#### **AUDIT REPORT**

FOR THE YEAR ENDED DECEMBER 31, 2010

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Village Council Village of Crooksville 98 South Buckeye Street Crooksville, Ohio 43731

We have reviewed the *Report of Independent Accountants* of the Village of Crooksville, Perry County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2010 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Crooksville is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

December 13, 2012



#### VILLAGE OF CROOKSVILLE PERRY COUNTY AUDIT REPORT

For the Year Ended December 31, 2010

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#### Charles E. Harris & Associates, Inc.

Certified Public Accountants

#### **INDEPENDENT ACCOUNTANTS' REPORT**

Village of Crooksville Perry County 98 S. Buckeye Street Crooksville, Ohio 43731

To the Village Council:

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Village of Crooksville, Perry County, Ohio (the Village), as of and for the year ended December 31, 2010, which collectively comprise the Village's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Village's management. Our responsibility is to express opinions on these financial statements based on our audit.

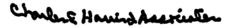
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the Village of Crooksville, Perry County, prepares its financial statements and notes on the cash basis of accounting. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Village of Crooksville, Perry County, Ohio, as of December 31, 2010, and the respective changes in financial position and the respective budgetary comparisons for the General, State Highway, EMS and Income Tax funds for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 8, 2012, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to opine on the Village's financial statements taken as a whole. Management's Discussion & Analysis includes tables of net assets, changes in net assets, governmental activities and business-type activities. These tables provide additional information, but are not part of the basic financial statements. However these tables are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These tables were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.



Charles E. Harris & Associates, Inc. October 8, 2012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

This discussion and analysis of the Village of Crooksville's (also referred to as the Village) financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2010, within the limitations of the Village's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Village's financial performance.

#### **Highlights**

Key highlights for 2010 are as follows:

Net assets of governmental activities decreased \$23,005 or 4.3 %. The fund most affected by the decrease in cash and cash equivalents was the Income Tax Fund, which realized the greatest burden of decreased costs in 2010. However, cost decreases affected most funds.

Property receipts for 2010 relativity stayed the same while the income tax decreased compared to 2009.

The Village has two business-type activities. They are the water and sewer funds. The net assets increased by \$77,304 or 17.3 %. The water fund also reflects \$547,351 for monies received for a waterline extension project for the Saltillo-Cloverhill project and also a waterline interconnect with Burr Oak which was financially to be completed in 2010.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Village's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Village as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Village as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Village has elected to present its financial statements on the cash basis of accounting. This basis of accounting is other than generally accepted accounting principles. Under the Village's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Village as a Whole

The statement of net assets and the statement of activities reflect how the Village did financially during 2010, within the limitations of the cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental and business-type activities of the Village at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Village's general receipts.

These statements report the Village's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Village's financial health. Over time, increases or decreases in the Village's cash position is one indicator of whether the Village's financial health is improving or deteriorating. When evaluating the Village's financial condition, you should also consider other non-financial factors as well such as the Village's property tax base, the condition of the Village's capital assets and infrastructure, the extent of the Village's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and income taxes.

In the statement of net assets and the statement of activities, we divide the Village into two types of activities:

Governmental activities: Most of the Village's basic services are reported here, including police, fire, streets, parks and construction projects. State and federal grants and income and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Business-type activities: The Village has two business-type activities funds, the provision of water and sewer. Business-type activities are financed by a fee charged to the customers receiving services.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

#### Reporting the Village's Most Significant Funds

Fund financial statements provide detailed information about the Village's major funds - not the Village as a whole. The Village establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Village are split into three categories: government, proprietary and fiduciary.

Governmental Funds - Most of the Village's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Village's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Village's programs. The Village's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Village's major governmental funds are the General Fund, EMS, Income Tax, State Highway Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Proprietary Funds - When the Village charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. The Village has several major enterprise funds, the Guarantee Deposit, Sewage Replacement, Sewage System, USDA Sewage Debt Reserve, Water Contingency, W. W. Reserve, W. W. Replacement, W. W. Capital Improvements, and Water Works Funds.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the Village. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the Village's programs. The one Fiduciary Fund is the Fire Damage Insurance Fund which had no activity during the audit period.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

#### The Village as a Whole

Table 1 reflects a summary of the Village's net assets for 2010 on the cash basis:

	Government	tal Activities	Business-Ty	pe Activities	Total	
	2010	2009	2010	2009	2010	2009
Assets						
Cash and Cash Equivalents	\$509,080	<u>\$532,085</u>	\$522,120	<u>\$444,816</u>	\$1,031,200	\$976,901
Total Assets	<u>509,080</u>	<u>532,085</u>	<u>522,120</u>	<u>444,816</u>	1,031,200	<u>976,901</u>
Net Assets						
Restricted for:						
Debt Service	0	92,203	59,358	59,358	59,358	151,561
Capital Projects	18,615	0	0	0	18,615	0
Service Deposits	0	0	81,655	71,993	81,655	71,993
Other Purposes	327,333	3,407	0	0	327,333	3,407
Unrestricted	163,132	<u>436,475</u>	381,107	313,465	544,239	749,940
Total Net Assets	\$509,080	\$532,085	\$522,120	<u>\$444,816</u>	\$1,031,200	\$976,901

