



Dave Yost • Auditor of State

#### STARK COUNTY DECEMBER 31, 2016

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 29, 2017. Our report refers to other auditors who audited the financial statements of The Workshops, Incorporated and the Stark County Port Authority, component units of the County, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Stark County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State Columbus, Ohio

June 29, 2017



Dave Yost · Auditor of State

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

#### Report on Compliance for Each Major Federal Program

We have audited Stark County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Stark County's major federal programs for the year ended December 31, 2016. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

#### Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Stark County Independent Auditor's Report On Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

#### **Opinion on Each Major Federal Program**

In our opinion, Stark County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2016.

#### **Report on Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Stark County Independent Auditor's Report On Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 3

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities. each major fund and the aggregate discretely-presented component units and remaining fund information of Stark County (the County) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated June 29, 2017, wherein we noted the financial statements of The Workshops, Incorporated and the Stark County Port Authority, component units of the County, were audited by other auditors. We conducted our audit to opine on the County's' basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State Columbus, Ohio

June 29, 2017

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Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Direct				
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D)	93.104	1U79SM061623-01	\$ -	\$ 22,828
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D)	93.104	1H79SM063425		7,621
Total Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances (D)	1		-	30,449
Drug Free Communities Support Program (D)	93.276	2H79SP020413	-	113,128
<u>Direct</u>				
Elder Justice Intervention Program (N)	93.747	HHS2016ACLAOAEJIG0168	-	25,537
Title XIX - Medical Assistance Program				
Passed Through Ohio Department of Developmental Disabilities				
Medical Assistance Program - MAC (A)	93.778	N/A	-	722,050
Passed Through Ohio Department of Job and Family Services				
Medical Assistance Program (M)	93.778	G-1617-11-5580		4,705,634
Total Title XIX - Medical Assistance Program			-	5,427,684
Title XXI - State Children's Insurance Program				
Passed Through Ohio Department of Job and Family Services State Children's Insurance Program (M)	93.767	G-1617-11-5580	_	37,971
Title XX - Social Services Block Grant	25.101	0 1017 11 5500		57,971
<u>The AA - Social Services Block Grant</u>				
Passed Through Ohio Department of Developmental Disabilities				
Social Services Block Grant (A)	93.667	FY2016	-	245,094
Passed Through Ohio Department of Job and Family Services				
Social Services Block Grant (M)	93.667	G-1617-11-5580	676,671	7,478,253
Passed Through Ohio Department of Mental Health and Addiction Se	ervices			
Social Services Block Grant (D)	93.667	FY2016	69,959	69,959
Social Services Block Grant (D)	93.667	FY2017	117,757	117,757
Total Title XX - Social Services Block Grant			864,387	7,911,063
Passed Through Ohio Department of Mental Health and Addiction Se	ervices_			
Block Grant for Community Mental Health Services (D)	93.958	FY2016	135,412	135,668
Block Grant for Community Mental Health Services (D)	93.958	FY2017	86,441	88,641
Total Block Grants for Community Mental Health Services			221,853	224,309
Passed Through Ohio Department of Job and Family Services				
Promoting Safe and Stable Families (M)	93.556	G-1617-11-5580	-	497,397
Passed Through Ohio Department of Mental Health and Addiction Se	ervices_			
Projects for Assistance in Transition from Homeless (D)	93.150	FY2016	47,494	47,494
Projects for Assistance in Transition from Homeless (D)	93.150	FY2017	47,222	47,222
Total Projects for Assistance in Transition from Homeless			94,716	94,716

Endevel Counter/Sel-Counter/Decourse Title	Federal CFDA	Pass Through	Passed Through to	Engenditures
Federal Grantor/SubGrantor/Program Title Passed Through Ohio Department of Mental Health and Addiction Ser	Number	Grantor's Number	Subrecipients	Expenditures
Block Grants for Prevention and Treatment of Substance Abuse (D) Block Grants for Prevention and Treatment of Substance Abuse (D)	93.959 93.959 93.959	FY2016 FY2017	\$ 1,802,417 1,076,981	\$ 1,802,417 1,076,981
Total Block Grants for Prevention and Treatment of Substance Abuse			2,879,398	2,879,398
Direct				
Substance Abused and Mental Health Services -				
Projects of Regional and National Significance (D)	93.243	FY 2016	215,203	222,294
Passed Through Ohio Department of Job and Family Services				
Temporary Assistance for Needy Families (M)	93.558	G-1617-11-5580	1,393,698	7,360,955
Temporary Assistance for freedy Families (M)	75.550	0-1017-11-5500	1,575,070	7,500,755
Passed Through Ohio Department of Job and Family Services				
Child Care Development Block Grant (M)	93.575	G-1617-11-5580	-	634,510
Passed Through Ohio Department of Job and Family Services	93.645	G-1617-11-5580		175 694
Child Welfare Services (M)	93.043	0-1017-11-5580	-	175,684
Passed Through Ohio Department of Job and Family Services				
Foster Care - Title IV-E (M)	93.658	G-1617-11-5580	-	7,808,583
Foster Care - Title IV-E (G)	96.658	G-1617-06-0378	-	210,755
Total Foster Care - Title IV-E			-	8,019,338
Passed Through Ohio Department of Job and Family Services				
Chaffee Foster Care Independence Program (M)	93.674	G-1617-11-5580	-	140,588
charter roster care independence rrogram (M)	<i>)3</i> .074	0 1017 11 5500		140,500
Passed Through Ohio Department of Job and Family Services				
Child Support Enforcement Research (M)	93.564	G-1617-11-5580	-	162,056
Passed Through Ohio Department of Job and Family Services				
Child Support Enforcement (M)	93.563	G-1617-11-5580	-	3,794,257
Clind Support Enroreenent (11)	75.505	0 1017 11 5500		3,791,237
Passed Through Ohio Department of Job and Family Services				
Adoption Assistance (M)	93.659	G-1617-11-5580	-	2,305,471
<u>Passed Through Stark County Community Action Agency</u> Head Start (A)	93.600	FY 2016		46,433
Tread Start (A)	93.000	11 2010		40,433
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVIC	ES		5,669,255	40,103,238
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	<u>l'</u>			
Direct				
Community Development Block Grants/Entitlement Grants (C)	14.218	B14UC390005	-	257,220
Community Development Block Grants/Entitlement Grants (C)	14.218	B15UC390005	89,533	553,380
Community Development Block Grants/Entitlement Grants (C)	14.218	B16UC390005	34,759	150,780
Community Development Block Grant (NSP) (C)	14.218	B08UN390007	187,963	208,304
Passed Through the City of Canton				
Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2016	-	7,078
Community Development Block Grants/Entitlement Grants (D)	14.218	SFY 2017	_	44,655
Total Community Development Block Grants			312,255	1,221,417
Passed Through the City of Canton	14 221	EX 2017		20.205
Emergency Service Grant Proposal (D)	14.231	FY 2017	-	28,285

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
Direct	Nullider		Subrecipients	Experiatures
Supportive Housing Program (D)	14.235	OH0241L5E081306	\$ -	\$ 97,583
HOME Investment Partnerships Program (C)	14.239	M-14DC390005	65,640	334,417
HOME Investment Partnerships Program (C)	14.239	M-15DC390005	122,753	152,468
HOME Investment Partnerships Program (C)	14.239	M-16DC390005	1,555	1,555
Total HOME Investment Partnerships Program			189,948	488,440
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELO	PMENT		502,203	1,835,725
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education				
National School Lunch Program (A)	10.555	FY2016	-	34,810
National School Lunch Program (A)	10.555	FY2017	-	31,627
Total National School Lunch Program			-	66,437
Passed Through Ohio Department of Job and Family Services				
Supplemental Nutrition Assistance Program (M)	10.561	G-1617-11-5580		1,702,645
TOTAL U.S. DEPARTMENT OF AGRICULTURE			-	1,769,082
U.S. DEPARTMENT OF HOMELAND SECURITY				
<u>Passed Through Ohio Department of Emergency Management Agency</u> Emergency Management Performance Grant (L)	97.042	EMW-2016-EP-00003-S01	-	81,544
Homeland Security Grant Program (L)	97.067	EMW-2015-SS-00086	-	17,013
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY			-	98,557
U.S. DEPARTMENT OF EDUCATION				
Passed Through Ohio Department of Education Special Education Cluster (IDEA)				
Special Education - Grants to States (A)	84.027	0663246BSF2016	-	142,956
Special Education - Grants to States (A)	84.027	0663246BSF2017	-	56,423
Total Special Education - Grants to States (A)			-	199,379
Special Education - Preschool Grants (A)	84.173	066324PGS12016	-	34,248
Special Education - Preschool Grants (A)	84.173	066324PGS12017	-	9,346
Total Special Education - Preschool Grants (A)				43,594
Total Special Education Cluster			-	242,973
Passed Through Ohio Department of Mental Health and Addiction Serve				
Race to the Top - Early Learning Challenge (D)	84.412	FY2016	18,105	18,105
TOTAL U.S. DEPARTMENT OF EDUCATION			18,105	261,078

Federal Grantor/SubGrantor/Program Title	Federal CFDA Number	Pass Through Grantor's Number	Passed Through to Subrecipients	Expenditures
U.S. DEPARTMENT OF JUSTICE		Grantor 5 Transor	subiccipients	Expenditures
Passed Through Ohio Governor's Office of				
<u>Criminal Justice Services (Justice Assistance Act)</u>	16 500	201 (19/59/ 4 20212 4	¢	¢ 40.250
Violence Against Women Formula Grants (E)	16.588 16.588	2014WFVA28212A	\$ -	\$ 48,250 51,513
Violence Against Women Formula Grants (H) Violence Against Women Formula Grants (H)	16.588	2015WFVA28217 2013WFVA28217B	-	8,486
Total Violence Against Women Formula Grants	10.500	2013 01 012021715		108,249
Byrne Memorial Justice Assistance Grant Program (E)	16.738	2015JGB016454	-	8,333
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2015JGA016448	-	45,000
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2014DJBX1195	-	13,723
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2013DJBX0097	-	35,686
Byrne Memorial Justice Assistance Grant Program (H)	16.738	2016DJBX0834	36,573	36,573
Total Byrne Memorial Justice Assistance Grant Program			36,573	139,315
Passed Through Ohio State Attorney General (Victim of Crime Act)				
Crime Victim Assistance (E)	16.575	2016VOCA19814161	-	140,065
Crime Victim Assistance (E)	16.575	2017VOCA43553121	-	52,356
Crime Victim Assistance (E)	16.575	2016VOCA27650104	-	1,122
Crime Victim Assistance (E)	16.575	2016VOCA34074152	-	1,907
Total Crime Victim Assistance			-	195,450
Passed Through Ohio Department of Rehabilitation and Correction				
Swift and Certain Sanctions Grant Program (J)	16.828	2016SAC001	-	56,934
TOTAL U.S. DEPARTMENT OF JUSTICE			36,573	499,948
U.S. DEPARTMENT OF TRANSPORTATION				
	<i>.</i> •			
Passed Through Office of the Governor's Highway Safety Representa		07154		(22,501
Highway Planning and Construction (I)	20.205	97154	-	623,581
Highway Planning and Construction (I)	20.205	97155	-	31,919
Highway Planning and Construction (I)	20.205	97163	-	865,866
Highway Planning and Construction (I)	20.205	92260	-	1,175,474
Highway Planning and Construction (I)	20.205	90521	-	114,373
Highway Planning and Construction (I)	20.205	81282	-	2,752,325
Highway Planning and Construction (I)	20.205	97160	-	299,974
Highway Planning and Construction (I)	20.205	100416	-	10,800
Highway Planning and Construction (I)	20.205	89022	-	67,840
Highway Planning and Construction (I) Highway Planning and Construction (I)	20.205 20.205	81283 90469	-	793 41,954
Total Highway Planning and Construction	20.203	90409		<b>5,984,899</b>
Total Highway Flanning and Construction			-	3,904,099
Highway Safety Cluster				
State and Community Highway Safety (H)	20.600	SC-2016-76-00-00-00452-00	-	52,433
State and Community Highway Safety (H)	20.600	SC-2017-76-00-00-00430-00	-	11,656
State and Community Highway Safety (H)	20.600	STEP-2016-76-00-00-00505-00	-	15,522
State and Community Highway Safety (H)	20.600	STEP-2017-76-00-00-00543-00	-	3,620
State and Community Highway Safety (H)	20.600	GG-2017-76-00-00-00617-00		20,646
Total State and Community Highway Safety			-	103,877
National Priority Safety Programs (H)	20.616	OVITF-2016-76-00-00-00488-00	-	29,014
National Priority Safety Programs (H)	20.616	OVIT-2016-76-00-00-00655-00	-	146,962
National Priority Safety Programs (H)	20.616	IDEP-2016-76-00-00-00323-00	-	18,536
National Priority Safety Programs (H)	20.616	IDEP-2017-76-00-00-00381-00	-	4,691
Total National Priority Safety Programs			-	199,203
Total Highway Safety Cluster			-	303,080
TOTAL U.S. DEPARTMENT OF TRANSPORTATION			-	6,287,979
	40			

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2016

Federal Grantor/SubGrantor/Program Title U.S. DEPARTMENT OF INTERIOR	Federal CFDA Number	Pass Through Grantor's Number	Thro	ussed ough to ecipients	Exp	enditures
<u>Passed Through Office of Ohio Department of Natural Resources</u> Flood Control Act Lands (B)	15.433	FY2017	\$	-	\$	5,583
TOTAL U.S. DEPARTMENT OF INTERIOR				-		5,583
U.S. DEPARTMENT OF DEFENSE						
<u>Passed Through Office of the Chief of Engineers</u> North Dakota Environmental Infrastructure (Section 594) (F)	12.118	CS638				183,479
TOTAL U.S. DEPARTMENT OF DEFENSE				-		183,479
TOTAL FEDERAL ASSISTANCE			\$ 6,	226,136	\$51	,044,669

The accompanying notes to the Schedule are an integral part of this Schedule.

The following represent the recipient departments:

(A) Board of Developmental Disabilities

(B) Auditor

(C) County Commissioners

- (D) Mental Health and Addiction Recovery
- (E) Prosecuting Attorney
- (F) Sanitary Engineer
- (G) Family Court

(H) Sheriff's Office

(I) County Engineer

(J) Court of Common Pleas

(K) Board Of Elections

(L) Emergency Preparedness Agency(M) Job and Family Services

(N) Probate Court

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#### STARK COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2016

#### NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Stark County (the County) under programs of the federal government for the year ended December 31, 2016. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the County.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - SUBRECIPIENTS

The County passes certain federal awards received from Ohio Department of Job and Family Services, the Justice Assistance Grant Program Cluster, the U.S. Department of Housing and Urban Development, the Ohio Department of Mental Health and Addiction Services, U.S. Department of Health and Human Services, and the Ohio Governor's Office of Criminal Justice Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### NOTE D - CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

#### NOTE E - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### **NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require entities to obligate certain federal awards by June 30. However, with Ohio Department of Education's consent, entities can transfer unobligated amounts to the subsequent fiscal year's program. The Stark Board of Developmental Disabilities transferred the following amounts from 2016 to 2017 programs:

	<u>CFDA</u>	<u>A</u>	<u>mt.</u>
Program Title	<u>Number</u>	Tran	sferred
Special Education - IDEA	84.027	\$	192
Special Education - Early Childhood	84.173	\$	284

#### NOTE G – TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2016, the County made allowable transfers of \$5,942,613 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$7,341,814 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2016 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$ 13,284,427
Transfer to Social Services Block Grant	(5,942,613)
Total Temporary Assistance for Needy Families	<u>\$ 7,341,814</u>

#### **STARK COUNTY**

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2016

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Foster Care (Title IV-E) – CFDA# 93.658; Adoption Assistance – CFDA# 93.659; Child Support Enforcement – CFDA# 93.563
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 1,531,340 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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## Stark County, Ohio

### **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2016



## Alan Harold Stark County Auditor

Prepared by The Stark County Auditor's Office

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**STARK COUNTY, OHIO** *Comprehensive Annual Financial Report For the Year Ended December 31, 2016* Table of Contents

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Stark County Office Building 110 Central Plaza South, Suite 220 Canton, OH 44702-1410 Phone 330-451-7357 Fax 330-451-7630

June 29, 2017

To the Citizens of Stark County and to the Board of Stark County Commissioners

Honorable Janet Weir-Creighton, President Honorable Richard Regula, Vice-President Honorable William Smith

Dear Citizens and Commissioners:

I am pleased to present the Stark County Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2016. It is required by State Law that the County publish, within five months of the close of each fiscal year, a complete set of financial statements, which are then required to be audited. This report is the result of those requirements and conforms to generally accepted accounting principles (GAAP).

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has been established for this purpose. The objective is to provide reasonable assurance that the financial statements are free of any material misstatements, as the cost of internal control should not exceed anticipated benefits.

The Auditor of State of Ohio's office has issued an unmodified ("clean") opinion on Stark County's financial statements for the year ended December 31, 2016. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

#### FORM OF GOVERNMENT AND REPORTING ENTITY

Stark County, established in 1808, is located in Northeastern Ohio and covers an area of 567 square miles and includes 17 townships, 13 villages and 6 cities, the largest of which is the City of Canton, the County Seat, and the ninth largest city in the State.

The County has only those powers conferred upon it by Ohio Statutes. To govern the County, a three-member board of County Commissioners is elected at large in even-numbered years for overlapping four-year terms. The Board of Commissioners serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Commissioners create and adopt the annual operating budget and prepare the annual appropriation measure for expenditures of all County funds. In addition to the Board of Commissioners, the offices of County Auditor and County Treasurer, grouped under the category of general government, are of particular importance to the financial affairs of the County.

The County Auditor is elected to a four-year term. One of the Auditor's most important functions is the task of assessing real property for tax purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial update between appraisals. The office completed its most recent reappraisal in tax year 2012 and reported its triennial update in tax year 2015, reflecting an average 8.3% increase in real property values. Nearly all market areas in Stark County have recovered from the collapse in property values, as reflected in the last triennial update. The Auditor serves as Chief Financial Officer of the County, which includes statutory accounting responsibilities for both Finance and Payroll.

State law requires the Treasurer to collect certain locally assessed taxes. The Treasurer is the distributing agent for expenditures authorized by the Board upon the Auditor's warrant. Other Stark County elected officials are the Prosecuting Attorney, the Clerk of Courts, the Recorder, the Sheriff, the Engineer, nine Common Pleas Judges (five General Division Judges, three Domestic Relations/Juvenile Division Judges, and one Probate Court Judge) and the County Coroner.

The County provides its citizens with a wide range of services including general government (legislative, executive, judicial), public safety, public works, human services, health, conservation and recreation, economic development and water and sewer services. The Ohio Court of Appeals Fifth Appellate District, which resides in Stark County, serves fifteen counties.

All funds, agencies, boards, and commissions making up Stark County (the Primary Government) and its Component Units, in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "The Financial Reporting Entity" are included for financial reporting purposes. The County's primary government includes the financial activities of the Department of Job and Family Services, the Children's Services Advisory and Advocacy Council, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially accountable. The Stark County Transportation Improvement District, a discrete component unit, was not considered material. The Stark County Land Reutilization Corporation and the Stark County Port Authority have been included as discretely presented component units. The Workshops, Inc. is reported as a stand-alone discretely presented component unit.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Stark Council of Governments, the Stark County District Board of Health, the Stark County Regional Planning Commission, the Multi-County Juvenile Attention System, the Stark County Park District, the Stark Soil and Water Conservation District, and the Stark Regional Community Corrections Center, whose activities are included in this report as agency funds.

#### ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

Over the past 20 years, Stark County has had the same shift in its employment base as many other parts of the country have. Service and education have taken the place of manufacturing, and that is evident from the list of top 10 employers. Aultman Health Foundation tops the list again this year, with Mercy Medical Center and Alliance Community Hospital in the top 10. Canton City Board of Education and Stark State College remain dominant service side employers as well. In a community with a long and rich history in manufacturing, only Timken Company and TimkenSteel Corporation remain at the top within this sector.

Aspects of the County's economy have shown great signs in improvement over the past year. Unemployment has fallen from 11.3% in 2010 to 4.7% as of April 2017. Retail and commercial real estate activity, both sales and development, have been significant drivers in the local economy, coupled with major expansion in the campus at the Pro Football Hall of Fame.

As mentioned, the County is home to the National Professional Football Hall of Fame, which is located in the City of Canton and attracts more than 225,000 visitors annually. We are blessed to have this national treasure as the driving force behind our County's vibrant tourism industry. Higher education is an important part of Stark County's economic landscape. Malone University, Walsh University, University of Mount Union, Kent State – Stark, and Stark State College of Technology are important partners in workforce training as they prepare students for meaningful work and fulfilling lives.

Stark County government has a ½% criminal justice sales tax, which subsequent to year end was renewed in May 2017 to run through March 31, 2028. We are grateful to the citizens for this critical investment in its county government. The Commissioners continue to invest in restoring services to the public as well as in neglected infrastructure across county-owned property. In preparing the County budget this year, the Commissioners stressed the need for good stewardship of the County's resources. The budget was crafted in a way to keep services sustainable over the next five years. Stark County residents and visitors enjoy the lowest sales tax in the State of Ohio, and together we continue to make Stark County a great place to live and work.

#### Long Range Planning

Economic development is critical to both the short and long term success of the region. The County has increased its hotel space by 30% over the past two years to now have over 2,600 beds available. The County realizes the seriousness of drainage problems across the region and continues in its planning to address these needs. The Stark County Engineer's Office is responsible for maintaining the County roads, bridges, and storm sewers, and its investments in this infrastructure helps prepare our County for future growth and a safer community. The Stark County Land Reutilization Corporation ("land bank") works with each political subdivision to address blight that has been both decades in the making and as a result of the national mortgage crisis.

#### Improving Accountability

The Stark County Auditor's Office is committed to transparency, accountability, and efficiency not only in the Auditor's Office but across County government. The Auditor and Treasurer continue to hold monthly meetings with the Commissioners in an effort to keep both the board and the public aware of the County's financial condition. The Auditor's Office continues to find ways to streamline its processes and hopes to make significant improvements to its financial and payroll systems within the coming year.

#### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Stark County for its Comprehensive Annual Financial Report for the year ended December 31, 2015.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we will submit it to the GFOA this year, as in each year past.

Additionally, the Auditor of State of Ohio presented its fifth consecutive "Award with Distinction" to our office for our excellent results of the audit for the year ended December 31, 2015, after receiving the same award the previous years. It is truly my honor to receive this award on behalf of the staff and the fiscal managers around the County for their job well-done.

#### ACKNOWLEDGEMENTS

I appreciate the cooperation between the various elected officials, County departments, Rea & Associates, and my fiscal and technical staffs in assembling this report. As elected officials, we are honored to accept responsibility as stewards of the public's finances and trust. Every day we must do all we can to earn and to keep the trust of the people of our community, and we are grateful for the opportunity.

Sincerely,

Olan Hawed

Alan Harold Stark County Auditor

Elected Officials December 31, 2016

COUNTY COMMISSIONERS	David M. Bridenstine Janet Weir Creighton Richard R. Regula	(A)
COUNTY AUDITOR	Alan C. Harold	
COUNTY CORONER	P.S. Murthy, M.D.	
COUNTY ENGINEER	Keith A. Bennett	
COUNTY PROSECUTOR	John D. Ferrero	
COUNTY RECORDER	Rick M. Campbell	
COUNTY SHERIFF	George T. Maier	
COUNTY TREASURER	Alex A. Zumbar	
CLERK OF COURTS	Louis P. Giavasis	
COMMON PLEAS JUDGES	Kristin G. Farmer Frank G. Forchione John G. Haas Chryssa N. Hartnett Taryn L. Heath	
FAMILY COURT JUDGES	Rosemarie A. Hall Michael L. Howard Jim D. James	(B)
PROBATE COURT JUDGE	Dixlene N. Park	
OHIO COURT OF APPEALS FIFTH APPELLATE DISTRICT	Craig R. Baldwin Patricia A. Delaney Sheila G. Farmer W. Scott Gwin William B. Hoffman John W. Wise	(C)

Note: (A) Bill C. Smith was elected Commissioner and took office on January 1, 2017.(B) David R. Nist was elected Family Court Judge and took office on January 1, 2017.

(C) Earl E. Wise Jr. was elected Court of Appeals Judge and took office on February 9, 2017.

T X T	COMMON PLEAS - COURT PROBATE COURT JUDGES APPEALS	Telecomm	D N	Щ Э N S S S S S S S S S S S S S S S S S S S		[]	
OVERNMENT ORGANIZATIONAL CHART		Conter Center	LT PROCESSING BOARD BOARD	OHIO STATE COOPERATIVE EXTENSION SERVICES	STARK COUNTY CHILDRENS SERVICES ADVISORY AND ADVOCACY COUNCIL	STARK COUNTY REGIONAL PLANNING COMMISSION	YOUTH SERVICES ADVISORY BOARD
	COMMON PLEAS - COMMON PLEAS - GENERAL COURT FAMILY COURT JUDGES JUDGES	an Preparedness Preparedness	COMMUNITY IMPROVEMENT ORPORATION	MULTI-COUNTY JUVENILE ATTENTION SYSTEM		STARK COUNTY PUBLIC LIBRARY	VETERANS COMMISSION
	CLERK COMMO CLERK COMMO OF GENERY COURTS JUI	eloc 9-1-1 Human Resources	BUDGET COMMISSION	MICROFILM BOARD	STARK COUNTY AGRICULTURAL SOCIETY		TRANSPORTATION IMPROVEMENT DISTRICT
	SHERIFF	County Administrator Sanitary Sanitary Offic	BOARD OF TAX REVISION	MENTAL HEALTH & RECOVERY SERVICES BOARD	STARK COUNCIL OF GOVERNMENTS	STARK COUNTY PORT AUTHORITY	THE WORKSHOPS, INCORPORATED
VERNM TERS OF ST	RECORDER COMMISSIONERS	Building and Grounds	ides space or gwes mandal sup RD OF AL DISABILITIES	PREVENTION	S-WAYNE JOINT NAGEMENT ST	STARK COUNTY PARK DISTRICT	
09 × −	ENGINEER	County	issions; or county provides sp BOARD OF DEVELOPMENTAL DIS	STARK COUNTY LAW LIBRARY	STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT		STARK SOIL & WATER CONSERVATION DISTRICT
STARK COUNTY GO	VG CORONER	Purchasing	ins: statutory boards and contra BOARD OF ELECTIONS	ECONOMIC S: DEVELOPMENT I BOARD	RECORDS COMMISSION	STARK COUNTY LOCAL EMERGENCY PLANNING COMMITTEE	STARK REGIONAL COMMUNITY CORRECTIONS CENTER
STARI	TREASURER PROSECUTING	DJFS DJFS DJFS DJFS DJFS DJFS DJFS DJFS	Appointed boards and commissions. AKRON-CANTON AKRON-CANTON AKRON-CANTON	DISASTER SERVICES- HAZMAT	PUBLIC DEFENDER COMMISSION	STARK COUNTY HEALTH DEPARTMENT	STARK COUNTY TAX INCENTIVE REVIEW COUNCIL
	AUDITOR	X (Noted					

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Stark County Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2015

n NGC> Sage R.

Executive Director/CEO

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# Financial Section

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# Dave Yost • Auditor of State

#### INDEPENDENT AUDITOR'S REPORT

Stark County 110 Central Plaza South Canton, Ohio 44702

To the County Commissioners:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, (the County), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of The Workshops, Incorporated and Stark County Port Authority, which represent 8.08 percent, 5.52 percent, and 8.38 percent, respectively, of the assets and deferred outflows, fund balance/net position, and revenues of the aggregate discretely presented component units and remaining fund information. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amount included for The Workshops, Incorporated and Stark County Port Authority, is based solely on the report of other auditors. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

 101 Central Plaza South, 700 Chase Tower, Canton, Ohio 44702-1509

 Phone: 330-438-0617 or 800-443-9272
 Fax: 330-471-0001

 www.ohioauditor.gov

Stark County Independent Auditor's Report Page 2

#### Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, the aggregate discretely presented component units and remaining fund information of Stark County, Ohio, as of December 31, 2016, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Board of Developmental Disabilities, Mental Health, Children's Services, Public Assistance and Justice System Sales Tax Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied to the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Stark County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2017, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

thre yout

Dave Yost Auditor of State

Columbus, Ohio

June 29, 2017

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Management's Discussion and Analysis For the Year Ended December 31, 2016

Our discussion and analysis of Stark County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2016. Please read it in conjunction with the County's basic financial statements, which begin on page 17.

### FINANCIAL HIGHLIGHTS

- The County's net position increased by \$23 million as a result of this year's operations. Net position of business-type activities increased by almost \$8 million, or 5 percent, and net position of governmental activities increased by \$15 million, or 5 percent.
- All revenues related to governmental activities totaled \$261 million. General revenues accounted for \$108 million or 41 percent of the total. Program revenues in the form of charges for services and grants and contributions accounted for \$153 million or 59 percent of the total.
- The County had \$246 million in expenses related to governmental activities; only \$153 million of these expenses were offset by program specific charges for services, grants and contributions. General revenues were \$108 million, of which \$91 million was tax revenue with the remaining \$17 million from interest, grants, entitlements, and miscellaneous revenues.

#### USING THIS ANNUAL FINANCIAL REPORT

This annual financial report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 17 through 19) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements begin on page 20. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most financially significant funds.

#### **REPORTING THE COUNTY AS A WHOLE**

#### The Statement of Net Position and the Statement of Activities

Our analysis of the County as a whole begins on page 7. One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows, liabilities and deferred inflows using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's *net position* and changes in them. You can think of the County's net position, the difference between assets, what the citizens own, and liabilities, what the citizens owe, as one way to measure the County's financial health, or *financial position*. Over time, *increases or decreases* in the County's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors such as changes in the County's property tax base, current property tax laws in Ohio restricting revenue growth, and the condition of the County's capital assets (land, roads, building, water and sewer lines etc.) to assess the *overall health* of the County.

Management's Discussion and Analysis For the Year Ended December 31, 2016

In the Statement of Net Position and the Statement of Activities, we divide the County into two types of activities:

*Governmental Activities:* Most of the County's basic services are reported here, including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

*Business-Type Activities*: The County charges a fee to customers to help cover all or most of the cost of certain services it provides. The County's water, sewer and webcheck operations are reported here.

#### **REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS**

#### Fund Financial Statement

Our analysis of the County's major funds begins on page 12. The fund financial statements provide detailed information about the most significant funds, not the County as a whole. Some funds are required to be established by State law. However, the Board of Commissioners establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's three kinds of funds, governmental, proprietary and fiduciary use different accounting approaches.

*Governmental funds:* Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the County's general government operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* in reconciliation alongside the fund financial statements.

**Proprietary funds:** When the County charges customers for the full cost of the services it provides whether to outside customers or to other units of the County, these services are reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds. We use internal service funds, such as the County's Health Insurance and Workers' Compensation Insurance funds, (the other component of proprietary funds) to report activities that provide insurance to the County's other programs and activities.

*Fiduciary funds*: Fiduciary funds are used to account for resources held for the benefit of parties outside the County. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County's fiduciary funds are private purpose trust and agency.

Management's Discussion and Analysis For the Year Ended December 31, 2016

#### THE COUNTY AS A WHOLE

The *Statement of Net Position* provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2016 compared to 2015:

				<b>Tabl</b> Net Pos (In Mill	sition						
	G	overnmen	tal Act	tivities	Bi	usiness-Ty	ре Ас	tivities	То	tal	
	2	2016		2015		2016		2015	2016		2015
Assets									 		
Current and Other Assets	\$	269.2	\$	257.3	\$	38.5	\$	32.3	\$ 307.7	\$	289.6
Net Pension Asset		-		0.2		-		-	-		0.2
Capital Assets, Net		197.0		190.2		138.8		141.2	 335.8		331.4
Total Assets	\$	466.2	\$	447.7	\$	177.3	\$	173.5	\$ 643.5	\$	621.3
<b>Deferred Outflows of Resources</b> Pension		44.5		14.6		2.0		0.6	46.5		15.2
Liabilities											
Other Liabilities		12.7		13.7		1.5		1.5	14.2		15.2
Long-Term Liabilities		12.7		13.7		1.5		1.5	14.2		13.2
Due Within One Year		9.0		8.7		4.2		4.6	13.2		13.
Due in More Than One Year		2.0		0.7		7.2		4.0	15.2		15
Net Pension Liability		118.5		86.4		5.1		3.6	123.6		90.0
Other Amounts		11.3		12.9		18.0		21.8	29.3		34.2
Total Liabilities		151.5		121.7	. <u> </u>	28.8		31.5	 180.3		153.2
Deferred Inflows of Resources											
Property Taxes		58.3		57.1		-		-	58.3		57.
Pension		4.2		2.0		0.2		0.1	4.4		2.
Total Deferred Inflows of Resour		62.5		59.1		0.2		0.1	 62.7		59.2
Net Position											
Net Investment in Capital Assets		191.7		185.1		116.7		115.1	308.4		300.2
Restricted											
Capital Projects		7.5		6.0		-		-	7.5		6.0
Debt Service		1.9		2.2		-		-	1.9		2
Special Programs		150.8		138.3		-		-	150.8		138
Unrestricted		(55.2)		(50.1)		33.6		27.4	 (21.6)		(22.1
Total Net Position	\$	296.7	\$	281.5	\$	150.3	\$	142.5	\$ 447.0	\$	424.

Management's Discussion and Analysis For the Year Ended December 31, 2016

During 2015, the County adopted GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27, and GASB Statement 71, Pension Transition for Contributions Made Subsequent to the Measurement Date— an Amendment of GASB 68, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension asset/liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68, the net pension asset/liability equals the County's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the County's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension asset/liability not accounted for as deferred inflows/outflows of resources.

Management's Discussion and Analysis For the Year Ended December 31, 2016

As a result of implementing GASB 68, the County is reporting a net pension asset/liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

Over time, net position may serve as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$447 million (\$296.7 million in governmental activities and \$150.3 million in business-type activities) at the close of the year. The County's combined net position changed from a year ago, increasing from \$424 million to \$447 million. Governmental activities increased 5 percent (\$297 million compared to \$282 million) and business-type activities increased by 5 percent (\$150 million compared to \$143 million). The County's net position is reflected in three categories, Net Investment in Capital Assets, Restricted, and Unrestricted.

The largest portion of the County's net position (69 percent) reflects its net investment in capital assets, (e.g., land, building, machinery, equipment, infrastructure and construction in progress). The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

An additional portion of the County's net position (36 percent) represents resources that are subject to external restrictions on how they may be used.

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Management's Discussion and Analysis For the Year Ended December 31, 2016

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2016 and 2015.

			Cho	Table Inges in Ne		ition					
			Chu	(In Milli							
	G	overnment	al Act	ivities	R	usiness-Ty	ne Ac	tivities	То	tal	
	-	2016		2015	_	2016		2015	 2016		2015
Revenues									 		
Program Revenues:											
Charges for Services	\$	30.2	\$	29.3	\$	28.2	\$	26.2	\$ 58.4	\$	55.5
Operating Grants		113.3		104.8		-		-	113.3		104.8
Capital Grants		9.1		5.2		1.0		0.5	10.1		5.7
Total Program Revenues		152.6		139.3		29.2		26.7	 181.8		166.0
General Revenues:											
Property Taxes		58.1		55.4		-		-	58.1		55.4
Sales Taxes		33.5		32.9		-		-	33.5		32.9
Grants and Entitlements		9.6		8.9		-		-	9.6		8.9
Investment Earnings		1.6		1.0		-		-	1.6		1.0
Miscellaneous		5.6		9.9		0.1		0.1	5.7		10.0
Total General Revenues		108.4		108.1		0.1		0.1	 108.5		108.2
Total Revenues		261.0		247.4		29.3		26.8	 290.3		274.2
Program Expenses											
General Government											
Legislative & Executive		30.0		28.2		-		-	30.0		28.2
Judicial		17.2		16.9		-		-	17.2		16.9
Public Safety		38.4		33.4		-		-	38.4		33.4
Public Works		23.1		24.5		-		-	23.1		24.5
Health		80.0		83.1		-		-	80.0		83.1
Human Services		56.9		60.3		-		-	56.9		60.3
Interest and Fiscal Charges		0.2		0.2		-		-	0.2		0.2
Enterprise Operations:											
Sewer		-		-		20.7		21.2	20.7		21.2
Water		-		-		0.8		0.9	0.8		0.9
Total Program Expenses		245.8		246.6		21.5		22.1	 267.3		268.7
Change in Net Position	\$	15.2	\$	0.8	\$	7.8	\$	4.7	\$ 23.0	\$	5.5
Net Position Beginning of Year		281.5		280.7		142.5		137.8	 424.0		418.5
Net Position End of Year	\$	296.7	\$	281.5	\$	150.3	\$	142.5	\$ 447.0	\$	424.0

#### **Governmental** Activities

Governmental activities increased the County's net position by \$15 million. Key elements of this change are as follows:

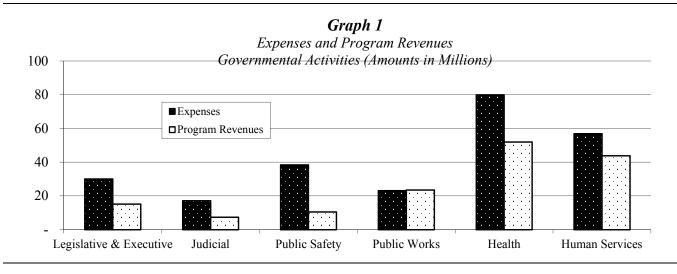
Management's Discussion and Analysis For the Year Ended December 31, 2016

Revenues increased by almost \$14 million while expenses decreased by \$0.8 million.

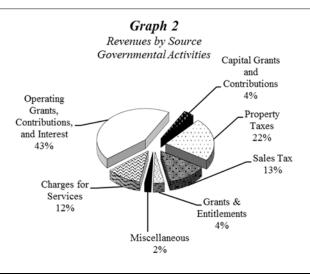
A large portion of the increase in revenue occurred within the health and human services sector. \$4 million of the \$8.5 million increase in operating grant funding was due to a Mental Health and Recovery Services program called the System of Care program. This specific program was new to the County in 2016.

Due to the large amount of infrastructure projects in 2016, State and Federal capital grant funding increased by almost \$4 million. The County had 13 infrastructure projects in progress at year-end and completed 4 additional bridge and intersection improvements during the year as well.

The general revenue streams from property taxes and the sales and use tax increased by \$3.3 million. This increase can be viewed as a sign of a stronger economy and renewed housing market in the County area.



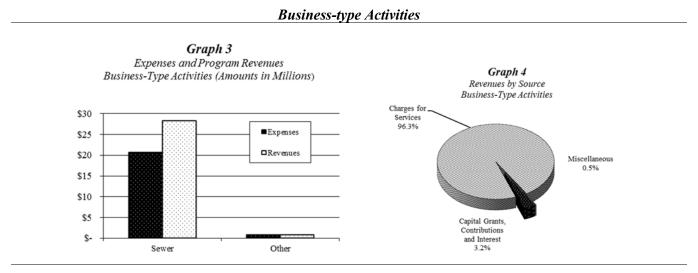
The health program accounted for \$80 million or 32 percent of total governmental expenses. The next largest program was human services, accounting for \$57 million or 23 percent of the total expenses for governmental activities.



Management's Discussion and Analysis For the Year Ended December 31, 2016

Operating grants were the largest type of program revenue, accounting for \$113 million or 43 percent of total governmental activities revenues. The major recipients of intergovernmental program revenues were the Board of DD - \$21 million, Public Assistance - \$26 million, the Children Services Board - \$19 million and the Mental Health Board - \$29 million. Direct charges to users of governmental services, another type of program revenue, made up \$30 million or 12 percent of total governmental program revenues. These charges include fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Property tax revenues account for \$58 million or 22 percent of total revenues for governmental activities. The major recipients of property tax revenues are the Board of DD - \$29 million, the Children Services Board - \$8 million, the Mental Health Board - \$6 million, Emergency Services - \$1 million and the General Fund - \$14 million.



Charges for services remained the main source of revenue, for Business-type activities, at over 96 percent.

### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

#### **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term receipts, disbursements, and balances of resources that are available to be spent. Such information is useful in assessing the County's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a County's net resources available for spending at the end of the calendar year.

As of the end of the current year, the County's governmental funds reported combined ending fund balances of \$137 million. \$8 million of this total amount constitutes unassigned fund balance, which is available for appropriation at the government's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending.

The General fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$9 million with a total fund balance of \$17 million. Unassigned fund balance represents 52 percent of the total fund balance. This is one measurement of the general fund's liquidity which saw an increase of 2 percent from 2015. During 2016, the fund balance of the general fund saw a slight decrease.

Management's Discussion and Analysis For the Year Ended December 31, 2016

There was a \$2 million increase in revenue coupled with a \$3 million increase in expenditures. This gave the general fund an opportunity to continue investment in building improvement, without decreasing its net position, by transferring \$3.5 million to the County capital improvement fund. The Stark County Office Building façade and garage renovation projects are among those improvements.

The Stark Board of Developmental Disabilities (DD) fund balance increased \$1 million from 2015. Although revenues were slightly down and expenditures were slightly up compared to 2015, the \$1 million increase in DD's 2016 unencumbered cash balance, when compared to 2015, allowed for the deficit in revenue and increase in activities to be absorbed.

