CITY OF BELLEVUE, OHIO

Basic Financial Statements

Year Ended December 31, 2015

With Independent Auditors' Report





City Council City of Bellevue 3000 Seneca Industrial Parkway Bellevue, Ohio 44811-8709

We have reviewed the *Independent Auditor's Report* of the City of Bellevue, Huron County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Bellevue is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

October 17, 2016



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INDEPENDENT AUDITORS' REPORT

To the City Council City of Bellevue, Ohio:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bellevue, Ohio (the "City") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bellevue, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows, and the budgetary comparison for the General Fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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Effect of Adopting New Accounting Standards

As discussed in Note 3 to the financial statements, the City adopted the provisions of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions* and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No.* 68. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension liabilities and pension contributions listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2016 on our consideration of the City of Bellevue's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bellevue's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Toledo, Ohio August 31, 2016

The discussion and analysis of the City of Bellevue's (the City) financial performance provides an overall view of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2015 are as follows:

- □ The City's net position increased \$1,509,864 as a result of this year's operations. The net position of the City's governmental activities increased \$554,967 or 3.90 percent, and net position for the City's business-type activities increased by \$954,897, or 3.90 percent.
- □ During the year, the City had expenses for governmental activities in the amount of \$6,462,894, which was covered by program and general revenues of \$7,017,861. Business-type activities applied program revenues of \$5,598,138 to \$4,643,241 of expenses in 2015.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column. In the case of the City, the General Fund is the major fund and is by far the most significant fund.

Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2015?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all *assets and deferred outflows of resources*, and *liabilities and deferred inflows of resources* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the *financial position* of the City has improved or diminished. The causes of this may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property laws in Ohio restricting revenue growth, facility conditions, required programs, and other factors.

In the Statement of Net Position and the Statement of Activities, the City is divided into two distinct kinds of activities:

- Governmental Activities Most of the City's programs and services are reported here, including Legislative and Executive, Judicial, Security of Persons and Property, Public Health and Welfare, Transportation, Community Environment, Transportation, and Leisure Time Activities.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The Water Fund and Wastewater Pollution Fund are reported as business-type activities.

Reporting the City's Most Significant Funds

Fund Financial Statements

Fund financial statements provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental fund is the General Fund.

Governmental Funds Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted into cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance City programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

The City as a Whole

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2015 compared to 2014:

Table 1 - Net Position

Table 1 - Net Position							
	Governmental	Business-Type					
	Activities	Activities	Total	Total			
	2015	2015	2015	2014 *			
<u>Assets</u>							
Current and Other Assets	\$ 6,941,014	\$ 5,100,001	\$ 12,041,015	\$ 10,682,548			
Capital Assets	13,149,702	26,986,614	40,136,316	40,246,805			
Total Assets	20,090,716	32,086,615	52,177,331	50,929,353			
Deferred Outflows of Resources							
Deferral on Refunding	13,898	-	13,898	17,106			
Pension	567,004	198,293	765,297	495,833			
Total Deferred Outflows of Resources	580,902	198,293	779,195	512,939			
<u>Liabilities</u>							
Other Liabilities	291,964	328,015	619,979	792,418			
Net Pension Liability	3,789,040	1,068,627	4,857,667	4,653,363			
Long-Term Liabilities	1,030,185	5,452,638	6,482,823	6,621,015			
Total Liabilities	5,111,189	6,849,280	11,960,469	12,066,796			
Deferred Inflows of Resources							
Property Taxes	740,307	-	740,307	672,203			
Pension	22,974	19,619	42,593				
Total Deferred Inflows of Resources	763,281	19,619	782,900	672,203			
Net Position							
Net Investment in Capital Assets	12,593,358	21,769,429	34,362,787	34,358,246			
Restricted	2,789,534	-	2,789,534	2,783,254			
Unrestricted	(585,744)	3,646,580	3,060,836	1,561,793			
Total Net Position	\$ 14,797,148	\$ 25,416,009	\$ 40,213,157	\$ 38,703,293			

^{* -} Restated

During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014 from \$17,488,296 to \$14,242,181 for governmental activities and from \$25,370,889 to \$24,461,112 for business type activities.

Table 2 shows the changes in net position for the year 2015 compared to 2014:

Table 2 - Changes in Net Position

14510 2	CIIC	inges in Tie								
	Go	vernmental	Bu	siness-Type						
	4	Activities		Activities	Total	Total				
		2015		2015	2015	2014				
Revenues										
Program Revenues:										
Charges for Services	\$	572,213	\$	5,598,138	\$ 6,170,351	\$ 6,174,556				
Operating Grants and Contributions		565,041		0	565,041	455,871				
Capital Grants and Contributions		99,000		0	99,000	235,967				
General Revenues:										
Municipal Income Taxes		4,679,725		0	4,679,725	3,308,457				
Property Taxes		688,335		0	688,335	677,705				
Grants and Entitlements		338,078		0	338,078	384,345				
Investment Income		12,447		0	12,447	13,058				
All Other Revenues		63,022		63,022		63,022		0	63,022	67,845
Total Revenues		7,017,861		5,598,138	12,615,999	11,317,804				
Program Expenses										
General Government -Legislative and Executive		1,377,636		0	1,377,636	1,344,354				
General Government -Judicial		403,293		0	403,293	322,915				
Security of Persons and Property		2,759,937		0	2,759,937	2,577,100				
Public Health and Welfare		113,776		0	113,776	122,673				
Transportation		1,068,687		0	1,068,687	1,237,688				
Community Environment		176,100		0	176,100	110,069				
Leisure Time Activities		547,378		0	547,378	571,172				
Interest and Fiscal Charges		16,087		0	16,087	20,107				
Water		0		2,572,865	2,572,865	2,839,208				
Wastewater Pollution		0		2,070,376	2,070,376	2,044,315				
Total Expenses		6,462,894		4,643,241	11,106,135	11,189,601				
Increase in Net Position	\$	554,967	\$	954,897	\$ 1,509,864	\$ 128,203				

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$495,833 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$504,831.

Consequently, in order to compare 2015 program expenses to 2014, the following adjustments are needed:

	overnmental Activities	siness-Type Activities	Total
Total 2015 program expenses under GASB 68	\$ 6,462,894	\$ 4,643,241	\$ 11,106,135
Pension expense under GASB 68	(386,318)	(118,513)	(504,831)
2015 contractually required pension contribution	390,665	141,105	531,770
Adjusted 2015 program expenses	6,467,241	4,665,833	11,133,074
Total 2014 program expenses under GASB 27	6,306,078	4,883,523	11,189,601
Increase/(Decrease) in program expenses not related to pension	\$ 161,163	\$ (217,690)	\$ (56,527)

Governmental Activities

Presently, the City has non-voted millage of 2.0 mills for General Fund operations and 0.3 mills each for the Police and Fire Pension funds. The City has voted millage, which is outside the 10-mill limitation of 2.0 mills for ambulance and emergency medical services and 2.0 mills for recreation.

The unique nature of property taxes in Ohio sometimes creates the need to seek voter approval for operating funds. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35 annually in taxes. If three years later the home were reappraised and its value increased to \$200,000 (and this inflationary increase in value is still comparable to other property owners), the effective tax rate would become 0.5 mills and the owner would still pay \$35.

Thus, the City depends on municipal income taxes due to the lack of property tax revenue growth. Municipal income and property taxes made up 76.49 percent of total revenues for governmental activities in calendar year 2015.

Capital Grants and Contributions program revenue decreased by \$136,967 in 2015, mainly due to the City receiving the final capital contribution for the Wilbert Plastics project in 2014.

General Government – Legislative, Executive, and Judicial comprise 27.56 percent; Security of Persons and Property comprise 42.70 percent; Leisure Time Activities comprise 8.47 percent; and Transportation comprised 16.54 percent of governmental program expenses.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3 - Governmental Activities

	Total Cost of Services 2015	Net Cost of Services 2015	Total Cost of Services 2014
General Government - Legislative and Executive	\$ 1,377,636	\$ 1,319,035	\$ 1,344,354
General Government - Judicial	403,293	182,273	322,915
Security of Persons and Property	2,759,937	2,660,937	2,577,100
Public Health and Welfare	113,776	98,543	122,673
Transportation	1,068,687	660,028	1,237,688
Community Environment	176,100	26,668	110,069
Leisure Time Activities	547,378	263,069	571,172
Interest and Fiscal Charges	16,087	16,087	20,107
Total Expenses	\$ 6,462,894	\$ 5,226,640	\$ 6,306,078

The dependence upon tax revenues for governmental activities is apparent. 83.06 percent of program expenses and services are supported through taxes alone. The community, as a whole, is by far the primary support for the City.

Business-Type Activities

Business-type activities include the Water and Wastewater Pollution funds. These programs had total revenues of \$5,598,138 and total expenses of \$4,643,241 for the year 2015 for an increase in net position of \$954,897. Business-type activities receive no support from tax revenues.

The City's Funds

Information about the City's major funds, which is the General Fund, starts on page 14. All governmental funds had total revenues (including other financing sources) of \$7,701,664, and expenditures (including other financing uses) of \$7,117,706. The General Fund, which is always a major fund, had a net increase in fund balance of \$571,339 due to increase in municipal income tax revenue.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of the year 2015, the City amended its General Fund budget only a few times. The City uses department-based budgeting and the budgeting systems are designed to tightly control total department budgets but provide flexibility for site management.

For the General Fund, final budget basis revenue was \$4,434,850, plus a beginning unobligated cash balance of \$1,181,381, for an amount of \$5,616,231. This estimate was applied to the final budget amount of expenditures and prior year encumbrances of \$5,563,429, for a budget unobligated balance of \$149,306. The City's General Fund actual ending unobligated cash balance was \$1,727,491, for a favorable variance of \$1,578,185.

Capital Assets and Debt Administration

Capital Assets

At the end of 2015, the City had \$40,136,316 invested in land and land improvements, buildings and improvements, furniture, fixtures, and equipment, vehicles, infrastructure, and construction in progress. \$13,149,702 is reported in the governmental activities while \$26,986,614 is reported in the business-type activities. Table 4 shows the 2015 balances compared to 2014.

