Audited Financial Statements

For the Fiscal Year Ended June 30, 2013



Board of Education Tri-County Educational Service Center 741 Winkler Drive Wooster, Ohio 44691

We have reviewed the *Independent Auditor's Report* of the Tri-County Educational Service Center, Wayne County, prepared by Rea & Associates, Inc., for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Tri-County Educational Service Center is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

November 26, 2013



TRI-COUNTY EDUCATIONAL SERVICE CENTER WAYNE COUNTY, OHIO

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October 15, 2013

To Board of Education Tri-County Educational Service Center 741 Winkler Drive Wooster, Ohio 44691

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Tri-County Educational Service Center, Wayne County, Ohio (the ESC), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the ESC's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the ESC's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the ESC's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Tri-County Educational Service Center Independent Auditor's Report Page 2 of 3

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Tri-County Educational Service Center, Wayne County, Ohio, as of June 30, 2013, and the respective changes in cash financial position for the year then ended in accordance with the accounting basis described in Note 2.

Accounting Basis

Ohio Administrative Code § 117-2-03 (B) requires the ESC to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

Other Matters

Supplemental and Other Information

We audited to opine on the ESC's financial statements that collectively comprise its basic financial statements. *Management's Discussion & Analysis* includes tables of net position, changes in net position and governmental activities. The Schedule of Expenditures of Federal Awards (the Schedule) is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These tables and the Schedule provide additional analysis and are not a required part of the basic financial statements.

These tables and the Schedule are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables and the Schedule are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

Tri-County Educational Service Center Independent Auditor's Report Page 3 of 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 15, 2013, on our consideration of the Government's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Government's internal control over financial reporting and compliance.

New Philadelphia, Ohio

Lea & Brociates, Inc.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

The discussion and analysis of the Tri-County Educational Service Center's (the "ESC") financial performance provides an overall review of the ESC's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the ESC's performance as a whole; readers should also review the notes to the basic financial statements to enhance their understanding of the ESC's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2013 are as follows:

q Net position of the governmental activities increased \$665,911, which represents a 15.5 percent increase from fiscal year 2012.

Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Tri-County Educational Service Center as a whole, entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole ESC. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the ESC's most significant funds with all other non-major funds presented in total in one column. For fiscal year 2013, the general fund is the ESC's most significant fund

Basis of Accounting

The ESC has elected to present its financial statements on the cash basis of accounting. This cash basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions.

Essentially, the only assets reported on this strictly cash receipt and disbursement basis presentation in a statement of net position will be cash and cash equivalents. The statement of activities reports cash receipts and disbursements, or in other words, the sources and uses of cash and cash equivalents. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

Reporting the ESC as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the ESC to provide programs and activities, the view of the ESC as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2013?" The statement of net position and the statement of activities answer this question.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

These two statements report the ESC's *net position* and *changes in net position*. This change in net position is important because it tells the reader that, for the ESC as a whole, the *financial position* of the ESC has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the ESC's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, governmental activities include the ESC's programs and services, including instruction, support services and operation of non-instructional services.

Reporting the ESC's Most Significant Funds

Fund Financial Statements

The analysis of the ESC's major funds begins on page 9. Fund financial reports provide detailed information about the ESC's major funds. The ESC uses many funds to account for financial transactions. However, these fund financial statements focus on the ESC's most significant funds. The ESC's major governmental fund is the general fund.

Governmental Funds - Most of the ESC's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting. The governmental fund statements provide a detailed short-term view of the ESC's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Proprietary Fund - The ESC maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the ESC's various functions. The ESC uses an internal service fund to account for its health insurance benefits. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements.

Reporting the ESC's Fiduciary Responsibilities

Fiduciary funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the ESC. These funds are not reflected in the government-wide financial statements because the resources are not available to support the ESC's own programs. The accounting for the fiduciary funds is much like that used for proprietary funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

The ESC as a Whole

Table 1 provides a summary of the ESC's net position for fiscal year 2013 compared to 2012.

(Table 1) Net Position – Cash Basis

	Governmental Activities				
	2013	2012			
Assets Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Fiscal Agents Total Assets	\$ 3,862,490 1,099,766	\$ 3,136,500 1,159,845			
Total Assets	\$ 4,962,256	\$ 4,296,345			
Net Position Restricted for Other Purposes Unrestricted	\$ 141,528 4,820,728	\$ 217,342 4,079,003			
Total Net Position	\$ 4,962,256	\$ 4,296,345			

A portion of the ESC's net position, \$141,528 or 2.9 percent, represent resources subject to external restrictions on how they may be used. The remaining balance of the government-wide unrestricted net position of \$4,820,728 may be used to meet the ESC's ongoing obligations to the ESC's students.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

Table 2 shows the changes in net position for fiscal year 2013 and 2012. This table presents two fiscal years in side-by-side comparisons.