The Mental Health and Recovery Services Board fund balance increased by \$6 million in 2016. Client services were down \$2.9 million as 2016 activities returned to normal levels after the new 2015 program initiatives phase out. A new program initiative, the System of Care program, allowed for a \$3 million increase in intergovernmental revenue during 2016 that will be used for client services going into 2017.

The Children's Services fund balance increased by \$2 million from 2015. Revenues rose by \$1 million while expenditures were reduced by \$4.5 million in 2016. This reduction is due to a reduction of children in care and diligent work in reducing the level of care for the children in custody. The number of children in custody went from 467 in 2015 to 393 in 2016.

The Public Assistance fund saw a \$3 million decrease in its fund balance in 2016. The main cause for this reduction was the \$2.8 million renovation of Job and Family Service's new office on 402 2<sup>nd</sup> Street. The building was purchased in 2015 by the Commissioners' office, and it will save the County close to \$400,000 in rent a year.

The Justice System Sales Tax fund balance decreased by almost \$.4 million. Sales tax revenue saw an increase of \$.7 million while total expenditures increased by almost \$.8 million. The largest reason for the slight decrease in fund balance is due to the continued construction and completion of the jail roof project.

#### Enterprise Funds

The County's enterprise funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the sewer fund at the end of the year amounted to \$32 million. There was an \$8 million increase in net position. Sewer charges increased by \$2 million while operating expenses were reduced by \$.5 million during 2016. With revenues higher than expenses by \$7.8 million, the Sewer fund balance continues to grow. This trend will help with the shared cost of multiple water treatment facility projects with Tuscarawas County and Canton City in the near future.

### GENERAL FUND BUDGETING HIGHLIGHTS

Actual revenues and other financing sources were \$3.1 million higher than final budgeted revenues and other financing sources. While almost every single revenue stream came in above projections, charges for services and intergovernmental revenue were the most noteworthy. Conveyance and recording fees continued to come in much higher than expected during 2016. This can be viewed as an indicator of a strengthening housing market within the County. Intergovernmental revenue exceeded expectations with higher casino revenue as well as higher local and state reimbursements from the Ohio Public Defender and the Muskingum Watershed Partners Assistance Agreement program.

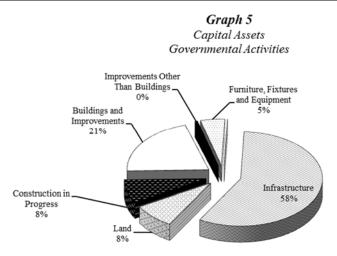
Management's Discussion and Analysis For the Year Ended December 31, 2016

Actual expenditures were \$2.6 million less than final budgeted expenditures. The majority of the \$2.6 million surplus was available appropriation for capital projects that were projected to start in 2016 but did not.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

The County's investment in capital assets for its governmental and business type activities as of December 31, 2016 amounts to \$336 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, improvements other than buildings, furniture, fixtures, and equipment, sewer rights, infrastructure, and construction in progress. The total increase in the County's investment in capital assets for the current fiscal year was 1 percent. Infrastructure accounted for 79 percent of the capital assets reported in business-type activities. The following schedule represents the allocation of capital assets in the governmental activities.



Major changes in capital assets during the current fiscal year included the following:

- Roads that were resurfaced included Beeson Street, Congress Lake Avenue, Beech Street, Broadway Avenue, Beech Street, Elton Street and Cleveland Avenue North.
- The Engineer's office completed one bridge replacement and 2 intersection improvements. Beck Avenue Bridge was replaced, and the two intersection improvement projects were Southway Street and Raff Avenue and Shepler Church Ave and Fohl Street.
- Other projects that were completed during 2016 were the Frank T. Bow building roof replacement and the Sheriff jail roof replacement, the County Administration building garage renovation and the Whipple Dale building renovation, which is now the new home of the Veteran's Commission in addition to the Stark County Developmental Disabilities Board.
- Various other street, storm sewer, bridge, building renovation and sanitary sewer projects were underway at year end in Construction in Progress and totaled \$15.6 million in the Governmental Activities and \$2.4 million in the Business-Type Activities.

Management's Discussion and Analysis For the Year Ended December 31, 2016

#### Table 3

Capital Assets at December 31
(Net of Accumulated Depreciation)
(In Millions)

	Ga	Governmental Activities			Business-Type Activities							
	2	2016	2	2015		2016		2015		2016		2015
Land	\$	16.5	\$	16.4	\$	0.6	\$	0.6	\$	17.1	\$	17.0
Construction in Progress		15.6		12.1		2.4		2.4		18.0		14.5
Buildings and Improvements		40.8		35.4		3.7		3.8		44.5		39.2
Improvements Other Than Buildings		1.0		1.1		0.1		0.2		1.1		1.3
Furniture, Fixtures and Equipment		9.5		10.1		1.1		1.1		10.6		11.2
Sewer Rights		-		-		21.3		22.1		21.3		22.1
Infrastructure		113.6		115.1		109.6		111.0		223.2		226.1
Total	\$	197.0	\$	190.2	\$	138.8	\$	141.2	\$	335.8	\$	331.4

Additional information on the County's capital assets can be found in Note 10.

#### Debt

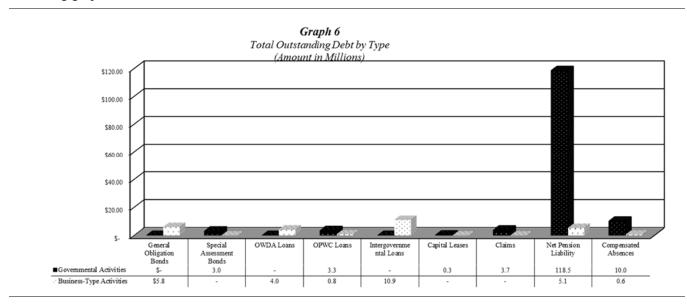
The following table summarizes the County's long-term obligations outstanding:

	Outst	anding	Long-Term	<b>ible 4</b> Obliga <u>Aillions</u>		ecember	r 31			
	 Government	al Activ	vities	B	usiness-Ty	pe Acti	vities	 То	tal	
	2016		2015	2	2016		2015	2016		2015
General Obligation Bonds	\$ -	\$	-	\$	5.8	\$	7.6	\$ 5.8	\$	7.6
Special Assessment Bonds	3.0		3.3		-		-	3.0		3.3
OWDA Loans	-		-		4.0		5.1	4.0		5.1
OPWC Loans	3.3		3.4		0.8		0.7	4.1		4.1
Intergovernmental Loans	-		-		10.9		12.4	10.9		12.4
Capital Leases	0.3		0.4		-		-	0.3		0.4
Claims	3.7		4.7		-		-	3.7		4.7
Net Pension Liability	118.5		86.4		5.1		3.7	123.6		90.1
Compensated Absences	10.0		9.8		0.6		0.6	10.6		10.4
Total	\$ 138.8	\$	108.0	\$	27.2	\$	30.1	\$ 166.0	\$	138.1

The County's overall legal debt margin was \$178 million at December 31, 2016. The County's un-voted legal debt margin was \$72 million at December 31, 2016.

Management's Discussion and Analysis For the Year Ended December 31, 2016

At December 31, 2016, the County had outstanding long-term obligations in the amount of \$138.8 million for the governmental activities and \$27.2 million for the business-type activities. The breakout on debt is presented in the following graph.



The County's general obligation bond rating was Aa2 in 2016 from Moody's. Other obligations include pension, accrued vacation pay and sick leave. More detailed information about the County's long-term liabilities is presented in Notes 11, 16, 17 and 18 to the basic financial statements.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Alan C. Harold, County Auditor, Stark County, 110 Central Plaza South, Suite 220, Canton, Ohio 44702, or visit our website at www.starkcountyohio.gov/auditor.

### Stark County, Ohio

Statement of Net Position

December 31, 2016

December 51, 2010				Compone	nt Units
		Primary Governmer	nt	Stark County	
	Governmental	Business-Type		Land Reutilization	Stark County
	Activities	Activities	Total	Corporation	Port Authority
Assets	¢ 100 700 204	¢ 22.922.022	¢ 1(1.50 <b>2.</b> 297	¢ 1745.014	¢ 2.210.551
Equity in Pooled Cash and Investments Cash and Investments in Segregated Accounts	\$ 128,760,364 565,822	\$ 32,832,023 500	\$ 161,592,387 566,322	\$ 1,745,014	\$ 3,310,551
Cash and Investments in Segregated Accounts	3,109,437	47,139	3,156,576	-	-
Accounts Receivable	1,622,716	4,919,166	6,541,882	1,918	2,271
Intergovernmental Receivable	51,600,846	15,833	51,616,679	256,962	
Property Taxes Receivable	64,281,539	-	64,281,539		-
Sales Taxes Receivable	7,772,983	-	7,772,983	-	-
Special Assessments Receivable	4,511,600	620,532	5,132,132	-	-
Loans Receivable	2,838,359	-	2,838,359	-	39,524,398
Internal Balances	12,657	(12,657)	-	-	-
Prepaid Items	2,040,073	29,533	2,069,606	15,394	-
Materials and Supplies Inventory	1,703,396	6,818	1,710,214	-	-
Accrued Interest Receivable	358,356	-	358,356	-	-
Land and Construction in Progress	32,075,911	3,023,422	35,099,333	-	-
Assets Held for Resale	-	-	-	2,095,704	-
Depreciable Capital Assets, Net	164,940,678	135,768,361	300,709,039	-	
Total Assets	466,194,737	177,250,670	643,445,407	4,114,992	42,837,220
Deferred Outflow of Resources	44 464 275	2 012 504	46 476 960		
Pension	44,464,275	2,012,594	46,476,869		
Liabilities					
Accounts Payable	3,806,296	136,132	3,942,428	9,711	
Accrued Wages	3,907,504	177,050	4,084,554	9,711	-
Contracts Payable	1,890,460	486,717	2,377,177		_
Retainage Payable	1,380,011	47,139	1,427,150	-	_
Intergovernmental Payable	1,641,903	674,191	2,316,094	51,088	-
Matured Compensated Absences Payable	110,061	-	110,061	-	-
Deposits Held and Due to Others		500	500	-	-
Other Payable	-	-	-	-	30,771
Long-Term Liabilities:					
Due Within One Year	8,985,122	4,183,485	13,168,607	-	-
Due in More Than One Year					
Net Pension Liability (See Note 11)	118,479,417	5,082,727	123,562,144	-	-
Other Amounts Due in More Than One Year	11,290,196	17,987,639	29,277,835	-	41,645,415
Total Liabilities	151,490,970	28,775,580	180,266,550	60,799	41,676,186
Deferred Inflows of Resources					
Property Taxes Levied for the Next Year	58,356,684	-	58,356,684	-	-
Pension	4,157,077	195,391	4,352,468	-	
Total Deferred Inflows of Resources	62,513,761	195,391	62,709,152		
Net Position					
Net Investment in Capital Assets	191,715,022	116,729,837	308,444,859	_	_
Restricted For:	171,715,022	110,729,037	500,777,057	-	_
Debt Service	1,939,829	-	1,939,829	_	_
Capital Projects	7,471,923	-	7,471,923	_	_
Road and Bridge Repair and Maintenance	10,638,130	-	10,638,130	-	_
Real Estate Assessment	3,318,135	-	3,318,135	-	-
Community Development	6,144,027	-	6,144,027	-	-
Public Safety	23,580,865	-	23,580,865	-	-
Health and Human Services	101,360,995	-	101,360,995	-	-
Special Programs	5,798,453	-	5,798,453	-	-
Unrestricted	(55,313,098)	33,562,456	(21,750,642)	4,054,193	1,161,034
Total Net Position	\$ 296,654,281	\$ 150,292,293	\$ 446,946,574	\$ 4,054,193	\$ 1,161,034

### Stark County, Ohio

Statement of Activities

For the Year Ended December 31, 2016

				Prog	gram Revenues	
	Expenses		Charges for Services and Sales		Operating Grants, Contributions and Interest	Capital Grants, ontributions and Interest
Primary Government			 			 
Governmental Activities						
General Government						
Legislative and Executive	\$	30,036,781	\$ 15,054,999	\$	145,065	\$ -
Judicial		17,153,700	6,362,009		1,078,115	-
Public Safety		38,436,391	5,589,413		4,900,031	-
Public Works		23,137,045	130,914		14,273,531	9,125,096
Health		79,957,016	1,729,079		50,312,790	-
Human Services		56,939,955	1,301,167		42,539,985	-
Interest and Fiscal Charges		166,944	 -		-	 -
Total Governmental Activities		245,827,832	 30,167,581		113,249,517	 9,125,096
Business-Type Activities						
Sewer		20,659,280	27,395,569		-	951,967
Water		848,763	771,436		-	-
Sheriff's Webcheck		24,670	32,316		-	-
Total Business-Type Activities		21,532,713	 28,199,321		-	 951,967
Total Primary Government	\$	267,360,545	\$ 58,366,902	\$	113,249,517	\$ 10,077,063
Component Units						
Stark County Land Reutilization Corporation		3,016,120	-		2,706,761	-
Stark County Port Authority		282,988	297,406		243,160	-
Total Component Units	\$	3,299,108	\$ 297,406	\$	2,949,921	\$ -

General Revenues:

Property Taxes Levied for: General Purposes Developmental Disabilities Emergency Services Mental Health Children's Services Sales Tax Grants and Entitlements not Restricted to Specific Programs Unrestricted Contributions Loss on Sale of Assets Investment Earnings Miscellaneous *Total General Revenues* 

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

			Revenue and Changes		
		Primary Government		Compon	ent Units
6	overnmental Activities	Business-Type Activities	Total	Stark County Land Reuitilization Corporation	Stark County Port Authority
\$	(14,836,717) (9,713,576) (27,946,947) 392,496 (27,915,147) (13,098,803) (166,944)	\$  	(14,836,717) (9,713,576) (27,946,947) 392,496 (27,915,147) (13,098,803) (166,944)	\$ - - - - -	\$ - - - - -
	(93,285,638)	-	(93,285,638)	-	-
	- - -	7,688,256 (77,327) <u>7,646</u> 7,618,575	7,688,256 (77,327) <u>7,646</u> 7,618,575	- - 	- - - -
	(93,285,638)	7,618,575	(85,667,063)		
				(200, 250)	
	-	-	-	(309,359)	257,578
	-			(309,359)	257,578
	13,977,904 29,338,193 571,752 5,915,794 8,294,977	- - - -	13,977,904 29,338,193 571,752 5,915,794 8,294,977	- - - -	
	33,503,984	-	33,503,984	-	-
	9,593,479	-	9,593,479	779,005 322,000	-
	- 1,638,767	-	- 1,638,767	4,358	(7,567) 4,446
	5,591,998	138,905	5,730,903	4,538 65,070	2,271
	108,426,848	138,905	108,565,753	1,170,433	(850)
	15,141,210	7,757,480	22,898,690	861,074	256,728
	281,513,071	142,534,813	424,047,884	3,193,119	904,306
\$	296,654,281	\$ 150,292,293	\$ 446,946,574	\$ 4,054,193	\$ 1,161,034

Net (Expense) Revenue and Changes in Net Position

### Stark County, Ohio Balance Sheet

Balance Sheet Governmental Funds December 31, 2016

	General	Board of Developmental Disabilities	Mental Health	Children's Services	Public Assistance	Justice System Sales Tax
Assets						
Equity in Pooled Cash and Investments	\$ 16,005,497	\$ 40,293,702	\$ 12,100,449	\$ 13,813,451	\$ 2,165,169	\$ 8,497,128
Cash and Investments in Segregated Accounts	-	-	-	33,911	-	531,911
Cash and Investments with Fiscal and Escrow Agents		1,729,426	-	-	-	-
Accounts Receivable	373,130	14,566	19,024	8,000	-	-
Intergovernmental Receivable	4,147,640	5,010,729	12,924,870	4,274,722	13,253,315	-
Taxes Receivable	15,507,048	32,355,389	6,583,175	9,204,259	-	-
Sales Taxes Receivable	-	-	-	-	-	7,772,983
Special Assessments Receivable	-	-	-	-	-	-
Loans Receivable	-	-	-	-	-	-
Interfund Receivable	-	-	-	-	-	-
Accrued Interest Receivable	358,356	-	-	-	-	-
Prepaid Items Materials and Supplies Inventory	334,465 109,647	219,279 214,540	39,403 9,980	169,438	221,780 208,483	17,145 179,512
Materials and Supplies Inventory	109,047	214,340	9,980		206,465	179,312
Total Assets	\$ 37,437,905	\$ 79,837,631	\$ 31,676,901	\$ 27,503,781	\$ 15,848,747	\$ 16,998,679
Liabilities						
Accounts Payable	\$ 309,240	\$ 202,349	\$ 1,725,262	\$ 480,526	\$ 354,622	\$ 141,737
Accrued Wages	772,198	878,358	91,216	150,536	828,131	708,307
Contracts Payable	68,353	-	9,209	-	58,730	172,770
Retainage Payable	602,122	-	-	-	-	-
Intergovernmental Payable	294,832	382,635	109,355	95,846	244,312	241,542
Interfund Payable	-	-	-	-	-	-
Matured Compensated Absences Payable	77,353	-	-	-	5,681	23,213
Total Liabilities	2,124,098	1,463,342	1,935,042	726,908	1,491,476	1,287,569
Deferred Inflows of Resources	14 147 000	20 222 475	5 050 540	0 242 257		
Property Taxes Levied for the Next Year	14,147,080	29,333,475	5,959,540	8,343,357	11 000 744	-
Unavailable Revenue	4,487,096	7,858,648	8,888,304	4,159,716	11,099,744	2,959,479
Total Deferred Inflows of Resources	18,634,176	37,192,123	14,847,844	12,503,073	11,099,744	2,959,479
Fund Balances						
Nonspendable	1,449,912	433,819	49,383	169,438	430,263	196,657
Restricted	-	40,748,347	14,844,632	14,104,362	2,827,264	12,554,974
Committed	3,024,704	-	-	-	-	-
Assigned	3,573,713	-	-	-	-	-
Unassigned	8,631,302	-	-	-	-	
Total Fund Balances	16,679,631	41,182,166	14,894,015	14,273,800	3,257,527	12,751,631
Total Lighilitian Defensed Informs of						
Total Liabilities, Deferred Inflows of of Resources and Fund Balances	\$ 37,437,905	\$ 79,837,631	\$ 31,676,901	\$ 27,503,781	\$ 15,848,747	\$ 16,998,679

	All Other overnmental Funds	Total Governmental Funds	Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2016		
			Total Governmental Fund Balances		\$ 136,703,453
\$	29,397,758	\$ 122,273,154			
	-	565,822	Amounts reported for governmental activities in the statement of		
	777,889	3,109,437	net position are different because:		
	203,975	618,695			
	11,967,452	51,578,728	Other long-term assets are not available to pay for current-		
	631,668	64,281,539	period expenditures and therefore are reported as unavailable		
	-	7,772,983	revenue in the funds:		
	4,511,600	4,511,600	Special Assessments Receivable	\$ 4,511,600	
	2,838,359	2,838,359	Property Taxes Receivable	8,190,514	
	90,513	90,513	Sales Tax Receivable	2,959,479	
	-	358,356	Intergovernmental Receivable	37,221,754	52,883,347
	-	1,001,510			
	981,234	1,703,396	The net pension liability is not due and payable in the current period,		
\$	51,400,448	\$ 260,704,092	and the net pension asset is not available for spending in the		
φ	51,400,440	\$ 200,704,072	current period; therefore, the asset, liability and related deferred		
			inflows/outflows are not reported in governmental funds.		
\$	583,435	\$ 3,797,171	Deferred Outflows - Pension (net of internal service)	44,359,889	
φ	467,160	3,895,906	Deferred fullows - Pension (net of internal service)	(4,146,943)	
	1,581,398	1,890,460	Net Pension Liability (net of internal service)	(118,215,795)	(78,002,849)
	777,889	1,380,011	The relision Endonity (net of internal service)	(110,213,773)	(70,002,047)
	240,621	1,609,143			
	77,856	77,856	Long-term liabilities are not due and payable in the current period		
	3,814	110,061	and therefore are not reported in the funds:		
	3,732,173	12,760,608	Compensated Absences *	(10,008,594)	
	5,752,175	12,700,008	Special Assessment Bonds	(2,965,544)	
			Capital Leases	(294,347)	
	573,232	58,356,684	OPWC Loans	(3,285,825)	(16,554,310)
	13,430,360	52,883,347	of we Louis	(5,265,625)	(10,554,510)
	14,003,592	111,240,031			
	11,005,572	111,210,051	Capital assets used in governmental activities are not financial		
			resources and therefore are not reported in the funds.		197,016,589
	981,234	3,710,706	resources and mererore are not reported in the rands.		177,010,007
	26,114,446	111,194,025			
	6,747,674	9,772,378	An internal service fund is used by management to charge the costs of		
	6,775	3,580,488	insurance to individual funds. The assets, liabilities and deferred		
	(185,446)	8,445,856	inflows/outflows of the internal service fund are included in		4,608,051
	33,664,683	136,703,453	governmental activities.	•	j j
	, ,	,,	<u> </u>		
\$	51,400,448	\$ 260,704,092	Net Position of Governmental Activities		\$ 296,654,281
			* Excludes \$21,274 reported in the Internal Service Fund.		_
			Exercises $\phi = 1, 2 + \tau$ reported in the internal between rund.		

### Stark County, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2016

	General	Board of Developmental Disabilities	Mental Health	Children's Services	Public Assistance	Justice System Sales Tax
Revenues						
Property Taxes	\$ 14,036,131	\$ 29,375,704	\$ 5,942,994	\$ 8,317,374	\$ -	\$ -
Sales Taxes	-	-	-	-	-	29,382,665
Special Assessments	-	-	10.024	-	-	-
Charges for Services Licenses and Permits	17,528,160 38,390	852,140	19,024	1,301,167	-	-
Fines and Forfeitures	399,593	1,000	-	-	-	-
Intergovernmental	9,815,989	21,866,356	25,812,289	18,741,189	21,544,940	
Interest	1,638,369		25,012,209			_
Rent	320,208	-	-	-	-	-
Other	648,046	921,335	178,423	188,380	2,670,979	249,981
Total Revenues	44,424,886	53,016,535	31,952,730	28,548,110	24,215,919	29,632,646
<i>Expenditures</i> Current: General Government						
Legislative and Executive	21,011,736	-	-	-	-	4,849,868
Judicial	12,888,613	-	-	-	-	54,723
Public Safety	5,016,019	-	-	-	-	25,153,726
Public Works	-	-	-	-	-	-
Health	-	51,856,367	26,154,545	-	-	-
Human Services	2,490,843	-	-	26,385,322	27,536,174	-
Capital Outlay	860	-	-	-	-	-
Debt Service:		01.010				
Principal Retirement	-	91,818	-	-	-	-
Interest and Fiscal Charges <i>Total Expenditures</i>	41.408.071	<u>11,421</u> 51,959,606	26,154,545	26,385,322	27,536,174	30,058,317
Total Experiationes	41,400,071	51,959,000	20,134,343	20,385,522	27,330,174	50,058,517
Excess of Revenues Over (Under) Expenditures	3,016,815	1,056,929	5,798,185	2,162,788	(3,320,255)	(425,671)
<b>Other Financing Sources (Uses)</b> Proceeds from Sale of Capital Assets	36,910	-	-	-	-	-
Transfers In	-	-	-	-	-	-
Transfers Out	(3,500,000)					
Total Other Financing Sources (Uses)	(3,463,090)					
Net Change in Fund Balance	(446,275)	1,056,929	5,798,185	2,162,788	(3,320,255)	(425,671)
Fund Balance Beginning of Year	17,125,906	40,125,237	9,095,830	12,111,012	6,577,782	13,177,302
Fund Balance End of Year	\$ 16,679,631	\$ 41,182,166	\$ 14,894,015	\$ 14,273,800	\$ 3,257,527	\$ 12,751,631

All Other Governmental Funds	Total Governmental Funds	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities December 31, 2016		
<b>* ***</b> • • • •		Net change in fund balances - Total Government Funds	\$	8,252,860
\$ 572,059	\$ 58,244,262			
4,146,053	33,528,718	Amounts reported for governmental activities in the statement of		
510,596 8,938,936	510,596 28,639,427	activities are different because:		
260,795	28,039,427 299,185	Some revenues that will not be collected for several months after the		
527,189	927,782	County's year end are not considered "available" revenues and are		
29,114,352	126,895,115	deferred in the governmental funds.		4,389,429
2,899	1,641,268	deferred in the governmental runas.		4,505,425
	320,208	Some items reported in the statement of activities do not require the use		
715,907	5,573,051	of current financial resources and therefore are not reported as		
44,788,786	256,579,612	expenditures in the governmental funds. Changes in compensated		
		absences. *		(241,649)
		Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over		
5,512,159	31,373,763	their estimated useful lives as depreciation expense. This is the amount		
3,607,640	16,550,976	by which capital asset additions exceeded depreciation in the period.		
5,975,548	36,145,293	Capital Asset Additions \$ 21,820,884		
16,712,943	16,712,943	Depreciation Expense (13,508,109)		8,312,775
832,200	78,843,112	Community of the sector encode the diseased of consistent encode to the		
576,767	56,989,106	Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of		
10,979,060	10,979,920	activities, a gain or loss is reported for each disposal.		(1,515,138)
512,797	604,615	activities, a gain of loss is reported for each disposal.		(1,515,158)
155,523	166,944	Repayment of long-term debt is reported as an expenditure in the		
44,864,637	248,366,672	governmental funds, but the repayment reduces long-term liabilities		
11,001,007	210,500,072	in the statement of net position.		604,615
(75,851)	8,212,940			,
		Contractually required pension contributions are reported as expenditures		
		in governmental funds however, the statement of net position reports		
3,010	39,920	these amounts as deferred outflows, net of internal service funds.		11,236,920
3,500,000	3,500,000			
	(3,500,000)	Except for amount reported as deferred inflows/outflows, changes in the		
3,503,010	39,920	net position asset/liability are reported as pension expense in the		
		statement of activities, net of internal service funds.		(15,871,305)
3,427,159	8,252,860			
20 227 524	100 450 500	Internal service funds are used by management to change the costs of certain		
30,237,524	128,450,593	activities, such as insurance, to individual funds. The net income (loss) of the internal service funds is reported with governmental activities.		(27,297)
\$ 33,664,683	\$136,703,453	Change in Net Position of Governmental Activities	\$	15,141,210
\$ 55,004,005	÷150,105,155		÷	10,111,210
		* Excludes \$(4 346) reported in the Internal Service Fund		

\* Excludes \$(4.346) reported in the Internal Service Fund.

Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

	Budgeted Amounts				
	Original	Final	Actual	Final Budget Positive/(Negative)	
Revenues	011 <u>B</u>		11000001		
Property and Other Local Taxes	\$13,720,000	\$13,720,000	\$14,036,131	\$ 316,131	
Charges for Services	9,095,000	9,095,000	11,040,386	1,945,386	
Licenses and Permits	38,000	38,000	38,390	390	
Fines and Forfeitures	480,000	480,000	409,353	(70,647)	
Intergovernmental	8,317,000	8,317,000	9,654,570	1,337,570	
Interest	1,400,000	1,400,000	1,708,249	308,249	
Rentals	300,000	300,000	294,346	(5,654)	
Other	500,000	500,000	507,325	7,325	
Total Revenues	33,850,000	33,850,000	37,688,750	3,838,750	
Expenditures					
Current:					
General Government -					
Legislative and Executive	24,090,768	26,833,957	24,619,322	2,214,635	
Judicial	11,710,840	11,745,975	11,516,241	229,734	
Public Safety	996,359	996,359	988,698	7,661	
Public Works	-	5,000	-	5,000	
Human Services	2,659,298	2,909,298	2,751,592	157,706	
Total Expenditures	39,457,265	42,490,589	39,875,853	2,614,736	
Deficiency of Revenues Under Expenditures	(5,607,265)	(8,640,589)	(2,187,103)	6,453,486	
Other Financing Sources (Uses)					
Sale of Capital Assets	-	-	36,910	36,910	
Transfers In	750,000	750,000	-	(750,000)	
Transfers Out	-	(3,500,000)	(3,500,000)	-	
Total Other Financing Sources (Uses)	750,000	(2,750,000)	(3,463,090)	(713,090)	
Net Change in Fund Balance	(4,857,265)	(11,390,589)	(5,650,193)	5,740,396	
Fund Balance at Beginning of Year	5,782,597	5,782,597	5,782,597	-	
Prior Year Encumbrances Appropriated	5,650,538	5,650,538	5,650,538		
Fund Balance at End of Year	\$ 6,575,870	\$ 42,546	\$ 5,782,942	\$ 5,740,396	

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2016

	Budgeted	Amo	unts				ariance with inal Budget
	 Original	1 11110	Final	Actual		Positive/(Negative)	
Revenues	 - 0						
Property and Other Local Taxes	\$ 28,100,000	\$	28,100,000	\$	29,375,704	\$	1,275,704
Charges for Services	1,175,600		1,175,600		796,126		(379,474)
Fines and Forfeitures	-		-		1,000		1,000
Intergovernmental	20,288,550		20,288,550		24,651,711		4,363,161
Other	1,917,940		1,917,940		933,684		(984,256)
Total Revenues	 51,482,090	090 51,482,090			55,758,225		4,276,135
<i>Expenditures</i> Current: Health	 56,355,795		56,355,795		52,727,016		3,628,779
Net Change in Fund Balance	(4,873,705)		(4,873,705)		3,031,209		7,904,914
Fund Balance Beginning of Year	33,336,204		33,336,204		33,336,204		-
Prior Year Encumbrances Appropriated	 1,576,110		1,576,110		1,576,110		-
Fund Balance End of Year	\$ 30,038,609	\$	30,038,609	\$	37,943,523	\$	7,904,914

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Mental Health For the Year Ended December 31, 2016

	Budgetec	l Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive/(Negative)	
<b>Revenues</b> Property and Other Local Taxes Intergovernmental Other <b>Total Revenues</b>	\$6,844,634 22,793,063 <u>166,905</u> 29,804,602	\$6,844,634 22,793,063 166,905 29,804,602	\$5,942,994 22,041,516 <u>178,423</u> 28,162,933	\$ (901,640) (751,547) 11,518 (1,641,669)	
<i>Expenditures</i> Current: Health	40,180,223	37,180,223	34,435,043	2,745,180	
Net Change in Fund Balance	(10,375,621)	(7,375,621)	(6,272,110)	1,103,511	
Fund Balance Beginning of Year	3,266,030	3,266,030	3,266,030	-	
Prior Year Encumbrances Appropriated	7,117,408	7,117,408	7,117,408	<u> </u>	
Fund Balance End of Year	\$ 7,817	\$ 3,007,817	\$ 4,111,328	\$ 1,103,511	

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Children's Services For the Year Ended December 31, 2016

		Budgeted	Amo	ounts			ariance with inal Budget
	Original Final		Actual	Positive/(Negative)			
Revenues							
Property and Other Local Taxes	\$	8,024,065	\$	8,024,065	\$ 8,317,374	\$	293,309
Charges for Services		-		-	1,301,167		1,301,167
Intergovernmental		21,358,148		21,358,148	18,547,396		(2,810,752)
Other		33,379		33,379	 180,380		147,001
Total Revenues		29,415,592		29,415,592	 28,346,317		(1,069,275)
<i>Expenditures</i> Current: Human Services		32,912,869		35,871,870	 30,519,739		5,352,131
Net Change in Fund Balance		(3,497,277)		(6,456,278)	(2,173,422)		4,282,856
Fund Balance Beginning of Year		8,035,974		8,035,974	8,035,974		-
Prior Year Encumbrances Appropriated		3,670,554		3,670,554	 3,670,554		-
Fund Balance End of Year	\$	8,209,251	\$	5,250,250	\$ 9,533,106	\$	4,282,856

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Public Assistance For the Year Ended December 31, 2016

	Budgeted	Amo	ounts		Variance with Final Budget	
	 Original		Final	Actual		tive/(Negative)
Revenues						
Intergovernmental	\$ 37,535,021	\$	37,535,021	\$ 31,920,565	\$	(5,614,456)
Other	 2,000,000		2,000,000	 2,653,612		653,612
Total Revenues	39,535,021		39,535,021	 34,574,177		(4,960,844)
<i>Expenditures</i> Current: Human Services	39,005,179		41,505,179	 38,707,888		2,797,291
Net Change in Fund Balance	529,842		(1,970,158)	(4,133,711)		(2,163,553)
Fund Balance Beginning of Year	1,972,168		1,972,168	1,972,168		-
Prior Year Encumbrances Appropriated	 2,356,660		2,356,660	 2,356,660		
Fund Balance End of Year	\$ 4,858,670	\$	2,358,670	\$ 195,117	\$	(2,163,553)

Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Justice System Sales Tax For the Year Ended December 31, 2016

	Budgeted Amounts Original Final					Variance with Final Budget Positive/(Negative)		
		Original		Final		Actual	Posit	ive/(Negative)
Revenues								
Permissive Sales Tax	\$	26,500,000	\$	26,500,000	\$	29,209,004	\$	2,709,004
Other		-		-		226,097		226,097
Total Revenues		26,500,000		26,500,000		29,435,101		2,935,101
Expenditures								
Current:								
General Government -								
Legislative and Executive		4,913,804		5,863,804		5,763,414		100,390
Public Safety		26,784,121		26,935,436		25,961,236		974,200
5		, ,		, ,				· · · · · ·
Total Expenditures		31,697,925		32,799,240		31,724,650		1,074,590
Other Financing Sources								
Transfers Out		(151,316)		-		-		-
Net Change in Fund Balance		(5,349,241)		(6,299,240)		(2,289,549)		4,009,691
Fund Balance Beginning of Year		8,655,759		8,655,759		8,655,759		-
Prior Year Encumbrances Appropriated		1,157,292		1,157,292		1,157,292		
Fund Balance End of Year	\$	4,463,810	\$	3,513,811	\$	7,523,502	\$	4,009,691

Stark County, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2016

AssetsCurrent Assets:Equity in Pooled Cash and Investments\$ 31,447,664 \$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	0ther erprise unds 1,384,359 - 50,902 - -	Total \$ 32,832,023 500 47,139 4,919,166 15,833	Internal Service Funds \$ 6,487,210
AssetsCurrent Assets:Equity in Pooled Cash and Investments\$ 31,447,664 \$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	1,384,359	\$ 32,832,023 500 47,139 4,919,166	
Current Assets:Equity in Pooled Cash and Investments\$ 31,447,664Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	-	500 47,139 4,919,166	\$ 6,487,210 - -
Equity in Pooled Cash and Investments\$ 31,447,664\$Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	-	500 47,139 4,919,166	\$ 6,487,210 -
Cash and Investments in Segregated Accounts500Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	-	500 47,139 4,919,166	-
Cash and Investments with Escrow Agents47,139Accounts Receivable4,868,264Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	50,902	4,919,166	-
Intergovernmental Receivable15,833Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	50,902	, ,	
Special Assessments Receivable620,532Prepaid Items29,533Materials and Supplies Inventory6,818	-	15 833	1,004,021
Prepaid Items     29,533       Materials and Supplies Inventory     6,818	-	10,000	22,118
Materials and Supplies Inventory 6,818		620,532	-
	-	29,533	1,038,563
Total Current Assets 37,036,283	-	6,818	
	1,435,261	38,471,544	8,551,912
Non-Current Assets:			
Land and Construction in Progress 3,023,422	-	3,023,422	-
	6,043,973	135,768,361	
	6,043,973	138,791,783	
<i>Total Assets</i> 169,784,093	7,479,234	177,263,327	8,551,912
Deferred Outflow of Resources			
Pension 1,950,392	62,202	2,012,594	104,386
Liabilities			
Current Liabilities:			
Accounts Payable 96,219	39,913	136,132	9,125
Accrued Wages 171,268	5,782	177,050	11,598
Contracts Payable 486,717	-	486,717	-
Retainage Payable 47,139	-	47,139	-
Intergovernmental Payable 672,560	1,631	674,191	32,760
Deposits Held and Due to Other Funds 500	-	500	-
Interfund Payable 12,657	-	12,657	-
Claims Payable -	-	-	2,193,145
Compensated Absences Payable 120,250	1,333	121,583	-
Intergovernmental Loans Payable 1,496,018	-	1,496,018	-
OPWC Loans Payable 145,027	-	145,027	-
OWDA Loans Payable 930,555	-	930,555	-
General Obligation Bonds Payable 1,490,302	-	1,490,302	-
Total Current Liabilities   5,669,212	48,659	5,717,871	2,246,628
Long-Term Liabilities:			
Compensated Absences Payable - Net of Current Portion 453,895	7,874	461,769	21,274
Intergovernmental Loans Payable - Net of Current Portion 9,425,040	-	9,425,040	-
Claims Payable - Net of Current Portion	-	-	1,506,589
OPWC Loans Payable - Net of Current Portion 687,171	-	687,171	-
OWDA Loans Payable - Net of Current Portion 3,105,992	-	3,105,992	-
General Obligation Bonds Payable - Net of Current Portion 4,307,667	-	4,307,667	-
Net Pension Liability (See Note 11)         4,925,638           Total Long-Term Liabilities         22,905,403	<u>157,089</u> 164,963	5,082,727 23,070,366	263,622 1,791,485
1000 Long-Term Luonunes	104,905	23,070,300	1,791,405
Total Liabilities 28,574,615	213,622	28,788,237	4,038,113
Deferred Inflows of Resources			
Pension 189,352	6,039	195,391	10,134
Net Position			
	6,043,973	116,729,837	-
Unrestricted 32,284,654	1,277,802	33,562,456	4,608,051
Total Net Position         \$ 142,970,518         \$	7,321,775	\$ 150,292,293	\$ 4,608,051

### Stark County, Ohio

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2016

		Enterprise Funds		Governmental Activities -
	Sewer	Other Enterprise Funds	Total	Internal Service Funds
Operating Revenues				
Charges for Services	\$ 27,395,569	\$ 803,752	\$ 28,199,321	\$ 19,302,237
Other	138,000	905	138,905	2,565,162
Total Operating Revenues	27,533,569	804,657	28,338,226	21,867,399
Operating Expenses				
Personal Services	5,620,001	163,998	5,783,999	324,131
Contractual Services	7,762,481	469,324	8,231,805	2,353,056
Materials and Supplies	1,209,688	25,166	1,234,854	318
Claims	-	-	-	20,062,348
Change in Workers Compensation Estimate	-	-	-	(1,108,242)
Depreciation	5,064,365	194,254	5,258,619	-
Other	78,100	18,291	96,391	263,085
Total Operating Expenses	19,734,635	871,033	20,605,668	21,894,696
Operating Income (Loss)	7,798,934	(66,376)	7,732,558	(27,297)
Non-Operating Revenues (Expense)				
Loss on Disposal of Capital Assets	(231,420)	-	(231,420)	-
Interest and Fiscal Charges	(693,225)	(2,400)	(695,625)	-
Total Non-Operating Revenues (Expense)	(924,645)	(2,400)	(927,045)	
Income (Loss) Before Capital Contributions	6,874,289	(68,776)	6,805,513	(27,297)
Capital Contributions	951,967		951,967	
Change in Net Position	7,826,256	(68,776)	7,757,480	(27,297)
Net Position Beginning of Year	135,144,262	7,390,551	142,534,813	4,635,348
Net Position End of Year	\$ 142,970,518	\$ 7,321,775	\$ 150,292,293	\$ 4,608,051

### Stark County, Ohio

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

	Enterprise Funds Other						Governmental Activities -		
		Sewer	Enterprise Funds		Total		Internal Service Funds		
Cash Flows from Operating Activities									
Cash Received from Customers	\$	27,062,139	\$	802,201	\$	27,864,340	\$	19,302,237	
Cash Received from Other Operating Receipts	Ŷ	122,167	Ψ	905	φ	123,072	Ψ	1,539,023	
Cash Received for Special Assessments		247,619		_		247,619		-	
Cash Payments to Suppliers for Goods and Services		(1,190,870)		(18,959)		(1,209,829)		(318)	
Cash Payments to Employees for Services and Benefits		(5,456,996)		(186,047)		(5,643,043)		(306,769)	
Cash Payments for Contractual Services		(7,910,885)		(473,032)		(8,383,917)		(3,946,720)	
Cash Payments for Claims		-		-		-		(19,928,182)	
Other Cash Payments		(78, 100)		(18,291)		(96,391)		(263,085)	
Net Cash Provided by (Used for) Operating Activities		12,795,074		106,777		12,901,851		(3,603,814)	
Cash Flows from Noncapital Financing Activities									
Operating Grants Received		_		14,560		14,560		_	
Advances Out		(610)		14,500		(610)		_	
Net Cash Provided by (Used for) Noncapital Financing Activities		(610)		14,560		13,950		-	
Cash Flows from Capital and Related Financing Activities									
Capital Grants		248,250				248,250			
Proceeds of OPWC Loans		248,230		-		293,239		-	
Payment for Capital Acquisitions		(2,225,544)		-		(2,225,544)		-	
Principal Payments on Debt		(2,223,344) (4,401,737)		(80,000)		(2,223,344) (4,481,737)		-	
Interest Payments on Debt		(4,401,737)		(2,400)		(695,625)		-	
Net Cash Used for Capital and Related Financing Activities		(6,779,017)		(82,400)		(6,861,417)		-	
Net Cash Osea for Capital and Related Financing Activities		(0,779,017)		(82,400)		(0,001,417)		-	
Net Increase (Decrease) in Cash and Investments		6,015,447		38,937		6,054,384		(3,603,814)	
Cash and Investments Beginning of Year		25,432,717		1,345,422		26,778,139		10,091,024	
Cash and Investments End of Year	\$	31,448,164	\$	1,384,359	\$	32,832,523	\$	6,487,210	
Note: Cash and Investments does not include Cash and Investments w	ith Esci	row Agents.							
Reconciliation of Operating Income (Loss) to Net Cash		-							
Provided by (Used for) Operating Activities									
Operating Income (Loss)	\$	7,798,934	\$	(66,376)	\$	7,732,558	\$	(27,297)	

Operating Income (Loss)	\$ 7,798,934	\$ (66,376)	\$ 7,732,558	\$ (27,297)
Adjustments:				
Depreciation	5,064,365	194,254	5,258,619	-
(Increase) Decrease in Assets:				
Accounts Receivable	(333,430)	(1,551)	(334,981)	(1,004,021)
Intergovernmental Receivable	(15,833)	-	(15,833)	(22,118)
Prepaid Items	-	-	-	(1,038,563)
Special Assessments Receivable	247,619	-	247,619	-
Materials and Supplies Inventory	(1,616)	-	(1,616)	-
Net Pension Asset	10,817	425	11,242	574
Deferred Outflows - Pension	(1,329,398)	(37,795)	(1,367,193)	(71,413)
Increase (Decrease) in Liabilities:				
Accounts Payable	(20,502)	2,499	(18,003)	7,044
Accrued Wages	17,410	(788)	16,622	1,519
Claims Payable	-	-	-	(974,076)
Compensated Absences Payable	(48,177)	(4,999)	(53,176)	4,346
Intergovernmental Payable	(123,831)	(1,064)	(124,895)	(563,144)
Deferred Inflows - Pension	124,192	3,478	127,670	6,674
Net Pension Liability	1,404,524	18,694	1,423,218	76,661
Net Cash Provided by (Used For) Operating Activities	\$ 12,795,074	\$ 106,777	\$ 12,901,851	\$ (3,603,814)

#### Noncash Capital Financing Activities:

The County purchased \$486,717 and \$337,490 of capital assets on account in 2016 and 2015, respectively.

