FINANCIAL STATEMENTS
(AUDITED)

FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

**BRIGETTE GATTON, FISCAL OFFICER** 



Village Council Village of Bellville 142 Park Place Bellville, Ohio 44813

We have reviewed the *Independent Auditor's Report* of the Village of Bellville, Richland County, prepared by Julian & Grube, Inc., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Bellville is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

July 15, 2014



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# Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Auditor's Report

Village of Bellville Richland County 142 Park Place Bellville, Ohio 44813

To the Members of Council and Mayor:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the Village of Bellville, Richland County, Ohio, as of and for the years ended December 31, 2013 and 2012.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village of Bellville's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village of Bellville's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we have obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinions on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village of Bellville prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-02-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter described in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village of Bellville as of December 31, 2013 and 2012, or changes in the financial position or cash flows thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

Julian & Sube the

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Village of Bellville, Richland County, Ohio, as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permits, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 16, 2014, on our consideration of the Village of Bellville's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Bellville's internal control over financial reporting and compliance.

Julian & Grube, Inc. June 16, 2014

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

Governmental Fund Types Total Special Debt Capital (Memorandum Only) General Revenue Service Projects Permanent Cash receipts: Local taxes \$ 243,532 \$ 219.534 \$ 463.066 413,846 413,846 Municipal income tax Intergovernmental 68,720 130,777 340,961 540,458 Special Assessments Charges for services 2,725 64,899 67,624 57,131 Fines, licenses, and permits 53,668 3,463 Interest 181 56 237 Miscellaneous 36,811 14,006 50,817 Total cash receipts 405,637 846,581 340,961 1,593,179 Cash disbursements: Current: 406,014 59,363 465,377 Security of persons and property 125,039 125,039 Public health services 34.945 Leisure time activities 17,213 52,158 Community environment 5,516 5,516 Transportation 327,089 327,089 236,031 General government 41,168 277,199 Capital outlay 10,655 390,048 400,703 Debt service: Principal retirement 11.963 13.271 68,144 93,378 20,393 Interest and fiscal charges 1,262 21.655 Total cash disbursements 705,124 584,405 88,537 390,048 1,768,114 Total cash receipts over/(under) cash disbursements (299,487) 262,176 (88,537) (49,087) (174,935) Other financing receipts/(disbursements): Proceeds from sale of notes 33,715 38,000 49,087 120,802 Proceeds from sale of assets 33,750 33,750 307,774 109.215 505.526 88,537 Operating transfers in Operating transfers out (95,973) (409,553)(505,526)Other sources 3,494 3,494 Total other financing receipts/(disbursements) 49,087 279,266 (262,338) 88,537 3,494 158,046 Net changes in fund cash balances (20,221) (162)3,494 (16,889)Fund cash balances, January 1, 2013 285,108 275,460 32,868 593,436 Fund cash balances, December 31, 2013: Nonspendable 36,362 36,362 Restricted 245,543 245,543 29,755 Committed 29,755 Unassigned 264.887 264,887 Fund cash balances, December 31, 2013: \$ 275,298 576,547 36.362 264,887

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	Proprietary Fund Type	Fiduciary Fund Type			
	Enterprise	Agency	Total (Memorandum Only)		
Operating cash receipts:					
Charges for services	\$ 460,815	\$ -	\$ 460,815		
Total operating cash receipts	460,815		460,815		
Operating cash disbursements:					
Personal services	94,055	-	94,055		
Employee fringe benefits	40,816	-	40,816		
Contractual services	111,422	-	111,422		
Supplies and material	34,116	-	34,116		
Total operating cash disbursements	280,409		280,409		
Operating income	180,406		180,406		
Nonoperating cash receipts/(disbursements):					
Intergovernmental receipts	49,915	-	49,915		
Miscellaneous receipts	1,488	-	1,488		
Proceeds of notes	58,820	-	58,820		
Capital outlay	(190,808)	-	(190,808)		
Fines collected	-	52,349	52,349		
Fines disbursed	-	(51,597)	(51,597)		
Other financing uses	(5,000)	-	(5,000)		
Debt service:					
Principal retirement	(67,083)	-	(67,083)		
Interest and fiscal charges	(19,342)		(19,342)		
Total nonoperating cash receipts/(disbursements)	(172,010)	752	(171,258)		
Net income/(loss)	8,396	752	9,148		
Fund cash balances, January 1, 2013	515,356		515,356		
Fund cash balances, December 31, 2013	\$ 523,752	\$ 752	\$ 524,504		

