



CITY OF CHEVIOT HAMILTON COUNTY

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CITY OF CHEVIOT HAMILTON COUNTY

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INDEPENDENT AUDITOR'S REPORT

City of the Cheviot Hamilton County 3814 Harrison Avenue Cheviot, Ohio 45211

To the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cheviot, Hamilton County, Ohio (the City), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Cheviot Hamilton County Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cheviot, Hamilton County, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 2 to the financial statements, during the year ended December 31, 2015, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and the schedules of net pension liabilities and pension contributions listed in the table of contents listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

March 1, 2017

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

The discussion and analysis of the City of Cheviot's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2015 are as follows:

- □ In total, net position increased \$301,603. Net position of governmental activities increased \$263,167, which represents an 8% increase from 2014. Net position of business-type activities increased \$38,436 from 2014.
- □ General revenues accounted for \$3,828,139 in revenue or 70% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$1,644,182, or 30% of total revenues of \$5,472,321.
- □ The City had \$5,110,734 in expenses related to governmental activities; only \$1,557,762 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$3,828,139 were adequate to provide for these programs.
- □ The City's general fund had \$4,720,633 in revenues and \$4,243,142 in expenditures. The general fund's fund balance decreased from \$1,497,392 to \$1,480,810.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – management's discussion and analysis and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Government-wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how it has changed. Net position is one way to measure the City's financial health.

- Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's program's and services are reported here including security of persons and property, public health and welfare, leisure time activities, community environment, public works, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to
 recover all of the expenses of the goods or services provided. The City's swimming pool operations
 are reported as business-type activities.

Fund Financial Statements

Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The proprietary fund financial statements provide separate information for the City's swimming pool operations.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Fiduciary Assets and Liabilities.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a summary of the City's net position for 2015 compared to 2014.

	Governme Activitie		Business-t Activitie	*1	Total	I
•		Restated				
<u>.</u>	2015	2014	2015	2014	2015	2014
Current and Other Assets	\$4,860,444	\$5,073,051	\$2,586	\$516	\$4,863,030	\$5,073,567
Capital assets, Net	5,017,438	4,291,901	96,260	59,300	5,113,698	4,351,201
Total Assets	9,877,882	9,364,952	98,846	59,816	9,976,728	9,424,768
Deferred Outflows of Resources	563,787	359,117	0	0	563,787	359,117
Net Pension Liability	3,960,292	3,758,581	0	0	3,960,292	3,758,581
Other Long-Term Liabilities	925,119	651,523	0	0	925,119	651,523
Other Liabilities	314,005	506,325	1,627	1,033	315,632	507,358
Total Liabilities	5,199,416	4,916,429	1,627	1,033	5,201,043	4,917,462
Deferred Inflows of Resources	1,721,858	1,550,412	0	0	1,721,858	1,550,412
Net Position						
Net Investment in Capital Assets	4,623,907	4,187,401	96,260	59,300	4,720,167	4,246,701
Restricted	857,831	776,196	0	0	857,831	776,196
Unrestricted	(1,961,343)	(1,706,369)	959	(517)	(1,960,384)	(1,706,886)
Total Net Position	\$3,520,395	\$3,257,228	\$97,219	\$58,783	\$3,617,614	\$3,316,011

During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014. The net pension liability reduced beginning of year net position by \$3,399,464 in governmental activities.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Change in Net Position – The following table shows the change in net position for 2015 compared to 2014:

	Governmental Activities		Business-t Activitie		Total	
	2015	2014	2015	2014	2015	2014
Revenues						
Program Revenues:						
Charges for Services and Sales	\$878,228	\$814,418	\$26,420	\$23,617	\$904,648	\$838,035
Operating Grants and Contributions	389,290	455,298	19,322	0	408,612	455,298
Capital Grants and Contributions	290,244	310,260	40,678	0	330,922	310,260
Total Program Revenues	1,557,762	1,579,976	86,420	23,617	1,644,182	1,603,593
General revenues:						
Property Taxes	1,566,826	1,605,200	0	0	1,566,826	1,605,200
Municipal Income Taxes	1,823,789	1,981,948	0	0	1,823,789	1,981,948
Other Local Taxes	63,346	65,413	0	0	63,346	65,413
Intergovernmental Revenues, Unrestricted	348,214	355,733	0	0	348,214	355,733
Miscellaneous	25,964	59,339	0	0	25,964	59,339
Total General Revenues	3,828,139	4,067,633	0	0	3,828,139	4,067,633
Total Revenues	5,385,901	5,647,609	86,420	23,617	5,472,321	5,671,226
Program Expenses						
Security of Persons and Property	2,339,406	2,222,671	0	0	2,339,406	2,222,671
Public Health and Welfare Services	19,316	20,029	0	0	19,316	20,029
Leisure Time Activities	142,720	137,208	0	0	142,720	137,208
Community Environment	16,493	71,793	0	0	16,493	71,793
Public Works	362,506	511,898	0	0	362,506	511,898
Transportation	884,217	731,015	0	0	884,217	731,015
General Government	1,328,422	1,297,137	0	0	1,328,422	1,297,137
Interest and Fiscal Charges	17,654	18,696	0	0	17,654	18,696
Swimming Pool	0	0	59,984	40,169	59,984	40,169
Total Expenses	5,110,734	5,010,447	59,984	40,169	5,170,718	5,050,616
Change in Net Position Before Transfers	275,167	637,162	26,436	(16,552)	301,603	620,610
Transfers	(12,000)	(11,500)	12,000	11,500	0	0
Total Change in Net Position	263,167	625,662	38,436	(5,052)	301,603	620,610
Beginning Net Position - Restated	3,257,228	NA	58,783	63,835	3,316,011	NA
Ending Net Position - Restated	\$3,520,395	\$3,257,228	\$97,219	\$58,783	\$3,617,614	\$3,316,011

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$359,117 for governmental activities computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$397,077 for governmental activities.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	Governmental	
	Activities	
Total 2015 program expenses under GASB 68	\$5,110,734	
Pension expense under GASB 68	(397,077)	
2015 contractually required contribution	383,373	
Adjusted 2015 program expenses	5,097,030	
Total 2014 program expenses under GASB 27	5,010,447	
Increase in program expenses not related to pension	\$86,583	

Governmental Activities

Net position of the City's governmental activities increased \$263,167. A decrease in revenues can be attributed to decreases in property and income taxes. An increase in security of persons and property can be attributed in part to a 1% wage increase. Neighborhood Stabilization Program activity in the prior year resulted in a subsequent decrease in community environment expense in 2015.

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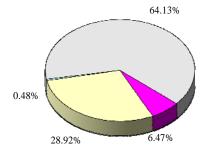
Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

The City receives an income tax, which is based on 2.0% of all salaries, wages, commissions and other compensation and on net profits earned by residents both in and out of the City and to earnings of non-residents (except certain transients) earned in the City.