The County received \$703,714 in capital asset donations in the sewer fund during 2016. See accompanying notes to the basic financial statements.

## **Stark County, Ohio** *Statement of Fiduciary Net Position*

Statement of Fiduciary Net Position Fiduciary Funds December 31, 2016

	Priva	ate Purpose		
		Trust	Α	gency Funds
<i>Assets</i> Equity in Pooled Cash and Investments	\$	127,640	\$	26,703,841
Cash and Investments in Segregated Accounts	Ψ	-	Ψ	2,305,051
Intergovernmental Receivable		-		10,889,290
Taxes Receivable		-		380,721,358
Special Assessments Receivable		-		16,577,948
Total Assets		127,640	\$	437,197,488
Liabilities				
Intergovernmental Payable		-	\$	417,311,827
Deposits Held and Due to Others		-		3,211,085
Undistributed Monies		-		16,674,576
Total Liabilities		-	\$	437,197,488
<i>Net Position</i> Held in Trust for Private Purposes	\$	127,640		
	<del>)</del>			

# Stark County, Ohio

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2016

	ite Purpose Trust	
Net Position Beginning of Year	\$ 127,640	
Net Position End of Year	\$ 127,640	

Statement of Net Position The Workshops, Incorporated - Component Unit December 31, 2016

Assets	
Cash and Cash Equivalents	\$ 255,021
Accounts Receivable	646,179
Inventories	19,943
Investments	777,038
Prepaid Expenses	27,332
Property and Equipment:	
Operational Equipment	678,200
Administrative Office Equipment	130,412
Administrative Software	85,756
Administrative Office Furniture	17,513
Building Improvements	 46,941
	 958,822
Accumulated Depreciation	 (795,988)
	162,834
Total Assets	\$ 1,888,347
Liabilities and Net Position	
Liabilities	
Accounts Payable	\$ 26,952
Accrued Expenses:	,
Wages	70,681
Payroll Taxes	30,520
Workers' Compensation	2,100
Sales Tax	2,319
Custodial Accounts	10,170
Total Liabilities	142,742
Unrestricted Net Position	1,744,269
Temporarily Restricted Net Position	 1,336
Total Net Position	 1,745,605
Total Liabilities and Net Position	\$ 1,888,347

Statement of Activities The Workshops, Incorporated - Component Unit December 31, 2016

Changes in Net Position Revenues	
Sales and Services	\$ 2,967,382
Investment Income	19,691
Medicaid Revenue	89,888
Gain on Investments Reported at Fair Value	16,996
In-Kind Contributions	3,118,118
Other	89,085
Total Revenues	6,301,160
Expenses	
Program Services:	
Rehabilitation and Training	5,353,410
Supporting Services:	
General and Administration	622,623
Total Expenses	5,976,033
Change in Net Position	325,127
Net Position at Beginning of Year	 1,420,478
Net Position End of Year	\$ 1,745,605

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

### NOTE 1. THE COUNTY AND REPORTING ENTITY

Stark County (County) is a political subdivision of the State of Ohio. The County was formed by an act of the Ohio General Assembly in 1808. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer. In addition, there are seven other elected administrative officials, each of whom is independent as set forth in Ohio law. These officials are the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, and Treasurer. Also elected, to oversee the district's justice system, are five Common Pleas Court Judges, three Domestic Relations Court Judges, and one Probate Court Judge.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this includes the Department of Job and Family Services, the Children's Services Board, the Board of Developmental Disabilities, the Board of Mental Health and Recovery Services, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

The following potential component units are not part of the County's reporting entity and are excluded from the accompanying financial statements. All are legally separate from the County. None are fiscally dependent on the County. The County is not financially responsible for any of these entities:

Stark Metropolitan Housing Authority Stark County Educational Service Center Stark Development Board

**Discretely Presented Component Units** The component unit column in the basic financial statements identifies the financial data of the County's component units: the Stark County Port Authority and the Stark County Land Reutilization Corporation. Another component unit of the County is the Workshops, Incorporated, and stand alone statements are used to present its financial data. These organizations are presented in Notes 25, 26 and 27 to the basic financial statements. They are reported separately to emphasize that they are legally separate from the County. The Stark County Transportation Improvement District ("District") was developed in 1997. The District also qualifies as a discretely presented component unit, however has not been presented in the financial statements or note disclosures as it is considered immaterial.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

> *The Workshops, Incorporated (Workshop)* - The Workshop is a legally separate non-governmental, notfor-profit organization, served by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Stark County Board of Developmental Disabilities, provides a comprehensive program of services, including employment for developmentally disabled citizens. The Stark County Board of DD provides the Workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, various financial reporting, and other funds as necessary for the operation of the Workshop. The Workshop is fiscally dependent on the County. Also, the nature and significance of the relationship between the Workshop and County is such that exclusion of the Workshop within the financial statements would cause the statements to be misleading or incomplete. Based on these two criteria the Workshop is reflected as a component unit of the County. Separately issued financial statements can be obtained from The Workshops Incorporated, 2950 Whipple Avenue, NW, Canton, Ohio 44708.

> *The Stark County Port Authority (Authority)* - The Authority promotes economic development within the County. Its board is appointed by the County Commissioners, whom also can remove appointed members at will. The Authority is fiscally dependent on the County. Based on this relationship, the Authority is a component unit of the County. Separately issued financial statements can be obtained from the Stark County Port Authority, 116 Cleveland Ave. NW, Suite 600, Canton, Ohio 44702.

*The Stark County Land Reutilization Corporation (Land Bank)* - The Land Bank is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Land Bank under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Land Bank is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout the County. The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Land Bank, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Land Bank has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Board of Directors is primarily made up of elected officials of the County. Separately issued financial statements can be obtained from the Land Bank by contacting Alexander Zumbar, Stark County Treasurer, 110 Central Plaza South, Canton, Ohio 44702.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The County is associated with certain organizations which are defined as joint ventures, jointly governed organizations, or related organizations. These organizations are presented in Notes 20, 21 and 22 to the basic financial statements. These organizations are:

Multi-County Juvenile Attention System Stark Council of Governments Stark County Regional Planning Commission Stark-Tuscarawas-Wayne Joint Solid Waste Management District Community Improvement Corporation of Stark County Akron-Canton Regional Airport Stark County Tax Incentive Review Council Northeast Ohio Trade and Economic Consortium Northeast Ohio Four County Regional Planning and Development Organization Stark Area Regional Transit Authority Northeast Ohio Network Stark Regional Community Corrections Center Stark County Public Library Stark County Park District

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as agency funds within the basic financial statements:

Stark Council of Governments Stark County District Board of Health Stark County Regional Planning Commission Multi-County Juvenile Attention System Stark County Park District Stark Soil and Water Conservation District Stark Regional Community Corrections Center

Information in the following notes to the basic financial statements relates in general to the primary government. Information related to the operation of the component units is specifically identified.

### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** The Statement of Net Position and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds and other internal activities within "activity" types, are eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation of the government-wide financial statements. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Net position should be reported as restricted when constraints placed on its net position use is either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for special programs result from special revenue funds and the restrictions on their use, along with a restriction in the general fund on unclaimed monies.

**Fund Financial Statements** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The Internal Service Fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental Funds</u> Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

*General* - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Board of Developmental Disabilities -** The Board of Developmental Disabilities Fund accounts for the operations of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources are a County-wide property tax levy and Federal and State grants.

*Mental Health* - The Mental Health Fund accounts for a County-wide property tax levy and Federal and State grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

*Children's Services* - The Children's Services Fund accounts for a County-wide property tax levy, Federal and State grants, support collections, Veteran's Administration and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

**Public Assistance** - The Public Assistance Fund accounts for various Federal and State grants used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

*Justice System Sales Tax* - The Justice System Sales Tax Fund accounts for revenue from the sales and use tax to be used strictly for criminal justice expenditures.

The other governmental funds of the County account for grants and other resources to which the County is bound to observe constraints imposed upon the use of the resources.

<u>Proprietary Funds</u> Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Enterprise Funds* - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. Other enterprise funds of the County account for operations that are financed and operated in a manner similar to private business enterprises. The County has presented the following major proprietary fund:

*Sewer* - The sewer fund accounts for sanitary sewer services provided to individuals and commercial users in the County. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County account for the water services provided to users within the County, along with charges to other entities, and the associated costs, for performing criminal background checks on individuals.

*Internal Service Funds* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds report on self-insurance programs which provide medical and liability benefits and worker's compensation to the employees of the County.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are, therefore, not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The private-purpose trust funds are for monies received in trust by: the Board of Developmental Disabilities and George C. Brissel Trust. The County's agency funds are mainly used for the collection and distribution of taxes, along with the County Park District, Health District, Multi-County Juvenile Attention System, and several other related entities described in Note 1.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### C. Measurement Focus

<u>Government-wide Financial Statements</u> The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

The private purpose trust funds are reported using the economic resources measurement focus.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting, while governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**<u>Revenues - Exchange and Non-exchange Transactions</u>** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6). Revenue from grants, entitlements and donations are recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 7), interest, federal and state grants and subsidies, state-levied, locally-shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

**Deferred Inflows of Resources and Deferred Outflows of Resources** In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, the statements of net position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the County, deferred inflows of resources include property taxes, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2016, but which were levied to finance 2017 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes delinquent property taxes, intergovernmental grants, special assessments and sales tax. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 11).

*Expenses/Expenditures* On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control has been established by the Commissioners at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year.

#### F. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity and Pooled Cash and Investments" on the financial statements.

During 2016, investments were limited to federal agency securities, manuscript bonds, money markets, a treasury note, bonds and STAR Ohio. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts are reported at cost.

During 2016, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

The County also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance with no term commitment on deposits.

Following Ohio statutes, the County has by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2016 amounted to \$1,638,369, which includes \$1,540,067 assigned from other County funds.

The County utilizes a financial institution to service bonded debt as principal and interest payments come due and to hold retainage. The balance in these accounts is presented on the financial statements as "Cash and Investments with Fiscal and Escrow Agents." The County has segregated bank accounts for monies held separate from the County treasury. These depository accounts are presented as "Cash and Investments in Segregated Accounts."

For presentation on financial statements, funds included within the Treasurer's cash management pool and investments with an original maturity of three months or less are presented on the financial statements as "Equity in Pooled Cash and Investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

#### G. Inventory

Inventory is valued at cost using the first-in, first-out method. Inventory is recorded as an expenditure/expense when consumed. Inventory consists of expendable supplies.

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2016, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which services are consumed.

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Improvements Other than Buildings	15 years	15 years
Buildings and Improvements	30 - 50 years	30 - 50 years
Furniture, Fixtures and Equipment	5 - 15 years	5 - 15 years
Sewer Rights	-	40 years
Infrastructure	30 - 50 years	30 - 50 years

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their aquisition values as of the date received. The County maintains a capitalization threshold of five thousand dollars with the exception of land, as land is listed regardless of cost, and a capitalization threshold of one hundred thousand dollars for infrastructure. The County's governmental infrastructure assets consist of roads and bridges. The County's business-type infrastructure assets consist of sanitary sewers and water lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

#### J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are reported as "due to/due from other funds." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### K. Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences* as explained by Interpretation No. 6 of the GASB, *Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements*. Vacation benefits are accrued as a liability, as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner, and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

Bonds, loans and capital leases are recognized as a liability when due, in the fund financial statements.

#### M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### N. Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints placed on the resources in the governmental funds. The classifications are as follows:

*Nonspendable* The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

*Committed* The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

*Assigned* Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the County Commissioners. The County Commissioners have by resolution authorized the Auditor to assign fund balance. The County Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **O.** Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues represent service charges for county sewer, county water, Sheriff webcheck, workers' compensation and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as nonoperating.

### Q. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction, or capital asset transfers from governmental activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

### **R.** Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2016.

### T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### U. Implementation of New Accounting Policies

For the year ended December 31, 2016, the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, GASB Statement No. 77, Tax Abatement Disclosures, GASB Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, and GASB Statement No. 79, Certain External Investment Pools and Pool Participants.* 

GASB Statement No. 72 clarifies the definition of fair value for financial reporting purposes, establishes general principles for measuring fair value, provides additional fair value application guidance, and enhances disclosures about fair value measurements. These changes were incorporated in the County's fiscal year 2016 note disclosures; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 73 establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68 as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also clarifies the application of certain provisions of GASB Statements 67 and 68. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the County.

GASB Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of this statement did not result in any change in the County's financial statements as the County does not have any material GASB Statement No. 77 tax abatements (total abatements for 2016 were \$297,983).

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multiple-employer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the County.

GASB Statement No. 79 establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement provides accounting and financial reporting guidance also establishes additional note disclosure requirements for governments that participate in those pools. The County participates in STAR Ohio which implemented GASB Statement No. 79 for fiscal year 2016. The County incorporated the corresponding GASB 79 guidance into their fiscal year 2016 financial statements; however, there was no effect on beginning net position/fund balance.

### NOTE 3. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) are presented in the basic financial statements for the General Fund and the Major Special Revenue Funds.

The major differences between the budget basis and the GAAP basis are:

- a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- c) Encumbrances are treated as expenditures for all funds (budget) rather than as a restricted, assigned or committed fund balance for governmental fund types (GAAP).
- d) Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

#### Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Adjustments necessary to convert the results of operations at the end of the year 2016 on the Budget basis to the GAAP basis are as follows:

	 General	Board of Developmental Disabilities		Developmental Mental				Public Assistance		Justice System Sales Tax	
GAAP Basis	\$ (446,275)	\$	1,056,929	\$	5,798,185	\$	2,162,788	\$	(3,320,255)	\$	(425,671)
Net Adjustment for Revenue Accruals Net Adjustment for Expenditure Accruals Funds Budgeted Elsewhere * Adjustment for Encumbrances	347,654 (935) (1,311,339) (4,239,298)		2,741,690 439,299 - (1,206,709)		(3,789,797) (527,982) - (7,752,516)		(201,793) (182,494) - (3,951,923)		7,898,471 (6,741,877) - (1,970,050)		(197,545) (692,708) - (973,625)
Budget Basis	\$ (5,650,193)	\$	3,031,209	\$	(6,272,110)	\$	(2,173,422)	\$	(4,133,711)	\$	(2,289,549)

\*As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes Real Estate Overpayment, Rotary Abstract Fee, Unclaimed Money, Building Inspection, Sheriff's Policing Rotary, Personal Tax Overpayment, Forfeiture of Subdivision Bond, Certificate of Title Administration and Recorder's Equipment funds.

### NOTE 4. FUND DEFICIT

At December 31, 2016, the Engineer's Construction capital projects fund had a deficit fund balance of \$185,446 as a result of adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

### NOTE 5. DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State Statute into three categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Interim monies can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States; Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 2. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent, be marked to market daily, and that the term of the agreement must not exceed 30 days.
- 3. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County.
- 4. Time certificates of deposit, savings or deposit accounts, including but not limited to passbook accounts.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institution.
- 6. The State Treasurer's investment pool (STAR Ohio) and STAR Plus.
- 7. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in section (1) or (2) or cash or both securities and cash, equal value for equal value.
- 8. High grade commercial paper in an amount not to exceed 5 percent of the County total average portfolio.
- 9. Banker's acceptances for a period not to exceed 270 days and in an amount not to exceed 10 percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

Safety of principal shall be the most important objective of the County's investment program. The investment of County money shall be conducted in a manner that seeks to ensure preservation of capital in the portfolio within the context of the following criteria:

<u>Credit Risk (default risk)</u> – Credit risk is the risk of loss due to the failure of a security issuer to pay principal or interest, or the failure of the issuer to make timely payments of principal or interest. Credit risk shall be minimized by (1) diversifying investments by the obligor, (2) ensuring that minimum quality ratings required by the County Depository Law exist prior to the purchase of commercial paper notes, bankers acceptances, no-load money market mutual funds and debt interests issued by foreign nations, (3) ensuring that certificates of deposit and savings or deposit accounts are collateralized as required by law, and (4) obtaining delivery to the Investing Authority or an appropriate custodian of securities purchased subject to a repurchase agreement.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

<u>Market risk (interest rate risk)</u> – The market value of securities in the portfolio will fluctuate as the general level of interest rates changes. The effect of changes in general interest rate levels shall be minimized by (1) maintaining adequate liquidity so that current obligations of the County may be met without selling securities prior to their maturity, and (2) diversification of investments as to maturity, obligor and type.

With the exception of direct obligations of the U.S. Treasury, direct obligations of U.S. federal agencies and instrumentalities, and interests in STAR Ohio, no more than 40 percent of the total portfolio shall be invested in a single type of security, and with the exception of U.S. Treasury obligations, and STAR Ohio, no more than 40 percent of the total portfolio shall be invested in securities of a single issuer; provided that the foregoing limits shall not apply to temporary balances maintained by the County in depository accounts with a financial institution that serves as a depository for public monies of the County to the extent that the deposits are insured or fully collateralized in accordance with the County Depository Law.

#### A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the government's deposits may not be returned. At year-end, the carrying amount of the County's deposits was \$25,580,828 and the bank balance was \$39,184,966 which includes \$191,359 invested in a STAR Plus account. Of the bank balance \$2,870,739 was covered by Federal depository insurance and \$36,314,227 was exposed to custodial credit risk. These balances were uninsured, but collateralized with securities held in single financial institution collateral pools in the name of the respective depository bank and pledged as a pool of collateral against all the public monies it holds. All County demand deposits were either insured or collateralized, in accordance with state law and the County's investment policy.

#### **B.** Investments

	Measurement				
Investment Type	Amount	Less Than 1	1-2	Over 3	Portfolio %
FHLB Notes	\$28,094,056	\$7,505,708	\$11,069,046	\$9,519,302	16.64%
FFCB Notes	21,187,142	4,201,950	10,992,265	5,992,927	12.55%
FHLM Notes	25,115,815	3,003,983	1,246,513	20,865,319	14.87%
FNMA Notes	39,902,862	3,000,106	8,059,138	28,843,618	23.63%
STAR Ohio	40,637,588	40,637,588	-	-	24.06%
Money Markets	10,452,698	10,452,698	-	-	6.19%
Treasury Note	2,280,828	1,144,385	-	1,136,443	1.35%
Bonds	1,200,000	700,000		500,000	0.71%
Total Investments	\$ 168,870,989	\$ 70,646,418	\$ 31,366,962	\$ 66,857,609	100.00%

As of December 31, 2016, the primary government had the following investments (based on quoted market prices) and maturities:

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the County's recurring fair value measurements as of December 31, 2016. As discussed further in Note 2, STAR Ohio is reported at its share price. All other investments of the County are valued using quoted market prices (Level 1 inputs).

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

**Interest Rate Risk** - The Ohio Revised Code and the Investment and Depository Policy of the County limit purchase of securities to those with a maturity of no more than five years from the date of purchase unless matched to specific obligations or debt of the County.

<u>Credit Risk</u> – To mitigate the risk of loss due to the failure of a security issuer to pay or make timely payments of principal or interest, the County's policy for reducing credit risk ensures that minimum credit quality ratings exist prior to the purchase of investments. The ORC limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations at the time of purchase. All federal agency notes had a rating of AAA from S&P Global Ratings and Aaa from Moody's. S&P Global Ratings has assigned STAR Ohio an AAAm money market rating. The County had investments in five other money market accounts at year-end, each rated AAAm by Standard & Poor's. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2016, is 52 days and carries a rating of AAAm by Standard and Poor's.

<u>Concentration of Credit Risk</u> – The County's investment policy provides for diversification to avoid undue concentration in securities of one type or securities of one financial institution. This restriction does not apply to obligations guaranteed by the U.S. Government. Refer to the previous table for diversification.

<u>Custodial Credit Risk</u> - For an investment, the custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. To lessen custodial risk, it is the County's policy to purchase its investments only through an approved broker/dealer or institution. No more than 40 percent of the total portfolio can be invested in the securities of a single issuer. Further, payment for investments is made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee.

### NOTE 6. PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2016 for real and public utility property taxes represents collections of the 2015 taxes.

2016 real property taxes were levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes which became a lien December 31, 2015, are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2016, was \$11.50 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2016 property tax receipts were based are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Real Property Public Utility Personal Property	\$ 6,765,180,760 422,157,620
Total Assessed Value	\$ 7,187,338,380

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the County. The County Auditor periodically remits to the County its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2016, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2016 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

### NOTE 7. SALES AND USE TAX

A .5 percent sales tax was passed in the November 2011 general election. The proceeds of the tax were credited to the Justice System Sales Tax Fund. Sales and use taxes revenue recognized in 2016 totaled \$33,528,718 including monies attributable to state motor vehicle licensing sales. \$29,382,665 of this total was attributable to the County sales and use tax.

### NOTE 8. RECEIVABLES

Receivables at December 31, 2016 consisted of taxes, accounts (billings for user charged services including unbilled utility services), special assessments, interfund, loans and intergovernmental receivables arising from grants, entitlements, and shared revenues. Receivables are considered collectible in full. Utility accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

### NOTE 9. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. These risks are covered by commercial insurance policies purchased from independent third parties. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

The County has elected to provide medical benefits through a self-insured program. Maintenance of these benefits is accounted for in the Self Insurance internal service fund. An excess coverage insurance (stop loss) policy covers annual claims in excess of \$200,000 per individual and \$23,544,121 for the County as a whole. Incurred but unreported claims of \$2,048,303 as of December 31, 2016 were accrued as a liability.

The County participated in the State Workers' Compensation prospective rating plan during 2016. This plan involves the payment of a minimum premium for administrative services and stop-loss coverage plus the actual claim costs for employees injured. Incurred but not reported claims of \$1,651,431 have been accrued as a liability at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The total claims liability of \$3,699,734 reported in the internal service funds at December 31, 2016, is based on the requirements of GASB Statement No. 10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimates were not affected by incremental claims adjustment expenses and do not include other allocated or unallocated claims adjustment expenses.

Changes in the funds' claims liability amounts for 2015 and 2016 were:

Balance at			
Beginning	Current Year	Claim	Balance at
of Year	Claims	Payments	End of Year
\$ 5,396,850	\$ 18,939,508	\$ 19,662,548	\$ 4,673,810
4,673,810	18,954,106	19,928,182	3,699,734
	Beginning of Year \$ 5,396,850	BeginningCurrent Yearof YearClaims\$ 5,396,850\$ 18,939,508	BeginningCurrent YearClaimof YearClaimsPayments\$ 5,396,850\$ 18,939,508\$ 19,662,548

### NOTE 10. CAPITAL ASSETS

Capital Asset activity for the year ending December 31, 2016 was as follows:

	 Balance 1/1/2016		Additions	 Deletions	 Balance 12/31/2016
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 16,398,630	\$	145,367	\$ (25,600)	\$ 16,518,397
Construction in progress	 12,131,318	_	16,175,023	 (12,748,827)	 15,557,514
Total capital assets not being depreciated	 28,529,948		16,320,390	 (12,774,427)	 32,075,911
Other capital assets:					
Buildings and improvements	86,961,997		8,834,700	(2,455,071)	93,341,626
Improvements other than buildings	2,839,294		8,900	(4,000)	2,844,194
Furniture, fixtures and equipment	41,009,330		1,940,628	(1,400,619)	41,549,339
Infrastructure	 206,563,917		7,465,093	 (1,548,150)	 212,480,860
Total other capital assets	 337,374,538		18,249,321	 (5,407,840)	 350,216,019
Accumulated depreciation:					
Buildings and improvements	(51,514,166)		(2,586,995)	1,590,863	(52,510,298)
Improvements other than buildings	(1,716,888)		(111,901)	4,000	(1,824,789)
Furniture, fixtures and equipment	(30,948,223)		(2,525,584)	1,394,692	(32,079,115)
Infrastructure	 (91,506,257)		(8,283,629)	 928,747	 (98,861,139)
Total accumulated depreciation	 (175,685,534)		(13,508,109)	 3,918,302	 (185,275,341)
Other capital assets, net	 161,689,004		4,741,212	 (1,489,538)	 164,940,678
Governmental activities capital assets, net	\$ 190,218,952	\$	21,061,602	\$ (14,263,965)	\$ 197,016,589

# **STARK COUNTY, OHIO** *Notes to the Basic Financial Statements*

For the Year Ended December 31, 2016

Depreciation expense was charged to functions as follows:

Governmental Activities:	
Legislative and Executive	\$ 832,855
Judicial	195,913
Public Safety	1,703,965
Public Works	9,513,862
Health	961,061
Human Services	 300,453
Total Depreciation Expense	\$ 13,508,109

Sewer	\$ 5,064,365
Other	 194,254
Total Depreciation Expense	\$ 5,258,619

Capital Asset activity for the year ending December 31, 2016 continued:

	Balance 1/1/2016		Additions		 Deletions	 Balance 12/31/2016
Business-type activities:						
Capital assets not being depreciated:						
Land	\$	580,327	\$	-	\$ -	\$ 580,327
Construction in progress		2,378,733		2,110,963	 (2,046,601)	 2,443,095
Total capital assets not being depreciated		2,959,060		2,110,963	 (2,046,601)	 3,023,422
Other capital assets:						
Buildings and improvements		8,349,430		-	-	8,349,430
Improvements other than buildings		1,266,813		-	-	1,266,813
Furniture, fixtures and equipment		5,904,986		413,804	(132,290)	6,186,500
Sewer Rights		29,955,988		-	-	29,955,988
Infrastructure		194,055,245		2,600,319	 (699,922)	 195,955,642
Total other capital assets		239,532,462		3,014,123	 (832,212)	 241,714,373
Accumulated depreciation:						
Buildings and improvements		(4,530,297)		(166,512)	-	(4,696,809)
Improvements other than buildings		(1,041,788)		(81,381)	-	(1,123,169)
Furniture, fixtures and equipment		(4,771,965)		(425,067)	131,017	(5,066,015)
Sewer Rights		(7,919,003)		(748,900)	-	(8,667,903)
Infrastructure		(83,025,135)		(3,836,756)	 469,775	 (86,392,116)
Total accumulated depreciation		(101,288,188)		(5,258,616)	 600,792	 (105,946,012)
Other capital assets, net		138,244,274		(2,244,493)	 (231,420)	 135,768,361
Business-type activities capital assets, net	\$	141,203,334	\$	(133,530)	\$ (2,278,021)	\$ 138,791,783

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

### NOTE 11. DEFINED BENEFIT PENSION PLANS

### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual basis of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multipleemployer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit
	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%
for service years in excess of 25	for service years in excess of 25	for service years in excess of 25

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local		Public Safety		Law Enforcement	
2016 Statutory Maximum Contribution Rates		_				
Employer	14.00 %	6	18.10	%	18.10 %	
Employee	10.00 %	6	*		**	
2016 Actual Contribution Rates						
Employer:						
Pension	12.00 %	6	16.10	%	16.10 %	
Post-employment Health Care Benefits	2.00		2.00		2.00	
Total Employer	14.00 %	⁄0	18.10	%	18.10 %	
Employee	10.00 %	6	12.00	%	13.00 %	

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$11,551,941 for 2016. Of this amount, \$950,419 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The County participates in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and was increased one percent each year until it reached 14 percent on July 1, 2016. Plan members were required to contribute 13 percent of their covered salary for the period from January 1, 2016 through June 30, 2016 and 14 percent of their covered salary for the period from July 1, 2016 through December 31, 2016. The County was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2016 contribution rates were equal to the statutory maximum rates.

The County's contractually required contribution to STRS was \$457,126 for 2016. Of this amount \$21,292 is reported as an intergovernmental payable.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. STRS net pension liability was measured as of June 30, 2016, and total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

		OPERS					
	T	raditional Plan	STRS		Total		
Proportionate Share of the Net							
Pension Liability	\$	113,221,249	\$	10,340,895	\$	123,562,144	
Proportion of the Net Pension Liability		0.65365478%		0.03089323%			
Pension Expense	\$	15,389,962	\$	1,234,263	\$	16,624,225	

At December 31, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS			
	Traditional Plan		 STRS		Total
Deferred Outflows of Resources					
Net Difference between Projected and Actual					
Earnings on Pension Plan Investments	\$	33,279,974	\$ 858,573	\$	34,138,547
Differences between Expected and					
Actual Experience		0	417,823		417,823
Changes in Proportionate Share County Contributions Subsequent		0	138,092		138,092
to the Measurement Date		11,551,941	230,466		11,782,407
Total Deferred Outflows of Resources	\$	44,831,915	\$ 1,644,954	\$	<b>4</b> 6, <b>4</b> 76,869
<b>Deferred Inflows of Resources</b> Differences between Expected and					
Actual Experience	\$	2,187,652	\$ 0	\$	2,187,652
Changes in Proportionate Share		2,164,816	0		2,164,816
Total Deferred Inflows of Resources	\$	4,352,468	\$ 0	\$	4,352,468

\$11,782,407 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

		OPERS		
Year Ending December 31:	Tra	ditional Plan	STRS	 Total
2017	\$	6,279,796	\$ 248,122	\$ 6,527,918
2018		6,811,938	248,126	7,060,064
2019		8,304,508	577,580	8,882,088
2020		7,531,264	 340,660	 7,871,924
	\$	28,927,506	\$ 1,414,488	\$ 30,341,994

#### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Information	<b>Traditional Pension Plan</b>
Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 percent to 10.05 percent, including wage inflation at 3.75 percent
COLA or Ad Hoc COLA	3.00 percent, simple
Investment Rate of Return	8.00 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.40 percent for 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

		Weighted Average Long-Term
	Target	Expected Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	20.70	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	18.30	7.40
Other Investments	18.00	4.59
Total	100.00 %	5.27 %

**Discount Rate** The discount rate used to measure the total pension liability was eight percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of eight percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (seven percent) or one-percentage-point higher (nine percent) than the current rate:

				Current		
	1	% Decrease	Ε	Discount Rate	1	% Increase
	(7.00%)		(8.00%)		(9.00%)	
County's proportionate share of the net pension liability	\$	180,389,111	\$	113,221,249	\$	56,567,285

#### Changes between Measurement Date and Report Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8.0 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the County's net pension liability is expected to be significant.

#### Actuarial Assumptions - STRS

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increase	2.75 percent at 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments	2 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year, for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The ten year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
	100.00 %	

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

*Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

				Current		
	10	% Decrease	D	iscount Rate	1	% Increase
		(6.75%)		(7.75%)		(8.75%)
County's proportionate share of the net pension liability	\$	13,742,210	\$	10,340,895	\$	7,471,686

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

### NOTE 12. POSTEMPLOYMENT BENEFITS

#### A. Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2015 CAFR details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, State and Local employers contributed at a rate of 14.0 percent of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016 as recommended by OPERS' actuary. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2016 was 4.0 percent.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2016, 2015, and 2014 were \$1,876,579, \$1,640,951 and \$1,956,030, respectively. For 2016, 92 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2015 and 2014.

#### B. State Teachers Retirement System

Plan Description – The County participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <u>www.strsoh.org</u> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2016, STRS did not allocate any employer contributions to post-employment health care. The County's contributions for health care for the years ended December 31, 2016, 2015, and 2014 were \$0, \$0, and \$29,328, respectively. The full amount has been contributed for all years.

### NOTE 13. COMPENSATED ABSENCES

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. The Ohio Revised Code states up to three years of vacation leave may be accumulated. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. The Revised Code also states, the County employees become eligible to receive one-fourth of their accumulated unpaid sick leave time upon retirement after a minimum of ten years of service. However, the Revised Code authorizes the board of commissioners to set modification to these rights for any agencies or departments under their control. By order of any appointing authority of a county office, department, commission or board that is not under the Board of Commissioners control may set modification of said rights. As of December 31, 2016, the liability for unpaid compensated absences was \$10,613,220 for the entire County.

### NOTE 14. COMMITMENTS

### A. Contractual Commitments

The County had various contractual commitments outstanding at December 31, 2016. The majority of these contracts were for building renovations and road and bridge repair. Significant commitments amounted to \$3,630,102 for special revenue funds, \$357,697 for the capital projects funds and \$358,981 for the enterprise funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### **B.** Other Commitments

The County utilized encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

Fund	 Amount
General	\$ 3,619,515
Board of Developmental Disabilities	768,833
Mental Health	7,509,301
Children's Services	3,411,613
Public Assistance	1,669,964
Justice System Sales Tax	746,023
Other Governmental	5,603,033
	\$ 23,328,282

### NOTE 15. INTERFUND TRANSACTIONS

#### A. Interfund Transfers

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. During 2016, the general fund transferred \$3,500,000 to the permanent improvement fund.

#### **B.** Interfund Balances

Interfund balances for the year ended December 31, 2016, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year.

	Interfund Receivable		
	Other Governmental		
Interfund Payable			
Sewer Fund	\$	12,657	
Other Governmental Funds		77,856	
Total	\$	90,513	

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

### NOTE 16. LONG-TERM DEBT

Changes in the County's long-term obligations during 2016 were as follows:

GOVERNMENTAL ACTIVITIES:	Outstanding 1/1/2016	Additions	Reductions	Outstanding 12/31/2016	Due Within One Year	
SPECIAL ASSESSMENT BONDS:						
1997 - \$212,473 - 5.60% Sewer Project 500	\$ 21,247	\$ -	\$ (10,624)	\$ 10,623	\$ 10,623	
1998 - \$28,903 - 5.25%	<i>v</i> <u> </u>	Ŷ	¢ (10,027)	¢ 10,020	¢ 10,020	
Sewer Project 512	4,335	-	(1,445)	2,890	1,445	
2004 - \$3,488,264 - 2.00-5.25%						
Various Sewer & Water Projects	1,805,596	-	(187,827)	1,617,769	197,688	
2010 - \$1,931,533 - 2.00-4.75%						
Various Sewer Projects	1,355,656	-	(122,462)	1,233,194	79,420	
2010 - \$646,539 - 2.00-4.75%	100 (00			101.070		
Various Water Projects	122,433		(21,365)	101,068	7,589	
TOTAL SPECIAL ASSESSMENT BONDS	3,309,267		(343,723)	2,965,544	296,765	
OPWC LOANS:						
2007 - \$250,200 - 0%						
Atwater Avenue Bridge	162,630	-	(12,510)	150,120	12,510	
2008 - \$798,630 - 0%						
Portage Street & Lutz Avenue	499,142	-	(39,932)	459,210	39,931	
2009 - \$733,800 - 0%						
Project #CS03K	587,040	-	(24,460)	562,580	24,460	
2009 - \$881,249 - 0%						
Walnut Avenue Bridge	719,686	-	(29,375)	690,311	29,375	
2009 - \$433.262 - 0%	252.021		(14,442)	220.200	14.442	
Third Street NW, Bridge 2009 - \$291,190 - 0%	353,831	-	(14,442)	339,389	14,442	
Various Road Resurfacing	139,641	_	(13,964)	125,677	13,964	
2012 - \$550,000 - 0%	157,041		(13,707)	125,077	15,707	
Battlesburg St. Bridge	402,929	-	(14,391)	388,538	14,390	
2014 - \$600,000 - 0%						
Baum St. Bridge	590,000		(20,000)	570,000	20,000	
TOTAL OPWC LOANS	3,454,899		(169,074)	3,285,825	169,072	
CAPITAL LEASES	386,165	-	(91,818)	294,347	94,897	
NET PENSION LIABILITY - OPERS and STRS	86,360,332	32,119,085	-	118,479,417	-	
CLAIMS	4,673,810	18,954,106	(19,928,182)	3,699,734	2,193,145	
COMPENSATED ABSENCES	9,783,873	6,564,464	(6,318,469)	10,029,868	6,231,243	
TOTAL GOVERNMENTAL ACTIVITIES	\$ 107,968,346	\$ 57,637,655	\$ (26,851,266)	\$ 138,754,735	\$ 8,985,122	

**STARK COUNTY, OHIO** Notes to the Basic Financial Statements For the Year Ended December 31, 2016

	Outstanding 1/1/2016	Additions	Reductions	Outstanding 12/31/2016	Due Within One Year
BUSINESS TYPE ACTIVITIES					
GENERAL OBLIGATION BONDS:					
2004 - \$1,586,736 - 2.00 - 5.25%					
Sewer Project 517	\$ 874,404	\$ -	\$ (77,173)	\$ 797,231	\$ 82,312
2003 - \$13,490,703 - 2.00 - 5.25%					
Sewer System Refunding					
Bonds, Series 2003	2,360,000	-	(1,165,000)	1,195,000	1,195,000
2010 - \$6,356,928 - 2.00-4.75%					
Sewer Refunding	4,256,909	-	(451,171)	3,805,738	212,990
2010 - \$450,000 - 2.00-4.75%					
Water Refunding	80,000		(80,000)		
TOTAL GENERAL OBLIGATION BONDS	7,571,313	-	(1,773,344)	5,797,969	1,490,302
OPWC LOANS:					
2013 - \$404,250 - 0%					
Sewer Project #566	271,217	-	(33,902)	237,315	33,902
1992 - \$289,500 - 0%					
Sewer Project #525 Repairs & Replacement 1998 - \$777,040 - 0%	99,857	-	(19,972)	79,885	19,971
Sewer Project #501	77,704	-	(38,852)	38,852	38,852
2014 - \$82,881 - 0%					
Sewer Project #549	66,305	-	(8,288)	58,017	8,288
2015 - \$440,135 - 0%					
Sewer Project #567	146,897	293,239	(22,007)	418,129	44,014
TOTAL OPWC LOANS	661,980	293,239	(123,021)	832,198	145,027
OWDA LOANS:					
1996 - \$2,924,222					
Sewer Project #475 4.52%	224,385	-	(224,385)	-	-
1997 - \$2,800,421					
Sewer Project #449 4.12%	494,855	-	(191,909)	302,946	199,897
1998 - \$5,461,604					
Sewer Project #493 3.50%	1,414,415	-	(335,412)	1,079,003	347,254
1998 - \$1,525,683					
Sewer Project #504 3.91%	365,008	-	(99,229)	265,779	103,146
2001-\$4,691,450					
Nimishillen 5.27%	2,410,538	-	(215,575)	2,194,963	227,084
2010 - \$403,712					
Sewer Project #561 - 3.25%	176,038	-	(36,943)	139,095	38,153
2010 - \$226,911 Sewer Project #525-C3 - 3.25%	69,305	-	(14,544)	54,761	15,021
TOTAL OWDA LOANS	5,154,544		(1,117,997)	4,036,547	930,555
	5,157,544		(1,11/,99/)	7,030,347	,50,555

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

INTERGOVERNMENTAL LOANS:

2005 - \$21,250,000 Sewer Rights - Massillon City - 1.26%	9,635,209	-	(1,080,893)	8,554,316	1,094,555
2000 - \$32,377 Sewer Rights - Canton City #P506 - 2190 - 2.81% 2000 - \$4,469.861	195,896	-	(46,943)	148,953	48,272
Sewer Rights - Canton City #P506 - 2717 - 2.64% 2000 - \$114,760	1,183,008	-	(284,221)	898,787	291,773
Sewer Rights - Canton City #P506 - 3290 - 3.16% 2012 - \$1,380,759	30,733	-	(7,326)	23,407	7,559
Sewer Rights - Canton City #P573 - 5736 - 3.2% 1996 - \$625,000	854,604	-	-	854,604	-
Sewer Rights - Summit #Q908 2015 - \$32,125	462,959	-	(47,992)	414,967	53,859
Sewer Rights - Tuscarwas #6429	26,024	-		26,024	
TOTAL INTERGOVERNMENTAL LOANS	12,388,433		(1,467,375)	10,921,058	1,496,018
NET PENSION LIABILITY - OPERS COMPENSATED ABSENCES	3,659,509 636,528	1,423,218 250,380	- (303,556)	5,082,727 583,352	- 121,583
TOTAL BUSINESS-TYPE ACTIVITIES	\$ 30,072,307	\$ 1,966,837	\$ (4,785,293)	\$ 27,253,851	\$ 4,183,485

Enterprise general obligation bonds will be paid from user charges. The Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the water and sewer system, with the exception of the OWDA loan related to the Nimishillen project, which will be paid from special assessments from property owners. Claims are paid from the self-insurance and workers' compensation internal service funds. For more information on claims, see Note 9. Compensated absences will be paid from the fund from which the employees' salaries are paid, primarily the general, board of developmental disabilities and the public assistance funds, which is the same as in prior years. The County pays obligations related to employee compensation from the fund benefitting from their service, see Note 11.

