155 | 1,217,553 | 1,341,447 | 1,281,782 | 1,194,941 | 1,210,993 | 2,573,947 | 1,386,473 |
| Intergovernmental | - | | - | - | 78,097 | 81,672 | 81,650 | 77,913 | 80,774 | 87,188 |
| Total Charges for Services | 30,167,581 | 29,353,922 | 29,115,425 | 29,177,437 | 29,753,460 | 26,306,502 | 26,198,972 | 27,019,540 | 28,958,507 | 34,423,853 |
| Operating Grants, Contributions and Interest | | | | | | | | | | |
| General Government: | | | | | | | | | | |
| Legislative and Executive | 145,065 | 83,735 | 111,659 | 3,980 | 132,733 | - | 1,171,234 | 3,938,487 | 896,183 | 497,797 |
| Judicial | 1,078,115 | 1,063,503 | 751,034 | 317,483 | 237,580 | 259,272 | 350,499 | 212,179 | 223,819 | 192,088 |
| Public Safety | 4,900,031 | 4,574,155 | 4,599,760 | 6,063,809 | 5,177,658 | 4,301,192 | 3,993,096 | 8,994,901 | 5,217,805 | 7,103,053 |
| Public Works | 14,273,531 | 15,799,294 | 11,461,704 | 11,768,773 | 15,371,293 | 19,476,332 | 17,440,944 | 15,926,703 | 16,050,955 | 15,780,835 |
| Health | 50,312,790 | 43,618,842 | 45,755,452 | 48,262,796 | 51,612,551 | 51,044,852 | 61,912,126 | 57,616,964 | 40,875,160 | 44,011,975 |
| Human Services | 42,539,985 | 39,656,298 | 44,116,911 | 39,361,546 | 36,121,824 | 34,997,044 | 42,632,176 | 53,477,821 | 57,237,846 | 49,312,806 |
| Intergovernmental | - | - | - | - | - | - | - | - | - | 1,655,388 |
| Total Operating Grants, Contributions & Interest | 113,249,517 | 104,795,827 | 106,796,520 | 105,778,387 | 108,653,639 | 110,078,692 | 127,500,075 | 140,167,055 | 120,501,768 | 118,553,942 |
| Capital Grants and Contribution | | | | | | | | | | |
| Public Works | 9,125,096 | 5,213,633 | 5,746,369 | 9,878,738 | 9,941,541 | 8,113,840 | 13,213,520 | 9,367,575 | 4,508,894 | 9,310,204 |
| Health | ,,125,070 | 5,215,055 | 5,740,507 | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | - | 0,115,040 | 15,215,520 | ,,501,515 | 4,500,054 | 144,444 |
| Total Capital Grants and Contribution | 9,125,096 | 5,213,633 | 5,746,369 | 9,878,738 | 9,941,541 | 8,113,840 | 13,213,520 | 9,367,575 | 4,508,894 | 9,454,648 |
| * | | | · · · · | | | · · · · · · · · · · · · · · · · · · · | | / | | |
| Total Governmental Revenues | <u>\$ 152,542,194</u> <u>\$</u> | 139,363,382 \$ | 141,658,314 \$ | 144,834,562 \$ | 148,348,640 \$ | 144,499,034 \$ | 166,912,567 \$ | 176,554,170 \$ | 153,969,169 \$ | 162,432,443 |
| Business-Type Program Revenue: | | | | | | | | | | |
| Charges for Services | | | | | | | | | | |
| Sewer | 27,395,569 | 25,445,985 | 24,698,405 | 21,870,301 | 21,687,158 | 21,513,105 | 21,349,721 | 21,335,953 | 20,693,375 | 19,533,414 |
| Water | 771,436 | 706,998 | 666,661 | 702,965 | 685,037 | 654,627 | 678,582 | 663,841 | 635,154 | 669,607 |
| Sheriff's Webcheck | 32,316 | 29,628 | 23,087 | 17,552 | 17,872 | 23,072 | 24,410 | 34,924 | 38,551 | 16,060 |
| Auditor's License Bureau | | | 21,235 | 465,053 | 432,053 | 406,387 | 381,795 | 323,954 | 99,986 | |
| Total Charges for Services | 28,199,321 | 26,182,611 | 25,409,388 | 23,055,871 | 22,822,120 | 22,597,191 | 22,434,508 | 22,358,672 | 21,467,066 | 20,219,081 |
| Operating and Capital Grants and Contribution | | | | | | | | | | |
| Sewer | 951,967 | 510,000 | 626,545 | 4,215,837 | 611,142 | 619,256 | 1,624,314 | 1,077,984 | 863,552 | 3,070,045 |
| Water | - | - | 14,320 | - | | | - | - | | 153,360 |
| Sheriff's Webcheck | - | 29,880 | 13,778 | 4,055 | - | - | - | - | - | |
| Total Operating and Capital Grants and Contribution | 951,967 | 539,880 | 654,643 | 4,219,892 | 611,142 | 619,256 | 1,624,314 | 1,077,984 | 863,552 | 3,223,405 |
| Total Business-Type Revenues | 29,151,288 | 26,722,491 | 26,064,031 | 27,275,763 | 23,433,262 | 23,216,447 | 24,058,822 | 23,436,656 | 22,330,618 | 23,442,486 |
| Total Primary Government Program Revenue | \$ 181,693,482 \$ | 166,085,873 \$ | 167,722,345 \$ | 172,110,325 \$ | 171,781,902 \$ | 167,715,481 \$ | 190,971,389 \$ | 199,990,826 \$ | 176,299,787 \$ | 185,874,929 |
| · · · · | | | | | | | | | | |

(continued)