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

Governmental Fund Types Total Special Debt Capital (Memorandum Only) General Revenue Service Projects Permanent Cash receipts: Local taxes \$ 248,805 \$ 194 452 443 257 Municipal income tax 439,997 439,997 Intergovernmental 109,051 167,187 19,530 295,768 Charges for services 2,350 62.306 64,656 52,398 56,314 Fines, licenses, and permits 3,916 Interest 428 62 490 Miscellaneous 27,574 21,413 48,987 19 530 1,349,469 Total cash receipts 440,606 889,333 Cash disbursements: Current: 327,866 53,718 381,584 Security of persons and property Public health services 94,542 94,542 Leisure time activities 31,629 58,537 90,166 Community environment 3,284 3,284 Transportation 251,607 251,607 General government 240,703 290,888 50,185 Capital outlay 10,654 19,530 30,184 Debt service: Principal retirement 12,845 68,144 80,989 Interest and fiscal charges 23,540 1,688 21,852 Total cash disbursements 614,136 523,122 89,996 19,530 1,246,784 Total cash receipts over/(under) cash disbursements (173,530) 366,211 (89,996) 102,685 Other financing receipts/(disbursements): Operating transfers in 329,998 124,661 89,882 544,541 Operating transfers out (108,743) (435,798) (544,541) Other sources 1,920 3.494 5.414 Total other financing receipts/(disbursements) 221,255 (309,217) 89,882 3,494 5,414 Net changes in fund cash balances 47,725 56,994 (114) 3,494 108,099 Fund cash balances, January 1, 2012 237,383 218,466 114 29,374 485,337 Fund cash balances, December 31, 2012: Nonspendable 32,868 32,868 Restricted 255,822 255,822 Committed 19,638 19,638 Unassigned 285,108 285,108 Fund cash balances, December 31, 2012: \$ 285,108 \$ 275,460 32,868 593,436

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	Proprietary Fund Type	Fiduciary Fund Type		
	Enterprise	Agency	Total (Memorandum Only)	
Operating cash receipts:	¢ 477.617	¢	\$ 477,617	
Charges for services	\$ 477,617	\$ -	\$ 477,617 477,617	
Total operating cash receipts	477,617		4//,61/	
Operating cash disbursements:				
Personal services	94,522	-	94,522	
Employee fringe benefits	38,783	-	38,783	
Contractual services	118,449	-	118,449	
Supplies and material	27,974	-	27,974	
Total operating cash disbursements	279,728		279,728	
Operating income	197,889		197,889	
Nonoperating cash receipts/(disbursements):				
Intergovernmental receipts	10,710	-	10,710	
Miscellaneous receipts	3,799	-	3,799	
Proceeds of notes	924	-	924	
Capital outlay	(53,726)	-	(53,726)	
Fines collected	-	54,718	54,718	
Fines disbursed	-	(54,718)	(54,718)	
Other financing uses	(1,732)	-	(1,732)	
Debt service:				
Principal retirement	(49,136)	-	(49,136)	
Interest and fiscal charges	(20,536)		(20,536)	
Total nonoperating cash receipts/(disbursements)	(109,697)		(109,697)	
Net income/(loss)	88,192	-	88,192	
Fund cash balances, January 1, 2012	427,164		427,164	
Fund cash balances, December 31, 2012	\$ 515,356	\$ -	\$ 515,356	

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 1 - DESCRIPTION OF THE ENTITY**

The Village of Bellville, Richland County, Ohio (the "Village"), is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The Village operates under a council-mayor form of government and provides the following services: water and sewer utilities, parks operations (leisure time activities), police protection, mayor's court, as well as other general government services.

Management believes the financial statements included in this report represent all of the funds of the Village over which the Village officials are financially accountable.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The most significant of the Village's accounting policies are described below.

#### A. FUND ACCOUNTING

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### General Fund

The general fund accounts for and reports all financial resources not accounted for and reported in another fund.

#### Special Revenue Funds

These funds account for and report the proceeds of specific revenues sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The Village had the following significant Special Revenue Funds:

Income Tax Fund -This fund receives income taxes and distributes them in accordance with Village ordinances.