During 2012, the County was awarded a loan from OPWC in the amount of \$550,000 for the Battlesburg St. bridge project. At December 31, 2016, the County had only received proceeds of \$431,709.

The County's voted legal debt margin was \$178,183,460 with an unvoted debt margin of \$71,873,384 at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The following is a summary of the County's future annual principal and interest requirements to retire special assessment bonds and OPWC loans.

E:1		opwc Learne		
Fiscal	· · · ·	essment Bonds	OPWC Loans Principal	
Year	Principal	Interest		
2017	\$ 296,765	\$ 132,509	\$ 169,072	
2018	299,131	118,850	169,073	
2019	311,747	104,714	169,073	
2020	326,954	89,506	169,073	
2021	313,405	75,564	169,073	
2022-2026	1,113,879	194,796	831,401	
2027-2031	303,663	30,288	598,255	
2032-2036	-	-	513,336	
2037-2041	-	-	398,688	
2042-2045			98,781	
Totals	\$ 2,965,544	\$ 746,227	\$ 3,285,825	

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OWDA and OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OWDA will capitalize administrative costs and construction interest and then add them to the total amount of the final loan.

In 1995, Stark County entered into a contractual agreement with the City of Canton for the improvement and future maintenance of a wastewater treatment plant that is in Stark County and that Stark County residents are able to tap into. The project was financed by the three OWDA loans issued in 2002 by the City of Canton. The original loan was followed by two supplemental loans to cover change order costs beyond the original loan amount. All proceeds were received by the City of Canton and the City of Canton. The total amount collectively owed to the City of Canton as of December 31, 2016 is \$1,071,147. This amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rates of the obligation are 2.64, 2.81 and 3.16 percent, respectively. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Canton.

In 2001, Stark County entered into a contractual agreement with the City of Massillon for the expansion and improvement of existing facilities and processes of a wastewater treatment plant that is in Stark County and that Stark County residents are able to tap into. The project was financed mainly by OWDA debt issued in 2005 by the City of Massillon. All proceeds were received by the City of Massillon and the City of Massillon is responsible for the debt retirement and maintenance. The plant is a capital asset of the City of Massillon. The total amount owed to the City of Massillon is \$8,554,316 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 1.26 percent. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Massillon.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

In 1996 and 2004, Stark County entered into contractual agreements with Summit County for the improvement of the Upper Tuscarawas Wastewater Treatment Plant through upgrades and equipment additions. Stark County residents are able to tap into this facility. The improvements will be financed through General Obligation bonds, OWDA debt and OPWC debt issued in 1996 and 2005 by Summit County. All proceeds were received by Summit County and Summit County is responsible for the debt retirement and maintenance. The plant is a capital asset of Summit County. The total amount owed to Summit County is \$414,967 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rates of the obligations vary. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to Summit County.

In 2010, Stark County entered into an agreement with the City of Canton for the engineering constructability review of the Water Reclamation Facility. The project was financed by an OWDA design loan issued by the City of Canton in 2012. All proceeds were received by the City of Canton and the City of Canton is responsible for the debt retirement and maintenance. The facility will be a capital asset of the City of Canton. The total amount owed to the City of Canton was \$854,604 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 3.20 percent. In 2014, this long-term liability became part of the \$41.7 million obligation to the City of Canton discussed in the following paragraph. An amount has been recorded as sewer rights in the Stark County sewer enterprise fund capital assets. These amounts will be amortized over the useful life of the asset to the City of Canton. There is no amortization schedule available at this time. Therefore, it has not been included in the amortization schedule below.

In 2013, Stark County entered into a contractual agreement with the City of Canton for the construction of the Water Reclamation Facility that is in Stark County and that Stark County residents will be able to tap into. The total project is estimated to cost \$88.6 million, with Stark County's portion estimated to be \$41.7 million. The project was financed by two OWDA loans issued by the City of Canton. The first loan was issued in August 2013 for the acquisition of membrane separators and associated components. In early 2014, the City issued another OWDA loan for the construction, engineering assistance during construction, and the unpaid balance of the design loan (see preceding paragraph). All proceeds will be received by the City of Canton and the City of Canton. As of December 31, 2016, the City of Canton had received proceeds in the amount of \$30,317,619 from these two loans. Once these loan proceeds are received, Stark County's portion will be recorded on Stark County's books as a long-term liability in the sewer fund. The annual interest rate of the obligation is 3.39 and 3.38 percent, respectively.

During 2010, the County issued bonds of \$9,385,000 for the purpose of refunding three previous bond issuances and paying off bond anticipation notes of \$6,710,000. At the time of the refunding, the three bonds had outstanding balances of \$855,000, \$1,475,000 and \$445,000, net of \$100,000 that the County paid as part of the issuance agreement. At the date of refunding, \$2,798,602 (including premium and after underwriting fees) was deposited in a refunding escrow fund to provide all future payments on the refunded bonds. As of December 31, 2016, the final defeased bonds have been called. The refunding bonds were issued with a premium of \$70,743 and had issuance costs of \$143,350. Due to the immaterial nature of the net effect of the premium and costs in relation to the issuance, both items will not be amortized over the life of the bond. The issuance resulted in a difference between the cash flow required to service the old debt and the cash flows required to service the new debt of \$536,329. The issuance resulted in an economic gain of \$477,505.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

In 2015, Stark County entered into an agreement with Tuscarawas County for the engineering planning for the Tuscarawas County Sandyville wastewater treatment plant improvement project. The project was financed by an OWDA design loan issued by Tuscarawas County. All proceeds were received by Tuscarawas County and Tuscarawas County is responsible for the debt retirement and maintenance. The facility will be a capital asset of Tuscarawas County. The total amount owed to Tuscarawas County was \$26,024 as of December 31, 2016. The amount has been recorded on Stark County's books as a long-term liability in the sewer enterprise fund. The annual interest rate of the obligation is 2.57 percent. These amounts will be amortized over the useful life of the asset to Tuscarawas County. There is no amortization schedule available at this time. Therefore, it has not been included in the amortization schedule below.

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds, OWDA Loans, OPWC Loans and Intergovernmental Loans.

						Bus	iness	-Type Activi	ities						
Fiscal		General Oblig	bligation Bonds			Bonds OWDA Loans OPW				VC Loans	Intergovernmental Loans				
Year	1	Principal		Interest	I	Principal		Interest	Р	rincipal	Princip		Principal In		Interest
2017	\$	1,490,302	\$	261,748	\$	930,555	\$	135,576	\$	145,027	\$	1,496,018	\$	174,942	
2018		297,314		188,299		863,907		105,074		106,176		1,525,980		151,509	
2019		313,253		176,372		736,347		77,786		106,176		1,541,120		113,890	
2020		333,046		162,704		294,488		56,884		106,176		1,181,049		75,975	
2021		341,595		149,009		279,611		45,690		86,204		1,197,919		59,163	
2022-2026		1,696,120		527,930		931,639		66,627		282,439		3,098,344		73,391	
2027-2030		1,326,339		161,375		-		-		-		-		-	
Totals	\$	5,797,969	\$	1,627,437	\$	4,036,547	\$	487,637	\$	832,198	\$	10,040,430	\$	648,870	

<u>Industrial Development Revenue Bonds</u> In December 1998, the County defeased \$5.38 million in General Obligation Bonds with various interest rates. The County used cash assets of \$5.73 million to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1990 Series bonds. As a result, the 1990 Series bonds are considered to be defeased and the liability for those bonds has been removed from the County's financial statements. As of December 31, 2012, the bonds have been repaid and are considered to be defeased. The aggregate principal amount payable for the eight series issued after July 1, 1995, was \$23.865 million. The aggregate principal amount payable for the fifteen series issued prior to July 1, 1995, could not be determined; however, their original issue amounts totaled \$116.310 million. The County is not obligated in any way to pay debt charges on the bonds from any of its funds, and therefore they have been excluded entirely from the County's debt presentation. There has not been and is not any condition of default under the bonds or the related financing documents.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### NOTE 17. CAPITAL LEASES

In 2015, the County entered into a capitalized lease for networking hardware and software. The leases meet the criteria of a capital lease and have been recorded as capital assets on the government-wide statements. Capital lease payments have been reclassified on a modified basis and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as health for the board of developmental disabilities expenditures on the budgetary statements.

Capital assets acquired by lease were initially capitalized in the amount of \$523,846 for governmental activities, which is equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation was \$209,538 as of December 31, 2016, leaving a current book value of \$314,308. Corresponding liabilities were recorded on the Statement of Net Position for governmental activities. Principal payments in 2016 totaled \$91,818 in the governmental funds.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2016:

Year	 vernmental ctivities
2017	\$ 104,769
2018	104,769
2019	104,769
Total Minimum Lease Payments	314,307
Less: Amount Representing Interest	 (19,960)
Present Value of Minimum Lease Payments	\$ 294,347

#### NOTE 18. TRANSACTIONS INVOLVING FUTURE REVENUES

GASB 48 requires certain disclosures regarding transactions involving future revenues. Stark County has pledged the proceeds from special assessments to repay \$3.0 million in bonds outstanding issued during the years 1997 through 2010 to finance various sewer and water projects. These special assessments are levied against benefiting property owners and are projected to produce 100 percent of the debt service requirements. In the event that a property owner would fail to pay the assessment, payment would be made by the County. For 2016, principal and interest paid totaled \$491,079. At December 31, 2016, the outstanding balance for the special assessment bonds was \$2,965,544 and payments were scheduled to be made through the year 2030.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### NOTE 19. FUND BALANCES

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

Nonspendable for:		General	Dev	Board of elopmental sabilities		Mental Health		nildren's ervices	A	Public Issistance	2	lustice System Iles Tax	Gov	Other vernmental Funds	 Total
Materials & Supplies Inventory	\$	109.647	\$	214.540	\$	9.980	\$	-	\$	208.483	\$	179,512	\$	981,234	\$ 1,703,396
Prepaid Items		334,465		219,279		39,403	÷	169,438		221,780		17,145		-	1,001,510
Unclaimed Monies		1,005,800		-		-		-		-		-		-	1,005,800
Total Nonspendable		1,449,912		433,819		49,383		169,438		430,263		196,657		981,234	 3,710,706
Restricted for:															
Debt Service		-		-		-		-		-		-		393,773	393,773
Capital Outlay		-		-		-		-		-		-		32,214	32,214
Road & Bridge Repair		-		-		-		-		-		-		3,691,227	3,691,227
Real Estate Assessment		-		-		-		-		-		-		4,129,900	4,129,900
Community Development		-		-		-		-		-		-		3,276,932	3,276,932
Public Safety*		-		-		-		-		-	12	2,554,974		9,830,701	22,385,675
Health and Human Services		-	4	0,748,347	14	4,844,632	14	4,104,362		2,827,264		-		519,326	73,043,931
Court Operations		-		-		-		-		-		-		3,828,990	3,828,990
Other Purposes		-		-		-		-		-		-		411,383	411,383
Total Restricted		-	4	0,748,347	1	4,844,632	14	4,104,362		2,827,264	Ľ	2,554,974	2	6,114,446	 111,194,025
Committed for:															
Capital Outlay		-		-		-		-		-		-		6,747,674	6,747,674
Building Inspections		1,350,301		-		-		-		-		-		-	1,350,301
Other Purposes		1,674,403		-		-		-		-		-		-	 1,674,403
Total Committed		3,024,704		-		-		-				-		6,747,674	 9,772,378
Assigned for:															
Legislative and Executive**	6	3,225,042		-		-		-		-		-		-	3,225,042
Judicial - Court Operations		348,671		-		-		-		-		-		-	348,671
Capital Outlay		-		-		-		-				-		6,775	 6,775
Total Assigned		3,573,713				-						-		6,775	 3,580,488
Unassigned		8,631,302				-		-				-		(185,446)	 8,445,856
Total Fund Balance	\$	16,679,631	\$ 4	1,182,166	\$ 1	4,894,015	\$ 1-	4,273,800	\$	3,257,527	\$ 1	2,751,631	\$ 3	3,664,683	\$ 136,703,453

\* This amount includes, most significantly, amounts restricted for the 911 system and various Sheriff programs including probation, house arrest and juvenile justice programs.

\*\* This amount includes, most significantly, amounts assigned for various Commissioners programs, auditor and data processing.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### NOTE 20. JOINT VENTURES

<u>Multi-County Juvenile Attention System (System)</u> The System is a statutorily created political subdivision of the State. It is a joint venture operated by Carroll, Columbiana, Holmes, Stark, Tuscarawas, and Wayne Counties for the purpose of providing training, treatment, and rehabilitation to delinquent, dependent, abused, or neglected children. The operation of the System is controlled by a joint board of commissioners consisting of three commissioners from each participating county. The board exercises total control over the operation of the System including budgeting, appropriation, contracting, and designating management. The System is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. The System's continued existence is dependent upon the County's participation; however, the County does not have an equity interest in it. In 2016, the County contributed \$4,063,726 to the System, which represents approximately 32 percent of their total receipts. Complete financial statements can be obtained from the Multi-County Juvenile Attention System, Canton, Ohio.

**Stark Council of Governments (Council)** The County participates in the Council which is a statutorily created political subdivision of the State for the purpose of providing a permanent forum for discussion and study of concerns of the county, cities, villages and townships for development of policies and programs for implementation by one or more of the local governing bodies. The Council is jointly governed among Stark County, municipalities, and townships. Of the 27 members, the County appoints three. Each member's control over the operation of the Council is limited to its representation on the Board. The Board exercises total authority over the operation of the Council is dependent on the County's continued participation; however, the County does not have an equity interest in the Council. The Council is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. The County contributed \$411,364 to the Council in 2016. Complete financial statements may be obtained from the Stark Council of Governments, Canton, Ohio.

**Stark County Regional Planning Commission (Commission)** The County participates in the Commission which is a statutorily created political subdivision of the State. The Commission is jointly governed among the County, municipalities, and townships. Of 48 members, the County appoints 12. Each member's control over the operation of the Commission is limited to its representation on the Board. The principal aim of the Commission is to provide comprehensive planning, both long and short range, dealing with the economic and physical environment of Stark County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. They are not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to, or burden on, the County. In 2016, the County contributed \$90,000 to the Commission. Complete financial statements may be obtained from the Regional Planning Commission, Stark County, Ohio.

#### NOTE 21. JOINTLY GOVERNED ORGANIZATIONS

<u>Stark-Tuscarawas-Wayne Joint Solid Waste Management District (District)</u> The District is a separate political subdivision governed by a nine-member Board of Directors comprised of the three County Commissioners from each of the three member Counties. The Board exercises total control over the operation of the District including budgeting, appropriating, contracting, and designating management. Each County's degree of control is limited to its representation on the Board. In 2016, the District's revenues were received from tier fees levied on the disposal of solid wastes at landfills located in the District; no monies were received from the County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

<u>Community Improvement Corporation of Stark County (Corporation)</u> The Corporation is designated (by the County Board of Commissioners) for the creation and retainage of jobs and employment in the Stark County area. It is controlled by an eight member Board of Trustees. Of the eight trustees, three are the County Commissioners and one is the County Administrator. The Board employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. In 2016, no monies were received from the County.

<u>Akron-Canton Regional Airport (Regional Airport)</u> The Regional Airport is jointly governed by Stark and Summit counties. An eight member board of trustees oversees the operation of the Regional Airport. Each county appoints four board members. The Board exercises total authority for the day-to-day operations of the Regional Airport. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Airport's liabilities. Complete financial statements may be obtained from the Akron-Canton Regional Airport, North Canton, Ohio.

<u>Stark County Tax Incentive Review Council (Council)</u> The Council is a jointly governed organization created by State statute for review of and advising on tax incentives considered within the County. It is controlled by a twenty-four member regional council. Of the twenty-four council members, three are appointed by the County Commissioners and one is appointed by the County Auditor. The Council employs total control over the operation of the Corporation including budgeting, appropriating, contracting, and designating management. There is no cost associated with being a member of this Council.

**Northeast Ohio Trade and Economic Consortium (Consortium)** The Consortium is a jointly governed organization by the Counties of Stark, Columbiana, Mahoning, Portage, Summit, and Trumbull. A six member regional council oversees the operation of the Consortium. Each county appoints one council member. The Council exercises total authority for the day-to-day operations of the Consortium. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Consortium's liabilities. Complete financial statements may be obtained from the Northeast Ohio Trade and Economic Consortium, Kent, Ohio.

<u>Northeast Ohio Four County Regional Planning and Development Organization (Organization)</u> The Organization is a jointly governed organization by the Counties of Stark, Portage, Wayne and Summit, and the cities of Canton, Akron, Wooster and Kent. A thirty-six member general policy board oversees the operation of the Organization. Each member appoints board representatives based on population. The County has twelve representatives on the Board at the present time. The Board exercises total authority for the day-to-day operations of the Organization. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of the Organization's liabilities. Complete financial statements may be obtained from the Northeast Ohio Four County Regional Planning and Development Organization, Akron, Ohio.

<u>Stark Area Regional Transit Authority (SARTA)</u> SARTA is a jointly governed organization between the County and the cities of Canton, Massillon, and Alliance. A nine member board of trustees oversees the operation of SARTA. Of the nine members, the County appoints three. Each member's control over the operation of SARTA is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of SARTA, which provides for public transportation in Stark County. These include budgeting, appropriating, contracting, and designating management. The County has no financial responsibility for any of SARTA's liabilities. Complete financial statements may be obtained from the Stark Area Regional Transit Authority, 1600 Gateway Boulevard, SE, Canton, Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

**Northeast Ohio Network (Network)** The Network is a jointly governed organization formed to provide a regional effort in administrating, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Stark, Ashtabula, Columbiana, Geauga, Lake, Lorain, Mahoning, Medina, Portage, Summit, Trumbull and Wayne. A twelve member regional council oversees the operation of the Network. Of the twelve members, the County appoints one. Each member's control over the operation of the Network is limited to its representation on the Council. The Council exercises total authority for the day-to-day operations of the Network. These include budgeting, appropriating, contracting and designating management. The County has no financial responsibility for any of the Network's liabilities. At December 31, 2016 the Network was holding \$1,729,426 of on-behalf monies for the County which is reflected as "Cash and Investments with Fiscal & Escrow Agents" in the Board of Development Disabilities Fund. Complete financial statements may be obtained from the Northeast Ohio Network, 45 North Road, Niles, Ohio 44446.

<u>Stark Regional Community Corrections Center (SRCCC)</u> SRCCC is a community based corrections facility that provides residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Facility Governing Board consisting of eleven individuals. The members consist of two judges from Holmes County, three individuals each from Wayne, Tuscarawas and Stark County. The Board adopts its own budget, authorizes expenditures and hires its own staff. Funding comes from the State. Complete financial statements may be obtained from the Stark Regional Community Corrections Center, 4433 Lesh Street NE, Louisville, Ohio, 44641.

## NOTE 22. RELATED ORGANIZATIONS

<u>Stark County Public Library (Library)</u> The County appoints the governing board of the Library; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as a taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library may issue its own debt and determines its own budget. The Library did not receive any funding from the County in 2016.

<u>Stark County Park District (Park District)</u> The County appoints the governing Board of the Park District; however, the County's accountability does not extend beyond making appointments. The Park District did not receive any funding from the County during 2016.

## NOTE 23. RELATED PARTY TRANSACTIONS

During 2016, the County provided facilities, certain equipment, transportation and salaries for the administration, implementation and supervision of its programs to The Workshops, Incorporated. The Workshops, Incorporated, a discretely presented component unit of the County, reported \$5,466 for such contributions. The Workshops, Incorporated recorded operating revenues and expenses at cost or fair market as applicable, to the extent the contribution is related to the vocational purpose of the Workshops. Additional in-kind contributions provided directly to the Workshops' clients by the County amounted to \$3,118,118.

#### NOTE 24. CONTINGENT LIABILITIES

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, the outcome of several of these claims and lawsuits is unable to be determined. County management believes that these claims and lawsuits will not have a material effect on the County's financial statements.

### NOTE 25. THE WORKSHOPS, INCORPORATED

#### A. Nature of Operations

The Workshops, Incorporated (Workshops), Stark County, Ohio, is a legally separate non-profit social service organization which was incorporated in 1968 served by a self appointing Board of Trustees. The Workshops uses employment and vocational training opportunities to help maximize the independence of individuals with disabilities. It is a component unit of Stark County, as defined in Governmental Accounting Standards Board (GASB) Statement No. 61, The Financial Reporting Entity: Omnibus – An Amendment of GASB statements No. 14 and No. 34.

#### **B.** Basis of Accounting

The financial statements of the Workshops have been prepared on the accrual basis of accounting and, accordingly, reflect all significant receivables, payables and other liabilities.

#### C. Basis of Presentation

The Workshops reports information regarding its financial position and activities according to classes of net position: unrestricted net position, temporarily restricted net position and permanently restricted net position. The Workshops had no permanently restricted net position at December 31, 2016.

#### **D.** Cash and Investments

Cash equivalents consist of money market instruments with original maturities of three months or less. Money market instruments with original maturities in excess of three months are classified as investments. Cash and investments are carried at cost, which approximates fair value.

#### E. Concentration of Credit Risk

At December 31, 2016, the Workshops cash and cash equivalents balances per the banks were in excess of the insured limits by \$63,600.

Accounts receivable and sales are recognized and recorded at the time products are shipped to customers, most of whom are located in the Stark County area. The Workshops routinely assesses the financial strength of its customers. As a consequence, concentrations of credit risk are limited.

#### F. Investments

Investments in equity securities with readily determinable fair values and all investments in debt securities are reported at fair value with gains or losses included in the statement of activities. Interest and dividend income and net realized and unrealized gains and losses on fair value of investments are each reported in the period earned as increases or decreases in unrestricted net position unless specifically restricted by the donor.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### G. Property and Equipment

It is the Workshops' policy to capitalize property and equipment over \$500. Lesser amounts are expensed. Property and equipment are stated at cost less accumulated depreciation computed on the straight-line method over the estimated useful lives of the assets ranging from 5 to 20 years.

#### H. Contributions

Contributions received are recorded as unrestricted, temporarily restricted or permanently restricted support depending on the existence or nature of any donor restrictions.

Support that is restricted by donors is reported as an increase in unrestricted net position if the restriction expires in the reporting period in which the support is recognized. All other donor-restricted support is reported as an increase in temporarily or permanently restricted net position, depending on the nature of the restriction. When a restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net position are reclassified to unrestricted net position and reported in the statement of activities as net position released from restrictions.

#### I. Risk Management

The Workshops is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The Workshops carries commercial insurance to cover all risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### J. Transactions with Related Party

The Stark County Board of Developmental Disabilities (SCBDD) has provided the Workshops with a value of inkind contributions which is included in the accompanying financial statements. Real estate and certain equipment used by the Workshops are owned by SCBDD. In addition, certain operating expenses of the Workshops, including utilities; salaries and fringe benefits of administrative, teaching and delivery personnel; insurance and vehicle operating costs are paid for by SCBDD. These in-kind contributions have been computed by SCBDD following the guidelines from the State. The same amount is recorded as expense on the financial statements and is allocated between program services and administrative expenses. The amount recorded as in-kind contributions and expenses is \$3,118,118 for 2016.

At December 31, 2016, SCBDD owed the Workshops \$193,738 for services rendered.

The unaudited insured value of SCBDD equipment and property used by the Workshops was \$4,833,302 at December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### K. Investments

Investments stated at fair value are summarized as follows as of December 31, 2016:

Cash and Cash Equivalents	\$ 56,607
Mutual Funds	586,126
Equities and options	133,579
Accrued Income	 726
	\$ 777,038

#### L. Inventories

Inventories consist of wood and ceramic products, crafts and supplies and are stated at the lower of cost or market determined on the first-in, first out basis.

Supplies Finished Goods	\$ 7,718 12,225
	\$ 19,943

#### M. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### N. Compensated Absences

Employees of the Workshops are entitled to paid vacation and paid sick days, depending on job classification; however, these benefits do not accumulate.

#### NOTE 26. STARK COUNTY PORT AUTHORITY

#### A. Description of the Entity

The Stark County Port Authority (SCPA) is a body politic and corporate established to promote, develop and advance the general welfare, commerce, and economic development of Stark County and its citizens, and to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The SCPA is directed by a five-member Board appointed by the Stark County Commissioners.

The SCPA is a component unit of Stark County due to the members of the SCPA's Board being appointed by the Stark County Board of Commissioners and being economically dependent on the County for operating subsidies.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The SCPA's management believes these financial statements present all activities for which the SCPA is financially accountable. The SCPA was formed in June 1995 and became independent from Stark County as their fiscal agent in May 1998.

#### **B.** Basis of Presentation

Enterprise fund accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

#### C. Measurement Focus and Basis of Accounting

Enterprise fund accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The accrual basis of accounting is used for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

#### **Budgetary Process**

The Ohio Revised Code Section 4582.13 required that each fund be budgeted annually. This budget includes estimated receipts and appropriations. According to the bylaws of the SCPA, the Board shall adopt an appropriation resolution. The SCPA reserves (encumbers) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and are not re-appropriated. GAAP does not require enterprise funds to present budgetary statements; therefore, budgetary statements have not been included.

#### **D.** Cash and Cash Equivalents

To improve cash management, cash received by the SCPA is pooled. Individual fund integrity is maintained through the SCPA's records.

During 2016, investments were limited to an overnight sweep repurchase agreement. The investments is reported at fair value, which is based on quoted market prices.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the SCPA are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the SCPA's investment account at year end is provided in Note 26I.

#### E. Capital Assets and Depreciation

Capital assets are capitalized at cost and updated for additions and deletions during the year. At fiscal year end, the SCPA had no capital assets.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### F. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the SCPA. For the SCPA these revenues are charges for services for leases, operating grants and loan receipts. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the SCPA. All revenues and expenses not meeting this definition are reported as nonoperating.

#### G. Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the SCPA or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The SCPA had no restricted net position as of December 31, 2016.

The SCPA applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### H. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes.

Actual results may differ from those estimates.

#### I. Deposits and Investments

State statutes classify monies held by the SCPA into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the SCPA treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Directors has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the SCPA's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the SCPA and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Deposits** The carrying amount of all of the SCPA's deposits was \$2,220,551 at December 31, 2016 and \$157,023 at December 31, 2015. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2016, \$11,041 was covered by the FDIC while the remaining \$2,209,510, which was unspent proceeds on new debt, was fully collateralized and not exposed to custodial credit risk.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Custodial credit risk is the risk that, in the event of bank failure, the SCPA's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the SCPA.

*Investments* As of December 31, 2016, the SCPA had the following investments and maturities:

		Investment Maturities	
		6 months	
Investment Type	Fair Value	or less	% of Total
Repurchase Agreement	\$ 1,090,000	\$ 1,090,000	100.00%

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the SCPA's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The SCPA's investment policy does not specifically address credit risk beyond requiring the SCPA to only invest in securities authorized by State statute.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the SCPA will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the SCPA's \$1,090,000 investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the SCPA. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agency, but not in the SCPA's name. The SCPA has no investment policy dealing with investment custodial risk beyond the requirement of the State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The SCPA places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the SCPA at December 31, 2016:

Investment Type	Fair Value	% of Total		
Repurchase Agreement	\$ 1,090,000	100.00%		

#### J. Risk Management

The SCPA has obtained commercial crime and public officials' liability insurance from the Westfield Insurance Company. There has not been a significant reduction of coverage from the prior year and settled claims have not exceeded commercial coverage in any of the last three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### K. Related Party Transactions

The SCPA contracts with the Stark Development Board (SDB) to maintain the SCPA's files and records in addition to providing facilities and related administrative functions. The SCPA paid the SDB \$30,000 in 2016 and \$59,613 in 2015 under the term of the contract.

#### L. Debt

At December 31, 2016, debt outstanding totaled \$41,645,415, up from the \$14,783,871 debt outstanding at December 31, 2015. This includes: \$24,000,000 in bonds and loans related to the 2016 Hall of Fame Village Project; \$11,078,237 private placement bonds related to the Timken Steel Project; \$6,375,913 loans from the Ohio Water Development Authority (OWDA); and a \$191,267 loan from the Ohio Air Quality Development Authority. The OWDA loans were used for the construction of buildings. The Ohio Air Quality Development Authority (OAQDA) loan was used to assist in financing the Timken Wind Energy project. The SCPA has not received an amortization schedule for the Timken private issuance bond as the total issuance is estimated to be approximately \$15 million and should be completed in 2017. The SCPA has not received an amortization schedule for the Hall of Fame Village Project – Phase 1 private issuance bond of \$14,000,000 and issuance of a \$10,000,000 construction loan as the construction is ongoing and is expected to be completed in 2017.

	Balance <u>12/31/2015</u>	-	Additions	Reductions	Balance <u>12/31/2016</u>
Ohio Water Development Authority \$ Ohio Air Quality Development Authority	7,134,697 419,590	\$	-	\$ (758,784) \$ (228,323)	6,375,913 191,267
Timken Steel Project Hall of Fame Village Project	7,229,584		3,848,653 24,000,000	- -	11,078,237 24,000,000
Total Loans Payable \$	14,783,871	\$	27,848,653	\$ (987,107) \$	41,645,417

Amortization of the debt, including interest, is scheduled as follows:

Fiscal		<u> </u>	VDA			<u>OAQ</u>	DDA	
Year	P	Principal	Ì	Interest	 $P_{i}$	rincipal		nterest
2017	\$	387,949	\$	95,833	8	191,267	\$	3,122
2018		793,444		174,121		-		-
2019		817,426		150,140		-		-
2020		842,132		125,433		-		-
2021		498,503		102,727		-		-
2022-2026		2,588,361		276,217		-		-
2027-2028		448,098		16,056		-		-
	\$	6,375,913	\$	940,527	8	191,267	\$	3,122

#### M. Loans Receivable

As of December 31, 2016, the loan receivable amount totaled \$39,524,398, up from \$14,783,871 loan receivable at December 31, 2015. The increase in loan receivable directly correlates with the increase in debt outstanding from 2015 and 2016 less the unspent proceeds from the Hall of Fame Village Project financing, as well as a payment of \$57,722 made to the Ohio Air Quality Development Authority that has not been reimbursed to SCPA. In 2016, construction of the Hall of Fame Village Phase 1 Stadium Renovation began resulting in expenses of \$21,821,259. In addition, the construction of the Timken Steel Inc. building continued resulting in expenses of \$3,848,653. The facilities, in both projects, immediately convey to Hall of Fame Village LLC and Timken Steel

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Inc., respectively, consistent with the terms of their respective project and financing agreement; therefore, the expenses are included as loans receivable as incurred. The revenue will be utilized to retire the corresponding debt related to previous projects.

#### N. Conduit Debt

The SCPA authorized conduit financing of \$2,080,000, for the YMCA, to be used for the purposes of expanding the facilities in its Jackson Township location. This expansion doubles the square footage of the original facility. The financing was completed in 2014 and had \$1,810,370 outstanding as of December 31, 2016. In addition to the 2014 YMCA conduit financing, the YMCA had \$2,090,625 outstanding as of December 31, 2016, related to the YMCA constructed in downtown Canton with conduit financing provided by the SCPA in 2013. Finally, the Pro Football Hall of Fame expansion had \$8,890,000 outstanding as of December 31, 2016, related to conduit financing provided by the SCPA in 2011. The SCPA has no liability attached to any of the outstanding balances related to conduit financing, as such, the SCPA carries no liability impacting its Statement of Net Position.

#### **O.** Subsequent Event

The SCPA entered into agreement with the Hall of Fame Village LLC for the purpose of overseeing the Phase II improvements related to a Hotel and Convention Center adjacent William Benson Stadium and the Pro Football Hall of Fame. The Phase I improvement was financed through the SCPA in 2016 and outlined above. This agreement also approves the issuance of debt related to the same.

The SCPA has entered into a funding agreement with Hall of Fame Village LLC in order to obtain a construction loan line of credit through Huntington Bank for HOFV Stadium Phase II in an amount not to exceed \$83,120,792.25. The SCPA has drawn funds on this account totaling \$160,000 for legal and related financial consulting costs associated with the agreement as of June 26, 2017.

#### NOTE 27. STARK COUNTY LAND REUTILIZATION CORPORATION

#### A. Description of the Entity

The Stark County Land Reutilization Corporation (the "Corporation") is a county land reutilization corporation that was formed on March 21, 2012 when the Stark County Board of Commissioners authorized the incorporation of the Corporation under Chapter 1724 of the Ohio Revised Code through resolution as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Corporation is for reclaiming, rehabilitating or reutilizing economically non-productive land throughout Stark County (the "County"). The Corporation can potentially address parcels where the fair market value of the property has been greatly exceeded by the delinquent taxes and assessed liens and are therefore not economically feasible to initiate foreclosure actions upon. By establishing the Corporation, the County can begin to address dilapidated housing issues in communities located in the County and also return properties to productive use. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Pursuant to Section 1724.03 (B) of the Ohio Revised Code, the Board of Directors of the Corporation shall be composed of five members including, (1) the County Treasurer, (2) at least two members of the County Board of Commissioners, (3) one member who is a representative of the largest municipal corporation, based on the population according to the most recent federal decennial census, that is located in the County, (4) one member who is a representative of a township with a population of at least ten thousand in the unincorporated area of the township according to the most recent federal decennial census, and (5) any remaining members selected by the County Treasurer and the County Commissioners who are members of the Corporation board. The term of office of each ex officio director runs concurrently with the term of office of that elected official. The term of office of each appointed director is two years.

The Corporation is a political subdivision of the State of Ohio. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organization Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus", the Corporation's primary government and basic financial statements include components units which are defined as legally separate organizations for which the Corporation is financially accountable. The Corporation is financially accountable for an organization if the Corporation appoints a voting majority of the organization's governing board and (1) the Corporation is able to significantly influence the programs or services performed or provided by the organization; or impose its will over the organization; or (2) the Corporation is legally entitled to or can otherwise access the organization's resources; or (3) the Corporation is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Corporation is obligated for the debt of organization. The Corporation does not have any component units and does not include any organizations in its presentation. The Corporation's management believes these basic financial statements present all activities for which the Corporation is financially accountable. The Corporation is a component unit of Stark County, Ohio.

#### **B.** Summary of Significant Accounting Policies

The basic financial statements of the Corporation have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### Basis of Presentation

The Corporation's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Corporation as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Corporation that are governmental and those that are business-type. The Corporation, however, does not have any business-type activities or fiduciary funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

The statement of net position presents the financial condition of the governmental activities of the Corporation at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Corporation's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Corporation, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Corporation.

#### Measurement Focus

#### Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities and all deferred inflows of resources associated with the operation of the Corporation are included on the statement of net position.

The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded on the financial records and reported on the financial statements. Financial statements are prepared using the accrual basis of accounting.

#### Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Nonexchange transactions, in which the Corporation receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Corporation must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the Corporation on a reimbursement basis.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

#### Budgetary Process

The Corporation is not bound by the budgetary laws prescribed by the Ohio Revised Code for purely governmental entities. The Board of Directors of the Corporation adopts an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### Federal Income Tax

The Corporation is exempt from federal income tax under Section 115(1) of the Internal Revenue Code.

#### Cash and Cash Equivalents

All monies received by the Corporation are deposited in demand deposit accounts. During 2016, the Corporation invested in STAR Plus, a cash management program set up by the State Treasurer's Office that provides the Corporation with access to multiple Federal Deposit Insurance Corporation (FDIC) insured banks via one convenient depository account.

During 2016, the Corporation invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

#### Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

#### Assets Held for Resale

Assets held for resale represent properties purchased by or donated to the Corporation. These properties are valued based upon the purchase price plus any costs of maintenance, rehabilitation, or demolition of homes on the properties. For donated properties, the asset is reported at fair value which is based on the taxable land value as determined by the County Auditor. The Corporation holds the properties until the home is either sold to a new homeowner, sold to an individual who will rehabilitate the home, or the home on the property is demolished. Properties with demolished homes could be transferred to the city or township they are in after demolition; parcels may be merged with adjacent parcels for development or green space projects; or the Corporation may sell other lots to the owners of adjacent parcels for a nominal cost.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Corporation had no restricted net position at December 31, 2016.

#### Intergovernmental Revenue

The Corporation receives operating income through Stark County. This money represents 5% of all collections on current unpaid and delinquent property taxes once these taxes are paid. Pursuant to ORC 321.263, these penalty and interest monies are collected by the County when taxes are paid and then are paid to the Corporation upon the Corporation's written request. In addition, the Corporation receives State grant funding.

#### Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Corporation Administration and that are either unusual in nature or infrequent in occurrence. The Corporation had no extraordinary or special items during 2016.

#### C. Deposits and Investments

#### Deposits with Financial Institutions

At December 31, 2016, the carrying amount of all Corporation deposits was \$743,722. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2016, \$506,281 of the Corporation's bank balance of \$762,382 was exposed to custodial credit risk as discussed below, while \$256,101 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the Corporation's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the Federal Reserve System, in the name of the respective depository bank and pledged as a pool of collateral held at the Federal Reserve Bank in the name of the Corporation. The Corporation has no deposit policy for custodial credit risk beyond the requirements of the State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Corporation to a successful claim by the FDIC.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### **D.** Investments

As of December 31, 2016, the Corporation had the following investments and maturities:

Measurement/Investment Type	Measurement Amount	1	Investment Maturities 6 months or less		
Amortized cost: STAR Ohio	\$ 1,001,292	\$	1,001,292		

The Corporation's investments are valued using quoted market prices (Level 1 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Corporation's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized rating agency. The Corporation has no policy dealing with credit risk beyond the requirements of State statute.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Corporation will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Corporation has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The Corporation places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Corporation at December 31, 2016:

	Measurement	
Measurement/Investment Type	Amount	% of Total
Amortized cost:		
STAR Ohio	\$ 1,001,292	100.00%

#### E. Receivables

Receivables at December 31, 2016, consisted of accounts receivable of \$1,918 and intergovernmental grants receivable in the amount of \$256,962 due from the Ohio Housing Finance Agency (OHFA). These amounts are expected to be collected in the subsequent year.

Notes to the Basic Financial Statements For the Year Ended December 31, 2016

#### F. Risk Management

Commercial General Liability and Products/Completed Operations Liability

The Corporation is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2016, the Corporation contracted with United National Insurance Company for Commercial General Liability and Darwin National Assurance Company for Public Officials Liability and Employment Practices Liability.

The limitations of coverages are as follows:

Commercial General Liability - Each Occurrence	\$	1,000,000
General Aggregate		2,000,000
Products - Completed Operations Limit		2,000,000
Personal and Advertising Injury		1,000,000
Fire Legal Liability		50,000
Medical Expense		2,000
Public Officials Liability		2,000,000
Non-monetary Coverage - Defense Only	50,0	00 - 100,000
Employment Practices and Third Party		2,000,000
Policy Aggregate		2,000,000
Public Officials Crisis Management		25,000

There has been no reduction in coverage from the prior year and settled claims have not exceeded the Corporation's coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

#### G. Transactions with Stark County

Pursuant to and in accordance with Section 321.261 (B) of the Ohio Revised Code, the Corporation has been authorized by the Stark County Board of Commissioners to receive 5% of all collections of delinquent real property, personal property, and manufactured and mobile home taxes that are deposited into the County's Delinquent Tax Assessment and Collection Tax (DTACT) fund and will be available for appropriation by the Corporation to fund operations. At December 31, 2016, the Corporation recognized revenues of \$779,005 for these fees that were collected by the County in 2016.

During 2016, the Corporation also entered into an agreement with the Stark County Regional Planning Commission to provide the necessary services for the overall administration and coordination of the Corporation's Land Reutilization program as well as other County departments for various services. During 2016, the Corporation paid \$383,787 in administration fees to the Stark County Regional Planning Commission and other County departments.

#### NOTE 28. SUBSEQUENT EVENTS

On June 20, 2017, Stark County issued the \$12 million Countywide Public Safety Communication System Improvement Notes, Series 2017, in anticipation of the issuance of bonds to provide funds for the purpose of paying costs of improving the Countywide Public Safety Communications system. The note will mature March 20, 2018, at an interest rate of 1.45 percent. These improvements will replace aging equipment and will aid and enhance the communication between all public safety jurisdictions in Stark County.