S2

Changes in Net Position - Primary Government Last Ten Years

S3

| Expenses | 2016 | 2015 | 2014 | <u>2013</u> | 2012 | 2011 | <u>2010</u> | 2009 | 2008 | 2007 |
|---|-------------------|---|-----------------------|---|----------------|---------------------------|---|--------------------------|--|------------------------------|
| Primary Government - Governmental Expenses: | | | | | | | | | | |
| General Government: | | | | | | | | | | |
| Legislative and Executive | \$ 30,036,781 | | | | | | | | | |
| Judicial | 17,153,700 | 16,924,005 | 16,811,429 | 16,307,480 | 16,001,231 | 15,400,907 | 16,259,692 | 16,619,845 | 16,508,346 | 16,373,379 |
| Public Safety | 38,436,391 | 33,410,168 | 28,867,341 | 28,923,865 | 25,848,648 | 24,784,577 | 27,189,232 | 28,967,133 | 29,035,723 | 28,753,397 |
| Public Works | 23,137,045 | 24,495,192 | 24,734,079 | 24,306,962 | 21,617,023 | 23,047,381 | 23,379,836 | 23,122,493 | 21,293,041 | 21,919,946 |
| Health | 79,957,016 | 83,135,296 | 82,758,053 | 81,242,868 | 85,103,577 | 85,133,253 | 84,524,663 | 84,924,805 | 81,485,624 | 80,806,196 |
| Human Services | 56,939,955 | 60,254,313 | 53,343,216 | 49,962,740 | 47,451,793 | 50,187,453 | 54,445,251 | 65,846,396 | 70,606,830 | 70,314,542 |
| Conservation and Recreation | - | - | - | - | - | - | - | - | - | 17,193 |
| Other | - | - | - | - | 348,355 | 61,740 | - | - | 943,632 | 4,595,577 |
| Intergovernmental | - | - | - | - | 81,216 | 80,938 | 79,888 | 78,984 | 6,874,483 | 8,986,247 |
| Interest and Fiscal Charges | 166,944 | 191,168 | 211,834 | 237,871 | 390,438 | 314,500 | 204,749 | 219,165 | 287,439 | 260,811 |
| Issuance Costs | | | - | | | | 39,378 | | | - |
| Total Governmental Program Expenses | 245,827,832 | 246,621,318 | 236,604,769 | 228,394,489 | 220,353,684 | 224,513,044 | 233,775,361 | 247,076,498 | 247,762,056 | 253,542,169 |
| Business-Type Expenses: | | | | | | | | | | |
| Sewer | 20,659,280 | 21,168,737 | 20,264,731 | 21,435,575 | 19,833,857 | 19,795,528 | 20,779,522 | 20,085,452 | 20,044,904 | 19,282,458 |
| Water | 848,763 | 871,128 | 840,246 | 652,905 | 766,593 | 782,066 | 729,126 | 739,637 | 745,422 | 626,708 |
| Molly | - | 27,336 | 233 | 233 | 233 | 233 | 233 | 233 | 233 | 233 |
| Sheriff's Webcheck | 24,670 | 11,906 | 9,693 | 16,060 | 36,721 | 23,249 | 29,987 | 22,295 | 26,926 | 7,131 |
| Auditor's License Bureau | | | 44,565 | 403,397 | 357,926 | 297,262 | 288,313 | 269,662 | 139,660 | |
| Total Business-Type Expenses | 21,532,713 | 22,079,107 | 21,159,468 | 22,508,170 | 20,995,330 | 20,898,338 | 21,827,181 | 21,117,279 | 20,957,145 | 19,916,530 |
| Total - Primary Government Expenses | \$ 267,360,545 | \$ 268,700,425 | \$ 257,764,237 | \$ 250,902,659 | \$ 241,349,014 | \$ 245,411,382 | \$ 255,602,542 | \$ 268,193,777 | <u>\$ 268,719,201</u> <u>\$</u> | 273,458,699 |
| | | | | | | | | | | |
| Net (Expense)/Revenue | (93,285,638) | (107,257,936) | (94,946,455) | (83,559,927) | (72,005,044) | (00.014.010) | (66,862,794) | (70,522,328) | (93,792,887) | (91,109,726) |
| Governmental Activites Business-Type Activities | 7,618,575 | 4,643,384 | 4,904,563 | 4,767,593 | 2,437,932 | (80,014,010) 2,318,109 | 2,231,641 | 2,319,377 | 1,373,473 | 3,525,956 |
| Total Primary government net expense | (85,667,063) | (102,614,552) | (90,041,892) | (78,792,334) | (69,567,112) | (77,695,901) | (64,631,153) | (68,202,951) | (92,419,414) | (87,583,770) |
| Total Trimary government net expense | (05,007,005) | (102,014,002) | ()0,041,0)2) | (10,1)2,334 | (0),507,112 | (11,055,501) | (04,051,155) | (00,202,751) | ()2,419,414) | (07,505,770) |
| General Revenues Governmental Revenues | | | | | | | | | | |
| Property Taxes | | | | | | | | | | |
| General Purposes | 13,977,904 | 12,657,423 | 12,428,299 | 12,485,950 | 13,727,907 | 13,628,623 | 12,956,140 | 13,384,410 | 14,667,418 | 15,427,988 |
| Developmental Disabilities | 29,338,193 | 28,309,379 | 27,770,824 | 27,722,491 | 28,808,507 | 28,337,364 | 28,246,152 | 18,830,418 | 19,979,309 | 21,445,647 |
| Emergency Services | 571,752 | 554,030 | 544,151 | 543,446 | 544,844 | 536,497 | 535,062 | 527,204 | 551,042 | 580,720 |
| Mental Health | 5,915,794 | 5,741,567 | 5,642,190 | 5,675,346 | 6,310,013 | 6,230,441 | 6,230,275 | 4,646,607 | 4,828,872 | 5,110,371 |
| Children's Services | 8,294,977 | 8,101,348 | 7,906,576 | 7,923,068 | 8,370,315 | 8,285,663 | 8,266,992 | 8,157,590 | 8,602,472 | 8,996,940 |
| Permissive Sales and Use Taxes | 33,503,984 | 32,906,197 | 32,091,842 | 29,876,377 | 22,986,301 | 9,495,492 | 20,223,966 | 29,947,904 | 15,148,999 | 12,988,069 |
| Grants and Entitlements not Restricted to Specific Programs | 9,593,479 | 8,875,245 | 8,776,193 | 7,735,363 | 7,839,052 | 8,864,042 | 9,501,713 | 5,906,407 | 8,601,827 | 19,212,051 |
| Premium on Debt Issued | - | - | - | - | - | - | 19,433 | - | - | - |
| Gain on Sale of Capital Asset | - | - | - | - | 3,136 | - | - | 1,765,187 | - | 21,828 |
| Investment Earnings | 1,638,767 | 1,042,676 | 931,681 | 541,889 | 1,037,341 | 1,540,817 | 1,849,388 | 2,096,438 | 5,120,020 | 6,704,326 |
| Miscellaneous | 5,591,998 | 9,897,609 | 4,515,939 | 5,538,395 | 5,775,906 | 6,722,592 | 4,218,910 | 10,352,524 | 7,545,658 | 7,282,509 |
| Total Governmental Revenues | 108,426,848 | 108,085,474 | 100,607,695 | 98,042,325 | 95,403,322 | 83,641,531 | 92,048,031 | 95,614,689 | 85,045,617 | 97,770,449 |
| Business-Type Revenues | | | | | | | | | | |
| Premium on Debt Issued | - | - | - | - | - | - | 51,310 | - | - | - |
| Miscellaneous | 138,905 | 47,019 | 42,466 | 42,805 | 29,080 | 66,827 | 53,013 | 63,653 | 133,367 | 224,875 |
| Total Business-Type Revenues | 138,905 | 47,019 | 42,466 | 42,805 | 29,080 | 66,827 | 104,323 | 63,653 | 133,367 | 224,875 |
| Transfers | | | | - | (10) | | | | (70,527) | - |
| | | | | | | | | | | |
| | | | | | | | | | | |
| Total General Revenues | | | - | | - | - | 92,152,354 | 95,678,342 | 85,178,984 | 97,995,324 |
| <i>Total General Revenues</i> Extraordinary Item | | | - | - | - | | | 95,678,342 | 85,178,984 (1,107,130) | 97,995,324 |
| | | | | | | | 92,152,354 | 95,678,342 | | 97,995,324 97,995,324 |
| Extraordinary Item | | | - - - - - | | | (14,462) | | | (1,107,130) | |
| Extraordinary Item Total General Revenues and Extraordinary Item Transfers | | | | | | | | | (1,107,130) 84,071,854 | |
| Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position | | | | | | | 92,152,354 | 95,678,342 | (1,107,130) 84,071,854 70,527 | 97,995,324 |
| Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position Governmental Activities | s 15,141,210 | | | | \$ 23,398,288 | \$ 3,613,059 | 92,152,354 92,152,354 \$ 25,185,237 | 95,678,342 95,092,361 | (1,107,130) 84,071,854 70,527 \$ (9,783,873) \$ | 97,995,324 6,660,723 |
| Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position | \$ 15,141,210 | \$ 827,538 4,690,403 \$ 5,517,941 | | \$ 14,482,398 4,810,398 \$ 19,292,796 | | | 92,152,354 | 95,678,342 | (1,107,130) 84,071,854 70,527 | 97,995,324 |

Fund Balances - Governmental Funds Last Ten Years

| Fund Balances | | 2016 | | 2015 | | 2014 | | 2013 | | 2012 |
|--|-----|-------------|-----|-------------|-----|-------------|-----|-------------|-----------|-------------------|
| General Fund | | | | | | | | | | |
| Nonspendable | \$ | 1,449,912 | \$ | 1,254,896 | \$ | 1,317,935 | \$ | 1,398,036 | \$ | 2,027,444 |
| Committed | | 3,024,704 | | 2,502,206 | | 1,703,979 | | 1,100,153 | | 772,835 |
| Assigned | | 3,573,713 | | 4,905,509 | | 2,681,124 | | 4,404,094 | | 6,369,772 |
| Unassigned | | 8,631,302 | | 8,463,295 | | 11,289,505 | | 11,308,056 | | 8,209,521 |
| Reserved | N/A | | N/A | 1 | N/A | A | N/A | | N/A | |
| Unreserved | N/A | | N/A | 1 | N/A | 4 | N/A | | N/A | |
| Total General Fund Balances | \$ | 16,679,631 | \$ | 17,125,906 | \$ | 16,992,543 | \$ | 18,210,339 | \$ | 17,379,572 |
| Other Governmental Funds | | | | | | | | | | |
| Nonspendable | \$ | 2,260,794 | \$ | 2,163,546 | \$ | 2,676,051 | \$ | 1,981,377 | \$ | 2,048,857 |
| Restricted | | 111,194,025 | | 104,521,652 | | 107,138,021 | | 101,514,442 | | 95,632,821 |
| Committed | | 6,747,674 | | 5,126,179 | | 3,311,145 | | 2,579,427 | | 1,572,818 |
| Assigned | | 6,775 | | 6,775 | | - | | 6,775 | | 6,775 |
| Unassigned | | (185,446) | | (493,465) | | (456,223) | | (193,581) | | (162,244) |
| Reserved | N/A | | N/A | 1 | N/A | A | N/A | | N/A | |
| Unreserved | N/A | | N/A | 1 | N/A | 4 | N/A | | N/A | |
| Total Other Governmental Fund Balances | \$ | 120,023,822 | \$ | 111,324,687 | \$ | 112,668,994 | \$ | 105,888,440 | <u>\$</u> | <u>99,099,027</u> |

(continued)

Source: Stark County Auditor

Note: Due to the implementation of GASB Statement No. 54, in 2010 - 2016, the Certifificate of Title,

Real Estate Prepayment and Recorder's Equipment funds are included with the General fund on a GAAP basis. In 2009 and prior years, these funds were included in all other governmental funds.