Street Construction, Maintenance & Repair Fund - This fund receives gasoline tax and vehicle tax money for constructing, maintain and repair Village streets.

#### **Debt Service Fund**

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Village had the following significant debt service fund:

General Obligation Bond Retirement Fund - This fund receives transfers from other governmental funds and bond proceeds for the repayment of related principal and interest.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Capital Projects Fund

These funds account for and report resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities or other capital assets. The Village had the following significant capital projects fund:

Capital Improvements - This fund receives intergovernmental grant receipts used to account for governmental capital improvements of the Village.

#### Permanent Fund

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizens). The Village had the following permanent fund:

Cemetery Endowment Fund - This fund receives repayment from the cemetery fund for paying of the cemetery, and interest earned on the principal amount to be used for the perpetual care of the Village cemetery.

#### **Enterprise Funds**

These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Operating Fund - This fund receives charges for services from residents to cover the costs of providing the citizens of the Village with water services.

Sanitary Sewer Fund - This fund receives charges for services from residents to cover the costs of providing the citizens of the Village with sewer services.

#### Fiduciary Funds

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for fines and forfeitures collected by the Mayor's Court to be distributed to the Village and State of Ohio.

#### B. ACCOUNTING BASIS

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. BUDGETARY PROCESS

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 4.

#### D. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws of regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### 4. Assigned

Assigned fund balances are intended for specific purposes, but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### E. DEPOSITS AND INVESTMENTS

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### F. PROPERTY, PLANT AND EQUIPMENT

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. ACCUMULATED LEAVE

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### H. INTERFUND TRANSACTIONS

During the course of normal operations, the Village had transactions between funds. The most significant include transfers of resources from one fund to another. The resources transferred are to be expended for operations by the necessary fund and are recorded as operating transfers.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 3 - CASH, CASH EQUIVALENTS AND INVESTMENTS

The Village maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2013	2012
Deposits: Demand Deposits	\$ 1,064,691	\$ 1,075,926
Investments: STAR Ohio	36,362	32,868
Total Cash and Investments	<u>\$ 1,101,053</u>	\$ 1,108,794

*Deposits:* Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

*Investments:* Investments in STAR Ohio are not endorsed by securities that exist in physical or book-entry from. Investments in STAR Ohio are valued at amounts reported by the State Treasurer.

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# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 4 - BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts						
	Budgeted	Actual				
Fund Type	Receipts	Receipts	Variance			
General	\$ 1,004,181	\$ 780,876	\$ (223,305)			
Special Revenue	1,216,169	993,796	(222,373)			
Debt Service	88,537	88,537	-			
Capital Projects	452,910	390,048	(62,862)			
Permanent	-	3,494	3,494			
Enterprise	1,770,893	571,038	(1,199,855)			
Total	<u>\$ 4,532,690</u>	<u>\$ 2,827,789</u>	<u>\$ (1,704,901)</u>			
20	013 Budgeted vs. Ac					
	Appropriation	Budgetary				
Fund Type	Authority	Expenditures	Variance			
General	\$ 880,089	\$ 801,097	\$ 78,992			
Special Revenue	1,096,607	993,958	102,649			
Debt Service	88,537	88,537	-			
Capital Projects	452,910	390,048	62,862			
Enterprise	1,317,421	562,642	754,779			
Total	\$ 3,835,564	\$ 2,836,282	\$ 999,282			
	2012 Budgeted vs.	Actual Receipts				
	Budgeted	Actual				
Fund Type	Receipts	Receipts	Variance			
General	\$ 946,831	\$ 770,604	\$ (176,227)			
Special Revenue	1,194,334	1,015,914	(178,420)			
Debt Service	89,995	89,882	(113)			
Capital Projects	27,080	19,530	(7,550)			
Permanent	-	3,494	3,494			
Enterprise	895,332	493,050	(402,282)			
Total	\$ 3,153,572	<u>\$ 2,392,474</u>	\$ (761,098)			
20	012 Budgeted vs. Ac					
	Appropriation	Budgetary				
Fund Type	Authority	Expenditures	Variance			
General	\$ 793,357	\$ 722,879	\$ 70,478			
Special Revenue	1,124,406	958,920	165,486			
Debt Service	89,996	89,996	-			
Capital Projects	27,080	19,530	7,550			
Enterprise	924,700	404,858	519,842			
Total	\$ 2,959,539	<u>\$ 2,196,183</u>	\$ 763,356			

