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COLUMBUS AND FRANKLIN COUNTY
METROPOLITAN PARK DISTRICT
FRANKLIN COUNTY
Single Audit
For the Year Ended December 31, 2014

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Board of Commissioners Columbus and Franklin County Metropolitan Park District 1069 West Main Street Westerville, Ohio 43081

We have reviewed the *Independent Auditors' Report* of the Columbus and Franklin County Metropolitan Park District, Franklin County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Columbus and Franklin County Metropolitan Park District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

November 15, 2016



# **Table of Contents**

TITLE	<u>PAGE</u>
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet – Governmental Funds	16
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	17
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	19
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budget Basis) – General Fund	20
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budget Basis) – Golf Course Special Revenue Fund	21
Notes to the Basic Financial Statements	22
Schedule of Expenditures of Federal Awards	43
Notes to the Schedule of Expenditures of Federal Awards	44
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	45
Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control over Compliance Required by OMB Circular A-133	47
Schedule of Audit Findings	
Corrective Action Plan	



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#### **INDEPENDENT AUDITOR'S REPORT**

August 26, 2016

Columbus and Franklin County Metropolitan Park District Franklin County 1069 West Main Street Westerville, OH 43081

To the Board of Commissioners:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Columbus and Franklin County Metropolitan Park District**, Franklin County, Ohio (the District), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.



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Columbus and Franklin County Metropolitan Park District Franklin County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbus and Franklin County Metropolitan Park District, Franklin County, Ohio, as of December 31, 2014, and the respective changes in financial position thereof and the respective budgetary comparisons for the General and Golf Course Special Revenue Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Columbus and Franklin County Metropolitan Park District Franklin County Independent Auditor's Report Page 3

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 26, 2016, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Perry and Associates** 

Certified Public Accountants, A.C.

Gery Marcules CANS A. C.

Marietta, Ohio

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

The discussion and analysis of the Columbus and Franklin County Metropolitan Park District's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2014. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the financial statements and the Notes to the Basic Financial Statements to enhance their understanding of the District's financial performance.

#### FINANCIAL HIGHLIGHTS

The District's total net position increased \$4,908,013 during 2014. The increase was mostly a result of additions to capital assets outpacing current year depreciation. Revenues continue to outpace expenses and, as a result, the District has built up cash balances in anticipation of future spending related to ongoing capital projects.

General revenues of governmental activities accounted for \$23,949,220 of all governmental revenues. Program specific revenues in the form of charges for services, grants, contributions, and interest accounted for \$1,625,107 of total governmental revenues of \$25,574,327.

The District had \$20,666,314 in expenses related to governmental activities. \$1,625,107 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues (primarily property taxes and grants and entitlements not restricted) of \$23,949,220 were more than adequate to provide for these programs.

#### USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements. These statements are organized so that the reader can understand the Columbus and Franklin County Metropolitan Park District's financial situation as a whole and also give a detailed view of the District's financial condition.

The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's finances. The fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as the amount of funds available for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column.

#### REPORTING THE DISTRICT AS A WHOLE

One of the most important questions asked about the District is "How did we do financially during 2014?" The Statement of Net Position and the Statement of Activities, which appear first in the District's financial statements, report information on the District as a whole and its activities in a way that helps answer this question. These statements include all assets and liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

These two statements report the District's net position and changes in position. This change in net position is important because it informs the reader that, for the District as a whole, the financial position of the District has improved or diminished. In evaluating the overall financial health, the reader of these financial statements needs to take into account non-financial factors that also impact the District's financial well-being. Some of these factors include the District's tax base and the condition of capital assets.

In the Statement of Net Position and the Statement of Activities, the District has only one kind of activity.

Governmental Activities – All of the District's services are reported here, including administrative services, education, park operations, park planning, park promotion, rental property, natural resource management, golf course operations, and park safety.

#### REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

Fund Financial Statements

The analysis of the District's major funds begins on page nine. Fund financial reports provide detailed information about the District's major funds, not the District as a whole. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's major funds. The District's major funds are the General Fund, the Golf Course Special Revenue Fund, and the Capital Improvement Capital Projects Fund.

Governmental Funds – All of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

# THE DISTRICT AS A WHOLE

As stated previously, the Statement of Net Position provides the perspective of the District as a whole. Table 1 provides a summary of the District's net position for 2014 compared to 2013.

Table 1 Net Position

2014       2013       (Decrease)         Assets         Current And Other Assets       \$35,834,445       \$33,089,255       \$2,745,190         Land, Wetlands, Land Restoration and Construction In Progress       158,987,861       154,900,145       4,087,716         Depreciable Capital Assets, Net       48,538,280       50,445,638       (1,907,358)         Total Assets       243,360,586       238,435,038       4,925,548         Liabilities         Current and Other Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       388,880       410,974       (22,094)         Due Within One Year       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535          Deferred Inflow of Resources		Government	al Activities	Increase
Current And Other Assets       \$35,834,445       \$33,089,255       \$2,745,190         Land, Wetlands, Land Restoration and Construction In Progress       158,987,861       154,900,145       4,087,716         Depreciable Capital Assets, Net       48,538,280       50,445,638       (1,907,358)         Total Assets       243,360,586       238,435,038       4,925,548         Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       882,813       789,737       93,076         Due Within One Year       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535		2014	2013	(Decrease)
Land, Wetlands, Land Restoration and Construction In Progress       158,987,861       154,900,145       4,087,716         Depreciable Capital Assets, Net       48,538,280       50,445,638       (1,907,358)         Total Assets       243,360,586       238,435,038       4,925,548         Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       388,880       410,974       (22,094)         Due Within One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535         Deferred Inflow of Resources	Assets			
and Construction In Progress       158,987,861       154,900,145       4,087,716         Depreciable Capital Assets, Net       48,538,280       50,445,638       (1,907,358)         Total Assets       243,360,586       238,435,038       4,925,548    Liabilities Current and Other Liabilities Bue Within One Year Due Within One Year Jue In More Than One Year 431,009 484,456 484,456 (53,447) Total Liabilities 1,702,702 1,685,167 17,535 Deferred Inflow of Resources	Current And Other Assets	\$35,834,445	\$33,089,255	\$2,745,190
Depreciable Capital Assets, Net         48,538,280         50,445,638         (1,907,358)           Total Assets         243,360,586         238,435,038         4,925,548           Liabilities         882,813         789,737         93,076           Long-Term Liabilities:         388,880         410,974         (22,094)           Due Within One Year         388,880         410,974         (53,447)           Total Liabilities         1,702,702         1,685,167         17,535           Deferred Inflow of Resources	Land, Wetlands, Land Restoration			
Total Assets         243,360,586         238,435,038         4,925,548           Liabilities         882,813         789,737         93,076           Long-Term Liabilities:         93,076         93,076         93,076         93,076           Due Within One Year         388,880         410,974         (22,094)         93,076	and Construction In Progress	158,987,861	154,900,145	4,087,716
Liabilities         Current and Other Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535         Deferred Inflow of Resources	Depreciable Capital Assets, Net	48,538,280	50,445,638	(1,907,358)
Current and Other Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       93,076         Due Within One Year       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535	Total Assets	243,360,586	238,435,038	4,925,548
Current and Other Liabilities       882,813       789,737       93,076         Long-Term Liabilities:       93,076         Due Within One Year       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535				
Long-Term Liabilities:       388,880       410,974       (22,094)         Due Within One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535 <b>Deferred Inflow of Resources</b>	Liabilities			
Due Within One Year       388,880       410,974       (22,094)         Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535 <b>Deferred Inflow of Resources</b>		882,813	789,737	93,076
Due In More Than One Year       431,009       484,456       (53,447)         Total Liabilities       1,702,702       1,685,167       17,535 <b>Deferred Inflow of Resources</b>				
Total Liabilities         1,702,702         1,685,167         17,535           Deferred Inflow of Resources	Due Within One Year	388,880	410,974	(22,094)
Deferred Inflow of Resources	Due In More Than One Year	431,009	484,456	(53,447)
	Total Liabilities	1,702,702	1,685,167	17,535
	D. 0. 17 M. 0.D.			
Property Taxes 17,840,344 17,840,344 0	Property Taxes	17,840,344	17,840,344	0
Net Position	Net Position			
Invested In Capital Assets 207,226,728 205,079,939 2,146,789		207 226 728	205 079 939	2 146 789
Restricted For:	*	201,220,720	203,077,737	2,110,709
Capital Outlay 652,148 325,189 326,959	Capital Outlay	652,148	325,189	326,959
Educational Programs:	•	,	,	,
Expendable 107,635 303,004 (195,369)	<u> </u>	107,635	303,004	(195,369)
Nonexpendable 97,796 97,796 0	•	97,796	97,796	0
Gardens At Inniswood -	1	•	•	
Nonexpendable 452,558 452,558 0	Nonexpendable	452,558	452,558	0
Unrestricted 15,280,675 12,651,041 2,629,634	_		•	2,629,634
Total Net Position \$223,817,540 \$218,909,527 \$4,908,013	Total Net Position	\$223,817,540	\$218,909,527	\$4,908,013