STARK COUNTY, OHIO Fund Balances - Governmental Funds Last Ten Years

| | <u>2011</u> <u>2010</u> | | 2009 | 2008 | 2007 |
|-----------|-------------------------|----------------------|----------------------|---------------------|----------------------|
| \$ | 3,127,814 | \$ 3,052,608 | N/A | N/A | N/A |
| | 877,069 | 755,080 | N/A | N/A | N/A |
| | 8,749,254 | 5,036,743 | N/A | N/A | N/A |
| | 3,115,142 | 10,244,923 | N/A | N/A | N/A |
| N/A | L | N/A | 2,268,002 | 2,385,736 | 3,494,093 |
| N/A | | N/A | 13,572,152 | 5,008,022 | 10,097,617 |
| <u>\$</u> | 15,869,279 | <u>\$ 19,089,354</u> | <u>\$ 15,840,154</u> | <u>\$ 7,393,758</u> | <u>\$ 13,591,710</u> |
| \$ | 1,984,456 | \$ 1,980,602 | N/A | N/A | N/A |
| | 89,790,305 | 81,545,184 | N/A | N/A | N/A |
| | 2,065,900 | 2,158,822 | N/A | N/A | N/A |
| | 6,775 | - | N/A | N/A | N/A |
| | - | - | N/A | N/A | N/A |
| N/A | | N/A | 19,295,425 | 21,564,631 | 12,349,714 |
| N/A | L | N/A | 48,458,987 | 41,401,819 | 62,857,399 |
| \$ | 93,847,436 | <u>\$ 85,684,608</u> | \$ 67,754,412 | \$ 62,966,450 | <u>\$ 75,207,113</u> |

STARK COUNTY, OHIO *Change in Fund Balances - Governmental Funds*

Last Ten Years

| D | | 2016 | | 2015 | | 2014 | | 2012 | | 2012 |
|--|-----------|---------------------------|-----------|---------------------------|-----------|---------------------------|-----------|---------------------------|-----------|---------------------------|
| Revenues | ¢ | <u>2016</u> 58 244 262 | ¢ | <u>2015</u> 55 217 121 | ¢ | <u>2014</u> 54 120 265 | ¢ | <u>2013</u> 52 625 012 | ¢ | <u>2012</u> 57.106.707 |
| Property and Other Local Taxes Permissive Sales Tax | \$ | 58,244,262 | \$ | 55,217,131 | \$ | 54,129,365 | \$ | 53,625,012 | \$ | 57,106,797 |
| | | 33,528,718 | | 32,751,360 | | 31,979,828 | | 29,680,931 | | 20,403,559 |
| Charges for Services Licenses and Permits | | 28,639,427 | | 27,730,525 | | 27,182,526 | | 27,278,072 | | 28,446,911 |
| | | 299,185 | | 251,894 | | 233,296 | | 314,850 | | 162,924 |
| Fines and Forfeitures | | 927,782 | | 1,055,664 | | 1,148,721 | | 1,135,947 | | 1,168,340 |
| Intergovernmental | | 126,895,115 | | 119,429,871 | | 122,703,405 | | 121,185,821 | | 123,575,939 |
| Special Assessments | | 510,596 | | 620,236 | | 600,451 | | 618,987 | | 622,740 |
| Interest | | 1,641,268 | | 1,043,176 | | 931,834 | | 542,138 | | 1,037,657 |
| Rent | | 320,208 | | 315,833 | | 550,887 | | 467,689 | | 316,080 |
| Other | | 5,573,051 | | 9,902,979 | | 4,300,640 | | 5,771,905 | | 5,556,547 |
| Total Revenues | | 256,579,612 | | 248,318,669 | | 243,760,953 | | 240,621,352 | | 238,397,494 |
| Expenditures | | | | | | | | | | |
| Current: | | | | | | | | | | |
| General Government: | | | | | | | | | | |
| Legislative and Executive | | 31,373,763 | | 30,944,118 | | 30,002,334 | | 27,254,771 | | 23,405,244 |
| Judicial | | 16,550,976 | | 16,978,858 | | 17,034,234 | | 16,310,522 | | 15,726,755 |
| Public Safety | | | | | | 28,706,948 | | | | |
| Public Works | | 36,145,293 | | 31,904,263 | | | | 27,442,927 | | 26,725,577 |
| Health | | 16,712,943 | | 18,567,706 | | 17,767,151 | | 19,500,169 | | 18,091,609 |
| | | 78,843,112 | | 83,414,868 | | 82,613,279 | | 80,428,676 | | 84,797,155 |
| Human Services | | 56,989,106 | | 59,566,352 | | 54,167,000 | | 49,892,891 | | 46,868,998 |
| Other | | - | | - | | 238,734 | | - | | 348,355 |
| Capital Outlay | | 10,979,920 | | 7,474,888 | | 7,296,981 | | 10,883,976 | | 12,349,956 |
| Intergovernmental | | - | | - | | - | | - | | 81,216 |
| Debt Service: | | | | | | | | | | |
| Principal Retirement | | 604,615 | | 1,220,281 | | 1,046,191 | | 1,298,678 | | 1,328,698 |
| Interest and Fiscal Charges | | 166,944 | | 191,168 | | 211,834 | | 237,871 | | 406,893 |
| Issuance Costs | | | | | | | | - | | - |
| Total Expenditures | | 248,366,672 | | 250,262,502 | | 239,084,686 | | 233,250,481 | | 230,130,456 |
| Excess of Revenues Over (Under) | | | | | | | | | | |
| Expenditures | | 8,212,940 | | (1,943,833) | | 4,676,267 | | 7,370,871 | | 8,267,038 |
| | | 0,212,910 | | (1,915,055) | | 1,070,207 | | 7,570,071 | | 0,207,050 |
| Other Financing Sources (Uses) | | | | | | | | | | |
| Transfers In | | 3,500,000 | | 4,070,000 | | 2,350,000 | | 1,880,000 | | 608,954 |
| Proceeds from Loans | | | | | | 600,000 | | 172,408 | | 259,301 |
| Proceeds from Sale of Capital Assets | | 39,920 | | 136,345 | | 286,491 | | 76,901 | | 46,052 |
| Inception of Capital Lease | | | | 523,846 | | - | | - | | - |
| Transfers Out | | (3,500,000) | | (4,070,000) | | (2,350,000) | | (1,880,000) | | (608,944) |
| Proceeds of Bonds | | - | | - | | - | | - | | - |
| Premium on Debt Issued | | - | | - | | - | | - | | - |
| Payment to Refunded Bond Escrow | | | | | | | | | | |
| Agent | | - | | - | | - | | - | | - |
| Total Other Financing Sources (Uses) | | 39,920 | | 660,191 | | 886,491 | | 249,309 | | 305,363 |
| | | | | | | | | | | |
| Extraordinary | | - | | - | | - | | | | - |
| Net Change in Fund Balances | <u>\$</u> | 8,252,860 | <u>\$</u> | (1,283,642) | <u>\$</u> | 5,562,758 | <u>\$</u> | 7,620,180 | <u>\$</u> | 8,572,401 |
| Deld Commission of Providence (| | | | | | | | | | |
| Debt Service as a Percentage of Noncapital Expanditures | | 0.240/ | | 0.700/ | | 0 5/0/ | | 0.000/ | | 0.000/ |
| Noncapital Expenditures | | 0.34% | | 0.60% | | 0.56% | | 0.69% | | 0.80% |
| Source: Stark County Auditor | | | | | | | | | | (continued) |