Income taxes and property taxes made up 34% and 29% respectively, of revenues for governmental activities in 2015. The City's reliance upon tax revenues is demonstrated by the following graph indicating 64% of total revenues from general tax revenues:

		Percent
Revenue Sources	2015	of Total
General Tax Revenues	\$3,453,961	64.13%
Intergovernmental, Unrestricted	348,214	6.47%
Program Revenues	1,557,762	28.92%
General Other	25,964	0.48%
Total Revenue	\$5,385,901	100.00%



Business-Type Activities

Net position of the business-type activities increased \$38,436. This increase can mostly be attributed to capital contributions received for pool improvements.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$2,215,015, which is an increase from last year's balance of \$2,155,960. The schedule below indicates the fund balance and the total change in fund balance at December 31, 2015 and 2014:

	Fund Balance	Fund Balance	Increase
	December 31, 2015	December 31, 2014	(Decrease)
General	\$1,480,810	\$1,497,392	(\$16,582)
Automotive Equipment	44,132	0	44,132
3 Mill Project	309,732	250,617	59,115
Other Governmental	380,341	407,951	(27,610)
Total	\$2,215,015	\$2,155,960	\$59,055

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

General Fund – The City's General Fund balance change is due to several factors. The tables that follow assist in illustrating the financial activities of the General Fund:

	2015	2014	Increase
	Revenues	Revenues	(Decrease)
Property Taxes	\$1,443,500	\$1,482,520	(\$39,020)
Municipal Income Taxes	2,046,385	1,934,897	111,488
Other Local Taxes	63,346	65,413	(2,067)
Intergovernmental Revenues	392,347	391,198	1,149
Charges for Services	620,206	616,554	3,652
Rental Revenue	75,331	74,197	1,134
Licenses, Permits and Fees	13,903	15,566	(1,663)
Fines and Forfeitures	59,701	76,236	(16,535)
All Other Revenue	5,914	51,549	(45,635)
Total	\$4,720,633	\$4,708,130	\$12,503

General Fund revenues remained stable when compared with the prior year, increasing \$12,503 or less than 1%.

	2015	2014	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$2,297,646	\$2,132,365	\$165,281
Public Health and Welfare Services	6,897	6,718	179
Leisure Time Activities	132,691	126,624	6,067
Public Works	339,797	506,184	(166,387)
Transportation	143,000	108,512	34,488
General Government	1,323,111	1,354,319	(31,208)
Total	\$4,243,142	\$4,234,722	\$8,420

General Fund expenditures increased \$8,420, or less than 1% when compared with the previous year. An increase in security of persons and property can be attributed in part to a 1% wage increase. The purchase of a new garbage truck in 2014 resulted in an increase in public works in the prior year and a subsequent decrease in the current year.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2015 the City amended its General Fund budget several times, none significant.

For the General Fund, original, final and actual budget basis revenues were not significantly different. Actual budget basis expenditures were approximately 6% less than final appropriations.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of 2015 the City had \$5,113,698 net of accumulated depreciation invested in land, buildings, improvements, infrastructure, furniture and equipment. Of this total, \$5,017,438 was related to governmental activities and \$96,260 to the business-type activities. The following tables show 2015 and 2014 balances:

	Governmental Activities		Increase (Decrease)	
	2015	2014		
Land	\$274,086	\$274,086	\$0	
Land Improvements	417,462	417,462	0	
Buildings and Improvements	2,168,179	2,168,179	0	
Furniture and Equipment	4,346,159	3,931,348	414,811	
Infrastructure	4,257,200	3,716,183	541,017	
Less: Accumulated Depreciation	(6,445,648)	(6,215,357)	(230,291)	
Totals	\$5,017,438	\$4,291,901	\$725,537	

	Business-Type Activities		Increase (Decrease)
	2015	2014	
Land	\$1,864	\$1,864	\$0
Buildings and Building Improvements	207,978	167,300	40,678
Less: Accumulated Depreciation	(113,582)	(109,864)	(3,718)
Totals	\$96,260	\$59,300	\$36,960

Capital asset activity in governmental activities included the purchase of a fire truck, as well as improvements to Robb Avenue. Business-type activities capital asset additions were the result of improvements to the City pool which were funded by a community development block grant.

Additional information on the City's capital assets can be found in Note 8.

Management's Discussion and Analysis For the Year Ended December 31, 2015

Unaudited

Debt

The following table summarizes the City's debt outstanding as of December 31, 2015 and 2014:

	2015	Restated 2014
Governmental Activities:		
General Obligation Bonds	\$508,800	\$539,500
Capital Leases	299,731	0
Net Pension Liability	3,960,292	3,758,581
Compensated Absences	116,588	112,023
Total Governmental Activities	\$4,885,411	\$4,410,104

Under current state statutes, the City's general obligation bonded debt issues are subject to a legal limitation based on 10.5% of the total assessed value of real and personal property. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total assessed value of property. At December 31, 2015, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 11.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances and to show the City's accountability for the money it receives. Questions about this report or the need for additional financial information can be directed to the Auditor's Office of the City of Cheviot.

Statement of Net Position December 31, 2015

		vernmental Activities	ness-Type ctivities	Total		
Assets:						
Cash and Cash Equivalents	\$	1,563,564	\$ 2,586	\$	1,566,150	
Receivables:						
Property Taxes		1,804,701	0		1,804,701	
Income Taxes		972,956	0		972,956	
Other Local Taxes		15,747	0		15,747	
Accounts		99,831	0		99,831	
Intergovernmental Receivable		342,745	0		342,745	
Inventory of Supplies at Cost		41,168	0		41,168	
Prepaid Items		19,732	0		19,732	
Non-Depreciable Capital Assets		274,086	1,864		275,950	
Depreciable Capital Assets, Net		4,743,352	94,396		4,837,748	
Total Assets		9,877,882	98,846		9,976,728	
Deferred Outflows of Resources:						
Pension:						
OPERS		169,330	0		169,330	
OP&F		394,457	0		394,457	
Total Deferred Outflows of Resources		563,787	0		563,787	
Liabilities:						
Accounts Payable		65,597	1,627		67,224	
Accrued Wages and Benefits		162,266	0		162,266	
Intergovernmental Payable		78,528	0		78,528	
Contracts Payable		263	0		263	
Unearned Revenue		2,408	0		2,408	
Accrued Interest Payable		4,943	0		4,943	
Noncurrent Liabilities:		<i>y-</i> -			,	
Due Within One Year		101,085	0		101,085	
Due in More Than One Year:		101,000	Ü		101,000	
Net Pension Liability		3,960,292	0		3,960,292	
Other Amounts Due in More Than One Year		824,034	0		824,034	
Total Liabilities	-	5,199,416	 1,627	-	5,201,043	
Deferred Inflows of Resources:						
Property Tax Levy for Next Fiscal Year		1,705,195	0		1,705,195	
Pension:						
OPERS		16,663	 0		16,663	
Total Deferred Inflows of Resources		1,721,858	 0		1,721,858	
Net Position:		4 600 007	06.260		4.700.1.55	
Net Investment in Capital Assets		4,623,907	96,260		4,720,167	
Restricted For:						
Capital Projects		369,719	0		369,719	
Other Purposes		488,112	0		488,112	
Unrestricted (Deficit)		(1,961,343)	 959		(1,960,384	
Total Net Position	\$	3,520,395	\$ 97,219	\$	3,617,614	

Statement of Activities For the Year Ended December 31, 2015

		Program Revenues						
		Expenses		narges for ces and Sales	Operating Grants and Contributions			al Grants and
Governmental Activities:	Φ.	2 220 40 4	Φ.	222 500	Φ.	2.400	Φ.	0
Security of Persons and Property	\$	2,339,406	\$	232,589	\$	2,480	\$	0
Public Health and Welfare Services		19,316		0		2,261		0
Leisure Time Activities		142,720		58,181		0		56,328
Community Environment		16,493		0		9,912		0
Public Works		362,506		470,344		0		0
Transportation		884,217		0		374,637		233,916
General Government		1,328,422		117,114		0		0
Interest and Fiscal Charges		17,654		0		0		0
Total Governmental Activities		5,110,734		878,228		389,290		290,244
Business-Type Activities:								
Swimming Pool		59,984		26,420		19,322		40,678
Total Business-Type Activities		59,984		26,420		19,322		40,678
Totals	\$	5,170,718	\$	904,648	\$	408,612	\$	330,922