#### **Stark County, Ohio** Required Supplementary Information Schedule of the County's Proportionate Share of the Net Pension Liability Last Three Years (1)

	2016	2015	2014
Ohio Public Employees' Retirement System (OPERS)	 ,	 	 
County's Proportion of the Net Pension Liability	0.6536548%	0.6808587%	0.6808587%
County's Proportionate Share of the Net Pension Liability	\$ 113,221,249	\$ 82,119,169	\$ 80,264,370
County's Covered-Employee Payrol	\$ 81,622,717	\$ 83,605,933	\$ 77,115,662
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	138.71%	98.22%	104.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	81.08%	86.45%	86.36%
State Teachers Retirement System (STRS)			
County's Proportion of the Net Pension Liability	0.0308932%	0.0285872%	0.0285872%
County's Proportionate Share of the Net Pension Liability	\$ 10,340,895	\$ 7,900,666	\$ 6,953,396
County's Covered-Employee Payrol	\$ 3,067,543	\$ 2,932,756	\$ 2,975,908
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	337.11%	269.39%	233.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	66.80%	72.10%	74.70%

(1) Information prior to 2014 is not available.

# Stark County, Ohio Required Supplementary Information Schedule of County Contributions Last Ten Years

	 2016	 2015	 2014	 2013
Ohio Public Employees' Retirement System (OPERS)				
Contractually Required Contribution	\$ 11,551,941	\$ 9,794,726	\$ 10,032,712	\$ 10,025,036
Contributions in Relation to the Contractually Required Contribution	 (11,551,941)	 (9,794,726)	 (10,032,712)	 (10,025,036)
Contribution deficiency (excess)	\$ 0	\$ 0	\$ 0	\$ 0
County's covered-employee payroll	\$ 96,266,175	\$ 81,622,717	\$ 83,605,933	\$ 77,115,662
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	12.00%	13.00%
State Teachers Retirement System (STRS)				
Contractually Required Contribution	\$ 457,126	\$ 429,456	\$ 395,922	\$ 386,868
Contributions in Relation to the Contractually Required Contribution	 (457,126)	 (429,456)	 (395,922)	 (386,868)
Contribution deficiency (excess)	\$ 0	\$ 0	\$ 0	\$ 0
County's covered-employee payroll	\$ 3,265,186	\$ 3,067,543	\$ 2,932,756	\$ 2,975,908
Contributions as a percentage of covered-employee payroll	14.00%	14.00%	13.50%	13.00%

(n/a) Information prior to 2013 is not available.

 2012	 2011	 2010	 2009	 2008	 2007
n/a	n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a	n/a
\$ 380,368	\$ 385,343	\$ 426,823	\$ 412,953	\$ 453,785	\$ 509,825
 (380,368)	 (385,343)	 (426,823)	 (412,953)	 (453,785)	 (509,825)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 2,925,908	\$ 2,964,177	\$ 3,283,254	\$ 3,176,562	\$ 3,490,654	\$ 3,921,731
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

## Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Victim Assistance</u> - To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

<u>Youth Services</u> - To account for grant monies received from the State Department of Youth Services used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

<u>Pass Through Grants</u> - To account for revenue from various state and federal agencies to be disbursed to various County agencies.

<u>HOME Program</u> - To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

<u>911 System</u> - To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

<u>Child Assault Prosecution</u> - To account for revenue received from the Children's Services levy fund to be used for the child sexual assault program.

<u>Community Development</u> - To account for revenue received from the Federal government to be expended for administrative costs of the community development block grant program.

<u>Coroner Laboratory</u> - To account for revenue received from the performance of autopsies for other counties to be used for the improvement of the County morgue.

<u>Computer Technology</u> - To account for monies received from County Recorder and Court fees to be used to computerize the Recorder's office and the Courts.

<u>Delinquent Tax Assessment and Collection</u> - To account for five percent of all collected delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments used for the purpose of collecting delinquent real estate taxes, personal property taxes, manufactured home taxes and special assessments.

<u>Dog and Kennel</u> - To account for the dog warden's operations, financed by sales of dog tags and kennel permits and by fine collections.

<u>Immobilization and Impoundment</u> - To account for immobilization fees and charges collected to be used to help defray the costs of the immobilization and impoundment of the vehicle.

<u>In-Home Detention</u> - To account for grant proceeds to be used for a pilot in-home detention program.

<u>Motor Vehicle and Gas Tax</u> - To account for revenue derived from motor vehicle license and gasoline taxes and interest. Expenditures in this special revenue fund are restricted by State law to County road and bridge repair/improvement programs.

<u>Jail Commissary</u> – To account for revenues received and expenditures made related to the daily operations of the commissary in the County jail.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

<u>Probate Court Conduct Business</u> - To account for court costs expended on specific supplies as stated within the Revised Code.

<u>Real Estate Assessment</u> - To account for State-mandated County-wide real estate reappraisals that are funded by charges to political subdivisions located within the County.

<u>Law Library</u> – To account for revenue derived from fines and penalties collected by the various courts within the County as well as fees for charges for law library services and expenditures made related to the daily operations of the Law Library.

<u>BOE Special Election</u> – To account for special County election revenue and costs in accordance with O.R.C. 2501.17(D).

<u>Probate Court Elder Justice and Innovation Grant</u> – To account for Federal revenue that is to be used for the development and advancement of knowledge and approaches about new and emerging issues related to elder abuse prevention and intervention.

<u>Other Public Safety</u> - These funds' monies, comprised of Federal, State and local monies as well as miscellaneous sources, are used for various public safety purposes. These funds are as follows:

Sheriff's Litter Patrol, Adult Probation, Bureau of Justice Assistance Block Grant, Day Reporting, Disaster Services-HAZMAT, House Arrest, Enforcement and Education, Violence Prevention, Indigent Drivers, Program for Addiction Rehabilitation, Emergency Preparedness Grants, Juvenile Justice, Sheriff's Law Enforcement Trust, State Probation Supervision Fees.

<u>Other</u> - Smaller Special Revenue Funds operated by the County and subsidized in part by Federal, State and local monies as well as miscellaneous sources. These funds are as follows:

Computer Justice Information System, Drug Court Planning Grant, Indigent Guardianship, Probate Court Security Grant, Geographic Information Systems, Board of Elections.

The following nonmajor special revenue funds are included with the general fund for GAAP Reporting purposes as they do not have a restricted or committed revenue source.

Real Estate Overpayment, Certificate of Title, Recorder's Equipment, Unclaimed Money, Building Inspection, Sheriff Rotary, Personal Property Overpayment, Rotary Abstract Fee, Forfeiture of Subdivision Bond.

## Nonmajor Debt Service Funds

The debt service funds are used to account for the accumulation of financial resources for and the payment of, principal and interest on general long-term debt and related costs.

<u>Special Assessment Bond Retirement</u> - To account for the collection of special assessments from property owners for the retirement of principal, interest, and related costs on special assessment debt.

<u>General Obligation Bond Retirement</u> - To account for the retirement of principal, interest, and related costs of general obligation debt through transfers from the General Fund.

Fund Descriptions – Nonmajor Governmental Funds For the Year Ended December 31, 2016

### Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

<u>Jail Capital Improvements</u> - To account for note proceeds and other revenue for new construction and renovation to the County jail.

<u>Board of Developmental Disabilities Capital</u> - To account for transfers from the SCBDD Operating fund for all capital-related expenditures.

Courthouse Restoration - To account for note proceeds and grants for the restoration of the County Courthouse.

<u>Ditch Maintenance</u> - To account for the collection of special assessments to be expended for ditches and retention basins within the County.

Engineer's Construction - To account for Ohio Public Works Commission Issue II grants to be expended for infrastructure.

<u>Permanent Improvement</u> - To account for monies to be used on general County permanent improvements.

<u>Survey Monument</u> - To account for monies to be used to create and maintain permanent monuments to be used as part of the Stark County Geodetic Reference Systems.

Combining Balance Sheet

Nonmajor Governmental Funds December 31, 2016

		Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets Equity in Pooled Cash and Investments	\$	22,115,001	\$	381,116	\$	6,901,641	\$	29,397,758
Cash and Investments with Fiscal & Escrow Agents	Φ	756,532	Φ	581,110	Φ	21,357	Φ	29,397,738 777,889
Taxes Receivable		631,668				21,557		631,668
Accounts Receivable		203,975		_		-		203,975
Special Assessments Receivable		205,975		4,511,600		-		4,511,600
Interfund Receivable		77,856		12,657		_		90,513
Intergovernmental Receivable		11,424,357		-		543,095		11,967,452
Materials and Supplies Inventory		981,234		_				981,234
Loans Receivable		2,802,974		_		35,385		2,838,359
Total Assets	\$	38,993,597	\$	4,905,373	\$	7,501,478	\$	51,400,448
Liabilities	¢	592 425	¢		¢		\$	592 425
Accounts Payable	\$	583,435	\$	-	\$	-	2	583,435
Accrued Wages		467,160		-		-		467,160
Matured Compensated Absences Payable		3,814		-		-		3,814
Contracts Payable		887,940		-		693,458		1,581,398
Intergovernmental Payable		240,621		-		-		240,621
Retainage Payable		756,532		-		21,357		777,889
Interfund Payable		77,856		-		-		77,856
Total Liabilities		3,017,358		-		714,815		3,732,173
Deferred Inflows of Resources								
Property Taxes Levied for the Next Year		573,232		-		-		573,232
Unavailable Revenue		8,733,314		4,511,600		185,446		13,430,360
Total Deferred Inflows of Resources		9,306,546		4,511,600		185,446		14,003,592
Fund Balances								
Nonspendable		981,234		-		-		981,234
Restricted		25,688,459		393,773		32,214		26,114,446
Committed		-		-		6,747,674		6,747,674
Assigned		-		-		6,775		6,775
Unassigned		-		-		(185,446)		(185,446)
Total Fund Balances		26,669,693		393,773		6,601,217		33,664,683
Total Liabilities, Deferred Inflows of								
of Resources and Fund Balances	\$	38,993,597	\$	4,905,373	\$	7,501,478	\$	51,400,448

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2016

4	Victim ssistance		Youth Services	s Through Grants	 HOME Program	911 System	
Assets Equity and Pooled Cash and Investments	\$ 76,693	\$	1,218,316	\$ 40,821	\$ 12,280	\$	5,302,218
Cash and Investments with Fiscal & Escrow Agents Taxes Receivable	-		-	-	-		- 631,668
Accounts Receivable Interfund Receivable	-		7,636	-	-		-
Intergovernmental Receivable	36,784		-	-	1,348,688		69,925
Materials and Supplies Inventory Loans Receivable	-		450	-	- 1,419,224		-
Total Assets	\$ 113,477	\$	1,226,402	\$ 40,821	\$ 2,780,192	\$	6,003,811
Liabilities							
Accounts Payable	\$ -	\$	52,913	\$ -	\$ 3,272	\$	4,700
Accrued Wages Matured Compensated Absences Payable	-		42,330	-	-		2,665
Contracts Payable	-		-	-	-		-
Intergovernmental Payable Retainage Payable	-		18,788	-	3,779		834
Interfund Payable	 -		-	-	 -		
Total Liabilities	 		114,031	 -	 7,051		8,199
Deferred Inflows of Resources							572 222
Property Taxes Levied for the Next Year Unavailable Revenue	-		-	-	- 1,264,862		573,232 119,698
Total Deferred Inflows of Resources	 -		-	 -	 1,264,862		692,930
Fund Balances							
Nonspendable Restricted	- 113,477		450 1,111,921	40,821	- 1,508,279		- 5,302,682
Total Fund Balances	 113,477	_	1,112,371	 40,821	 1,508,279		5,302,682
Total Liabilities, Deferred Inflows of							
of Resources and Fund Balances	\$ 113,477	\$	1,226,402	\$ 40,821	\$ 2,780,192	\$	6,003,811

A	Child Assault osecution		ommunity evelopment		Coroner Laboratory		Computer Technology	Tax	elinquent Assessment Collection		Dog and Kennel
\$	76,373	\$	346,121	\$	432,471	\$	3,474,920	\$	606,848	\$	344,172
	-		-		-		-		-		-
	-		-		-		122,198		1,000		17,800
	-		-		-		77,856		-		-
	-		1,759,671		-		19,378		-		-
	-		-		-		-		-		6,723
-	-		1,383,750		-		-		-		-
\$	76,373	\$	3,489,542	\$	432,471	\$	3,694,352	\$	607,848	\$	368,695
¢		¢.	- / 0-0	¢	(10)	¢	25.0.00	¢.	1 0 0 0	¢	
\$	-	\$	56,973	\$	610 3,613	\$	37,268 38,156	\$	1,090 11,021	\$	8,335 18,736
	-		-		5,015		38,130		11,021		18,750
	-		_		-		66,811		-		
	-		61,683		1,132		9,653		3,230		5,425
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		118,656		5,355		151,888		15,341		32,496
	-		-		-		-		-		-
	-		1,602,233		-		-		-		-
			1,602,233		-		-				
	-		-		-		-		-		6,723
	76,373		1,768,653		427,116		3,542,464		592,507		329,476
	76,373		1,768,653		427,116		3,542,464		592,507		336,199
\$	76,373	\$	3,489,542	\$	432,471	\$	3,694,352	\$	607,848	\$	368,695
										(c	ontinued)

Combining Balance Sheet

Nonmajor Special Revenue Funds (continued) December 31, 2016

Assets	Immobilization and Impoundment			In-Home Detention		Motor Vehicle and Gas Tax		Jail mmissary	C	robate Court onduct usiness
Equity and Pooled Cash and Investments	\$	45,926	\$	428	\$	2,814,984	\$	128,527	\$	114
Cash and Investments with Fiscal & Escrow Agents		-		-		756,532		-		-
Taxes Receivable Accounts Receivable		-		-		- 9,639		- 36,766		-
Interfund Receivable		-		-		-				-
Intergovernmental Receivable		-		-		7,975,958		-		-
Materials and Supplies Inventory		-		-		911,421		38,188		-
Loans Receivable	¢	45.926	¢	- 129	¢	10 469 524	¢	-	¢	- 114
Total Assets	\$	45,926	\$	428	\$	12,468,534	\$	203,481	\$	114
Liabilities										
Accounts Payable	\$	-	\$	-	\$	260,607	\$	16,022	\$	-
Accrued Wages		-		-		211,578		-		-
Matured Compensated Absences Payable Contracts Payable		-		-		3,814 821,129		-		-
Intergovernmental Payable		-		-		65,705		-		-
Retainage Payable		-		-		756,532		-		-
Interfund Payable		-		-		-		-		-
Total Liabilities		-		-		2,119,365		16,022		-
Deferred Inflows of Resources										
Property Taxes Levied for the Next Year		-		-		-		-		-
Unavailable Revenue		-		-		5,746,521		-		-
Total Deferred Inflows of Resources		-		-		5,746,521		-		-
Fund Balances										
Nonspendable		_		_		911,421		38,188		_
Restricted		45,926		428		3,691,227		149,271		114
Total Fund Balances		45,926		428		4,602,648		187,459		114
			_						_	
Total Liabilities, Deferred Inflows of	¢	15.007	¢	100	¢	10 460 524	¢	202 401	¢	114
of Resources and Fund Balances	\$	45,926	\$	428	3	12,468,534	\$	203,481	\$	114

	Real Estate	 Law Library	BOE Special Election Fund		Eld	oate Court er Justice ration Grant	Other Public t Safety			Other		Total
\$	3,710,877	\$ 216,008	\$	24,631	\$	9,995	\$	2,875,093	\$	357,185	\$	22,115,001
	-	-		-		-		-		-		756,532
	-	-		-		-				-		631,668
	-	-		-		-		7,471		1,465		203,975
	-	-		-		-		-		-		77,856
	-	20,958		-		38,197		154,798		-		11,424,357
	-	1,407		-		-		20,207		2,838		981,234
¢	2 710 977	\$ -	¢	24,631	¢	49 102	¢	2 057 560	\$	261 400	\$	2,802,974
3	3,710,877	\$ 238,373	\$	24,631	\$	48,192	3	3,057,569	3	361,488	3	38,993,597
\$	59,004	\$ 37,185	\$	-	\$	-	\$	43,176	\$	2,280	\$	583,435
	87,258	5,293		-		-		42,133		4,377		467,160
	-	-		-		-		-		-		3,814
	-	-		-		-		-		-		887,940
	27,222	2,622		-		-		38,917		1,631		240,621
	-	-		-		-		73,425		4,431		756,532 77,856
	173,484	 45,100		-				197,651		12,719		3,017,358
	1/3,484	 43,100		-				197,031		12,719		5,017,558
	-	-		-		-		-		-		573,232
	-	-		-		-		-		-		8,733,314
		 -		-		-		-		-		9,306,546
	-	1,407		-		-		20,207		2,838		981,234
	3,537,393	 191,866		24,631		48,192		2,839,711		345,931		25,688,459
	3,537,393	 193,273		24,631		48,192		2,859,918		348,769		26,669,693
\$	3,710,877	\$ 238,373	\$	24,631	\$	48,192	\$	3,057,569	\$	361,488	\$	38,993,597

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Combining Balance Sheet

Nonmajor Debt Service Funds December 31, 2016

	-	Special ssessment Bond Retirement	0	General bligation Bond etirement		Total
Assets Equity and Pooled Cash and Investments Special Assessments Receivable Interfund Receivable Total Assets	\$ \$	180,176 4,511,600 12,657 4,704,433	\$ \$	200,940	\$ \$	381,116 4,511,600 12,657 4,905,373
<i>Deferred Inflows of Resources</i> Unavailable Revenue	\$	4,511,600	\$	-	\$	4,511,600
<i>Fund Balances</i> Restricted		192,833		200,940		393,773
Total Deferred Inflows of of Resources and Fund Balances	\$	4,704,433	\$	200,940	\$	4,905,373

Combining Balance Sheet

Nonmajor Capital Projects Funds December 31, 2016

	Capital ovements	Deve Di	Board of elopmental sabilities Capital	 rthouse	Ditch Maintenance	
<i>Assets</i> Equity and Pooled Cash and Investments Cash and Investments with Fiscal & Escrow Agents Intergovernmental Receivable	\$ 6,775 - -	\$	26,801	\$ 280	\$	5,413
Loans Receivable Total Assets	\$ 6,775	\$	26,801	\$ 280	\$	5,413
<i>Liabilities</i> Contracts Payable Retainage Payable <i>Total Liabilities</i>	\$ 	\$		\$ 	\$	-
<b>Deferred Inflows of Resources</b> Unavailable Revenue	 			 -		
<i>Fund Balances</i> Restricted Committed Assigned Unassigned <i>Total Fund Balances (Deficits)</i>	 - 6,775 - 6,775		26,801  	 280 - - 280		5,413
Total Liabilities, Deferred Inflows of of Resources and Fund Balances	\$ 6,775	\$	26,801	\$ 280	\$	5,413

ngineer's nstruction	Permanent provement	 Total
\$ - 543,095 35,385	\$ 6,862,372 21,357	\$ 6,901,641 21,357 543,095 35,385
\$ 578,480	\$ 6,883,729	\$ 7,501,478
\$ 578,480	\$ 114,978	\$ 693,458
 -	 21,357	 21,357
 578,480	 136,335	 714,815
 185,446	 -	 185,446
-	-	32,214
-	6,747,394	6,747,674 6,775
(185,446)	-	(185,446)
 (185,446)	 6,747,394	6,601,217
\$ 578,480	\$ 6,883,729	\$ 7,501,478

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2016

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$ 572,059	\$ -	\$ -	\$ 572,059
Sales Taxes	4,146,053	-	-	4,146,053
Charges for Services	8,938,936	-	-	8,938,936
Licenses and Permits	260,795	-	-	260,795
Fines and Forfeitures	527,189	-	-	527,189
Intergovernmental	19,709,138	-	9,405,214	29,114,352
Special Assessments	-	510,596	-	510,596
Interest	2,501	398	-	2,899
Other	715,557	-	350	715,907
Total Revenues	34,872,228	510,994	9,405,564	44,788,786
Expenditures Current: General Government: Legislative and Executive Judicial Public Safety Public Works Health Human Services Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges	5,512,159 3,607,640 5,975,548 16,712,943 832,200 576,767 - 169,073	- - - - - - - - - - - - - - - - - - -	- - - - 10,979,060 -	5,512,159 3,607,640 5,975,548 16,712,943 832,200 576,767 10,979,060 512,797 155,523
Total Expenditures	33,386,330	499,247	10,979,060	44,864,637
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,485,898	11,747	(1,573,496)	(75,851)
Other Financing Sources (Uses)				
Transfers In	-	-	3,500,000	3,500,000
Proceeds from Sale of Capital Assets	-	-	3,010	3,010
Total Other Financing Sources (Uses)	-	-	3,503,010	3,503,010
Net Change in Fund Balances	1,485,898	11,747	1,929,514	3,427,159
Fund Balances Beginning of Year	25,183,795	382,026	4,671,703	30,237,524
Fund Balances End of Year	\$ 26,669,693	\$ 393,773	\$ 6,601,217	\$ 33,664,683

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2016

	Victin Assistar		Youth Service	S	Pass Through Grants		HOME Program	
Revenues								
Property Taxes	\$ -		\$ -		\$ -		\$	-
Sales Taxes		-		-		-		-
Charges for Services		-		-		68,186		-
Licenses and Permits		-		-		-		-
Fines and Forfeitures		-		-		-		-
Intergovernmental	267	,573	1,742,	911		-		516,285
Interest		-		-		-		-
Other		-		058		-		25,933
Total Revenues	267	,573	1,778,	969		68,186		542,218
Expenditures								
Current:								
General Government:								
Legislative and Executive		-		-		-		-
Judicial		-		-		-		-
Public Safety		-	2,176,	668		77,028		-
Public Works		-	, ,	-		-		630,322
Health		-		-		-		-
Human Services	244	.132		-		-		-
Debt Service:		,						
Principal Retirement		-		-		-		-
Total Expenditures	244	,132	2,176,	668		77,028		630,322
Net Change in Fund Balances	23	,441	(397,	699)		(8,842)		(88,104)
Fund Balances Beginning of Year	90	,036	1,510,	070		49,663		1,596,383
Fund Balances End of Year	\$ 113,477		\$ 1,112,	371	\$	40,821	<u>\$ 1,508,279</u>	

911 System	Child Assault Prosecution	Community Development	Coroner Laboratory	Computer Technology	Delinquent Tax Assessment and Collection	Dog and Kennel
572,059	\$ -	\$ -	\$ -	\$ -	\$-	\$ -
-	-	- 900	- 54,820	2,035,278	- 957,768	- 867,228
-	-	-	-	-	-	-
-	-	-	-	-	-	8,711
878,752	328,821	1,274,260	-	406,720	120,434	2,500
-	-	669	-	-	-	-
513 1,451,324	328,821	<u>99,636</u> 1,375,465	40 54,860	<u> </u>	<u>156,585</u> 1,234,787	<u>17,723</u> 896,162
-	-	-	-	-	1,115,349	-
-	-	-	-	2,540,606	-	-
828,680	-	-	93,982	-	-	-
-	-	1,289,397	-	-	-	832,200
-	328,821	-	-	-	-	
-	-	-	-	-	-	-
828,680	328,821	1,289,397	93,982	2,540,606	1,115,349	832,200
622,644	-	86,068	(39,122)	91,791	119,438	63,962
4,680,038	76,373	1,682,585	466,238	3,450,673	473,069	272,237
5,302,682	\$ 76,373	\$ 1,768,653	\$ 427,116	\$ 3,542,464	\$ 592,507	<u>\$ 336,199</u> (continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2016

_	Immobilization and Impoundment		In-Home Detention		Motor Vehicle and Gas Tax	Jail Commissary		C	robate Court onduct usiness
Revenues	¢		¢		¢	¢		¢	
Property Taxes Sales Taxes	\$	-	\$	-	\$ - 4,146,053	\$	-	\$	-
Charges for Services		1,200		-	4,146,053 8,353		- 364,705		- 2,819
Licenses and Permits		1,200		-	43,718		504,705		2,819
Fines and Forfeitures		-		-	77,942		-		-
		-		-	11,647,994		-		-
Intergovernmental Interest		-		-	11,047,994		-		-
Other		-		-	65,940		9,035		-
Total Revenues		1,200		-	15,991,119		373,740	. <u> </u>	2,819
Total Revenues		1,200			15,991,119		575,740		2,819
Expenditures Current: General Government: Legislative and Executive Judicial Public Safety Public Works Health Human Services Debt Service:		- - - -			- 14,793,224 - 3,814		- 304,604 - -		3,252
Principal Retirement		-		-	169,073		-		-
Total Expenditures		-		-	14,966,111		304,604		3,252
Net Change in Fund Balances		1,200 44,726		- 428	1,025,008		69,136 118,323		(433)
Fund Balances Beginning of Year		44,720		420	3,577,640	·	110,323		547
Fund Balances End of Year	\$	45,926	\$	428	\$ 4,602,648	\$	187,459	\$	114

al Estate sessment	Law Library	E Special ion Fund	Elde	ate Court er Justice ation Grant	 Other Public Safety	Other		Total
\$ -	\$ -	\$ -	\$	-	\$ -	\$ -	\$	572,059
-	-	-		-	-	-		4,146,053
3,916,954	17,733	-		-	559,027	83,965		8,938,936
-	-	-		-	217,077	-		260,795
-	351,189	-		-	67,095	22,252		527,189
-	139,522	24,631		63,734	2,225,980	69,021		19,709,138
-	-	-		-	713	-		2,501
 90,750	 15,620 524,064	 - 24,631		- 63,734	 6,587 3,076,479	 738 175,976		715,557
 4,007,704	 	 21,001		00,701	 5,010,117	 170,970		34,872,228
4,396,810	-	-		-	-	-		5,512,159
-	552,501	-		15,542	292,829	202,910		3,607,640
-	-	-		-	2,494,586	-		5,975,548
-	-	-		-	-	-		16,712,943
-	-	-		-	-	-		832,200
-	-	-		-	-	-		576,767
 -	 -	 -		-	 -	 -		169,073
 4,396,810	 552,501	 -		15,542	 2,787,415	 202,910		33,386,330
(389,106)	(28,437)	24,631		48,192	289,064	(26,934)		1,485,898
 3,926,499	 221,710	 -		-	 2,570,854	 375,703		25,183,795
\$ 3,537,393	\$ 193,273	\$ 24,631	\$	48,192	\$ 2,859,918	\$ 348,769	\$	26,669,693

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds

For the Year Ended December 31, 2016

	As	Special ssessment Bond etirement	Ob	eneral ligation Bond tirement	Total			
Revenues								
Special Assessments	\$	510,596	\$	-	\$	510,596		
Interest		398		-		398		
Total Revenues		510,994		-		510,994		
Expenditures								
Debt Service:								
Principal Retirement		343,724		-		343,724		
Interest and Fiscal Charges		155,523		-		155,523		
Total Expenditures		499,247		-		499,247		
Net Change in Fund Balances		11,747		-		11,747		
Fund Balances Beginning of Year	181,086		200,940			382,026		
Fund Balances End of Year	\$	192,833	\$	200,940	\$	393,773		

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Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2016

		Capital	Deve Dis	oard of clopmental sabilities Capital		thouse		Ditch	Engineer's Construction		
Revenues											
Intergovernmental	\$	-	\$	-	\$	-	\$	-	\$	9,405,214	
Other		-		-		-		-		-	
Total Revenues		-		-		-		-		9,405,214	
Expenditures											
Capital Outlay		-		-		-		-		9,097,195	
Cupiul Culuy										,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Excess (Deficiency) of Revenues Over (Under) Expenditures						-		-		308,019	
Other Financing Sources											
Transfers In		-		-		-		-		-	
Proceeds from Sale of Capital Assets		-		-		-		-		-	
Total Other Financing Sources (Uses)		-		-		-		-		-	
Net Change in Fund Balances		-		-		-		-		308,019	
Fund Balances (Deficits) Beginning of Year		6,775		26,801		280		5,413		(493,465)	
Fund Balances (Deficits) End of Year	\$	6,775	\$	26,801	\$	280	\$	5,413	\$	(185,446)	

Permanent	Survey	Total				
Improvement	Monument	Total				
\$ -	\$ -	\$ 9,405,214				
350	-	350				
350	-	9,405,564				
1,881,577	288	10,979,060				
(1,881,227)	(288)	(1,573,496)				
3,500,000 3,010	-	3,500,000 3,010				
3,503,010	-	3,503,010				
1,621,783	(288)	1,929,514 4,671,703				
<u></u>		<u> </u>				
\$ 6,747,394	\$-	\$ 6,601,217				

Fund Descriptions – Nonmajor Enterprise Funds For the Year Ended December 31, 2016

#### Nonmajor Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

<u>Water</u> - To account for revenues generated from the charges for distribution of water to the residential and commercial users of the County.

<u>Sheriff's Webcheck</u> - To account for the charges to other entities, and the associated costs, for performing criminal background checks on individuals.

<u>Auditor's License Bureau</u> - To account for the revenues received and expenses made related to the daily operations of the Auditor's License Bureau.

Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2016

	Enterprise Funds									
		Water		Sheriff's /ebcheck		Auditor's ense Bureau		Total		
Assets										
Current Assets										
Equity in Pooled Cash and Investments	\$	907,976	\$	134,209	\$	342,174	\$	1,384,359		
Accounts Receivable		50,902		-		-		50,902		
Total Current Assets		958,878		134,209		342,174		1,435,261		
Noncurrent Assets										
Depreciable Capital Assets, Net		6,043,973		-				6,043,973		
Total Assets		7,002,851		134,209		342,174		7,479,234		
Deferred Outflows of Resources										
Pension		62,202		-		-		62,202		
Liabilities										
Current Liabilities										
Accounts Payable		39,913		-		-		39,913		
Accrued Wages		5,782		-		-		5,782		
Compensated Absences Payable		1,333		-		-		1,333		
Intergovernmental Payable		1,631				-		1,631		
Total Current Liabilities		48,659		-		-		48,659		
Long-Term Liabilities										
Compensated Absences Payable - Net of Current Portion		7,874		-		-		7,874		
Net Pension Liability		157,089		-		-		157,089		
Total Long-Term Liabilities		164,963		-		-		164,963		
Total Liabilities		213,622		-				213,622		
Deferred Inflows of Resources										
Pension		6,039		-		-		6,039		
Net Position										
Net Investment in Capital Assets		6,043,973		-		-		6,043,973		
Unrestricted		801,419		134,209	9 342,1			1,277,802		
Total Net Position	\$	6,845,392	\$	134,209	\$	342,174	\$	7,321,775		

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Nonmajor Enterprise Funds For the Year Ended December 31, 2016

		Enterprise Funds							
	Water	Sheriff's Webcheck	Auditor's License Bureau	Total					
Operating Revenues									
Charges for Services	\$ 771,436	\$ 32,316	\$ -	\$ 803,752					
Other Total On mating Provide a	905	-	-	905					
Total Operating Revenues	772,341	32,316		804,657					
Operating Expenses									
Personal Services	163,998	-	-	163,998					
Contractual Services	469,324	-	-	469,324					
Materials and Supplies	18,666	6,500	-	25,166					
Depreciation	194,254	-	-	194,254					
Other	121	18,170	-	18,291					
Total Operating Expenses	846,363	24,670		871,033					
<b>Operating Income (Loss)</b>	(74,022)	7,646		(66,376)					
Non-Operating Revenues (Expenses)									
Interest and Fiscal Charges	(2,400)			(2,400)					
Change in Net Position	(76,422)	7,646	-	(68,776)					
Net Position Beginning of Year	6,921,814	126,563	342,174	7,390,551					
Net Position End of Year	\$ 6,845,392	\$ 134,209	\$ 342,174	\$ 7,321,775					

**STARK COUNTY, OHIO** *Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2016* 

		Water		Sheriff's Vebcheck	]	Auditor's License Bureau		Total
Cash Flows from Operating Activities Cash Received from Customers	¢	7(0.995	¢	22.210	¢		¢	802 201
Cash Received from Other Operating Receipts	\$	769,885 905	\$	32,316	\$	-	\$	802,201 905
Cash Payments to Employees for Services and Benefits		903 (186,047)		-		-		903 (186,047)
Cash Payments to Suppliers for Goods and Services		(186,047) (12,459)		(6,500)		-		(186,047) (18,959)
Cash Payments for Contractual Services		(473,032)		(0,500)		-		(473,032)
Other Cash Payments		(473,032) (121)		(18,170)		-		
Net Cash Provided by Operating Activities		99,131		7,646		-		(18,291) 106,777
Net Cash Frovaea by Operating Activities		<i>99</i> ,131		7,040				100,777
Cash Flows from Noncapital Financing Activities Operating Grants Received				14,560				14,560
Cash Flows from Capital and Related Financing Activities								
Principal Payments on Debt		(80,000)		_		_		(80,000)
Interest Payments on Debt		(2,400)		-		-		(2,400)
		(=,:::)						(=,:::)
Net Cash Used for Capital and Related Financing Activities		(82,400)						(82,400)
Net Increase in Cash and Investments		16,731		22,206		-		38,937
Cash and Investments Beginning of Year		891,245		112,003		342,174		1,345,422
Cash and Investments End of Year	\$	907,976	\$	134,209	\$	342,174	\$	1,384,359
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities								
Operating Income (Loss)	\$	(74,022)	\$	7,646	\$	-	\$	(66,376)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities								
Depreciation Expense (Increase) Decrease in Assets:		194,254		-		-		194,254
Accounts Receivable		(1,551)		-		-		(1,551)
Net Pension Asset		425		-		-		425
Deferred Outflows - Pension		(37,795)		-		-		(37,795)
Increase (Decrease) in Liabilities:								
Accounts Payable		2,499		-		-		2,499
Accrued Wages		(788)		-		-		(788)
Compensated Absences Payable		(4,999)		-		-		(4,999)
Intergovernmental Payable		(1,064)		-		-		(1,064)
Deferred Inflows - Pension		3,478		-		-		3,478
Net Pension Liability		18,694		-		-		18,694
Total Adjustments	¢	173,153	¢	-	¢	-	¢	173,153
Net Cash Provided by Operating Activities	\$	99,131	\$	7,646	\$	-	\$	106,777

Fund Descriptions – Internal Service Funds For the Year Ended December 31, 2016

#### Internal Service Funds

Internal Service Funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis.

<u>Self Insurance</u> - To account for a medical benefits and liability self-insurance program for the County. The primary source of revenue is monthly fees, any balance on hand is held until used.

Workers' Compensation - To account for revenues used to provide workers' compensation benefits to employees.

Combining Statement of Net Position Internal Service Funds December 31, 2016

	Internal Service					
		Self Insurance		Workers' Compensation		Total
Assets						
Current Assets						
Equity in Pooled Cash and Investments	\$	5,054,619	\$	1,432,591	\$	6,487,210
Accounts Receivable		1,004,021		-		1,004,021
Intergovernmental Receivable		-		22,118		22,118
Prepaid Items		-		1,038,563		1,038,563
Total Assets		6,058,640		2,493,272		8,551,912
Deferred Outflows of Resources						
Pension		62,064		42,322		104,386
		- ,		<u>y-</u>		- ,
Liabilities						
Current Liabilities						
Accounts Payable		-		9,125		9,125
Accrued Wages		6,833		4,765		11,598
Intergovernmental Payable		1,813		30,947		32,760
Claims Payable		2,048,303		144,842		2,193,145
Total Current Liabilities		2,056,949		189,679		2,246,628
Long-Term Liabilities:						
Net PensionLiability		156,740		106,882		263,622
Claims Payable - Net of Current Portion		-		1,506,589		1,506,589
Compensated Absences Payable - Net of Current Portion		14,979		6,295		21,274
Total Long-Term Liabilities		171,719		1,619,766		1,791,485
Total Liabilities		2,228,668		1,809,445		4,038,113
Deferred Inflows of Resources						
Pension		6,025		4,109		10,134
Net Position						
Unrestricted	\$	3,886,011	\$	722,040	\$	4,608,051

Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2016

	Internal Service					
	Self Insurance		Workers' Compensation			Total
Operating Revenues						
Charges for Services	\$	18,427,614	\$	874,623	\$	19,302,237
Other		1,253,705		1,311,457		2,565,162
Total Operating Revenues		19,681,319		2,186,080		21,867,399
Operating Expenses						
Personal Services		196,358		127,773		324,131
Contractual Services		1,379,588		973,468		2,353,056
Materials and Supplies		318		-		318
Claims		20,062,348		-		20,062,348
Change in Workers Compensation Estimate		-		(1,108,242)		(1,108,242)
Other		539		262,546		263,085
Total Operating Expenses		21,639,151		255,545		21,894,696
Change in Net Position		(1,957,832)		1,930,535		(27,297)
Net Position Beginning of Year		5,843,843		(1,208,495)		4,635,348
Net Position End of Year	\$	3,886,011	\$	722,040	\$	4,608,051

**STARK COUNTY, OHIO** *Combining Statement of Cash Flows Internal Service Funds* For the Year Ended December 31, 2016

	Self	Workers'	
	Insurance	Compensation	Total
Cash Flows from Operating Activities			
Cash Received from Interfund Services Provided	\$ 18,427,614	\$ 874,623	\$ 19,302,237
Cash Received from Other Operating Receipts	249,684	1,289,339	1,539,023
Cash Payments to Employees for Services and Benefits	(182,843)	(123,926)	(306,769)
Cash Payments to Suppliers for Goods and Services	(318)	-	(318)
Cash Payments for Claims	(19,605,207)	(322,975)	(19,928,182)
Cash Payments for Contractual Services	(1,381,669)	(2,565,051)	(3,946,720)
Cash Payments for Other Operating Expenses	(539)	(262,546)	(263,085)
Net Cash Used for Operating Activities	(2,493,278)	(1,110,536)	(3,603,814)
Net Decrease in Cash and Investments	(2,493,278)	(1,110,536)	(3,603,814)
Cash and Investments Beginning of Year	7,547,897	2,543,127	10,091,024
Cash and Investments End of Year	\$ 5,054,619	<u>\$ 1,432,591</u>	\$ 6,487,210
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities			
Operating Income (Loss)	\$ (1,957,832)	\$ 1,930,535	\$ (27,297)
Adjustments to Reconcile Operating Income (Loss)			
to Net Cash Provided by (Used for) Operating Activities			
(Increase) Decrease in Assets			
Accounts Receivable	(1,004,021)	-	(1,004,021)
Intergovernmental Receivable	-	(22,118)	(22,118)
Prepaids	-	(1,038,563)	(1,038,563)
Net Pension Asset	326	248	574
Deferred Outflows - Pension	(43,326)	(28,087)	(71,413)
Increase (Decrease) in Liabilities			
Accounts Payable	(2,081)	9,125	7,044
Accrued Wages	954	565	1,519
Compensated Absences Payable	1,579	2,767	4,346
Intergovernmental Payable	(572)	(562,572)	(563,144)
Claims Payable	457,141	(1,431,217)	(974,076)
Deferred Inflows - Pension	4,059	2,615	6,674
Net Pension Liability	50,495	26,166	76,661
Total Adjustments	(535,446)	(3,041,071)	(3,576,517)
Net Cash Used for Operating Activities	\$ (2,493,278)	\$ (1,110,536)	\$ (3,603,814)

Fund Descriptions – Fiduciary Funds For the Year Ended December 31, 2015

#### Private Purpose Trust Funds

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds.

George C. Brissel - To account for the money as set forth in the trust agreement.

SCBDD Gifts & Donations – To account for monies received in trust to be used by the SCBDD board.

#### Agency Funds

Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's agency funds:

<u>Undivided General Tax</u> - To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Undivided Personal Tax</u> - To account for the collection of tangible personal property taxes that are periodically apportioned to the subdivisions and to the County operating funds.

<u>Court Agency</u> - To account for clerk of courts auto title fees, county court, juvenile court and probate court related receipts.