STARK COUNTY, OHIO Change in Fund Balances - Governmental Funds Last Ten Years

| | <u>2011</u> | | <u>2010</u> | | <u>2009</u> | | <u>2008</u> | | <u>2007</u> |
|-----------|-------------|-----------|-------------|-----------|-------------|-----------|-------------|-----------|-------------|
| \$ | 56,185,752 | \$ | 55,600,739 | \$ | 49,831,845 | \$ | 48,113,981 | \$ | 51,463,575 |
| | 10,733,594 | | 22,357,457 | | 24,059,402 | | 15,165,363 | | 13,006,191 |
| | 24,859,849 | | 24,866,762 | | 26,012,183 | | 26,609,384 | | 29,315,443 |
| | 121,161 | | 118,280 | | 130,740 | | 125,123 | | 72,228 |
| | 1,017,551 | | 981,762 | | 562,994 | | 652,430 | | 672,351 |
| | 135,239,584 | | 151,962,425 | | 150,854,585 | | 136,248,661 | | 150,291,154 |
| | 620,052 | | 539,945 | | 639,461 | | 721,425 | | 660,725 |
| | 1,542,041 | | 1,850,651 | | 2,096,438 | | 5,120,020 | | 6,704,326 |
| | 336,511 | | 323,464 | | 327,095 | | 349,856 | | 369,693 |
| | 6,722,589 | | 7,286,332 | | 7,886,290 | | 8,339,664 | | 7,650,226 |
| | 237,378,684 | | 265,887,817 | | 262,401,033 | | 241,445,907 | | 260,205,912 |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | 25,045,141 | | 27,315,200 | | 26,473,960 | | 20,053,140 | | 20,446,747 |
| | 15,565,920 | | 16,597,403 | | 16,376,811 | | 16,753,767 | | 16,746,257 |
| | 24,272,009 | | 27,873,870 | | 28,951,667 | | 27,045,819 | | 26,557,309 |
| | 21,663,175 | | 20,785,434 | | 18,182,018 | | 17,514,932 | | 16,127,738 |
| | 85,022,929 | | 83,583,620 | | 84,120,127 | | 81,291,464 | | 80,054,933 |
| | 50,702,956 | | 58,205,760 | | 66,055,378 | | 70,796,361 | | 70,881,548 |
| | 61,740 | | - | | - | | 943,632 | | 523,167 |
| | 8,396,772 | | 11,097,607 | | 12,546,755 | | 7,461,021 | | 9,684,316 |
| | 80,938 | | 79,888 | | 78,984 | | 6,874,483 | | 8,986,247 |
| | | | | | | | | | |
| | 1,357,040 | | 553,869 | | 450,026 | | 592,091 | | 537,964 |
| | 315,117 | | 203,428 | | 220,862 | | 289,064 | | 262,427 |
| | - | | 39,378 | | - | | | | - |
| | 232,483,737 | | 246,335,457 | | 253,456,588 | | 249,615,774 | | 250,808,653 |
| | | | | | | | | | |
| | 4,894,947 | | 19,552,360 | | 8,944,445 | | (8,169,867) | | 9,397,258 |
| | | | | | | | | | |
| | 350,000 | | 872,419 | | 34,397 | | 1,445,995 | | 1,930,000 |
| | - | | - | | 2,339,501 | | - | | - |
| | 47,806 | | 79,881 | | 1,882,863 | | 23,958 | | 21,828 |
| | - | | - | | 67,549 | | - | | 60,163 |
| | (350,000) | | (1,067,769) | | (34,397) | | (1,375,468) | | (1,930,000) |
| | - | | 2,578,072 | | - | | - | | - |
| | - | | 19,433 | | - | | - | | - |
| | - | | (855,000) | | - | | - | | - |
| | 47,806 | | 1,627,036 | | 4,289,913 | | 94,485 | | 81,991 |
| | .,, | | 1,027,020 | | .,_0,,,,,, | | , | | 01,551 |
| | - | | - | | - | | (1,107,130) | | - |
| | | | | | | | | | |
| <u>\$</u> | 4,942,753 | <u>\$</u> | 21,179,396 | <u>\$</u> | 13,234,358 | <u>\$</u> | (9,182,512) | <u>\$</u> | 9,479,249 |
| | | | | | | | | | |
| | 0.75% | | 0.32% | | 0.28% | | 0.36% | | 0.33% |

Assessed and Estimated Actual Value of Taxable Property

Last Ten Years

| | | Real | Property | Public Util | ity Property | Tangible Pers | sonal Property | T | otals | | |
|---|------|------------------|-------------------|----------------|------------------|----------------|------------------|------------------|-------------------|-------|--------------------|
| | | | Estimated | | Estimated | | Estimated | | Estimated | | Direct Tax Rate |
| | Year | Assessed Value | Actual Value (1) | Assessed Value | Actual Value (1) | Assessed Value | Actual Value (1) | Assessed Value | Actual Value | Ratio | (3) |
| _ | 2016 | \$ 6,765,180,760 | \$ 19,329,087,886 | \$ 422,157,620 | \$ 1,688,630,480 | \$ - | \$ - | \$ 7,187,338,380 | \$ 21,017,718,366 | 34.2 | 11.50 |
| | 2015 | 6,211,234,220 | 17,746,383,486 | 353,274,020 | 1,413,096,080 | - | - | 6,564,508,240 | 19,159,479,566 | 34.3 | 11.50 |
| | 2014 | 6,161,391,460 | 17,603,975,600 | 322,739,610 | 1,290,958,440 | - | | 6,484,131,070 | 18,894,934,040 | 34.3 | 11.50 |
| | 2013 | 6,102,068,950 | 17,434,482,714 | 326,437,220 | 1,169,600,560 | - | - | 6,428,506,170 | 18,604,083,274 | 34.6 | 11.50 |
| | 2012 | 6,835,116,050 | 19,528,903,000 | 272,777,130 | 1,091,108,520 | - | - | 7,107,893,180 | 20,620,011,520 | 34.5 | 11.50 |
| n | 2011 | 6,819,977,680 | 19,485,650,514 | 259,195,100 | 1,036,780,400 | - | - | 7,079,172,780 | 20,522,430,914 | 34.5 | 11.50 |
| 0 | 2010 | 6,841,753,930 | 19,547,868,371 | 259,195,100 | 1,036,780,400 | - | - | 7,100,949,030 | 20,584,648,771 | 34.5 | 11.50 |
| | 2009 | 7,076,445,030 | 20,218,414,371 | 236,131,280 | 944,525,120 | 14,966,780 | 149,667,800 | 7,327,543,090 | 21,312,607,291 | 34.4 | 10.10 |
| | 2008 | 7,040,139,130 | 20,114,683,229 | 224,775,160 | 899,100,640 | 207,548,295 | 3,320,772,720 | 7,472,462,585 | 24,334,556,589 | 30.7 | 10.10 |
| | 2007 | 6,998,388,350 | 19,995,395,286 | 264,155,440 | 1,056,621,760 | 418,787,013 | 3,350,296,104 | 7,681,330,803 | 24,402,313,150 | 31.5 | 10.10 |

(1) This amount is calculated by dividing the assessed value by the assessment percentage.

(2) The percentage for all real property was 35%, for public utility property was 25% (2007-2009), and for tangible personal property inventory, machinery and equipment, 12.5% (2007), 6.25% (2008), 0% (2009); local telephone company property placed into use after 1995 and all long distance and cellular property 20% (2007), 15% (2008), 10% (2009); telephone company legacy property 20% (2007), 15% (2008), 10% (2009);

(3) The total direct tax rate is per \$1,000 of assessed value. Source: Stark County Auditor

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

| | 2016 | 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 |
|-------------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-----------|
| County Units | | | | | | | | | | |
| General Fund | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 | 2.20 |
| Board of Developmental Disabilities | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 5.40 | 5.40 | 5.40 |
| Mental Health (648 Board) | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 9-1-1 System | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| Children's Services | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 |
| Total County Rate | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 10.10 | 10.10 | 10.10 |
| Total County Rate | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 11.50 | 10.10 | 10.10 | 10.10 |
| Townships | | | | | | | | | | |
| Bethlehem | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 |
| Bethlehem - Navarre Village | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 | 0.50 |
| Canton | 14.00 | 11.10 | 11.10 | 8.10 | 8.10 | 8.10 | 8.10 | 8.10 | 8.10 | 8.10 |
| Canton - Canton City | 9.10 | 9.10 | 9.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 |
| Canton - Meyers Lake Village | 9.10 | 9.10 | 9.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 | 6.10 |
| Jackson | 19.25 | 17.75 | 16.50 | 15.50 | 15.50 | 15.50 | 15.50 | 15.50 | 15.50 | 15.50 |
| Jackson - Hills & Dales Village | 11.80 | 10.30 | 10.30 | 9.30 | 9.30 | 9.30 | 9.30 | 9.30 | 9.30 | 9.30 |
| Lake | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 |
| Lake - Uniontown Police District | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 | 20.80 |
| Lake - Hartville Village | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 |
| Lawrence | 16.05 | 16.05 | 15.05 | 13.80 | 13.80 | 13.80 | 13.80 | 13.80 | 13.80 | 13.80 |
| Lawrence - Canal Fulton City | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 |
| Lexington | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 | 10.10 |
| Lexington - Limaville Village | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 | 5.20 |
| Marlboro | 11.00 | 10.25 | 9.25 | 9.25 | 9.25 | 9.25 | 9.25 | 9.25 | 9.25 | 9.25 |
| Nimishillen | 10.00 | 10.00 | 10.00 | 10.00 | 10.00 | 9.00 | 9.00 | 8.00 | 8.00 | 8.00 |
| Nimishillen - Louisville City | 9.00 | 9.00 | 9.00 | 9.00 | 9.00 | 9.00 | - | - | _ | _ |
| Osnaburg | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 | 8.40 |
| Osnaburg - Canton City | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | - |
| Osnaburg - East Canton Village | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 | 6.40 |
| Paris | 4.60 | 4.60 | 4.60 | 5.00 | 6.50 | 6.50 | 6.50 | 6.50 | 6.10 | 6.10 |
| Paris - Minerva Village | 0.80 | 0.80 | 0.80 | 1.20 | 2.70 | 2.70 | 2.70 | 2.70 | 2.30 | 2.30 |
| Perry | 16.89 | 14.89 | 12.15 | 12.15 | 12.15 | 12.15 | 12.15 | 12.15 | 12.15 | 12.15 |
| Perry - Canton City | 8.00 | 6.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | - | - | - |
| Perry - Massillon City | 8.00 | 6.00 | 5.00 | 5.00 | 5.00 | 5.00 | - | - | - | - |
| Perry - Navarre Village | 8.00 | 6.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 | 5.00 |
| Pike | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 | 5.60 |
| Pike - East Sparta Village | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 |
| Plain | 15.95 | 13.95 | 12.45 | 12.45 | 12.45 | 12.45 | 12.45 | 12.45 | 12.45 | 12.45 |
| Plain - Canton City | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| Plain - North Canton City | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| Plain - Meyers Lake Village | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 | 0.10 |
| Sandy | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 | 2.60 |
| Sandy - Magnolia Village | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 |
| Sandy - Waynesburg Village | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 | 0.60 |
| Sugarcreek | 7.20 | 7.20 | 7.20 | 7.20 | 7.20 | 7.20 | 7.20 | 7.20 | 7.70 | 7.70 |
| Sugarcreek - Beach City Village | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 |
| Sugarcreek - Brewster Village | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 |
| Sugarcreek - Wilmot Village | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 |
| Tuscarawas | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 | 5.70 |
| Washington | 5.00 | 5.00 | 5.00 | 5.00 | 4.50 | 4.50 | 4.75 | 4.75 | 5.00 | 5.00 |
| Washington - Alliance City | 3.10 | 3.10 | 3.10 | 3.10 | 2.60 | 2.60 | 2.85 | 2.85 | 3.10 | 3.10 |
| mushington - rinning City | 5.10 | 5.10 | 5.10 | 5.10 | 2.00 | 2.00 | 2.05 | 2.05 | | ontinued) |
| | | | | | | | | | | sinning (|