General Revenues and Transfers

Property Taxes Levied for:

General Purposes

Capital Outlay

Municipal Income Taxes

Other Local Taxes

Intergovernmental, Unrestricted

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year - Restated

Net Position End of Year

Net (Expense) Revenue and Changes in Net Position

G	overnmental Activities		Business-Type Activities		Total
\$	(2,104,337)	\$	0	\$	(2,104,337)
Φ	(17,055)	Ф	0	Φ	(17,055)
	(28,211)		0		(28,211)
	(6,581)		0		(6,581)
	107,838		0		107,838
	(275,664)		0		(275,664)
	(1,211,308)		0		(1,211,308)
	(17,654)		0		(17,654)
	(3,552,972)		0		(3,552,972)
-	(=,===,=,=)				(=,===,=,=)
	0		26,436		26,436
	0				26,436
Ф.		ф.	26,436	Ф.	
\$	(3,552,972)	\$	26,436	\$	(3,526,536)
	1,433,882		0		1,433,882
	132,944		0		132,944
	1,823,789		0		1,823,789
	63,346		0		63,346
	348,214		0		348,214
	25,964		0		25,964
	(12,000)		12,000		0
	3,816,139		12,000		3,828,139
	263,167		38,436		301,603
	3,257,228		58,783		3,316,011
\$	3,520,395	\$	97,219	\$	3,617,614

Balance Sheet Governmental Funds December 31, 2015

	Ge	eneral Fund	ntomotive oment Fund	3 N	/Iill Project Fund	Gov	Other vernmental Funds	Go	Total overnmental Funds
Assets:									
Cash and Cash Equivalents	\$	970,921	\$ 44,132	\$	309,732	\$	238,779	\$	1,563,564
Receivables:									
Property Taxes		1,495,020	0		309,681		0		1,804,701
Income Taxes		972,956	0		0		0		972,956
Other Local Taxes		15,747	0		0		0		15,747
Accounts		21,863	0		0		77,968		99,831
Intergovernmental		148,902	0		7,229		186,614		342,745
Inventory of Supplies, at Cost		14,598	0		0		26,570		41,168
Prepaid Items		19,732	0		0		0		19,732
Total Assets	\$	3,659,739	\$ 44,132	\$	626,642	\$	529,931	\$	4,860,444
Liabilities:									
Accounts Payable	\$	61,717	\$ 0	\$	0	\$	3,880	\$	65,597
Accrued Wages and Benefits Payable		141,230	0		0		21,036		162,266
Intergovernmental Payable		76,842	0		0		1,686		78,528
Contracts Payable		263	0		0		0		263
Unearned Revenue		2,408	0		0		0		2,408
Total Liabilities		282,460	 0		0		26,602		309,062
Deferred Inflows of Resources:									
Unavailable Amounts		492,329	0		15,855		122,988		631,172
Property Tax Levy for Next Fiscal Year		1,404,140	0		301,055		0		1,705,195
Total Deferred Inflows of Resources		1,896,469	 0		316,910		122,988		2,336,367
Fund Balance:									
Nonspendable		37,665	0		0		26,570		64,235
Restricted		0	44,132		309,732		353,771		707,635
Assigned		749,290	0		0		0		749,290
Unassigned		693,855	0		0		0		693,855
Total Fund Balance		1,480,810	44,132		309,732		380,341		2,215,015
Total Liabilities, Deferred Inflows of									-
Resources and Fund Balance	\$	3,659,739	\$ 44,132	\$	626,642	\$	529,931	\$	4,860,444

Reconciliation of Total Governmental Fund Balances To Net Position of Governmental Activities December 31, 2015

Total Governmental Fund Balances		\$ 2,215,015
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		5,017,438
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		631,172
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	563,787	
Deferred Inflows - Pension	(16,663)	
Net Pension Liability	(3,960,292)	 (3,413,168)
Long-term liabilities, including bonds payable and compensated absences		
are not due and payable in the current period and therefore are not		
reported in the funds.		
General Obligation Bonds Payable	(508,800)	
Capital Leases Payable	(299,731)	
Compensated Absences Payable	(116,588)	
Accrued Interest Payable	(4,943)	 (930,062)
Net Position of Governmental Activities		\$ 3,520,395

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2015

Danaga	General Fund		General Fund		Automotive Equipment Fund	3 Mill Project Fund		Gov	Other ernmental Funds	Go	Total vernmental Funds
Revenues:	\$	1 442 500	\$ 0	\$	133,412	\$	0	\$	1 576 012		
Property Taxes Municipal Income Taxes	ф	1,443,500 2,046,385	\$ 0	Э	155,412	Э	0	Э	1,576,912 2,046,385		
Other Local Taxes		63,346	0		0		0		63,346		
Intergovernmental Revenues		392,347	0		15,317		621,782		1,029,446		
Charges for Services		620,206	0		15,517		26.360		646,566		
Rental Revenue		75,331	0		0		20,300		75,331		
Licenses, Permits and Fees		13,903	0		0		0		13,903		
Fines and Forfeitures		59,701	0		0		82,727		142,428		
All Other Revenue		5,914	0		0		20,050		25,964		
Total Revenue		4,720,633			148,729	-	750.919		5,620,281		
Total Revenue		4,720,033			140,729		730,919		3,020,261		
Expenditures:											
Current:											
Security of Persons and Property		2,297,646	681,599		0		2,575		2,981,820		
Public Health and Welfare Services		6,897	0		0		12,419		19,316		
Leisure Time Activities		132,691	0		0		1,200		133,891		
Community Environment		0	0		0		16,493		16,493		
Public Works		339,797	0		0		0		339,797		
Transportation		143,000	0		0		346,975		489,975		
General Government		1,323,111	0		0		3,051		1,326,162		
Capital Outlay		0	0		89,614		395,784		485,398		
Debt Service:											
Principal Retirement		0	0		0		30,700		30,700		
Interest and Fiscal Charges		0	0		0		17,909		17,909		
Total Expenditures		4,243,142	681,599		89,614		827,106		5,841,461		
Excess (Deficiency) of Revenues											
Over (Under) Expenditures		477,491	(681,599)		59,115		(76,187)		(221,180)		
Other Financing Sources (Uses):											
Transfers In		0	426,000		0		59,882		485,882		
Transfers Out		(497,882)	0		0		0		(497,882)		
Other Financing Sources - Capital Lease		0	299,731		0		0		299,731		
Total Other Financing Sources (Uses)		(497,882)	725,731		0		59,882		287,731		
Net Change in Fund Balance		(20,391)	44,132		59,115		(16,305)		66,551		
Fund Balance at Beginning of Year		1,497,392	0		250,617		407,951		2,155,960		
Increase (Decrease) in Inventory		3,809	0		0		(11,305)		(7,496)		
Fund Balance End of Year	\$	1,480,810	\$ 44,132	\$	309,732	\$	380,341	\$	2,215,015		

Reconciliation of the Statement of Revenues, Expenditures And Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended December 31, 2015