(Table 2) Changes in Net Position – Cash Basis

	Governmental				
	Activities				
	2013	2012			
Receipts					
Program Receipts					
Charges for Services and Sales	\$ 10,218,660	\$ 10,062,340			
Operating Grants and Contributions	3,496,738	3,726,803			
Total Program Receipts	13,715,398	13,789,143			
General Receipts					
Grants and Entitlements not Restricted to					
Specific Programs	700,303	735,028			
Investment Earnings	9,010	25,902			
Miscellaneous	16,507	40,011			
Total General Receipts	725,820	800,941			
Total Receipts	14,441,218	14,590,084			
Program Disbursements					
Instruction:					
Regular	643,551	599,321			
Special	2,836,691	2,852,663			
Adult/Continuing	72,065	58,470			
Other	127,653	19,964			
Support Services:					
Pupils	3,791,539	3,711,235			
Instructional Staff	1,316,862	1,730,219			
Board of Education	51,652	44,760			
Administration	1,048,073	1,076,199			
Fiscal	334,294	381,806			
Business	70,371	139,947			
Operation and Maintenance of Plant	271,218	313,031			
Pupil Transportation	9,325	79,358			
Central	2,625,233	2,646,706			
Operation of Non-Instructional Services:					
Community Services	576,780	680,858			
Total Program Disbursements	13,775,307	14,334,537			
Change in Net Position	\$ 665,911	\$ 255,547			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

Operating grants and contributions decreased by \$230,065 from fiscal year 2012 to fiscal year 2013. This was mainly due to a decrease in federal grant awards. Expenditures (primarily support services for instructional staff) paid for by these grant awards also decreased from fiscal year 2012 to fiscal year 2013.

Governmental Activities

Total governmental disbursements of \$13,775,307 were offset by program receipts of \$13,715,398 and general receipts of \$725,820. Program revenues supported 99.6 percent of the total governmental expenses.

The primary sources of receipts for governmental activities are derived from contracted fees for services provided to other entities. This receipt source represents 70.8 percent of total governmental receipts.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported unrestricted State grants and entitlements, and other general receipts not restricted to a specific program.

(Table 3) Governmental Activities – Cash Basis

	Total Cost of Service		Net Cost of Service			vice	
		2013	2012		2013		2012
Program Disbursements							
Instruction:							
Regular	\$	643,551	\$ 599,321	\$	86,016	\$	49,349
Special		2,836,691	2,852,663		(485,830)		(219,556)
Adult/Continuing		72,065	58,470		(62,583)		7,347
Other		127,653	19,964		(23,627)		4,947
Support Services:							
Pupils		3,791,539	3,711,235		204,706		247,795
Instructional Staff		1,316,862	1,730,219		76,783		46,220
Board of Education		51,652	44,760		2,628		2,048
Administration		1,048,073	1,076,199		(65,069)		103,052
Fiscal		334,294	381,806		16,260		23,473
Business		70,371	139,947		3,581		13,320
Operation and Maintenance of Plant		271,218	313,031		15,547		39,232
Pupil Transportation		9,325	79,358		632		(197)
Central		2,625,233	2,646,706		307,047		172,020
Operation of Non-Instructional Services:							
Community Services		576,780	 680,858		(16,182)		56,344
Total	\$	13,775,307	\$ 14,334,537	\$	59,909	\$	545,394

For all governmental activities, program receipt support is 99.6 percent. The primary support of the ESC is contracted fees and services provided to other districts.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

The ESC's Funds

The ESC's governmental funds are accounted for using the cash basis of accounting.

The ESC's governmental funds reported a combined fund balance of \$3,862,490, which is higher than the prior year balance of \$3,136,500.

The general fund had total cash receipts of \$13,372,701. The cash disbursements of the general fund totaled \$12,612,097. The general fund's fund balance increased \$801,804 in 2013. The increase in fund balance can be attributed to receipts outpacing disbursements, as a result of timing differences between services provided and receipt collections.

Current Issues

The ESC is currently financially viable. The Board and administration closely monitor its receipts and disbursements in accordance with Board policy. The ESC is committed to serving its local school districts and will continue to do so. While many outside factors can affect the economy, including the state 15 percent reduction for 2013, the ESC continues to provide the best services possible and to be fiscally responsible.

Contacting the ESC's Financial Management

This financial report is designed to provide the citizens supported by the districts, investors, and creditors with a general overview of the ESC's finances and to show the ESC's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact David Denbow, Treasurer, Tri-County ESC, 741 Winkler Drive, Wooster, Ohio 44691, or by calling 330-345-6771.

