



**POLAND LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2013



Dave Yost • Auditor of State

Board of Education
Poland Local School District
3199 Dobbins Road
Poland, Ohio 44514

We have reviewed the *Independent Auditors' Report* of the Poland Local School District, Mahoning County, prepared by Canter & Associates, for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted this report in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Poland Local School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

March 24, 2014

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**POLAND LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

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INDEPENDENT AUDITORS' REPORT

Poland Local School District
3199 Dobbins Road
Poland, OH 44514

To the Board of Education:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Poland Local School District (District), Mahoning County, Ohio, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Poland Local School District, Poland, Ohio, as of June 30, 2013, and the respective changes in financial position, thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information on pages 3-11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Poland Local School District's basic financial statements. The federal awards receipt and expenditures schedule is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The federal awards receipt and expenditures schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the federal awards receipt and expenditures schedule are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 21, 2014, on our consideration of the Poland Local School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Poland Local School District's internal control over financial reporting and compliance.

CANTER & ASSOCIATES



Poland, Ohio
January 21, 2014

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

The discussion and analysis of Poland Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2013 are as follows:

- In total, net position increased \$773,213, which represents a 33 percent increase from fiscal year 2012.
- General revenues accounted for \$19,838,083 in revenue or 89 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,349,061 or 11 percent of total revenues of \$22,187,144.
- The District had \$21,413,931 in expenses related to governmental activities; only \$2,349,061 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$19,838,083 were adequate to provide for these programs, as evidenced by the overall increase in net position.
- The District's major funds are the general fund and the bond retirement debt service fund. On a modified accrual basis, the general fund had \$19,085,867 in revenues and \$18,731,679 in expenditures. The general fund balance increased \$771,388 from negative \$255,743 in fiscal year 2012, to a positive balance of \$515,645 in fiscal year 2013.
- On a modified accrual basis, the bond retirement debt service fund had \$706,084 in revenues and \$867,203 in expenditures. The bond retirement fund balance decreased \$161,119 from \$1,720,618 in fiscal year 2012, to a \$1,559,499 in fiscal year 2013.

Using these Basic Financial Statements

This annual report consists of this management's discussion and analysis, a series of financial statements and notes to those statements. These statements are organized so the reader can understand Poland Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the Poland Local School District, the general fund and the bond retirement debt service fund are by far the most significant funds, and are the only two funds reported as major.

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

Reporting the District as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2013?" The Statement of Net Position and the Statement of Activities answers this question. These statements include *all assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the District has only one kind of activity:

- **Governmental Activities** - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. Due to the continuing subsidies that go to the lunchroom fund from the general fund, the lunchroom operation is also being considered as governmental activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major funds begins on page 8. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the bond retirement debt service fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship program. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. The District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 19 and 20.

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

The District as a Whole

The Statement of Net Position provides the perspective of the District as a whole. Table 1 shows net position for fiscal year 2013 as compared to fiscal year 2012.

Table 1
Net Position (Table 1)
Governmental Activities

	2013	(Restated) 2012	Change
Assets			
Current and Other Assets	\$19,672,950	\$16,313,391	\$3,359,559
Capital Assets, Net	13,367,118	13,911,715	(544,597)
<i>Total Assets</i>	<u>33,040,068</u>	<u>30,225,106</u>	<u>2,814,962</u>
Deferred Outflows of Resources			
Deferred Charge on Refunding	116,625	129,010	(12,385)
Liabilities			
Current Liabilities	3,557,957	3,469,618	88,339
Long-Term Liabilities			
Due within One Year	1,286,663	1,100,307	186,356
Due in More than One Year	11,191,941	11,915,840	(723,899)
<i>Total Liabilities</i>	<u>16,036,561</u>	<u>16,485,765</u>	<u>(449,204)</u>
Deferred Inflows of Resources			
Property Taxes	13,976,966	11,498,398	2,478,568
Net Position			
Net Investment in Capital Assets	2,774,266	2,282,089	492,177
Restricted	1,390,977	1,517,567	(126,590)
Unrestricted (Deficit)	(1,022,077)	(1,429,703)	407,626
<i>Total Net Position</i>	<u>\$3,143,166</u>	<u>\$2,369,953</u>	<u>\$773,213</u>

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2013, the District's assets plus deferred outflows exceeded liabilities plus deferred inflows by \$3,143,166. Unrestricted net position at the end of the current fiscal year is a negative \$1,022,077.

At fiscal year-end, capital assets represented 40 percent of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. The net investment in capital assets at June 30, 2013, was \$2,774,266. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

Restricted net position of \$1,390,977 represents resources that are subject to external restriction on how they may be used.

Poland Local School District

Mahoning County, Ohio

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)*

Table 2
Change in Net Position
Governmental Activities

	2013	(Restated) 2012	Increase (Decrease)
Revenues			
Program Revenues			
Charges for Services and Sales	\$1,206,471	\$1,201,782	\$4,689
Operating Grants and Contributions	1,142,590	1,451,361	(308,771)
<i>Total Program Revenues</i>	<u>2,349,061</u>	<u>2,653,143</u>	<u>(304,082)</u>
General Revenues			
Property Taxes	12,374,152	11,847,684	526,468
Intergovernmental	7,438,401	7,277,075	161,326
Investment Earnings	2,219	4,282	(2,063)
Miscellaneous	23,311	15,497	7,814
<i>Total General Revenues</i>	<u>19,838,083</u>	<u>19,144,538</u>	<u>693,545</u>
<i>Total Revenues</i>	<u>22,187,144</u>	<u>21,797,681</u>	<u>389,463</u>
Program Expenses			
Current:			
Instruction:			
Regular	10,037,760	10,379,882	(342,122)
Special	1,964,803	1,702,455	262,348
Vocational	142,654	158,011	(15,357)
Adult/Continuing	128,806	125,658	3,148
Other	5,693	5,977	(284)
Support Services:			
Pupil	1,299,163	1,448,078	(148,915)
Instructional Staff	568,714	568,055	659
Board of Education	25,615	19,729	5,886
Administration	1,535,546	1,521,659	13,887
Fiscal	548,147	574,402	(26,255)
Business	254	448	(194)
Operation and Maintenance of Plant	1,826,852	1,840,999	(14,147)
Pupil Transportation	923,236	850,222	73,014
Central	0	6,236	(6,236)
Operation of Non-Instructional Services	276,581	238,663	37,918
Operation of Food Services	832,999	835,019	(2,020)
Extracurricular Activities	902,902	904,935	(2,033)
Interest and Fiscal Charges	394,206	615,648	(221,442)
<i>Total Program Expenses</i>	<u>21,413,931</u>	<u>21,796,076</u>	<u>(382,145)</u>
<i>Change in Net Position</i>	773,213	1,605	771,608
Net Position Beginning of Year	2,369,953	2,368,348	1,605
<i>Net Position End of Year</i>	<u>\$3,143,166</u>	<u>\$2,369,953</u>	<u>\$773,213</u>

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

Governmental Activities

Total net position of the District increased \$773,213 during fiscal year 2013. The governmental expenses of \$21,413,931 were partially offset by program revenues of \$2,349,061 and general revenues of \$19,838,083. Program revenues supported 11 percent of the total governmental activities expenses.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These two revenue sources represent 89 percent of total governmental revenue. Property taxes support 58 percent of total expenses while grants and entitlements supported 35 percent of total expenses. Between these two revenue items, 93 percent of total expenses were funded.