Net Change in Fund Balances - Total Governmental Funds		\$ 66,551
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. Capital Outlay Depreciation Expense	1,279,828 (553,791)	726,037
The net effect of various miscellaneous transactions involving capital assets (i.e. disposals and donations) is to increase net position. The statement of activities reports losses arising from the disposal of capital assets. Conversely, the governmental funds do not report any loss on the disposal of capital assets.		(500)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(234,380)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		383,373
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		(397,077)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Capital Lease Issuance Bond Principal Retirement Change in Accrued Interest Payable	(299,731) 30,700 255	(268,776)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		(, - ,
Compensated Absences Change in Inventory	(4,565) (7,496)	(12,061)
Change in Net Position of Governmental Activities	:	\$ 263,167

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2015

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property Taxes	\$ 1,431,087	\$ 1,408,739	\$ 1,443,500	\$ 34,761
Municipal Income Taxes	1,818,396	1,790,000	1,848,464	58,464
Other Local Taxes	67,047	66,000	63,849	(2,151)
Intergovernmental Revenues	312,333	307,456	392,767	85,311
Charges for Services	617,645	608,000	619,626	11,626
Rental Revenue	85,333	84,000	70,650	(13,350)
Licenses, Permits and Fees	15,695	15,450	13,903	(1,547)
Fines and Forfeitures	74,159	73,000	59,701	(13,299)
All Other Revenues	4,490	4,420	13,614	9,194
Total Revenues	4,426,185	4,357,065	4,526,074	169,009
Expenditures:				
Current:				
Security of Persons and Property	2,444,100	2,449,298	2,331,016	118,282
Public Health and Welfare Services	6,882	6,897	6,897	0
Leisure Time Activities	158,965	159,303	133,792	25,511
Public Works	361,132	361,900	342,783	19,117
Transportation	142,697	143,000	143,000	0
General Government	1,498,660	1,501,847	1,385,969	115,878
Total Expenditures	4,612,436	4,622,245	4,343,457	278,788
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(186,251)	(265,180)	182,617	447,797
Other Financing Sources (Uses):				
Transfers In	230,946	230,946	195,000	(35,946)
Transfers Out	(743,435)	(743,435)	(692,882)	50,553
Total Other Financing Sources (Uses):	(512,489)	(512,489)	(497,882)	14,607
Net Change in Fund Balance	(698,740)	(777,669)	(315,265)	462,404
Fund Balance at Beginning of Year	1,130,902	1,130,902	1,130,902	0
Prior Year Encumbrances	81,469	81,469	81,469	0
Fund Balance at End of Year	\$ 513,631	\$ 434,702	\$ 897,106	\$ 462,404

Statement of Net Position Proprietary Funds December 31, 2015

	Business-Type Activitie Enterprise Fund Swimming Pool		
Assets:			
Current Assets:			
Cash and Cash Equivalents	\$	2,586	
Total Current Assets	-	2,586	
Noncurrent Assets:			
Non-Depreciable Capital Assets		1,864	
Depreciable Capital Assets, Net		94,396	
Total Noncurrent Assets		96,260	
Total Assets	-	98,846	
Liabilities:			
Current Liabilities:			
Accounts Payable		1,627	
Total Liabilities		1,627	
Net Position:			
Investment in Capital Assets		96,260	
Unrestricted		959	
Total Net Position	\$	97,219	

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2015

	Business	-Type Activities	
	Enterprise Fund		
	Swir	nming Pool	
Operating Revenues:		_	
Charges for Services	\$	26,420	
Total Operating Revenues		26,420	
Operating Expenses:			
Personal Services		19,722	
Contractual Services		32,856	
Materials and Supplies		3,688	
Depreciation		3,718	
Total Operating Expenses		59,984	
Operating Loss		(33,564)	
Non-Operating Revenues (Expenses):			
Grants		19,322	
Total Non-Operating Revenues (Expenses)		19,322	
Loss Before Transfers and Contributions		(14,242)	
Transfers and Contributions:			
Transfers In		12,000	
Capital Contributions		40,678	
Total Transfers and Contributions		52,678	
Change in Net Position		38,436	
Net Position Beginning of Year		58,783	
Net Position End of Year	\$	97,219	

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2015

	Business-Type Activities
	Enterprise Fund
	Swimming Pool
Cash Flows from Operating Activities:	
Cash Received from Customers	\$26,420
Cash Payments for Goods and Services	(35,950)
Cash Payments to Employees	(19,722)
Net Cash Used by Operating Activities	(29,252)
Cash Flows from Noncapital Financing Activities:	
Transfers In from Other Funds	12,000
Grants	19,322
Net Cash Provided by Noncapital Financing Activities	31,322
Cash Flows from Capital and Related Financing Activities:	
Acquisition and Construction of Assets	(40,678)
Capital Contributions	40,678
Net Cash Used by Capital and Related Financing Activities	0
Net Increase in Cash and Cash Equivalents	2,070
Cash and Cash Equivalents at Beginning of Year	516
Cash and Cash Equivalents at End of Year	\$2,586
Reconciliation of Operating Loss to Net Cash	
<u>Used by Operating Activities:</u>	
Operating Loss	(\$33,564)
Adjustments to Reconcile Operating Loss to	
Net Cash Used by Operating Activities:	
Depreciation Expense	3,718
Increase in Accounts Payable	594
Total Adjustments	4,312
Net Cash Used by Operating Activities	(\$29,252)

Statement of Assets and Liabilities Fiduciary Funds December 31, 2015

	Agency Funds	
Assets:		
Cash and Cash Equivalents	\$	137,430
Cash and Cash Equivalents in Segregated Accounts		5,914
Total Assets		143,344
Liabilities:		
Intergovernmental Payable		84
Undistributed Monies		143,260
Total Liabilities	\$	143,344

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Cheviot (the "City") is a non-chartered municipal corporation operating under the laws of the State of Ohio. The community was established in 1818 as part of Green Township, it then became a village on July 1, 1901, before becoming a city on January 1, 1932. The municipal government is known as a Council/Mayor form of government. The Mayor is elected to a four-year term. The President of Council and seven council members (one from each ward and three at-large) are elected to four-year terms. The Mayor appoints a Safety Service Director. The Safety Service Director is the chief executive officer and the head of the administrative agencies of the City. He/she appoints all department heads and employees, except for the Clerk of Council, who is appointed by Council.

The financial statements are presented as of December 31, 2015 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification).

A. Reporting Entity

The accompanying basic financial statements comply with the provisions of the GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, waste management, parks and recreation, planning, zoning, street maintenance and repair, community development, public health and welfare. A staff provides support (i.e. payroll processing, accounts payable, revenue collection) to the service providers. The operation and control of these activities is provided by the City Council through the budgetary process and by the Mayor through administrative and managerial requirements and procedures. In addition, the City swimming pool operations are reported as an enterprise fund.

The financial activity of the Mayor's Court has been included in the City's financial statements as an agency fund. The Mayor has fiduciary responsibility for the collection and distribution of the courts fees and fines to other governments.

The City participates in one organization which is defined as a jointly governed organization, the Ohio-Kentucky-Indiana Regional Council of Governments. This organization is presented in Note 14.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures (expenses). The various funds are summarized by type in the basic financial statements. The following fund types are used by the City:

Governmental Funds - Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except the resources accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is on determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the limitations of the City Charter.

<u>Automotive Equipment Fund</u> – This fund accounts for transfers and debt proceeds to be used for the acquisition of automobiles and related equipment.

<u>3 Mill Project Fund</u> - This fund is used to account for property taxes levied to be used for street improvement projects.

The other governmental funds of the City account for grants and other resources whose use is restricted for a particular purpose.