Statement of Net Position - Cash Basis June 30, 2013

	Governmental Activities				
Assets Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Fiscal Agents	\$	3,862,490 1,099,766			
Total Assets	\$	4,962,256			
Net Position Restricted for Other Purposes Unrestricted	\$	141,528 4,820,728			
Total Net Position	\$	4,962,256			

Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2013

				Program C	ash Re	ceipts	Receip	visbursements) ts and Changes Net Position
	Cash Disbursements				Operating Grants and Contributions		Governmental Activities	
Governmental Activities								
Instruction:								
Regular	\$	643,551	\$	442,718	\$	114,817	\$	(86,016)
Special		2,836,691		2,599,370		723,151		485,830
Adult/Continuing		72,065		134,648		0		62,583
Other		127,653		0		151,280		23,627
Support Services:								
Pupils		3,791,539		2,559,944		1,026,889		(204,706)
Instructional Staff		1,316,862		638,550		601,529		(76,783)
Board of Education		51,652		35,164		13,860		(2,628)
Administration		1,048,073		698,121		415,021		65,069
Fiscal		334,294		211,969		106,065		(16,260)
Business		70,371		47,907		18,883		(3,581)
Operation and Maintenance of Plant		271,218		186,313		69,358		(15,547)
Pupil Transportation		9,325		0		8,693		(632)
Central		2,625,233		2,187,632		130,554		(307,047)
Operation of Non-Instructional Services: Community Services		576,780		476,324		116,638		16,182
Totals	\$	13,775,307	\$	10,218,660	\$	3,496,738		(59,909)
		ral Receipts s and Entitleme	ents no	ot Restricted to	Specif	fic Programs		700,303
		ment Earnings						9,010
		llaneous						16,507
	Total	General Receip	ots					725,820
	Chang	ge in Net Positi	on					665,911
	Net Po	osition Beginni	ng of	Year				4,296,345
	Net Pe	osition End of 1	Year				\$	4,962,256

Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2013

	 General	Other Governmental Funds		Total Governmental Funds	
Assets Equity in Pooled Cash and Cash Equivalents	\$ 3,720,962	\$	141,528	\$	3,862,490
Fund Balances					
Restricted	\$ 0	\$	141,528	\$	141,528
Committed	50,000		0		50,000
Assigned	1,708,604		0		1,708,604
Unassigned	 1,962,358		0		1,962,358
Total Fund Balances	\$ 3,720,962	\$	141,528	\$	3,862,490

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities - Cash Basis June 30, 2013

Total Governmental Fund Balances	\$ 3,862,490
Amounts reported for governmental activities in the statement of net position are different because:	
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net position.	1,099,766
Net Position of Governmental Activities	\$ 4,962,256

Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis - Governmental Funds For the Fiscal Year Ended June 30, 2013

		General		Other Governmental General Funds		Total Governmental Funds	
Receipts							
Intergovernmental	\$	3,072,234	\$	1,060,202	\$	4,132,436	
Investment Income		2,232		0		2,232	
Tuition and Fees		1,813,164		0		1,813,164	
Gifts and Donations		63,600		1,000		64,600	
Charges for Services		8,405,494		0		8,405,494	
Miscellaneous		15,977		537		16,514	
Total Receipts		13,372,701		1,061,739		14,434,440	
Disbursements							
Current:							
Instruction:				120 201		520 540	
Regular		510,345		129,304		639,649	
Special		2,762,716		53,536		2,816,252	
Adult/Continuing		72,065		0		72,065	
Other		0		127,653		127,653	
Support Services:		2.545.046		227 022		2.775 (70	
Pupils		3,547,846		227,833		3,775,679	
Instructional Staff		942,210		373,128		1,315,338	
Board of Education		51,652		0		51,652	
Administration		912,744		128,810		1,041,554	
Fiscal		311,366		21,713 0		333,079	
Business Operation and Maintenance of Plant		70,371 270,402		0		70,371 270,402	
		270,402					
Pupil Transportation Central		2,609,797		9,325 1,463		9,325 2,611,260	
Operation of Non-Instructional Services:		2,009,797		1,403		2,011,200	
Community Services		550,583		23,588		574,171	
Total Disbursements		12,612,097		1,096,353		13,708,450	
Excess of Receipts Over (Under) Disbursements		760,604		(34,614)		725,990	
Other Financing Sources (Uses)							
Advances In		105,050		63,850		168,900	
Advances Out		(63,850)		(105,050)		(168,900)	
Total Other Financing Sources (Uses)		41,200		(41,200)		0	
Net Change in Fund Balances		801,804		(75,814)		725,990	
Fund Balances Beginning of Year		2,919,158		217,342		3,136,500	
Fund Balances End of Year	\$	3,720,962	\$	141,528	\$	3,862,490	

Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances of Governmental Funds to the Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2013

Net Change in Fund Balances - Total Governmental Funds	\$ 725,990
Amounts reported for governmental activities in the statement of activities are different because:	
Internal Service funds charge insurance costs to other funds. The entity-wide statements eliminate governmental fund disbursements and related internal service fund charges. Governmental activities report allocated net internal service fund receipts (disbursements).	 (60,079)
Change in Net Position of Governmental Activities	\$ 665,911