#### Other Agency Funds -

Local Government Revenue Assistance	Special Emergency Planning
Estimated Tax	Stark County Health Department
Highway Escrow County	Stark County Regional Planning Commission
Highway Escrow State	Multi-County Juvenile Attention System
Undivided Estate Tax	Stark County Park District
Undivided Motel Tax	Stark Soil and Water Conservation District
Trailer Tax	Stark Regional Community Corrections Center
Local Government	Forfeited Land Sale
Municipal Road	Real Estate Prepayment
Subdivision Auto Registration	Tax Certificate Redemption
Cigarette Tax	Recorder Escrow
Law Library	Ohio Elections Commission
Payroll Deductions	Sumser Trust
Subdivision Gas Tax	Sheriff Inmate Services
Library and Local Government Support	Indigent Application Fee
Stark Council of Governments	
Stark-Tuscarawas-Wayne Joint Solid Waste	
Management District	

Combining Statement of Net Position Private Purpose Trust Funds December 31, 2016

	George C. Brissel		SCBDD Gifts & Donations		Total	
Assets Equity in Pooled Cash and Investments	\$	2,190	\$	125,450	\$	127,640
<i>Net Position</i> Held in Trust for Private Purposes	\$	2,190	\$	125,450	\$	127,640

Combining Statement of Changes in Net Position Private Purpose Trust Funds For the Year Ended December 31, 2016

	George C. Brissel	SCBDD Gifts & Donations	Total
Net Position Beginning of Year	2,190	125,450	127,640
Net Position End of Year	\$ 2,190	\$ 125,450	\$ 127,640

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Combining Statement of Changes in Assets and Liabilities All Agency Funds For the Year Ended December 31, 2016

Tor the Tear Ended December 51, 2010	Balance 1/1/16	Additions Reductions		Balance 12/31/16	
Undivided General Tax					
Assets: Equity in Pooled Cash and Investments Taxes Receivable Special Assessments Receivable Total Assets	\$ 12,292,962 363,181,485 17,548,650 \$ 393,023,097	\$ 417,387,881 372,109,356 \$ 789,497,237	\$ 417,375,245 363,181,485 970,702 \$ 781,527,432	\$ 12,305,598 372,109,356 16,577,948 \$ 400,992,902	
<i>Liabilities:</i> Intergovernmental Payable	\$ 393,023,097	\$ 369,704,408	\$ 361,734,603	\$ 400,992,902	
Undivided Personal Tax					
Assets: Equity in Pooled Cash and Investments Taxes Receivable Total Assets	\$ 76 <u>1,644,447</u> <u>\$ 1,644,523</u>	\$ 686,857 <u>1,645,223</u> \$ 2,332,080	\$ 686,475 <u>1,644,447</u> <u>\$ 2,330,922</u>	\$ 458 1,645,223 \$ 1,645,681	
<i>Liabilities:</i> Intergovernmental Payable	\$ 1,644,523	<u>\$ 1,645,591</u>	\$ 1,644,433	\$ 1,645,681	
Undivided Estate Tax					
Assets: Equity in Pooled Cash and Investments	\$ 679,734	\$ 158,993	\$ 73,431	\$ 765,296	
<i>Liabilities:</i> Intergovernmental Payable	\$ 679,734	<u>\$ 85,562</u>	<u>\$                                    </u>	<u>\$ 765,296</u>	
Local Government					
Assets: Equity in Pooled Cash and Investments Intergovernmental Receivable Total Assets Liabilities:	\$ - 3,068,240 \$ 3,068,240	\$ 9,097,102 2,986,887 \$ 12,083,989	\$ 9,097,102 3,068,240 \$ 12,165,342	\$ - 2,986,887 \$ 2,986,887	
Intergovernmental Payable	\$ 3,068,240	\$ 2,986,887	\$ 3,068,240	\$ 2,986,887	
Library and Local Government Support					
Assets: Equity in Pooled Cash and Investments Intergovernmental Receivable Total Assets	\$ - 6,015,063 \$ 6,015,063	\$ 12,255,549 6,033,449 \$ 18,288,998	\$ 12,255,549 6,015,063 \$ 18,270,612	\$ - 6,033,449 \$ 6,033,449	
<i>Liabilities:</i> Intergovernmental Payable	\$ 6,015,063	\$ 6,033,449	\$ 6,015,063	\$ 6,033,449 (continued)	

Deposits Held and Due to Others

Total Liabilities

Combining Statement of Changes in Assets and Liabilities All Agency Funds

For the Year Ended December 31, 2016 Balance Balance 1/1/16 Additions Reductions 12/31/16 **Court Agency** Assets: Cash and Investments in Segregated Accounts 2,584,441 \$ 55,662,492 \$ 56,043,806 2,203,127 \$ Liabilities: Deposits Held and Due to Others 2,584,441 55,662,492 56,043,806 2,203,127 S \$ \$ \$ **Other Agency Funds** Assets: Equity in Pooled Cash and Investments 83,328,342 \$ \$ 12,232,348 \$ \$ 81,928,201 13,632,489 Cash and Investments in Segregated Accounts 19,022 82,902 101,924 Taxes Receivable 6,771,793 6,966,779 6,966,779 6,771,793 Intergovernmental Receivable 1,831,896 1,868,954 1,831,896 1,868,954 20,855,059 92,246,977 90,531,890 \$ 22,570,146 **Total Assets** \$ \$ Liabilities: Intergovernmental Payable \$ 4,588,590 \$ 2,676,488 \$ 2,377,466 \$ 4,887,612 Undistributed Monies 15,345,334 7,882,270 6,553,028 16,674,576 Deposits Held and Due to Others 921,135 131,983 45,160 1,007,958 8,975,654 Total Liabilities 20,855,059 10,690,741 \$ 22,570,146 **All Agency Funds** Assets: Equity in Pooled Cash and Investments \$ 25,205,120 \$ 522.914.724 \$ 521,416,003 \$ 26,703,841 Cash and Investments in Segregated Accounts 2,603,463 55,745,394 56,043,806 2,305,051 Taxes Receivable 371,597,725 380,721,358 371,597,725 380,721,358 Special Assessments Receivable 17,548,650 970,702 16,577,948 Intergovernmental Receivable 10,915,199 10,889,290 10,915,199 10,889,290 437,197,488 Total Assets 427,870,157 970,270,766 \$ 960,943,435 \$ Liabilities: Intergovernmental Payable \$ 409,019,247 \$ 383,132,385 \$ 374,839,805 \$ 417,311,827 Undistributed Monies 15,345,334 7,882,270 6,553,028 16,674,576

3,505,576

\$

427,870,157

55,794,475

446,809,130

56,088,966

\$

437,481,799

\$

3,211,085

437,197,488

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

	Budgeted	Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues					
Property and Other Local Taxes Charges for Services Licenses and Permits	\$ 13,720,000 9,095,000 38,000	\$ 13,720,000 9,095,000 38,000	\$ 14,036,131 11,040,386 38,390	\$ 316,131 1,945,386 390	
Fines and Forfeitures Intergovernmental Interest Rentals	480,000 8,317,000 1,400,000 300,000	480,000 8,317,000 1,400,000 300,000	409,353 9,654,570 1,708,249 294,346	(70,647) 1,337,570 308,249 (5,654)	
Other Total Revenues	500,000 33,850,000	500,000 33,850,000	<u>507,325</u> <u>37,688,750</u>	7,325 3,838,750	
Expenditures					
Current: General Government - Legislative and Executive Commissioners' Office					
Personal Services	2,025,901	2,040,735	1,863,601	177,134	
Materials and Supplies	60,481	64,887	32,504	32,383	
Contractual Services	5,252,968	5,364,058	4,583,004	781,054	
Capital Outlay	2,692,893	5,296,088	4,878,146	417,942	
Other	2,480,829	2,480,913	2,349,932	130,981	
Total Commissioners' Office	12,513,072	15,246,681	13,707,187	1,539,494	
County Auditor					
Personal Services	911,901	843,084	834,747	8,337	
Materials and Supplies	9,375	4,983	4,712	271	
Contractual Services	363,371	417,331	417,260	71	
Capital Outlay	8,600	28,627	3,627	25,000	
Other	3,600	2,823	2,823		
Total County Auditor	1,296,847	1,296,848	1,263,169	33,679	
County Treasurer					
Personal Services	614,317	614,317	531,604	82,713	
Materials and Supplies	13,392	13,392	8,014	5,378	
Contractual Services	350,892	350,892	317,186	33,706	
Capital Outlay	11,895	11,895	10,213	1,682	
Other Total County Treasurer	<u>26,487</u> 1,016,983	26,487 1,016,983	3,755 870,772	<u>22,732</u> 146,211	
		, , , , , , , , , , , , , , , , ,	,	<u>,</u>	
Recorder Personal Services	570,907	570,907	568,919	1,988	
Materials and Supplies	1,665	1,665	1,663	1,988	
Contractual Services	16,996	16,996	16,996	-	
Capital Outlay	15,100	15,100	11,391	3,709	
Other	2,000	2,000	1,374	626	
Total Recorder	606,668	606,668	600,343	6,325	
Board of Elections					
Personal Services	1,779,107	1,794,107	1,766,453	27,654	
Materials and Supplies	193,875	178,875	77,612	101,263	
Contractual Services	727,439	727,439	694,497	32,942	
Capital Outlay	27,850	31,850	22,867	8,983	
Other	21,868	21,868	16,846	5,022	
Total Board of Elections	2,750,139	2,754,139	2,578,275	175,864	
				(continued)	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

	Budgetee	d Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Data Processing	Oliginar		Tettuu	(riegurie)
Personal Services	\$ 1,512,140	\$ 1,402,140	\$ 1,398,312	\$ 3,828
Materials and Supplies	16,946	16,946	13,671	3,275
Contractual Services	760,092	869,892	759,762	110,130
Capital Outlay	1,323,677	1,323,677	1,323,639	38
Other	28,327	28,527	28,416	111
Total Data Processing	3,641,182	3,641,182	3,523,800	117,382
Buildings and Grounds Maintenance				
Personal Services	563,553	563,553	538,463	25,090
Materials and Supplies	985,714	980,514	971,610	8,904
Contractual Services	601,992	602,166	510,292	91,874
Capital Outlay	114,618	124,118	54,459	69,659
Other	114,018	1,106	952	
Total Buildings and Grounds Maintenance	2,265,877	2,271,457	2,075,776	<u>154</u> 195,681
Total General Government - Legislative and Executive	24,090,768	26,833,958	24,619,322	2,214,636
-	. <u> </u>			i .
<i>General Government - Judicial</i> Court of Appeals				
Materials and Supplies	150,672	150,672	129,229	21,443
Contractual Services	173,755	173,755	168,289	5,466
Capital Outlay	5,000	5,000	-	5,000
Other	24,292	24,292	15,486	8,806
Total Court of Appeals	353,719	353,719	313,004	40,715
Common Pleas Court				
Personal Services	3,685,957	3,659,257	3,563,233	96,024
Materials and Supplies	102,880		134,353	· · · · ·
Contractual Services	466,270	136,380 508,185	493,989	2,027 14,196
Capital Outlay	33,175	75,909	75,884	25
Other				
Total Common Pleas Court	<u>113,381</u> 4,401,663	71,881 4,451,612	<u>69,082</u> 4,336,541	2,799 115,071
	.,,	.,,	.,,	
Common Pleas Jury Commission Personal Services	144,619	144,619	130,743	13,876
reisonal Services	144,019	144,019	130,743	13,870
Juvenile Court				
Personal Services	3,172,887	3,129,581	3,108,274	21,307
Materials and Supplies	54,096	58,251	56,743	1,508
Contractual Services	150,860	202,250	196,610	5,640
Capital Outlay	39,229	39,456	39,456	-
Other	13,206	20,206	17,261	2,945
Total Juvenile Court	3,430,278	3,449,744	3,418,344	31,400
Probate Court				
Personal Services	833,123	818,231	817,773	458
Materials and Supplies	21,806	24,466	23,904	562
Contractual Services	76,076	68,768	61,850	6,918
Capital Outlay	55,750	74,650	74,574	76
Other	2,751	3,791	3,762	29
Total Probate Court	989,506	989,906	981,863	8,043
	. <u></u>	<u>.</u>		(continued)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - General Fund For the Year Ended December 31, 2016

	Budgetee	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Clerk of Courts Personal Services	\$ 1,632,644	\$ 1,647,644	\$ 1,640,547	\$ 7,097	
Materials and Supplies	\$ 1,032,044 27,121	\$ 1,047,044 19,141	\$ 1,040,347 19,140	\$ 7,097 1	
Contractual Services	265,916	258,896	258,882	14	
Capital Outlay	46,000	8,195	230,002	8,195	
Other	853	853	836	17	
Total Clerk of Courts	1,972,534	1,934,729	1,919,405	15,324	
Public Defender					
Other	500	500	313	187	
Municipal Court					
Personal Services	313,799	316,924	313,485	3,439	
Contractual Services	104,222	104,222	102,543	1,679	
Total Municipal Court	418,021	421,146	416,028	5,118	
Total General Government - Judicial	11,710,840	11,745,975	11,516,241	229,734	
	11,710,010		11,010,211		
Public Safety Coroner					
Personal Services	697,064	699,242	696,998	2,244	
Materials and Supplies	35,569	33,391	29,346	4,045	
Contractual Services	254,726	254,726	254,046	680	
Other	9,000	9,000	8,308	692	
Total Coroner	996,359	996,359	988,698	7,661	
Total Public Safety	996,359	996,359	988,698	7,661	
Public Works					
Buildings and Grounds Capital					
Capital Outlay	-	5,000	-	5,000	
Human Services					
Veteran's Service Commission	004.010	001 010	905 205	7( 500	
Personal Services	884,918	881,918	805,395	76,523	
Materials and Supplies Contractual Services	35,104	35,104	23,126	11,978	
Capital Outlay	267,122	264,122 56,000	253,733 5,925	10,389 50,075	
Other	1,472,154	1,672,154	1,663,413	8,741	
Total Veteran's Service Commission	2,659,298	2,909,298	2,751,592	157,706	
Total Human Services	2,659,298	2,909,298	2,751,592	157,706	
Total Expenditures	39,457,265	42,490,590	39,875,853	2,614,737	
Deficiency of Revenues Under Expenditures	(5,607,265)	(8,640,590)	(2,187,103)	6,453,487	
Other Financing Sources (Uses)					
Sale of Capital Assets	-	-	36,910	36,910	
Transfers In	750,000	750,000	-	(750,000)	
Transfers Out	-	(3,500,000)	(3,500,000)	-	
Total Other Financing Sources (Uses)	750,000	(2,750,000)	(3,463,090)	(713,090)	
Net Change in Fund Balance	(4,857,265)	(11,390,590)	(5,650,193)	5,740,397	
Fund Balance at Beginning of Year	5,782,597	5,782,597	5,782,597	-	
Prior Year Encumbrances Appropriated	5,650,538	5,650,538	5,650,538		
Fund Balance at End of Year	\$ 6,575,870	\$ 42,545	\$ 5,782,942	\$ 5,740,397	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Board of Developmental Disabilities For the Year Ended December 31, 2016

	Bud	geted Amounts			Variance with Final Budget Positive (Negative)	
	Original	Fin	al	Actual		
Revenues						
Property and Other Local Taxes	\$ 28,100,0	00 \$ 28,1	00,000 \$	29,375,704	\$ 1,275,70	)4
Charges for Services	1,175,6	00 1,1	75,600	796,126	(379,47	(4)
Fines and Forfeitures		-	-	1,000	1,00	0
Intergovernmental	20,288,5	50 20,2	288,550	24,651,711	4,363,16	51
Other	1,917,9	40 1,9	017,940	933,684	(984,25	56)
Total Revenues	51,482,0	90 51,4	82,090	55,758,225	4,276,13	
Expenditures						
Current:						
Health						
Personal Services	29,451,0	83 29,6	595,083	29,120,721	574,36	52
Materials and Supplies	1,712,2	46 1,7	/03,684	1,355,537	348,14	7
Contractual Services	5,351,9	45 5,7	54,526	5,008,617	745,90	)9
Capital Outlay	2,245,3	25 2,2	262,032	1,796,803	465,22	.9
Other	17,595,1	96 16,9	40,470	15,445,338	1,495,13	2
Total Expenditures	56,355,7	95 56,3	55,795	52,727,016	3,628,77	'9
Net Change in Fund Balance	(4,873,7	05) (4,8	373,705)	3,031,209	7,904,91	4
Fund Balance Beginning of Year	33,336,2	04 33,3	36,204	33,336,204		-
Prior Year Encumbrances Appropriated	1,576,1	10 1,5	576,110	1,576,110		-
Fund Balance End of Year	\$ 30,038,6	09 <u>\$ 30,0</u>	38,609 \$	37,943,523	\$ 7,904,91	4

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Mental Health For the Year Ended December 31, 2016

	Budgete	ed Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Local Taxes	\$ 6,844,634	\$ 6,844,634	\$ 5,942,994	\$ (901,640)
Intergovernmental	22,793,063	22,793,063	22,041,516	(751,547)
Other	166,905	166,905	178,423	11,518
Total Revenues	29,804,602	29,804,602	28,162,933	(1,641,669)
Expenditures				
Current:				
Health				
Personal Services	2,895,363	2,895,363	2,711,728	183,635
Materials and Supplies	47,492	47,492	35,100	12,392
Contractual Services	34,901,408	31,901,408	30,376,093	1,525,315
Capital Outlay	979,177	979,177	243,949	735,228
Other	1,356,783	1,356,783	1,068,173	288,610
Total Expenditures	40,180,223	37,180,223	34,435,043	2,745,180
Net Change in Fund Balance	(10,375,621)	(7,375,621)	(6,272,110)	1,103,511
Fund Balance Beginning of Year	3,266,030	3,266,030	3,266,030	-
Prior Year Encumbrances Appropriated	7,117,408	7,117,408	7,117,408	
Fund Balance End of Year	\$ 7,817	\$ 3,007,817	\$ 4,111,328	\$ 1,103,511

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Children's Services For the Year Ended December 31, 2016

	Budgeted Amounts						ariance with	
		Original		Final		Actual		inal Budget Positive (Negative)
Revenues								
Property and Other Local Taxes	\$	8,024,065	\$	8,024,065	\$	8,317,374	\$	293,309
Charges for Services	Ψ		Ψ		Ψ	1,301,167	Ψ	1,301,167
Intergovernmental		21,358,148		21,358,148		18,547,396		(2,810,752)
Other		33,379		33,379		180,380		147,001
Total Revenues		29,415,592		29,415,592		28,346,317		(1,069,275)
Expenditures								
Current:								
Human Services								
Personal Services		5,311,872		4,968,872		4,948,628		20,244
Materials and Supplies		79,578		94,578		83,493		11,085
Contractual Services		15,563,553		14,720,600		11,747,567		2,973,033
Capital Outlay		1,458,000		1,458,000		789		1,457,211
Other		10,499,866		14,629,820		13,739,262		890,558
Total Expenditures		32,912,869		35,871,870		30,519,739		5,352,131
Net Change in Fund Balance		(3,497,277)		(6,456,278)		(2,173,422)		4,282,856
Fund Balance Beginning of Year		8,035,974		8,035,974		8,035,974		-
Prior Year Encumbrances Appropriated		3,670,554		3,670,554		3,670,554		-
Fund Balance End of Year	\$	8,209,251	\$	5,250,250	\$	9,533,106	\$	4,282,856

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis)- Public Assistance For the Year Ended December 31, 2016

	Budgeted Amounts					Variance with Final Budget		
	Original		Final		Actual		(	Positive (Negative)
Revenues								
Intergovernmental	\$	37,535,021	\$	37,535,021	\$	31,920,565	\$	(5,614,456)
Other		2,000,000		2,000,000		2,653,612		653,612
Total Revenues		39,535,021		39,535,021		34,574,177		(4,960,844)
<i>Expenditures</i> Current:								
Human Services								
Personal Services		26,586,519		26,838,819		26,513,566		325,253
Materials and Supplies		418,228		418,228		318,375		99,853
Contractual Services		9,494,373		9,294,373		7,604,466		1,689,907
Capital Outlay		207,000		2,707,000		2,649,003		57,997
Other		2,299,059		2,246,759		1,622,478		624,281
Total Expenditures		39,005,179		41,505,179		38,707,888		2,797,291
Net Change in Fund Balance		529,842		(1,970,158)		(4,133,711)		(2,163,553)
Fund Balance Beginning of Year		1,972,168		1,972,168		1,972,168		-
Prior Year Encumbrances Appropriated		2,356,660		2,356,660		2,356,660		
Fund Balance End of Year	\$	4,858,670	\$	2,358,670	\$	195,117	\$	(2,163,553)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Justice System Sales Tax For the Year Ended December 31, 2016

	 Budgeted Amounts				Variance with Final Budget	
	 Original		Final	 Actual		Positive Negative)
Revenues						
Permissive Sales Tax	\$ 26,500,000	\$	26,500,000	\$ 29,209,004	\$	2,709,004
Other	-		-	226,097		226,097
Total Revenues	 26,500,000		26,500,000	 29,435,101		2,935,101
Expenditures						
Current:						
General Government - Legislative and Executive						
Commissioners' Office						
Contractual Services	4,156,328		4,156,328	4,064,576		91,752
Capital Outlay	 757,476		1,707,476	 1,698,838		8,638
Total General Government - Legislative and Executive	 4,913,804		5,863,804	 5,763,414		100,390
Public Safety						
Prosecuting Attorney						
Personal Services	3,452,348		3,525,347	3,526,115		(768)
Materials and Supplies	40,000		40,000	39,978		22
Contractual Services	40,000		40,000	84,620		(44,620)
Capital Outlay	-		2,150	2,150		-
Other	143,226		157,330	157,330		-
Total Prosecuting Attorney	 3,675,574		3,764,827	 3,810,193		(45,366)
Public Defender						
Personal Services	1,590,959		1,590,959	1,557,932		33,027
Materials and Supplies	1,590,959		1,590,959	7,698		3,021
Contractual Services	16,206		16,206	13,708		2,498
Other	19,872		19,872	18,364		1,508
Total Public Defender	 1,639,906		1,637,756	 1,597,702		40,054
al. 100						
Sheriff	15 005 426		15 005 426	15 200 225		507 001
Personal Services	15,805,426		15,805,426	15,298,335		507,091
Materials and Supplies	1,242,754		1,242,754	1,086,426		156,328
Contractual Services	3,963,679		3,963,679	3,668,811		294,868
Capital Outlay Other	376,071 80,711		376,071 144,923	374,105 125,664		1,966 19,259
Total Sheriff	 21,468,641		21,532,853	 20,553,341		979,512
Total Public Safety	 26,784,121		26.935.436	 25,961,236		974.200
Total I abile Safety	 20,704,121		20,755,450	 23,901,230		974,200
Total Expenditures	 31,697,925		32,799,240	 31,724,650		1,074,590
Other Financing Uses						
Transfers Out	(151,316)		-	-		-
Net Change in Fund Balance	(5,349,241)		(6,299,240)	(2,289,549)		4,009,691
Fund Balance Beginning of Year	8,655,759		8,655,759	8,655,759		-
Prior Year Encumbrances Appropriated	 1,157,292		1,157,292	 1,157,292	\$	
Fund Balance End of Year	\$ 4,463,810	\$	3,513,811	\$ 7,523,502	\$	4,009,691

#### Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Sewer For the Year Ended December 31, 2016

		Final Budget Actu			Variance with Final Budget Positive (Negative)		
Revenues	¢	25 110 270	¢	27.0(2.120	¢	1 042 771	
Charges for Services	\$	25,118,368	\$	27,062,139	\$	1,943,771	
Special Assessments		225,958		247,619		21,661	
Other Operating Revenues		-		122,167		122,167	
Total Revenues		25,344,326		27,431,925		2,087,599	
Expenses							
Personal Services		5,920,000		5,456,996		463,004	
Contractual Services		16,497,308		13,215,846		3,281,462	
Materials and Supplies		1,547,853		1,421,695		126,158	
Other Operating Expenses		158,619		127,061		31,558	
Capital Outlay		7,845,226		6,125,985		1,719,241	
Total Expenses		31,969,006		26,347,583		5,621,423	
Operating Income (Loss)		(6,624,680)		1,084,342		7,709,022	
Non-Operating Revenues (Expenses)							
Principal Retirement		(5,511,343)		(4,417,706)		1,093,637	
Interest and Fiscal Charges		(90,508)		(731,938)		(641,430)	
Capital Contributions		-		248,250		248,250	
Proceeds of OPWC Loans		-		293,239		293,239	
Advances Out		(610)		(610)		-	
Total Non-Operating Revenues (Expenses)		(5,602,461)		(4,608,765)		993,696	
Change in Fund Equity		(12,227,141)		(3,524,423)		8,702,718	
Fund Equity Beginning of Year		17,996,583		17,996,583		-	
Prior Year Encumbrances Appropriated		7,435,633		7,435,633			
Fund Equity End of Year	\$	13,205,075	\$	21,907,793	\$	8,702,718	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Certificate of Title Administration For the Year Ended December 31, 2016

	 Final Budget Actua			Variance with Final Budget Positive (Negative)		
Revenues						
Charges for Services	\$ 4,150,000	\$	2,481,194	\$	(1,668,806)	
Other	-		3,042		3,042	
Total Revenues	 4,150,000	2,484,236			(1,665,764)	
Expenditures Current: General Government - Judicial Personal Services Materials and Supplies Contractual Services Capital Outlay Other Total Expenditures	 1,598,925 37,257 208,478 10,000 <u>9,777</u> 1,864,437		1,478,459 36,826 180,525 7,775 9,700 1,713,285		120,466 431 27,953 2,225 77 151,152	
Net Change in Fund Balance	2,285,563		770,951		(1,514,612)	
Fund Balance Beginning of Year	1,079,811		1,079,811		-	
Prior Year Encumbrances Appropriated	 9,449		9,449			
Fund Balance End of Year	\$ 3,374,823	\$	1,860,211	\$	(1,514,612)	

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) For the Year Ended December 31, 2016

		Recorder's Equipment							
	Final Budget		Actual		Vari Fin P	ance with al Budget ositive egative)			
Revenues									
Charges for Services	\$	335,000	\$	355,129	\$	20,129			
Other		-		139		139			
Total Revenues		335,000		355,268		20,268			
<i>Expenditures</i> Current: General Government - Legislative and Executive Personal Services Materials and Supplies Contractual Services Capital Outlay <i>Total Expenditures</i>		101,027 39,191 250,509 31,809 422,536		97,992 37,504 176,839 31,808 344,143		3,035 1,687 73,670 <u>1</u> 78,393			
Net Change in Fund Balance		(87,536)		11,125		98,661			
Fund Balance Beginning of Year		67,240		67,240		-			
Prior Year Encumbrances Appropriated		20,296		20,296		-			
Fund Balance End of Year	\$	-	\$	98,661	\$	98,661			

	Unclaimed Money						
	Final Budget	Actual	Variance with Final Budget Positive (Negative)				
Revenues Other Total Revenues	<u>\$                                    </u>	<u>\$ 119,595</u> 119,595	\$ 119,595 119,595				
<i>Expenditures</i> Current: General Government - Legislative and Executive Other	226,870	159,553	67,317				
Net Change in Fund Balance	(226,870)	(39,958)	186,912				
Fund Balance Beginning of Year	928,398	928,398	-				
Prior Year Encumbrances Appropriated	76,870	76,870					
Fund Balance End of Year	\$ 778,398	\$ 965,310	\$ 186,912				

	 Final Budget	 Actual	Fina P	ance with al Budget ositive egative)
Revenues				
Charges for Services	\$ 765,000	\$ 829,495	\$	64,495
Other	 -	 1,472		1,472
Total Revenues	 765,000	 830,967		65,967
<i>Expenditures</i> Current: Public Safety Personal Services Materials and Supplies Contractual Services	615,000 7,272 152,078	583,696 7,199 142,895		31,304 73 9,183
Capital Outlay	2,000	1,136		864
Other	 3,200	 1,713		1,487
Total Expenditures	 779,550	 736,639		42,911
Net Change in Fund Balance	(14,550)	94,328		108,878
Fund Balance Beginning of Year	1,257,237	1,257,237		-
Prior Year Encumbrances Appropriated	 14,550	 14,550		-
Fund Balance End of Year	\$ 1,257,237	\$ 1,366,115	\$	108,878

	 Final Budget Actual			Fin P	iance with al Budget ositive legative)
<i>Revenues</i> Charges for Services	\$ 2,581,000	\$	2,733,824	\$	152,824
Intergovernmental	360,000		411,213		51,213
Other	 2,000		18,070		16,070
Total Revenues	 2,943,000		3,163,107		220,107
<i>Expenditures</i> Current:					
Public Safety					200 454
Personal Services	2,929,597		2,629,146		300,451
Materials and Supplies	76,461		30,026		46,435
Contractual Services	280,507		273,986		6,521
Other Total Former ditance	 600				600
Total Expenditures	 3,287,165		2,933,158		354,007
Net Change in Fund Balance	(344,165)		229,949		574,114
Fund Balance Beginning of Year	1,183,055		1,183,055		-
Prior Year Encumbrances Appropriated	 60,923		60,923		
Fund Balance End of Year	\$ 899,813	\$	1,473,927	\$	574,114

	Rotary Abstract Fee							
	Final Budget Actu				Variance with Final Budget Positive (Negative)			
	Budget		Actual		(Nega	tive)		
Fund Balance Beginning of Year	\$	2,493	\$	2,493	\$			
Fund Balance End of Year	\$	2,493	\$	2,493	\$			

	Forfeiture of Subdivision Bond								
	Final Budget			Actual	Variance with Final Budget Positive (Negative)				
<i>Expenditures</i> Current: General Government - Legislative and Executive Capital Outlay	<u>\$</u>	1,500	\$	860	\$	640			
Net Change in Fund Balance		(1,500)		(860)		640			
Fund Balance Beginning of Year		58,671		58,671					
Fund Balance End of Year	\$	57,171	\$	57,811	\$	640			

	Victim Assistance							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
<i>Revenues</i> Intergovernmental	\$	248,125	\$	246,800	\$	(1,325)		
<i>Expenditures</i> Current:								
Human Services								
Personal Services		243,832		243,832		-		
Other <i>Total Expenditures</i>		863 244,695		300 244,132		<u>563</u> 563		
Net Change in Fund Balance		3,430		2,668		(762)		
Fund Balance Beginning of Year		74,027		74,027				
Fund Balance End of Year	\$	77,457	\$	76,695	\$	(762)		
			You	th Services				

				10	uin Services				
							Variance with		
							al Budget		
				Actual		Final			Positive
			Budget			(Negative)			
Revenues									
Intergovernmental		\$	2,266,038	\$	2,228,024	\$	(38,014)		
Other		Ψ	13,284	Ψ	28,422	Ψ	15,138		
Total Revenues			2,279,322		2,256,446		(22,876)		
I ohn Revenues			2,219,322		2,230,440		(22,070)		
Expenditures									
Current:									
Public Safety									
Personal Services			1,328,872		1,297,767		31,105		
Materials and Supplies			44,129		26,200		17,929		
Contractual Services			1,524,353		1,388,166		136,187		
Capital Outlay			25,000		-		25,000		
Other			72,942		54,016		18,926		
Total Expenditures			2,995,296		2,766,149		229,147		
Deficiency of Revenues Under Expenditures			(715,974)		(509,703)		206,271		
Other Financing Sources (Uses)									
Transfers In			825,489		-		(825,489)		
Transfers Out			(856,051)		-		856,051		
Total Other Financing Sources (Uses)			(30,562)		-		30,562		
Net Change in Fund Balance			(746,536)		(509,703)		236,833		
Fund Balance Beginning of Year			561,530		561,530		-		
Prior Year Encumbrances Appropriated			575,653		575,653		-		
Fund Balance End of Year		\$	390,647	\$	627,480	\$	236,833		
	148								

	Pass Through Grants								
	Final Budget			Actual	Fina P	iance with al Budget ositive legative)			
Revenues									
Charges for Services	\$	33,334	\$	74,156	\$	40,822			
<i>Expenditures</i> Current Public Safety Other <i>Total Expenditures</i>		77,028 77,028		77,028 77,028		-			
Net Change in Fund Balance		(43,694)		(2,872)		40,822			
Fund Balance Beginning of Year		43,694		43,694					
Fund Balance End of Year	\$		\$	40,822	\$	40,822			

	HOME Program							
	Final Budget			Actual		ariance with inal Budget Positive (Negative)		
Revenues	¢	1 722 170	¢		۴	(1.0.10.700)		
Intergovernmental	\$	1,732,178	\$	488,440	\$	(1,243,738)		
Other		15,105		199,451		184,346		
Total Revenues	·	1,747,283		687,891		(1,059,392)		
<i>Expenditures</i> Current: Public Works								
Contractual Services		1,785,998		1,435,553		350,445		
Other		101		101		-		
Total Expenditures		1,786,099		1,435,654		350,445		
Net Change in Fund Balance		(38,816)		(747,763)		(708,947)		
Fund Deficit Beginning of Year		(708,508)		(708,508)		-		
Prior Year Encumbrances Appropriated		747,324		747,324				
Fund Deficit End of Year	\$		\$	(708,947)	\$	(708,947)		

		Final Budget		Actual	Fin I	iance with al Budget Positive legative)
Revenues						
Property and Other Local Taxes	\$	550,740	\$	572,059	\$	21,319
Intergovernmental	Ψ	899,260	Ψ	878,752	Ψ	(20,508)
Other		-		513		513
Total Revenues		1,450,000		1,451,324		1,324
Expenditures						
Current:						
Public Safety						
Personal Services		449,372		439,708		9,664
Materials and Supplies		21,618		9,909		11,709
Contractual Services		435,410		395,682		39,728
Capital Outlay		613,928		135,188		478,740
Other		21,039		16,044		4,995
Total Expenditures		1,541,367		996,531		544,836
Net Change in Fund Balance		(91,367)		454,793		546,160
Fund Balance Beginning of Year		4,552,904		4,552,904		-
Prior Year Encumbrances Appropriated		91,367		91,367		-
Fund Balance End of Year	\$	4,552,904	\$	5,099,064	\$	546,160

		Child Assault Prosecution								
	]	Final Budget		Actual	Variance with Final Budget Positive (Negative)					
Revenues										
Intergovernmental	\$	367,008	\$	328,821	\$	(38,187)				
<i>Expenditures</i> Current: Human Services Personal Services		367,008		328,821		38,187				
Net Change in Fund Balance		-		-		-				
Fund Balance Beginning of Year		76,373		76,373		<u> </u>				
Fund Balance End of Year	\$	76,373	\$	76,373	\$					

	Community Development								
	Final Budget		Actual		Va Fi	ariance with inal Budget Positive Negative)			
Revenues									
Charges for Services	\$	-	\$	900	\$	900			
Intergovernmental		3,707,210		1,295,573		(2,411,637)			
Interest		-		669		669			
Other		1,020		164,100		163,080			
Total Revenues		3,708,230		1,461,242		(2,246,988)			
<i>Expenditures</i> Current: Public Works									
Contractual Services		3,615,434		1,903,333		1,712,101			
Capital Outlay		25,000		-		25,000			
Other		70,000		390		69,610			
Total Expenditures		3,710,434		1,903,723		1,806,711			
Net Change in Fund Balance		(2,204)		(442,481)		(440,277)			
Fund Deficit Beginning of Year		(709,156)		(709,156)		-			
Prior Year Encumbrances Appropriated		888,092		888,092					
Fund Balance (Deficit) End of Year	\$	176,732	\$	(263,545)	\$	(440,277)			

	Final Budget			Actual	Fina P	ance with al Budget ositive egative)
Revenues	¢	(5.000	<u>^</u>	(1) ( (7)	¢	
Charges for Services Other	\$	65,000	\$	61,665 40	\$	(3,335) 40
Total Revenues		65,000		61,705		(3,295)
Expenditures						
Current:						
Public Safety						
Personal Services		96,489		93,042		3,447
Materials and Supplies		8,000		3,100		4,900
Contractual Services		9,411		7,627		1,784
Total Expenditures		113,900		103,769		10,131
Net Change in Fund Balance		(48,900)		(42,064)		6,836
Fund Balance Beginning of Year		462,035		462,035		-
Prior Year Encumbrances Appropriated		1,900		1,900		-
Fund Balance End of Year	\$	415,035	\$	421,871	\$	6,836

	Final Budget Actual					Variance with Final Budget Positive		
		Budget		Actual	(	Negative)		
Revenues								
Charges for Services	\$	1,818,000	\$	2,042,686	\$	224,686		
Intergovernmental	ψ	1,010,000	Ψ	406,720	Ψ	406,720		
Other		162,700		198,067		35,367		
Total Revenues		1,980,700		2,647,473		666,773		
Tour Revenues		1,780,700		2,047,473		000,775		
Expenditures								
Current:								
General Government - Judicial								
Personal Services		1,630,041		1,233,002		397,039		
Materials and Supplies		206,125		107,267		98,858		
Contractual Services		930,765		740,045		190,720		
Capital Outlay		926,160		769,811		156,349		
Other		364,125		326,733		37,392		
Total Expenditures		4,057,216		3,176,858		880,358		
Deficiency of Revenues Under Expenditures		(2,076,516)		(529,385)		1,547,131		
Other Financing Sources (Uses)								
Advances In		-		77,856		77,856		
Advances Out		(77,856)		(77,856)		-		
Total Financing Sources (Uses)		(77,856)		-		77,856		
Net Change in Fund Balance		(2,154,372)		(529,385)		1,624,987		
Fund Balance Beginning of Year		3,004,913		3,004,913		-		
Prior Year Encumbrances Appropriated		400,723		400,723		-		
				· · ·				
Fund Balance End of Year	\$	1,251,264	\$	2,876,251	\$	1,624,987		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Delinquent Tax Assessment and Collection For the Year Ended December 31, 2016

	 Final Budget	Actual			Variance with Final Budget Positive (Negative)	
Revenues						
Charges for Services	\$ 422,000	\$	957,768	\$	535,768	
Intergovernmental	510,000		120,434		(389,566)	
Other	40,000		155,585		115,585	
Total Revenues	 972,000		1,233,787		261,787	
<i>Expenditures</i> Current:						
General Government - Legislative and Executive						
Personal Services	867,666		834,758		32,908	
Materials and Supplies	9,375		1,826		7,549	
Contractual Services	322,444		271,771		50,673	
Capital Outlay	23,890		21,890		2,000	
Other	 108,489		2,321		106,168	
Total Expenditures	 1,331,864		1,132,566		199,298	
Net Change in Fund Balance	(359,864)		101,221		461,085	
Fund Balance Beginning of Year	450,119		450,119		-	
Prior Year Encumbrances Appropriated	 45,654		45,654		-	
Fund Balance End of Year	\$ 135,909	\$	596,994	\$	461,085	

	Final Budget Actual			Variance with Final Budget Positive (Negative)		
Revenues						
Charges for Services	\$	720,000	\$	849,428	\$	129,428
Fines and Forfeitures	Ψ	-	Ψ	8,711	Ψ	8,711
Intergovernmental		-		2,500		2,500
Other		42,500		17,723		(24,777)
Total Revenues		762,500		878,362		115,862
<i>Expenditures</i> Current:						
Health						
Personal Services		566,252		542,807		23,445
Materials and Supplies		84,635		81,157		3,478
Contractual Services		201,312		177,897		23,415
Capital Outlay		41,685		39,185		2,500
Other	. <u> </u>	12,980	·	12,131		849
Total Expenditures		906,864		853,177		53,687
Net Change in Fund Balance		(144,364)		25,185		169,549
Fund Balance Beginning of Year		276,666		276,666		-
Prior Year Encumbrances Appropriated		23,173		23,173		
Fund Balance End of Year	\$	155,475	\$	325,024	\$	169,549

	Immobilization and Impoundment								
		Final Budget		Actual	Variance with Final Budget Positive (Negative)				
<i>Revenues</i> Charges for Services	\$	300	\$	1,200	\$	900			
Net Change in Fund Balance		300		1,200		900			
Fund Balance Beginning of Year		44,726		44,726					
Fund Balance End of Year	\$	45,026	\$	45,926	\$	900			

	_	I	n - Hom	e Detention	!	
	Final Budget		A	ctual	Final I Pos	ce with Budget itive ative)
Fund Balance Beginning of Year	\$	428	\$	428	\$	
Fund Balance End of Year	\$	428	\$	428	\$	

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Permissive Sales Tax	\$ 4,500,000	\$ 4,146,053	\$ (353,947)
Charges for Services	-	8,353	8,353
Licenses and Permits	-	43,718	43,718
Fines and Forfeitures	-	80,130	80,130
Intergovernmental	11,472,000	11,646,532	174,532
Interest	-	1,119	1,119
Other	-	56,301	56,301
Total Revenues	15,972,000	15,982,206	10,206
Expenditures			
Current:			
Public Works			
Personal Services	6,468,823	6,230,651	238,172
Materials and Supplies	2,019,774	1,948,758	71,016
Contractual Services	1,820,095	1,472,828	347,267
Capital Outlay	6,578,494	6,480,835	97,659
Other	10,504	9,677	827
Total Public Works	16,897,690	16,142,749	754,941
Debt Service			
Principal Retirement	169,074	169,074	-
Total Expenditures	17,066,764	16,311,823	754,941
Net Change in Fund Balance	(1,094,764)	(329,617)	765,147
Fund Balance Beginning of Year	82,436	82,436	-
Prior Year Encumbrances Appropriated	1,012,328	1,012,328	
Fund Balance End of Year	<u>\$</u> -	\$ 765,147	\$ 765,147

	Jail Commissary							
						Variance with Final Budget		
		Final				ositive		
		Budget		Actual	(N	egative)		
Revenues								
Charges for Services	\$	295,000	\$	332,383	\$	37,383		
Other	+	5,000	+	9,035	*	4,035		
Total Revenues		300,000		341,418		41,418		
Expenditures								
Current:								
Public Safety								
Materials and Supplies		305,815		297,618		8,197		
Contractual Services		11,000		6,543		4,457		
Capital Outlay		17,000		4,437		12,563		
Other		10,816		8,085		2,731		
Total Expenditures		344,631		316,683		27,948		
Net Change in Fund Balance		(44,631)		24,735		69,366		
Fund Balance Beginning of Year		62,758		62,758		-		
Prior Year Encumbrances Appropriated		14,632		14,632				
Fund Balance End of Year	\$	32,759	\$	102,125	\$	69,366		