Proprietary Funds

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The enterprise funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the balance sheet. The enterprise funds operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net position. The City's only enterprise fund is:

<u>Swimming Pool Fund</u> – This fund is used to account for charges to residents to cover the cost of operating the City's swimming pool.

Fiduciary Funds - These funds are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's only fiduciary funds are agency funds. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, deferred outflows/inflows of resources and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is considered to be 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenue considered susceptible to accrual at year end includes income taxes, interest on investments, loans and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Other revenue, including licenses, permits, certain charges for services, and miscellaneous revenues, is recorded as revenue when received in cash because generally this revenue is not measurable until received.

Special assessment installments including related accrued interest, which are measurable but not available at December 31, are recorded as deferred inflows of resources. Property taxes measurable as of December 31, 2015 but which are not intended to finance 2015 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflows of resources. Property taxes are further described in Note 5.

The accrual basis of accounting is utilized for reporting purposes by the government wide financial statements, proprietary fund and fiduciary funds. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year. All funds other than agency funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The legal level of budgetary control is at the major object level within each department and fund. Budgetary modifications may only be made by ordinance or resolution of the City Council.

1. Tax Budget

The Mayor submits an annual tax budget for the following fiscal year to City Council by July 15 for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

2. <u>Estimated Resources</u>

Prior to October 1, the City accepts, by formal resolution, the tax rates, as determined by the County Budget Commission, and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or if actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during 2015.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. Total fund appropriations may not exceed the current estimated resources as certified by the County Budget Commission. The budgetary figures which appear in the Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual Non-GAAP Budgetary Basis for the General Fund is provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

4. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities.

5. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

6. Budgetary Basis of Accounting

The City's budgetary process accounts for the City's transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on the cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting. Encumbrances are recorded as the equivalent of expenditures on a budgetary basis.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

6. Budgetary Basis of Accounting (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

Net Change in Fund Balance		
	General Fund	
	Tullu	
GAAP Basis (as reported)	(\$20,391)	
Increase (Decrease):		
Accrued Revenues at		
December 31, 2015		
received during 2016	(777,751)	
Accrued Revenues at		
December 31, 2014		
received during 2015	560,752	
Accrued Expenditures at		
December 31, 2015		
paid during 2016	282,460	
Accrued Expenditures at		
December 31, 2014		
paid during 2015	(305,645)	
2014 Prepaids for 2015	19,125	
2015 Prepaids for 2016	0	
Outstanding Encumbrances	(73,815)	
Budget Basis	(\$315,265)	

F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits and investments with original maturities of three months or less.

The City pools a majority of its cash for investment and resource management purposes, while maintaining some segregated funds. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintains its own cash and investment account. For purposes of the statement of cash flows, the proprietary funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. Cash and cash equivalents that are held separately for the Mayor's court and Bail Bond Account are not held by the City Treasurer and are recorded on the financial statements as "Cash and Cash Equivalents in Segregated Accounts." See Note 4, "Cash, Cash Equivalents and Investments."

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Inventory

On the government-wide financial statements inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories of governmental funds are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2015, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

I. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$650.

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements.

Contributed capital assets are recorded at fair market value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. The City's infrastructure consists of streets. The City only reports infrastructure assets acquired after 2003 and does not plan to phase in prior years' amounts. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

I. Capital Assets and Depreciation (Continued)

2. Property, Plant and Equipment – Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective funds.

3. <u>Depreciation</u>

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

	Governmental and
Description	Business-Type Activities Estimated Lives (in years)
Land Improvements	20
Buildings and Building Improvements	20 - 45
Furniture and Equipment	5 - 20
Infrastructure	10 - 60

J. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
Compensated Absences	General Fund, Street Construction, Maintenance and Repair Fund
General Obligation Bonds	Ambulance Fund, Energy Efficiency Project Fund

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

K. Compensated Absences (Continued)

Sick leave benefits are accrued as a liability using the termination method. An accrual of earned sick leave is made to the extent it is probable that the benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," the City records a liability for vacation time and sick leave when the obligation is attributable to services previously rendered or to rights that vest or accumulate, and when payment of the obligation is probable and can be reasonably determined. For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected. In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

L. Net Position

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

M. Pensions

The provision for pension cost is recorded when the related payroll is accrued and the obligation is incurred. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

P. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for swimming pool operations. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City and that are either unusual in nature or infrequent in occurrence. The City had no special or extraordinary items to report during 2015.

R. <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. Deferred outflows of resources are reported for pension amounts on the government-wide statement of net position. See Note 9.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. See Note 9.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

In 2015 the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68." GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditure.

The implementation of GASB 68 had the following effect on net position as reported December 31, 2014:

	Governmental
	Activities
Net Position December 31, 2014	\$6,656,692
Adjustments:	
Net Pension Liability	(3,758,581)
Deferred Outflows -	
Payments Subsequent to Measurement Date	359,117
Restated Net Position December 31, 2014	\$3,257,228

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

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NOTE 3 - FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Automotive Equipment Fund	3 Mill Project Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:					
Supplies Inventory	\$14,598	\$0	\$0	\$26,570	\$41,168
Prepaid Items	19,732	0	0	0	19,732
Unclaimed Funds	3,335	0	0	0	3,335
Total Nonspendable	37,665	0	0	26,570	64,235
Restricted:					
Street Improvements	0	0	0	190,529	190,529
Parking Lot Operations	0	0	0	32,471	32,471
Sidewalk Maintenance	0	0	0	9,803	9,803
Shade Tree Program	0	0	0	317	317
Law Enforcement	0	0	0	89,054	89,054
Court Improvements	0	0	0	126	126
EMS Program	0	0	0	338	338
Community Environment	0	0	0	27,961	27,961
Recycling Program	0	0	0	3,172	3,172
Capital Improvements	0	44,132	309,732	0	353,864
Total Restricted	0	44,132	309,732	353,771	707,635
Assigned:					
Other Purposes	749,290	0	0	0	749,290
Unassigned (Deficits):	693,855	0	0	0	693,855
Total Fund Balances	\$1,480,810	\$44,132	\$309,732	\$380,341	\$2,215,015

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NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. In addition, investments are separately held by a number of individual funds. Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "cash equivalent" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal
 government agency or instrumentality, including but not limited to, the federal national
 mortgage association, federal home loan bank, federal farm credit bank, federal home loan
 mortgage corporation, government national mortgage association, and student loan marketing
 association. All federal agency securities shall be direct issuances of federal government
 agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of
 the securities subject to the repurchase agreement must exceed the principal value of the
 agreement by at least two percent and be marked to market daily, and that the term of the
 agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

NOTE 4 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. Protection of City cash and deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end the carrying amount of the City's deposits was \$1,709,494 and the bank balance was \$1,719,345. Federal depository insurance covered \$500,000 of the bank balance and \$1,219,345 was collateralized by the financial institutions' public entity deposit pools in the manner described above.

NOTE 5 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property located in the City. Real property taxes (other than public utility) collected during 2015 were levied after October 1, 2014 on assessed values as of January 1, 2014, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2014. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

NOTE 5 - TAXES (Continued)

A. **Property Taxes** (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Cheviot. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2015 was \$20.13 per \$1,000 of assessed value. The assessed value upon which the 2015 tax levy was based was \$106,265,560. This amount constitutes \$98,955,250 in real property assessed value and \$7,310,310 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of one percent of assessed value without a vote of the people. Under current procedures, the City's share is 2.013% (20.13 mills) of assessed value.