The largest expense of the District is for its instructional programs. Instructional expenses totaled \$12,279,716, or 57 percent, of total governmental expenses of \$21,413,931.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2013 and 2012. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

Table 3
Total and Net Cost of Program Services

	2013		2012	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Program Expenses				
Instruction	\$12,279,716	\$11,786,371	\$12,371,983	\$11,641,445
Support Services:				
Pupil	1,299,163	1,155,190	1,448,078	1,221,332
Instructional Staff	568,714	448,437	568,055	471,991
Board of Education	25,615	24,913	19,729	19,294
Administration	1,535,546	1,380,866	1,521,659	1,386,778
Fiscal	548,147	522,661	574,402	551,218
Business	254	254	448	438
Operation and Maintenance of Plant	1,826,852	1,775,020	1,840,999	1,764,831
Pupil Transportation	923,236	760,999	850,222	747,761
Central	0	0	6,236	6,099
Operation of Non-Instructional Services	276,581	(6,827)	238,663	(19,884)
Food Service Operation	832,999	127,461	835,019	12,811
Extracurricular Activities	902,902	695,319	904,935	723,171
Interest and Fiscal Charges	394,206	394,206	615,648	615,648
Total Expenditures	\$21,413,931	\$19,064,870	\$21,796,076	\$19,142,933

The dependence upon general tax revenues and other general revenues for governmental activities is apparent. Over 93 percent of all District expenses are supported through general revenues. For all governmental activities, general revenue and prior year cash balances support all expenses as shown in the above table. The community, as a whole, is by far the primary support for Poland Local School District students.

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

The District's Funds

The District's governmental funds (as presented on the balance sheet) reported a combined fund balance of \$1,558,131 which is an increase from last year's total of \$856,378 by more than 81 percent. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2013 and 2012.

	Fund Balance (Deficit) <u>June 30, 2013</u>	Fund Balance (Deficit) <u>June 30, 2012</u>	Increase (Decrease) <u></u>
General	\$515,645	(\$255,743)	\$771,388
Bond Retirement	1,559,499	1,720,618	(161,119)
Other Governmental	<u>(517,013)</u>	<u>(608,497)</u>	<u>91,484</u>
Total	<u><u>\$1,558,131</u></u>	<u><u>\$856,378</u></u>	<u><u>\$701,753</u></u>

General Fund

During fiscal year 2013, the District's general fund balance increased on a modified accrual basis by \$771,388; total revenues within the general fund increased by 6.2 percent while expenditures decreased by 0.3 percent, resulting in the overall increase to fund balance. The following table assists in illustrating the financial activities and fund balance of the general fund.

	<u>2013</u> Amount	<u>2012</u> Amount	<u>Percentage</u> Change
<u>Revenues</u>			
Taxes	\$11,217,517	\$10,377,638	8.1 %
Earnings on investments	2,219	4,282	(48.2) %
Intergovernmental	7,338,839	7,156,341	2.6 %
Other revenues	<u>527,292</u>	<u>433,395</u>	<u>21.7 %</u>
Total	<u>\$19,085,867</u>	<u>\$17,971,656</u>	<u>6.2 %</u>
<u>Expenditures</u>			
Instruction	11,813,536	11,654,070	1.4 %
Support services	6,193,492	6,200,982	(0.1) %
Extracurricular activities	541,157	529,200	2.3 %
Capital outlay	48,300	247,515	(80.5) %
Debt service	<u>135,194</u>	<u>157,935</u>	<u>(14.4) %</u>
Total	<u><u>\$18,731,679</u></u>	<u><u>\$18,789,702</u></u>	<u><u>(0.3) %</u></u>

Bond Retirement Fund

The District's bond retirement debt service fund had \$706,084 in revenues and \$867,203 in expenditures. The bond retirement fund's fund balance decreased \$161,119 from a balance of \$1,720,618 in fiscal year 2012, to a balance of \$1,559,499 in fiscal year 2013.

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2013 the District amended its General Fund budget several times.

For the General Fund, actual revenue, excluding other financing sources, was \$18,779,636, which was \$106 higher than the final budgeted revenue of \$18,779,530 and \$1,169,861 more than the original budget estimate of \$17,609,775. The actual and the final budgeted revenue amounts include revenue sources that were not anticipated at the beginning of the fiscal year, due to a conservative approach of estimating revenue used by the District.

Total actual expenditures, excluding other financing uses, were \$18,968,374, which was \$1,351,356 less than final appropriations and \$291,809 less than original budgeted expenditures of \$19,260,183. The variance with original and final appropriations was due to a conservative estimates approach.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2013, the District had \$13,367,118 invested in land, land improvements, buildings and improvements, furniture, fixtures and equipment and vehicles.

Table 4 shows fiscal year 2013 balances compared to fiscal year 2012:

Table 4
Capital Assets at June 30 (Net of Depreciation)

	<u>2013</u>	<u>2012</u>
Land	\$304,780	\$304,780
Land Improvements	537,899	615,933
Buildings and Improvements	11,508,140	11,762,975
Furniture, Fixtures and Equipment	778,145	840,809
Vehicles	<u>238,154</u>	<u>387,218</u>
Total	<u>\$13,367,118</u>	<u>\$13,911,715</u>

All capital assets, except land and construction in progress, are reported net of depreciation. As one can see, the District had an overall decrease in capital assets of \$544,597. The reason for this decrease is due to current year additions of \$48,300 being less than the current year depreciation expense of \$583,654 and net disposals of \$9,243. For more information about the District's capital assets, see Note 9 to the basic financial statements.

Poland Local School District
Mahoning County, Ohio

Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)

Outstanding Obligations

Fund Liabilities

At June 30, 2013, the District had an energy conservation note outstanding in the amount of 588,737, as compared to \$667,287 at June 30, 2012. The energy conservation note is recorded as a fund liability in permanent improvement capital projects fund. See Note 11 to the basic financial statements for additional information on the District's outstanding note debt.

Long-Term Obligations

The District also had \$2,910,796 in general obligation bonds, \$7,974,115 in lease purchase agreements and \$1,593,693 in compensated absences outstanding at June 30, 2013. Of this total, \$1,286,663 is due within one year and \$11,191,941 is due in more than one year. The following table summarizes all of the District's outstanding long-term obligations.

Table 5
Outstanding Long-Term Obligations at Year End

	<u>2013</u>	<u>2012</u>
General Obligation Bonds	\$2,910,796	\$3,101,253
Lease Purchase Obligations	7,974,115	8,122,339
Compensated Absences	<u>1,593,693</u>	<u>1,663,545</u>
Total	<u>\$12,478,604</u>	<u>\$12,887,137</u>

See Note 13 to the basic financial statements for additional information on the District's long-term debt obligations.

Current Financial Related Activities

The District faces many challenges in the future. As the preceding information shows, the District relies heavily upon grants and entitlements and property taxes. Since future grant revenue is expected to decrease, the reliance upon local taxes is increasingly important. The District is in a better situation where an additional 5.9 mill operating levy was passed by District voters in May of 2013 which enabled the District to obtain the necessary funds to continue meeting its operating expenses in fiscal year 2014.

The last challenge facing the District is the future of state funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional. At this time, the District is unable to determine what effect, if any, this decision and future decisions will have on its future State funding and on its financial operations.

In conclusion, the District has committed itself to financial excellence for many years. The District's systems of budgeting and internal controls are well regarded. All of the District's financial abilities will be needed to meet the financial challenges of the future.

Poland Local School District

Mahoning County, Ohio

*Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2013
(Unaudited)*

Contacting the District's Financial Management

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Donald Stanovcak, Treasurer, Poland Local School District, 3199 Dobbins Road, Poland, Ohio 44514.