As mentioned previously, net assets of governmental activities decreased \$23,005 or 4.3% and net assets of business-type activities increased \$77,304 or 17.3% during 2010. There is not one single primary reason contributing to the changes in cash balances. Table 2 reflects the changes in net assets in 2010.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

(Table 2) Changes in Net Assets

	Governmental	Activities	Business Type	Activities	Total	Total
	2010	2009	2010	2009	2010	2009
Receipts:						
Program Receipts:						
<b>Charges for Services and Sales</b>	\$401,834	\$391,757	\$1,147,389	\$1,133,625	\$1,549,223	\$1,525,382
Operating Grants and Contributions	246,590	28,954	0	2,591,512	246,590	2,620,466
Capital Grants and Contributions	0	22,145	301,955	0	301,955	22,145
<b>Total Program Receipts</b>	648,424	442,856	1,449,344	3,725,137	2,097,768	4,167,993
General Receipts:						
Property and Other Local Taxes	92,717	86,961	0	0	92,717	86,961
Income Taxes	432,858	510,854	0	0	432,858	510,854
Grants and Entitlements Not Restricted						
to Specific Programs	143,277	377,748	0	552,838	143,277	930,586
Proceeds of Debt	0	160,545	302,356	0	302,356	160,545
Interest	13,856	22,341	83	189	13,939	22,530
Miscellaneous	2,750	1,562	0	0	2,750	1,563
<b>Total General Receipts</b>	685,458	1,160,011	302,439	553,027	987,896	1,713,039
Total Receipts	1,333,882	1,602,867	1,751,783	4,278,164	3,085,665	5,881,032
Disbursements:						
<b>General Government</b>	251,141	322,455	0	0	251,141	322,455
Security of Persons and Property	627,752	276,964	0	0	627,752	276,964
<b>Leisure Time Activities</b>	115,231	107,206	0	0	115,231	107,206
Other Financing	0	557,906	0	0	0	557,906
Transportation	236,177	213,807	0	0	236,177	213,807
Capital Outlay	45,446	56,135	0	0	45,446	56,135
Debt Service	335,564	341,860	0	0	335,564	341,860
Water Operating	0	0	984,981	3,194,284	984,981	3,194,284
Sewage Operating	0	0	306,786	447,813	306,786	447,813
Guarantee Deposit	0	0	10,546	11,357	10,546	11,357
Sewage Replacement	0	0	4,745	16,593	4,745	16,593
Other Enterprise	0	0	112,997	351,610	112,997	351,610
<b>Total Disbursements</b>	1,611,311	1,876,333	1,420,055	4,021,657	3,031,366	5,897,990
Excess (Deficiency) Before Transfers	(277,429)	(273,466)	331,728	256,507	54,299	(16,958)
Transfers In	254,424	245,783	0	0	254,424	245,783
Transfers Out	0	0	(254,424)	(245,783)	(254,424)	(245,783)
Increase (Decrease) in Net Assets	(23,005)	(27,683)	77,304	10,724	54,299	(16,958)
Net Assets, January 1	532,085	559,768	444,816	434,092	976,901	993,860
Net Assets, December 31	\$509,080	\$532,085	\$522,120	\$444,816	\$1,031,200	\$976,901

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

Program receipts represent 49 percent of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money, building permits and inspection fees. The charges for providing EMS services are also included as program receipts.

General receipts represent 51 percent of the Village's total receipts, and of this amount, over 77 percent are local taxes. State and federal grants and entitlements make up most of the remaining 23 percent of the Village's general receipts. Net transfers from Business-Type Activities are for debt service payments.

Disbursements for General Government represent the overhead costs of running the Village and the support services provided for the other Village activities. These include the costs of council, and the auditor, fiscal officer, as well as internal services such as payroll and purchasing.

Security of Persons and Property are the costs of police, fire protection and EMS; Leisure Time Activities are the costs of maintaining the parks and pool and the Recreation Center; and Transportation is the cost of maintaining the roads.

#### **Governmental Activities**

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Village. The next column identifies the costs of providing these services. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Village that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)

#### **Governmental Activities**

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2010	2010	2009	2009
<b>General Government</b>	\$ 251,141	\$ 197,317	\$322,455	\$ 226,206
Security of Persons and				
Property	627,752	297,677	276,964	276,964
<b>Public Health Services</b>	0	0	0	(172,191)
Public Safety	0	0	0	(113,272)
Leisure Time Activities	115,231	86,376	107,206	68,207
Transportation	236,177	507	213,807	213,807
Capital Outlay	45,446	45,446	56,135	33,990
Debt Service	335,564	335,564	341,860	341,860
Other Financing Uses	<u>0</u>	<u>0</u>	<u>557,906</u>	<u>557,906</u>
<b>Total Expenses</b>	\$1,611,311	<u>\$962,887</u>	<u>\$1,876,333</u>	\$ 1,433,477

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

The dependence upon property and income tax receipts is apparent as over 60 percent of governmental activities are supported through these general receipts.