Statement of Fund Net Position - Cash Basis Proprietary Fund June 30, 2013

	 Activities ternal Service Fund
Assets Cash and Cash Equivalents with Fiscal Agents	\$ 1,099,766
Net Position Unrestricted	\$ 1,099,766

Statement of Receipts, Disbursements and Changes in Fund Net Position - Cash Basis
Proprietary Fund
For the Fiscal Year Ended June 30, 2013

	Governmental Activities - Internal Service Fund
Operating Receipts Charges for Services	\$ 2,120,541
Operating Disbursements Purchased Services Claims	543,768 1,643,630
Total Operating Disbursements	2,187,398
Operating Income (Loss)	(66,857)
Non-Operating Receipts (Disbursements) Interest	6,778
Change in Net Position	(60,079)
Net Position Beginning of Year	1,159,845
Net Position End of Year	\$ 1,099,766

Statement of Fiduciary Net Position - Cash Basis Fiduciary Fund June 30, 2013

	 agency
Assets Equity in Pooled Cash and Cash Equivalents	\$ 10,806
Net Position Held for Medicaid Administrative Claims	\$ 10,806

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 1 - Description of the Educational Service Center

The Tri-County Educational Service Center (the "ESC") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The ESC is an educational service center as defined by Section 3311.05 of the Ohio Revised Code. The ESC operates under an elected governing board of nine members and provides services to the public schools in Holmes, Wayne and Ashland Counties. The Board controls the ESC's instructional support services.

Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the ESC consists of all funds, departments, boards and agencies that are not legally separate from the ESC. For the ESC, this includes general operations, and related special education, supervisory and administrative and fiscal activities of the ESC.

Component units are legally separate organizations for which the ESC is financially accountable. The ESC is financially accountable for an organization if the ESC appoints a voting majority of the organization's governing board and (1) the ESC is able to significantly influence the programs or services performed or provided by the organization; or (2) the ESC is legally entitled to or can otherwise access the organization's resources; the ESC is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization; or the ESC is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the ESC in that the ESC approves the budget, the issuance of debt, or the levying of taxes. The ESC does not have any component units.

The ESC is associated with the Tri-County Computer Service Association (TCCSA), a jointly governed organization; the Ohio Association of School Business Officials (OASBO)/CompManagement, Inc. Workers' Compensation Group Rating Program (GRP), the Schools of Ohio Risk Sharing Authority Board (SORSA) and the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, which are public entity risk pools. These organizations are presented in Notes 11 and 12.

Note 2 - Summary of Significant Accounting Policies

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the ESC's accounting policies.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

A. Basis of Presentation

The ESC's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the ESC as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid "doubling up" receipts and disbursements.

The statement of net position presents the financial condition of the governmental activities of the ESC at fiscal year-end. The statement of activities presents a comparison between direct disbursements and program receipts for each program or function of the ESC's governmental activities. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. General receipts are receipts which are not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the general receipts of the ESC.

Fund Financial Statements During the year, the ESC segregates transactions related to certain ESC functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the ESC at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The ESC uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds The ESC classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and the other nonexchange transactions as governmental funds. The following is the ESC's major governmental fund:

General fund The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

The other governmental funds of the ESC account for grants and other resources to which the ESC is bound to observe constraints imposed upon the use of the resources.

Proprietary Funds The ESC classifies funds financed primarily from user charges for goods or services as proprietary. The ESC's only proprietary fund is an internal service fund.

Internal service fund The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the ESC on a cost reimbursement basis. The ESC's only internal service fund accounts for a self-insurance program for employee medical benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the ESC under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the ESC's own programs. Agency funds are custodial in nature. The ESC's only fiduciary fund is an agency fund which accounts for Medicaid administrative claims.

C. Basis of Accounting

The ESC's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the ESC's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the ESC are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

Although not legally required, the ESC adopts its budget for all funds. The budget includes the estimated resources and expenditures for each fund and consists of three parts; Part (A) includes entitlement funding from the State, Part (B) includes the cost of all other lawful expenditures of the ESC (which are apportioned by the State Department of Education to each local board of education under the supervision of the ESC), and Part (C) includes the adopted appropriation resolution.

In fiscal year 2004, the ESC requirement to file budgetary information with the Ohio Department of Education was eliminated. Even though the budgetary process for the ESC was discretionary, the ESC continued to have its Governing Board approve appropriations and estimated resources. The ESC's Governing Board adopts an annual appropriation resolution, which is the Governing Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Governing Board. The level of control has been established by the Governing Board at the fund level for all funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

E. Cash and Cash Equivalents

To improve cash management, all cash received by the ESC is pooled in a central bank account. Monies for all funds are maintained in this account or temporarily used to purchase short term investments. Individual fund integrity is maintained through ESC records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The ESC participates in the Jefferson Health Plan, formerly known as the OME-RESA Self-Insurance Plan, insurance consortium for self-insurance. These monies are held separate from the ESC's central bank account and are reflected in the financial statement as "cash and cash equivalents with fiscal agent."