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

| | | 2015 | 2014 | | | | | | | 2007 |
|---------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| School Districts | | | | | | | | | | |
| | 51.60 | 62.20 | 62.10 | 62.10 | 60.60 | 60.40 | 60.80 | 60.70 | 58.70 | 57.60 |
| | 50.80 | 50.70 | 50.70 | 43.50 | 43.50 | 43.50 | 44.10 | 44.10 | 44.10 | 44.50 |
| | 6.40 | 80.90 | 77.90 | 77.90 | 75.20 | 66.70 | 66.40 | 66.40 | 65.90 | 65.90 |
| | 55.80 | 57.90 | 58.10 | 50.10 | 50.10 | 50.10 | 50.10 | 50.10 | 50.10 | 50.10 |
| | 19.00 52.00 | 50.70 53.10 | 50.60 53.20 | 50.30 53.40 | 49.90 53.10 | 50.20 53.10 | 50.40 52.70 | 50.30 47.40 | 50.00 49.00 | 49.10 48.40 |
| | 76.70 | 71.70 | 55.20 71.70 | 71.70 | 71.50 | 71.50 | 52.70 71.50 | 71.50 | 71.30 | 71.00 |
| | 59.60 | 60.70 | 60.70 | 55.40 | 53.40 | 52.90 | 52.90 | 53.80 | 53.90 | 54.50 |
| | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 | 56.90 |
| | 56.00 | 57.00 | 57.10 | 56.70 | 45.70 | 48.70 | 50.10 | 49.50 | 49.40 | 48.60 |
| | 4.00 | 44.90 | 45.20 | 45.20 | 45.20 | 45.30 | 45.00 | 44.90 | 45.10 | 44.00 |
| | 78.70 | 78.80 | 78.80 | 76.40 | 76.00 | 76.00 | 72.00 | 72.30 | 72.80 | 72.80 |
| | 55.20 | 56.00 | 56.00 | 56.10 | 55.00 | 55.00 | 55.50 | 58.50 | 59.20 | 59.00 |
| | 53.80 | 64.20 | 64.20 | 64.20 | 63.70 | 64.40 | 64.40 | 64.40 | 63.90 | 57.20 |
| | 8.30 | 49.10 | 49.20 | 49.20 | 48.40 | 48.40 | 48.40 | 47.80 | 47.40 | 46.50 |
| | 53.50 | 63.60 | 63.60 | 63.40 | 63.60 | 63.60 | 63.60 | 57.00 | 57.50 | 56.60 |
| | 18.90 19.95 | 50.40 | 50.50 | 50.80 | 50.50 | 50.60 | 50.60 44.40 | 50.40 44.50 | 51.10 44.60 | 50.90 44.70 |
| | 4.00 | 50.25 44.60 | 51.35 35.80 | 51.35 35.90 | 51.35 36.00 | 51.40 36.00 | 36.10 | 44.30 36.10 | 44.60 36.30 | 44.70 36.80 |
| | 5.10 | 65.80 | 66.00 | 66.00 | 65.50 | 65.50 | 59.30 | 59.80 | 59.90 | 59.90 |
| | 5.10 | 05.00 | 00.00 | 00.00 | 05.50 | 05.50 | 57.50 | 57.00 | 57.70 | 57.70 |
| Joint Vocational Schools | | | | | | | | | | |
| | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 |
| | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 | 2.00 |
| Wayne County JVSD | 4.85 | 4.85 | 4.85 | 4.85 | 4.85 | 4.85 | 4.85 | 4.85 | 4.85 | 4.10 |
| <u>Cities</u> | | | | | | | | | | |
| | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 |
| | 3.60 | 3.80 | 4.10 | 3.80 | 3.70 | 3.70 | 3.70 | 3.70 | 6.00 | 6.00 |
| | 7.40 | 7.40 | 7.40 | 3.40 | 3.40 | 3.40 | 3.40 | 3.40 | 3.40 | 3.40 |
| Louisville | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 |
| | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 | 4.70 |
| North Canton | 7.40 | 7.40 | 7.40 | 7.40 | 7.40 | 7.40 | 5.90 | 5.90 | 5.90 | 5.90 |
| Villages | | | | | | | | | | |
| | 1.80 | 11.80 | 11.80 | 11.80 | 11.80 | 11.80 | 11.80 | 11.80 | 11.80 | 11.80 |
| | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 | 6.80 |
| East Canton | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 | 2.30 |
| | 8.90 | 18.90 | 18.90 | 18.90 | 18.90 | 18.90 | 18.15 | 18.15 | 16.90 | 18.90 |
| | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 | 7.05 |
| | 25.50 | 25.50 | 20.50 | 20.50 | 15.50 | 15.50 | 17.50 | 17.50 | 17.50 | 17.50 |
| | 9.90 | 9.90 | 9.90 | 9.90 | 1.90 | 9.90 | 9.90 | 9.90 | 9.90 | 9.90 |
| | 25.90 7.80 | 20.90 | 20.90 | 20.90 2.80 | 20.90 | 20.90 | 20.90 | 20.90 | 20.90 2.80 | 20.90 |
| | 7.30 | 7.80 6.30 | 2.80 6.30 | 6.30 | 2.80 6.30 | 2.80 6.30 | 2.80 6.30 | 2.80 6.30 | 2.80 6.30 | 2.80 6.30 |
| | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 | 2.70 |
| | 2.70 | 20.40 | 20.40 | 20.40 | 20.40 | 20.40 | 18.40 | 18.40 | 18.40 | 20.40 |
| | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 | 2.80 |
| | | | | | | | | | | |
| Special Districts | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1 00 | 1.00 | 1.00 |
| | 1.00 1.00 | 1.00 1.00 | $1.00 \\ 1.00$ | 1.00 1.00 | 1.00 0.50 | 1.00 0.50 | 1.00 0.50 | 1.00 0.50 | 1.00 0.50 | 1.00 0.50 |
| 5 | 2.00 | 2.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | - | - | - | - |
| | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 | 1.90 |
| | 1.50 | 1.50 | 1.50 | 1.50 | 1.50 | 1.50 | 0.50 | 0.50 | 0.50 | 0.50 |
| Rodman Public Library | 1.50 | 1.50 | 1.50 | 1.50 | 1.50 | 1.50 | - | - | - | - |
| Stark County District Library | 1.70 | 1.70 | 1.70 | 1.70 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 | 7.00 |
| | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.00 | 4.50 | 4.50 |
| Sandy Creek Joint Fire District | 4.00 | 4.00 | 4.00 | 4.00 | - | - | - | - | - | - |

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

| Year | Current Tax Levy | Current Tax Collections (1) | Percent Collected | Delinquent Tax Collections (2) | Total Tax Collections | Percent of Collections to Current Tax Levy | Outstanding Delinquent Taxes (2) | Percent of Delinquent Taxes to Current Tax Levy |
|------|---------------------|--------------------------------|----------------------|--------------------------------------|-----------------------------|---|--|--|
| 2016 | \$ 65,268,507 | \$ 63,830,082 | 97.80 % | \$ 2,227,745 | \$ 66,057,827 | 101.21 % | \$ 6,956,177 | 10.66 % |
| 2015 | 62,795,838 | 61,105,609 | 97.31 | 2,219,819 | 63,325,428 | 100.84 | 6,980,108 | 11.12 |
| 2014 | 62,011,496 | 59,750,739 | 96.35 | 2,220,288 | 61,971,027 | 99.93 | 6,675,713 | 10.77 |
| 2013 | 61,145,678 | 59,399,047 | 97.14 | 2,285,542 | 61,684,589 | 100.88 | 6,710,250 | 10.97 |
| 2012 | 64,817,286 | 62,829,528 | 96.93 | 2,517,796 | 65,347,323 | 100.82 | 5,975,907 | 9.22 |
| 2011 | 64,649,883 | 62,215,790 | 96.23 | 2,310,559 | 64,526,349 | 99.81 | 5,289,029 | 8.18 |
| 2010 | 64,529,849 | 62,347,277 | 96.62 | 1,897,195 | 64,244,472 | 99.56 | 4,587,641 | 7.11 |
| 2009 | 53,066,270 | 51,289,784 | 96.65 | 1,741,130 | 53,030,914 | 99.93 | 3,965,656 | 7.47 |
| 2008 | 52,423,723 | 50,571,104 | 96.47 | 1,693,889 | 52,264,993 | 99.70 | 3,382,057 | 6.45 |
| 2007 | 52,355,951 | 50,544,900 | 96.54 | 1,533,443 | 52,078,343 | 99.47 | 2,447,603 | 4.67 |

(1) State Reimbursement of Rollback and Homestead Exemptions are included.