B. Income Tax

The City levies a tax of two percent on all salaries, wages, and other compensation earned by residents both in and out of the City and to earnings of non-residents (except certain transients) earned in the City. The City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate. Income tax revenue is accounted for through the General Fund.

NOTE 6 - RECEIVABLES

Receivables at December 31, 2015 consisted of taxes, accounts receivable and intergovernmental receivables arising from shared revenues.

NOTE 7 - TRANSFERS

Following is a summary of transfers in and out for all funds for 2015:

Fund	Transfer In	Transfer Out
General Fund	\$0	\$497,882
Automotive Equipment Fund	426,000	0
Other Governmental Funds	59,882	0
Total Governmental Funds	485,882	497,882
Swimming Pool Fund	12,000	0
Total Proprietary Funds	12,000	0
Totals	\$497,882	\$497,882

Transfers made during the year ended December 31, 2015 included \$71,882 transferred from the General Fund to other funds to provide additional resources for operations and debt service. In addition, the General Fund transferred \$426,000 to the Automotive Equipment Fund for the purchase of a fire truck and other public safety vehicles.

NOTE 8 - CAPITAL ASSETS

A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2015:

Historical Cost:

Net Value:

	December 31,			December 31,
Class	2014	Additions	Deletions	2015
Capital assets not being depreciated:				
Land	\$274,086	\$0	\$0	\$274,086
Capital assets being depreciated:				
Land Improvements	417,462	0	0	417,462
Buildings and Improvements	2,168,179	0	0	2,168,179
Furniture and Equipment	3,931,348	738,811	(324,000)	4,346,159
Infrastructure	3,716,183	541,017	0	4,257,200
Total Cost	\$10,507,258	\$1,279,828	(\$324,000)	\$11,463,086
Accumulated Depreciation:				
	December 31,			December 31,
Class	2014	Additions	Deletions	2015
Land Improvements	(\$369,553)	(\$3,153)	\$0	(\$372,706)
Buildings and Improvements	(1,508,499)	(36,742)	0	(1,545,241)
Furniture and Equipment	(3,352,618)	(152,301)	323,500	(3,181,419)
Infrastructure	(984,687)	(361,595)	0	(1,346,282)
Total Depreciation	(\$6,215,357)	(\$553,791) *	\$323,500	(\$6,445,648)

\$4,291,901

Security of Persons and Property	\$120,759
Leisure Time Activities	8,659
Public Works	23,259
Transportation	382,764
General Government	18,350
Total Depreciation Expense	\$553,791

\$5,017,438

^{*} Depreciation expenses were charged to governmental functions as follows:

NOTE 8 - CAPITAL ASSETS (Continued)

B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2015:

Historical Cost:

Class	December 31, 2014	Additions	Deletions	December 31, 2015
Capital assets not being depreciated:				
Land	\$1,864	\$0	\$0	\$1,864
Capital assets being depreciated:				
Buildings and Building Improvements	167,300	40,678	0	207,978
Total Cost	\$169,164	\$40,678	\$0	\$209,842
Accumulated Depreciation:				
	December 31,			December 31,
Class	2014	Additions	Deletions	2015
Buildings and Building Improvements	(\$109,864)	(\$3,718)	\$0	(\$113,582)
Total Accumulated Depreciation	(\$109,864)	(\$3,718)	\$0	(\$113,582)
Net Value:	\$59,300			\$96,260

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Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 9 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Public Safety

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 52 with 15 years of service credit

Public Safety and Law Enforcement

Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Public Safety

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Public Safety and Law Enforcement

Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Public Safety

Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

Law Enforcement

Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

Public Safety and Law Enforcement

Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	
2015 Statutory Maximum Contribution Rates		
Employer	14.0 %	
Employee	10.0 %	
2015 Actual Contribution Rates Employer:		
Pension	12.0 %	
Post-employment Health Care Benefits	2.0	
Total Employer	14.0 %	
Employee	10.0 %	

- * This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- ** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$118,722 for 2015.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters	
2015 Statutory Maximum Contribution Rates			
Employer	19.50 %	24.00 %	
Employee:			
January 1, 2015 through July 1, 2015	11.50 %	11.50 %	
July 2, 2015 through December 31, 2015	12.25 %	12.25 %	
2015 Actual Contribution Rates			
Employer:			
Pension	19.00 %	23.50 %	
Post-employment Health Care Benefits	0.50	0.50	
Total Employer	19.50 %	24.00 %	
Employee:			
January 1, 2015 through July 1, 2015	11.50 %	11.50 %	
July 2, 2015 through December 31, 2015	12.25 %	12.25 %	

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$264,651 for 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS	OP&F	Total
Proportionate Share of the Net			
Pension Liability	\$948,486	\$3,011,806	\$3,960,292
Proportion of the Net Pension			
Liability	0.007864%	0.058138%	
Pension Expense	\$103,697	\$293,380	\$397,077

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net difference between projected and			
actual earnings on pension plan investments	\$50,608	\$129,806	\$180,414
City contributions subsequent to the			
measurement date	118,722	264,651	383,373
Total Deferred Outflows of Resources	\$169,330	\$394,457	\$563,787
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$16,663	\$0	\$16,663

\$383,373 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2016	\$4,964	\$32,452	\$37,416
2017	4,964	32,452	37,416
2018	11,366	32,451	43,817
2019	12,651	32,451	45,102
Total	\$33,945	\$129,806	\$163,751

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.75 percent
4.25 to 10.05 percent including wage inflation
3 percent, simple
8 percent
Individual Entry Age

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other investments	18.00	4.59
Total	100.00 %	5.28 %

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Discount Rate The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	Current		
	1% Decrease (7.00%)	Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share			
of the net pension liability	\$1,744,943	\$948,486	\$277,678

Actuarial Assumptions - OPF

OPF's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation DateJanuary 1, 2014Actuarial Cost MethodEntry Age NormalInvestment Rate of Return8.25 percentProjected Salary Increases4.25 percent to 11 percentPayroll Increases3.75 percentInflation Assumptions3.25 percentCost of Living Adjustments2.60 percent and 3.00 percent

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2014 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and Cash Equivalents	0.00 %	(0.25) %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

^{*} levered 2x

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current		
	1% Decrease (7.25%)	Discount Rate (8.25%)	1% Increase (9.25%)
City's proportionate share	(**==***)	(**==*/*)	(512570)
of the net pension liability	\$4,165,784	\$3,011,806	\$2,034,738

NOTE 10 - POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B Premium reimbursement, to qualifying member of both the Traditional Pension and the Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45. Please see the Plan Statement in the OPERS 2014 CAFR for details.

NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2015, local government employers contributed at a rate of 14.00% of covered payroll. The ORC currently limits the employer contribution to a rate not to exceed 14.0% of covered payroll for local government employers. Active members do not make contributions to the OPEB plan.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2015. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0% for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2015 was 4.5%.

The City's contributions for health care to the OPERS for the years ending December 31, 2015, 2014, and 2013 were \$20,197, \$19,283 and \$9,631, respectively, which were equal to the required contributions for each year.

NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2015, the portion of employer contributions allocated to health care was 0.5% of covered payroll for both police officers and firefighters. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2015, 2014, and 2013 were \$3,830, \$2,807 and \$25,381 for police and \$3,071, \$2,349 and \$20,907 for firefighters, respectively, which were equal to the required contributions for each year.