During fiscal year 2013, investments were limited to investments in the State Treasury Asset Reserve of Ohio ("STAROhio").

STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on June 30, 2013.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2013 amounted to \$2,232, which includes \$662 assigned from other ESC funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the ESC are presented on the financial statements as cash equivalents.

F. Inventory and Prepaid Items

The ESC reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

H. Interfund Receivables/Payables

The ESC reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the ESC's cash basis of accounting.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

J. Employer Contributions to Cost-Sharing Plans

The ESC recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

K. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", the ESC classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the ESC Board of Education. Those committed amounts cannot be used for any other purpose unless the ESC Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the ESC for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the ESC Board of Education. The Board of Education has by resolution authorized the treasurer to assign fund balance.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The ESC applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

L. Net Position

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes primarily includes amounts for activities associated with assisting the instructional staff with the content and process of providing learning experiences for pupils.

The ESC's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position are available.

M. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

N. Implementation of New Accounting Policies

For the fiscal year ended June 30, 2013, the ESC has implemented (to the extent they are applicable to the cash basis of accounting) Governmental Accounting Standard Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements," GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34," GASB Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements," and GASB Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position."

GASB Statement No. 60 improves financial reporting by addressing issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. The implementation of GASB Statement No. 60 did not have an effect on the financial statements of the ESC.

GASB Statement No. 61 improves guidance for including, presenting and disclosing information about component units and equity interest transactions of a financial reporting entity. The implementation of GASB Statement No. 61 did not have an effect on the financial statements of the ESC.

GASB Statement No. 62 incorporated into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in the following pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the ESC.

GASB Statement No. 63 provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. It also amends the net asset reporting requirements in GASB Statement No. 34 by incorporating deferred outflows and inflows into the definitions and renaming the residual measure as net position, rather than net assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 3 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the ESC to prepare its annual financial report in accordance with generally accepted accounting principles. However, the ESC prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The ESC can be fined and various other administrative remedies may be taken against the ESC.

Note 4 - Deposits and Investments

State statute classifies monies held by the ESC into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the ESC Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive monies are public deposits that the ESC's Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio and STAR Plus);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed 25 percent of the interim moneys available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the ESC, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of uninsured public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within 5 years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the ESC's name. During 2013, the ESC and public depositories complied with the provisions of these statutes.

Deposits with Financial Institutions

Custodial credit risk is the risk that, in the event of a bank failure, the ESC's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the ESC.

At fiscal year-end, the carrying amount of the ESC's deposits was \$423,625. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures," as of June 30, 2013, none of the ESC's bank balance of \$496,146 was exposed to custodial risk as discussed above, while the ESC's entire bank balance was covered by Federal Deposit Insurance Corporation.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Investments

As of June 30, 2013, the ESC had the following investment and maturity:

		I	nvestment
			Maturity
	Fair		6 Months
Investment Type	Value		or Less
STAROhio	\$ 3,449,671	\$	3,449,671

Interest Rate Risk. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the ESC's investment policy limits investment portfolio maturities to five years or less.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the ESC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The ESC has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Credit Risk. STAROhio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAROhio as of June 30, 2013, is 58 days and carries a rating of AAAm by Standard and Poor's. The ESC has no investment policy that would further limit its investment choices.

Concentration of Credit Risk. The ESC places no limit on the amount that may be invested in any one issuer. The following table includes the percentage to total of each investment type held by the ESC at June 30, 2013:

	Fair	Percent
Investment Type	Value	of Total
STAROhio	\$ 3,449,671	100.00%

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Funds Held by Fiscal Agent

The ESC participates in the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Education Service Agency Self-Insurance Plan, for employee benefits. The amount held at fiscal year end for the employee benefit self-insurance fund was \$1,099,766. All benefit deposits are made to the consortium's depository account. Collateral is held by a qualified third-party trustee in the name of the consortium.

Note 5 – State Funding

The ESC is funded by the State Board of Education from State funds for the cost of Part (A) of the budget.

Part (B) of the budget is funded in the following way: \$6.50 times the Average Daily Membership (ADM – the total number of pupils under the ESC's supervision) is apportioned by the State Board of Education from the local school districts to which the ESC provides services from payments made under the State's foundation program.

Simultaneously, \$40.52 times the sum of the ADM is paid by the State Board of Education from State funds to the ESC. If additional funding is required and if a majority of the boards of education of the participating school districts approve, the cost of Part (B) of the budget that is in excess of \$47.02 times ADM approved by the State Board of Education is apportioned to the participating school districts through reductions in their State foundation.

The local school districts to which the ESC provides services have agreed to pay \$6.50 per pupil to provide additional funding for services provided by the ESC. The State Board of Education initiates and supervises the procedure by which the participating boards approve or disapprove the apportionment.

Note 6 - Risk Management

The ESC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2013, the ESC contracted with the Schools of Ohio Risk Sharing Authority for property and general liability insurance coverage.