(2) Penalties and interest are included, since by Ohio Law they become part of the tax obligation as assessment occurs.

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

| | Year | Current Tax Levy | Current Tax Collections | Percent Collected 0.00 % | Delinquent Tax Collections \$- | Total Tax Collections \$- | Percent of Collections to <u>Current Tax Levy</u> 0.00 % | Outstanding Delinquent Taxes \$ 295,597 | Percent of Delinquent Taxes to Current Tax Levy 0.00 % |
|-----|------|------------------|----------------------------|--------------------------------|--------------------------------------|---------------------------------|---|--|---|
| | 2015 | ф - | - - | 0.00 | ¢ 540 | 540 | 0.00 | 295,597 | 0.00 |
| | 2014 | - | - | 0.00 | 25,437 | 25,437 | 0.00 | 295,857 | 0.00 |
| | 2013 | - | - | 0.00 | 1,005 | 1,005 | 0.00 | 314,391 | 0.00 |
| | 2012 | - | - | 0.00 | 15,769 | 15,769 | 0.00 | 318,139 | 0.00 |
| S12 | 2011 | - | - | 0.00 | 11,685 | 11,685 | 0.00 | 319,890 | 0.00 |
| 2 | 2010 | 84,334 | 84,319 | 99.98 | 48,677 | 132,997 | 157.70 | 320,975 | 380.60 |
| | 2009 | 151,164 | 150,898 | 99.82 | 234,172 | 385,070 | 254.74 | 272,886 | 180.52 |
| | 2008 | 2,160,486 | 2,128,496 | 98.52 | 353,663 | 2,482,159 | 114.89 | 1,195,495 | 55.33 |
| | 2007 | 4,506,833 | 4,312,486 | 95.69 | 478,408 | 4,790,894 | 106.30 | 1,235,310 | 27.41 |
| | | | | | | | | | |

PRINCIPAL TAXPAYERS REAL ESTATE TAX CURRENT YEAR AND NINE YEARS AGO

| | 201 | 6 |
|-------------------------------------|----------------------------------|--|
| Taxpayer | Taxable Assessed Value | Percentage of Total County Taxable Assessed Value |
| BRE DDR Belden Park LLC | \$ 20,402,290 | 0.28% |
| Strip Delaware LLC | 17,075,210 | 0.24% |
| Deville Developments LLC | 14,566,070 | 0.20% |
| Belden Mall LLC | 12,451,610 | 0.17% |
| Sterilite Corporation of Ohio | 11,944,770 | 0.17% |
| TimkenSteel Corporation | 11,195,140 | 0.16% |
| Timken Company | 10,237,010 | 0.14% |
| Alliance Ventures Inc | 9,188,320 | 0.13% |
| DHSC LLC | 9,056,790 | 0.13% |
| McKinley Development Leasing Co LTD | 6,400,970 | 0.09% |
| Total | \$ 122,518,180 | 1.70% |
| Total County Assessed Valuation | \$ 7,187,338,380 | |
| | | |

| | | 200 | 7 |
|---------------------------------------|----|--|-------|
| Taxpayer | | Percentage of Total County Taxable Assessed Value | |
| Timken Company | \$ | 39,929,390 | 0.52% |
| Plain Local School Board of Education | | 21,445,940 | 0.28% |
| Strip Delaware LLC | | 20,713,810 | 0.27% |
| MC Hospital LLC | | 13,603,040 | 0.18% |
| Prophecy Massillon LLC | | 10,905,870 | 0.14% |
| Deville THF Massillon Development LLC | | 10,107,720 | 0.13% |
| WEA Belden LLC | | 8,579,460 | 0.11% |
| Alliance Ventures Inc | | 8,013,670 | 0.10% |
| Hoover Company I L P | | 7,696,020 | 0.10% |
| American Landfill Inc | | 7,265,480 | 0.09% |
| Total | \$ | 148,260,400 | 1.93% |
| Total County Assessed Valuation | \$ | 7,681,330,803 | |

PRINCIPAL TAXPAYERS PUBLIC UTILITY TANGIBLE PERSONAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

| | 201 | 6 |
|-----------------------------------|----------------------------------|--|
| Taxpayer | Taxable Assessed Value | Percentage of Total County Taxable Assessed Value |
| Ohio Power Company | \$ 198,663,500 | 2.76% |
| Ohio Edison | 97,242,710 | 1.35% |
| AEP Ohio Transmission Company Inc | 83,853,220 | 1.17% |
| East Ohio Gas | 44,855,740 | 0.62% |
| Aqua Ohio Inc | 37,049,470 | 0.52% |
| Columbia Gas of Ohio Inc | 7,873,370 | 0.11% |
| Columbia Gas Transmission | 2,364,080 | 0.03% |
| Cleveland Electric Illuminating | 745,340 | 0.01% |
| Northeast Ohio Natural Gas Corp | 389,780 | 0.01% |
| RBS Asset Finance | 175,480 | 0.00% |
| Total | \$ 473,212,690 | 6.58% |
| Total County Assessed Valuation | \$ 7,187,338,380 | |

| | 200 | 07 |
|--|----------------------------------|--|
| Taxpayer | Taxable Assessed Value | Percentage of Total County Taxable Assessed Value |
| Ohio Power Company | \$ 117,446,920 | 1.53% |
| Ohio Bell Telephone | 35,474,250 | 0.46% |
| Ohio Edison | 32,686,860 | 0.43% |
| Aqua Ohio Inc | 26,399,090 | 0.34% |
| East Ohio Gas | 20,685,530 | 0.27% |
| American Transmissions Systems Inc | 8,422,460 | 0.11% |
| Norfolk Southern Combined Railroad Subsideries | 5,166,850 | 0.07% |
| New Par | 2,687,490 | 0.03% |
| New Cingular Wireless PC LLC | 2,343,440 | 0.03% |
| Columbia Gas of Ohio Inc | 2,025,060 | 0.03% |
| Total | \$ 253,337,950 | 3.30% |
| Total County Assessed Valuation | \$ 7,681,330,803 | |

SALES TAX REVENUE BY INDUSTRY

CURRENT AND PREVIOUS YEAR

| | 20 | 016 | | | 2015 | |
|--------------------------------|----------------------|------|------------------------|------------------|------|------------------------|
| Industry | Tax Liability | Rank | Percentage of Total | Tax Liability | Rank | Percentage of Total |
| Motor Vehicles | \$ 4,558,219 | 1 | 15.51% | \$ 4,514,647 | 2 | 15.73% |
| Miscellaneous Store | 3,234,527 | 2 | 11.01% | 4,781,740 | 1 | 16.66% |
| General Merchandise | 2,655,879 | 3 | 9.04% | 2,108,186 | 3 | 7.35% |
| Finance and Insurance | 2,469,617 | 4 | 8.41% | 1,887,982 | 6 | 6.58% |
| Building Material and Garden | 2,305,005 | 5 | 7.84% | 1,947,875 | 5 | 6.79% |
| Accomodation and Food Services | 2,098,300 | 6 | 7.14% | 2,073,876 | 4 | 7.23% |
| Information | 1,668,411 | 7 | 5.68% | 1,679,117 | 7 | 5.85% |
| Real Estate, and Rental | 987,224 | 8 | 3.36% | 998,907 | 8 | 3.48% |
| Clothing and Clothing Access | 942,370 | 9 | 3.21% | - | - | - |
| Food and Beverage | 933,770 | 10 | 3.18% | - | - | - |
| Manufacturing | - | - | - | 931,678 | 9 | 3.25% |
| Administration & Support | - | | | 865,443 | 10 | 3.02% |
| Total | 21,853,322 | | | 21,789,451 | | |
| Total County Sales Tax | \$ 29,382,664 | : | 74.37% | \$28,700,995 | | 75.92% |

Source: State Department of Taxation

Special Assessments Billed and Collected

Last Ten Years

| Year | Special Assessments Billed | | | Special Assessments Collected | Percent Collected | Outstanding Delinquent (1) | | |
|------|----------------------------------|-----------|--------------|-------------------------------------|----------------------|-------------------------------|---------|--|
| 2016 | \$ | 1,461,689 | \$ 1,553,303 | | 106.3% | \$ | 174,818 | |
| 2015 | | 1,634,604 | | 1,678,964 | 102.7% | | 168,718 | |
| 2014 | | 1,535,445 | | 1,531,536 | 99.7% | | 160,794 | |
| 2013 | | 1,638,722 | | 1,646,672 | 100.5% | | 170,601 | |
| 2012 | | 1,616,311 | | 1,629,978 | 100.8% | | 170,491 | |
| 2011 | | 1,776,845 | | 1,689,338 | 95.1% | | 163,521 | |
| 2010 | | 1,774,552 | | 1,864,921 | 105.1% | | 167,487 | |
| 2009 | | 1,657,687 | | 1,641,477 | 99.0% | | 172,205 | |
| 2008 | | 1,618,961 | | 1,601,869 | 98.9% | | 186,328 | |
| 2007 | | 1,528,972 | | 1,444,712 | 94.5% | | 169,777 | |

(1) Outstanding delinquent assessments include accrued interest.