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

Total assets increased \$4,925,548. This increase was due to land purchases and construction in progress relating to the completion of, and continuing construction of, various projects. Land, Wetlands, Land Restoration and Construction in Progress increased \$4,087,716 mainly due to acquisition of land and the continued development of existing parks.

Current and other liabilities increased \$93,076 primarily due to an increase in contracts payable related to capital projects.

Invested in capital assets increased \$2,146,789. This is primarily due to current year capital assets additions exceeding current year depreciation. Land, construction in progress, and infrastructure, which includes roads and trails, experienced the largest increases.

Unrestricted net position increased \$2,629,634. This is mainly due to the District building up cash balances in anticipation of future spending related to ongoing capital projects, and current year revenues exceeding current year expenses along with the District continuing to monitor expenses.

Table 2 shows the changes in net position for the years ended December 31, 2014 and 2013.

Table 2 Changes In Net Position

			Increase/
	2014	2013	(Decrease)
Revenues			
Program Revenues:			
Charges For Services	\$1,566,097	\$1,598,998	(\$32,901)
Operating Grants, Contributions, And Interest	59,010	136,484	(77,474)
Total Program Revenues	1,625,107	1,735,482	(110,375)
General Revenues:			_
Property Taxes	17,091,700	17,128,126	(36,426)
Unrestricted Investment Earnings	39,351	(6,421)	45,772
Grants And Entitlements Not Restricted			
To Specific Programs:			
Operating	4,152,793	4,023,730	129,063
Capital	2,328,909	2,239,295	89,614
Contributions And Donations	59,723	71,008	(11,285)
Miscellaneous	276,744	251,617	25,127
Total General Revenues	23,949,220	23,707,355	241,865
Total Revenues	\$25,574,327	\$25,442,837	\$131,490
			(Continued)

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

Table 2
Changes In Net Position
(Continued)

			Increase/
	2014	2013	(Decrease)
Program Expenses			
Administration	\$3,117,815	\$3,282,663	(\$164,848)
Education	3,013,999	2,947,692	66,307
Park Operations	9,386,819	7,224,848	2,161,971
Park Planning	209,436	334,143	(124,707)
Park Promotion	724,919	688,963	35,956
Rental Property	490,184	310,690	179,494
Natural Resource Management	439,580	429,539	10,041
Golf Course	460,853	531,668	(70,815)
Park Safety	2,822,709	2,841,896	(19,187)
Interest and Fiscal Charges	0	10,576	(10,576)
Total Expenses	20,666,314	18,602,678	2,063,636
Change In Net Position	4,908,013	6,840,159	(1,932,146)
Net Position At Beginning Of Year	218,909,527	212,069,368	6,840,159
Net Position At End Of Year	\$223,817,540	\$218,909,527	\$4,908,013

#### **GOVERNMENTAL ACTIVITIES**

Program revenues, which are primarily represented by charges for District services, fines, and charges generated by the golf course, as well as restricted intergovernmental revenues, restricted interest earnings, and restricted donations, were \$1,625,107 of total revenues for 2014 and were slightly less than 2013.

As previously mentioned, general revenues were \$23,949,220 of total revenues for 2014. This is a \$241,865 increase from the prior year. A majority of the increase is in operating grants and entitlements not restricted to specific programs. This increase was a result of the district receiving payments according to contractual agreements from local cities and townships to help with the acquisition of land for parks.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

Governmental program expenses as a percentage of total governmental expenses for 2014 are expressed as follows:

Administration	15.09%
Education	14.58
Park Operations	45.42
Park Planning	1.01
Park Promotion	3.51
Rental Property	2.37
Natural Resource Management	2.13
Golf Course	2.23
Park Safety	13.66
	100.00%

The above chart clearly indicates that the District's major source of expenses, 45.42 percent, is related to park operations. All other forms of governmental operations represent 54.58 percent of expenses.

#### THE DISTRICT'S FUNDS

Information about the District's major governmental funds begins on page 16. All governmental funds had total revenues of \$25,794,619 and expenditures of \$22,922,213.

The General Fund balance decreased \$794,526 due to the District making a large transfer out to the Capital Improvement Capital Projects Fund to support the costs associated with capital projects.

The Golf Course Special Revenue Fund balance increased \$6,886.

The Capital Improvement Capital Projects Fund balance increased \$3,827,869 as a result of the fund receiving a large transfer in from the General Fund to meet the needs of current capital projects.

#### GENERAL FUND BUDGETING HIGHLIGHTS

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of receipts, disbursements, and encumbrances. The District's budget is adopted on a fund basis. Before the budget is adopted, the Board reviews detailed budget worksheets of each program within the General Fund and then adopts the budget on a fund basis.

Original and final General Fund budgeted revenues were \$22,449,965. Actual revenues were less than final budgeted revenues by \$311,953, which is mostly due to actual property tax revenues being less than the budgeted amounts.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

During 2014, the General Fund operated on one appropriation measure. Actual expenditures were less than the final budgeted expenditures by \$1,393,168 due to the District reducing actual expenditures in several areas. This was a result of the District carefully monitoring spending.

The General Fund's ending fund balance was \$1,702,534 above the final budgeted amount.

#### **DEBT**

In 2014, the District had no outstanding debt obligations.

#### **CAPITAL ASSETS**

At the end of 2014, the District had \$207,526,141 invested in capital assets (net of accumulated depreciation) for governmental activities, an increase of \$2,180,358 from the prior year. The increase in capital assets is primarily related to an increase in land, construction in progress for various projects, buildings and equipment additions, and the continuing development of infrastructure additions and improvements, including roads and trails.

See Note 7 of the Notes to the Basic Financial Statements for more detailed capital assets information.

#### **CURRENT ISSUES**

A fundamental component of our mission is to maintain clean, safe parks. In addition to this primary goal, we were able to make substantial progress fulfilling other commitments that we made to the voters in 2009.

Our finances were stable, but at levels lower than we anticipated when we passed the levy. Almost \$2 million in grant revenue was received in 2014, and an additional \$1.2 million was received from partners. Total income remains below the amounts that were available a few years ago.