Poland Local School District

Mahoning County, Ohio

Statement of Net Position
June 30, 2013

	<u>Governmental Activities</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	\$4,991,406
Accounts Receivable	1,499
Intergovernmental Receivable	85,243
Property Taxes Receivable	14,585,986
Inventory Held for Resale	8,816
Nondepreciable Capital Assets	304,780
Depreciable Capital Assets, Net	13,062,338
<i>Total Assets</i>	<u>33,040,068</u>
Deferred Outflows of Resources	
Deferred Charge on Refunding	<u>116,625</u>
Liabilities	
Accounts Payable	150,740
Accrued Wages and Benefits Payable	2,119,962
Intergovernmental Payable	539,160
Matured Compensated Absences Payable	125,475
Accrued Interest Payable	33,883
Energy Conservation Note Payable	588,737
Long-Term Liabilities:	
Due Within One Year	1,286,663
Due In More Than One Year	11,191,941
<i>Total Liabilities</i>	<u>16,036,561</u>
Deferred Inflows of Resources	
Property Taxes	<u>13,976,966</u>
Net Position	
Net Investment in Capital Assets	2,774,266
Restricted for:	
Capital Projects	53,507
Debt Service	1,260,235
Set-asides	77,235
Unrestricted (Deficit)	(1,022,077)
<i>Total Net Position</i>	<u>\$3,143,166</u>

See accompanying notes to the basic financial statements

Poland Local School District

Mahoning County, Ohio

*Statement of Activities
For the Fiscal Year Ended June 30, 2013*

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Current:				
Instruction:				
Regular	\$10,037,760	\$265,143	\$32,907	(\$9,739,710)
Special	1,964,803	50,062	137,633	(1,777,108)
Vocational	142,654	3,912	0	(138,742)
Adult/Continuing	128,806	3,532	0	(125,274)
Other	5,693	156	0	(5,537)
Support Services:				
Pupils	1,299,163	32,432	111,541	(1,155,190)
Instructional Staff	568,714	12,531	107,746	(448,437)
Board of Education	25,615	702	0	(24,913)
Administration	1,535,546	38,432	116,248	(1,380,866)
Fiscal	548,147	14,686	10,800	(522,661)
Business	254	0	0	(254)
Operation and Maintenance of Plant	1,826,852	51,832	0	(1,775,020)
Pupil Transportation	923,236	20,650	141,587	(760,999)
Operation of Non-Instructional Services	276,581	0	283,408	6,827
Operation of Food Services	832,999	522,685	182,853	(127,461)
Extracurricular Activities	902,902	189,716	17,867	(695,319)
Interest and Fiscal Charges	394,206	0	0	(394,206)
Total Governmental Activities	\$21,413,931	\$1,206,471	\$1,142,590	(19,064,870)
General Revenues				
Property Taxes Levied for:				
				11,291,077
				656,157
				426,918
Grants and Entitlements not				
				7,438,401
				2,219
				23,311
Total General Revenues				19,838,083
Change in Net Position				773,213
Net Position Beginning of Year - Restated (See Note 3)				2,369,953
Net Position End of Year				\$3,143,166

See accompanying notes to the basic financial statements

Poland Local School District
Mahoning County, Ohio

Balance Sheet
Governmental Funds
June 30, 2013

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$3,158,902	\$1,559,499	\$195,770	\$4,914,171
Accounts Receivable	1,163	0	336	1,499
Intergovernmental Receivable	49,025	0	36,218	85,243
Property Taxes Receivable	13,390,185	859,532	336,269	14,585,986
Inventory Held for Resale	0	0	8,816	8,816
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	77,235	0	0	77,235
<i>Total Assets</i>	<u>\$16,676,510</u>	<u>\$2,419,031</u>	<u>\$577,409</u>	<u>\$19,672,950</u>
Liabilities				
Accounts Payable	\$144,250	\$0	\$6,490	\$150,740
Accrued Wages and Benefits Payable	2,006,970	0	112,992	2,119,962
Intergovernmental Payable	493,985	0	45,175	539,160
Accrued Interest Payable	0	0	4,759	4,759
Matured Compensated Absences Payable	125,475	0	0	125,475
Energy Conservation Note Payable	0	0	588,737	588,737
<i>Total Liabilities</i>	<u>2,770,680</u>	<u>0</u>	<u>758,153</u>	<u>3,528,833</u>
Deferred Inflows of Resources				
Property Taxes	12,809,213	845,501	322,252	13,976,966
Unavailable Revenue - Property Taxes	580,972	14,031	14,017	609,020
<i>Total Deferred Inflows of Resources</i>	<u>13,390,185</u>	<u>859,532</u>	<u>336,269</u>	<u>14,585,986</u>
Fund Balances				
Restricted	77,235	1,559,499	106,801	1,743,535
Committed	258,765	0	0	258,765
Assigned	734,622	0	0	734,622
Unassigned (Deficit)	(554,977)	0	(623,814)	(1,178,791)
<i>Total Fund Balances</i>	<u>515,645</u>	<u>1,559,499</u>	<u>(517,013)</u>	<u>1,558,131</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$16,676,510</u>	<u>\$2,419,031</u>	<u>\$577,409</u>	<u>\$19,672,950</u>

See accompanying notes to the basic financial statements

Poland Local School District
Mahoning County, Ohio

*Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
June 30, 2013*

Total Governmental Fund Balances	\$1,558,131
<i>Amounts reported for governmental activities in the statement of net position are different because</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	13,367,118
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:	
Delinquent Property Taxes	609,020
In the statement of activities, interest is accrued on outstanding bonds and lease purchase agreements, whereas in governmental funds, an interest expenditure is reported when due.	(29,124)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
General Obligation Bonds	(2,910,796)
Deferred Charge on Refunding	116,625
Lease Purchase Agreements	(7,974,115)
Compensated Absences	(1,593,693)
	<hr/>
Total	(12,361,979)
	<hr/>
<i>Net Position of Governmental Activities</i>	<i>\$3,143,166</i>

See accompanying notes to the basic financial statements

Poland Local School District
Mahoning County, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2013

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Revenues				
Property Taxes	\$11,217,517	\$656,309	\$427,084	\$12,300,910
Tuition and Fees	239,779	0	0	239,779
Interest	2,219	0	0	2,219
Charges for Services	0	0	522,685	522,685
Extracurricular Activities	249,455	0	165,938	415,393
Rentals	17,677	0	10,937	28,614
Contributions and Donations	11,350	0	6,517	17,867
Intergovernmental	7,338,839	49,775	1,174,510	8,563,124
Miscellaneous	9,031	0	14,280	23,311
<i>Total Revenues</i>	<u>19,085,867</u>	<u>706,084</u>	<u>2,321,951</u>	<u>22,113,902</u>
Expenditures				
Current:				
Instruction:				
Regular	9,720,196	0	36,233	9,756,429
Special	1,819,248	0	136,900	1,956,148
Vocational	139,593	0	0	139,593
Adult/Continuing	128,806	0	0	128,806
Other	5,693	0	0	5,693
Support Services:				
Pupils	1,189,260	0	116,567	1,305,827
Instructional Staff	482,065	0	107,790	589,855
Board of Education	25,615	0	0	25,615
Administration	1,391,500	5,428	126,909	1,523,837
Fiscal	531,356	0	10,800	542,156
Business	254	0	0	254
Operation and Maintenance of Plant	1,811,046	0	4,590	1,815,636
Pupil Transportation	762,396	0	145,899	908,295
Operation of Non-Instructional Services	0	0	279,080	279,080
Operation of Food Services	0	0	831,178	831,178
Extracurricular Activities	541,157	0	149,321	690,478
Capital Outlay	48,300	0	0	48,300
Debt Service:				
Principal Retirement	123,632	605,258	229,334	958,224
Interest and Fiscal Charges	11,562	256,517	120,866	388,945
<i>Total Expenditures</i>	<u>18,731,679</u>	<u>867,203</u>	<u>2,295,467</u>	<u>21,894,349</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>354,188</u>	<u>(161,119)</u>	<u>26,484</u>	<u>219,553</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	2,200	0	0	2,200
Proceeds of Lease Purchase Agreement	480,000	0	0	480,000
Transfers In	0	0	65,000	65,000
Transfers Out	(65,000)	0	0	(65,000)
<i>Total Other Financing Sources (Uses)</i>	<u>417,200</u>	<u>0</u>	<u>65,000</u>	<u>482,200</u>
<i>Net Change in Fund Balances</i>	771,388	(161,119)	91,484	701,753
<i>Fund Balance (Deficit) Beginning of Year</i>	(255,743)	1,720,618	(608,497)	856,378
<i>Fund Balance (Deficit) End of Year</i>	<u>\$515,645</u>	<u>\$1,559,499</u>	<u>(\$517,013)</u>	<u>\$1,558,131</u>

See accompanying notes to the basic financial statements

Poland Local School District

Mahoning County, Ohio

*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2013*

Net Change in Fund Balances - Total Governmental Funds \$701,753

***Amounts reported for governmental activities in the
statement of activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital Outlay	48,300
Current Year Depreciation	<u>(583,654)</u>

Total (535,354)

The net effect of various transactions involving capital assets (i.e.; disposals and sales) is a decrease in net position.