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 5 - PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

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#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 6 - DEBT OBLIGATIONS**

At December 31, 2013 and December 31, 2012, debt obligations consisted of the following issuances:

<u>Description</u>	Balance at <u>12/31/2013</u>	Balance at <u>12/31/2012</u>
Various Purpose Bonds, Series 2011 to finance the construction of the police and maintenance buildings and waterline additions due in annual installments of \$99,700 through 2020, and a final payment in 2021 of \$189,383, bearing interest of 3.6%.	\$ 711,200	\$ 800,100
Truck Bond, Series 2011 to purchase a vehicle for the street department due in quarterly installments of \$2,760 through 2016 bearing interest of 4.0%.	23,632	33,485
2011 Ohio Water Development Authority (OWDA) note for the design of improvements to the Waste Water Treatment Plant (WWTP), due in semi-annual installments of \$5,040 bearing no interest.	20,243	13,964
2008 OWDA note for improvements to the WWTP due in semi-annual installments of \$12,290 through 2026 bearing interest of 4.49%.	233,173	246,821
2005 Ohio Public Works Commission (OPWC) note for the replacement of the Durbin Street Culvert due in semi-annual installments of \$2,622 through 2024 bearing no interest.	55,055	60,299
2005 Cemetery Endowment Permanent Fund note for the paving of the Village cemetery due in monthly installments of \$291 through 2015 bearing interest of 1%.	5,775	9,193
2013 OPWC note for the Streetscape, not complete as of December 31, 2013.	49,087	-
2013 OPWC - CP50O for wastewater treatment plant repair due in semi-annual installments of \$1,321 through 2023 bearing no interest.	25,106	-
2013 Mechanics Bank for a 2013 police cruiser due in annual installments of varying amounts through 2015 bearing an interest rate of 2.15%.	21,752	-
2013 Mechanics Bank for a 2014 Chevrolet Silverado due in annual installments of \$9,500 through 2018 bearing an interest rate of 2.150%.	38,000	
Total	\$ 1,183,023	\$ 1,163,862

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 6 - DEBT OBLIGATIONS - (Continued)**

Transactions for the years ended December 31, 2013 and December 31, 2012 are summarized as follows:

2013	Balance at 12/3 1/2012		Proceeds		Retirements		Balance at 12/3 1/201 3	
Various Bonds - First Knox National - 2011	\$	800,100	\$	-	\$	(88,900)	\$	711,200
Truck Bond - First Knox National - 2011		33,485		-		(9,853)		23,632
Sewer Note - OWDA - 2011 - #5768		13,964		32,393		(26,114)		20,243
Sewer Note - OWDA - 2008 - #4470		246,821		-		(13,648)		233,173
Durbin Street Culvert - OPWC - 2005 - #CP30Q		60,299		-		(5,244)		55,055
Cemetery Pavement - Cemetery Endowment - 2005		9,193		-		(3,418)		5,775
OPW C Screetscape - 2013		-		49,087		-		49,087
Mechanics Bank - 2014 Chevrolet Silverado		-		38,000		-		38,000
Mechanics Bank - 2013 Police Cruiser		-		33,715		(11,963)		21,752
OPWC Wastewater Treatment Plant Repair - #CP500				26,427		(1,321)		25,106
Total	\$	1,163,862	\$	179,622	\$	(160,461)	\$	1,183,023

<u>2012</u>	Balance at 12/31/2011		Proceeds		Retirements		Balance at 12/31/2012	
Various Bonds - First Knox National - 2011	\$	889,000	\$	-	\$	(88,900)	\$	800,100
Truck Bond - First Knox National - 2011		42,946		-		(9,461)		33,485
Sewer Note - OWDA - 2011		23,120		924		(10,080)		13,964
Sewer Note - OWDA - 2008		259,877		-		(13,056)		246,821
Durbin Street Culvert - OPWC - 2005		65,543		-		(5,244)		60,299
Cemetery Pavement - Cemetery Endowment - 2005		12,577		-		(3,384)		9,193
Total	\$	1,293,063	\$	924	\$	(130,125)	\$	1,163,862