#### **Business-type Activities**

The water and sewer operations of the Village is comparable in size to the Governmental Activities and routinely reports receipts and cash disbursements that are relatively equal. The Village is near the end of a waterline project that will provide a more reliable source of safe drinking water. The Village will be hooking to an interconnect project with Burr Oak Regional Water District upon project completion estimated to be in 2011.

#### The Village's Funds

Total governmental funds had receipts of \$2,055,934 and disbursements of \$2,078,939. The greatest change within governmental funds occurred within the EMS Fund. The fund balance of the EMS Fund decreased \$17,142 as the result of leasing a new squad. Other governmental funds include, the State Highway, EMS, Income Tax, and Other Governmental Funds. The proprietary funds include Water Works, Sewage System, Guarantee Deposit, Water Contingency, Water Works Reserve, Sewage Debt Reserve, Water Works Replacement, and Sewage Replacement Funds.

General Fund receipts were more than disbursements by \$7,273 indicating that the General Fund is not in a deficit spending situation. The Council will watch the finances to assure funds remain sound.

#### **General Fund Budgeting Highlights**

The Village's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2010, the Village amended its General Fund budget to reflect changing circumstances. Final budgeted receipts were above original budgeted receipts due to various reasons. Final budgeted receipts exceeded actual receipts by \$114,769 or 23 percent.

Final disbursements were budgeted at \$504,333 while actual disbursements were \$485,391. Since receipts failed to live up to expectations, appropriations were reduced. The Village kept spending very close to actual receipts, exercising prudent fiscal control. The result was an increase in fund balance of \$7,191 for 2010.

#### **Debt Administration**

At December 31, 2010, the Village's outstanding debt was \$3,349,390, including \$1,724,000 in general obligation bonds issued for improvements to buildings and structures. For further information regarding the Village's debt, refer to Note 10 and 11 to the basic financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010 UNAUDITED

#### **Current Issues**

The challenge for all Villages is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes and have very little industry to support the tax base. Our newly prepared financial forecast predicts a deficit for 2011; therefore, the finance committee and the administration implemented a strategy to delay the deficit. This plan became effective for 2009. We will continue to review our sources of revenue and determine what action may need to be done accordingly. We will continue to monitor the disbursement history of the Village. We did not give our employees an increase in salaries for 2010. All departments have been asked to reduce their spending for supplies.

#### **Contacting the Village's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Village's finances and to reflect the Village's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Marcella Maxwell, Fiscal Officer, Village of Crooksville, 98 South Buckeye Street, Crooksville, OH 43731.

## VILLAGE OF CROOKSVILLE PERRY COUNTY STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2010

	Governmental Activities			iness-Type ctivities	Total		
Assets Equity in Pooled Cash and Cash Equivalents	\$	509,080	\$	522,120	\$	1,031,200	
Total Net Assets		509,080		522,120		1,031,200	
Net Assets Restricted For: Capital Projects Debt Service Service Deposits Other Purposes Unrestricted Net Assets		18,615 - - 327,333 163,132		59,358 81,655 - 381,107		18,615 59,358 81,655 327,333 544,239	
Total Net Assets	\$	509,080	\$	522,120	\$	1,031,200	

### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2010

Net (Disbursements) Receipts and **Program Cash Receipts** Changes in Net Assets Operating Capital Grants Cash Charges for Governmental **Business-Type Grants and** and Disbursements Services Contributions Contributions Activities Activities Total **Governmental Activities:** General Governmental \$ 251,141 \$ 53,824 \$ (197,317)\$ (197,317)Leisure Time Activities 115,231 28,855 (86,376)(86,376)Security of Persons and Property 627,752 319,155 10,920 (297,677)(297,677)Transportation 236,177 235,670 (507)(507)Capital Outlay 45,446 (45,446)(45,446)Debt Service Principal Reduction 210,932 (210,932)(210,932)Interest and other Fiscal Charges (124,632) 124,632 (124,632) 401,834 (962,887) (962,887) **Total Governmental Activities** 1,611,311 246,590 **Business-Type Activities:** Water Works 984,981 695,416 278,735 (10,830)(10,830)306,786 121,394 Sewage System 428,180 121,394 Guarantee Deposit 10,546 20,170 9,624 9,624 (4,745) Sewage Replacement 4.745 (4,745)Other Enterprise 112,997 3,623 23,220 (86, 154)(86, 154)Total Business-Type Activities 1,420,055 1,147,389 301,955 29,289 29,289 (962,887) (933,598) **Total Pirmary Government** 3,031,366 1,549,223 246,590 301,955 29,289 General Receipts: Property and Other Local Taxes 92,717 92,717 Municipal Income Taxes 432,858 432,858 Loan Proceeds 302,356 302,356 Grants and Entitlements not Restricted to Specific Programs 143,277 143,277 Earnings on Investments 13,856 83 13,939 Miscellaneous 2,750 2,750 Transfers (254,424) 254.424 939,882 48,015 987,897 Total General Receipts and Transfers Net Change in Assets (23,005)77,304 54,299 Net Assets Beginning of Year 532,085 444,816 976,901 509,080 Net Assets End of Year 522,120 \$ 1,031,200