General liability coverage is \$14,000,000 annual aggregate/\$12,000,000 single occurrence limit and no deductible. Willis Risk Solutions is the actuary and reinsurance broker. Property coverage is provided by the pool and reinsurer Travelers Insurance Company and includes coverage for crime, employee dishonesty and inland marine. Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

For fiscal year 2013, the ESC participated in the OASBO/CompManagement, Inc. Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the ESC by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school ESCs is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school ESCs within that group. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school ESCs that can meet the GRPs selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

Note 7 - Pension Plans

A. School Employees Retirement System

Plan Description - The ESC contributes to the School Employees Retirement System of Ohio ("SERS"), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Employers/Audit Resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the ESC is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the ESC's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2013, 13.05 percent and .05 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The ESC's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2013, 2012 and 2011 were \$292,932, \$324,004 and \$298,966, respectively; 100 percent has been contributed for fiscal years 2013, 2012 and 2011.

B. State Teachers Retirement System

Plan Description - The ESC participates in the State Teachers Retirement System of Ohio ("STRS Ohio"), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a publicly-available, stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2013, plan members were required to contribute 10 percent of their annual covered salaries. The ESC was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employer contributions. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The ESC's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2013, 2012 and 2011 were \$797,352, \$865,192 and \$788,707, respectively; 100 percent has been contributed for fiscal years 2013, 2012 and 2011. Contributions to the DC and Combined Plans for fiscal year 2013 were \$16,854 made by the ESC and \$11,287 made by the plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2013, certain members of the Board of Education have elected social security. The Board's liability is 6.2 percent of wages paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 8 – Postemployment Benefits

A. School Employees Retirement System

Plan Description – The ESC participates in two cost-sharing, multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage and traditional indemnity plans. A prescription drug plan is also available to those who elect health coverage. SERS employs two thirdparty administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code Section 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lessor of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B monthly premium for calendar year 2013 was \$104.90 for most participants, but could be as high as \$335.70 per month depending on their income. SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on SERS' website at www.ohsers.org under Employers/Audit Resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2013, 0.16 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2013, the actuarially determined amount was \$20,525.

Active members do not contribute to the postemployment benefit plans. The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The ESC's contributions for health care (including surcharge) for the fiscal years ended June 30, 2013, 2012, and 2011 were \$34,562, \$49,593, and \$72,861, respectively; 100 percent has been contributed for fiscal years 2013, 2012 and 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

The Retirement Board, acting with advice of the actuary, allocates a portion of the current employer contribution to the Medicare B Fund. For fiscal year 2013, the actuarially required allocation was 0.74 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2013, 2012, and 2011 were \$16,547, \$19,134, and \$19,239, respectively;100 percent has been contributed for fiscal years 2013, 2012 and 2011.

B. State Teachers Retirement System

Plan Description - The School District contributes to the cost sharing, multiple-employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the financial report of STRS. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting www.strsoh.org or by requesting a copy by calling toll-free (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions. For 2013, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The ESC's contributions for health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$61,335, \$66,553, and \$60,670, respectively; 100 percent has been contributed for fiscal years 2013, 2012 and 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 9 – Fund Balance

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the ESC is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

			Other			
			Governmental			
	General		Funds		Total	
Restricted for:						
Local Grants	\$	0	\$	9,773	\$	9,773
State Grants		0		5,388		5,388
Federal Grants		0		126,367		126,367
Total Restricted		0		141,528		141,528
Committed for:						
Retirement		50,000		0		50,000
Assigned for:						
Student Instruction		4,361		0		4,361
Student and Staff Support		167,342		0		167,342
Community Services		12,984		0		12,984
District Escrow Accounts		100,863		0		100,863
Preschool Activities		847,749		0		847,749
Other Purposes		575,305		0		575,305
Total Assigned		1,708,604		0		1,708,604
Unassigned		1,962,358		0		1,962,358
Total Fund Balance	\$	3,720,962	\$	141,528	\$	3,862,490

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 10 - Interfund Advances

The purpose of the interfund advances from other governmental funds to the general fund is to repay advances from the prior year. At June 30, 2013, the general fund had an unpaid interfund cash advance in the amount of \$63,850 to the miscellaneous federal grants fund. All interfund advances are expected to be repaid within one year.

Note 11 - Jointly Governed Organization

Tri-County Computer Service Association (TCCSA) is a jointly governed organization comprised of 23 school districts, created as a regional council of governments pursuant to State statute. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions for member districts. Each of the governments of these districts support TCCSA based on a per pupil charge dependent upon the software package utilized. The TCCSA assembly consists of a superintendent or designated representative from each participating district and a representative from the fiscal agent. TCCSA is governed by a board of directors chosen from the general membership of the TCCSA assembly. The board of directors consists of a representative from the fiscal agent, the chairman of each operating committee, and at least an assembly member from each country from which participating districts are located. Financial information can be obtained by contacting the Treasurer of the Tri-County Education Service Center, located in Wooster, Ohio which serves as fiscal agent.