Assets Disposed	(94,623)
Accumulated Depreciation on Disposals	<u>85,380</u>

Total (9,243)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property Taxes	73,242
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Other financing sources in the governmental funds increase long-term liabilities in the statement of net position.

Lease Purchase Agreement Issuance	(480,000)
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Repayment of long-term bond and lease/purchase principal is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position.

958,224

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued Interest on Bonds and Lease Purchases	17,657
Accreted Interest on Capital Appreciation Bonds	(29,556)
Amortization of Bond Premium	19,023
Amortization of Deferred Outflow from Refunding	<u>(12,385)</u>

Total (5,261)

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

69,852

Change in Net Position of Governmental Activities

\$773,213

See accompanying notes to the basic financial statements

Poland Local School District

Mahoning County, Ohio

*Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2013*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$10,332,715	\$11,217,517	\$11,217,517	\$0
Tuition and Fees	103,511	107,564	107,564	0
Interest	2,144	2,228	2,228	0
Extracurricular Activities	128,301	133,325	133,325	0
Rentals	17,011	17,677	17,677	0
Intergovernmental	7,017,504	7,292,294	7,292,294	0
Miscellaneous	8,589	8,925	9,031	106
<i>Total Revenues</i>	<u>17,609,775</u>	<u>18,779,530</u>	<u>18,779,636</u>	<u>106</u>
Expenditures				
Current:				
Instruction:				
Regular	10,253,532	10,816,054	10,101,914	714,140
Special	1,901,426	2,005,738	1,818,820	186,918
Vocational	147,283	155,369	142,210	13,159
Other	16,495	17,400	15,719	1,681
Support Services:				
Pupils	1,257,954	1,326,497	1,193,780	132,717
Instructional Staff	501,845	529,397	479,219	50,178
Board of Education	29,472	30,964	25,900	5,064
Administration	1,482,397	1,563,262	1,404,599	158,663
Fiscal	560,174	590,902	536,677	54,225
Business	267	281	254	27
Operation and Maintenance of Plant	1,910,262	2,014,195	2,089,436	(75,241)
Pupil Transportation	807,950	851,891	771,514	80,377
Extracurricular Activities	391,126	417,780	388,332	29,448
<i>Total Expenditures</i>	<u>19,260,183</u>	<u>20,319,730</u>	<u>18,968,374</u>	<u>1,351,356</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,650,408)</u>	<u>(1,540,200)</u>	<u>(188,738)</u>	<u>1,351,462</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	0	2,200	2,200	0
Proceeds of Lease Purchase Agreement	0	0	480,000	480,000
Transfers Out	(81,000)	(76,000)	(76,000)	0
<i>Total Other Financing Sources (Uses)</i>	<u>(81,000)</u>	<u>(73,800)</u>	<u>406,200</u>	<u>480,000</u>
<i>Net Change in Fund Balance</i>	<u>(1,731,408)</u>	<u>(1,614,000)</u>	<u>217,462</u>	<u>1,831,462</u>
<i>Fund Balance Beginning of Year</i>	<u>2,103,583</u>	<u>2,103,583</u>	<u>2,103,583</u>	<u>0</u>
<i>Prior Year Encumbrances Appropriated</i>	<u>52,826</u>	<u>52,826</u>	<u>52,826</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$425,001</u>	<u>\$542,409</u>	<u>\$2,373,871</u>	<u>\$1,831,462</u>

See accompanying notes to the basic financial statements

Poland Local School District

Mahoning County, Ohio

Statement of Net Position

Fiduciary Fund

June 30, 2013

	Private Purpose Trust	
	Scholarship	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$12,069	\$50,440
Liabilities		
Due to Students	0	\$50,440
Net Position		
Held in Trust for Scholarships	\$12,069	

See accompanying notes to the basic financial statements

Poland Local School District

Mahoning County, Ohio

Statement of Changes in Fiduciary Net Position

Private Purpose Trust Fund

For the Fiscal Year Ended June 30, 2013

	<u>Scholarship</u>
Additions	
Interest	\$9
Deductions	
	<u>0</u>
<i>Change in Net Position</i>	9
<i>Net Position Beginning of Year</i>	<u>12,060</u>
<i>Net Position End of Year</i>	<u><u>\$12,069</u></u>

See accompanying notes to the basic financial statements

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Note 1 - Description of the District

The Poland Local School District (the "District") is organized under Section 2 and 3, Article VI of the Constitution of the State of Ohio to provide educational services to the students and other community members of the District. Under such laws there is no authority for a District to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms by the citizens of the District.

The District serves an area of approximately 25 square miles in Mahoning County, including all of the Village of Poland and portions of surrounding townships.

The District is the 211th largest in the State of Ohio (among the 896 public school districts and community schools in the State of Ohio) in terms of enrollment. The District is staffed by 158 certified and 129 classified personnel to provide services to approximately 2,215 students and other community members.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

A. - Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity", and as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units". A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the debt, the issuance of debt, or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Jointly Governed Organizations

Area Cooperative Computerized Educational Service System (ACCESS) Council of Governments
The Area Cooperative Computerized Educational Service System/ACCESS Assembly (ACCESS) is a consortium of twenty-six school districts in Mahoning and Columbiana Counties, two educational service centers, twenty non-public schools and two Special Education Regional Resource Centers.

The jointly governed organization was formed for the purpose of utilizing computers and other electronic equipment for administrative and instructional functions among member districts. These include educational management information system services, fiscal services, library services, network services and student services.

ACCESS is governed by an Assembly, which makes all decisions regarding programs, fees, budget and policy. The Assembly is composed of the Superintendent of each of the member districts. Assembly members may designate proxy attendees at meetings for voting purposes. The Assembly meets twice per year, once in November and once in May. Budgets and fees are discussed at the fall meeting, while the Board of Directors are chosen at the spring meeting.

While the Assembly has overall governance for ACCESS, the Board of Directors is selected to make the majority of the day to day operational decisions. Everything from equipment purchases, contracts, personnel action and financial oversight is handled by the Board. The Board is made up of two superintendents each from both Mahoning and Columbiana counties, and the superintendents from both the Mahoning County and Columbiana County Educational Service Centers. The ACCESS Executive Director and the Treasurer are also part of the Board of Directors, but are non-voting members.

All ACCESS revenues are generated from charges for services and State funding. Each of the members supports the ACCESS Assembly based upon a per pupil charge. Financial information can be obtained by contacting the Treasurer at the Mahoning County Educational Service Center, who serves as fiscal agent, at 100 DeBartolo Place, Suite 220, Youngstown, Ohio, 44512.

Mahoning County Career and Technical Center The Mahoning County Career and Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the participating school districts' elected boards, which possess its own budgeting and taxing authority. To obtain financial information, write to the Treasurer of the Career and Technical Center, at 7300 North Palmyra Road, Canfield, Ohio 44406.

Public Entity Risk Pools

Ohio School Boards Association Workers' Compensation Group Rating Plan The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Mahoning County School Employees Insurance Consortium - The Mahoning County Schools Employee Insurance Consortium is a shared risk pool comprised of twelve Mahoning County School Districts. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly exercises control over the operation of the Consortium. All Consortium revenues are generated from charges for services and remitted to the fiscal agent, Springfield Local School District. The fiscal agent will then remit the charges to Professional Risk Management (PRM), who acts in the capacity of a third-party administrator (TPA) for claims processing.

B. - Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types. The District has no proprietary funds.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Bond Retirement Fund - The bond retirement debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. All revenue derived from general or special levies, either within or exceeding the ten-mill limitation, which are derived for debt charges on bond or loans shall be paid into this fund.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private purpose trust fund which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund is used to account for student activities.

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

C. - Basis of Presentation and Measurement Focus

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

D. - Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of revenue and in the presentation of expenses versus expenditures.

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

Deferred Outflows/Inflows of Resources - In addition to assets, the statements of net position and balance sheets will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources include a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statements of net position and balance sheets report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2013, but which were levied to finance fiscal year 2014 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes delinquent property taxes. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. - Budgets

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. Any budgetary modifications at the legal level of budgetary control may only be made by resolution of the Board of Education.

Tax Budget:

Prior to January 15 of the preceding year, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the board-adopted budget is filed with the Mahoning County Budget Commission for tax rate determination.

Estimated Resources:

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The amounts reported as the original and final budget amounts reflect the amounts in the first and final amended official certificate of estimated resources, respectively, issued during the fiscal year.

Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates, or a certificate of estimated resources saying no new certificate of estimated resources is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control.

The Board of Education may pass supplemental appropriations, so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the fiscal year, all supplemental appropriations were legally enacted by the Board.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported a the original budget amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from the prior year. The amounts reported as final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

F. - Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During fiscal 2013, the District's investments were limited to investments in the State Treasury Asset Reserve of Ohio (STAR Ohio) and repurchase agreements. Investments in STAR Ohio are reported at fair value, which is based on quoted market price. Investments in nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

The District has invested funds in STAR Ohio during fiscal 2013. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2013.

Under existing Ohio statutes all investment earnings are assigned to the General fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal 2013 amounted to \$2,219, which includes \$877 assigned from other District funds.

For purposes of the Statement of Net Position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 6.

G - Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories consist of donated food, purchased food, and non-food supplies held for resale and are expensed when used.

H. - Capital Assets

The District's only capital assets are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$2,500 dollars. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings and Improvements	20 - 50 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	5 - 10 years

I. – Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid from them are not presented on the financial statements.

J. – Compensated Absences

Compensated absences of the District consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, any employee at least 50 years of age with at least 10 years of service, or any employee with at least 20 years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at June 30, 2013, and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements.

K. – Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

L. - Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District Board of Education, which may be expressed by a motion but need not be passed by formal action, such as a Board Resolution.

Poland Local School District
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Notes to the Basic Financial Statements
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Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

M. – Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include operation of instructional services, food service operations and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net positions are available. The net position held in trust for scholarships signify the legal restrictions on the use of principal.

N. – Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include the amount required by state statute to be restricted for Bureau of Workers' Compensation (BWC) refunds. See Note 19 for details.

O. Bond Premiums

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are received in the year the bonds are issued.

P. Deferred Amount (Loss) on Refunding

The difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the deferred amount (loss) on refunding, is being amortized as a component of interest expense. This accounting loss amortized over the remaining life of the old or new debt, whichever is shorter, and is presented as a deferred outflow of resources on the statement of net position.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Q. - Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 – Change in Accounting Principle and Restatement of Prior Year Net Position

A. Change in Accounting Principles

For fiscal year 2013, the District has implemented Governmental Accounting Standard Board (GASB) Statement No. 60, “Accounting and Financial Reporting for Service Concession Arrangements”, Statement No. 61, “The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34”, Statement No. 62, “Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements”, Statement No. 63, “Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,” and Statement No. 65, “Items Previously Reported as Assets and Liabilities.”

GASB Statement No. 60 addresses issues related to service concession arrangements (SCA’s), which are a type of public-private or public-public partnership. An SCA is an arrangement between a transferor (a government) and an operator (governmental or nongovernmental entity) in which (1) the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset (a “facility”) in exchange for significant consideration and (2) the operator collects and is compensated by fees from third parties. The implementation of GASB Statement No. 60 did not have an effect on the financial statements of the District.

GASB Statement No. 61 modifies certain requirements for inclusion of component units in the financial reporting entity, most notably, the fiscal dependency criterion. The implementation of GASB Statement No. 61 did not have an effect on the financial statements of the District.

GASB Statement No. 62 codifies accounting and financial reporting guidance contained in pre-November 30, 1989 FASB and AICPA pronouncements in an effort to codify all sources of GAAP for State and local governments so that they derive from a single source. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the District.

GASB Statement No. 63 provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position and related note disclosures. These changes were incorporated in the District’s fiscal year 2013 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 65 properly classifies certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or recognizes certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These changes were incorporated in the District’s fiscal year 2013 financial statements and resulted in a restatement of beginning net position.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

B. Restatement of Prior Year Government Wide Net Position

	Governmental Activities
Net Position at June 30, 2012	\$2,439,093
GASB 65 - Bond Issuance Costs	(69,140)
Adjusted Net Position at June 30, 2012	\$2,369,953

Note 4 – Fund Deficits

Fund balances at June 30, 2013 included the following individual fund deficits:

<u>Nonmajor Governmental Funds:</u>	<u>Deficit</u>
Permanent Improvement	\$549,247
Food Service	69,119
IDEA Part B	5,427
Improving Teacher Quality	21

These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. These deficit fund balances are the result of adjustments for accrued liabilities.

Note 5 - Budgetary Basis of Accounting

While the District is reporting its financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the fund liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balances (GAAP).
4. *Certain funds have legally separate adopted budgets (budget) but are included in the General Fund (GAAP).

*As part of Governmental Accounting Standards Board No. 54 “Fund Balance Reporting”, certain funds that are legally budgeted in separate special revenue funds are considered part of the General fund on a GAAP basis. These include the adult education and public school support special revenue funds.

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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

	Net Change in Fund Balance
GAAP Basis	\$771,388
Net Adjustment for Revenue Accruals	(329,379)
Net Adjustment for Expenditure Accruals	411,599
Net Adjustment for Funds Budgeted as Special Revenue	23,148
Adjustment for Encumbrances	(659,294)
Budget Basis	<u><u>\$217,462</u></u>

Note 6 - Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to payment of principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in securities listed above;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;

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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations;
7. The State Treasurer's investment pool (STAROhio);
8. Commercial paper and bankers acceptances if training requirements have been met.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At fiscal year-end, the District had \$75 in undeposited cash on hand, which is included in the Basic Financial Statements of the District as part of "Equity in Pooled Cash and Cash Equivalents".

B. Deposits

At June 30, 2013, the carrying value amount of all the District's deposits was \$777,635. Based on the criteria described in GASB Statement No. 40, "Deposits and Investments Risk Disclosures", as of June 30, 2013, \$625,000 of the District's bank balance of \$875,000 was exposed to custodial risk as described below, meaning \$250,000 was covered by the Federal Deposit Insurance Corporation (FDIC).

Custodial Credit Risk Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

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*Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013*

C. Investments

As of June 30, 2013, the District had the following investments.

	Fair Value	Maturity
Repurchase Agreements	\$1,260,064	6 Months or Less
STAROhio	3,016,141	6 Months or Less
Total Portfolio	\$4,276,205	

The weighted average of maturities is one day.

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase.

Credit Risk STAROhio carries a rating of AAAM by Standard & Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Concentration of Credit Risk The District's investment policy addresses concentration of credit risk by requiring investments to be diversified in order to reduce the risk of loss resulting from the over concentration of assets in a specific type of security, the erosion of market value, or by default. However, the District places no limit on the amount it may invest in any one issuer. The District's investment in STAROhio and repurchase agreements represents 71 and 29 percent, respectively, of all District investments.