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

		General	State Highway	EMS		Income Tax				Totals
ASSETS Cash and Cash Equivalents	\$	40,347	\$ 94,087	\$ 146,807	\$	24,922	\$	202,917	\$	509,080
Cush and Cush Equivalents	Ψ	10,011	Ψ 04,007	Ψ 140,007	Ψ	24,022	Ψ	202,017	Ψ	000,000
Total Assets		40,347	94,087	146,807		24,922		202,917		509,080
FUND BALANCES Reserved:										
Reserved for Encumbrances Unreserved:		771	-	1,592		175		1,654		4,192
General		39,576	-	-		-		-		39,576
Special Revenue		-	94,087	145,215		24,747		85,101		349,150
Capital Projects		-	-	-		-		18,615		18,615
Debt Service		-	-	-		-		97,547		97,547
Total Fund Balances	\$	40,347	\$ 94,087	\$ 146,807	\$	24,922	\$	202,917	\$	509,080

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

05051070	General	State Highway	EMS	Income Tax	Other Governmental	Totals
RECEIPTS: Property and Other Local Taxes Municipal Income Taxes	\$ 29,512	\$ -	\$ -	\$ - 432,858	\$ 63,205	\$ 92,717 432,858
Intergovernmental	88,355	7,399	-	, -	294,113	389,867
Charges for Services	25,105	-	240,380	-	107,579	373,064
Fines, Licenses, and Permits	13,799	-	-	-	14,521	28,320
Earnings on Investments	4,322	8,088	84	-	1,362	13,856
Miscellaneous	800			265	2,135	3,200
Total Receipts	161,893	15,487	240,464	433,123	482,915	1,333,882
DISBURSEMENTS: Current:						
Security of Persons and Property	269,078	2,610	237,424	_	118,640	627,752
Leisure Time Activities	-	-	-	_	115,231	115,231
Transportation	-	_	_	-	236,177	236,177
General Government	200,654	_	_	47,414	3,073	251,141
Capital Outlay	· -	-	920	, -	44,526	45,446
Debt Service:						
Principal Reduction	-	-	-	-	210,932	210,932
Interest and Other Fiscal Charges					124,632	124,632
Total Disbursements	469,732	2,610	238,344	47,414	853,211	1,611,311
Excess of Receipts over/(Under) Disbursements	(307,839)	12,877	2,120	385,709	(370,296)	(277,429)
OTHER FINANCING SOURCES (USES)						
Transfers In	330,000	-	-	-	392,052	722,052
Transfers Out	(14,888)	(2,912)	(19,262)	(419,765)	(10,801)	(467,628)
Total Other Financing Sources (Uses)	315,112	(2,912)	(19,262)	(419,765)	381,251	254,424
Net Change in Fund Balances	7,273	9,965	(17,142)	(34,056)	10,955	(23,005)
Fund Balances January 1, 2010	33,074	84,122	163,949	58,978	191,962	532,085
Fund Balances December 31, 2010	\$ 40,347	\$ 94,087	\$ 146,807	\$ 24,922	\$ 202,917	\$ 509,080

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts			unts			Fina	ance with al Budget ositive
		Original		Final	Actual		(Negative)	
RECEIPTS Property and Other Local Taxes Charges for Services Intergovernmental Fines, Licenses, and Permits Earnings on Investments Miscellaneous	\$	27,875 36,814 77,143 59,546 16,678	\$	26,236 48,523 86,406 84,813 29,034	\$	29,512 25,105 88,355 13,799 4,322 800	\$	3,276 (23,418) 1,949 (71,014) (24,712) 800
Total Receipts		218,056		275,012		161,893		(113,119)
DISBURSEMENTS Current: General Government Security of Persons and Property		327,933 314,695		219,456 269,999		200,708 269,795		18,748 204
Total Disbursements		642,628		489,455		470,503		18,952
Excess of Receipts Over (Under) Disbursements		(424,572)		(214,443)		(308,610)		(94,167)
Other Financing Sources (Uses) Transfers In Transfers Out		331,225 (14,888)		331,650 (14,888)		330,000 (14,888)		(1,650)
Total Other Financing Sources (Uses)		316,337		316,762		315,112		(1,650)
Net Change in Fund Balances		(108,235)		102,319		6,502		(95,817)
Fund Balances Beginning of Year		32,385		32,385		32,385		-
Prior Year Encumbrances Appropriated		689		689		689		
Fund Balances End of Year	\$	(75,161)	\$	135,393	\$	39,576	\$	(95,817)

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS STATE HIGHWAY FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts						Variance with Final Budget Positive		
	0	riginal		Final	Actual		(Negative)		
RECEIPTS Intergovernmental Earnings on Investments	\$	7,700 13,581	\$	7,999 19,075	\$	7,399 8,088	\$	(600) (10,987)	
Total Receipts		21,281		27,074		15,487		(11,587)	
DISBURSEMENTS Current: Transportation Security of Persons and Property		8,390 2,610		16,780 2,610		- 2,610		16,780 -	
Total Disbursements		11,000		19,390		2,610		16,780	
Excess of Receipts Over (Under) Disbursements		10,281		7,684		12,877		5,193	
Other Financing Sources (Uses) Transfers Out		(9,000)		(15,088)		(2,912)		12,176	
Total Other Financing Sources (Uses)		(9,000)		(15,088)		(2,912)		12,176	
Net Change in Fund Balances		1,281		(7,404)		9,965		17,369	
Fund Balances Beginning of Year		84,122		84,122		84,122		-	
Fund Balances End of Year	\$	85,403	\$	76,718	\$	94,087	\$	17,369	