Note 12 – Public Entity Risk Pools

Workers' Compensation Group Rating Program The ESC participates in the Ohio Association of School Business Officials (OASBO)/CompManagement, Inc. Workers' Compensation Group Rating Program (GRP). The GRP is sponsored by OASBO and administered by CompManagement, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the ESC by virtue of its grouping and representation with other participants in the GRP. The ESC pays a fee to the GRP to cover the costs of administering the program.

Schools of Ohio Risk Sharing Authority Board The ESC also participates in the Schools of Ohio Risk Sharing Authority Board (SORSA), an insurance purchasing pool. SORSA's business affairs are conducted by a nine member Board of Directors consisting of a President, Vice President, Secretary, Treasurer and five delegates. SORSA was created to provide joint self-insurance coverage and to assist members to prevent and reduce losses and injuries to the ESC's property and person. It is intended to provide liability and property insurance at reduced premiums for the participants. SORSA is organized as a nonprofit corporation under provisions of Ohio Revised Code 2744.

Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency Self-Insurance Plan (OME-RESA) – The School District participates in the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, a claims servicing pool comprised of fifty members. Each participant is a member of the assembly. The Plan's business and affairs are conducted by a nine member Board of Directors elected from the OME-RESA's assembly. Each member pays a monthly premium based on their claims history and a monthly administration fee. All participating members retain their risk and the Plan acts as the claims servicing agent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Note 13 - Contingencies

A. Grants

The ESC received financial assistance from federal and state agencies in the form of grants. The expenditures of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the ESC at June 30, 2013.

B. Litigation

The ESC is not party to any claims or lawsuits that would have a material effect on the basic financial statements.

C. Encumbrance Commitments

Outstanding encumbrances for governmental funds include \$184,687 in the general fund and \$84,758 in the non-major governmental funds.



October 15, 2013

The Board of Education Tri-County Educational Service Center 741 Winkler Drive Wooster, Ohio 44691

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Tri-County Educational Service Center, Wayne County, Ohio (the ESC), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the ESC's basic financial statements, and have issued our report thereon dated October 15, 2013, wherein we noted the ESC uses a comprehensive basis of accounting other than generally accepted accounting principles.

Internal Control over Financial Reporting

As part of our financial statement audit, we considered the ESC's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the ESC's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the ESC's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Tri-County Educational Service Center Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* Page 2 of 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the ESC's financial statements are free from material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters that we must report under *Government Auditing Standards* which is described in the accompanying *Schedule of Findings* as item 2013-001.

Entity's Response to Findings

The ESC's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the ESC's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the ESC's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the ESC's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

New Philadelphia, Ohio

Kea & Cassciates, Inc.



October 15, 2013

The Board of Education
Tri-County Educational Service Center
741 Winkler Drive
Wooster, Ohio 44691

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133

Report on Compliance for Each Major Federal Program

We have audited Tri-County Educational Service Center's (the ESC's) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133*, *Compliance Supplement* that could directly and materially affect each of the ESC's major federal programs for the year ended June 30, 2013. The *Summary of Audit Results* in the accompanying schedule of findings identifies the ESC's major federal programs.

Management's Responsibility

The ESC's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the ESC's compliance for each of the ESC's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organization*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the ESC's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the ESC's major programs. However, our audit does not provide a legal determination of the ESC's compliance.

Tri-County Educational Service Center Independent Auditor's Report on Compliance For Each Major Federal Program; Report on Internal Control Over Compliance; And Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133 Page 2 of 2

Opinion on Each Major Federal Program

In our opinion, the ESC complied, in all material respects, with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2013.

Report on Internal Control Over Compliance

The ESC's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the ESC's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the ESC's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