Table 4 - Capital Assets, Net of Accumulated Depreciation - December 31,

	Governmental Activities 2015	Business-Type Activities 2015	Total 2015	Total 2014
Land and Land Improvements	\$ 1,307,107	\$ 2,703,909	\$ 4,011,016	\$ 3,994,516
Buildings and Improvements	6,249,674	16,631,606	22,881,280	22,831,444
Furniture, Fixtures, and Equipment	1,589,269	2,164,445	3,753,714	2,490,638
Vehicles	2,758,009	820,532	3,578,541	2,856,174
Infrastructure	14,501,009	20,101,155	34,602,164	34,069,160
Construction in Progress	120,000	8,375	128,375	1,251,946
Total Capital Assets	26,525,068	42,430,022	68,955,090	67,493,878
Accumulated Depreciation	(13,375,366)	(15,443,408)	(28,818,774)	(27,247,073)
Totals	\$ 13,149,702	\$ 26,986,614	\$ 40,136,316	\$ 40,246,805

See Note 9 to the basic financial statements for additional detail on capital assets.

Debt

At December 31, 2015, the City had \$5,787,185 in bonds, loans, and capital leases outstanding with \$548,765 due within one year. Table 5 summarizes bond and loans outstanding.

Table 5 - Outstanding Debt at Year End

•	Governmental		overnmental Business-Type				
	Activities			Activities		Total	Total
		2015		2015		2015	2014
Refund Municipal Building Bond	\$	570,000	\$	-	\$	570,000	\$ 705,000
Capital Lease		-		376,029		376,029	-
O.W.D.A. Loans		-		4,841,156		4,841,156	 5,200,366
Total	\$	570,000	\$	5,217,185	\$	5,787,185	\$ 5,905,366

Outstanding general obligation bonds consist of a refunding municipal building bond issue. General obligation bonds are direct obligations of the City for which its full faith, credit, and resources are pledged and are payable from taxes levied on all taxable property in the City. The outstanding capital lease consists of a lease for a vac truck. The outstanding O.W.D.A. loans consist of loan agreements between the City and the Ohio Water Development Authority for construction of a wastewater treatment facility. The loans will be paid from resources of the Wastewater Pollution Fund. See Notes 11, 12, and 13 to the basic financial statements for additional detail on the City's debt activity.

For the Future

The City is just meeting it obligations. As the preceding information shows, the City heavily depends on its taxpayers. However, financially the future is not without challenges.

In conclusion, the City has committed itself to financial excellence for many years. In addition, the City's system of budgeting and internal controls is well regarded. All of the City's financial abilities will be needed to meet the challenges of the future.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, contact Steve Smith, City Auditor, 3000 Seneca Industrial Parkway, Bellevue, Ohio 44811-8709 or e-mail at auditor@cityofbellevue.com.

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF NET POSITION DECEMBER 31, 2015

	Go	vernmental	Bus	siness-Type	
		Activities		Activities	Total
ASSETS					
Equity in Pooled Cash and Cash Equivalents	\$	4,267,800	\$	3,940,155	\$ 8,207,955
Cash and Cash Equivalents:					
In Segregated Accounts		1,786		-	1,786
Materials and Supplies Inventory		57,827		389,389	447,216
Accounts Receivable		83,208		767,689	850,897
Intergovernmental Receivable		316,620		-	316,620
Municipal Income Taxes Receivable		1,323,644		-	1,323,644
Property Taxes Receivable		761,451		-	761,451
Notes Receivable		92,752		-	92,752
Restricted Assets:					
Deposits		32,684		-	32,684
Nondepreciable Capital Assets		1,307,575		2,208,587	3,516,162
Depreciable Capital Assets		11,842,127		24,778,027	36,620,154
Net Pension Asset		3,242		2,768	6,010
Total Assets		20,090,716		32,086,615	52,177,331
DEFERRED OUTFLOWS OF RESOURCES					
Deferral on Refunding		13,898		_	13,898
Pension		567,004		198,293	765,297
Total Deferred Outflows of Resources		580,902		198,293	 779,195
LIABILITIES		47.021		155.001	202.012
Accounts Payable		47,821		155,091	202,912
Accrued Wages and Benefits		132,863		63,827	196,690
Intergovernmental Payable		61,508		25,575	87,083
Accrued Interest Payable		934		61,348	62,282
Claims Payable		48,838		22,174	71,012
Long-term Liabilities:		2		450.454	520.055
Due within one year		266,393		473,464	739,857
Due in more than one year:					
Net Pension Liability (See Note 14)		3,789,040		1,068,627	4,857,667
Other Amounts		763,792		4,979,174	 5,742,966
Total Liabilities		5,111,189		6,849,280	 11,960,469
DEFERRED INFLOWS OF RESOURCES					
Property Taxes		740,307		-	740,307
Pension		22,974		19,619	 42,593
Total Deferred Inflows of Resources		763,281		19,619	 782,900
NET POSITION					
Net Investment in Capital Assets		12,593,358		21,769,429	34,362,787
Restricted for:		•			
Capital Projects		822,957		-	822,957
Debt Service		23,376		-	23,376
Other Purposes		1,943,201		-	1,943,201
Unrestricted		(585,744)		3,646,580	3,060,836
Total Net Position	\$	14,797,148	\$	25,416,009	\$ 40,213,157

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

		Program Revenues										
			Operatio			pital	Net	(Expense) Re	venue and	Changes	in N	let Position
		Charges for	Grants a	_		nts and	Government		lovernmental Business-type			
	Expenses	Services	Contribut	ontributions Contributions		Activities		Activities			Total	
Primary Government:												
Governmental activities:												
General Government:												
Legislative and Executive	\$ 1,377,636	\$ 58,601	\$	-	\$	-	\$	(1,319,035)	\$	-	\$	(1,319,035)
Judicial	403,293	221,020		-		-		(182,273)		-		(182,273)
Security of Persons and Property	2,759,937	-		-		99,000		(2,660,937)		-		(2,660,937)
Public Health and Welfare	113,776	15,233		-		-		(98,543)		-		(98,543)
Transportation	1,068,687	7,158	401	,501		-		(660,028)		-		(660,028)
Community Environment	176,100	22,113	127	,319		-		(26,668)		-		(26,668)
Leisure Time Activities	547,378	248,088	36	,221		-		(263,069)		-		(263,069)
Interest and Fiscal Charges	16,087	-		-		-		(16,087)		-		(16,087)
Total Governmental activities	6,462,894	572,213	565	,041		99,000		(5,226,640)				(5,226,640)
Business-type activities:												
Water	2,572,865	2,701,956		-		-		-		129,091		129,091
Wastewater Pollution	2,070,376	2,896,182		-		-		-	8	325,806		825,806
Total Business-type activities	4,643,241	5,598,138		-		-		-		954,897		954,897
Total Primary Government	\$ 11,106,135	\$ 6,170,351	\$ 565	,041	\$	99,000		(5,226,640)	Ģ	954,897		(4,271,743)
	General Reven	ues:										
	Property Taxe	s levied for:										
	General Purp	ooses						225,992		-		225,992
	Other Purpo	ses						462,343		-		462,343
	Municipal Inc	ome Taxes levie	d for:									
	General Purp	ooses						4,679,725		-		4,679,725
	Grants & Enti	tlements not rest	ricted to spe	cific p	rograms			338,078		-		338,078
	Investment In	come						12,447		-		12,447
	All Other Rev	enues						63,022		-		63,022
	Total Genera	al Revenues						5,781,607				5,781,607
	Change in Ne	t Position						554,967	9	954,897		1,509,864
	Net Position -	Beginning of Ye	ear, Restated					14,242,181	24,4	461,112		38,703,293
	Net Position -	End of Year					\$	14,797,148	\$ 25,4	416,009	\$	40,213,157

CITY OF BELLEVUE HURON COUNTY, OHIO BALANCE SHEET – GOVERNMENTAL FUNDS DECEMBER 31, 2015

		C1	C	Other	C -	Total
		General Fund	Go	vernmental Funds	Go	vernmental Funds
ASSETS		runu		runus		Funds
Equity in Pooled Cash and Cash Equivalents	\$	1,828,155	\$	2,439,645	\$	4,267,800
Cash and Cash Equivalents:	·	,,	·	, ,	·	,,
In Segregated Accounts		1,786		_		1,786
Materials and Supplies Inventory		-		57,827		57,827
Accounts Receivable		79,438		3,770		83,208
Intergovernmental Receivable		110,451		206,169		316,620
Restricted Assets:						
Deposits		-		32,684		32,684
Municipal Income Taxes Receivable		1,323,644		-		1,323,644
Property Taxes Receivable		255,779		505,672		761,451
Notes Receivable				92,752		92,752
Total Assets	\$	3,599,253	\$	3,338,519	\$	6,937,772
LIABILITIES, DEFERRED INFLOWS OF						
RESOURCES AND FUND BALANCES						
Liabilities:	ф	20.055	ф	10.066	ф	47.021
Accounts Payable	\$	28,955	\$	18,866	\$	47,821
Accrued Wages and Benefits		107,219		25,644		132,863
Intergovernmental Payable		32,641		28,867		61,508
Total Liabilities		168,815		73,377		242,192
Deferred Inflows of Resources:						
Property Taxes		248,528		491,779		740,307
Unavailable Revenue - Delinquent Property Taxes		7,251		13,893		21,144
Unavailable Revenue - Municipal Income Taxes		732,360		-		732,360
Unavailable Revenue - Other		128,076		145,488		273,564
Total Deferred Inflows of Resources		1,116,215		651,160		1,767,375
Fund Balances:						
Nonspendable		_		57,827		57,827
Restricted		8,085		2,556,155		2,564,240
Assigned		1,708,311		2,550,155		1,708,311
Unassigned		597,827		_		597,827
Total Fund Balances		2,314,223		2,613,982		4,928,205
Total Liabilities, Deferred Inflows		,,		,		<i>,,</i>
of Resources and Fund Balances	\$	3,599,253	\$	3,338,519	\$	6,937,772