NOTE 11 - LONG-TERM OBLIGATIONS

Activity in Long-Term Obligations in 2015 was as follows:

			Restated				
			Balance			Balance	Amount Due
		Maturity	December 31,			December 31,	Within
		Date	2014	Additions	Deductions	2015	One Year
Governmental Activities:							
General Obligation Bonds Payable:							
Energy Efficiency Improvements	3.375%	2027	\$435,000	\$0	(\$20,000)	\$415,000	\$20,000
Ambulance	3.500%	2023	104,500	0	(10,700)	93,800	11,200
Total General Obligation Bonds Paya	able		539,500	0	(30,700)	508,800	31,200
Capital Leases			0	299,731	0	299,731	56,485
Net Pension Liability:							
Ohio Public Employees Retirement	System		927,063	21,423	0	948,486	0
Ohio Police and Fire Pension Fund			2,831,518	180,288	0	3,011,806	0
Total Net Pension Liability			3,758,581	201,711	0	3,960,292	0
Compensated Absences			112,023	14,178	(9,613)	116,588	13,400
Total Governmental Activities			\$4,410,104	\$515,620	(\$40,313)	\$4,885,411	\$101,085

The Energy Efficiency Improvement bonds were issued on October 2, 2012 in the amount of \$455,000 for the purpose of energy efficiency improvements to City facilities. The bonds carry an interest rate of 3.375 percent and reach maturity on March 1, 2027. The Ambulance bonds were issued on September 23, 2013 in the amount of \$120,000 for the purchase of an ambulance. The bonds carry an interest rate of 3.50 percent and reach maturity on June 1, 2023.

Compensated absences will be paid from the General and Street Construction, Maintenance and Repair Funds.

The City's total debt margin was \$10,649,084 at December 31, 2015. The Ohio Revised Code provides that the net debt of a municipal corporation, when approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxable value of property. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage.

NOTE 11 - LONG-TERM OBLIGATIONS (Continued)

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2015 are as follows:

	General Obligation Bonds			
Years	Principal	Interest	Totals	
2016	\$31,200	\$16,864	\$48,064	
2017	36,500	15,701	52,201	
2018	36,900	14,451	51,351	
2019	42,400	13,101	55,501	
2020	42,800	11,657	54,457	
2021-2025	224,000	34,713	258,713	
2026-2027	95,000	3,291	98,291	
Totals	\$508,800	\$109,778	\$618,578	

NOTE 12 - CAPITAL LEASES

The City has financed the purchase of a fire truck with a capital lease. The original cost of the equipment and the related liability are reported on the Government – wide Statement of Net Position.

The following is a schedule of future minimum lease payments under the capital lease together with the present value of the net minimum lease payments as of December 31, 2015:

Year Ending December 31,	Capital Leases
2016	\$65,400
2017	65,400
2018	65,400
2019	65,400
2020	65,400_
Minimum Lease Payments	327,000
Less amount representing	
interest at the City's incremental	
borrowing rate of interest	(27,269)
Present value of minimum lease payments	\$299,731

NOTE 13 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2015, the City contracted with Selective Insurance Company for insurance coverage as follows:

Type of Coverage	Amount of Coverage	Deductible
Property	\$7,850,477	\$1,000
General Liability	3,000,000	0
Automobile	1,000,000	500
Umbrella Coverage	4,000,000	0
Public Official	2,000,000	0
Police Professional	1,000,000	0

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs.

There has been no significant reduction in insurance coverages from coverages in the prior year. Settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

NOTE 14 – JOINTLY GOVERNED ORGANIZATIONS

Ohio-Kentucky-Indiana-Regional Council of Governments — The City participates in the Ohio-Kentucky-Indiana Regional Council of Governments (OKI). OKI members include Butler, Clermont, Hamilton and Warren Counties in Ohio, Boone, Campbell and Kenton Counties in Kentucky and Dearborn and Ohio Counties in Indiana. The purpose of OKI is to provide coordinated planning services to the appropriate federal, state and special districts, in connection with the preparation and development of comprehensive and continuing regional transportation and development plans within the OKI Region. OKI also serves as an area-wide review agency in conjunction with comprehensive planning within the OKI Region.

OKI contracts periodically for local funds and other support with the governing board of each of the counties who are members of OKI or with such other persons as may be appropriate to provide such funds and support. The support is based on the population of the area represented. A Board of Trustees was created for conducting the activities of the OKI. This Board consists of one elected official of each county and municipal corporation, one individual selected by each county planning agency or commission and one person selected by each planning agency or commission of each municipal corporation located in each member county. This Board of Trustees then selects not more than ten residents of the OKI Region. The total membership of the Board of Trustees shall not exceed 100. Any member of OKI may withdraw its membership upon written notice to OKI to be effective two years after receipt of the notice by OKI. If the organization were to dissolve, OKI's net position will revert to the said public bodies in proportion to each body's contribution towards the assets.

NOTE 14 – JOINTLY GOVERNED ORGANIZATIONS (Continued)

Payments to OKI are made from the General Fund. No financial contributions were made by the City during 2015. To obtain financial information, write to Ronald Kuker, Director of Finance and Administration of the Ohio-Kentucky-Indiana Regional Council of Governments at 720 East Pete Rose Way, Suite 420, Cincinnati, Ohio, 45202.

NOTE 15 – JOINT ECONOMIC DEVELOPMENT DISTRICTS

A. JEDD - Western Ridge

In 2007 a Joint Economic Development District (JEDD-WESTERN RIDGE) between the City of Cheviot and Green Township was approved by the City Council of the City of Cheviot and the Trustees of Green Township. This contract will remain in effect until December 31, 2069, and may be extended for 2 terms of 20 years each. It sets aside 32.0635 acre of land located on Harrison Ave. and is further described by Hamilton County Auditor's Book 550, Page 320 Parcel 614. The original JEDD W-R authorized a maximum rate of 1% for persons employed in the District, with a cap on each individuals' earnings to be \$100,000 in the first year of taxation and adjusted annually on January 1st thereafter based on the Consumer Price index published by the U.S. Bureau of Labor Statistics on September 30th of each year next preceding the January 1st adjustment date. After the set aside of fees to be held by the City of Cheviot the monies are divided as follows: 20% to the City of Cheviot and 80% to Green Township. Good Samaritan Hospital will be one of the main occupants along with Wellington Orthopedic, Tri Health and Tri State Center for Sight.

B. JEDD District II

In 2012 a Joint Economic Development District (JEDD II) between the City of Cheviot and Green Township was approved by the City Council of the City of Cheviot and the Trustees of Green Township. This contract will remain in effect until December 31, 2062 and may by mutual consent extend the Contract for 2 additional terms of 10 years each. Is sets aside 20 acres of land located on Filview Circle at Harrison Avenue and is identified in Hamilton County Auditor's Book 550, Page 183, Parcels 028 & 030 consolidated, 072,420 and 502 inclusive. The original JEDD II authorized a maximum rate of 1% based on salaries or other personal service income earned by individuals from services performed within JEDD II, with a cap on earned income at 1% per annum, which cap shall, after the first year, be adjusted annually on January 1st thereafter based on the Consumer Price index published by the U.S. Bureau of Labor Statistics on September 30th of each year next preceding the January 1st adjustment date. After the set aside of fees to be held by the City of Cheviot the monies are divided as follows: 20% to the City of Cheviot and 80% to Green Township. The main occupants are The Christ Hospital, Children's Hospital, Christ Hospital Physicians LLC and Seven Hills OB_GNY Associates, Inc.