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS EMS FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts						Fina	ince with I Budget ositive
	0	riginal		Final		Actual	(Negative)	
RECEIPTS Charges for Services Miscellaneous Earnings on Investments	\$	94,900 100 4,000	\$	231,854 200 7,914	\$	240,380 - 85	\$	8,526 (200) (7,829)
Total Receipts		99,000		239,968		240,465		497
DISBURSEMENTS Current: Security of Persons and Property Capital Outlay		106,657 -		253,112 920		239,017 920		14,095 -
Total Disbursements		106,657		254,032		239,937		14,095
Excess of Receipts Over (Under) Disbursements		(7,657)		(14,064)		528		14,592
Other Financing Sources (Uses) Transfers Out		(7,108)		(34,968)		(19,262)		15,706
Total Other Financing Sources (Uses)		(7,108)		(34,968)		(19,262)		15,706
Net Change in Fund Balances		(14,765)		(49,032)		(18,734)		30,298
Fund Balances Beginning of Year		144,184		144,184		144,184		-
Prior Year Encumbrances Appropriated		19,765		19,765		19,765		
Fund Balances End of Year	\$	149,184	\$	114,917	\$	145,215	\$	30,298

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS INCOME TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts					Fin	iance with al Budget Positive
		Original		Final	 Actual	(Negative)	
RECEIPTS Municipal Income Taxes Miscellaneous	\$	590,000 -	\$	747,142 266	\$ 432,858 265	\$	(314,284) (1)
Total Receipts		590,000		747,408	433,123		(314,285)
DISBURSEMENTS Current: General Government		48,149		50,715	47,589		3,126
Total Disbursements		48,149		50,715	 47,589		3,126
Excess of Receipts Over (Under) Disbursements		541,851		696,693	385,534		(311,159)
Other Financing Sources (Uses) Transfers Out		(535,000)		(647,310)	(419,765)		227,545
Total Other Financing Sources (Uses)		(535,000)		(647,310)	 (419,765)		227,545
Net Change in Fund Balances		6,851		49,383	(34,231)		(83,614)
Fund Balances Beginning of Year		58,978		58,978	58,978		-
Fund Balances End of Year	\$	65,829	\$	108,361	\$ 24,747	\$	(83,614)

## STATEMENT OF FUND NET ASSETS - CASH BASIS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Water Works	Sewage System	Guarantee Deposit	USDA Sewage Debt Reserve	Sewage Replacement	Other Entrprise	Total
ASSETS							
Cash and Cash Equivalents	\$102,584	\$109,883	\$81,655	\$59,358	\$88,659	\$79,981	\$522,120
Total Assets	102,584	109,883	81,655	59,358	88,659	79,981	522,120
NET ASSETS Restricted For:							
Debt Service	-	-	-	59,358	-	-	59,358
Service Deposits	-	-	81,655	-	-	-	81,655
Unrestricted	102,584	109,883			88,659	79,981	381,107
Total Net Assets	\$102,584	\$109,883	\$81,655	\$59,358	\$88,659	\$79,981	\$522,120

## STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES CASH BASIS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Business-Type Activities											
				•	_		USDA	_		0.1		
		Nater Norks		Sewage System		uarantee Deposit	vage Debt leserve		ewage lacement	Other nterprise		Total
OPERATING RECEIPTS		· · · · · · · · · · · · · · · · · · ·		Cyclom		ороск	 1000110	1100	nacomoni	 когрисо		Total
Charges for Services	\$	695,416	\$	428,180	\$	20,170	\$ -	\$	-	\$ 3,623	\$ 1	,147,389
Total Operating Receipts		695,416		428,180		20,170	-		-	3,623	1	,147,389
OPERATING DISBURSEMENTS												
Administrative - Water		486,474		-		-	-		-	4,008		490,482
Other Water		-		-		-	-		-	18,348		18,348
Administrative - Sanitary												
Sewers and Sewage		-		306,786		-	-		-	-		306,786
Other Sanitary Sewers and Sewage		-		-			-		4,745	39,105		43,850
Other Basic Utility Service		-		-		10,546	-		-	-		10,546
Total Operating Disbursements		486,474		306,786		10,546	-		4,745	61,461		870,012
Operating Income/ (Loss)		208,942		121,394		9,624	-		(4,745)	(57,838)		277,377
NON-OPERATING RECEIPTS / (DISBURSEME	NTS)											
Earnings on Investments	,	-		17		38	-		8	20		83
Intergovernmental		278,735		-		-	-		-	23,220		301,955
Proceeds of Loans		268,616		-		-	-		-	33,740		302,356
Capital Outlay		(498,507)		-		-	-		-	(51,536)		(550,043)
Total Non-Operating Receipts / (Disbursements	()	48,844		17		38	-		8	5,444		54,351
Net Income/(Loss) before transfers		257,786		121,411		9,662	-		(4,737)	(52,394)		331,728
Transfers in		_		2,769		_	_		30,000	50,127		82,896
Transfers out		(177,068)		(160,252)		-	-		-	-		(337,320)
Change in Net Assets		80,718		(36,072)		9,662	-		25,263	(2,267)		77,304
Net Assets January 1, 2010		21,866		145,955		71,993	59,358		63,396	82,248		444,816
Net Assets December 31, 2010	\$	102,584	\$	109,883	\$	81,655	\$ 59,358	\$	88,659	\$ 79,981	\$	522,120