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2015

Total Governmental Funds Balance		\$ 4,928,205
Amounts reported for Governmental Activities in a are different because:	the Statement of Net Position	
Capital Assets used in Governmental Activities and, therefore, are not reported in the funds	are not financial resources	13,149,702
Other long-term assets are not available to pay f and, therefore, are unavailable in the funds:	or current-period expenditures	
Municipal income taxes	\$ 732,360	
Delinquent property taxes	21,144	
Intergovernmental	219,742	
Charges for services	53,822	
Total		1,027,068
bonds, whereas in Governmental funds, an integration is reported when due. The net pension liability/assets is not due and p therefore, the liability/assets and related defense reported in governmental funds:	ayable in the current period;	(934)
Net Pension Asset	3,242	
Deferred Outflows - Pension	567,004	
Deferred Inflows - Pension	(22,974)	
Net Pension Liability	(3,789,040)	
Total		(3,241,768)
Long-term liabilities, including bonds payable, a current period and therefore are not reported in		
General obligation bonds	(570,000)	
Unamortized bond premiums	(242)	
Deferral of loss on refunding	13,898	
Compensated absences	(459,943)	
Claims payable	(48,838)	
Total		 (1,065,125)
Net Position of Governmental Activities		\$ 14,797,148

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2015

			Other			Total	
	General		Gov	vernmental	Governmental		
	Fund		Funds		Funds		
REVENUES			-	_			
Property Taxes	\$	231,094	\$	472,613	\$	703,707	
Municipal Income Taxes		4,542,843		-		4,542,843	
Intergovernmental		297,250		662,410		959,660	
Interest		11,208		5,096		16,304	
Fees, Licenses, and Permits		56,185		-		56,185	
Fines and Forfeitures		192,139		36,040		228,179	
Charges for Services		13,215		263,321		276,536	
Contributions and Donations		-		53,492		53,492	
All Other Revenues		51,535		7,398		58,933	
Total Revenues		5,395,469		1,500,370		6,895,839	
EXPENDITURES							
General Government:							
Legislative and Executive		1,325,625		_		1,325,625	
Judicial		402,681		8,913		411,594	
Security of Persons and Property		2,237,717		434,423		2,672,140	
Public Health and Welfare		_,,_,		109,015		109,015	
Transportation		_		754,532		754,532	
Community Environment		52,746		53,410		106,156	
Leisure Time Activities		-		542,172		542,172	
Capital Outlay		_		242,786		242,786	
Debt Service:				_ :_,,		_ :_,: = :	
Principal Retirement		_		135,000		135,000	
Interest and Fiscal Charges		_		13,093		13,093	
Total Expenditures		4,018,769		2,293,344		6,312,113	
Excess of Revenues (Under) Expenditures		1,376,700		(792,974)		583,726	
				(12-92 1 1)			
OTHER FINANCING SOURCES (USES)							
Sale of Capital Assets		232		-		232	
Transfers In		-		805,593		805,593	
Transfers Out		(805,593)		_		(805,593)	
Total Other Financing Sources (Uses)		(805,361)		805,593		232	
Net Change in Fund Balances		571,339		12,619		583,958	
Fund Balances - Beginning of Year		1,750,827		2,590,766		4,341,593	
Increase (Decrease) in Inventory		(7,943)		10,597		2,654	
Fund Balances - End of Year	\$	2,314,223	\$	2,613,982	\$	4,928,205	
runu darances - Enu of Year	Ф	2,314,223	Ф	2,013,982	Ф	4,928,203	

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2015

Net Change in Fund Balances-Total Governmental Funds			\$ 583,958
Amounts reported for Governmental Activities in the Stateme are different because:	ent of Acti	ivities	
Governmental funds report capital outlays as expenditures. I Statement of Activities, the cost of those assets is allocate estimated useful lives as depreciation expense. This is the depreciation exceeded capital outlay in the current period.	ed over th	eir	
Capital outlay Depreciation Total	\$	480,642 (823,872)	(343,230)
Revenues in the Statement of Activities that do not provide resources are not reported as revenues in the funds.	current fi	inancial	
Municipal income taxes Delinquent property taxes Intergovernmental Charges for services		136,882 (15,372) (2,266) 2,546	
Total		2,540	121,790
Repayment of bond principal is an expenditure in the Governmental funds, but the repayment reduces long-term Statement of Net Position.	ı liabilities	s in the	135,000
Contractually required contributions are reported as expende governmental funds; however, the statement of net position these amounts as deferred outflows.		;	390,665
Except for amounts reported as deferred inflows/outflows, of in the net pension liability/asset are reported as pension exstatement of activities.	-	the	(386,318)
Some expenses reported in the Statement of Activities do no the use of current financial resources and therefore are not as expenditures in Governmental funds.	_	ı	
Compensated absences Accrued interest on bonds Claims payable Amortization of bond premiums Amortization of loss on refunding Change in inventory		34,026 157 19,416 57 (3,208) 2,654	
Total		2,001	 53,102
Change in Net Position of Governmental Activities			\$ 554,967

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP BASIS) AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2015

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property Taxes	\$ 219,800	\$ 219,800	\$ 231,094	\$ 11,294
Municipal Income Taxes	3,600,000	3,600,000	4,520,836	920,836
Intergovernmental	299,950	299,950	296,946	(3,004)
Interest	7,500	7,500	11,208	3,708
Fees, Licenses, and Permits	56,000	56,000	56,294	294
Fines and Forfeitures	185,000	185,000	191,844	6,844
Charges for Services	20,600	20,600	13,215	(7,385)
All Other Revenues	46,000	46,000	52,123	6,123
Total Revenues	4,434,850	4,434,850	5,373,560	938,710
Expenditures: Current: General Government: Legislative and Executive Judicial Security of Persons and Property Community Environment Total Expenditures Excess of Revenues Over (Under) Expenditures	1,669,272 363,250 2,389,657 76,250 4,498,429 (63,579)	1,669,272 363,250 2,449,657 76,250 4,558,429 (123,579)	1,492,104 314,185 2,259,558 52,746 4,118,593 1,254,967	177,168 49,065 190,099 23,504 439,836
Other Financing Sources (Uses)				
Sale of Capital Assets	-	-	232	232
Transfers Out	(1,005,000)	(1,005,000)	(805,593)	199,407
Total Other Financing Sources (Uses)	(1,005,000)	(1,005,000)	(805,361)	199,639
Net Change in Fund Balance	(1,068,579)	(1,128,579)	449,606	1,578,185
Fund Balance - Beginning of Year	1,181,381	1,181,381	1,181,381	_
Prior Year Encumbrances Appropriated	96,504	96,504	96,504	_
Fund Balance - End of Year	\$ 209,306	\$ 149,306	\$ 1,727,491	\$ 1,578,185

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2015

	Business-Type Activities - Enterprise Funds					
	Water Pollution					
	Fund	Fund	Total			
ASSETS						
Current Assets:						
Equity in Pooled Cash and Cash Equivalents	\$ 1,297,469	\$ 2,642,686	\$ 3,940,155			
Materials and Supplies Inventory	356,356	33,033	389,389			
Accounts Receivable	360,477	407,212	767,689			
Total Current Assets	2,014,302	3,082,931	5,097,233			
Noncurrent Assets:						
Capital Assets:						
Land	1,781,297	418,915	2,200,212			
Construction in Progress	-	8,375	8,375			
Depreciable Assets, Net of Depreciation	12,059,581	12,718,446	24,778,027			
Net Pension Asset	1,513	1,255	2,768			
Total Noncurrent Assets	13,842,391	13,146,991	26,989,382			
Total Assets	15,856,693	16,229,922	32,086,615			
DEFERRED OUTFLOWS OF RESOURCES						
Pension	108,359	89,934	198,293			
Total Deferred Outflows of Resources	108,359	89,934	198,293			
LIABILITIES						
Current Liabilities:						
Accounts Payable	110,864	44,227	155,091			
Accrued Wages and Benefits	31,888	31,939	63,827			
Intergovernmental Payable	13,464	12,111	25,575			
Accrued Interest Payable	417	60,931	61,348			
Compensated Absences Payable	40,297	24,402	64,699			
Claims Payable	11,636	10,538	22,174			
OWDA Loans Payable	-	368,246	368,246			
Capital Leases Payable	20,259	20,260	40,519			
Total Current Liabilities	228,825	572,654	801,479			
Noncurrent Liabilities:						
Compensated Absences Payable	95,247	75,507	170,754			
OWDA Loans Payable	-	4,472,910	4,472,910			
Capital Leases Payable	167,926	167,584	335,510			
Net Pension Liability	583,964	484,663	1,068,627			
Total Noncurrent Liabilities	847,137	5,200,664	6,047,801			
Total Liabilities	1,075,962	5,773,318	6,849,280			
DEFERRED INFLOWS OF RESOURCES						
Pension	10,721	8,898	19,619			
Total Deferred Inflows of Resources	10,721	8,898	19,619			
NET POSITION						
Net Investment in Capital Assets	13,652,693	8,116,736	21,769,429			
Unrestricted	1,225,676	2,420,904	3,646,580			
Total Net Position	\$ 14,878,369	\$ 10,537,640	\$ 25,416,009			

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2015

		Business-Type Activities - Enterprise Funds						
		Water		Pollution				
	Fund			Fund	Total			
OPERATING REVENUES								
Charges for Services	\$	2,694,669	\$	2,866,999	\$	5,561,668		
Miscellaneous		-		25,363		25,363		
Other Services		3,987				3,987		
Total Operating Revenues		2,698,656		2,892,362		5,591,018		
OPERATING EXPENSES								
Salaries		897,070		783,501		1,680,571		
Materials and Supplies		539,814		160,841		700,655		
Contractual Services		794,129		576,146		1,370,275		
Depreciation		341,395		426,145		767,540		
Other		40		39		79		
Total Operating Expense		2,572,448		1,946,672		4,519,120		
Operating Income		126,208		945,690		1,071,898		
NONOPERATING REVENUES (EXPENSES)								
Interest and Fiscal Charges		(417)		(123,704)		(124,121)		
Tap-In Fees		3,300		3,820		7,120		
Total Nonoperating Revenues (Expenses)		2,883		(119,884)		(117,001)		
Change in Net Position		129,091		825,806		954,897		
Net Position - Beginning of Year, Restated		14,749,278		9,711,834		24,461,112		
Net Position - End of Year	\$	14,878,369	\$	10,537,640	\$	25,416,009		