	Probate Court Conduct Business						
		Final Budget	A	ctual	Variance with Final Budget Positive (Negative)		
Revenues							
Charges for Services	\$	5,500	\$	2,819	\$	(2,681)	
Expenditures							
Current:							
General Government - Judicial							
Materials and Supplies		2,073		1,277		796	
Contractual Services		1,402		1,041		361	
Other		1,300		1,220		80	
Total Expenditures		4,775		3,538		1,237	
Net Change in Fund Balance		725		(719)		(1,444)	
Fund Deficit Beginning of Year		(365)		(365)		-	
Prior Year Encumbrances Appropriated		911		911			
Fund Balance (Deficit) End of Year	\$	1,271	\$	(173)	\$	(1,444)	

	Real Estate Assessment								
	 Final Budget		Actual	Fin 1	iance with aal Budget Positive Negative)				
Revenues									
Charges for Services	\$ 3,800,000	\$	3,916,954	\$	116,954				
Other	 		90,750		90,750				
Total Revenues	 3,800,000		4,007,704		207,704				
Expenditures									
Current:									
General Government - Legislative and Executive									
Personal Services	2,788,346		2,634,198		154,148				
Materials and Supplies	29,411		19,511		9,900				
Contractual Services	887,251		764,291		122,960				
Capital Outlay	3,157,354		3,110,603		46,751				
Other	74,427		59,399		15,028				
Total Expenditures	 6,936,789		6,588,002		348,787				
Net Change in Fund Balance	(3,136,789)		(2,580,298)		556,491				
Fund Balance Beginning of Year	3,999,367		3,999,367		-				
Prior Year Encumbrances Appropriated	 107,349		107,349						
Fund Balance End of Year	\$ 969,927	\$	1,526,418	\$	556,491				

	Sheriff's Litter Patrol							
	]	Final Budget	1	Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Intergovernmental	\$	95,000	\$	95,000	\$	-		
Other		-		160		160		
Total Revenues		95,000		95,160		160		
Expenditures								
Current:								
Public Safety								
Personal Services		81,738		76,550		5,188		
Materials and Supplies		16,185		6,863		9,322		
Capital Outlay		8,788		8,788				
Total Expenditures		106,711		92,201		14,510		
Net Change in Fund Balance		(11,711)		2,959		14,670		
Fund Balance Beginning of Year		17,600		17,600		-		
Prior Year Encumbrances Appropriated		2,923		2,923				
Fund Balance End of Year	\$	8,812	\$	23,482	\$	14,670		

	Final Budget Actu			Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Charges for Services	\$	35,000	\$	38,387	\$	3,387	
Intergovernmental		888,237		888,237		-	
Other		2,767		3,552		785	
Total Revenues		926,004		930,176		4,172	
Expenditures							
Current:							
Public Safety							
Personal Services		851,710		848,197		3,513	
Materials and Supplies		35,694		22,092		13,602	
Contractual Services		35,853		27,976		7,877	
Capital Outlay		17,500		9,920		7,580	
Other		41,092		30,943		10,149	
Total Expenditures		981,849		939,128		42,721	
Deficiency of Revenues Under Expenditures		(55,845)		(8,952)		46,893	
Other Financing Sources (Uses)							
Advances In		73,425		73,425		-	
Advances Out		(145,250)		(73,425)		71,825	
Total Other Financing Sources (Uses)		(71,825)		-		71,825	
Net Change in Fund Balance		(127,670)		(8,952)		118,718	
Fund Balance Beginning of Year		141,645		141,645		-	
Prior Year Encumbrances Appropriated		10,863		10,863			
Fund Balance End of Year	\$	24,838	\$	143,556	\$	118,718	

			Day I	Reporting		
		Final Budget	A	ctual	Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	\$	122	\$	122	\$	
Fund Balance End of Year	\$	122	\$	122	\$	

	Bureau of .	Assistance B	e Block Grant		
	Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenues					
Charges for Services	\$ 1,900	\$	1,900	\$	-
Intergovernmental	168,000		160,847		(7,153)
Interest	 77		36		(41)
Total Revenues	 169,977		162,783		(7,194)
<i>Expenditures</i> Current: Public Safety					
Personal Services	45,104		35,568		9,536
Materials and Supplies	36,787		33,932		2,855
Contractual Services	3,000		3,000		2,000
Capital Outlay	113,904		81,512		32,392
Other	48,718		48,718		-
Total Expenditures	 247,513		202,730		44,783
Net Change in Fund Balance	(77,536)		(39,947)		37,589
Fund Balance Beginning of Year	 78,494		78,494		
Fund Balance End of Year	\$ 958	\$	38,547	\$	37,589

	<b>Disaster Services - HAZMAT</b>								
	 Final Budget		Actual	Fin P	iance with al Budget ositive (egative)				
Revenues									
Fines and Forfeitures	\$ -	\$	51,849	\$	51,849				
Intergovernmental	70,000		65,000		(5,000)				
Total Revenues	 70,000		116,849		46,849				
Expenditures									
Current:									
Public Safety									
Materials and Supplies	76,920		53,251		23,669				
Contractual Services	71,126		50,497		20,629				
Capital Outlay	32,892		19,605		13,287				
Other	 16,444		15,000		1,444				
Total Expenditures	 197,382		138,353		59,029				
Net Change in Fund Balance	(127,382)		(21,504)		105,878				
Fund Balance Beginning of Year	106,557		106,557		-				
Prior Year Encumbrances Appropriated	 62,383		62,383		-				
Fund Balance End of Year	\$ 41,558	\$	147,436	\$	105,878				

			use Arrest			
	Final Budget			Actual	Fina P	ance with al Budget ositive egative)
Revenues						
Fines and Forfeitures	\$	-	\$	6,646	\$	6,646
Total Revenues		-		6,646		6,646
<i>Expenditures</i> Current: Public Safety Contractual Services		30,900		26,909		3,991
Net Change in Fund Balance		(30,900)		(20,263)		10,637
Fund Balance Beginning of Year		285,093		285,093		-
Fund Balance End of Year	\$	254,193	\$	264,830	\$	10,637

	State Probation Supervison Fees								
	Final Budget		Actual		Variance with Final Budget Positive (Negative)				
Revenues									
Charges for Services	\$	2,500	\$	33,491	\$	30,991			
Expenditures									
Current:									
Public Safety									
Materials and Supplies		4,098		2,898		1,200			
Contractual Services		2,200		1,200		1,000			
Capital Outlay		3,202		-		3,202			
Total Expenditures		9,500		4,098		5,402			
Net Change in Fund Balance		(7,000)		29,393		36,393			
Fund Balance Beginning of Year		108,165		108,165					
Fund Balance End of Year	\$	101,165	\$	137,558	\$	36,393			

	Indigent Drivers								
	Final Budget			Actual	Variance with Final Budget Positive (Negative)				
<i>Revenues</i> Fines and Forfeitures	\$	2,700	\$	5,736	\$	3,036			
<i>Expenditures</i> Current General Government Judicial Contractual Services		9,954		8,454		1,500			
Net Change in Fund Balance		(7,254)		(2,718)		4,536			
Fund Balance Beginning of Year		21,364		21,364		-			
Prior Year Encumbrances Appropriated		2,000		2,000					
Fund Balance End of Year	\$	16,110	\$	20,646	\$	4,536			

	Enforcement and Education								
	Final Budget			Actual	Variance with Final Budget Positive (Negative)				
Revenues									
Fines and Forfeitures	\$	2,000	\$	2,982	\$	982			
<i>Expenditures</i> Current: Public Safety Materials and Supplies		2,000		_		2,000			
Net Change in Fund Balance		-		2,982		2,982			
Fund Balance Beginning of Year		10,167		10,167					
Fund Balance End of Year	\$	10,167	\$	13,149	\$	2,982			

	Violence Prevention							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Intergovernmental	\$	216,783	\$	179,929	\$	(36,854)		
<i>Expenditures</i> Current: Public Safety Personal Services		221,857		177,898		43,959		
i cisonal Scivices		221,037		1//,090		43,939		
Net Change in Fund Balance		(5,074)		2,031		7,105		
Fund Balance Beginning of Year		13,177		13,177				
Fund Balance End of Year	\$	8,103	\$	15,208	\$	7,105		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Basis) - Program for Addiction Rehabilitation For the Year Ended December 31, 2016

	 Final Budget	 Actual	Fina P	ance with al Budget ositive egative)
Revenues				
Taxes				
Charges for Services	\$ 193,000	\$ 213,467	\$	20,467
Other	 -	 336		336
Total Revenues	 193,000	 213,803		20,803
Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures	 113,200 4,756 75,225 2,856 196,037	 101,684 3,000 40,276 1,447 146,407		11,516 1,756 34,949 1,409 49,630
Net Change in Fund Balance	(3,037)	67,396		70,433
Fund Balance Beginning of Year	243,334	243,334		-
Prior Year Encumbrances Appropriated	 3,036	 3,036		-
Fund Balance End of Year	\$ 243,333	\$ 313,766	\$	70,433

	Emergency Preparedness Grant								
	 Final Budget		Actual	Variance with Final Budget Positive (Negative)					
Revenues									
Intergovernmental	\$ 235,925	\$	253,057	\$	17,132				
Other	 -		515		515				
Total Revenues	 235,925		253,572		17,647				
<i>Expenditures</i> Current: Public Safety									
Personal Services	226,912		209,353		17,559				
Materials and Supplies	17,806		13,743		4,063				
Contractual Services	35,813		30,099		5,714				
Capital Outlay	36,842		11,842		25,000				
Other	2,826		1,053		1,773				
Total Expenditures	 320,199		266,090		54,109				
Net Change in Fund Balance	(84,274)		(12,518)		71,756				
Fund Balance Beginning of Year	279,414		279,414		-				
Prior Year Encumbrances Appropriated	 16,273		16,273						
Fund Balance End of Year	\$ 211,413	\$	283,169	\$	71,756				

	Final Budget			Fin	iance with al Budget
<b>*</b>			Actual		ositive legative)
<b>A</b>					
\$	250,000	\$	302,840	\$	52,840
	60,000		2,024		(57,976)
	310,000		304,864		(5,136)
	76.009		64.206		11,803
					3,709
					18,382
					21,353
	353,972		298,725		55,247
	(43,972)		6,139		50,111
	526,092		526,092		-
	71,013		71,013		-
\$	553,133	\$	603,244	\$	50,111
		310,000           76,009           15,475           238,338           24,150           353,972           (43,972)           526,092           71,013	310,000         76,009         15,475         238,338         24,150         353,972         (43,972)         526,092         71,013	$\begin{array}{c ccccc} \hline & & & & & \\ \hline & & & & & \\ \hline & & & & &$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $

		Final Budget		Actual	F	Variance Savorable Positive Negative)
Revenues	¢	12 200	<i>•</i>	1	<i>•</i>	
Charges for Services	\$	13,200	\$	17,733	\$	4,533
Fines and Forfeitures		463,700		358,718		(104,982)
Intergovernmental		120,800		139,522		18,722
Other		17,800		15,620		(2,180)
Total Revenues		615,500		531,593		(83,907)
<i>Expenditures</i> Current:						
General Government - Judicial						
Personal Services		167,900		165,410		2,490
Materials and Supplies		425,697		350,727		74,970
Contractual Services		145,263		137,816		7,447
Capital Outlay		9,500		5,125		4,375
Other		10,091		8,824		1,267
Total Expenditures		758,451		667,902		90,549
Net Change in Fund Balance		(142,951)		(136,309)		6,642
Fund Balance Beginning of Year		128,798		128,798		-
Prior Year Encumbrances Appropriated		132,951		132,951		
Fund Balance End of Year	\$	118,798	\$	125,440	\$	6,642

	Final Budget		Actual		Fina P	ance with al Budget ositive egative)
Revenues						
Charges for Services	\$	10,300	\$	18,735	\$	8,435
Intergovernmental		59,678		61,240		1,562
Other		130		130		-
Total Revenues		70,108		80,105		9,997
Expenditures						
Current:						
General Government - Judicial						
Personal Services		46,226		45,887		339
Materials and Supplies		17,174		11,451		5,723
Contractual Services		8,621		7,156		1,465
Other		12,133		9,556		2,577
Total Expenditures		84,154		74,050		10,104
Excess (Deficiency) of Revenues Over (Under) Expenditures		(14,046)		6,055		20,101
Other Financing Sources (Uses)						
Advances In		4,431		4,431		-
Advances Out		(8,862)		(4,431)		4,431
Total Other Financing Sources (Uses)		(4,431)		-		4,431
Net Change in Fund Balance		(18,477)		6,055		24,532
Fund Balance Beginning of Year		104,775		104,775		-
Prior Year Encumbrances Appropriated		3,202		3,202		
Fund Balance End of Year	\$	89,500	\$	114,032	\$	24,532

		Indigent Guardianship						
	]	Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Charges for Services	\$	70,500	\$	46,990	\$	(23,510)		
Other		-		173		173		
Total Revenues		70,500		47,163		(23,337)		
Expenditures								
Current:								
General Government - Judicial								
Personal Services		60,250		60,095		155		
Materials and Supplies		550		539		11		
Contractual Services		14,305		14,275		30		
Capital Outlay		15		-		15		
Other		6,685		6,660		25		
Total Expenditures		81,805		81,569		236		
Net Change in Fund Balance		(11,305)		(34,406)		(23,101)		
Fund Balance Beginning of Year		53,571		53,571		-		
Prior Year Encumbrances Appropriated		1,305		1,305		-		
Fund Balance End of Year	\$	43,571	\$	20,470	\$	(23,101)		

		<b>Computer Justice Information System</b>						
		Final Budget	Actual	Variance with Final Budget Positive (Negative)				
<b>Revenues</b> Fines and Forfeitures Other <b>Total Revenues</b>	\$	20,000	\$ 22,494 435 22,929	435				
<i>Expenditures</i> Current: General Government - Judicial Materials and Supplies Contractual Services Capital Outlay		30,220 1,000 23,909	18,226 21 					
Total Expenditures Net Change in Fund Balance		<u>55,129</u> (35,129)	(12,794)					
Fund Balance Beginning of Year Prior Year Encumbrances Appropriated		24,045 11,084	24,045	-				
Fund Balance End of Year	<u>\$</u>		\$ 22,335	\$ 22,335				

	<b>Probate Court Security Grant</b>							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues						<b>U</b> /		
Charges for Services	\$	20,000	\$	18,240	\$	(1,760)		
Intergovernmental		11,593		11,593		-		
Total Revenues		31,593		29,833		(1,760)		
<i>Expenditures</i> Current: General Government - Judicial								
Contractual Services		19,715		15,945		3,770		
Capital Outlay		11,593		11,593		-		
Other		1,250		1,136		114		
Total Expenditures		32,558		28,674		3,884		
Net Change in Fund Balance		(965)		1,159		2,124		
Fund Balance Beginning of Year		153,979		153,979		-		
Prior Year Encumbrances Appropriated		965		965				
Fund Balance End of Year	\$	153,979	\$	156,103	\$	2,124		

		She	eriff L	aw Enforcem	ent	
	Final Budget Actual				Variance with Final Budget Positive (Negative)	
Revenues						
Charges for Services	\$	261,564	\$	266,604	\$	5,040
Licenses and Permits		200,000		217,077		17,077
Intergovernmental		213,378		213,378		-
Interest		-		677		677
Total Revenues		674,942		697,736		22,794
Expenditures Current: Public Safety Personal Services Materials and Supplies Contractual Services Other Total Expenditures		241,402 8,840 462,347 132,079 844,668		180,104 6,438 458,813 122,579 767,934		61,298 2,402 3,534 9,500 76,734
Net Change in Fund Balance		(169,726)		(70,198)		99,528
Fund Balance Beginning of Year		543,768		543,768		-
Prior Year Encumbrances Appropriated		101,303		101,303		-
Fund Balance End of Year	\$	475,345	\$	574,873	\$	99,528

	<b>Board of Election Special Election</b>							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
<i>Revenues</i> Intergovernmental	\$	30,000	\$	24,631	\$	(5,369)		
Net Change in Fund Balance		30,000		24,631		(5,369)		
Fund Balance Beginning of Year				-				
Fund Balance End of Year	\$	30,000	\$	24,631	\$	(5,369)		

	<b>Probate Court Elder Justice Innovation Grant</b>							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
Revenues								
Intergovernmental	\$	312,550	\$	25,537	\$	(287,013)		
Expenditures Current: General Government - Judicial Personal Services Materials and Supplies Total Expenditures		312,225 325 312,550		15,217 325 15,542	<u> </u>	297,008		
Net Change in Fund Balance		-		9,995		9,995		
Fund Balance Beginning of Year		-		-				
Fund Balance End of Year	\$		\$	9,995	\$	9,995		

	Geogra	lystems			
	Final Budget	 Actual	Variance with Final Budget Positive (Negative)		
Fund Balance Beginning of Year	\$ 11,272	\$ 11,272	\$		
Fund Balance End of Year	\$ 11,272	\$ 11,272	\$		

			Board	of Elections		
	1	Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Fund Balance Beginning of Year	\$	18,905	\$	18,905	\$	
Fund Balance End of Year	\$	18,905	\$	18,905	\$	

		tireme	tirement		
		Final Budget	Actual	Fin 1	iance with al Budget Positive Negative)
Revenues					
Special Assessments	\$	500,000	\$ 498,527	\$	(1,473)
Interest		-	 398		398
Total Revenues	\$	500,000	\$ 498,925	\$	(1,075)
Expenditures					
Debt Service					
Principal Retirement		681,087	331,654		349,433
Interest and Fiscal Charges		-	155,524		(155,524)
Total Expenditures		681,087	 487,178		193,909
Net Change in Fund Balance		(181,087)	11,747		192,834
Fund Balance Beginning of Year		181,087	 181,087		
Fund Balance End of Year	\$		\$ 192,834	\$	192,834

		General Obligation Bond Retirement							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)				
<i>Expenditures</i> Debt Service Principal Retirement	\$	200,940	\$		\$	200,940			
Net Change in Fund Balance		(200,940)		-		200,940			
Fund Balance Beginning of Year		200,940		200,940					
Fund Balance End of Year	<u>\$</u>	-	\$	200,940	\$	200,940			

		Jail Capital Improvements						
	Fir Buc		Actual	Variance with Final Budget Positive (Negative)				
Fund Balance Beginning of Year	\$	6,775 \$	6,775	\$	-			
Fund Balance End of Year	\$	6,775 \$	6,775	\$				

	Board of Developmental Disabilities Capital							
		Final Budget		Actual	Variance with Final Budget Positive (Negative)			
<i>Expenditures</i> Capital Outlay Capital Outlay	\$ 82,797 \$ 8		82,797	\$	-			
Other Financing Sources Transfers In		300,000				(300,000)		
Net Change in Fund Balance		217,203		(82,797)		(300,000)		
Fund Balance Beginning of Year		26,801		26,801		-		
Prior Year Encumbrances Appropriated		82,797		82,797				
Fund Balance End of Year	\$	326,801	\$	26,801	\$	(300,000)		

		Courthouse Restoration						
	Final Budget Ac			ctual	Final I Pos	ce with Budget itive ative)		
Fund Balance Beginning of Year	\$	279	\$	279	\$			
Fund Balance End of Year	\$	279	\$	279	\$	-		

	Ditch Maintenance						
	Final Budget A		Actual	Variano Final E Posi (Nega	Budget tive		
Fund Balance Beginning of Year	\$	5,413	\$	5,413	\$		
Fund Balance End of Year	\$	5,413	\$	5,413	\$		

	Engineer	Engineer's Construction							
	Final	Variance with Final Budget Positive Actual (Negative)							
<i>Revenues</i> Intergovernmental	\$ 11,510,390 \$	9,387,577 \$ (2,122,813)							
<i>Expenditures</i> Capital Outlay Capital Outlay	12,210,390	9,387,577 2,822,813							
Net Change in Fund Balance	(700,000)	- 700,000							
Fund Balance Beginning of Year	<u> </u>								
Fund Balance End of Year	\$ (700,000) \$	- \$ 700,000							

	Permanent Improvement						
	Final Budget			Actual	Fi	ariance with inal Budget Positive Negative)	
Revenues				<b>•</b>			
Other	\$		\$	350	\$	350	
<i>Expenditures</i> Capital Outlay							
Contractual Services		10,659		-		10,659	
Capital Outlay		3,730,317		2,116,582		1,613,735	
Total Expenditures		3,740,976		2,116,582		1,624,394	
Deficiency of Revenues Under Expenditures		(3,740,976)		(2,116,232)		1,624,744	
Other Financing Sources							
Sale of Capital Assets		-		3,010		3,010	
Transfers In		-		3,500,000		3,500,000	
Total Other Financing Sources		-		3,503,010		3,503,010	
Net Change in Fund Balance		(3,740,976)		1,386,778		5,127,754	
Fund Balance Beginning of Year		4,927,461		4,927,461		-	
Prior Year Encumbrances Appropriated		230,317		230,317			
Fund Balance End of Year	\$	1,416,802	\$	6,544,556	\$	5,127,754	

	Survey Monument							
	Final Budget Actual			Variance with Final Budget Positive (Negative)				
<i>Revenues</i> Other	\$	288	\$	<u> </u>	\$	(288)		
<i>Expenditures</i> Capital Outlay		288		288		-		
Net Change in Fund Balance		-		(288)		(288)		
Fund Balance Beginning of Year		288		288		-		
Fund Balance End of Year	\$	288	\$		\$	(288)		

Schedule of Revenues, Expenses and Changes in Fund Equity Budget and Actual (Non-GAAP Basis) - Water For the Year Ended December 31, 2016

	 Final Budget	Actual			iance with al Budget Positive legative)
Revenues					
Charges for Services	\$ 691,600	\$	769,885	\$	78,285
Other Operating Revenues	-		905		905
Total Revenues	 691,600		770,790		79,190
Expenses					
Personal Services	197,500		186,047		11,453
Contractual Services	533,209		508,598		24,611
Materials and Supplies	15,791		13,204		2,587
Other Operating Expenses	3,712		2,375		1,337
Capital Outlay	20,000		6,207		13,793
Debt Service					
Principal Retirement	81,150		80,000		1,150
Interest and Fiscal Charges	3,000		2,400		600
Total Expenses	 854,362		798,831		55,531
Change in Fund Equity	(162,762)		(28,041)		134,721
Fund Equity Beginning of Year	843,034		843,034		-
Prior Year Encumbrances Appropriated	 48,212		48,212		
Fund Equity End of Year	\$ 728,484	\$	863,205	\$	134,721

	Sheriff's Webcheck Service							
	Final Budget			Actual		Actual		ance with al Budget Positive (egative)
Revenues Charges for Services	\$	20,000 14,560	\$	32,316 14,560	\$	12,316		
Intergovernmental Total Revenues		34,560	. <u> </u>	46,876		12,316		
<i>Expenses</i> Personal Services Contractual Services Materials and Supplies Other Operating Expenses <i>Total Expenses</i>		2,000 8,030 34,446 44,476		455 6,500 <u>33,607</u> 40,562		1,545 1,530 839 3,914		
Change in Fund Equity		(9,916)		6,314		16,230		
Fund Equity Beginning of Year		107,588		107,588		-		
Prior Year Encumbrances Appropriated		4,416	. <u> </u>	4,416				
Fund Equity End of Year	\$	102,088	\$	118,318	\$	16,230		

	Auditor's License Bureau							
	Final Budget			Actual	Variance with Final Budget Positive (Negative)			
<i>Non-Operating Revenue</i> Transfers Out	\$	(342,174)	\$		\$	342,174		
Change in Fund Equity		(342,174)		-		342,174		
Fund Equity Beginning of Year		342,174		342,174		-		
Fund Equity End of Year	\$		\$	342,174	\$	342,174		

		Se	lf Insurance		
	 Final Budget		Actual	Fi	riance with nal Budget Positive Negative)
Revenues Charges for Services Other Operating Revenues	\$ 19,010,112	\$	18,427,614 249,684	\$	(582,498) 249,684 (222,814)
Total Revenues	 19,010,112		18,677,298		(332,814)
Expenses Personal Services Contractual Services Claims Materials and Supplies Other Operating Expenses Total Expenses	 186,802 1,291,353 20,746,512 4,227 1,735 22,230,629		182,843 1,457,550 20,242,276 1,266 539 21,884,474		3,959 (166,197) 504,236 2,961 1,196 346,155
Change in Fund Equity	(3,220,517)		(3,207,176)		13,341
Fund Equity Beginning of Year	6,327,378		6,327,378		-
Prior Year Encumbrances Appropriated	 1,220,517		1,220,517		-
Fund Equity End of Year	\$ 4,327,378	\$	4,340,719	\$	13,341

	Workers' Compensation					
	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
<b>Revenues</b> Charges for Services Other Operating Revenues <b>Total Revenues</b>	\$ 1,450,000 650,000 2,100,000	\$ 874,623 1,289,339 2,163,962	\$ (575,377) <u>639,339</u> <u>63,962</u>			
<i>Expenses</i> Personal Services Contractual Services Claims Materials and Supplies Other Operating Expenses <i>Total Expenses</i>	136,571 2,819,436 322,975 1,823 365,046 3,645,851	123,926 2,641,187 322,975 25 262,546 3,350,659	12,645 178,249 1,798 102,500 295,192			
Change in Fund Equity	(1,545,851)	(1,186,697)	359,154			
Fund Equity Beginning of Year	1,834,824	1,834,824	-			
Prior Year Encumbrances Appropriated	708,305	708,305				
Fund Equity End of Year	\$ 997,278	\$ 1,356,432	\$ 359,154			

			George	C. Brissel		
	Final Budget Actual		Actual	Variano Final E Posi (Nega	Sudget tive	
Fund Equity Beginning of Year	\$	2,190	\$	2,190	\$	
Fund Equity End of Year	\$	2,190	\$	2,190	\$	

		<b>Board of Developmental</b> <b>Disabilities Gifts &amp; Donations</b>							
	Final Budget								
Fund Equity Beginning of Year	\$ 125,450	\$ 125,450	<u>\$</u> -						
Fund Equity End of Year	\$ 125,450	\$ 125,450	\$ -						

# Statistical Section

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Comprehensive Annual Financial Report For the Year Ended December 31, 2016 Table of Contents

## **III. STATISTICAL SECTION**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Net Position by Component – Last Ten Years	<b>S</b> 1
Changes in Net Position – Primary Government- Last Ten Years	S2
Fund Balances – Governmental Funds – Last Ten Years	S4
Changes in Fund Balances – Governmental Funds – Last Ten Years	<b>S</b> 6

#### **Revenue Capacity**

These schedules contain information to help the reader assess the County's most significant local revenue source.

Assessed and Estimated Actual Value of Taxable Property – Last Ten Years	<b>S</b> 8
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	S9
Property Tax Levies and Collections – Real and Public Utility – Last Ten Years	S11
Property Tax Levies and Collections – Tangible Personal – Last Ten Years	S12
Principal Tax Payers – Real Estate Tax – Current and Nine Years Ago	S13
Principal Tax Payers – Public Utility Tangible Personal Property Tax – Current and	
Nine Years Ago	S14
Sales Tax Revenue by Industry – Current and Previous Year	S15
Special Assessments Billed and Collected – Last Ten Years	S16

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

Ratios of Outstanding Debt by Type – Last Ten Years	S17
Computation of Legal Debt Margin – Current Year	S18

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*Ratios of General Bonded Debt Outstanding* - General bonded debt refers to debt that is supported by taxes. It excludes debt reported in proprietary funds, even if that debt is general obligation in character, as well as debt supported by special assessments. Total debt service for each year should be compared to total expenditures of the general government and expressed as a percentage of that amount. Per the definition, Stark County does not have any general bonded debt and, therefore, is not required to present this statement.

*Pledge-Revenue Coverage* - Revenue bond indentures often require that enterprise funds set rates sufficient to ensure adequate resources to repay on a timely basis, both principal and interest, on those obligations. Specifically, bond covenants typically mandate that the issuer maintain income at a predetermined multiple of debt service. The multiple is known as the revenue bonds coverage. In most cases, a separate calculation should be reported for each individual debt issue subject to coverage requirements. However, if the same resources may be used for debt service for more than one revenue bond issue, then the coverage for these related issues may be combined in a single presentation. Per the definition, Stark County does not have any revenue bond coverage and, therefore, is not required to present this statement.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

Demographic and Economic Statistics – Last Ten Years	S19
Principal Employers – Current and Nine Years Ago	S20

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

Government Employees by Function – Last Ten Years	S21
Operating Indicators by Function – Last Ten Years	. S22
Capital Asset Indicators by Function – Last Ten Years	S23

#### Net Position By Component Last Ten Years (accrual basis of accounting)

		2016	2015	<u>2014</u>	2013	2012	2011	2010	2009	2008	<u>2007</u>
	Governmental Activities										
	Net Investment in Capital Assets	\$ 191,715,022	\$ 185,091,691	\$ 182,605,662	\$ 180,029,103	\$ 177,078,858	\$ 166,155,990	\$ 160,060,611	\$ 153,723,551	\$ 149,914,590	\$ 149,410,966
	Restricted										
	Capital Projects	7,471,923	6,025,095	4,151,556	2,154,475	1,421,349	1,953,786	429,126	144,126	144,126	2,469,353
	Debt Service	1,939,829	2,164,426	2,016,418	1,872,150	2,516,891	5,668,451	5,858,317	2,932,354	3,209,740	-
	Other Purposes	150,840,605	138,314,223	142,553,390	138,382,551	131,044,509	117,859,466	115,699,339	102,232,991	92,000,325	106,296,995
	Unrestricted	(55,313,098)	(50,082,364)	(50,641,493)	26,976,357	22,870,631	21,706,774	27,684,015	26,287,989	14,959,869	21,091,312
	Total Governmental Activity Net Position	296,654,281	281,513,071	280,685,533	349,414,636	334,932,238	313,344,467	309,731,408	285,321,011	260,228,650	279,268,626
	<b>D</b>										
	Business-type activities										
	Net Investment in Capital Assets	116,729,837	115,107,013	113,564,772	112,729,100	100,316,438	100,562,933	99,885,543	97,890,013	98,265,965	93,768,684
	Unrestricted	33,562,456	27,427,800	24,279,638	23,282,172	23,795,764	19,271,750	17,549,742	17,209,308	14,450,326	17,511,294
	Total Business-Type Activity Net Position	150,292,293	142,534,813	137,844,410	136,011,272	124,112,202	119,834,683	117,435,285	115,099,321	112,716,291	111,279,978
	Total Primary Government										
S	Net Investment in Capital Assets	308,444,859	300,198,704	296,170,434	292,758,203	277,395,296	266,718,923	259,946,154	251,613,564	248,180,555	243,179,650
53	Restricted	160,252,357	146,503,744	148,721,364	142,409,176	134,982,749	125,481,703	105,309,740	105,309,741	95,354,191	108,766,348
	Unrestricted	(21,750,642)	(22,654,564)	(26,361,855)	50,258,529	46,666,395	40,978,524	45,233,757	43,497,297	29,410,195	38,602,606
	Total Primary Government	<u>\$ 446,946,574</u>	\$ 424,047,884	<u>\$ 418,529,943</u>	\$ 485,425,908	\$ 459,044,440	\$ 433,179,150	\$ 427,166,693	\$ 400,420,332	\$ 372,944,941	\$ 390,548,604

Source: Stark County Auditor

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans and sewer rights. 2012 and prior do not reflect this restatement. Note: GASB 68 was implemented in 2015 and caused a negative unresticted fund balance in governmental activites. 2013 and prior do not reflect the implementation of GASB 68.

Changes in Net Position - Primary Government Last Ten Years

Last Ten Tears										
Program Revenues	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Primary Government - Governmental Revenues:										
Charges for Services										
General Government:										
Legislative and Executive	\$ 15,054,999 \$	13,998,456 \$	13,698,401 \$	13,876,703 \$	14,671,098 \$	12,886,274 \$	11,541,299 \$	13,364,708 \$	12,925,934 \$	18,091,777
Judicial	6,362,009	6,620,890	6,676,677	6,682,698	7,130,497	6,240,407	7,129,824	5,742,269	5,304,446	5,432,845
Public Safety	5,589,413	5,462,101	5,361,434	5,460,231	5,029,504	4,370,523	4,783,600	4,414,237	4,411,631	4,566,543
Public Works	130,914	144,494	168,201	148,295	114,917	114,353	107,248	115,664	99,911	106,638
Health	1,729,079	1,902,404	1,756,557	1,791,957	1,387,900	1,331,491	1,360,410	2,093,756	3,561,864	4,752,389
Human Services	1,301,167	1,225,577	1,454,155	1,217,553	1,341,447	1,281,782	1,194,941	1,210,993	2,573,947	1,386,473
Intergovernmental	-		-	-	78,097	81,672	81,650	77,913	80,774	87,188
Total Charges for Services	30,167,581	29,353,922	29,115,425	29,177,437	29,753,460	26,306,502	26,198,972	27,019,540	28,958,507	34,423,853
Operating Grants, Contributions and Interest										
General Government:										
Legislative and Executive	145,065	83,735	111,659	3,980	132,733	-	1,171,234	3,938,487	896,183	497,797
Judicial	1,078,115	1,063,503	751,034	317,483	237,580	259,272	350,499	212,179	223,819	192,088
Public Safety	4,900,031	4,574,155	4,599,760	6,063,809	5,177,658	4,301,192	3,993,096	8,994,901	5,217,805	7,103,053
Public Works	14,273,531	15,799,294	11,461,704	11,768,773	15,371,293	19,476,332	17,440,944	15,926,703	16,050,955	15,780,835
Health	50,312,790	43,618,842	45,755,452	48,262,796	51,612,551	51,044,852	61,912,126	57,616,964	40,875,160	44,011,975
Human Services	42,539,985	39,656,298	44,116,911	39,361,546	36,121,824	34,997,044	42,632,176	53,477,821	57,237,846	49,312,806
Intergovernmental	-	-	-	-	-	-	-	-	-	1,655,388
Total Operating Grants, Contributions & Interest	113,249,517	104,795,827	106,796,520	105,778,387	108,653,639	110,078,692	127,500,075	140,167,055	120,501,768	118,553,942
Capital Grants and Contribution										
Public Works	9,125,096	5,213,633	5,746,369	9,878,738	9,941,541	8,113,840	13,213,520	9,367,575	4,508,894	9,310,204
Health	,,125,070	5,215,055	5,740,507	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-	0,115,040	15,215,520	,,501,515	4,500,054	144,444
Total Capital Grants and Contribution	9,125,096	5,213,633	5,746,369	9,878,738	9,941,541	8,113,840	13,213,520	9,367,575	4,508,894	9,454,648
*			· · · ·			· · · · · · · · · · · · · · · · · · ·		/		
Total Governmental Revenues	<u>\$ 152,542,194</u> <u>\$</u>	139,363,382 \$	141,658,314 \$	144,834,562 \$	148,348,640 \$	144,499,034 \$	166,912,567 \$	176,554,170 \$	153,969,169 \$	162,432,443
Business-Type Program Revenue:										
Charges for Services										
Sewer	27,395,569	25,445,985	24,698,405	21,870,301	21,687,158	21,513,105	21,349,721	21,335,953	20,693,375	19,533,414
Water	771,436	706,998	666,661	702,965	685,037	654,627	678,582	663,841	635,154	669,607
Sheriff's Webcheck	32,316	29,628	23,087	17,552	17,872	23,072	24,410	34,924	38,551	16,060
Auditor's License Bureau			21,235	465,053	432,053	406,387	381,795	323,954	99,986	
Total Charges for Services	28,199,321	26,182,611	25,409,388	23,055,871	22,822,120	22,597,191	22,434,508	22,358,672	21,467,066	20,219,081
Operating and Capital Grants and Contribution										
Sewer	951,967	510,000	626,545	4,215,837	611,142	619,256	1,624,314	1,077,984	863,552	3,070,045
Water	-	-	14,320	-			-	-		153,360
Sheriff's Webcheck	-	29,880	13,778	4,055	-	-	-	-	-	
Total Operating and Capital Grants and Contribution	951,967	539,880	654,643	4,219,892	611,142	619,256	1,624,314	1,077,984	863,552	3,223,405
Total Business-Type Revenues	29,151,288	26,722,491	26,064,031	27,275,763	23,433,262	23,216,447	24,058,822	23,436,656	22,330,618	23,442,486
Total Primary Government Program Revenue	\$ 181,693,482 \$	166,085,873 \$	167,722,345 \$	172,110,325 \$	171,781,902 \$	167,715,481 \$	190,971,389 \$	199,990,826 \$	176,299,787 \$	185,874,929
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(continued)

S2

Changes in Net Position - Primary Government Last Ten Years

S3

Expenses	2016	2015	2014	<u>2013</u>	2012	2011	<u>2010</u>	2009	2008	2007
Primary Government - Governmental Expenses:										
General Government:										
Legislative and Executive	\$ 30,036,781									
Judicial	17,153,700	16,924,005	16,811,429	16,307,480	16,001,231	15,400,907	16,259,692	16,619,845	16,508,346	16,373,379
Public Safety	38,436,391	33,410,168	28,867,341	28,923,865	25,848,648	24,784,577	27,189,232	28,967,133	29,035,723	28,753,397
Public Works	23,137,045	24,495,192	24,734,079	24,306,962	21,617,023	23,047,381	23,379,836	23,122,493	21,293,041	21,919,946
Health	79,957,016	83,135,296	82,758,053	81,242,868	85,103,577	85,133,253	84,524,663	84,924,805	81,485,624	80,806,196
Human Services	56,939,955	60,254,313	53,343,216	49,962,740	47,451,793	50,187,453	54,445,251	65,846,396	70,606,830	70,314,542
Conservation and Recreation	-	-	-	-	-	-	-	-	-	17,193
Other	-	-	-	-	348,355	61,740	-	-	943,632	4,595,577
Intergovernmental	-	-	-	-	81,216	80,938	79,888	78,984	6,874,483	8,986,247
Interest and Fiscal Charges	166,944	191,168	211,834	237,871	390,438	314,500	204,749	219,165	287,439	260,811
Issuance Costs			-				39,378			-
Total Governmental Program Expenses	245,827,832	246,621,318	236,604,769	228,394,489	220,353,684	224,513,044	233,775,361	247,076,498	247,762,056	253,542,169
Business-Type Expenses:										
Sewer	20,659,280	21,168,737	20,264,731	21,435,575	19,833,857	19,795,528	20,779,522	20,085,452	20,044,904	19,282,458
Water	848,763	871,128	840,246	652,905	766,593	782,066	729,126	739,637	745,422	626,708
Molly	-	27,336	233	233	233	233	233	233	233	233
Sheriff's Webcheck	24,670	11,906	9,693	16,060	36,721	23,249	29,987	22,295	26,926	7,131
Auditor's License Bureau			44,565	403,397	357,926	297,262	288,313	269,662	139,660	
Total Business-Type Expenses	21,532,713	22,079,107	21,159,468	22,508,170	20,995,330	20,898,338	21,827,181	21,117,279	20,957,145	19,916,530
Total - Primary Government Expenses	\$ 267,360,545	\$ 268,700,425	\$ 257,764,237	\$ 250,902,659	\$ 241,349,014	\$ 245,411,382	\$ 255,602,542	\$ 268,193,777	<u>\$ 268,719,201</u> <u>\$</u>	273,458,699
Net (Expense)/Revenue	(93,285,638)	(107,257,936)	(94,946,455)	(83,559,927)	(72,005,044)	(00.014.010)	(66,862,794)	(70,522,328)	(93,792,887)	(91,109,726)
Governmental Activites Business-Type Activities	7,618,575	4,643,384	4,904,563	4,767,593	2,437,932	(80,014,010) 2,318,109	2,231,641	2,319,377	1,373,473	3,525,956
Total Primary government net expense	(85,667,063)	(102,614,552)	(90,041,892)	(78,792,334)	(69,567,112)	(77,695,901)	(64,631,153)	(68,202,951)	(92,419,414)	(87,583,770)
Total Trimary government net expense	(05,007,005)	(102,014,002)	()0,041,0)2)	(10,1)2,334	(0),507,112	(11,055,501)	(04,051,155)	(00,202,751)	()2,419,414)	(07,505,770)
General Revenues Governmental Revenues										
Property Taxes										
General Purposes	13,977,904	12,657,423	12,428,299	12,485,950	13,727,907	13,628,623	12,956,140	13,384,410	14,667,418	15,427,988
Developmental Disabilities	29,338,193	28,309,379	27,770,824	27,722,491	28,808,507	28,337,364	28,246,152	18,830,418	19,979,309	21,445,647
Emergency Services	571,752	554,030	544,151	543,446	544,844	536,497	535,062	527,204	551,042	580,720
Mental Health	5,915,794	5,741,567	5,642,190	5,675,346	6,310,013	6,230,441	6,230,275	4,646,607	4,828,872	5,110,371
Children's Services	8,294,977	8,101,348	7,906,576	7,923,068	8,370,315	8,285,663	8,266,992	8,157,590	8,602,472	8,996,940
Permissive Sales and Use Taxes	33,503,984	32,906,197	32,091,842	29,876,377	22,986,301	9,495,492	20,223,966	29,947,904	15,148,999	12,988,069
Grants and Entitlements not Restricted to Specific Programs	9,593,479	8,875,245	8,776,193	7,735,363	7,839,052	8,864,042	9,501,713	5,906,407	8,601,827	19,212,051
Premium on Debt Issued	-	-	-	-	-	-	19,433	-	-	-
Gain on Sale of Capital Asset	-	-	-	-	3,136	-	-	1,765,187	-	21,828
Investment Earnings	1,638,767	1,042,676	931,681	541,889	1,037,341	1,540,817	1,849,388	2,096,438	5,120,020	6,704,326
Miscellaneous	5,591,998	9,897,609	4,515,939	5,538,395	5,775,906	6,722,592	4,218,910	10,352,524	7,545,658	7,282,509
Total Governmental Revenues	108,426,848	108,085,474	100,607,695	98,042,325	95,403,322	83,641,531	92,048,031	95,614,689	85,045,617	97,770,449
Business-Type Revenues										
Premium on Debt Issued	-	-	-	-	-	-	51,310	-	-	-
Miscellaneous	138,905	47,019	42,466	42,805	29,080	66,827	53,013	63,653	133,367	224,875
Total Business-Type Revenues	138,905	47,019	42,466	42,805	29,080	66,827	104,323	63,653	133,367	224,875
Transfers				-	(10)				(70,527)	-
Total General Revenues			-		-	-	92,152,354	95,678,342	85,178,984	97,995,324
<i>Total General Revenues</i> Extraordinary Item			-	-	-			95,678,342	85,178,984 (1,107,130)	97,995,324
							92,152,354	95,678,342		97,995,324  97,995,324
Extraordinary Item	 		- - - - -			(14,462)			(1,107,130)	
Extraordinary Item Total General Revenues and Extraordinary Item Transfers									(1,107,130) 84,071,854	
Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position							92,152,354	95,678,342	(1,107,130) 84,071,854 70,527	97,995,324
Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position Governmental Activities	s 15,141,210				\$ 23,398,288	\$ 3,613,059	92,152,354 92,152,354 \$ 25,185,237	95,678,342 95,092,361	(1,107,130) 84,071,854 70,527 \$ (9,783,873) \$	97,995,324 6,660,723
Extraordinary Item Total General Revenues and Extraordinary Item Transfers Change in Net Position	\$ 15,141,210 	\$ 827,538 4,690,403 \$ 5,517,941		\$ 14,482,398 4,810,398 \$ 19,292,796			92,152,354	95,678,342	(1,107,130) 84,071,854 70,527	97,995,324

Fund Balances - Governmental Funds Last Ten Years

Fund Balances		2016		2015		2014		2013		2012
General Fund										
Nonspendable	\$	1,449,912	\$	1,254,896	\$	1,317,935	\$	1,398,036	\$	2,027,444
Committed		3,024,704		2,502,206		1,703,979		1,100,153		772,835
Assigned		3,573,713		4,905,509		2,681,124		4,404,094		6,369,772
Unassigned		8,631,302		8,463,295		11,289,505		11,308,056		8,209,521
Reserved	N/A		N/A	1	N/A	A	N/A		N/A	
Unreserved	N/A		N/A	1	N/A	4	N/A		N/A	
Total General Fund Balances	\$	16,679,631	\$	17,125,906	\$	16,992,543	\$	18,210,339	\$	17,379,572
Other Governmental Funds										
Nonspendable	\$	2,260,794	\$	2,163,546	\$	2,676,051	\$	1,981,377	\$	2,048,857
Restricted		111,194,025		104,521,652		107,138,021		101,514,442		95,632,821
Committed		6,747,674		5,126,179		3,311,145		2,579,427		1,572,818
Assigned		6,775		6,775		-		6,775		6,775
Unassigned		(185,446)		(493,465)		(456,223)		(193,581)		(162,244)
Reserved	N/A		N/A	1	N/A	A	N/A		N/A	
Unreserved	N/A		N/A	1	N/A	4	N/A		N/A	
Total Other Governmental Fund Balances	\$	120,023,822	\$	111,324,687	\$	112,668,994	\$	105,888,440	<u>\$</u>	<u>99,099,027</u>

(continued)

Source: Stark County Auditor

Note: Due to the implementation of GASB Statement No. 54, in 2010 - 2016, the Certifificate of Title,

Real Estate Prepayment and Recorder's Equipment funds are included with the General fund on a GAAP basis. In 2009 and prior years, these funds were included in all other governmental funds.