Ratios of Outstanding Debt by Type Last Ten Years

| Fiscal Year | 2016 | 2015 | 2014 | 2013 | 2012 | 2011 | 2010 | 2009 | 2008 | 2007 |
|--|--------------|--------------|--------------|--------------|---------------|---------------|--------------|--------------|--------------|--------------|
| Governmental Activities | | | | | | | | | | |
| Special Assessment Bonds | \$ 2,965,544 | \$ 3,309,267 | \$ 3,728,519 | \$ 4,136,158 | \$ 4,533,589 | \$ 4,932,344 | \$ 5,345,029 | \$ 3,945,255 | \$ 4,359,512 | \$ 4,767,323 |
| SIB Loan | - | - | 504,274 | 993,753 | 1,760,317 | 2,553,391 | 3,354,594 | 3,354,594 | 3,354,594 | 3,638,234 |
| OPWC Loan | 3,285,825 | 3,454,899 | 3,613,973 | 3,163,046 | 3,125,322 | 3,000,704 | 3,135,387 | 2,339,501 | - | - |
| Capital Leases | 294,347 | 386,185 | - | - | - | 2,185 | 10,654 | 86,809 | 55,130 | 131,132 |
| Business Type Activities | | | | | | | | | | |
| General Obligation Bonds | 5,797,969 | 7,571,313 | 9,269,130 | 10,888,560 | 12,463,197 | 13,992,756 | 15,487,384 | 11,839,470 | 13,037,525 | 14,207,024 |
| OPWC Loan | 832,198 | 661,980 | 616,095 | 482,717 | 373,417 | 452,405 | 552,330 | 418,869 | 485,121 | 551,373 |
| OWDA Loans | 4,036,547 | 5,154,544 | 6,326,953 | 7,549,027 | 8,721,358 | 9,829,089 | 10,899,798 | 11,438,391 | 12,445,685 | 13,408,995 |
| Intergovernmental Loans | 10,921,058 | 12,388,433 | 13,893,672 | 15,417,236 | | | | | | |
| Total Primary Government | \$28,133,488 | \$32,926,621 | \$37,952,616 | \$42,630,497 | \$ 30,977,200 | \$ 34,762,874 | \$38,785,176 | \$33,422,889 | \$33,737,567 | \$36,704,081 |
| Percentage of Personal Income (1) | 0.17% | 0.21% | 0.25% | 0.29% | 0.24% | 6 0.28% | 0.31% | 0.27% | 0.27% | 0.30% |
| | | | | | | | | | | |
| Per Capita (2) | \$ 74.91 | \$ 87.77 | \$ 101.01 | \$ 113.55 | \$ 82.63 | \$ 92.68 | \$ 103.27 | \$ 88.54 | \$ 88.97 | \$ 96.93 |
| Percentage of actual value of taxable property (3) | 0.13% | 0.17% | 0.20% | 0.23% | 0.15% | 6 0.16% | 0.19% | 0.16% | 0.14% | 0.15% |

Sources:

Ohio Department of Development, Office of Strategic Research

(3) Actual value from - Assessed and estimated actual value of taxable property - Stark County Auditor

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans. 2012 and prior do not reflect this restatement.

Computation of Legal Debt Margin - Current Year December 31, 2016

| | Total Debt Limit (1) | Total Unvoted Debt Limit (2) |
|--|-------------------------|---------------------------------|
| Assessed Value of County, Tax Year '15 Collection Year 2016 | \$ 7,187,338,380 | <u>\$ 7,187,338,380</u> |
| Debt Limitation | 178,183,460 | 71,873,384 |
| Total Outstanding Debt: General Obligation Bonds | 5,797,969 | 5,797,969 |
| Special Assessment Bonds | 2,965,544 | 2,965,544 |
| OWDA Loans | 4,036,547 | 4,036,547 |
| OPWC Loans | 4,118,023 | 4,118,023 |
| Intergovernmental Loans | 10,921,058 | 10,921,058 |
| 5 | | , |
| Total | 27,839,141 | 27,839,141 |
| | | |
| Exemptions: | | |
| General Obligation Bonds - Enterprise | 5,797,969 | 5,797,969 |
| Special Assessment Bonds | 2,965,544 | 2,965,544 |
| OWDA Loans | 4,036,547 | 4,036,547 |
| OPWC Loans | 4,118,023 | 4,118,023 |
| Intergovernmental Loans | 10,921,058 | 10,921,058 |
| | | |
| Total | 27,839,141 | 27,839,141 |
| | | |
| Net Debt | - | - |
| | | |
| Total Legal Debt Margin | \$ 178,183,460 | \$ 71,873,384 |
| (Debt Limitation Minus Net Debt) | | |
| | | |
| | | |
| (1) The Debt Limitation is calculated as follows: | | |
| Three percent of first \$100,000,000 of assessed value | | \$ 3,000,000 |
| 1 1/2 percent of next \$200,000,000 of assessed value | | 3,000,000 |
| 2 1/2 percent of amount of assessed value in excess of \$300 | ,000,000 | 172,183,460 |
| | | |
| | | \$ 178,183,460 |

(2) The Debt Limitation equals one percent of the assessed value.

(3) The Amount Available in the Debt Service Fund is not listed as an exemption since all debt is exempt and including it would result in negative net debt.

Demographic and Economic Statistics Last Ten Years

| | | Median | School | Per Capita Personal | | | |
|------|----------------|---------|----------------|------------------------|----------------|-----|----------|
| Year | Population (1) | Age (5) | Enrollment (2) | Stark County (3) | Income (4) | Inc | come (4) |
| 2016 | 375,586 | 41.0 | 56,739 | 5.4 | 16,118,273,190 | \$ | 42,915 |
| 2015 | 375,165 | 41.0 | 57,558 | 5.3 | 15,631,400,132 | | 41,665 |
| 2014 | 375,736 | 41.0 | 58,501 | 4.8 | 15,184,472,431 | | 40,413 |
| 2013 | 375,432 | 40.5 | 59,098 | 6.8 | 14,659,117,872 | | 39,046 |
| 2012 | 374,868 | 41.0 | 59,273 | 7.3 | 13,244,086,440 | | 35,330 |
| 2011 | 375,087 | 40.6 | 60,017 | 9.2 | 12,531,687,000 | | 33,410 |
| 2010 | 375,586 | 40.4 | 61,185 | 11.3 | 12,504,760,284 | | 33,294 |
| 2009 | 379,466 | 40.3 | 61,338 | 11.2 | 12,442,595,000 | | 32,790 |
| 2008 | 379,214 | 38.4 | 62,311 | 6.7 | 12,710,480,499 | | 33,401 |
| 2007 | 378,664 | 38.3 | 62,763 | 5.9 | 12,221,615,864 | | 32,116 |

Note:2010 personal income amounts are estimated using a 0.5% increase from prior year.Median Age computed at 0.1% increase from prior year for 2007, 2008, 2010.2009 Median Age obtained from the Ohio Department of Development website.

Sources: (1) U.S. Bureau of the Census and Ohio Department of Development,

Office of Strategic Research

(2) Stark County Educational Service Center

(3) Ohio Bureau of Employment Services

(4) Bureau of Economic Analysis for 2007-2011.

2012 -2016 personal income was calculated by multiplying population

and per capita personal income.

2014 per capita personal income was increased by 3.50 percent, 2015 per capita

personal income was increased by 3.10 and 2016 per capita income increased by 3.0 percent percent consistent with Bureau of Economic Analysis for the 2013 to 2014 and 2014 to 2015 and the 2015 to 2016 State of

Ohio percent change due to the unavailability of the local area data.