The steps that we implemented to streamline operations continue to pay dividends. Personnel costs have only grown about 1 percent between 2012 and 2014, and other operating expenses have also been held steady.

We have been able to maintain our existing parks, trails and facilities and even make some significant progress on park improvements. Rocky Fork Metro Park is now under construction and good progress has been made on trail projects. Progress on our 2014 goals was good, although some of our capital improvement projects have fallen behind schedule.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

#### The Year in Review – 2014

More than 7,500,000 visitors enjoyed time in the Metro Parks again this year as attendance continues to grow. This total does not include the hundreds of thousands of people who utilize the Greenway Trails. Importantly, the parks, trails and facilities continue to be clean, safe and well maintained.

Construction at Rocky Fork Metro Park was initiated in 2014. The planned opening of the park has been delayed until 2015. The park will include two shelters, a dog park, a playground, and an extensive trail system.

Other major construction efforts in 2014 focused on the trail systems. The Ohio to Erie Trail is being completed from Battelle Darby Creek to Galloway. We are preparing to complete the trail from Galloway to Hall Road in 2015. The section from Hall Road to Sullivant is under construction and should be completed in the spring. The City of Columbus has initiated construction of the trail east of Sullivant Avenue.

Improvements were made on other sections of the Greenway Trails throughout the county. A paved trail was completed across the central section of Walnut Woods which links the trails in the Tall Pines and Buckeye areas of the park. Planning began for an extension of the Olentangy Greenway Trail through Highbanks Metro Park.

At Scioto Audubon Metro Park, signage and parking lots were upgraded and other improvements were completed. The obstacle course proved to be a well-used new amenity, while the Grange Insurance Audubon Center continued to attract large numbers of visitors.

Metro Parks grew by 161 acres this year. These additional acquisitions bring Metro Parks' total land holdings to 27,335 acres. Grants and contributions from governmental partners were an important component of the funding for these acquisitions, and we are very grateful for their support.

As an important part of our mission, we strive to protect and improve habitat for wildlife. This improved habitat creates new opportunities for people to observe and enjoy wildlife, and leads to improved water quality that is important to us all. Habitat improvement projects were completed in several parks.

We also made efforts to enhance populations of rare species. The effort to reinforce the populations of the federally endangered riffleshell and clubshell mussels in Big Darby Creek, in cooperation with several conservation partners, received additional attention. Efforts to restore hellbenders and thirteen lined ground squirrels are being considered. Monitoring of Indiana bat populations have again confirmed breeding colonies in the parks.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

#### The Year Ahead – 2015

Metro Parks will continue working to fulfill commitments made to the community during the 2009 park levy campaign. Maintaining the outstanding quality of the existing Metro Parks will remain a top priority, and major construction projects will be completed for the promised new parks and facilities.

The first phase of park construction will be completed at the Rocky Fork Metro Park. Funds from the Metro Parks and our partners have allowed us to acquire land and develop facilities at this new park. Additional funding for the construction of park facilities will allow continued progress in 2015.

Planning is underway for the Scioto Grove Metro Park, which is along the Scioto River in Grove City. We anticipate a first round of construction for this park to be underway in 2015.

Substantial trail construction will be completed in 2015. Most notably, the Ohio to Erie Trail along the Camp Chase railroad corridor will be completed from Battelle Darby Creek Metro Park into the City of Columbus at Sullivant Avenue. The City of Columbus will also be working on the segment of this trail through the Hilltop area, connecting the trail to the Scioto and Olentangy Greenway Trails. Following completion of an alignment study, construction will begin on a segment of the Olentangy Greenway Trail extension through Highbanks Metro Park. Other projects that we hope to complete will add trail connections at Sharon Woods, Blacklick Woods, and on the Blacklick Creek Greenway Trail.

Additional efforts will be made to improve the Scioto Audubon Metro Park. We will be working closely with our partners at the Grange Insurance Audubon Center and the City of Columbus. Educational exhibits will be added in and around the Audubon Center.

Educational programming will continue to be an important part of our efforts. The Students Exploring Ecosystem Dynamics (SEED) program continues its wonderful success with local schools. Our expanded programming for senior citizens will continue and we will provide a wide range of programs that are of interest to people of all ages.

We will continue the Columbus Schools Initiative to provide jobs, training and conservation education for at-risk youth. The participants will complete projects in the Metro Parks while learning skills and gaining exposure to conservation careers.

Land acquisitions in 2015 will be focused on projects that are to be completed in cooperation with partners. Funding from partners is available for acquisitions at the Rocky Fork Metro Park in northeast Franklin County. Clean Ohio grants will be pursued that will assist in the acquisitions of other parks and trails. We will make a second payment for the conservation easement acquired in downtown Columbus in conjunction with the dam removal project. Conserving land in the Darby Creek watershed also remains an important goal.

Management's Discussion and Analysis For The Year Ended December 31, 2014 (Unaudited)

The coming year should remain productive for the Metro Parks. We anticipate making progress on several initiatives. The 2015 budget provides funds for maintenance and improvements throughout the park system. The budget provides \$14.1 million for salaries and benefits, \$5.4 million for operations and administration, \$7.3 million for capital improvements, and \$4 million for land acquisition. Efforts will continue to augment tax dollars through soliciting donations, grants and appropriations. These funds will ensure maintenance of the high quality of the current Metro Parks while making substantial progress in fulfillment of our mission and our commitments to the community.

#### CONTACTING THE DISTRICT'S FINANCE DEPARTMENT

This financial report is designed to provide our citizens, taxpayers, creditors, and investors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact William Ruff, Finance Director, Columbus and Franklin County Metropolitan Park District, 1069 West Main Street, Westerville, Ohio 43081.

# Statement of Net Position December 31, 2014

	Governmental Activities
Assets:	****
Equity in Pooled Cash and Cash Equivalents	\$14,008,928
Accrued Interest Receivable	1,930
Property Tax Receivable	19,152,437
Due from Other Governments (See Note 6)	2,115,866
Prepaid Items	86,313
Cash and Cash Equivalents with Fiscal Agents	468,971
Land, Wetlands, Land Restoration and Construction In Progress (See Note 7)	158,987,861
Depreciable Capital Assets, Net (See Note 7)	48,538,280
Total Assets	243,360,586
Liabilities:	
Accounts Payable	41,407
Accrued Wages Payable	396,761
Contracts Payable	210,678
Retainage Payable	97,103
Due To Other Governments	136,864
Long-Term Liabilities:	
Due Within One Year (See Note 12)	388,880
Due In More Than One Year (See Note 12)	431,009
Total Liabilities	1,702,702
Deferred Inflows of Resources:	
Property Taxes	17,840,344
Net Position:	
Investment in Capital Assets	207,226,728
Restricted for:	
Capital Outlay	652,148
Educational Programs:	
Expendable	107,635
Nonexpendable	97,796
Gardens at Inniswood - Nonexpendable	452,558
Unrestricted	15,280,675
Total Net Position	\$223,817,540