#### Note 1 - Reporting Entity

The Village of Crooksville, Perry County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a six-member Council elected at large for four year terms. The Mayor is elected to a four-year term, serves as the President of Council and votes only to break a tie.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Village. The Village provides general government services, water and sewer utilities, maintenance of Village roads and bridges, park operations, and police services. The Village appropriates general fund money to help support a volunteer fire department.

#### B. Component Units

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Village is obligated for the debt of the organization. The Village is also financially accountable for any organizations that are fiscally dependent on the Village in that the Village approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Village, are accessible to the Village and are significant in amount to the Village.

The Village has no component units.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Village does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the Village's accounting policies.

#### A. Basis of Presentation

The Village's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Village that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net assets presents the cash balance, of the governmental and business-type activities of the Village at year end. The statement of activities compares disbursements with program receipts for each of the Village's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Village is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a cash basis or draws from the Village's general receipts.

#### 2. Fund Financial Statements

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Proprietary fund statements distinguish operating transactions from non-operating transactions. Operating receipts generally result from the exchange transactions such as charges for services directly relating to the funds principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as non-operating.

#### B. Fund Accounting

The Village uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Village are divided into two categories, governmental and proprietary.

#### 1. Governmental Funds

The Village classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. Following are the Village's major governmental funds:

<u>General Fund</u> is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>EMS Fund</u> receives monies from charges for services related to emergency medical services to offset the costs of equipment for emergency medical protection.

<u>Income Tax Fund</u> receives local income tax revenues to offset costs of the General, Street and Pool and Park Funds.

<u>State Highway Fund</u> receives monies from the County and State Auditor for motor vehicle and gas taxes to help with maintaining the state highway.

The other governmental funds of the Village account for grants and other resources whose use is restricted to a particular purpose.

#### 2. Proprietary Funds

The Village classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as enterprise funds.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The Village's major enterprise funds are the water, sewer, guarantee deposit, sewage replacement and USDA sewage debt reserve funds.

Water Fund - The water fund accounts for the provision of water to the residents and commercial users located within the Village.

Sewer Fund - The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Guarantee Deposit Fund-The guarantee deposit fund accounts for the utility deposits paid by the water and sewer customers.

Sewage Replacement Fund-The sewage replacement fund accounts for the transfers made monthly to it by the Sewage System to help set back funds to pay for repairs such as to the sanitary pump stations.

USDA Sewage Debt Reserve Fund-The USDA sewage debt reserve fund accounts for monies set back to pay the Sewage Debt Service payment if an emergency should arise.

#### C. Basis of Accounting

The Village's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Village's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Village are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Village Council may appropriate.

The appropriations ordinance is the Village Council's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Village Council. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Village Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Village Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Village Council during the year.

#### E. Cash and Investments

To improve cash management, cash received by the Village is pooled and invested. Individual fund integrity is maintained through Village records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Cash and cash equivalents that are held separately in accounts at a financial institution for retainage and bond reserves and debt service are reported as "Cash and Cash Equivalents with Fiscal Agents."

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2010, the Village had its monies in checking accounts and STAR Ohio. The Village's deposits are insured by the Federal Depository Insurance Corporation or collateralized by the banks' investment pool.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2010.

Interest earnings are allocated to Village funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund was \$4,322.

#### F. Restricted Assets

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation.

#### G. Inventory and Prepaid Items

The Village reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Village reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Accumulated Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Village recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### L. Long-Term Obligations

The Village's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for street and state highway maintenance and repairs, police and fire protection, activities of the Village's court, and the Village's parks and pool.

The Village's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Fund Balance Reserves

The Village reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods.

#### O. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General Fund, EMS, Income Tax, and State Highway funds are prepared on the budgetary basis to provide a meaningful comparison of actual results of the budget. The differences between the budgetary basis and the cash basis are outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balances (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$771 for the General Fund, \$1,592 for the EMS fund and \$175 for the Income Tax fund.

#### Note 4 - Deposits and Investments

Monies held by the Village are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the Village treasury. Active monies must be maintained either as cash in the Village treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Village can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Village, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Village will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$646,764 of the Village's bank balance of \$896,764 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Village's name.

The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Village or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **Investments**

As of December 31, 2010, the Village had the following investments:

• STAR Ohio (Fair Value) \$175,267 Maturing in less than 1 year.