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2015

	Business-Type Activities - Enterprise Funds					Funds
			Wastewater			
	Water		Pollution			
		Fund		Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash Received from Charges for Services	\$	2,677,948	\$	2,871,455	\$	5,549,403
Cash Payments to Employees for Services		(930,691)		(773,537)		(1,704,228)
Cash Payments for Goods and Services		(1,435,072)		(768,307)		(2,203,379)
Other Cash Payments		(40)		(39)		(79)
Net Cash Provided by Operating Activities		312,145		1,329,572		1,641,717
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Tap-In Fees		3,300		3,820		7,120
Net Cash Provided by Noncapital						
Financing Activities		3,300		3,820		7,120
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Principal Paid on Debt		(25,000)		(384,552)		(409,552)
Interest Paid on Debt		-		(127,778)		(127,778)
Payments for Capital Acquisitions		(502,739)		(55,129)		(557,868)
Net Cash Used in Capital and Related Financing Activities		(527,739)		(567,459)		(1,095,198)
I maneing Activities	-	(321,137)		(307,437)		(1,023,138)
Net Increase (Decrease) in Cash and Cash Equivalents		(212,294)		765,933		553,639
Cash and Cash Equivalents - Beginning of Year		1,509,763		1,876,753		3,386,516
Cash and Cash Equivalents - End of Year	\$	1,297,469	\$	2,642,686	\$	3,940,155
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING						
ACTIVITIES						
Operating Income	\$	126,208	\$	945,690	\$	1,071,898
Adjustments:						
Depreciation		341,395		426,145		767,540
(Increase) Decrease in Assets and Deferred Outflows of Resources:						
Accounts Receivable		(20,708)		(20,907)		(41,615)
Materials and Supplies Inventory		5,731		2,662		8,393
Net Pension Asset		(1,101)		(913)		(2,014)
Deferred Outflows of Resources - Pension		(35,155)		(29,178)		(64,333)
Increase (Decrease) in Liabilities and Deferred Inflows of Resources:						
Accounts Payable		(106,860)		(33,982)		(140,842)
Accrued Wages and Benefits		181		5,662		5,843
Intergovernmental Payable		(6,747)		(2,976)		(9,723)
Claims Payable		(6,994)		(4,263)		(11,257)
Compensated Absences Payable		(7,716)		21,788		14,072
Net Pension Liability		13,190		10,946		24,136
Deferred Inflows of Resources - Pension		10,721		8,898		19,619
Net Cash Provided by Operating Activities	\$	312,145	\$	1,329,572	\$	1,641,717
Schedule of Noncash Investing, Capital and Financing Activities:						
Capital lease obligations were incurred when the City entered into a	<u></u>	(010 107	.	(010.10.5	<i>a</i> -	(40 - 0=0)
lease for equipment.	\$	(213,185)	\$	(213,186)	\$	(426,371)
Net impact of payables on capital outlay	\$	(16,210)	\$	168	\$	(16,042)

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF FIDUCIARY NET POSITION -FIDUCIARY FUNDS DECEMBER 31, 2015

	Private	
	Purpose	
<u>Assets</u>	Trust	Agency
Equity in Pooled Cash and Cash Equivalents	\$108,200	\$ 19,038
Cash and Cash Equivalents In Segregated Accounts	-	1,122
Accounts Receivable	<u>-</u> _	828
Total Assets	108,200	20,988
<u>Liabilities</u> Undistributed Monies Total Liabilities		20,988 \$ 20,988
Net Position Held in Trust for Perpetual Care and Other Purposes Total Net Positon	108,200 \$108,200	

CITY OF BELLEVUE HURON COUNTY, OHIO STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -FIDUCIARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2015

	Private Purpose Trust	
<u>Additions</u>		
Interest Income	\$	496
Total Additions		496
Deductions Community Center Purchases		6,500
Total Deductions		6,500
Change in Net Position		(6,004)
Net Position Beginning of Year		114,204
Net Position End of Year	\$	108,200

NOTE 1: DESCRIPTION OF THE ENTITY AND REPORTING ENTITY

The City of Bellevue (the City) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under a council-mayor government. The City provides police protection within its boundaries and fire protection to its citizens and adjacent townships. The City provides basic utilities in the form of water and wastewater treatment. The City constructs and maintains streets and sidewalks within the City. The City also operates and maintains parks.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financials are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; (2) the City is legally entitled to or can otherwise access the organization's resources; (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the City is obligated for the debt of the organization. Components units may also include organizations that are fiscally dependent on the City in that the City approves their budget, the issuance of their debt, or the levying of their taxes. The City has no component units.

The City has not included the Bellevue City School District in its financial statements, as the City has no control over the District's operations and the District is an autonomous entity.

Management believes the financial statements included in this report represent all of the funds of the City over which the City has the ability to exercise direct operating control.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except the fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the City with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City programs or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at a more detailed level. The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are presented by fund type.

B. Fund Accounting

The City uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Fund Accounting (Continued)

Funds are classified into three categories: governmental, proprietary, and fiduciary.

Governmental Funds

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, and liabilities and deferred inflows of resources is reported as fund balance. The following is the City's major governmental fund:

<u>General Fund</u> - The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available for any purpose, provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the City account for grants and other resources, debt service, and capital projects whose uses are restricted, committed, or assigned to a particular purpose.

Proprietary Funds

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Proprietary funds focus on the determination of the changes in net position, financial position, and cash flows, and are classified as either enterprise or internal service. The City presently does not have an Internal Service Fund.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The City's enterprise funds are:

<u>Water Fund</u> - This fund accounts for the financial transactions related to water operations of the City.

<u>Wastewater Pollution Fund</u> - This fund accounts for the financial transactions related to the water treatment service operations of the City.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Fund Accounting (Continued)

Fiduciary Funds

Fiduciary funds reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City does not have investment trust funds or pension trust funds. The City's private purpose trust funds are for monies set aside for certain cemetery lots and the Community Center. The City's Agency funds consist of the State Highway Patrol Transfer Fund, the Unclaimed Money Fund, the Municipal Court Agency Fund, and the DUI/Indigent Drivers Alcohol Fund.

C. Measurement Focus

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position.

Fund Financial Statements

All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a Balance Sheet, which generally includes only current assets, and current liabilities and deferred inflows of resources, and a Statement of Revenues, Expenditures, and Changes in Fund Balances, which reports on the sources (i.e., revenues and others financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources, and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. The Statement of Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the year for which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used of the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: municipal income taxes, state levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants, fees, rentals, and miscellaneous account revenue.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting (Continued)

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferral on refunding and for pension reported in the government-wide Statement of Net Position. A deferral on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension, and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance year 2016 operations. These amounts have been recorded as deferred inflows on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds' balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income taxes, intergovernmental grants, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amount became available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 14)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budget

An annual appropriated budget is legally required to be prepared for all funds of the City other than Agency funds. Council passes appropriations at the fund, department, and object level. Line item appropriations may be transferred between the accounts with the approval of the City Auditor and either the Mayor or Safety Service Director. Council must approve any revisions in the budget that alter total fund appropriations. The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements:

Tax Budget

A budget of estimated revenue and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, for the period January 1 to December 31 of the following year. This requirement was waived by the Sandusky County Auditor for calendar year 2015. All City funds are legally required to be budgeted. The purpose of the tax budget is to reflect the need for existing or increased tax rate.

Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2015.

Annual Budget

The City Auditor submits a temporary budget in November and an annual "permanent" budget to Council in February. The annual budget contains an estimate of the revenues and expenditures of each fund and department of the City for the next fiscal year. As part of the process, Council holds public meetings throughout its review. The annual budget serves as the basis for appropriations (the appropriated budget) in each fund.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. **Budget** (Continued)

Appropriations

A temporary appropriation resolution to control expenditures may be passed on or about January 1 of each year for the period of January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution fixes spending authority at the fund, department, and object level. The appropriation resolution may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of Council. Council legally enacted several supplemental appropriation ordinances during the year. The budget figures, which appear in the statement of budgetary comparisons, present the original and final appropriation amounts, including all amendments and modifications.

Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to constrain that portion of the applicable appropriation and to determine and maintain legal compliance.

Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be reappropriated.

F. Equity in Pooled Cash and Cash Equivalents and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund balance integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the balance sheet.

During 2015, investments were limited to STAR Ohio, the State Treasurer's investment pool. Investments are reported at fair value, which is based on quoted market prices.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during year 2015 amounted to \$11,208, which included \$4,224 assigned from other funds of the City.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Equity in Pooled Cash and Cash Equivalents and Investments (Continued)

The City invested funds in the State Treasurer's Asset Reserve of Ohio (STAR Ohio) during 2015. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2015.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest bearing depository accounts are presented on the balance sheet as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited into the City's treasury.

For purposes of the Statement of Cash Flows and for presentation on the balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents.

G. Inventories

On government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

Inventories of governmental and proprietary funds are stated at cost. For all funds, cost is determined on a first in, first out basis. Inventory in governmental funds consist of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the government funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Capital Assets (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$7,500. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems. Improvements are capitalized; and the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful life of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
<u>Description</u>	Estimated Lives	Estimated Lives
Land Improvements	15 years	15 years
Buildings and Improvements	40 years	40 years
Furniture, Fixtures, and Equipment	10 years	10 years
Vehicles	5 years	5 years
Infrastructure	80 years	80 years

I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances. Presently, there are no interfund receivables or payables.

J. Compensated Absences

Compensated absences of the City consist of vacation leave, holiday, personal, compensatory, and sick leave to the extent that payment to the employee for these absences are attributed to services already rendered and are not contingent on a specific event that is outside the control of the City.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Compensated Absences (Continued)

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to payment are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement.

Sick leave benefits are accrued using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year-end, taking into consideration any limits specified in the City's termination policy. The City records a liability for all accumulated unused vacation time when earned for all employees. The entire compensated absence liability is reported on the government-wide financial statements.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund statements only to the extent they will be paid with current, expendable, available resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

L. Pensions

For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Non-spendable: The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance or resolution) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purpose with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Fund Balance (Continued)

Unassigned: Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts, when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

N. Net Position

Net position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are water and wastewater treatment charges for services. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

P. Interfund Activity

Transfers between governmental and business-type activities on the governmental-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Q. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3: CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

For year 2015, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68." GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure.