New Philadelphia, Ohio

Rea & Bassciates, Inc.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Federal Grantor / Pass-Through Grantor / Program Title	CFDA Number	Grant Year	Federal Receipts	Federal Disbursements
U. S. Department of Education				
(Passed through the Ohio Department of Education)				
Special Education Cluster	04.450	2012		
Preschool Grant	84.173	2012	\$ 12,217	\$ 28,314
Preschool Grant	84.173	2013	163,972	148,835
Parent-Mentor Program Total Special Education Cluster	84.027	2013	25,092 201,281	23,554
Total Special Education Cluster			201,261	200,703
Title III				
Title III	84.365	2013	34,453	29,797
Total Title III			34,453	29,797
Safe and Drug Free Schools Grant	84.186	2012	25 177	45 102
Safe and Drug Free Schools Sustainability Plus Grant	84.186	2013	35,177	45,103
Total Safe and Drug Free Schools Grant			35,177	45,103
21st Century Grant				
21st Century Learning	84.287	2012	0	54,625
21st Century Learning	84.287	2013	376,713	353,781
Total 21st Century Learning			376,713	408,406
ARRA - Race to the Top	04.207	2012	400 485	.=0.===
ARRA - Race to the Top - TeachOhio	84.395	2013	199,670	170,566
ARRA - Race to the Top - Resident Educator Program	84.395	2013	1,750	700
ARRA - Race to the Top - OPES Training Grant	84.395	2013	2,700	975
Total ARRA - Race to the Top			204,120	172,241
(Passed through the Ashland County Family & Children First Council) Special Education for Infants and Families Cluster				
IDEA Part C - Help Me Grow Program	84.181	2012/2013	49,524	50 573
Total Special Education for Infants and Families Cluster	001	2012/2015	49,524	50,573
•			ŕ	,
(Passed through the Wayne County Family & Children First Council)				
Special Education for Infants and Families Cluster				
IDEA Part C - Help Me Grow Program	84.181	2012/2013	83,593	102,602
Total Special Education for Infants and Families Cluster			83,593	102,602
Received directly from the U.S. Department of Education				
Teaching American History Grant	84.215	2012	111,729	111,429
			,	,
Total U.S. Department of Education			1,096,590	1,120,854
U.S. Department of Labor				
(Passed through the Ashland County Dept. of Job & Family Services)				
Workforce Investment Act Cluster				
WIA Youth Transitions Program	17.259	2012	22,276	9,186
WIA Youth Transitions Program	17.259	2013	115,706	128,719
Total WIA Cluster			137,982	137,905
(Passed through the Wayne County Dept. of Job & Family Services)				
Workforce Investment Act Cluster				
WIA Youth Transitions Program	17.259	2012	26,712	10,611
WIA Youth Transitions Program	17.259	2013	122,817	154,100
Total WIA Cluster			149,529	164,711
Total U.S. Department of Labor			287,511	302,616
•			•	,
U.S. Department of Health & Human Services				
(Passed through the Ashland County Dept. of Job & Family Services)	02.550	2012		=
TANF Transitions Summer Program	93.558	2012	462	40.251
TANF Transitions Summer Program	93.558	2013	49,351	49,351
(Passed through the Wayne County Dept. of Job & Family Services)				
TANF Transitions Summer Program	93.558	2012	798	0
TANF Transitions Summer Program	93.558	2013	90,210	95,477
Total U.S. Department of Health & Human Services			140,821	144,828
Total Federal Assistance			\$ 1,524,922	\$ 1,568,298
2 cast at 110010 attention			Ψ 1,527,722	Ψ 1,500,250

The accompanying notes are an integral part of this schedule

Notes to the Schedule of Expenditures Federal Awards – Cash Basis For the Fiscal Year Ended June 30, 2013

Note A – Significant Accounting Policies

The accompanying schedule of federal awards expenditures is a summary of the activity of the Educational Service Center's federal award programs. The schedule has been prepared on the cash basis of accounting. Consequently, certain revenues are recognized when received rather than when earned, and certain expenditures are recognized when paid rather than when the obligation is incurred.

SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 JUNE 30, 2013

1. SUMMARY OF AUDITOR'S RESULTS

(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other significant deficiency conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	Yes
(d) (1) (iv)	Was there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any other significant deficiencies reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unmodified
(d) (1) (vi)	Are there any reportable findings under Section .510?	No
(d) (1)(vii)	Major Programs (list): Workforce Investment Act Cluster Race to the Top	CFDA #17.259 CFDA #84.395
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

SCHEDULE OF FINDINGS (Continued) OMB CIRCULAR A-133, SECTION .505 JUNE 30, 2013

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Material Non-Compliance

Finding Number: 2013-001

Criteria: Ohio Rev. Code Section 117.38 requires the ESC to prepare its annual financial report in accordance with generally accepted accounting principles (GAAP).

Condition: The ESC chose to prepare its financial statements and notes on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than GAAP.

Cause: The Tri-County Educational Service Center Board of Education elected to discontinue preparing its financial statements in accordance with GAAP.

Potential Effect: The financial statements and notes omit assets, liabilities, fund equities, and disclosures that are material, however, cannot be determined at this time.

Recommendation: It is recommended that the ESC prepare its annual financial report in accordance with GAAP to comply with Ohio Admin. Code Section 117-2-03(B).

Management's Response: The Tri-County Educational Service Center Board of Education recognizes the value in preparing accurate and timely financial statements to reflect the ESC's operations as of fiscal year end. Due to the cost requirement of preparing these financial statements according to Generally Accepted Accounting Principles (GAAP), the Board has determined that preparing year-end statements on a cash-basis of accounting will accurately reflect the ESC's financial position and allow for those resources previously spent on GAAP to be allocated to education purposes.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted

SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2012-001	Material Non-Compliance – The ESC's financial statements prepared on modified cash basis.	No	Repeated as Finding 2013-001





TRI-COUNTY EDUCATIONAL SERVICE CENTER

WAYNE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 10, 2013