Statement of Activities For the Year Ended December 31, 2014

		_	D.	Net (Expense) Revenue And Changes In Net
		Progran	n Revenues	Position
	Expenses	Charges For Services	Operating Grants, Contributions, And Interest	Governmental Activities
Governmental Activities:				
Administration:				
Salaries and Benefits	\$2,177,636	\$0	\$0	(\$2,177,636)
All Other	940,179	2,000	27,546	(910,633)
Education	3,013,999	115,842	6,464	(2,891,693)
Park Operations	9,386,819	0	25,000	(9,361,819)
Park Planning	209,436	0	0	(209,436)
Park Promotion	724,919	0	0	(724,919)
Rental Property	490,184	525,234	0	35,050
Natural Resource Management	439,580	0	0	(439,580)
Golf Course	460,853	922,021	0	461,168
Park Safety	2,822,709	1,000	0	(2,821,709)
Total Governmental Activities	\$20,666,314	\$1,566,097	\$59,010	(19,041,207)
		General Revenues:		
		Property Taxes		17,091,700
		Unrestricted Investm	nent Earnings	39,351
		Grants and Entitleme	_	
		To Specific Program	ms:	
		Operating		4,152,793
		Capital		2,328,909
		Contributions and D	onations	59,723
		Miscellaneous		276,744
		Total General Revenu	es	23,949,220
		Change in Net Position	n	4,908,013
		Net Position at Beginn	ning of Year	218,909,527
		Net Position at End of	Year	\$223,817,540

# Balance Sheet Governmental Funds December 31, 2014

	General	Golf Course	Capital Improvement	Nonmajor Governmental Funds	Total Governmental Funds
Assets:					
Equity in Pooled Cash and					
Cash Equivalents	\$8,199,872	\$71,957	\$5,190,346	\$546,753	\$14,008,928
Cash and Cash Equivalents					
with Fiscal Agents	5,000	0	0	463,971	468,971
Receivables:					
Property Taxes	19,152,437	0	0	0	19,152,437
Accrued Interest	0	0	1,930	0	1,930
Due from Other Governments (See Note 6)	2,115,866	0	0	0	2,115,866
Prepaid Items	86,127	186	0	0	86,313
Total Assets	\$29,559,302	\$72,143	\$5,192,276	\$1,010,724	\$35,834,445
Liabilities:					
Accounts Payable	\$37,650	\$3,757	\$0	\$0	\$41,407
Accrued Wages Payable	371,856	24,905	0	0	396,761
Contracts Payable	0	0	210,678	0	210,678
Retainage Payable	0	0	97,103	0	97,103
Due to Other Governments	128,440	8,424	0	0	136,864
Total Liabilities	537,946	37,086	307,781	0	882,813
Deferred Inflows of Resources:					
Property Taxes	17,840,344	0	0	0	17,840,344
Unavailable Revenue	3,236,107	0	1,351	0	3,237,458
Total Deferred Inflows of Resources	21,076,451	0	1,351	0	21,077,802
Fund Balances: (See Note 16)					
Nonspendable	86,127	186	0	550,354	636,667
Restricted	0	0	0	460,370	460,370
Commited	0	34,871	0	0	34,871
Assigned	86,156	0	4,883,144	0	4,969,300
Unassigned	7,772,622	0	0	0	7,772,622
Total Fund Balances	7,944,905	35,057	4,883,144	1,010,724	13,873,830
Total Liabilities, Deferred Inflows					
of Resources and Fund Balances	\$29,559,302	\$72,143	\$5,192,276	\$1,010,724	\$35,834,445

# Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2014

<b>Total Governmental Fund Balances</b>		\$13,873,830
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital Assests used in governmental activities are not financial		
resources and therefore are not reported in the funds. These		
assets consist of:		
Land	136,062,985	
Wetlands	3,551,372	
Land Restoration	12,217,640	
Construction In Progress	7,155,864	
Other Capital Assets	86,904,941	
Accumulated Depreciation	(38,366,661)	
Total		207,526,141
Other long-term assets are not available to pay for current-period		
expenditures and therefore are reported as unavailable revenue in the funds:		
Delinquent Property Taxes	1,312,093	
Due From Other Governments	1,924,014	
Accrued Interest	1,351	
Total		3,237,458
Some liabilities are not due and payable in the current period and		
therefore are not reported in the funds. Those liabilities consist of:		
Compensated Absences		(819,889)

\$223,817,540

See Accompanying Notes to the Basic Financial Statements

**Net Position of Governmental Activities** 

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2014

	General	Golf Course	Capital Improvement	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:					
Property Taxes	\$17,316,970	\$0	\$0	\$0	\$17,316,970
Intergovernmental	4,147,406	0	2,328,909	0	6,476,315
Charges for Services	115,842	33,316	2,000	0	151,158
Golf Course	0	661,193	0	0	661,193
Fines and Forfeitures	1,000	0	0	0	1,000
Investment Earnings	10,399	0	5,268	24,230	39,897
Rent	525,234	227,512	0	0	752,746
Contributions and Donations	23,182	0	64,787	30,627	118,596
Miscellaneous	27,198	96	249,450	0	276,744
Total Revenues	22,167,231	922,117	2,650,414	54,857	25,794,619
Expenditures: Current Operations and Maintenance:					
Administration:					
Salaries and Benefits	1,339,548	857,740	0	0	2,197,288
All Other	868,967	2,706	0	0	871,673
Education	2,385,834	0	0	0	2,385,834
Park Operations	6,686,576	26,895	536,589	12,680	7,262,740
Park Planning	194,772	0	0	0	194,772
Park Promotion	726,942	0	0	0	726,942
Rental Property	235,225	0	0	0	235,225
Natural Resource Management	437,515	0	0	0	437,515
Golf Course	34,094	241,365	0	0	275,459
Park Safety	2,715,977	0	0	0	2,715,977
Capital Outlay	421,307	1,525	5,195,956	0	5,618,788
Total Expenditures	16,046,757	1,130,231	5,732,545	12,680	22,922,213
Excess of Revenues					
Over (Under) Expenditures	6,120,474	(208,114)	(3,082,131)	42,177	2,872,406
Other Financing Sources (Uses):					
Transfers In (See Note 13)	0	215,000	6,910,000	0	7,125,000
Transfers Out (See Note 13)	(6,915,000)	0	0	(210,000)	(7,125,000)
Total Other Financing Sources (Uses)	(6,915,000)	215,000	6,910,000	(210,000)	0
Net Change in Fund Balances	(794,526)	6,886	3,827,869	(167,823)	2,872,406
Fund Balances at Beginning of Year	8,739,431	28,171	1,055,275	1,178,547	11,001,424
Fund Balances at End of Year	\$7,944,905	\$35,057	\$4,883,144	\$1,010,724	\$13,873,830

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2014

Net Change in Fund Balances - Total Governmental Funds		\$2,872,406
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:	5 505 454	
Capital Assets Additions	5,597,474	
Depreciation	(3,169,653)	
Excess of Capital Asset Additions Over Depreciation Expense		2,427,821
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the Statement Of Activities, a gain or loss is reported for each sale.  Loss On Disposal Of Capital Assets		(247,463)
Because some revenues will not be collected for several months after the District's year ends, they are not considered "available" revenues and are therefore recorded as deferred inflows of resoruces in the funds. Deferred inflows of resources related to the following items changed by the amounts shown below:		
Delinquent Property Taxes	(225,270)	
Intergovernmental	5,387	
Accrued Interest	(409)	
Total		(220,292)
Some items reported as expenses in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. These activities consist of:		
Decrease in Compensated Absences		75,541
		,
Change In Net Position Of Governmental Activities		\$4,908,013

# Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund

For the Year Ended December 31, 2014

	Original Budget	Revised Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Property Taxes	\$17,840,344	\$17,840,344	\$17,316,970	(\$523,374)
Intergovernmental	3,615,104	3,615,104	4,137,878	522,774
Charges for Services	172,228	172,228	115,842	(56,386)
Fines and Forfeitures	2,533	2,533	1,000	(1,533)
Investment Earnings	10,959	10,959	10,399	(560)
Rent	759,830	759,830	525,234	(234,596)
Contributions and Donations	38,498	38,498	23,182	(15,316)
Miscellaneous	10,469	10,469	7,507	(2,962)
Total Revenues	22,449,965	22,449,965	22,138,012	(311,953)
Expenditures: Current Operations and Maintenance: Administration:				
Salaries and Benefits	1,434,638	1,434,638	1,341,066	93,572
All Other	1,111,198	1,111,198	912,846	198,352
				*
Education	2,582,970	2,582,970	2,378,527	204,443
Park Operations	7,169,115	7,169,115	6,680,138	488,977
Park Planning	210,580	210,580	196,800	13,780
Park Promotion	732,670	732,670	727,118	5,552
Rental Property	404,340	404,340	226,066	178,274
Natural Resource Management	483,411	483,411	457,561	25,850
Golf Course	34,080	34,080	33,898	182
Park Safety	2,858,212	2,858,212	2,711,874	146,338
Capital Outlay	459,155	459,155	421,307	37,848
Total Expenditures	17,480,369	17,480,369	16,087,201	1,393,168
Excess of Revenues Over Expenditures	4,969,596	4,969,596	6,050,811	1,081,215
Other Financing Sources (Uses):				
Refund of Prior Year Receipts	(18,000)	(18,000)	(9,159)	8,841
Refund of Prior Year Expenditures	42,213	42,213	19,691	(22,522)
Transfers Out	(7,550,000)	(7,550,000)	(6,915,000)	635,000
Total Other Financing Sources (Uses)	(7,525,787)	(7,525,787)	(6,904,468)	621,319
Net Change in Fund Balance	(2,556,191)	(2,556,191)	(853,657)	1,702,534
Fund Balance at Beginning of Year	8,762,184	8,762,184	8,762,184	0
Prior Year Encumbrances Appropriated	204,598	204,598	204,598	0
Fund Balance at End of Year	\$6,410,591	\$6,410,591	\$8,113,125	\$1,702,534

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Golf Course Special Revenue Fund For the Year Ended December 31, 2014

	Original Budget	Revised Budget	Budgetary Actual	Variance Positive (Negative)
Revenues:				
Charges for Services	\$158,707	\$158,707	\$33,316	(\$125,391)
Golf Course	661,193	661,193	661,193	0
Rent	278,300	278,300	227,512	(50,788)
Miscellaneous	1,800	1,800	96	(1,704)
Total Revenues	1,100,000	1,100,000	922,117	(177,883)
Expenditures:				
Current Operations and Maintenance:				
Administration	948,205	948,205	860,446	87,759
Park Operations	34,000	34,000	26,895	7,105
Golf Course	262,646	262,646	239,107	23,539
Capital Outlay	3,025	3,025	1,525	1,500
Total Expenditures	1,247,876	1,247,876	1,127,973	119,903
Excess of Revenues Under Expenditures	(147,876)	(147,876)	(205,856)	(57,980)
Other Financing Sources (Uses):				
Refund Of Prior Year Receipts	0	0	(380)	(380)
Transfers In	100,000	100,000	215,000	115,000
Total Other Financing Sources (Uses)	100,000	100,000	214,620	114,620
Net Change in Fund Balance	(47,876)	(47,876)	8,764	56,640
Fund Balance at Beginning of Year	44,627	44,627	44,627	0
Prior Year Encumbrances Appropriated	16,151	16,151	16,151	0
Fund Balance at End of Year	\$12,902	\$12,902	\$69,542	\$56,640

# Note 1 - Description of the District and Reporting Entity

The Columbus and Franklin County Metropolitan Park District (the "District") is a body politic established to exercise the rights and privileges conveyed to it under the authority of Section 1545.01, Ohio Revised Code.

The District's governing body is a three member Board of Commissioners appointed by the probate judge of Franklin County. The District is classified as a related organization of Franklin County.

The District acquires land for conversion into forest reserves and for the conservation of natural resources, including streams, lakes, submerged lands and swamp lands. The District may also create parks, parkways, and other reservations and may afforest, develop, improve, protect and promote the use of same as the Board deems conducive to the general welfare. These activities are directly controlled by the Board through the budgetary process and are included within this report.

In evaluating how to define the District for financial reporting purposes, management has considered all agencies, departments and organizations making up the Columbus and Franklin County Metropolitan Park District and its potential component units consistent with *Governmental Accounting Standards Board Statement No. 14*, "The Financial Reporting Entity."

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District, in that the District approves the organization's budget, the issuance of its debt, or the levying of its taxes. The District has no component units.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

# **Basis of Presentation**

The District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include all financial activities of the District. The statements usually distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. The District, however, has no activities that are classified as business-type.

The Statement of Net Position presents the financial condition of the governmental activities of the District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. All funds of the District are governmental funds.

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> – This fund is the operating fund of the District and is used to account for and report all financial resources except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Golf Course</u> – This fund accounts for and reports committed revenues associated with the operation of the Blacklick Woods Golf Course.

<u>Capital Improvement</u> – This fund accounts for and reports assigned revenues which are used by the District for various acquisition, construction and improvement projects. These revenues consist of tax dollars, local resources and federal and State grants.

The other governmental funds of the District account for contributions and donations and other resources whose use is restricted for a particular purpose.

#### **Measurement Focus**

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities and deferred inflows of resources associated with the operation of the District are included on the Statement of Net Position. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

# Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined and "available" means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the District, available means expected to be received within 31 days of year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (See Note 5). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: State-levied locally shared taxes, interest and grants.

#### Deferred Inflows of Resources

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue.

# Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### **Cash and Cash Equivalents**

To improve cash management, cash received by the District is pooled. Monies for all funds, except for money held by Franklin County and the Inniswood Permanent Fund, are maintained in this pool. Individual fund integrity is maintained through the District's records. Interest in the pool is presented as "Equity In Pooled Cash And Cash Equivalents" on the financial statements. The District also has an amount with Franklin County, who processes the District's payroll, to cover any payroll adjustments. The cash in the Inniswood Permanent Fund is held by the Columbus Foundation. The balances in these accounts are presented on the financial statements as "Cash And Cash Equivalents With Fiscal Agents."

During 2014, the District's investments were limited to Federal Home Loan Mortgage Corporation Bonds, US Treasury Notes, Municipal Bonds, Negotiable Certificates of Deposit and PNC Government Mortgage Fund-Class I Mutual Fund. Investments in the mutual fund are reported at fair value which is based on the fund's quoted market price.

Interest income is distributed to the funds according to Ohio constitutional and statutory requirements. Interest revenue credited to the General Fund during 2014 amounted to \$10,399, which includes \$9,120 assigned from other funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are reported as cash equivalents on the financial statements.

# **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2014 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which the services are consumed.

#### **Capital Assets**

General capital assets are capital assets that are associated with and generally rise from governmental activities. These assets generally result from expenditures in governmental funds. These assets are reported in the governmental activities column of the government-wide Statement Of Net Position but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values on the date donated. The District maintains a capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

All reported capital assets, except Land, Wetlands, Land Restoration, and Construction In Progress, are depreciated. The District has elected to report Wetlands and Land Restoration as separate, non-depreciable capital assets. The value of Wetlands is the cost the District incurred to restore or create Wetlands on District property. Land Restoration is the cost incurred to restore acquired land back to its natural habitat by removing levees and planting trees and grasses. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for Infrastructure were estimated based on the District's historical records of necessary improvements and replacements.