NOTE 15 – JOINT ECONOMIC DEVELOPMENT DISTRICTS (Continued)

C. JEDD District III

In 2013 a Joint Economic Development District (JEDD III Mercy-West) between the City of Cheviot and Green Township was approved by the City Council of the City of Cheviot and the Trustees of Green Township. This contract will remain in effect until December 31, 2065 and may by mutual consent extend the Contract for two additional terms of ten years each. The areas to be included within the Green Township Mercy Hospitals West JEDD consist of thirteen parcels that contain 70 acres (plus or minus), presently listed in Hamilton County Auditor's Book 550, Page 74, Parcels 57,60,63,64,66,70,96,147,148 & 149, less and excepting the 1.176 acre parcel that forms a part of Auditor's Book 550, Page 74, Parcel148, and which is more particularly described in Exhibit A, and is referred to as the Mercy Hospitals West JEDD territory.

The original JEDD III Mercy – West authorized a maximum rate of 2% based on salaries or other personal service income earned by individuals from services performed within the JEDD during the first 10 years of the JEDD, and a maximum rate of 1% based on salaries or other personal service income earned by individuals from services performed within the JEDD beginning in Year Eleven of the JEDD, with a cap on earned income at \$100,000 per annum, which cap shall, after the tenth year, be adjusted annually on January 1st of each year during the existence of the JEDD, based upon the Consumer Prices Index published by the U.S. Bureau of Labor Statistics on September 30th of the preceding year. After the set aside of fees to be held by the City of Cheviot the monies are divided as follows for the first 20 years of the contract, 10% to the City of Cheviot and 90% to Green Township. Beginning with the 21st year continuing until its expiration the following formula will be used: 15% to the City of Cheviot and 85% to Green Township. The main occupant is Mercy Hospital West.

D. JEDD IV - Harrison Greene

In 2014 a Joint Economic Development District (JEDD IV—HARRISON GREENE) between the City of Cheviot and Green Township was approved by the City Council of the City of Cheviot and the Trustees of Green Township. This contract will remain in effect until December 31, 2065, and may be extended for 2 terms of 10 years each. It sets aside 6.4 (plus or minus) acres of land located on Harrison Ave. and is further described by Hamilton County Auditor's Book 550, Page 181 Parcel 20,108,464 and 465. The original Jedd IV authorized A. a maximum rate of 1% for persons employed in the District, with a cap on each individuals' earnings to be \$100,000 in the first year of taxation and adjusted annually on January 1st thereafter based on the Consumer Price index published by the U.S. Bureau of Labor Statistics on September 30th of each year next preceding the January 1st adjustment date. B. Net profits of businesses located within the JEDD IV (the Net Profits portion). After the set aside of fees to be held by the City of Cheviot the monies are divided as follows 10% to the City of Cheviot and 90% to Green Township.

Notes to the Basic Financial Statements For the Year Ended December 31, 2015

NOTE 15 – JOINT ECONOMIC DEVELOPMENT DISTRICTS (Continued)

E. JEDD - Liberty Nursing Health Care

In 2013 a Joint Economic Development District (JEDD- LIBERTY NURSING HEALTH CARE) between the City of Cheviot and Colerain Township was approved by the City Council of the City of Cheviot and the Trustees of Colerain Township. This contract will remain in effect until December 31, 2043 and may by mutual consent extend the Contract for 2 additional terms of 10 years each. It sets aside 1 parcel of land located at the intersection of Livingston and Blue Rock Roads, and is identified in Hamilton County Parcel number 510-0203-0005-00. The original Jedd Liberty Nursing Heath Care authorized a maximum rate of 2% based on A. salaries or other personal service income earned by individuals from services performed within Jedd Liberty Nursing Heath Care, with a cap on earned income at 1% per annum, which cap shall, after the first year, be adjusted annually on January 1st thereafter based on the Consumer Price index published by the U.S. Bureau of Labor Statistics on September 30th of each year next preceding the January 1st adjustment date. B. Net profits of businesses located within the Liberty Nursing Health Care JEDD (the Net Profits portion). After the set aside of fees to be held by the City of Cheviot the monies are divided as follows 10% to the City of Cheviot and 90% to Colerain Township.

NOTE 16 - CONTINGENCIES

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect on the financial condition of the City.

Required Supplemental Information

Schedule of City's Proportionate Share of the Net Pension Liability Last Two Years

Ohio Public Employees Retirement System

Year	2013	2014
City's proportion of the net pension liability (asset)	0.007864%	0.007864%
City's proportionate share of the net pension liability (asset)	\$927,063	\$948,486
City's covered-employee payroll	\$956,723	\$968,492
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	96.90%	97.93%
Plan fiduciary net position as a percentage of the total pension liability	86.36%	86.45%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

Year	2013	2014
City's proportion of the net pension liability (asset)	0.058138%	0.058138%
City's proportionate share of the net pension liability (asset)	\$2,831,518	\$3,011,806
City's covered-employee payroll	\$1,283,343	\$1,152,487
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	220.64%	261.33%
Plan fiduciary net position as a percentage of the total pension		
liability	73.00%	72.20%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

Information prior to 2013 is not available.

The schedule is reported as of the measurement date of the Net Pension Liability.

Schedule of City Contributions Last Three Years

Ohio	Public	Employees	Retirement	System
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Year	2013	2014	2015
Contractually required contribution	\$124,374	\$116,219	\$118,722
Contributions in relation to the contractually required contribution	124,374	116,219	118,722
Contribution deficiency (excess)	\$0	\$0	\$0
City's covered-employee payroll	\$956,723	\$968,492	\$989,350
Contributions as a percentage of covered-employee payroll	13.00%	12.00%	12.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

Ohio Police and Fire Pension Fund

Year	2013	2014	2015
Contractually required contribution	\$229,294	\$242,898	\$264,651
Contributions in relation to the contractually required contribution	229,294	242,898	264,651
Contribution deficiency (excess)	\$0	\$0	\$0
City's covered-employee payroll	\$1,283,343	\$1,152,487	\$1,261,131
Contributions as a percentage of covered-employee payroll	17.87%	21.08%	20.99%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

Information prior to 2013 is not available.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Cheviot Hamilton County 3814 Harrison Avenue Cheviot, Ohio 45211

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cheviot, Hamilton County, (the City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated March 1, 2017, wherein we noted that the City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and also GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Cheviot Hamilton County Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2015-001.

Entity's Response to Finding

The City's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the City's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

March 1, 2017

CITY OF CHEVIOT HAMILTON COUNTY

SCHEDULE OF FINDINGS DECEMBER 31, 2015

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2015-001

Noncompliance

Ohio Rev. Code § 5705.39 states the total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure therefrom, as certified by the budget commission, or in case of appeal, by the board of tax appeals.

The following funds had appropriations in excess of estimated revenue available for expenditure (estimated resources) at December 31, 2015:

	Final Appropriation	Estimated	
Fund	Resolution	Resources	Variance
Ambulance	\$15,537	\$15,027	\$(510)
Swimming Pool	46,518	36,518	(10,000)
JEDD Mercy West	1,434,622	1,135,825	(298,797)

Appropriations in excess of estimated resources could result in the City expending more money than it receives and could cause negative fund balances. The resulting lack of funds could result in the City being unable to meet it current obligations.

We recommend that the City ensures appropriations do not exceed estimated resources.

Officials' Response:

This was an oversight. Steps have been taken to prevent this in the future.





CITY OF CHEVIOT

HAMILTON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MARCH 14, 2017