D. Reconciliation of Cash and Investments to the Statement of Net positions

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the Statement of Net Position as of June 30, 2013:

<u>Cash and Investments per Note Disclosure</u>	
Carrying amount of deposits	\$777,635
Investments	4,276,205
Cash on hand	75
Total	\$5,053,915
<u>Cash and Investments per Statement of Net Position</u>	
Governmental activities	\$4,991,406
Private-purpose trust funds	12,069
Agency funds	50,440
Total	\$5,053,915

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Note 7 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the district fiscal year runs from July through June. First half tax collections are received by the district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property located in the School District. Real property tax revenue received in calendar 2013 represent collections of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012, on the assessed value listed as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2013 represents collections of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2012 became a lien December 31, 2011, were levied after April 1, 2012 and are collected in 2013 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Mahoning County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2013, are available to finance fiscal year 2013 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2013 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

Due to the timing of the tax bills sent by the County, there is no money available as an advance to the District at June 30, 2013.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

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Notes to the Basic Financial Statements
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The assessed values upon which the fiscal year 2013 taxes were collected are:

	2012 Second Half Collections		2013 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$359,049,920	96.95 %	\$360,179,750	96.82 %
Public Utility Personal	11,291,660	3.05	11,818,320	3.18
Total	\$370,341,580	100.00 %	\$371,998,070	100.00 %
Tax rate per \$1,000 of assessed valuation	\$47.40		\$47.40	

Note 8 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Bond Retirement	Nonmajor Governmental	Total
<i>Restricted for</i>				
Athletics & Music	\$0	\$0	\$83,675	\$83,675
Auxiliary Services	0	0	19,366	19,366
Special Education	0	0	3,760	3,760
Debt Service Payments	0	1,559,499	0	1,559,499
Workers Compensation Refunds	77,235	0	0	77,235
<i>Total Restricted</i>	77,235	1,559,499	106,801	1,743,535
<i>Committed to</i>				
Other Purposes	11,000	0	0	11,000
Budget Stabilization	247,765	0	0	247,765
<i>Total Committed</i>	258,765	0	0	258,765
<i>Assigned to</i>				
Other Purposes	191,972	0	0	191,972
Encumbrances	542,650	0	0	542,650
<i>Total Assigned</i>	734,622	0	0	734,622
<i>Unassigned (Deficit)</i>	(554,977)	0	(623,814)	(1,178,791)
<i>Total Fund Balances (Deficit)</i>	\$515,645	\$1,559,499	(\$517,013)	\$1,558,131

Poland Local School District
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For the Fiscal Year Ended June 30, 2013

Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2013, was as follows:

	Balance 6/30/12	Additions	Reductions	Balance 6/30/13
Governmental Activities:				
<i>Capital assets not being depreciated:</i>				
Land	\$304,780	\$0	\$0	\$304,780
 <i>Capital assets being depreciated:</i>				
Land improvements	1,836,232	7,000	0	1,843,232
Buildings and improvements	18,751,002	0	0	18,751,002
Furniture, fixtures and equipment	2,522,762	41,300	(4,388)	2,559,674
Vehicles	1,578,233	0	(90,235)	1,487,998
Total capital assets being depreciated	24,688,229	48,300	(94,623)	24,641,906
 <i>Accumulated depreciation:</i>				
Land improvements	(1,220,299)	(85,034)	0	(1,305,333)
Buildings and improvements	(6,988,027)	(254,835)	0	(7,242,862)
Furniture, fixtures and equipment	(1,681,953)	(103,745)	4,169	(1,781,529)
Vehicles	(1,191,015)	(140,040)	81,211	(1,249,844)
Total accumulated depreciation	(11,081,294)	(583,654) *	85,380	(11,579,568)
Capital assets being depreciated, net	13,606,935	(535,354)	(9,243)	13,062,338
Governmental activities capital assets, net	\$13,911,715	(\$535,354)	(\$9,243)	\$13,367,118

* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$333,537
Special	2,347
Support Services:	
Instructional Staff	4,001
Administration	1,856
Fiscal	1,856
Operation and Maintenance of Plant	5,491
Pupil Transportation	17,554
Operation of Food Services	4,566
Extracurricular	212,446
Total Depreciation Expense	\$583,654

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Note 10 - Receivables

Receivables at June 30, 2013, consisted of taxes, accounts (rent, student fees and tuition), accrued interest and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal funds. All receivables are expected to be collected within one year.

A summary of the principal items of receivables reported on the statement of net position follows:

Governmental Activities:	
Property Taxes	\$14,585,986
Intergovernmental	85,243
Accounts	1,499
Total Receivables	<u><u>\$14,672,728</u></u>

Note 11 – Note Debt

Energy Conservation Tax Anticipation Notes - Series 2006: During fiscal year 2006, the District issued energy conservation tax anticipation notes to provide for energy improvements to District buildings. The energy conservation notes were issued on December 20, 2005, mature on November 1, 2020, and have an interest rate of 4.85 percent. A liability for these notes is reflected in the permanent improvement capital projects fund, which received the proceeds.

	Balance at 06/30/12	Increases	Decreases	Balance at 06/30/13
Energy Conservation Notes - Series 2006	<u>\$667,287</u>	<u>\$0</u>	<u>(\$78,550)</u>	<u>\$588,737</u>

Principal and interest requirements to retire the energy conservation notes outstanding at June 30, 2013 are as follows:

Fiscal year Ending June 30,	Energy Conservation Notes Series 2006	
	Principal	Interest
2014	\$78,550	\$27,601
2015	78,550	23,791
2016	78,550	19,982
2017	78,550	16,172
2018	78,550	12,363
2019 - 2021	195,987	14,249
<i>Total</i>	<u><u>\$588,737</u></u>	<u><u>\$114,158</u></u>

Poland Local School District
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Note 12 – Lease Purchase Agreements

On May 1, 2002, the District entered into a \$5,500,000 lease-purchase agreement with First Place Bank to finance the construction, enlarging or other improvement, furnishing and equipping, lease and eventual acquisition, of various building improvements on District sites.

In fiscal year 2008, the District entered into a \$3,000,000 lease-purchase agreement with Farmers National Bank to finance the eventual construction of a new stadium. The sources of revenue to fund the principal and interest payments are derived from general operating revenues of the District.

In fiscal year 2009, the District entered into a \$338,000 lease-purchase agreement with Farmers National Bank to finance the eventual purchase of new computers and computer equipment. The sources of revenue to fund the principal and interest payments are derived from general operating revenues of the District.

In fiscal year 2010, the District entered into a \$1,743,000 lease-purchase agreement to provide for energy improvements to District buildings. The sources of revenue to fund the principal and interest payments are derived from general operating revenues of the District.

In fiscal year 2012, the District entered into a \$247,515 lease-purchase agreement to relating to the District's computer network and upgrades. The sources of revenue to fund the principal and interest payments are derived from general operating revenues of the District.

In fiscal year 2013, the District entered into a \$480,000 lease-purchase agreement to relating to the District's computer and security upgrades. The sources of revenue to fund the principal and interest payments are derived from general operating revenues of the District.

During fiscal year 2013, the District made payments of \$628,224 in principal and \$311,084 in interest on these lease-purchase agreements.

A liability in the amount of the present value of the minimum lease payments has been recorded in the governmental activities of the District. General capital assets consisting of buildings and equipment have been capitalized in the governmental activities of the District in the amount of \$6,056,293, and \$338,000, respectively. This amount includes the costs of the Project funded by the lease-purchase agreement that were incurred as of June 30, 2013. Proceeds from the lease agreement entered into in fiscal year 2013 were not spent as of June 30.

In conjunction with the lease-purchase agreement, the District entered into a ground-lease agreement whereby the District subleases the real property upon which the Project is being constructed to the First Place Bank. The District is the lessor and First Place Bank is the lessee under the ground-lease agreement. The ground-lease commenced on May 17, 2002 and terminates on May 1, 2032 or earlier upon the termination of the lease-purchase agreement or the District's exercise to take advantage of the purchase option.