Depreciation is computed using the straight-line method over the following useful lives:

Descriptions	Estimated Life		
Land Improvements	10 - 25 years		
Buildings	40 years		
Equipment	7 years		
Furnishings	5 years		
Radios	5 years		
Vehicles	5 years		
Computer Equipment	6 years		
Infrastructure:			
Roads	10-50 years		
All Purpose Trails	50 years		
Other Paved Areas	5-30 years		

In the case of the initial capitalization of general infrastructure assets, the District chose to include all such items regardless of their acquisition date.

# **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based upon the District's past experience of making termination payments.

# **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. Nonspendable fund balances for the District includes prepaids and donor restricted endowments.

<u>Restricted</u> - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District. Those committed amounts cannot be used for any other purpose unless the District's Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Directors, delegated that authority ordinance or by State statute. State statute authorizes the finance director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **Internal Activity**

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# **Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. A portion of certain governmental long-term liabilities is not related to governmental activities because, although the entire debt is being paid from governmental activities, part of the proceeds were used to purchase assets used in the business-type activities. The unrelated portion of these liabilities is included in the calculation of unrestricted net position.

Net position is reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# **Budgetary Process**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. A portion of certain governmental long-term liabilities is not related to governmental activities because, although the entire debt is being paid from governmental activities, part of the proceeds were used to purchase assets used in the business-type activities. The unrelated portion of these liabilities is included in the calculation of unrestricted net position.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year, including all supplemental appropriations.

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from these estimates.

# Note 3 - Budgetary Basis of Accounting

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement Of Revenues, Expenditures And Changes In Fund Balance – Budget And Actual (Budget Basis) is presented for the General Fund and the Golf Course Special Revenue Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed, or assigned fund balance (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis for the General Fund and the Golf Course Special Revenue Fund are as follows:

#### Net Change in Fund Balance

General Fund	Golf Course Fund
(\$794,526)	\$6,886
(9,528)	0
42,144	4,293
(91,747)	(2,415)
(\$853,657)	\$8,764
	(9,528) 42,144 (91,747)

# **Note 4 - Deposits and Investments**

State statutes classify monies held by the District into three categories.

Active monies are public monies necessary to meet current demands on the treasury. Active monies must be maintained either as cash in the District's treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or political subdivisions;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section; and
- 7. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purchase of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Deposits: Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$250,000 of the District's \$11,086,027 bank balance was FDIC insured and not exposed to custodial credit risk. The remaining \$10,836,027 was not insured but collateralized with securities held by the pledging financial institution. This \$10,836,027 is exposed to custodial credit risk because the collateralized securities are not held by a third party administrator.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledge to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

*Investments:* As of December 31, 2014, the District had the following investments. All investments, except the PNC Government Mortgage Fund-Class I, are in an internal investment pool.

		Investment Maturities (in Years)	
	Fair Value	Less than 1	1 - 2
Federal Home Loan Mortgage Corporation Bonds	\$100,003	\$0	\$100,003
US Treasury Notes	99,973	0	99,973
Municipal Bonds	673,842	72,012	601,830
Negotiable Certificates of Deposits	2,018,068	2,018,068	0
PNC Government Mortgage			
Fund - Class I Mutual Fund	462,005	0	462,005
Totals	\$3,353,891	\$2,090,080	\$1,263,811

Interest Rate Risk: As a means of limiting its exposure to fair value losses caused by rising interest rates, the District's investment policy requires that, to the extent possible, investments will match anticipated cash flow requirements. No investment shall be made unless the Finance Director, at the time of making the investment, reasonably expects it can be held to its maturity. Unless matched to a specific obligation or debt of the District, the District will not directly invest in securities maturing more than five years from the date of investment.

*Credit Risk:* The PNC Government Mortgage Fund-Class I Mutual Fund also carries a rating of AA by Standard and Poor's. The District has no policy regarding credit risk.

# **Note 5 - Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the District. Property tax revenue received during 2014 for real and public utility property taxes represents collections of 2013 taxes.

2014 real property taxes were levied after October 1, 2014, on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes are collected in and intended to finance 2015.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes which became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2015 with real property taxes.

The full tax rate for all District operations for the year ended December 31, 2014, was \$0.75 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2014 property tax receipts were based are as follows:

Category	Assessed Value
Real Property:	
Agricultural/Residential	\$17,963,102,230
Commercial/Industrial/Mineral	7,592,805,000
Public Utility Real	14,843,870
Tangible Personal Property:	
Public Utility Personal	787,932,060
Total	\$26,358,683,160

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the District. The County Auditor periodically remits to the District its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2014, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2014 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The District has a .75 mill property tax levy that started in 2009 and runs through 2018, for the purpose of conserving natural resources; developing, improving, maintaining, and operating the various parks and other properties of the District; and for acquiring, developing, improving, maintaining and operating additional lands. The District records all of the levy monies in the General Fund. Transfers to the Capital Improvement Capital Projects Fund will be made when funds are needed to complete projects.

#### **Note 6 - Receivables**

Receivables at December 31, 2014, consisted of Property Taxes, Interest and Due From Other Governments. All receivables are considered fully collectible and will be collected within one year, with the exception of Property Taxes. Property Taxes, although ultimately collectible, include some portion of delinquents that will not be collected within one year.

A summary of the principal items due from other governments follows:

	Amount
Governmental Activities	
Local Government	\$1,122,161
Homestead And Rollback	993,705_
Total Due From Other Governments	\$2,115,866

#### Note 7 - Capital Assets

Capital assets activity for the year ended December 31, 2014, was as follows:

	Balance At 12/31/2013	Additions	Deletions	Balance At 12/31/2014
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$134,693,239	\$1,369,746	\$0	\$136,062,985
Wetlands	3,551,372	0	0	3,551,372
Land Restoration	12,217,640	0	0	12,217,640
Construction In Progress	4,437,894	3,603,670	(885,700)	7,155,864
Total Capital Assets, Not Being				
Depreciated	154,900,145	4,973,416	(885,700)	158,987,861
Depreciable Capital Assets:				
Land Improvements	9,077,438	134,949	(54,796)	9,157,591
Buildings	28,970,535	325,041	(292,040)	29,003,536
Equipment	4,404,164	266,844	(77,876)	4,593,132
Furnishings	175,998	46,854	0	222,852
Radios	467,884	20,503	(2,117)	486,270
Vehicles	1,961,382	96,261	0	2,057,643
Computer Equipment	260,807	20,638	(30,266)	251,179
Infrastructure	40,534,070	598,668	0	41,132,738
Total Depreciable Capital Assets	85,852,278	1,509,758	(457,095)	86,904,941
Less Accumulated Depreciation:				_
Land Improvements	(4,565,012)	(809,301)	38,359	(5,335,954)
Buildings	(10,101,379)	(715,286)	61,013	(10,755,652)
Equipment	(3,852,538)	(216,748)	77,877	(3,991,409)
Furnishings	(159,074)	(14,669)	0	(173,743)
Radios	(361,604)	(55,286)	2,117	(414,773)
Vehicles	(1,592,027)	(156,739)	30,266	(1,718,500)
Computer Equipment	(194,090)	(21,975)	0	(216,065)
Infrastructure	(14,580,916)	(1,179,649)	0	(15,760,565)
Total Accumulated Depreciation	(35,406,640)	(3,169,653) *	209,632	(38,366,661)
Depreciable Capital Assets, Net	50,445,638	(1,659,895)	(247,463)	48,538,280
Governmental Activities Capital				
Assets, Net	\$205,345,783	\$3,313,521	(\$1,133,163)	\$207,526,141

<sup>\*</sup> Depreciation expense was charged to governmental programs as follows:

Administration	\$68,506
Education	641,926
Park Operations	2,116,996
Rental Property	23,933
Natural Resource Management	6,904
Golf Course	179,496
Park Safety	131,892
Total Depreciation Expense	\$3,169,653

#### **Note 8 - Risk Management**

#### Risk Pool Membership

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formerly known as American Risk Pooling Consultants, Inc.), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2014, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three years. There has been no significant reduction of coverage from the last year.