NOTE 3: CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION (Continued)

The implementation of this pronouncement had the following effect on net position as reported December 31, 2014:

	Governmental Activities	Business-Type Activities	
Net Position as of December 31, 2014	\$ 17,488,296	\$ 25,370,889	
Adjustments:			
Net Pension Liability	(3,608,872)	(1,044,491)	
Net Pension Assets	884	754	
Deferred Outflow - Payments Subsequent to Measurement Date	361,873	133,960	
Restated Net Position December 31, 2014	\$ 14,242,181	\$ 24,461,112	
		Wastewater	Total
	Water	Pollution	Enterprise
Net Position as of December 31, 2014	\$ 15,246,436	\$ 10,124,453	\$ 25,370,889
Adjustments:			
Net Pension Liability	(570,774)	(473,717)	(1,044,491)
Net Pension Assets	412	342	754
Deferred Outflow - Payments Subsequent to Measurement Date	73,204	60,756	133,960
Restated Net Position December 31, 2014	\$ 14,749,278	\$ 9,711,834	\$ 24,461,112

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

NOTE 4: BUDGET BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual - General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Encumbrances are treated as expenditures (budget basis) rather than as a part of restricted, committed, or assigned fund balances (GAAP basis).

NOTE 4: BUDGET BASIS OF ACCOUNTING (Continued)

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the GAAP basis are as follows:

Net Change in Fund Balance

	,	General
CLARR :		
GAAP Basis	\$	571,339
Increase (Decrease) Due to:		
Revenue Accruals		(21,909)
Expenditure Accruals		145
Outstanding Encumbrances		(99,969)
Budgetary Basis	\$	449,606

NOTE 5: DEPOSITS AND INVESTMENTS

State statutes classify deposits held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United State Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality, including but not limited to the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All Federal agency securities shall be direct issuances of Federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Securities lending agreements in which the City lends securities and the eligible institution agrees to exchange either securities described in division (A) or (B) or cash or both securities and cash, equal value for equal value;
- 8. High grade commercial paper in an amount not to exceed five percent of the City's total average portfolio;
- 9. Bankers' acceptances and commercial paper notes in an amount not to exceed two hundred and seventy days and in an amount not to exceed ten percent of the City's total average portfolio; and
- 10. Under limited circumstances, corporate debt interests rated in any of the three highest rating classifications by at least two nationally recognized rating agencies.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon the delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash On Hand

At year-end, \$695 was on hand throughout the City in the form of drawer change and petty cash.

Deposits

At year-end, the carrying amount of the City's deposits was \$3,125,009 and the bank balance was \$3,353,612. Of the total bank balance, \$384,941 was covered by the Federal Deposit Insurance Corporation (FDIC) and \$2,968,671 was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover the deposits. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral pools at the Federal Reserve banks or at member banks of the Federal Reserve System, in the name of the respective depository bank and pledged as a pool of collateral against all the public deposits it holds, or as specific collateral held at the Federal Reserve Bank in the name of the City.

Collateral is required for demand deposits and certificates of deposit in excess of all deposits covered by Federal depository insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies, obligations of the State of Ohio and its municipalities, and obligations of the other states. Obligations pledged to secure deposits must be delivered to a bank other than the institution in which the deposit is made. Written custodial agreements are required.

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Investments

Statutes authorize the City to invest in obligations of U.S. Treasury, agencies and instrumentalities, bonds and other obligations of this State, and repurchase agreements.

	Investment		
	Maturity	Credit	
Investment Type	(In Years)	Rating	Fair Value
STAR Ohio	< 3 months	AAAm	\$5,212,397
Total Investments			\$5,212,397

Credit Risk: Standard and Poor's has assigned STAR Ohio an AAAm rating. The City does not have a formal policy limiting credit risk.

Concentration of Credit Risk: Credit risk also can arise in the wake of a failure to adequately diversify investments. The City places no limit on the amount that may be invested in any one issuer.

	Reconciliation to the Statement of Net Position
City's Deposits	\$3,125,009
Petty Cash and Drawer Change	695
Investments	5,212,397
Total	\$8,338,101
Per Statement of Net Position	
Government-wide Statement of Net Position:	
Equity in Pooled Cash and Cash Equivalents	\$8,207,955
Cash and Cash Equivalents in Segregated Accounts	1,786
Statement of Fiduciary Net Position:	
Equity in Pooled Cash and Cash Equivalents	127,238
Cash and Cash Equivalents in Segregated Accounts	1,122
Total	\$8,338,101

NOTE 6: <u>RECEIVABLES</u>

Receivables at December 31, 2015, consisted primarily of municipal income taxes, property taxes, intergovernmental receivables arising from entitlements, shared revenues, accounts, and notes receivable. No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2015 for real and public utility property taxes represents collections of the 2014 taxes.

NOTE 6: RECEIVABLES (Continued)

Property Taxes (Continued)

2015 real property taxes are levied after October 1, 2014, on the assessed value as of January 1, 2015, the lien date. State law at 35 percent of appraised market value establishes assessed values. 2015 real property taxes are collected in and intended to finance 2016.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2015 public utility property taxes became a lien December 31, 2014, are levied after October 1, 2015, and are collected in 2016 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2015, was \$6.60 per \$1,000 of assessed value. The 2014 assessed values of real estate and public utility property upon which the 2015 property tax receipts were based on are as follows:

	Sandusky	Huron
	County	County
Real Estate:		
Residential/Agricultural	\$52,347,520	\$33,648,380
Commercial/Industrial	20,223,630	15,630,060
Total Real Estate	72,571,150	49,278,440
Public Utility:		
Real	20,340	772,490
Personal	1,773,710	2,294,270
Total Public Utility	1,794,050	3,066,760
Total Assessed Valuation	\$74,365,200	\$52,345,200

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

NOTE 6: RECEIVABLES (Continued)

Property Taxes (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Bellevue. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represents real property, tangible personal property, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2015, and for which there is an enforceable legal claim. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor were they levied to finance 2015 operations.

Income Taxes

The City levies a 1.5 percent income tax on substantially all income earned within the City. In addition, City residents employed in municipalities having an income tax less than 1.5 percent must pay the difference to the City. Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

The income tax proceeds are to be used to pay the cost of administering the tax, General Fund operations, capital improvements, debt service, and other governmental functions when needed, as determined by Council.

Intergovernmental Receivable

A summary of intergovernmental receivable follows:

Governmental Activities	A	Amounts
Local Government and Local Government Revenue Assistance	\$	98,356
Homestead and Rollback		34,393
Gasoline and Excise Tax		146,905
Motor Vehicle License Fees		33,759
Permissive Motor Vehicle License Tax		3,207
Total	\$	316,620

NOTE 7: REVOLVING LOAN PROGRAM

The revolving loan program offers incentives in the form of low-interest revolving loans, deferred loan payments, and interest and tax abatements which are offered to attract prospective firms. The City loans money for the purchase or improvement of industrial sites. The following notes receivable are secured by mortgages on the property and equipment purchased with loan monies. Balances outstanding at December 31, 2015 were as follows:

		В	eginning]	Ending
	Rate	I	Balance					E	Balance
			2015	Issu	ance]	Paid		2015
Team Ray Motorsports, Inc.	5%	\$	559	\$	-	\$	559	\$	-
Shear Illusions	5%		5,268		-		2,330		2,938
Selbro, Inc.	3%		81,837		-		13,444		68,393
A La Chic	3%		22,850				1,429		21,421
		\$	110,514	\$	-	\$	17,762	\$	92,752

NOTE 8: RISK MANAGEMENT

The City provides employee medical/vision/prescription drug benefits through a self-insured plan. The plan provides medical/vision/prescription drug benefits, which are 100 percent paid of reasonable and customary charges. Major medical expense coverage includes a \$100 individual and \$200 family deductible, followed by a 10 percent employee co-payment. A third party administrator, Klais & Company, Inc., Akron, Ohio, reviews, processes, and pays all claims. The City purchased stop-loss coverage of \$500,000 per individual from Sun Life through OME-RESA Health Benefits. There is an internal pool from \$35,000 to \$499,999 for stop loss coverage. The premiums are paid by the fund that paid the salary for the employee and is based on historical cost information.

The liability for unpaid claims of \$71,012 reported in the fund at December 31, 2015, is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, as amended by GASB Statement No. 30, *Risk Financing Omnibus*, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. Changes in the City's claims liability amount in 2014 and 2015 were as follows:

	Beginning		Claim	End of
	of Year	Claims	Payments	Year
2014	\$74,426	\$505,548	(\$478,289)	\$101,685
2015	101,685	527,710	(558,383)	71,012

NOTE 8: RISK MANAGEMENT (Continued)

The City is exposed to various risks of loss related to torts; theft, or damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2015, the City contracted with Wells Fargo Insurance Services USA, Inc. for property, fleet, crime, and liability insurance which are insured through Argonaut Insurance Group. Coverage provided is as follows:

Building and Contents-		
Replacement Cost	\$2,500 Deductible, 90% Co-Insured	\$ 41,501,735
Commercial General Liability:	Aggregate	3,000,000
	Per Occurrence Limit	1,000,000
Public Officials Liability:	Aggregate	3,000,000
	Each Claim	1,000,000
Employment Practices:	Aggregate	2,000,000
	Each Claim	1,000,000
Law Enforcement	Aggregate	3,000,000
	Each Claim (\$5,000 Deductible)	1,000,000
Automobile:		
Comprehensive	\$500 Deductible	1,000,000
Collision	\$500 Deductible	1,000,000
Inland Marine	\$500 Deductible	2,056,839
Public Employee Dishonesty	\$500 Deductible/Per Loss	50,000
Forgery or Alteration	\$250 Deductible/Per Loss	5,000
Theft, Disappearance, and Destruction	\$250 Deductible, Inside and Outside	5,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from last year.