The Various Bonds - 2011 are paid out of the General Obligation debt service fund and the Water Operating enterprise fund. The Truck Bond is paid from the Street Construction, Maintenance and Repair special revenue fund. The OWDA 2008 and 2011 notes are paid out of the Sewer fund. The OPWC 2005 loan is paid from the note retirement fund. The Cemetery Endowment Permanent fund notes are paid from the Cemetery special revenue fund. The Mechanics Bank 2013 police cruiser is paid out of the General fund. The OPWC Wastewater Treatment Plant Repair is paid from the Sewer fund. The repayment (principal and interest) from the Cemetery fund is recorded as other services on the combined statement of cash receipts, cash disbursements and changes in fund cash balances - all governmental fund types for the years ended December 31, 2013 and 2012.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 6 - DEBT OBLIGATIONS - (Continued)**

\$ 55,055

Totals

The principal and interest requirements to retire the debt obligations outstanding at December 31, 2011, are as follows:

	2011				2011					2008			
Year Ending	I	Bonds - First	Knox N	Vational		Truck Bo	nd, Firs	st Knox Na	tional		Note - OWDA		
December 31,	<u>_I</u>	Principal	_	Interest		Princip	al_	Inter	rest_	Princ	<u>ipal</u>	<u>I</u> 1	nterest_
2014	\$	88,900	\$	25,603			,649	\$	631		,055	\$	5,235
2015		88,900		22,403		10	,556		483	14	,588		9,992
2016		88,900		19,255		5	,427		82	15	5,251		9,329
2017		88,900		16,002			-		-	15	,943		8,637
2018		88,900		12,802			-		-	16	5,666		7,914
2019 - 2023		266,700		19,219			_		_	95	5,399		27,501
2024 - 2026		<u> </u>		_	_					68	3,271		5,464
Totals	\$	711,200	\$	115,284		\$ 23	,632	\$	1,196	\$ 233	3,173	\$	74,072
	2	2005		200	)5			2013		20:	13		
Year Ending	Note	- OPWC	Note	- Cemeter	y Endo	wment	Not	e - OPWC	Mec	hanics - F	Police (	Cruiser	
December 31,	Pr	incipal_	Pri	ncipal_	_In	terest	_P	rincipal	Pı	incipal_	Int	erest	
2014	\$	2,621	\$	3,452	\$	42	\$	1,321	\$	11,473	\$	490	
2015		5,242		2,323		9		2,642		10,279		221	
2016		5,242		-		-		2,642		-		-	
2017		5,242		_		_		2,642		_		-	
2018		5,242		_		_		2,642		_		-	
2019 - 2023		26,210		_		_		13,217		_		_	
2024 - 2026		5,256		_		_		-, -,		_		_	

51

25,106

5,775

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 6 - DEBT OBLIGATIONS - (Continued)**

2013

Year Ending	Mechanics - 2014 Chevrolet Silverado								
December 31,	<u>P</u> 1	rincipal	<u>I</u> 1	nterest	Principal			Interest	
2014	Φ	0.500	Φ	017	Ф	121.071	ф	22.010	
2014	\$	9,500	\$	817	\$	131,971	\$	32,818	
2015		9,500		613		144,030		33,721	
2016		9,500		409		126,962		29,075	
2017		9,500		204		122,227		24,843	
2018		-		-		113,450		20,716	
2019 - 2023		-		-		401,526		46,720	
2024 - 2026		_				73,527		5,464	
Totals	\$	38,000	\$	2,043	\$	1,113,693	\$	193,357	

On June 16, 2011, OWDA disbursements originated on the Sewer Note for the WWTP Improvements Design loan #5768. The loan is not yet finalized, thus, no amortization exists; however, the Village was required to make semi-annual principal payments in 2013 in the amount of \$13,057.

During 2013, OPWC disbursed monies for the Streetscape project. As of December 31, 2013, the loan was not closed, thus no amortization schedule currently exists.

#### **NOTE 7 - LEASE OBLIGATIONS**

In 2012, the Village entered into a lease with Dollar Leasing for a police vehicle. The lease was for \$29,747 due in three annual installments of \$10,654. Payments are recorded as capital outlay in the general fund.

#### **NOTE 8 - LOCAL INCOME TAXES**

The Village levies a municipal income tax of one percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually. The Village contracts with the Regional Income Tax Agency for its collection and processing of its income tax.