Interest Rate Risk Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Village's investment policy addresses interest rate risk by requiring the Village's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding the need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

*Credit Risk* STAR Ohio carries a rating of AAAm by Standard and Poor's. The Village has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

**Custodial Credit Risk** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The Village has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

#### Note 5 - Income Taxes

The Village levies a 1.5 percent income tax whose proceeds are placed into the Income Tax Fund. The Village levies and collects the tax on all income earned within the Village as well as on incomes of residents earned outside the Village. In the latter case, the Village allows a credit of the lesser of actual taxes paid to another city or 100 percent of the 1.5 percent tax rate on taxable income. Employers within the Village are required to withhold income tax on employee earnings and remit the tax to the Village at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

#### Note 6 - Property Taxes

Property taxes include amounts levied against all real and public utility property located in the Village. Property tax revenue received during 2010 for real and public utility property taxes represents collections of 2009 taxes. 2010 real property taxes are levied after October 1, 2010, on the assessed value as of January 1, 2010, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2010 real property taxes are collected in and intended to finance 2011.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2010 public utility property taxes which became a lien December 31, 2009, are levied after October 1, 2010, and are collected in 2010 with real property taxes.

The full tax rate for all Village operations for the year ended December 31, 2010, was \$59.80 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2010 property tax receipts were based are as follows:

Real Property	\$ 19,172,250
Public Utility Personal Property	543,690
Total	<u>\$ 19,715,940</u>

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Village. The County Auditor periodically remits to the Village its portion of the taxes collected.

#### Note 7 - Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2010, the Village contracted with the Trident/Argonaut Insurance Companies for various types of insurance as follows:

Type of Coverage	Coverage	Deductible
Property	\$12,071,059	\$1,000
Legal Liability	100,000	None
Automobile	1,000,000	None
General Liability	3,000,000	None
Public Officials	1,000,000	2,500
Law Enforcement Liability	1,000,000	2,500
Employment Practice Liability	1,000,000	2,500
Computer	100,000	1,000
Public Employee Dishonesty	25,000	100
Money and Securities	15,000	100

Settled claims have not exceeded this commercial coverage in any of the past three years and there was no significant reduction in coverage from the prior year.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

#### Note 8 - Defined Benefit Pension Plans

#### A. Ohio Public Employees Retirement System

The Village participates in the Ohio Public Employees Retirement System (OPERS). OPERS administer three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provide retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

For the year ended December 31, 2010, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 10 percent of their annual covered salaries. Public safety and law enforcement members contributed 10.5% and 11.1%, respectively. The Village's contribution rate for pension benefits for 2010 was 14 percent, except for those plan members in law enforcement or public safety. For those classifications, the Village's pension contributions were 17.87 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Village's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2010, 2009, and 2008 were \$83,512, \$79,303, and \$80,499 respectively. The full amount has been contributed for 2010, 2009 and 2008.

#### B. Ohio Police and Fire Pension Fund

The Village contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations while the Village is required to contribute 19.5 percent for police officers. Contributions are authorized by State statute. The Village's required contributions to the Fund for the years ended December 31, 2010, 2009, and 2008 were \$18,402, \$20,971, and \$21,963, respectively. The full amount has been contributed for 2010, 2009 and 2008.

#### Note 9 - Postemployment Benefits

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2010 local government employer contribution rate for the Traditional Plan was 5.5% from January 1 through February 28, 2010 and 5.0% from March 1 through December 31, 2010. The portion of employer contributions allocated for the Combined Plan was 4.73% from January 1 through February 28, 2010, and 4.23% from March 1 through December 31, 2010.

The Village's contribution allocated to fund postemployment healthcare benefits for the years ended December 31, 2010, 2009 and 2008 were \$26,946, \$33,270 and \$40,250 respectively. The full amount has been contributed for 2010, 2009 and 2008.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. Member and employer contribution rates for state and local employers increased January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning January 1, 2006, with a final rate increase January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

Plan Description – The Village contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing multiple-employer defined post-employment healthcare plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium reimbursement and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement healthcare coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required by the Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent of covered payroll for police employees. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for healthcare in two separate accounts. One for healthcare benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made to the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree healthcare benefits. For the years ended December 31, 2010, the employer contribution allocated to the healthcare plan was 6.75 percent of covered payroll. The amount of employer contributions allocated to the healthcare plan each year is subject to the trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the healthcare plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's contributions to OP&F which were allocated to fund postemployment healthcare benefits for police were \$6,367 for the year ended December 31, 2010; \$7,255 for the year ended December 31, 2009 and \$7,599 for the year ended December 31, 2008. The full amount has been contributed for each year.