NOTE 9: <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended December 31, 2015:

	Balance			Balance
	12/31/2014	Additions	Deletions	12/31/2015
Governmental Activities				
Capital Assets Not Being Depreciated				
Land	\$ 1,187,575	\$ -	\$ -	\$ 1,187,575
Construction in Progress	1,251,946	63,990	(1,195,936)	120,000
Total Capital Assets Not Being Depreciated	2,439,521	63,990	(1,195,936)	1,307,575
Capital Assets Being Depreciated				
Land Improvements	103,032	16,500	-	119,532
Buildings and Improvements	6,209,838	39,836	-	6,249,674
Furniture, Fixtures, and Equipment	568,847	1,020,422	-	1,589,269
Vehicles	2,462,012	295,997	-	2,758,009
Infrastructure:				
Street Base	3,575,809	-	-	3,575,809
Street Surface	6,796,749	220,233	(19,711)	6,997,271
Street Storm Sewers	1,241,139	19,600	-	1,260,739
Street Lighting	2,667,190			2,667,190
Total Capital Assets Being Depreciated	23,624,616	1,612,588	(19,711)	25,217,493
Total Capital Assets at Cost	26,064,137	1,676,578	(1,215,647)	26,525,068
Less: Accumulated Depreciation:				
Land Improvements	(92,630)	(1,113)	-	(93,743)
Buildings and Improvements	(3,722,391)	(142,978)	-	(3,865,369)
Furniture, Fixtures, and Equipment	(434,789)	(78,679)	-	(513,468)
Vehicles	(2,057,762)	(115,926)	-	(2,173,688)
Infrastructure:				
Street Base	(1,577,721)	(44,697)	-	(1,622,418)
Street Surface	(2,943,320)	(291,483)	19,711	(3,215,092)
Street Storm Sewers	(490,607)	(15,636)	-	(506,243)
Street Lighting	(1,251,985)	(133,360)		(1,385,345)
Total Accumulated Depreciation	(12,571,205)	(823,872)	* 19,711	(13,375,366)
Total Capital Assets Being Depreciated, Net	11,053,411	788,716		11,842,127
Total Governmental Activities				
Capital Asset, Net	\$ 13,492,932	\$ 852,706	\$ (1,195,936)	\$ 13,149,702

^{*} Depreciation expense was charged to governmental functions as follows:

General Government-Legislative	\$ 115,195
General Government-Judicial	791
Security of Person and Property	110,763
Public Health and Welfare	1,150
Leisure Time Activities	73,218
Transportation	522,755
Total Depreciation Expense	\$ 823,872

NOTE 9: <u>CAPITAL ASSETS</u> (Continued)

	Balance 12/31/2014	Additions	Deletions	Balance 12/31/2015
Business-Type Activities - Water Fund:	12/31/2014	Additions	Deletions	12/31/2013
Capital Assets Not Being Depreciated				
Land	\$ 1,781,297	\$ -	\$ -	\$ 1,781,29
Total Capital Assets Not Being Depreciated	1,781,297	-	-	1,781,29
Capital Assets Being Depreciated				
Land Improvements	20,297	-	-	20,29
Buildings and Improvements	8,558,025	10,000	-	8,568,023
Furniture, Fixtures, and Equipment	305,252	196,067	-	501,319
Vehicles	254,452	213,185	-	467,63
Infrastructure	10,842,880	312,882	-	11,155,762
Total Capital Assets Being Depreciated	19,980,906	732,134	-	20,713,040
Total Capital Assets at Cost	21,762,203	732,134	=	22,494,33
Less: Accumulated Depreciation:				
Land Improvements	(3,383)	(1,353)	-	(4,730
Buildings and Improvements	(5,167,912)	(123,210)	-	(5,291,122
Furniture, Fixtures, and Equipment	(151,579)	(29,058)	-	(180,63
Vehicles	(122,992)	(50,582)	-	(173,574
Infrastructure	(2,866,198)	(137,192)	-	(3,003,390
Total Accumulated Depreciation	(8,312,064)	(341,395)	-	(8,653,459
Total Capital Assets Being Depreciated, Net	11,668,842	390,739	-	12,059,58
Total Business-Type Activities				
Capital Assets - Water Fund, Net	13,450,139	390,739	_	13,840,878
Pusings Type Activities Westernter Pollution	Funds			
Business-Type Activities - Wastewater Pollution I Capital Assets Not Being Depreciated Land	F <u>und:</u> \$ 418,915 \$	\$ -	\$ -	\$ 418,913
Capital Assets Not Being Depreciated	\$ 418,915 S	8,375	\$ -	8,37:
Capital Assets Not Being Depreciated Land			\$ -	
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated	\$ 418,915 S	8,375		8,37:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements	\$ 418,915 \$ 418,915 \$ 483,400	8,375		8,37: 427,290 483,400
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements	\$ 418,915 \$ 418,915 \$ 483,400 8,063,581	8,375 8,375		8,37; 427,290 483,400 8,063,58
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539	8,375 8,375		8,37: 427,290 483,400 8,063,58 1,663,120
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710	8,375 8,375		8,37: 427,290 483,400 8,063,58 1,663,120 352,89:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393	8,375 8,375 - - 46,587 213,185	- - - - -	8,37: 427,290 483,400 8,063,58 1,663,120 352,89: 8,945,39:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623	8,375 8,375 8,375 46,587 213,185 - 259,772	- - - -	8,37: 427,290 483,400 8,063,58 1,663,120 352,89: 8,945,39: 19,508,39:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393	8,375 8,375 - - 46,587 213,185	- - - - -	8,37: 427,290 483,400 8,063,58 1,663,120 352,89: 8,945,39:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623	8,375 8,375 8,375 46,587 213,185 - 259,772	- - - - -	8,37: 427,290 483,400 8,063,58 1,663,120 352,89: 8,945,39: 19,508,39:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623	8,375 8,375 8,375 46,587 213,185 - 259,772	- - - - -	8,37: 427,290 483,400 8,063,58 1,663,120 352,89: 8,945,39: 19,508,39:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507)	8,375 8,375 46,587 213,185 259,772 268,147 (12,435) (194,958)	- - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,89: 8,945,39: 19,508,39: 19,935,68: (125,52' (2,345,46:
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements	\$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092)	8,375 8,375 8,375 - - 46,587 213,185 - 259,772 268,147 (12,435)	- - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,89: 8,945,39: 19,508,39: 19,935,68: (125,52)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ \$ \$ (59,208) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 - 259,772 268,147 (12,435) (194,958) (62,772) (44,138)	- - - - -	8,37: 427,296 483,406 8,063,58 1,663,12: 352,89: 8,945,39: 19,508,39: 19,935,68: (125,52' (2,345,46: (1,179,216) (103,346)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ (2,924,559) \$ \$ \$ (2,924,559) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 	- - - - - - - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,899 19,508,399 19,508,399 19,935,689 (125,52) (2,345,46) (1,179,216 (103,346) (3,036,40)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ \$ \$ (59,208) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 - 259,772 268,147 (12,435) (194,958) (62,772) (44,138)	- - - - - - -	8,37: 427,296 483,406 8,063,58 1,663,12: 352,89: 8,945,39: 19,508,39: 19,935,68: (125,52' (2,345,46: (1,179,216) (103,346)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ (2,924,559) \$ \$ \$ (2,924,559) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 	- - - - - - - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,899 19,508,399 19,508,399 19,935,689 (125,52) (2,345,46) (1,179,216 (103,346) (3,036,40)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Accumulated Depreciation Total Capital Assets Being Depreciated, Net	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ (2,924,559) \$ (6,363,804) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 	- - - - - - - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,896 8,945,396 19,508,396 19,935,686 (125,52) (2,345,466 (1,179,216 (103,346 (3,036,40 (6,789,946)
Capital Assets Not Being Depreciated Land Construction in Progress Total Capital Assets Not Being Depreciated Capital Assets Being Depreciated Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Capital Assets Being Depreciated Total Capital Assets at Cost Less: Accumulated Depreciation: Land Improvements Buildings and Improvements Furniture, Fixtures, and Equipment Vehicles Infrastructure Total Accumulated Depreciation	\$ 418,915 \$ 418,915 \$ 418,915 \$ 418,915 \$ 483,400 \$ 8,063,581 \$ 1,616,539 \$ 139,710 \$ 8,945,393 \$ 19,248,623 \$ 19,667,538 \$ (113,092) \$ (2,150,507) \$ (1,116,438) \$ (59,208) \$ (2,924,559) \$ (6,363,804) \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	8,375 8,375 46,587 213,185 	- - - - - - - - - -	8,37: 427,296 483,406 8,063,58 1,663,126 352,896 8,945,396 19,508,396 19,935,686 (125,52) (2,345,466 (1,179,216 (103,346 (3,036,40 (6,789,946)

NOTE 10: COMPENSATED ABSENCES

The City accrues unpaid vacation as it is earned and certain portions of sick leave pay as payment become probable. Sick leave accumulates at various rates as defined by City policy and union contracts. Up to three times a year, employees may choose to convert sick leave to cash to be paid at 90 per cent, up to 40 hours per year, provided the total accrued and unused sick leave hours does not fall below a certain minimum hours specified in the union contract. Employees, other than police patrolmen, who have one year of service, are entitled to receive pay for all accrued but unused sick leave upon resignation or retirement at 90 percent of the value. At December 31, 2015, a liability has been recognized in the accompanying financial statements for sick leave for employees (other than police officers) who have one year of service at 90 percent of the current value of the sick leave earned, except for those with years of service making them eligible for retirement, for which 100 percent of the current value of the sick leave balances have been used.

A liability for accrued compensatory time, holiday, personal leave, and vacation for \$191,092 has been recognized. City employees earn vacation at varying rates depending on the length of service as defined by City policy and union contracts. Vacation leave may be accumulated up to a maximum of three times the employee's annual vacation allowance. In the case of death, termination, or retirement, an employee (or his estate) is paid for the unused vacation.

NOTE 11: LONG TERM LIABILITIES

	Restated				Due
	Balance			Balance	Within
	12/31/2014	Additions	Deletions	12/31/2015	One Year
Governmental Activities:		-			
General Obligation Bonds:					
\$1,110,000 Municipal Building					
2012 1.00% - 2.25%	\$ 705,000	\$ -	\$ 135,000	\$ 570,000	\$ 140,000
Unamortized Bond Premium	299	-	57	242	-
Total General Obligation Bonds	705,299		135,057	570,242	140,000
Net Pension Liability					
OPERS	1,223,183	28,266	-	1,251,449	-
OP&F	2,385,689	151,902	_	2,537,591	-
Total Net Pension Liability	3,608,872	180,168		3,789,040	
Compensated Absences	493,969	72,925	106,951	459,943	126,393
Total Government Activities	\$4,808,140	\$ 253,093	\$ 242,008	\$4,819,225	\$ 266,393
					continued

NOTE 11: LONG TERM LIABILITIES (Continued)

	Restated				Due
	Balance			Balance	Within
	12/31/2014	Additions	Deletions	12/31/2015	One Year
Business-Type Activities:					
O.W.D.A Loan:					
\$7,627,918 WWTP Improvement					
	\$ 5,200,366	\$ -	\$ 359,210	\$ 4,841,156	\$ 368,246
Total O.W.D.A Loan	5,200,366	-	359,210	4,841,156	368,246
Capitalized Lease Agreement: \$426,371 Vactor Truck, 2015	-	426,371	50,342	376,029	40,519
Net Pension Liability - OEPRS	1,044,491	24,136	-	1,068,627	-
Compensated Absences	221,381	75,105	61,033	235,453	64,699
Total Business-Type Activities	\$ 6,466,238	\$ 525,612	\$ 470,585	\$ 6,521,265	\$ 473,464

Outstanding general obligation bonds consist of a municipal building issue. General obligation bonds are direct obligations of the City for which its full faith, credit, and resources are pledged and are payable from taxes levied on all taxable property in the City.