#### **NOTE 9 - RETIREMENT SYSTEM**

The Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For the years ended December 31, 2013 and 2012, OPERS members contributed 10% of their gross salaries. The Village contributed an amount equal to 14% of participants' gross salaries for 2013 and 2012, respectively. At December 31, 2013, all amounts for the years ended 2013 and 2012 have been paid.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 10 - RISK MANAGEMENT**

The Village has obtained commercial insurance for the following risks:

- General liability and casualty
- Public official's liability
- Property (fleet and fire)

The Village also provides health, life, disability, and prescription insurance to full-time employees through a private carrier. The Village has obtained commercial insurance for the following: Property, Liability, Automobile Liability, Employee Dishonesty, Theft, all with various deductibles.

#### **NOTE 11 - INTERFUND ACTIVITY**

The Village had the following transfers for the year ended December 31, 2013:

Fund Type/Fund	<u>Transfers In</u>	Transfers Out
General	\$ 307,774	\$ 95,973
Special Revenue Funds:		
Street Construction, Maintenance and Repair	109,215	44,564
Income Tax		364,989
Total Special Revenue Funds	109,215	409,553
Debt Service Funds:		
Note Retirement	5,244	-
General Obligation	83,293	<u>-</u>
Total Debt Service Funds	88,537	
Total	\$ 505,526	\$ 505,526

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 11 - INTERFUND ACTIVITY - (Continued)**

The Village had the following transfers for the year ended December 31, 2012:

Fund Type/Fund	Transfers In	Transfers Out
General	\$ 329,998	\$ 108,743
Special Revenue Funds:		
Street Construction, Maintenance and Repair	124,661	45,138
Income Tax		390,660
Total Special Revenue Funds	124,661	435,798
Debt Service Funds:		
Note Retirement	5,244	-
General Obligation	84,638	
Total Debt Service Funds	89,882	<del>_</del>
Total	\$ 544,541	\$ 544,541

The transfers, in both 2013 and 2012, from the Street Construction, Maintenance and Repair fund to the Note Retirement fund and General Obligation Bond Retirement fund were to pay for street related debt. The transfers, in both 2013 and 2012, from the Income Tax fund to the Street Construction, Maintenance and Repair and the General funds were in accordance with Village ordinance.

The above transfers were made in accordance with the Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### **NOTE 12 - CONTINGENT LIABILITY**

#### **LITIGATION**

The Village is involved in no material litigations as either plaintiff or defendant.

#### **NOTE 13 - SUBSEQUENT EVENTS**

- *i.* In 2014, the Village entered into two additional loans with OWDA; one for the water system design for approximately \$110,000 and one for waste water treatment plant improvements for approximately \$408,000.
- *ii.* In March of 2014, the Village acquired a promissory note with Mechanics Bank in the amount of \$34,748 at an interest rate of 2.15% for a new vehicle.



# Julian & Grube, Inc.

Serving Ohio Local Governments

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### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

Village of Bellville Richland County 142 Park Place Bellville, Ohio 44813

To the Members of Council and Mayor:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards* the financial statements of the Village of Bellville, Richland County, Ohio, as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements and have issued our report thereon dated June 16, 2014, wherein we noted the Village of Bellville followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village of Bellville's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village of Bellville's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village of Bellville's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of Council and Mayor Village of Bellville

#### Compliance and Other Matters

As part of reasonably assuring whether the Village of Bellville's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village of Bellville's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village of Bellville's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube the

June 16, 2014

#### STATUS OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected</u> ?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2011-VOB-001	Material Weakness - Financial Statement Presentation - The Village had receipts and disbursements that were posted incorrectly according to the Village Handbook and the Ohio Revised Code.	Yes	N/A
2011-VOB-002	Significant Deficiency - Income Tax Department - The Village lacks internal control over financial reporting for the Income Tax Department due to lack of proper segregation of duties related to processing income tax receipts received by the Village.	Yes	N/A
2011-VOB-003	Ohio Revised Code Section 5705.38(C) requires that appropriation measures shall be classified so as to set forth separately the amounts appropriated for each office, department, and division, and within, each, the amount appropriated for personal services, which is the minimum legal level of budgetary control as approved by those charged with governance.	Yes	N/A
2011-VOB-004	Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the Fiscal Officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.	Yes	N/A





#### **VILLAGE OF BELLVILLE**

#### RICHLAND COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 29, 2014