#### **Financial Position**

PEP's financial statements conform with generally accepted account principles, and reported the following assets, liabilities and net position at December 31, 2013 and 2014.

	2013	2014
Assets	\$34,411,883	\$35,402,177
Liabilities	(12,760,194)	(12,363,257)
Net Position	\$21,651,689	\$23,038,920

At December 31, 2013 and 2014, respectively, the liabilities above include approximately \$11.6 million and \$11.1 million of estimated incurred claims payable. The assets above also include approximately \$11.1 million and \$10.8 million of unpaid claims to be billed to approximately 475 and 488 member governments in the future, as of December 31, 2013 and 2014, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2014, the District's share of these unpaid claims collectible in future years is approximately \$86,112.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

	Contributions
Year	to PEP
2013	\$116,194
2014	130,473

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

The District insures against injuries to employees through a retrospective rating plan maintained by the County. Workers' compensation coverage is provided by the County through a self insurance fund. The District pays the County a premium based on a rate set by the Commissioners each year. This rate is calculated based on accident history and administrative costs. The County administers and pays all claims.

#### Note 9 - Defined Benefit Pension Plan

#### **Ohio Public Employees Retirement System**

Plan Description - The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the traditional plan benefit. Member contributions, the investment of which is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for State and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll for members in the State and local classifications. For the year ended December 31, 2014, members in State and local classifications contributed 10 percent of covered payroll. For 2014, member and employer contribution rates were consistent across all three plans.

The Park District's 2014 contribution rate was 14 percent. The portion of the City's contribution used to fund pension benefits is net of postemployment health care benefits. The portion of the City's contribution allocated to health care for members in both the traditional and combined plans was 2 percent for 2014. Effective January 1, 2015, the portion of the employer contribution allocated to health care remained at 2 percent. Employer contribution rates are actuarially determined.

The Park District's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2014, 2013, and 2012 were \$1,098,508, \$891,835, and \$904,091, respectively. For 2014, 94.87 percent has been contributed with the balance being reported as a due to other governments. The full amount has been contributed for 2013 and 2012.

#### **Note 10 - Postemployment Benefits**

#### **Ohio Public Employees Retirement System**

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment healthcare plan for qualifying members of both the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployment healthcare coverage. The plan includes a medical plan, a prescription drug program, and Medicare Part B premium reimbursement.

In order to qualify for postemployment healthcare coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide healthcare benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The postemployment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment healthcare through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment healthcare.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2014, State and local employers contributed 14 percent of covered payroll. These are the maximum employer contribution rates permitted by the Ohio Revised Code.

Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding postemployment healthcare benefits. The portion of the employer contribution allocated to healthcare for members in both the traditional and combined plans was 2 percent for 2014. Effective January 1, 2015, the portion of the employer contribution allocated to healthcare remained at 2 percent for both plans as recommended by the OPERS actuary.

The OPERS retirement board is also authorized to establish rules for the payment of a portion of the healthcare benefits provided by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the postemployment healthcare plan.

The District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2014, 2013, and 2012, were \$183,085, \$356,734, and \$361,637, respectively. For 2014, 94.87 percent has been contributed with the balance being reported as a due to other governments. The full amount has been contributed for 2013 and 2012.

Changes to the healthcare plan were adopted by the OPERS Board of Trustees on September 9, 2012, with a transition plan commencing on January 1, 2014. With the passage of pension legislation under SB 343 and the approved healthcare changes, OPERS expects to be able to consistently allocate 4 percent of the employer contribution toward the healthcare fund after the end of the transition period.

#### **Note 11 - Employee Benefits**

#### **Compensated Absences**

Vacation leave accumulates at the completion of each two-week payroll cycle, reflecting hours worked and longevity, beginning with the full-time employees' first payroll period. Part-time employees are eligible to earn vacation at a rate of .025 for each hour worked. Vacation can be accumulated up to a maximum of two years for full-time employees and up to 40 hours for part-time employees. Employees are paid for earned, unused vacation leave at the time of termination of employment.

Sick leave is earned bi-weekly at the rate of 2.3077 hours for each week worked, beginning with the date of appointment to a full-time position, and can be accumulated without limit. Employees with 10 or more years of continuous full-time employment with the District who voluntarily leave employment, retire, or die, are paid for one-fourth of the sick leave balance accrued through the last date of service up to a maximum of 30 days.

Full-time hourly employees working in excess of designated work hours can choose between paid overtime or compensatory time, while part-time and seasonal employees working in excess of designated work hours will be paid for overtime. Compensatory time may be accumulated up to 240 hours. Employees who accumulate in excess of 240 hours will be paid for the excess hours at the next pay date. Employees are paid for earned, unused compensatory time at the time of termination of employment. Bargaining unit employees (full-time rangers) working in excess of designated work hours can choose between paid overtime or compensatory time. Compensatory time for bargaining unit employees may be accumulated up to 120 hours. Bargaining unit employees are paid for earned, unused compensatory time at the time of termination of employment.

Holiday time may be accumulated by full-time employees, but must be used prior to year-end.

#### **Insurance**

The District provides hospitalization and surgical insurance through United Healthcare of Ohio, Inc. The prescription drug plan is provided through Express Scripts, Inc. Dental insurance is provided through Aetna Dental. Vision insurance is provided through Vision Service Plus. Life insurance is provided through The Standard Life Insurance Company.

#### **Deferred Compensation**

District employees may participate in the Ohio Public Employees Deferred Compensation Plan or the County Commissioners Association of Ohio Deferred Compensation Plan. These plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to both plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### **Note 12 - Long-Term Obligations**

The change in the District's long-term obligations during the year consisted of the following:

	Balance			Balance	Due Within
Types / Issues	12/31/13	Increases	Decreases	12/31/14	One Year
Governmental Activities					
Compensated Absences	\$895,430	\$346,222	\$421,763	\$819,889	\$388,880

Compensated absences will be paid from the General Fund and the Golf Course Special Revenue Fund.

#### **Note 13 - Interfund Activity**

The transfer made during the year ended December 31, 2014, was as follows:

		Transfer From					
		Nonmajor					
		Governmental					
er		General Fund	Funds	Total			
Transfer To	Golf Course	\$215,000	\$0	\$215,000			
Tra To	Capital Improvement Fund	6,700,000	210,000	6,910,000			
	Total	\$6,915,000	\$210,000	\$7,125,000			

The transfer from the General Fund to the Capital Improvement Fund was made to fund capital projects of the District. Transfers made from the General Fund to the Golf Course fund were made to help fund operations of the Golf Course. Transfers from Nonmajor Governmental Funds to the Capital Improvement Fund were for updates to the Highbanks Nature Center.

#### **Note 14 - Contingent Liabilities**

#### **Federal and State Grants**

For the period January 1, 2014, to December 31, 2014, the District received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the District believes such disallowance, if any, would be immaterial.

#### Litigation

The District is not party to any legal proceedings.