In April 2012, new Municipal Refunding Bonds were issued in the amount of \$1,110,000. These refunding bonds were issued to pay off the 1999 issue of outstanding bonds of \$1,050,000. The economic gain to the City was a savings of \$87,710.

The outstanding O.W.D.A. loan consist of loan agreements between the City and the Ohio Water Development Authority for construction of a wastewater treatment facility. The loans will be paid from resources of the Wastewater Pollution fund.

See note 12 and 14 for further information regarding the capital lease and net pension liability.

The annual requirements to amortize all debts outstanding as of December 31, 2015, including total interest payments of \$788,796 are as follows:

		Governmental Activities		Business-Type Activities					
	G	General Obli	gation	Bonds	OWDA			oans	
Year	P	rincipal	I	nterest	Principal		I	nterest	
2016	\$	140,000	\$	11,203	\$ 368,246		\$	118,742	
2017		140,000		8,963	377,510			109,478	
2018		145,000		6,163	387,007			99,981	
2019		145,000		3,263	396,742			90,246	
2020				-	406,723			80,265	
2021-2025		-		-	2,192,334			242,605	
2026-2027		-			712,594			17,888	
Totals	\$	570,000	\$	29,591	\$ 4,841,156		\$	759,205	

NOTE 12: CAPITAL LEASE

The City entered into a lease agreement as lessee for financing the acquisition of a Vactor Truck. The lease agreement qualified as a capital lease for accounting purposes (title transferable at the end of the lease term) and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception. The cost of this capital lease is included in the business-type activities. The original cost of the asset acquired under capital lease and included in the governmental activities was \$426,371 and the net book value at December, 31, 2015 was \$385,866. The following is a schedule of the future minimum lease payments for capital leases and the present value of net minimum lease payments as of December 31, 2015:

Payments
\$ 50,526
50,434
50,434
50,434
213,186
415,014
(38,985)
\$ 376,029

NOTE 13: CONDUIT DEBT

To provide for the acquisition, construction, and equipping of a replacement acute care hospital in the City and other hospital facilities, the City issued Hospital Revenue Bonds dated August 26, 2004. These bonds are special limited obligations of the City, payable solely from the revenues, as defined in the Bond Indenture, and other amounts derived from its ownership, leasing, sale, or subleasing of the existing facilities. The bonds do not constitute a debt or pledge of the faith and credit of the City or the State, and accordingly have not been reported in the accompanying financial statements.

In February 2012, the City refunded the old issue of \$8,474,000 for refunding bonds of \$8,310,000 for the purpose of reducing the interest that would be paid from 9 percent to 5.75 percent. As of December 31, 2015, Hospital Facilities Revenue Bonds outstanding aggregated \$8,080,000.

NOTE 14: DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability/(asset) reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net* pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	
2015 Statutory Maximum Contribution Rates		_
Employer	14.0 %)
Employee	10.0 %)
2015 Actual Contribution Rates Employer:		
Pension	12.0 %)
Post-employment Health Care Benefits	2.0	
Total Employer	14.0 %)
Employee	10.0 %)

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contributions was \$306,350 for 2015. Of this amount, \$27,314 is reported as an intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2015 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee:		
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %
2015 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee:		
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$225,420 for 2015. Of this amount, \$21,254 is reported as an intergovernmental payable.

<u>Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS	OPERS				
	Traditional	Combined	OP&F		OP&F	
	Pension Plan	Pension Plan	Police		Fire	Total
Proportionate Share of the Net						
Pension Liability/(Asset)	\$2,320,076	(\$6,010)	\$1,715,790	\$	821,801	\$4,851,657
Proportion of the Net Pension						
Liability/Asset	0.019236%	0.015611%	0.0331207%	(0.0158636%	
Pension Expense	253,307	3,994	167,367		80,163	504,831

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OP&F	OP&F	
	OPERS	Police	Fire	Total
Deferred Outflows of Resources				
Net difference between projected and				
actual earnings on pension plan investments	\$124,159	\$73,949	\$35,419	\$233,527
City contributions subsequent to the				
measurement date	306,350	155,485	69,935	531,770
Total Deferred Outflows of Resources	\$430,509	\$229,434	\$105,354	\$765,297
Deferred Inflows of Resources				
Differences between expected and				
actual experience	\$42,593	\$0	\$0	\$42,593

\$531,770 reported as deferred outflows of resources related to pension resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS	OP&F Police	OP&F Fire	Total
2016	\$12,015	\$18,487	\$8,855	\$39,357
2017	12,015	18,487	8,855	\$39,357
2018	27,675	18,487	8,855	\$55,017
2019	30,822	18,488	8,854	\$58,164
2020	(218)	0	0	(218)
Thereafter	(743)	0	0	(743)
Total	\$81,566	\$73,949	\$35,419	\$190,934

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.75 percent
4.25 to 10.05 percent including wage inflation
3 percent, simple
8 percent
Individual Entry Age

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

The total pension asset in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.75 percent
4.25 to 8.05 percent including wage inflation
3 percent, simple
8 percent
Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other investments	18.00	4.59
Total	100.00 %	5.28 %

Discount Rate The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

		Current	
City's proportionate share	1% Decrease	Discount Rate	1% Increase
of the net pension liability/(asset)	(7.00%)	(8.00%)	(9.00%)
Traditional Pension Plan	\$4,268,276	\$2,320,076	\$679,223
Combined Plan	\$781	(\$6,010)	(\$11,396)

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation Date
Actuarial Cost Method
Investment Rate of Return
Projected Salary Increases
Payroll Increases
Inflation Assumptions
Cost of Living Adjustments

January 1, 2014
Entry Age Normal
8.25 percent
4.25 percent to 11 percent
3.75 percent
3.25 percent
2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2014 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	(0.25) %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

^{*} levered 2x

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

NOTE 14: DEFINED BENEFIT PENSION PLANS (Continued)

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(7.25%)	(8.25%)	(9.25%)		
City's proportionate share					
of the net pension liability	3,509,872	2,537,591	1,714,364		

NOTE 15: POST-EMPLOYMENT BENEFIT PLANS

Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans; the Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan is a defined contribution plan; and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program, and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. In order to qualify for post-employment health care coverage, age and service retirees under the Traditional Pension and Combined Plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described is GASB Statement No. 45. OPER's eligibility requirements for post-employment health care coverage changed for those retiring on and after January 1, 2015. Please see the Plan Statement in the OPERS 2014 CAFR for details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide the OPEB Plan to its eligible members and beneficiaries. Authority to establish and amend the OPEB Plan is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting www.opers.org/investments/cafr.shtml, by writing to OPERS, 277 E. Town Street, Columbus, OH 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

NOTE 15: POST-EMPLOYMENT BENEFIT PLANS (Continued)

Ohio Public Employees Retirement System (Continued)

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care coverage. The 2014 local government employer contribution rate was 14.00 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.00 percent of covered payroll for local government employers. Active members contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined Plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.00 percent during calendar year 2015. As recommended by the OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.00 percent for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA participants in the Member-Directed Plan for 2015 was 4.50 percent. The City's actual employer contributions for December 31, 2015, 2014 and 2013 which were used to fund post-employment benefits were \$49,544, \$48,411, and \$23,835, respectively; 92.12 percent has been contributed for 2015 and 100 percent for 2014 and 2013.

Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits.

NOTE 15: POST-EMPLOYMENT BENEFIT PLANS (Continued)

Ohio Police and Fire Pension Fund (Continued)

Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 E. Town Street, Columbus, OH 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50 percent and 24.00 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50 percent of covered payroll for police employer units and 24.00 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 Trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 0.50 percent of covered payroll from January 1, 2015 thru December 31, 2015. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of the Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for the year ending December 31, 2015, 2014, 2013 were \$4,092, \$3,652 and \$25,366 for police officers and \$1,488, \$1,417 and \$11,575 for firefighters, respectively, or 90.76 percent and 90.90 percent, respectively, have been contributed for 2015 and 100 percent of the required contributions for 2014 and 2013.

NOTE 16: COMMITMENTS

The City's encumbrance policy is for fiscal year end individual encumbrances exceeding \$100 to be considered significant encumbrances. All encumbrances are classified as either Assigned Fund Balance in the General Fund, or as Restricted Fund Balance in the non-general funds.

Significant encumbrances as of December 31, 2015 were:

Fund	Ass	Assigned		stricted	d Total	
Major Governmental Funds:						
General	\$	74,328	\$	-	\$	74,328
Non-major Governmental Funds		-		183,548		183,548
	\$	74,328	\$	183,548	\$	257,876

NOTE 17: CONTINGENT LIABILITIES

A. Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by grantor agencies or their representative. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

B. Litigation

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Law Director, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

NOTE 18: INSURANCE POOLS

Ohio Rural Water Association Workers' Compensation Group Rating Plan

The City participates in a group-rating plan for workers' compensation as established under §4123.29 of the Ohio Revised Code. The Ohio Rural Water Association Workers' Compensation Group Rating Plan was established through the Ohio Rural Water Association (ORWA) as an insurance purchasing pool.

CompManagement, Inc. serves as the managed care organization for the Plan. Each year, the participating members pay an enrollment fee to ORWA to cover the costs of administering the program. Employee health benefits are provided through a private carrier.