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Notes to the Basic Financial Statements
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The following is a schedule of the future minimum lease payments required under the capital lease obligations and the present value of the future minimum lease payments as of June 30, 2013:

Fiscal Year Ending June 30,	
2014	\$980,474
2015	979,630
2016	979,655
2017	975,017
2018	943,948
2019 - 2023	3,289,562
2024 - 2027	1,835,528
Total Minimum Lease Payments	9,983,814
Less: Amount Representing Interest	(2,009,699)
Present Value of Minimum Lease	\$7,974,115

Note 13 - Long-term Obligations

The changes in the District's long-term obligations during fiscal year 2013 were as follows:

	Balance at 06/30/12	Increases	Decreases	Balance at 6/30/13	Amounts Due in One Year
Governmental Activities:					
<u>General Obligation Bonds:</u>					
Current interest bonds - Series 2006	\$2,740,000	\$0	(\$330,000)	\$2,410,000	\$350,000
Capital appreciation bonds - 2006	100,000	0	0	100,000	0
Accreted interest - Series 2006	192,111	29,556	0	221,667	0
Total General Obligation Bonds	3,032,111	29,556	(330,000)	2,731,667	350,000
<u>Other Long-Term Obligations:</u>					
Lease purchase agreements	8,122,339	480,000	(628,224)	7,974,115	683,522
Compensated absences	1,663,545	110,719	(180,571)	1,593,693	253,141
Total Other Long-Term Obligations	9,785,884	590,719	(808,795)	9,567,808	936,663
Total Long-Term Obligations	12,817,995	\$620,275	(\$1,138,795)	12,299,475	\$1,286,663
Unamortized premium on bonds	198,152			179,129	
Total on Statement of Net Position	\$13,016,147			\$12,478,604	

General Obligation Bonds - Series 2006: The District issued general obligation bonds in 2006 in order to advance refund a portion of both the General Obligation Bonds - Series 1995 and the General Obligation Bonds - Series 1997. The general obligation bonds were issued on September 1, 2005, mature on December 1, 2022, and have a variable interest rate of 3.00% - 5.00%.

Lease Purchase Agreements: See Note 12 for detailed information on the lease-purchase agreements.

Compensated Absences: Compensated absences will be paid from the fund in which the employees' salaries are paid. For the District this includes the general fund and the food service, auxiliary services, IDEA grant and Title I grant special revenue funds.

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On September 7, 2005, the District issued general obligation bonds (Series 2006 Refunding Bonds) to advance refund a portion of the Series 1995 Current Interest General Obligation Bonds (principal \$1,480,000) and to advance refund a portion of the Series 1997 Current Interest General Obligation Bonds (principal \$2,405,000). The issuance proceeds of \$4,098,640 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of both current interest bonds, par value \$3,785,000, and capital appreciation bonds, par value \$380,000. The capital appreciation bonds mature December 1, 2014 and December 1, 2015 at a redemption price equal to 100 percent of the principal, plus accreted interest to the redemption date. The present value reported on the statement of net position at June 30, 2013 was \$321,667. Total accreted interest of \$29,556 has been included in the statement of activities.

The reacquisition price exceeded the net carrying amount of the old debt by \$213,640. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next nineteen years by \$515,910, resulting in an economic gain of \$266,665.

Principal and interest requirements to retire long-term obligations outstanding at June 30, 2013 are as follows:

Fiscal year Ending June 30,	Current Interest Bonds Series 2006		Capital Appreciation Bonds Series 2006	
	Principal	Interest	Principal	Interest
2014	350,000	105,448	0	0
2015	130,000	96,448	90,000	140,000
2016	245,000	89,150	10,000	140,000
2017	415,000	73,875	0	0
2018	165,000	59,375	0	0
2019 - 2023	1,105,000	146,875	0	0
<i>Total</i>	<u>\$2,410,000</u>	<u>\$571,171</u>	<u>\$100,000</u>	<u>\$280,000</u>

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9 percent of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1 percent of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1 percent of the property valuation of the District.

The assessed valuation used in determining the District's legal debt margins has been modified by House Bill 530, which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculations excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

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The effects of these debt limitations at June 30, 2013, are a legal voted debt margin of \$32,307,658 (including available funds of \$1,559,499), a legal unvoted debt margin of \$371,998, and a legal energy conservation debt margin of \$2,759,246.

Note 14 - Risk Management

A. Property, Fleet and Liability Insurance

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains comprehensive commercial insurance coverage for real property, building contents, vehicles, boilers, electronic data processing equipment and instruments. Real property, building and contents are fully insured.

The business auto coverage limits are \$1,000,000 for liability and bodily injury for each person and each accident. The property damage liability limit is \$1,000,000. The uninsured bodily injury and under insured motorists has a liability limit of \$1,000,000 each person and each accident. Comprehensive has a \$100 deductible and collision has a \$500 deductible.

The District has liability insurance coverage limits of \$1,000,000 per claim and \$5,000,000 annual aggregate.

The District has a liability limit of \$500,000 for boiler insurance with a deductible of \$1,000.

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

B. Employee Group Health Insurance

The District pays insurance premiums for all full-time employees, less a 5 percent co-pay paid by the employee. For part-time employees, premiums paid by the District are based on a percentage worked.

C. Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (see Note 2A). The GRP's business and affairs are conducted by a three member board of directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The worker's compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant will then either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

Poland Local School District
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Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

Note 15 - Pension Plans

A - School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained on SERS' website at www.ohsers.org, under *Employers/Audit Resources*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For fiscal year ending June 30, 2013, the allocation to pension and death benefits is 13.10 percent. The remaining 0.90 percent of the 14 percent employer contribution rate is allocated to the Health Care and Medicare B Funds. The District's contributions to SERS for the fiscal years ended June 30, 2013, 2012 and 2011 were \$316,851, \$310,642, and \$289,428, respectively; 40 percent has been contributed for fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

B - State Teachers Retirement System

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

Plan Options - New members have a choice of three retirement plans. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5 percent of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

DB Plan Benefits - Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit", the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2 percent multiplied by the total number of years of service

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credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5 percent. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6 percent for 32 years, 2.7 percent for 33 years and so on) until 100 percent of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5 percent instead of 2.2 percent. Under the “money-purchase benefit” calculation, a member’s lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

DC Plan Benefits – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5 percent are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members’ accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member’s designated beneficiary is entitled to receive the member’s account balance.

Combined Plan Benefits – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member’s defined benefit is determined by multiplying one percent of the member’s final average salary by the member’s years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio’s public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or other Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by three percent of the original base amount for Defined Benefit Plan participants.

The Defined Benefit and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

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A Defined Benefit or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the Defined Benefit Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2013, were 10 percent of covered payroll for members and 14 percent for employers. The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2013, 2012 and 2011 were \$1,178,892, \$1,332,596, and \$1,281,450, respectively; 84 percent has been contributed for fiscal year 2013 and 100 percent for fiscal years 2012 and 2011. Contributions to the DC and Combined Plans for fiscal year 2013 were \$16,746 made by the School District and \$11,962 made by the plan members.

STRS Ohio issues a stand-alone financial report. Copies of STRS Ohio's 2012 *Comprehensive Annual Financial Report* will be available sometime after December 31, 2012.

Additional information or copies of STRS Ohio's 2012 *Comprehensive Annual Financial Report* can be requested by writing to STRS Ohio, 275 East Broad Street, Columbus, OH 43215-3371, or by calling toll free 1-888-227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

C. Social Security System

Effective, July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System of Ohio. As of June 30, 2013, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

Note 16 - Postemployment Benefits

A. School Employees Retirement System

Plan Description – In addition to a cost-sharing multiple-employer defined benefit pension plan the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

Medicare Part B Plan – The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B monthly premium for calendar year 2013 was \$104.90 for most participants, but could be as high \$335.70 per month depending on their income. SERS' reimbursement to retirees was \$45.50.