(5) www.suburbanstats.org

Principal Employers

Current Year and Nine Years Ago

| | | 2016 | Percentage | | Percentage | |
|------------------------------------|-----------|--------|------------------------|------------|------------|------------------------|
| Employer | Employees | Rank | of Total Employment | Employees | Rank | of Total Employment |
| | Employees | Ttuint | Employment | Linployees | Ttuint | Employment |
| Aultman Health Foundations | 4,288 | 1 | 2.44% | 4,964 | 1 | 2.76% |
| Mercy Medical Center | 2,668 | 2 | 1.52% | 2,465 | 4 | 1.37% |
| County of Stark | 2,532 | 3 | 1.44% | 2,936 | 3 | 1.63% |
| TimkenSteel Corporation | 2,231 | 4 | 1.27% | - | - | - |
| Freshmark, Inc. | 1,939 | 5 | 1.10% | 875 | 9 | 0.49% |
| Walmart | 1,688 | 6 | 0.96% | - | - | - |
| Canton City Board of Education | 1,586 | 7 | 0.90% | 1,933 | 5 | 1.08% |
| Stark State College | 1,292 | 8 | 0.74% | - | - | - |
| Alliance Community Hospital | 1,000 | 9 | 0.57% | 940 | 8 | 0.52% |
| The Timken Company | 995 | 10 | 0.57% | 4,720 | 2 | 2.63% |
| Affinity Hospital | - | - | - | 1,120 | 6 | 0.62% |
| Workshops | - | - | - | 1,080 | 7 | 0.60% |
| Fisher Foods | - | - | - | 850 | 10 | 0.47% |
| Total | 20,219 | | 11.52% | 21,883 | | 12.18% |
| Total Employment within the County | 175,500 | = | | 179,600 | = | |

Source: Human Resources of Listed Companies

Note: The Timken Company split into TimkenSteel Corporation and The Timken Company in 2015.

Government Employees by Function Last Ten Years

| Primary Government: | <u>2016</u> | <u>2015</u> | <u>2014</u> | <u>2013</u> | <u>2012</u> | <u>2011</u> | <u>2010</u> | 2009 | 2008 | <u>2007</u> |
|------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------|-------|-------------|
| General Government: | | | | | | | | | | |
| Legislative and Executive | 177 | 175 | 267 | 243 | 216 | 222 | 257 | 278 | 254 | 268 |
| Judicial | 322 | 313 | 277 | 260 | 276 | 250 | 257 | 262 | 263 | 261 |
| Public Safety | 422 | 403 | 321 | 333 | 279 | 261 | 293 | 308 | 373 | 340 |
| Public Works | 93 | 92 | 96 | 103 | 102 | 104 | 107 | 113 | 116 | 129 |
| Health | 562 | 621 | 648 | 679 | 668 | 651 | 659 | 673 | 771 | 809 |
| Human Services | 518 | 551 | 535 | 513 | 504 | 488 | 552 | 507 | 546 | 565 |
| Proprietary: | | | | | | | | | | |
| Sewer | 81 | 80 | 75 | 78 | 73 | 75 | 75 | 76 | 80 | 79 |
| Water | 3 | 4 | 4 | 4 | 4 | 4 | 3 | 2 | 3 | 4 |
| Fiduciary: | | | | | | | | | | |
| Agency Funds | 354 | 338 | 383 | 393 | 377 | 390 | 397 | 441 | 395 | 452 |
| Total - Government Employees | 2,532 | 2,577 | 2,606 | 2,606 | 2,499 | 2,445 | 2,600 | 2,660 | 2,801 | 2,907 |

STARK COUNTY, OHIO Operating Indicators by Function Last Ten Years

| Governmental Activities | 2016 | <u>2015</u> | 2014 | <u>2013</u> | 2012 | <u>2011</u> | 2010 | 2009 | 2008 | 2007 |
|--|---------------|-------------|-------------|---------------|---------------|-------------|---------|---------------|---------|---------------|
| Legislative & Executive | | | | | | | | | | |
| Commissioners - Number Official Meetings | 152 | 143 | 159 | 160 | 170 | 121 | 53 | 74 | 99 | 97 |
| Recorder - number of deeds recorded | 13.005 | 15.123 | 12,499 | 12,979 | 14.351 | 12,518 | 12,292 | 13.388 | 13.476 | 14,946 |
| Auditor - number of parcels billed | 194,859 | 194,573 | 194,526 | 196,893 | 197,148 | 196,136 | 194,262 | 188,522 | 187,734 | 187,141 |
| Auditor - number of warrants issued | 45,788 | 45,738 | 42,961 | 44,193 | 45,467 | 46,189 | 51,769 | 50,912 | 52,414 | 52,576 |
| Judicial | - , | - , | <i>y.</i> - | , | -, | ., | . , | ,- | - , | |
| Probate Court Cases | 1,405 | 1,545 | 1,376 | 1,371 | 1,926 | 2,486 | 2,433 | 2,695 | 2,840 | 2,939 |
| Public Safety (Sheriff) | | | | | | | | | | |
| Number of Traffic Stops | 5,156 | 6,087 | 8,254 | 5,471 | 6,456 | 6,938 | 8,403 | 6,416 | 7,790 | 9,776 |
| Number of inmates | 414 | 492 | 422 | 397 | 290 | 290 | 281 | 403 | 386 | 400 |
| Public Works (Engineer) | | | | | | | | | | |
| Roads Resurfaced (miles) | 44 | 40 | 34 | 40 | 43 | 30 | 15 | 26 | 13 | 11 |
| Bridges Repaired | 7 | 5 | 3 | 5 | 7 | 4 | 3 | 2 | 4 | 5 |
| Health | | | | | | | | | | |
| Mental Health - People Served | 19,316 | 18,580 | 16,732 | 16,294 | 13,724 | 15,648 | 15,274 | 14,797 | 12,995 | 10,858 |
| SCBDD - People Served in Clinic | 27,862 | 16,726 | 23,599 | 32,608 | 33,064 | 33,064 | 37,297 | 43,460 | 49,166 | 50,397 |
| EMA, HAZMAT AND 911-People Served | 375,586 | 375,165 | 375,736 | 375,432 | 374,868 | 375,586 | 379,466 | 378,664 | 378,664 | 378,664 |
| Human Services (SCDJFS) | | | | | | | | | | |
| Children in programs | 361 | 400 | 513 | 438 | 410 | 473 | 500 | 483 | 574 | 1,137 |
| Support Dollars Collected | \$ 61,467,540 | | | \$ 62,856,349 | \$ 62,895,175 | | | \$ 65,406,306 | | \$ 64,159,109 |
| Number of Reports Received | 2,892 | 2,572 | 2,778 | 3,135 | 2,829 | 2,689 | 3,204 | 2,868 | 2,815 | 3,033 |
| Business Activities | | | | | | | | | | |
| Sewer | | | | | | | | | | |
| Connections | 47.504 | 47,248 | 46,871 | 46,487 | 46,195 | 45,933 | 45,715 | 45,409 | 45,360 | 44,560 |
| Miles | 730 | 728 | 728 | 728 | 723 | 721 | 720 | 720 | 717 | 715 |
| | .50 | .20 | .20 | . 20 | . 20 | | . 20 | . 20 | | |

Source: Stark County Departments

Capital Asset Indicators by Function Last Ten Years

| Governmental Activities | <u>2016</u> | <u>2015</u> | <u>2014</u> | <u>2013</u> | <u>2012</u> | <u>2011</u> | <u>2010</u> | <u>2009</u> | <u>2008</u> | <u>2007</u> |
|---------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| Legislative and Executive | | | | | | | | | | |
| Commissioners Buildings | 20 | 19 | 19 | 19 | 19 | 18 | 18 | 19 | 19 | 19 |
| Public Safety | | | | | | | | | | |
| Marked Vehicles | 74 | 71 | 65 | 67 | 70 | 72 | 67 | 61 | 70 | 65 |
| Public Works | | | | | | | | | | |
| State Roads (in miles) | 251 | 251 | 251 | 251 | 251 | 251 | 251 | 251 | 251 | 251 |
| County Roads (in miles) | 407 | 407 | 408 | 408 | 408 | 408 | 409 | 409 | 410 | 411 |
| Township Roads (in miles) | 1,314 | 1,313 | 1,314 | 1,314 | 1,311 | 1,311 | 1,309 | 1,309 | 1,309 | 1,300 |
| Bridges | 329 | 329 | 333 | 333 | 333 | 333 | 333 | 333 | 333 | 335 |
| Health | | | | | | | | | | |
| SCBDD Buildings | 12 | 12 | 12 | 13 | 13 | 13 | 13 | 13 | 13 | 13 |
| SCBDD Buses and Vans | 98 | 104 | 107 | 107 | 107 | 101 | 140 | 132 | 157 | 140 |
| Business Activities | | | | | | | | | | |
| Sewer | | | | | | | | | | |
| Number of Lift Stations | 84 | 82 | 82 | 82 | 80 | 80 | 80 | 83 | 80 | 77 |
| Total Lines (in miles) | 730 | 728 | 728 | 728 | 723 | 721 | 720 | 720 | 717 | 715 |
| Water | | | | | | | | | | |
| Total Lines (in miles) | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 | 45 |

Source: Stark County Departments

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Dave Yost • Auditor of State

STARK COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 3, 2017

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