**STARK COUNTY, OHIO** Fund Balances - Governmental Funds Last Ten Years

	<u>2011</u> <u>2010</u>		2009	2008	2007
\$	3,127,814	\$ 3,052,608	N/A	N/A	N/A
	877,069	755,080	N/A	N/A	N/A
	8,749,254	5,036,743	N/A	N/A	N/A
	3,115,142	10,244,923	N/A	N/A	N/A
N/A	L	N/A	2,268,002	2,385,736	3,494,093
N/A		N/A	13,572,152	5,008,022	10,097,617
<u>\$</u>	15,869,279	<u>\$ 19,089,354</u>	<u>\$ 15,840,154</u>	<u>\$ 7,393,758</u>	<u>\$ 13,591,710</u>
\$	1,984,456	\$ 1,980,602	N/A	N/A	N/A
	89,790,305	81,545,184	N/A	N/A	N/A
	2,065,900	2,158,822	N/A	N/A	N/A
	6,775	-	N/A	N/A	N/A
	-	-	N/A	N/A	N/A
N/A		N/A	19,295,425	21,564,631	12,349,714
N/A	L	N/A	48,458,987	41,401,819	62,857,399
\$	93,847,436	<u>\$ 85,684,608</u>	\$ 67,754,412	\$ 62,966,450	<u>\$ 75,207,113</u>

**STARK COUNTY, OHIO** *Change in Fund Balances - Governmental Funds* 

Last Ten Years

D		2016		2015		2014		2012		2012
Revenues	¢	<u>2016</u> 58 244 262	¢	<u>2015</u> 55 217 121	¢	<u>2014</u> 54 120 265	¢	<u>2013</u> 52 625 012	¢	<u>2012</u> 57.106.707
Property and Other Local Taxes Permissive Sales Tax	\$	58,244,262	\$	55,217,131	\$	54,129,365	\$	53,625,012	\$	57,106,797
		33,528,718		32,751,360		31,979,828		29,680,931		20,403,559
Charges for Services Licenses and Permits		28,639,427		27,730,525		27,182,526		27,278,072		28,446,911
		299,185		251,894		233,296		314,850		162,924
Fines and Forfeitures		927,782		1,055,664		1,148,721		1,135,947		1,168,340
Intergovernmental		126,895,115		119,429,871		122,703,405		121,185,821		123,575,939
Special Assessments		510,596		620,236		600,451		618,987		622,740
Interest		1,641,268		1,043,176		931,834		542,138		1,037,657
Rent		320,208		315,833		550,887		467,689		316,080
Other		5,573,051		9,902,979		4,300,640		5,771,905		5,556,547
Total Revenues		256,579,612		248,318,669		243,760,953		240,621,352		238,397,494
Expenditures										
Current:										
General Government:										
Legislative and Executive		31,373,763		30,944,118		30,002,334		27,254,771		23,405,244
Judicial		16,550,976		16,978,858		17,034,234		16,310,522		15,726,755
Public Safety						28,706,948				
Public Works		36,145,293		31,904,263				27,442,927		26,725,577
Health		16,712,943		18,567,706		17,767,151		19,500,169		18,091,609
		78,843,112		83,414,868		82,613,279		80,428,676		84,797,155
Human Services		56,989,106		59,566,352		54,167,000		49,892,891		46,868,998
Other		-		-		238,734		-		348,355
Capital Outlay		10,979,920		7,474,888		7,296,981		10,883,976		12,349,956
Intergovernmental		-		-		-		-		81,216
Debt Service:										
Principal Retirement		604,615		1,220,281		1,046,191		1,298,678		1,328,698
Interest and Fiscal Charges		166,944		191,168		211,834		237,871		406,893
Issuance Costs								-		-
Total Expenditures		248,366,672		250,262,502		239,084,686		233,250,481		230,130,456
Excess of Revenues Over (Under)										
Expenditures		8,212,940		(1,943,833)		4,676,267		7,370,871		8,267,038
		0,212,910		(1,915,055)		1,070,207		7,570,071		0,207,050
Other Financing Sources (Uses)										
Transfers In		3,500,000		4,070,000		2,350,000		1,880,000		608,954
Proceeds from Loans						600,000		172,408		259,301
Proceeds from Sale of Capital Assets		39,920		136,345		286,491		76,901		46,052
Inception of Capital Lease				523,846		-		-		-
Transfers Out		(3,500,000)		(4,070,000)		(2,350,000)		(1,880,000)		(608,944)
Proceeds of Bonds		-		-		-		-		-
Premium on Debt Issued		-		-		-		-		-
Payment to Refunded Bond Escrow										
Agent		-		-		-		-		-
Total Other Financing Sources (Uses)		39,920		660,191		886,491		249,309		305,363
Extraordinary		-		-		-				-
Net Change in Fund Balances	<u>\$</u>	8,252,860	<u>\$</u>	(1,283,642)	<u>\$</u>	5,562,758	<u>\$</u>	7,620,180	<u>\$</u>	8,572,401
Deld Commission of Providence (										
Debt Service as a Percentage of Noncapital Expanditures		0.240/		0.700/		0 5/0/		0.000/		0.000/
Noncapital Expenditures		0.34%		0.60%		0.56%		0.69%		0.80%
Source: Stark County Auditor										(continued)

**STARK COUNTY, OHIO** Change in Fund Balances - Governmental Funds Last Ten Years

	<u>2011</u>		<u>2010</u>		<u>2009</u>		<u>2008</u>		<u>2007</u>
\$	56,185,752	\$	55,600,739	\$	49,831,845	\$	48,113,981	\$	51,463,575
	10,733,594		22,357,457		24,059,402		15,165,363		13,006,191
	24,859,849		24,866,762		26,012,183		26,609,384		29,315,443
	121,161		118,280		130,740		125,123		72,228
	1,017,551		981,762		562,994		652,430		672,351
	135,239,584		151,962,425		150,854,585		136,248,661		150,291,154
	620,052		539,945		639,461		721,425		660,725
	1,542,041		1,850,651		2,096,438		5,120,020		6,704,326
	336,511		323,464		327,095		349,856		369,693
	6,722,589		7,286,332		7,886,290		8,339,664		7,650,226
	237,378,684		265,887,817		262,401,033		241,445,907		260,205,912
	<b></b>								
	25,045,141		27,315,200		26,473,960		20,053,140		20,446,747
	15,565,920		16,597,403		16,376,811		16,753,767		16,746,257
	24,272,009		27,873,870		28,951,667		27,045,819		26,557,309
	21,663,175		20,785,434		18,182,018		17,514,932		16,127,738
	85,022,929		83,583,620		84,120,127		81,291,464		80,054,933
	50,702,956		58,205,760		66,055,378		70,796,361		70,881,548
	61,740		-		-		943,632		523,167
	8,396,772		11,097,607		12,546,755		7,461,021		9,684,316
	80,938		79,888		78,984		6,874,483		8,986,247
	1,357,040		553,869		450,026		592,091		537,964
	315,117		203,428		220,862		289,064		262,427
	-		39,378		-				-
	232,483,737		246,335,457		253,456,588		249,615,774		250,808,653
	4,894,947		19,552,360		8,944,445		(8,169,867)		9,397,258
	350,000		872,419		34,397		1,445,995		1,930,000
	-		-		2,339,501		-		-
	47,806		79,881		1,882,863		23,958		21,828
	-		-		67,549		-		60,163
	(350,000)		(1,067,769)		(34,397)		(1,375,468)		(1,930,000)
	-		2,578,072		-		-		-
	-		19,433		-		-		-
	-		(855,000)		-		-		-
	47,806		1,627,036		4,289,913		94,485		81,991
	.,,		1,027,020		.,_0,,,,,,		,		01,551
	-		-		-		(1,107,130)		-
<u>\$</u>	4,942,753	<u>\$</u>	21,179,396	<u>\$</u>	13,234,358	<u>\$</u>	(9,182,512)	<u>\$</u>	9,479,249
	0.75%		0.32%		0.28%		0.36%		0.33%

Assessed and Estimated Actual Value of Taxable Property

Last Ten Years

		Real	Property	Public Util	ity Property	Tangible Pers	sonal Property	T	otals		
			Estimated		Estimated		Estimated		Estimated		Direct Tax Rate
	Year	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value (1)	Assessed Value	Actual Value	Ratio	(3)
_	2016	\$ 6,765,180,760	\$ 19,329,087,886	\$ 422,157,620	\$ 1,688,630,480	\$ -	\$ -	\$ 7,187,338,380	\$ 21,017,718,366	34.2	11.50
	2015	6,211,234,220	17,746,383,486	353,274,020	1,413,096,080	-	-	6,564,508,240	19,159,479,566	34.3	11.50
	2014	6,161,391,460	17,603,975,600	322,739,610	1,290,958,440	-		6,484,131,070	18,894,934,040	34.3	11.50
	2013	6,102,068,950	17,434,482,714	326,437,220	1,169,600,560	-	-	6,428,506,170	18,604,083,274	34.6	11.50
	2012	6,835,116,050	19,528,903,000	272,777,130	1,091,108,520	-	-	7,107,893,180	20,620,011,520	34.5	11.50
n	2011	6,819,977,680	19,485,650,514	259,195,100	1,036,780,400	-	-	7,079,172,780	20,522,430,914	34.5	11.50
0	2010	6,841,753,930	19,547,868,371	259,195,100	1,036,780,400	-	-	7,100,949,030	20,584,648,771	34.5	11.50
	2009	7,076,445,030	20,218,414,371	236,131,280	944,525,120	14,966,780	149,667,800	7,327,543,090	21,312,607,291	34.4	10.10
	2008	7,040,139,130	20,114,683,229	224,775,160	899,100,640	207,548,295	3,320,772,720	7,472,462,585	24,334,556,589	30.7	10.10
	2007	6,998,388,350	19,995,395,286	264,155,440	1,056,621,760	418,787,013	3,350,296,104	7,681,330,803	24,402,313,150	31.5	10.10

(1) This amount is calculated by dividing the assessed value by the assessment percentage.

(2) The percentage for all real property was 35%, for public utility property was 25% (2007-2009), and for tangible personal property inventory, machinery and equipment, 12.5% (2007), 6.25% (2008), 0% (2009); local telephone company property placed into use after 1995 and all long distance and cellular property 20% (2007), 15% (2008), 10% (2009); telephone company legacy property 20% (2007), 15% (2008), 10% (2009);

(3) The total direct tax rate is per \$1,000 of assessed value. Source: Stark County Auditor

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
County Units										
General Fund	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20
Board of Developmental Disabilities	6.80	6.80	6.80	6.80	6.80	6.80	6.80	5.40	5.40	5.40
Mental Health (648 Board)	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
9-1-1 System	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Children's Services	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40
Total County Rate	11.50	11.50	11.50	11.50	11.50	11.50	11.50	10.10	10.10	10.10
Total County Rate	11.50	11.50	11.50	11.50	11.50	11.50	11.50	10.10	10.10	10.10
Townships										
Bethlehem	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Bethlehem - Navarre Village	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Canton	14.00	11.10	11.10	8.10	8.10	8.10	8.10	8.10	8.10	8.10
Canton - Canton City	9.10	9.10	9.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10
Canton - Meyers Lake Village	9.10	9.10	9.10	6.10	6.10	6.10	6.10	6.10	6.10	6.10
Jackson	19.25	17.75	16.50	15.50	15.50	15.50	15.50	15.50	15.50	15.50
Jackson - Hills & Dales Village	11.80	10.30	10.30	9.30	9.30	9.30	9.30	9.30	9.30	9.30
Lake	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Lake - Uniontown Police District	20.80	20.80	20.80	20.80	20.80	20.80	20.80	20.80	20.80	20.80
Lake - Hartville Village	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20	0.20
Lawrence	16.05	16.05	15.05	13.80	13.80	13.80	13.80	13.80	13.80	13.80
Lawrence - Canal Fulton City	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Lexington	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10	10.10
Lexington - Limaville Village	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20	5.20
Marlboro	11.00	10.25	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.25
Nimishillen	10.00	10.00	10.00	10.00	10.00	9.00	9.00	8.00	8.00	8.00
Nimishillen - Louisville City	9.00	9.00	9.00	9.00	9.00	9.00	-	-	_	_
Osnaburg	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40
Osnaburg - Canton City	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	-
Osnaburg - East Canton Village	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40
Paris	4.60	4.60	4.60	5.00	6.50	6.50	6.50	6.50	6.10	6.10
Paris - Minerva Village	0.80	0.80	0.80	1.20	2.70	2.70	2.70	2.70	2.30	2.30
Perry	16.89	14.89	12.15	12.15	12.15	12.15	12.15	12.15	12.15	12.15
Perry - Canton City	8.00	6.00	5.00	5.00	5.00	5.00	5.00	-	-	-
Perry - Massillon City	8.00	6.00	5.00	5.00	5.00	5.00	-	-	-	-
Perry - Navarre Village	8.00	6.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Pike	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60	5.60
Pike - East Sparta Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Plain	15.95	13.95	12.45	12.45	12.45	12.45	12.45	12.45	12.45	12.45
Plain - Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Plain - North Canton City	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Plain - Meyers Lake Village	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Sandy	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60	2.60
Sandy - Magnolia Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sandy - Waynesburg Village	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Sugarcreek	7.20	7.20	7.20	7.20	7.20	7.20	7.20	7.20	7.70	7.70
Sugarcreek - Beach City Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Brewster Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Sugarcreek - Wilmot Village	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40	0.40
Tuscarawas	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70	5.70
Washington	5.00	5.00	5.00	5.00	4.50	4.50	4.75	4.75	5.00	5.00
Washington - Alliance City	3.10	3.10	3.10	3.10	2.60	2.60	2.85	2.85	3.10	3.10
mushington - rinning City	5.10	5.10	5.10	5.10	2.00	2.00	2.05	2.05		ontinued)
										sinning (

Property Tax Rates Direct and Overlapping Governments (Per \$1,000 of Assessed Value) Last Ten Years

		2015	2014							2007
School Districts										
	51.60	62.20	62.10	62.10	60.60	60.40	60.80	60.70	58.70	57.60
	50.80	50.70	50.70	43.50	43.50	43.50	44.10	44.10	44.10	44.50
	6.40	80.90	77.90	77.90	75.20	66.70	66.40	66.40	65.90	65.90
	55.80	57.90	58.10	50.10	50.10	50.10	50.10	50.10	50.10	50.10
	19.00 52.00	50.70 53.10	50.60 53.20	50.30 53.40	49.90 53.10	50.20 53.10	50.40 52.70	50.30 47.40	50.00 49.00	49.10 48.40
	76.70	71.70	55.20 71.70	71.70	71.50	71.50	52.70 71.50	71.50	71.30	71.00
	59.60	60.70	60.70	55.40	53.40	52.90	52.90	53.80	53.90	54.50
	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90	56.90
	56.00	57.00	57.10	56.70	45.70	48.70	50.10	49.50	49.40	48.60
	4.00	44.90	45.20	45.20	45.20	45.30	45.00	44.90	45.10	44.00
	78.70	78.80	78.80	76.40	76.00	76.00	72.00	72.30	72.80	72.80
	55.20	56.00	56.00	56.10	55.00	55.00	55.50	58.50	59.20	59.00
	53.80	64.20	64.20	64.20	63.70	64.40	64.40	64.40	63.90	57.20
	8.30	49.10	49.20	49.20	48.40	48.40	48.40	47.80	47.40	46.50
	53.50	63.60	63.60	63.40	63.60	63.60	63.60	57.00	57.50	56.60
	18.90 19.95	50.40	50.50	50.80	50.50	50.60	50.60 44.40	50.40 44.50	51.10 44.60	50.90 44.70
	4.00	50.25 44.60	51.35 35.80	51.35 35.90	51.35 36.00	51.40 36.00	36.10	44.30 36.10	44.60 36.30	44.70 36.80
	5.10	65.80	66.00	66.00	65.50	65.50	59.30	59.80	59.90	59.90
	5.10	05.00	00.00	00.00	05.50	05.50	57.50	57.00	57.70	57.70
Joint Vocational Schools										
	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Wayne County JVSD	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.85	4.10
<u>Cities</u>										
	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
	3.60	3.80	4.10	3.80	3.70	3.70	3.70	3.70	6.00	6.00
	7.40	7.40	7.40	3.40	3.40	3.40	3.40	3.40	3.40	3.40
Louisville	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70
North Canton	7.40	7.40	7.40	7.40	7.40	7.40	5.90	5.90	5.90	5.90
Villages										
	1.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80	11.80
	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80	6.80
East Canton	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30	2.30
	8.90	18.90	18.90	18.90	18.90	18.90	18.15	18.15	16.90	18.90
	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05	7.05
	25.50	25.50	20.50	20.50	15.50	15.50	17.50	17.50	17.50	17.50
	9.90	9.90	9.90	9.90	1.90	9.90	9.90	9.90	9.90	9.90
	25.90 7.80	20.90	20.90	20.90 2.80	20.90	20.90	20.90	20.90	20.90 2.80	20.90
	7.30	7.80 6.30	2.80 6.30	6.30	2.80 6.30	2.80 6.30	2.80 6.30	2.80 6.30	2.80 6.30	2.80 6.30
	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70
	2.70	20.40	20.40	20.40	20.40	20.40	18.40	18.40	18.40	20.40
	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Special Districts	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1 00	1.00	1.00
	1.00 1.00	1.00 1.00	$1.00 \\ 1.00$	1.00 1.00	1.00 0.50	1.00 0.50	1.00 0.50	1.00 0.50	1.00 0.50	1.00 0.50
5	2.00	2.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	1.00	1.00	1.00	1.00	1.00	1.00	-	-	-	-
	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90
	1.50	1.50	1.50	1.50	1.50	1.50	0.50	0.50	0.50	0.50
Rodman Public Library	1.50	1.50	1.50	1.50	1.50	1.50	-	-	-	-
Stark County District Library	1.70	1.70	1.70	1.70	1.00	1.00	1.00	1.00	1.00	1.00
	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.50	4.50
Sandy Creek Joint Fire District	4.00	4.00	4.00	4.00	-	-	-	-	-	-

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

Year	Current Tax Levy	Current Tax Collections (1)	Percent Collected	Delinquent Tax Collections (2)	Total Tax Collections	Percent of Collections to Current Tax Levy	Outstanding Delinquent Taxes (2)	Percent of Delinquent Taxes to Current Tax Levy
2016	\$ 65,268,507	\$ 63,830,082	97.80 %	\$ 2,227,745	\$ 66,057,827	101.21 %	\$ 6,956,177	10.66 %
2015	62,795,838	61,105,609	97.31	2,219,819	63,325,428	100.84	6,980,108	11.12
2014	62,011,496	59,750,739	96.35	2,220,288	61,971,027	99.93	6,675,713	10.77
2013	61,145,678	59,399,047	97.14	2,285,542	61,684,589	100.88	6,710,250	10.97
2012	64,817,286	62,829,528	96.93	2,517,796	65,347,323	100.82	5,975,907	9.22
2011	64,649,883	62,215,790	96.23	2,310,559	64,526,349	99.81	5,289,029	8.18
2010	64,529,849	62,347,277	96.62	1,897,195	64,244,472	99.56	4,587,641	7.11
2009	53,066,270	51,289,784	96.65	1,741,130	53,030,914	99.93	3,965,656	7.47
2008	52,423,723	50,571,104	96.47	1,693,889	52,264,993	99.70	3,382,057	6.45
2007	52,355,951	50,544,900	96.54	1,533,443	52,078,343	99.47	2,447,603	4.67

(1) State Reimbursement of Rollback and Homestead Exemptions are included.

(2) Penalties and interest are included, since by Ohio Law they become part of the tax obligation as assessment occurs.

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

	Year	Current Tax Levy	Current Tax Collections	Percent Collected 0.00 %	Delinquent Tax Collections \$-	Total Tax Collections \$-	Percent of Collections to <u>Current Tax Levy</u> 0.00 %	Outstanding Delinquent Taxes \$ 295,597	Percent of Delinquent Taxes to Current Tax Levy 0.00 %
	2015	ф -	- -	0.00	¢ 540	540	0.00	295,597	0.00
	2014	-	-	0.00	25,437	25,437	0.00	295,857	0.00
	2013	-	-	0.00	1,005	1,005	0.00	314,391	0.00
	2012	-	-	0.00	15,769	15,769	0.00	318,139	0.00
S12	2011	-	-	0.00	11,685	11,685	0.00	319,890	0.00
2	2010	84,334	84,319	99.98	48,677	132,997	157.70	320,975	380.60
	2009	151,164	150,898	99.82	234,172	385,070	254.74	272,886	180.52
	2008	2,160,486	2,128,496	98.52	353,663	2,482,159	114.89	1,195,495	55.33
	2007	4,506,833	4,312,486	95.69	478,408	4,790,894	106.30	1,235,310	27.41

## PRINCIPAL TAXPAYERS REAL ESTATE TAX CURRENT YEAR AND NINE YEARS AGO

	 201	6
Taxpayer	 Taxable Assessed Value	Percentage of Total County Taxable Assessed Value
BRE DDR Belden Park LLC	\$ 20,402,290	0.28%
Strip Delaware LLC	17,075,210	0.24%
Deville Developments LLC	14,566,070	0.20%
Belden Mall LLC	12,451,610	0.17%
Sterilite Corporation of Ohio	11,944,770	0.17%
TimkenSteel Corporation	11,195,140	0.16%
Timken Company	10,237,010	0.14%
Alliance Ventures Inc	9,188,320	0.13%
DHSC LLC	9,056,790	0.13%
McKinley Development Leasing Co LTD	 6,400,970	0.09%
Total	\$ 122,518,180	1.70%
Total County Assessed Valuation	\$ 7,187,338,380	

		200	7
Taxpayer		Percentage of Total County Taxable Assessed Value	
Timken Company	\$	39,929,390	0.52%
Plain Local School Board of Education		21,445,940	0.28%
Strip Delaware LLC		20,713,810	0.27%
MC Hospital LLC		13,603,040	0.18%
Prophecy Massillon LLC		10,905,870	0.14%
Deville THF Massillon Development LLC		10,107,720	0.13%
WEA Belden LLC		8,579,460	0.11%
Alliance Ventures Inc		8,013,670	0.10%
Hoover Company I L P		7,696,020	0.10%
American Landfill Inc		7,265,480	0.09%
Total	\$	148,260,400	1.93%
Total County Assessed Valuation	\$	7,681,330,803	

## PRINCIPAL TAXPAYERS PUBLIC UTILITY TANGIBLE PERSONAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

	 201	6
Taxpayer	 Taxable Assessed Value	Percentage of Total County Taxable Assessed Value
Ohio Power Company	\$ 198,663,500	2.76%
Ohio Edison	97,242,710	1.35%
AEP Ohio Transmission Company Inc	83,853,220	1.17%
East Ohio Gas	44,855,740	0.62%
Aqua Ohio Inc	37,049,470	0.52%
Columbia Gas of Ohio Inc	7,873,370	0.11%
Columbia Gas Transmission	2,364,080	0.03%
Cleveland Electric Illuminating	745,340	0.01%
Northeast Ohio Natural Gas Corp	389,780	0.01%
RBS Asset Finance	 175,480	0.00%
Total	\$ 473,212,690	6.58%
Total County Assessed Valuation	\$ 7,187,338,380	

	 200	07
Taxpayer	 Taxable Assessed Value	Percentage of Total County Taxable Assessed Value
Ohio Power Company	\$ 117,446,920	1.53%
Ohio Bell Telephone	35,474,250	0.46%
Ohio Edison	32,686,860	0.43%
Aqua Ohio Inc	26,399,090	0.34%
East Ohio Gas	20,685,530	0.27%
American Transmissions Systems Inc	8,422,460	0.11%
Norfolk Southern Combined Railroad Subsideries	5,166,850	0.07%
New Par	2,687,490	0.03%
New Cingular Wireless PC LLC	2,343,440	0.03%
Columbia Gas of Ohio Inc	 2,025,060	0.03%
Total	\$ 253,337,950	3.30%
Total County Assessed Valuation	\$ 7,681,330,803	

# SALES TAX REVENUE BY INDUSTRY

CURRENT AND PREVIOUS YEAR

	 20	016			2015	
Industry	 Tax Liability	Rank	Percentage of Total	Tax Liability	Rank	Percentage of Total
Motor Vehicles	\$ 4,558,219	1	15.51%	\$ 4,514,647	2	15.73%
Miscellaneous Store	3,234,527	2	11.01%	4,781,740	1	16.66%
General Merchandise	2,655,879	3	9.04%	2,108,186	3	7.35%
Finance and Insurance	2,469,617	4	8.41%	1,887,982	6	6.58%
Building Material and Garden	2,305,005	5	7.84%	1,947,875	5	6.79%
Accomodation and Food Services	2,098,300	6	7.14%	2,073,876	4	7.23%
Information	1,668,411	7	5.68%	1,679,117	7	5.85%
Real Estate, and Rental	987,224	8	3.36%	998,907	8	3.48%
Clothing and Clothing Access	942,370	9	3.21%	-	-	-
Food and Beverage	933,770	10	3.18%	-	-	-
Manufacturing	-	-	-	931,678	9	3.25%
Administration & Support	 -			865,443	10	3.02%
Total	 21,853,322			21,789,451		
Total County Sales Tax	\$ 29,382,664	:	74.37%	\$28,700,995		75.92%

Source: State Department of Taxation

Special Assessments Billed and Collected

Last Ten Years

Year	Special Assessments Billed			Special Assessments Collected	Percent Collected	Outstanding Delinquent (1)		
2016	\$	1,461,689	\$ 1,553,303		106.3%	\$	174,818	
2015		1,634,604		1,678,964	102.7%		168,718	
2014		1,535,445		1,531,536	99.7%		160,794	
2013		1,638,722		1,646,672	100.5%		170,601	
2012		1,616,311		1,629,978	100.8%		170,491	
2011		1,776,845		1,689,338	95.1%		163,521	
2010		1,774,552		1,864,921	105.1%		167,487	
2009		1,657,687		1,641,477	99.0%		172,205	
2008		1,618,961		1,601,869	98.9%		186,328	
2007		1,528,972		1,444,712	94.5%		169,777	

(1) Outstanding delinquent assessments include accrued interest.

Ratios of Outstanding Debt by Type Last Ten Years

Fiscal Year	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Governmental Activities										
Special Assessment Bonds	\$ 2,965,544	\$ 3,309,267	\$ 3,728,519	\$ 4,136,158	\$ 4,533,589	\$ 4,932,344	\$ 5,345,029	\$ 3,945,255	\$ 4,359,512	\$ 4,767,323
SIB Loan	-	-	504,274	993,753	1,760,317	2,553,391	3,354,594	3,354,594	3,354,594	3,638,234
OPWC Loan	3,285,825	3,454,899	3,613,973	3,163,046	3,125,322	3,000,704	3,135,387	2,339,501	-	-
Capital Leases	294,347	386,185	-	-	-	2,185	10,654	86,809	55,130	131,132
Business Type Activities										
General Obligation Bonds	5,797,969	7,571,313	9,269,130	10,888,560	12,463,197	13,992,756	15,487,384	11,839,470	13,037,525	14,207,024
OPWC Loan	832,198	661,980	616,095	482,717	373,417	452,405	552,330	418,869	485,121	551,373
OWDA Loans	4,036,547	5,154,544	6,326,953	7,549,027	8,721,358	9,829,089	10,899,798	11,438,391	12,445,685	13,408,995
Intergovernmental Loans	10,921,058	12,388,433	13,893,672	15,417,236						
Total Primary Government	\$28,133,488	\$32,926,621	\$37,952,616	\$42,630,497	\$ 30,977,200	\$ 34,762,874	\$38,785,176	\$33,422,889	\$33,737,567	\$36,704,081
Percentage of Personal Income (1)	0.17%	0.21%	0.25%	0.29%	0.24%	6 0.28%	0.31%	0.27%	0.27%	0.30%
Per Capita (2)	\$ 74.91	\$ 87.77	\$ 101.01	\$ 113.55	\$ 82.63	\$ 92.68	\$ 103.27	\$ 88.54	\$ 88.97	\$ 96.93
Percentage of actual value of taxable property (3)	0.13%	0.17%	0.20%	0.23%	0.15%	6 0.16%	0.19%	0.16%	0.14%	0.15%

#### Sources:

Ohio Department of Development, Office of Strategic Research

(3) Actual value from - Assessed and estimated actual value of taxable property - Stark County Auditor

Note: Business-type activities were restated as of January 1, 2013 to include intergovernmental loans. 2012 and prior do not reflect this restatement.

Computation of Legal Debt Margin - Current Year December 31, 2016

	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
Assessed Value of County, Tax Year '15 Collection Year 2016	\$ 7,187,338,380	<u>\$ 7,187,338,380</u>
Debt Limitation	178,183,460	71,873,384
Total Outstanding Debt: General Obligation Bonds	5,797,969	5,797,969
Special Assessment Bonds	2,965,544	2,965,544
OWDA Loans	4,036,547	4,036,547
OPWC Loans	4,118,023	4,118,023
Intergovernmental Loans	10,921,058	10,921,058
5		,
Total	27,839,141	27,839,141
Exemptions:		
General Obligation Bonds - Enterprise	5,797,969	5,797,969
Special Assessment Bonds	2,965,544	2,965,544
OWDA Loans	4,036,547	4,036,547
OPWC Loans	4,118,023	4,118,023
Intergovernmental Loans	10,921,058	10,921,058
Total	27,839,141	27,839,141
Net Debt	-	-
Total Legal Debt Margin	\$ 178,183,460	\$ 71,873,384
(Debt Limitation Minus Net Debt)		
(1) The Debt Limitation is calculated as follows:		
Three percent of first \$100,000,000 of assessed value		\$ 3,000,000
1 1/2 percent of next \$200,000,000 of assessed value		3,000,000
2 1/2 percent of amount of assessed value in excess of \$300	,000,000	172,183,460
		\$ 178,183,460

(2) The Debt Limitation equals one percent of the assessed value.

(3) The Amount Available in the Debt Service Fund is not listed as an exemption since all debt is exempt and including it would result in negative net debt.

Demographic and Economic Statistics Last Ten Years

		Median	School	Per Capita Personal			
Year	Population (1)	Age (5)	Enrollment (2)	Stark County (3)	Income (4)	Inc	come (4)
2016	375,586	41.0	56,739	5.4	16,118,273,190	\$	42,915
2015	375,165	41.0	57,558	5.3	15,631,400,132		41,665
2014	375,736	41.0	58,501	4.8	15,184,472,431		40,413
2013	375,432	40.5	59,098	6.8	14,659,117,872		39,046
2012	374,868	41.0	59,273	7.3	13,244,086,440		35,330
2011	375,087	40.6	60,017	9.2	12,531,687,000		33,410
2010	375,586	40.4	61,185	11.3	12,504,760,284		33,294
2009	379,466	40.3	61,338	11.2	12,442,595,000		32,790
2008	379,214	38.4	62,311	6.7	12,710,480,499		33,401
2007	378,664	38.3	62,763	5.9	12,221,615,864		32,116

Note:2010 personal income amounts are estimated using a 0.5% increase from prior year.Median Age computed at 0.1% increase from prior year for 2007, 2008, 2010.2009 Median Age obtained from the Ohio Department of Development website.

Sources: (1) U.S. Bureau of the Census and Ohio Department of Development,

Office of Strategic Research

(2) Stark County Educational Service Center

(3) Ohio Bureau of Employment Services

(4) Bureau of Economic Analysis for 2007-2011.

2012 -2016 personal income was calculated by multiplying population

and per capita personal income.

2014 per capita personal income was increased by 3.50 percent, 2015 per capita

personal income was increased by 3.10 and 2016 per capita income increased by 3.0 percent percent consistent with Bureau of Economic Analysis for the 2013 to 2014 and 2014 to 2015 and the 2015 to 2016 State of

Ohio percent change due to the unavailability of the local area data.

(5) www.suburbanstats.org

Principal Employers

Current Year and Nine Years Ago

		2016	Percentage		Percentage	
Employer	Employees	Rank	of Total Employment	Employees	Rank	of Total Employment
	Employees	Ttuint	Employment	Linployees	Ttuint	Employment
Aultman Health Foundations	4,288	1	2.44%	4,964	1	2.76%
Mercy Medical Center	2,668	2	1.52%	2,465	4	1.37%
County of Stark	2,532	3	1.44%	2,936	3	1.63%
TimkenSteel Corporation	2,231	4	1.27%	-	-	-
Freshmark, Inc.	1,939	5	1.10%	875	9	0.49%
Walmart	1,688	6	0.96%	-	-	-
Canton City Board of Education	1,586	7	0.90%	1,933	5	1.08%
Stark State College	1,292	8	0.74%	-	-	-
Alliance Community Hospital	1,000	9	0.57%	940	8	0.52%
The Timken Company	995	10	0.57%	4,720	2	2.63%
Affinity Hospital	-	-	-	1,120	6	0.62%
Workshops	-	-	-	1,080	7	0.60%
Fisher Foods	-	-	-	850	10	0.47%
Total	20,219		11.52%	21,883		12.18%
Total Employment within the County	175,500	=		179,600	=	

Source: Human Resources of Listed Companies

Note: The Timken Company split into TimkenSteel Corporation and The Timken Company in 2015.

Government Employees by Function Last Ten Years

Primary Government:	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	2009	2008	<u>2007</u>
General Government:										
Legislative and Executive	177	175	267	243	216	222	257	278	254	268
Judicial	322	313	277	260	276	250	257	262	263	261
Public Safety	422	403	321	333	279	261	293	308	373	340
Public Works	93	92	96	103	102	104	107	113	116	129
Health	562	621	648	679	668	651	659	673	771	809
Human Services	518	551	535	513	504	488	552	507	546	565
Proprietary:										
Sewer	81	80	75	78	73	75	75	76	80	79
Water	3	4	4	4	4	4	3	2	3	4
Fiduciary:										
Agency Funds	354	338	383	393	377	390	397	441	395	452
Total - Government Employees	2,532	2,577	2,606	2,606	2,499	2,445	2,600	2,660	2,801	2,907

# **STARK COUNTY, OHIO** Operating Indicators by Function Last Ten Years

Governmental Activities	2016	<u>2015</u>	2014	<u>2013</u>	2012	<u>2011</u>	2010	2009	2008	2007
Legislative & Executive										
Commissioners - Number Official Meetings	152	143	159	160	170	121	53	74	99	97
Recorder - number of deeds recorded	13.005	15.123	12,499	12,979	14.351	12,518	12,292	13.388	13.476	14,946
Auditor - number of parcels billed	194,859	194,573	194,526	196,893	197,148	196,136	194,262	188,522	187,734	187,141
Auditor - number of warrants issued	45,788	45,738	42,961	44,193	45,467	46,189	51,769	50,912	52,414	52,576
Judicial	- ,	- ,	<i>y.</i> -	,	-,	.,	. ,	,-	- ,	
Probate Court Cases	1,405	1,545	1,376	1,371	1,926	2,486	2,433	2,695	2,840	2,939
Public Safety (Sheriff)										
Number of Traffic Stops	5,156	6,087	8,254	5,471	6,456	6,938	8,403	6,416	7,790	9,776
Number of inmates	414	492	422	397	290	290	281	403	386	400
Public Works (Engineer)										
Roads Resurfaced (miles)	44	40	34	40	43	30	15	26	13	11
Bridges Repaired	7	5	3	5	7	4	3	2	4	5
Health										
Mental Health - People Served	19,316	18,580	16,732	16,294	13,724	15,648	15,274	14,797	12,995	10,858
SCBDD - People Served in Clinic	27,862	16,726	23,599	32,608	33,064	33,064	37,297	43,460	49,166	50,397
EMA, HAZMAT AND 911-People Served	375,586	375,165	375,736	375,432	374,868	375,586	379,466	378,664	378,664	378,664
Human Services (SCDJFS)										
Children in programs	361	400	513	438	410	473	500	483	574	1,137
Support Dollars Collected	\$ 61,467,540			\$ 62,856,349	\$ 62,895,175			\$ 65,406,306		\$ 64,159,109
Number of Reports Received	2,892	2,572	2,778	3,135	2,829	2,689	3,204	2,868	2,815	3,033
Business Activities										
Sewer										
Connections	47.504	47,248	46,871	46,487	46,195	45,933	45,715	45,409	45,360	44,560
Miles	730	728	728	728	723	721	720	720	717	715
	.50	.20	.20	. 20	. 20		. 20	. 20		

Source: Stark County Departments

Capital Asset Indicators by Function Last Ten Years

Governmental Activities	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
Legislative and Executive										
Commissioners Buildings	20	19	19	19	19	18	18	19	19	19
Public Safety										
Marked Vehicles	74	71	65	67	70	72	67	61	70	65
Public Works										
State Roads (in miles)	251	251	251	251	251	251	251	251	251	251
County Roads (in miles)	407	407	408	408	408	408	409	409	410	411
Township Roads (in miles)	1,314	1,313	1,314	1,314	1,311	1,311	1,309	1,309	1,309	1,300
Bridges	329	329	333	333	333	333	333	333	333	335
Health										
SCBDD Buildings	12	12	12	13	13	13	13	13	13	13
SCBDD Buses and Vans	98	104	107	107	107	101	140	132	157	140
Business Activities										
Sewer										
Number of Lift Stations	84	82	82	82	80	80	80	83	80	77
Total Lines (in miles)	730	728	728	728	723	721	720	720	717	715
Water										
Total Lines (in miles)	45	45	45	45	45	45	45	45	45	45

Source: Stark County Departments

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# Dave Yost • Auditor of State

STARK COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 3, 2017

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