NOTE 19: FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on the fund balance for the major governmental fund and all other governmental funds are presented below:

Fund Balances			Other	
Nonspendable Inventories \$ - \$ \$ 57,827 \$ 57,827 Total Nonspendable - 57,827 57,827 Total No			Governmental	
Inventories \$ - \$ 57,827 \$7,827 \$70,827 \$70,62	Fund Balances	General	Funds	Total
Inventories \$ - \$ 57,827 \$7,827 \$70,827 \$70,62				
Restricted for Parks and Recreation - 157,009 157,009 Police Pension - 2,064 2,064 Fire Pension - 12,801 12,801 Fire Pension - 26 26 Law Enforcement - 39,238 39,238 Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Cros sing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 12,175 121,175 Street Sweeper -	Nonspendable			
Restricted for Parks and Recreation - 157,009 157,009 Police Pension - 2,064 2,064 Fire Pension - 12,801 12,801 Firefighter Grant - 26 26 Law Enforcement - 39,238 39,238 Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 17,048 17,048 17,048 17,046 417,096 417,096 417,096 Clerk of Court Computer - 417,096	Inventories	\$ -	\$ 57,827	\$ 57,827
Parks and Recreation - 157,009 157,009 Police Pension - 2,064 2,064 2,064 Fire Pension - 12,801 14,801 140,983 32,38 32,38 32,38 35,238 39,238 35,238 39,238 31,238 39,238 31,238 39,238 31,238 39,238 31,238 39,238 31,238 39,238 31,238 39,238 31,249,83 39,238 31,249,83 40,46,55 204,655 204,655 204,655 204,655 204,655 204,655 204,655 204,655	Total Nonspendable		57,827	57,827
Police Pension	Restricted for			
Fire Pension - 12,801 12,801 Firefighter Grant - 26 26 Law Enforcement - 39,238 39,238 Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetry - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 12,156 221,567 Street Sweeper - 12,175 12,175 Street Sweeper - 12,175 12,175 Street Sweeper - 14,64,491 <	Parks and Recreation	-	157,009	157,009
Firefighter Grant - 26 26 Law Enforcement - 39,238 39,238 Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park -	Police Pension	-	2,064	2,064
Law Enforcement - 39,238 39,238 Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training -	Fire Pension	-	12,801	12,801
Street Construction - 140,983 140,983 State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer -	Firefighter Grant	-	26	26
State Highway Improvements - 49,371 49,371 Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer <	Law Enforcement	-	39,238	39,238
Motor Vehicle License - 204,655 204,655 Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085	Street Construction	-	140,983	140,983
Cemetery - 17,048 17,048 EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 <td< td=""><td>State Highway Improvements</td><td>-</td><td>49,371</td><td>49,371</td></td<>	State Highway Improvements	-	49,371	49,371
EMS Contract - 417,096 417,096 Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Special Fire Equipment Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633	Motor Vehicle License	-	204,655	204,655
Clerk of Court Computer - 43,540 43,540 Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1	Cemetery	-	17,048	17,048
Railroad Crossing Improvement - 106,972 106,972 Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311	EMS Contract	-	417,096	417,096
Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Clerk of Court Computer	-	43,540	43,540
Revolving Loans - 475,874 475,874 Capital Improvement - 221,567 221,567 Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Railroad Crossing Improvement	-	106,972	106,972
Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827		-	475,874	475,874
Street Sweeper - 12,175 12,175 Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Capital Improvement	-	221,567	221,567
Elm Street Drainage - 82,943 82,943 Special Fire Equipment - 446,491 446,491 Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827		_	12,175	12,175
Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	_	-	82,943	82,943
Storm Water Pump Station - 59,781 59,781 Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Special Fire Equipment	-	446,491	446,491
Probation Service - 14,583 14,583 Bellevue Central Park - 27,282 27,282 Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827		_	59,781	59,781
Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	-	_		
Police Training - 1,280 1,280 Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Bellevue Central Park	_	27,282	27,282
Special Assessment Sewer - 19,349 19,349 Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Police Training	_	1,280	
Special Assessment Water Main - 4,027 4,027 K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to - 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	0	_		
K-9 Unit 8,085 - 8,085 Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	_	_		
Total Restricted 8,085 2,556,155 2,564,240 Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	-	8.085	-	· · · · · · · · · · · · · · · · · · ·
Assigned to Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Total Restricted		2,556,155	
Fiscal Year 2016 Appropriations 1,633,983 - 1,633,983 Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827		·		
Purchases on Orders 74,328 - 74,328 Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Assigned to			
Total Assigned 1,708,311 - 1,708,311 Unassigned 597,827 - 597,827	Fiscal Year 2016 Appropriations	1,633,983	-	1,633,983
Unassigned 597,827 - 597,827	Purchases on Orders	74,328	-	74,328
	Total Assigned	1,708,311	-	1,708,311
Total Fund Balances \$ 2,314,223 \$ 2,613,982 \$ 4,928,205	Unassigned	597,827		597,827
	Total Fund Balances	\$ 2,314,223	\$ 2,613,982	\$ 4,928,205

NOTE 20: <u>INTERFUND TRANSFERS</u>

The following interfund transfers were made during 2015:

	Trans	sfers Out	Tra	nsfers In
Major Funds:				
General Fund	\$	805,593	\$	-
Nonmajor Governmental Funds:				
Special Revenue Funds:				
Street Fund		-		70,000
Cemetery Fund		-		112,500
Police Pension Fund		-		115,000
Fire Pension Fund		-		30,000
Bellevue Central Park Fund		_		25,000
Total Special Revenue Funds				352,500
Debt Servcie Funds:				
G.O. Bond Retirement Fund		-		148,093
Total Debt Servcie Funds:		-		148,093
Capital Project Funds:				
Capital Improvement Fund		-		300,000
Street Sweeper Fund		-		5,000
Total Capital Project Funds				305,000
Total Nonmajor Governmental Funds				805,593
Total Transfers	\$	805,593	\$	805,593

The General Fund made transfers to other governmental funds to subsidize various activities in those funds.

CITY OF BELLEVUE HURON COUNTY, OHIO

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM LAST TWO YEARS (1)

Traditional Plan	2014	2013
City's Proportion of the Net Pension Liability	0.019236%	0.019236%
City's Proportionate Share of the Net Pension Liability	\$2,320,076	\$2,267,674
City's Covered-Employee Payroll	\$2,366,150	\$2,321,977
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	98.05%	97.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.36%
Combined Dless	2014	
Combined Plan	2014	2013
City's Proportion of the Net Pension (Asset)	0.015611%	0.015611%
City's Proportion of the Net Pension (Asset)	0.015611%	0.015611%
City's Proportion of the Net Pension (Asset) City's Proportionate Share of the Net Pension (Asset)	0.015611% (\$6,010)	0.015611% (\$1,638)

(1) Information prior to 2013 is not available.

Amounts presented as of the City's measurement date which is the prior year end.

CITY OF BELLEVUE HURON COUNTY, OHIO

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF

THE NET PENSION LIABILITY OHIO POLICE AND FIRE PENSION FUND LAST TWO YEARS (1)

Police	2014	2013
City's Proportion of the Net Pension Liability	0.0331207%	0.0331207%
City's Proportionate Share of the Net Pension Liability	\$1,715,790	\$1,613,082
City's Covered-Employee Payroll	\$729,516	\$869,453
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	235.20%	185.53%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.20%	73.00%
Fire	2014	2013
Fire City's Proportion of the Net Pension Liability	2014 0.0158636%	2013 0.0158636%
City's Proportion of the Net Pension Liability	0.0158636%	0.0158636%
City's Proportion of the Net Pension Liability City's Proportionate Share of the Net Pension Liability	0.0158636% \$821,801	0.0158636% \$772,607

(1) Information prior to 2013 is not available.

Amounts presented as of the City's measurement date which is the prior year end.

CITY OF BELLEVUE HURON COUNTY, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM LAST THREE YEARS (1)

	2015	2014	2013
Contractually Required Contributions			
Traditional Plan	\$299,634	\$283,938	\$301,857
Combined Plan	\$6,716	\$6,899	\$7,328
Total Required Contributions	\$306,350	\$290,837	\$309,185
Contributions in Relation to the Contractually Required Contribution	(\$306,350)	(\$290,837)	(\$309,185)
Contribution Deficiency / (Excess)	\$0	\$0	\$0
City's Covered-Employee Payroll			
Traditional Plan	\$2,496,950	\$2,366,150	\$2,321,977
Combined Plan	\$55,967	\$57,492	\$56,369
Pension Contributions as a Percentage of Covered- Employee Payroll			
Traditional Plan	12.00%	12.00%	13.00%
Combined Plan	12.00%	12.00%	13.00%

^{(1) –} Information prior to 2013 is not available.

CITY OF BELLEVUE HURON COUNTY, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE PENSION FUND LAST TEN YEARS

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contributions Police	\$155,485	\$138,608	\$136,765	\$129,622	\$111,015	\$132,106	\$131,578	\$130,549	\$138,377	\$133,609
Fire	\$69,935	\$66,388	\$76,809	\$68,110	\$71,147	\$71,147	\$93,998	\$113,245	\$104,589	\$110,266
Total Required Contributions	\$225,420	\$204,996	\$213,574	\$197,732	\$182,162	\$203,253	\$225,576	\$243,794	\$242,966	\$243,875
Contributions in Relation to the Contractually Required Contribution	(\$225,420)	(\$204,996)	(\$213,574)	(\$197,732)	(\$182,162)	(\$203,253)	(\$225,576)	(\$243,794)	(\$242,966)	(\$243,875)
Contribution Deficiency / (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
City's Covered-Employee Payroll										
Police	\$818,342	\$729,516	\$869,453	\$1,016,643	\$870,706	\$1,036,125	\$1,031,984	\$1,023,914	\$1,085,310	\$1,137,098
Fire	\$297,596	\$282,502	\$379,679	\$394,841	\$412,446	\$412,446	\$544,916	\$656,493	\$606,313	\$678,560
Pension Contributions as a Percentage of Covered- Employee Payroll										
Police	19.00%	19.00%	[2]	12.75%	12.75%	12.75%	12.75%	12.75%	12.75%	11.75%
Fire	23.50%	23.50%	[2]	17.25%	17.25%	17.25%	17.25%	17.25%	17.25%	16.25%

^{[2] –} The portion of the City's contributions to fund pension obligations from January 1, 2013 thru May 31, 2013, for both police officers and firefighters was 14.81 percent and 19.31 percent, respectively. The portion of the City's contributions to fund pension obligations from June 1, 2013 thru December 31, 2013 for both police officers and firefighters was 16.65 percent and 21.15 percent, respectively.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

To the City Council City of Bellevue, Ohio:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Bellevue, Ohio ("City") as of and for the year ended December 31, 2015 and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 31, 2016, wherein we noted the City implemented Governmental Accounting Standards Board Statements No. 68 and 71.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Toledo, Ohio August 31, 2016





CITY OF BELLEVUE

HURON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 10, 2016