#### Note 15 – Significant Commitments

#### **Contractual Commitments**

At December 31, 2014, the District's significant contractual commitments consisted of:

	Contract	Amount	Balance at
Projects	Amount	Completed	12/31/2014
District-Wide Demolition	\$30,474	\$19,955	\$10,519
Camp Chase Trail - Hall/Sullivant Ave/ ODOT Bridge	2,236,900	953,289	1,283,611
Camp Chase Trail Kropp Road to Galloway Road	2,846,187	2,818,907	27,280
Camp Chase Trail - Galloway Road to Hall Road	192,149	94,783	97,366
BDC Bison Fence	44,819	42,544	2,275
HBK - Olentangy Greenway Trail	221,500	26,308	195,192
HQ - Carpet	47,749	0	47,749
Environmental Remediation	819,499	810,766	8,733
Scioto Audubon Metro Park Development	226,087	129,797	96,290
Rocky Fork Facility Development	2,645,962	1,843,460	802,502
Scioto Grove Development	30,000	0	30,000
Totals	\$9,341,326	\$6,739,809	\$2,601,517

#### **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods and services. Encumbrances accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds:	
General	\$91,747
Golf Course	2,415
Capital Improvement	3,657,872
Total	\$3,752,034

#### **Note 16 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Nonmajor	
		Golf	Capital	Governmental	
Fund Balances	General	Course	Improvement	Funds	Total
Nonspendable					
Prepaids	\$86,127	\$186	\$0	\$0	\$86,313
Inniswood Capital Improvements	0	0	0	452,558	452,558
E. S. Thomas Educational Fund	0	0	0	89,011	89,011
J. C. Hambleton Memorial Fund	0	0	0	8,785	8,785
Total Nonspendable	86,127	186	0	550,354	636,667
Restricted for					
A. F. Beck	0	0	0	19,883	19,883
Inniswood Capital Improvements	0	0	0	11,413	11,413
M & A Thomas Inniswood	0	0	0	332,852	332,852
E. S. Thomas Educational Fund	0	0	0	80,045	80,045
J. C. Hambleton Memorial Fund	0	0	0	16,177	16,177
Total Restricted	0	0	0	460,370	460,370
Committed to					
Golf Course	0	34,871	0	0	34,871
Assigned to					
Purchases on Order	86,156	0	0	0	86,156
Capital Improvements	0	0	4,883,144	0	4,883,144
Total Assigned	86,156	0	4,883,144	0	4,969,300
Unassigned	7,772,622	0	0	0	7,772,622
Total Fund Balances	\$7,944,905	\$35,057	\$4,883,144	\$1,010,724	\$13,873,830

#### **Note 17 - Donor Restricted Endowments**

The District's permanent funds include donor restricted endowments of \$657,989. Endowments in the amount of \$550,354 represent the principal portion. The amount of net appreciation in donor restricted investments that is available for expenditures by the District is \$107,635 and is included as held in trust for educational programs. State law permits the District to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowments indicate that the interest should be used to provide educational programs.

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COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARK DISTRICT
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2014

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Entity Number	Disbu	ursements
U.S. DEPARTMENT OF AGRICULTURE Direct Funding: Wildlife Habitat Incentive Program	10.914	WHIP 2002 725E340829X	\$	44,525
Total U.S. Department of Agriculture				44,525
U.S. DEPARTMENT OF TRANSPORTATION  Passed through Ohio Department of Transportation  Highway Planning and Construction	20.205	PID#83390		494,676
Total U.S. Department of Transportation				494,676
Total Federal Financial Assistance			\$	539,201

The accompanying Notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

## COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARK DISTRICT

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2014

#### Note A - Significant Accounting Policies

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) reports the District's federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.





1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

104 South Sugar St. St. Clairsville, OH 43950 740.695.1569

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

August 26, 2016

Columbus and Franklin County Metropolitan Park District Franklin County 1069 West Main Street Westerville, OH 43081

#### To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Columbus and Franklin County Metropolitan Park District**, Franklin County, (the District) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 26, 2016.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.



Tax-Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll
Litigation Support - Financial Investigations

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\* Association of Certified Anti - Money Laundering Specialists •



Columbus and Franklin County Metropolitan Park District Franklin County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain matter not requiring inclusion in this report that we reported to the District's management in a separate letter dated August 26, 2016.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Very Marcutes CAT'S A. C.

Marietta, Ohio



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

August 26, 2016

Columbus and Franklin County Metropolitan Park District Franklin County 1069 West Main Street Westerville, OH 43081

To the Board of Commissioners:

#### Report on Compliance for the Major Federal Program

We have audited the **Columbus and Franklin County Metropolitan Park District's**, (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could have directly and materially affect the District's major federal program for the year ended December 31, 2014. The *Summary of Audit Results* in the accompanying schedule of audit findings identifies the District's major federal program.

#### Management's Responsibility

Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.



#### ... "bringing more to the table"

Tax- Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll
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 • Association of Certified Anti - Money Laundering Specialists •

Columbus and Franklin County Metropolitan Park District Franklin County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

#### Opinion on the Major Federal Program

In our opinion, the District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2014.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which OMB Circular A-133 required us to report, described in the accompanying schedule of audit findings as item 2014-001. This finding did not require us to modify our compliance opinion on the major federal program.

The District's response to our noncompliance finding is described in the accompanying schedule of audit findings and corrective action plan. We did not audit the District's response and, accordingly, we express no opinion on it.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Columbus and Franklin County Metropolitan Park District Franklin County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 3

This report only describes the scope of our internal control over compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Pery Manciales CATS A. C.

Marietta, Ohio

## COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARK DISTRICT

Schedule of Audit Findings OMB Circular A-133 § .505 For the Year Ended December 31, 2014

#### 1. SUMMARY OF AUDIT RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified	
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No	
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified	
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes	
(d)(1)(vii)	Major Programs (list):	Highway Planning and Construction CFDA #20.205	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	No	

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARK DISTRICT

Schedule of Audit Findings OMB Circular A-133 § .505 For the Year Ended December 31, 2014

#### 3. FINDINGS FOR FEDERAL AWARDS

Finding Number	2014-001	
CFDA Title and Number	CFDA #20.205 Highway Planning and Construction	
Federal Award Number/Year	2014	
Federal Agency	U.S. Department of Transportation	
Pass-Through Agency	Ohio Department of Transportation	

#### **Noncompliance**

Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, Section .200(b) provides that a non-federal entity that expends \$500,000 or more in a year in federal awards shall have a single audit conducted as discussed in the Circular. Section .105 defines such entities as "auditees". Section .300(a) states, an auditee shall "identify, in its accounts, all Federal awards received and expended and the Federal programs under which they were received. Federal programs and award identification shall include, as applicable, the Catalog of Federal Domestic Assistance (CFDA) title and number, award number and year, name of the Federal agency, and name of the pass-through entity."

**Section .300(e)** further states, an auditee shall "ensure that the audits required by this part are properly performed and submitted when due." **Section .320(a)** provides that single audits shall be completed and a reporting package submitted to the federal clearinghouse designated by OMB, within the earlier of 30 days after receipt of the auditor's report(s), or nine months after the end of the audit period, unless a longer period is agreed to in advance by the cognizant or oversight agency for audit.

The District expended in excess of \$500,000 in federal awards during the year ended December 31, 2014; however, the District did not file their report with the Federal Audit Clearinghouse at the time of this audit, which is past the September 30 filing deadline.

We recommend the District develop procedures for timely submission of its A-133 reporting package.

Officials' Response: See the Corrective Action Plan.

# COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARK DISTRICT CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315(c) For the Year Ended December 31, 2014

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2014-001	The District plans on filing the annual Federal Audit Clearinghouse within the nine month period after year end.	September 30, 2016	William Ruff, Finance Director





# COLUMBUS AND FRANKLIN COUNTY METROPOLITAN PARKS DISTRICT FRANKLIN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 29, 2016