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The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2013, the actuarially required allocation is 0.74 percent. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2013, 2012 and 2011 were \$17,898, \$18,942 and \$18,625, which equaled the required contributions each year.

Health Care Plan – ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code Section 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. For the year ended June 30, 2013, the health care allocation is 0.16 percent. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2013, the minimum compensation level was established at \$20,525. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contributions assigned to health care for the years ended June 30, 2013, 2012, and 2011 were \$43,316, \$54,556 and \$75,231, respectively; 40 percent has been contributed for fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its Comprehensive Annual Financial Report. That report can be obtained on SERS' website at www.ohsers.org, under *Employers/Audit Resources*.

B. State Teachers Retirement System of Ohio

Plan Description - STRS Ohio administers a pension plan that is comprised of: a Defined Benefit Plan, a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

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Pursuant to Chapter 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issued as stand-alone financial report. Interested parties can view the most recent *Comprehensive Annual Financial Report* by visiting www.strsoh.org or by requesting a copy by calling toll free (888) 227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2013, 2012 and 2011. The 14 percent employer contribution rate is the maximum rate established under Ohio law.

The District's contributions for health care for the fiscal years ended June 30, 2013, 2012 and 2011 were \$90,684, \$95,185 and \$98,573, respectively; 84 percent has been contributed for fiscal year 2013 and 100 percent for fiscal years 2012 and 2011.

Note 17 – Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service and hours worked. Teachers do not earn vacation time. Administrators earn twenty days of vacation annually. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment.

Each employee earns sick leave at the rate of one and one-quarter days per month. Sick leave may be accumulated to a maximum of 285 days for all employees. Upon retirement, employees with 10-19 years service receive payment for one-third of their total sick leave accumulation up to a maximum of 55 days. Employees with 20-29 years service receive payment for one-third of their total sick leave accumulation up to a maximum of 60 days. Employees with more than 30 years of service receive payment for one-third of their total sick leave accumulation up to a maximum of 63 days.

Note 18 – Other Commitments

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are reservations of fund balance for subsequent-year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's only significant commitment for encumbrances was in the general fund in the amount of \$659,294, for computer upgrades as well as security upgrades to buildings throughout the District.

Note 19 - Set-Asides

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Poland Local School District
Mahoning County, Ohio

Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2013

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by State statute.

	Capital Improvements	BWC Refunds
Set-Aside Balance as of June 30, 2012	\$0	\$77,235
Current Year Set-Aside Requirement	377,902	0
Qualifying Disbursements	(305,628)	0
Current Year Offsets	(366,344)	0
Total	(\$294,070)	\$77,235
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0	\$77,235
Cash balance as of June 30, 2013	\$0	\$77,235

Although the School District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

Monies representing BWC refunds that were received prior to April 10, 2001 have been shown as a restricted asset and restricted fund balance in the general fund since allowable expenditures are restricted by State statute.

Note 20 - Contingencies

A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreement and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2013.

B. Litigation

The District is not currently party any legal proceedings.

Note 21 - Interfund Activity

During fiscal year 2013 the general fund transferred \$65,000 to the food service special revenue fund to help cover costs.

**POLAND LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

**FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE
FOR THE YEAR ENDED JUNE 30, 2013**

FEDERAL GRANTOR <i>Pass Through Grantor</i>	Grant Year	Federal CFDA Number	Receipts	Disbursements
Program Title				
U.S. DEPARTMENT OF AGRICULTURE				
<i>Passed Through Ohio Department of Education:</i>				
Nutrition Cluster:				
Non-Cash Assistance (Food Distribution)				
National School Lunch Program	N/A	10.555	\$40,196	\$40,196
Cash Assistance:				
National School Lunch Program	FY 2013	10.555	164,313	164,313
Total - Nutrition Cluster			<u>204,509</u>	<u>204,509</u>
Total U.S. Department of Agriculture			<u>204,509</u>	<u>204,509</u>
U.S. DEPARTMENT OF EDUCATION				
<i>Passed Through Ohio Department of Education:</i>				
Special Education Cluster:				
Special Education Grants to State (IDEA Part B)	FY 2012	84.027	44,281	44,806
Special Education Grants to State (IDEA Part B)	FY 2013	84.027	439,372	419,558
Total Special Education Cluster			<u>439,372</u>	<u>464,364</u>
Title I Grants to Local Educational Agencies Cluster:				
Title I Grants to Local Educational Agencies	FY 2012	84.010	2,170	15,557
Title I Grants to Local Educational Agencies	FY 2013	84.010	165,278	160,896
Total Title I Grants to Local Educational Agencies Cluster			<u>167,448</u>	<u>176,453</u>
Improving Teacher Quality State Grants				
Improving Teacher Quality State Grants	FY 2012	84.367	9,940	12,447
Improving Teacher Quality State Grants	FY 2013	84.367	51,959	51,132
Total Improving Teacher Quality State Grants			<u>61,899</u>	<u>63,579</u>
Educational Technology State Grants				
Educational Technology State Grants	FY 2013	84.318		5
Total Educational Technology State Grants				<u>5</u>
United States EPA State Clean Diesel Grant Program-				
Ohio Clean Fuel	FY2013	66.04	45,899	45,899
Total U.S. Department of Education			<u>714,618</u>	<u>750,300</u>
Total			<u><u>\$919,127</u></u>	<u><u>\$954,809</u></u>

The accompanying notes are an integral part of this schedule.

**POLAND LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE
FISCAL YEAR ENDED JUNE 30, 2013**

NOTE A- SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the District's federal award program's receipts and disbursements. The Schedule has been prepared on a cash basis of accounting.

NOTE B- CHILD NUTRITION CLUSTER

The District commingles cash receipts from U.S. Department of Agriculture with similar State Grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

NOTE C – FOOD DONATED PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

NOTE D – MATCHING REQUIREMENTS

Certain Federal programs require that the District contribute non-federal funds (matching funds) to support the Federally-funded programs. The District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



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CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Poland Local School District
3199 Dobbins Road
Poland, OH 44514

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Poland Local School District, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Poland Local School District's basic financial statements and have issued our report thereon dated January 21, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Poland Local School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Poland Local School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Poland Local School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Poland Local School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CANTER & ASSOCIATES

Poland, Ohio

January 21, 2014



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133**

Poland Local School District
Mahoning County
3199 Dobbins Road
Poland, OH 44514

To the Board of Education:

Report on Compliance for Each Major Federal Program

We have audited Poland Local School District's (the District) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2013. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2013.

Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



CANTER & ASSOCIATES

Poland, Ohio

January 21, 2014

**POLAND LOCAL SCHOOL DISTRICT
MAHONING COUNTY**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A -133 § .505
YEAR ENDED JUNE 30, 2013**

1. SUMMARY OF AUDITOR'S RESULTS
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<i>(d)(1)(i)</i>	Type of Financial Statement Opinion	UNMODIFIED
<i>(d)(1)(ii)</i>	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	NO
<i>(d)(1)(ii)</i>	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	NO
<i>(d)(1)(iii)</i>	Was there any reported material noncompliance at the financial statement level (GAGAS)?	NO
<i>(d)(1)(iv)</i>	Were there any material internal control weaknesses reported for major federal programs?	NO
<i>(d)(1)(iv)</i>	Were there any other significant deficiencies in internal control reported for major federal programs?	NO
<i>(d)(1)(v)</i>	Type of Major Programs' Compliance Opinion	UNMODIFIED
<i>(d)(1)(vi)</i>	Are there any reportable findings under § .510?	NO
<i>(d)(1)(vii)</i>	Major Programs (list):	Special Education Cluster –IDEA Part-B - CFDA's 84.027
<i>(d)(1)(viii)</i>	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
<i>(d)(1)(ix)</i>	Low Risk Auditee?	YES

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

NONE

3. FINDINGS FOR FEDERAL AWARDS

NONE

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Dave Yost • Auditor of State

POLAND LOCAL SCHOOL DISTRICT

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
APRIL 3, 2014**