#### Note 10-Debt

A summary of debt for the year ended December 31, 2010 was as follows:

Loan	Principal	Interest Rate
OWDA #1537	\$ 324,978	7.89%
OWDA #3392	26,288	6.03%
OWDA #3957	39,370	2.00%
OWDA #4686	41,720	4.12%
OWDA #4913	355,534	1.50%
OWDA #5069	145,951	0%
OWDA #5054	634,472	1.00%
OPWC #CT49A	11,265	0%
OPWC #CR34D	13,759	2.00%
OPWC #CR21J	32,053	0%
Fire Station Bonds	40,000	4.68%
Mortgage Revenue Bonds	718,000	5.00%
Recreation Center Bonds	112,000	4.75%
Capital Facilities Bonds	<u>854,000</u>	4.20%
Total	<u>\$3,349,390</u>	

	Balance		Principal	Balance
Loans	1/1/2010	Additions	Reduction	12/31/2010
OWDA	\$ 1,413,671	\$268,616	(\$113,973)	\$1,568,314
OPWC	35,295	33,740	(11,959)	57,076
Bonds	<u>1,809,000</u>	<u>0</u>	(85,000)	<u>1,724,000</u>
Total	<u>\$3,254,377</u>	<u>\$302,356</u>	<u>\$210,932</u>	<u>\$3,349,390</u>

The outstanding debt balance reported in the prior audit was understated by \$604,468.

The Ohio Water Development Authority (OWDA) Loan 1537 relates to a water plant expansion project that was mandated by the Ohio Environmental Protection Agency. The OWDA has approved up to \$1,186,560 in loans to the Village for the project. The loans will be repaid in semiannual installments of \$55,056 including interest, over 25 years. The loan is collateralized by water receipts. The Village has agreed to set utility rates to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Water Loan 3392 relates to a water plant backwash project that was mandated by the Ohio Environmental Protection Agency. The OWDA has approved up to \$60,333 to the Village for this project. The loan will be repaid in semiannual installments of \$3,084 including interest, over 15 years. The loans are collateralized by water receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Loan 3957 on September 25, 2003 has approved a \$54,870 loan related to the Sayre Reservoir Repair Project. The amount was disbursed in 2004. The loan will be repaid in semiannual installments of \$1,671 including interest, over 20 years. The loan is collateralized by water receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Loan 4686 relates to sewer system improvements. The amount was disbursed in 2007. The loan will be repaid in semiannual payments of \$3,691 including interest over 10 years. The loan is collateralized by sewer receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Loan 4913 relates to waterlines, booster stations and elevated storage. The amount of the loan is \$370,000. The loan will be repaid in semiannual payments of \$7,688 including interest over 30 years. The loan is collateralized by water receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Public Works Commission (OPWC) Loan CT49A had an original issue amount of \$26,505 and relates to a raw water line replacement project. The loan is being repaid in semiannual installments of \$663 including interest, over 20 years, from user fees.

The Ohio Public Works Commission (OPWC) Water Plant Loan CR34D had an original issue amount of \$84,421 and relates to a raw water plant backwash treatment project. The loan is being repaid in semiannual installments for \$4,678, including interest over 10 years from user fees.

Fire Station Bonds were issued in the amount of \$200,000 to finance the construction/renovation of the fire station. The bonds are being repaid in annual installments over 10 years.

Mortgage Revenue Bonds were issued in the amount of \$1,010,000 to finance the construction of a sanitary sewer collection and disposal system. The bonds are being repaid in annual installments over 40 years from user fees. The loan numbers are 92-03 and 92-05.

Recreation Center Bonds were issued in the amount of \$184,000 to finance the renovation of a community center. The bonds are being repaid in annual installments over 20 years.

Capital Facilities Bonds were issued in the amount of \$946,900 to finance the building of the Village Administration Building. The bonds are being repaid in annual installments over 20 years.

The Ohio Public Works Commission (OPWC) Loan CR21J had an original amount of \$33,740 and relates to the Burr Oak and Crooksville Interconnect Project. The loan is being repaid in semi annual payments for \$1,687.

The Ohio Water Development Authority Loan (5054) relates to the Burr Oak and Crooksville Interconnect Project. The loan is being repaid in semi annual payments over 30 years in payments of \$12,445 including interest.

The Ohio Water Development Authority Loan (5069) relates to the Burr Oak and Crooksville Interconnect Project. The loan is being repaid in semi annual payments over 30 years in payments of \$2,473.

#### Note 11 - Leases

The Village leases buildings, vehicles and other equipment under noncancelable leases. The Village disbursed \$12,088 to pay lease costs for the year ended December 31, 2010. Future lease payments are as follows:

Year	Amount
2011	\$ 29,378
2012	20,311
2013	20,311
2014	20,311
2015	<u>20,311</u>
Total	\$110,621

#### Note 12 – Interfund Transfers

During 2010 the Village made the following transfers:

Fund	Transfers In	<b>Transfers Out</b>
Governmental		
General	\$330,000	\$ 14,888
State Highway	-	2,912
EMS	-	19,262
Income Tax	-	419,765
Other Governmental	392,052	10,801
Business-Type		
Water	-	177,068
Sewer	2,769	160,252
Sewage Replacement	30,000	-
Other Enterprise	<u>50,127</u>	<u>-</u>
	_	
Total	\$804,948	<u>\$804,948</u>

The Village made the above transfers in accordance with the Ohio Revised Code.

The general fund transfers to the other governmental funds were made to provide additional resources for current operations. The Income Tax fund transfers to the General fund for current operations and to the Municipal Debt fund for Debt service requirements. Water and Sewer operations transfer funds to various funds to provide resources for debt service.

#### Note 13 - Contingent Liabilities

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

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## Charles E. Harris & Associates, Inc.

Certified Public Accountants

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Crooksville Perry County 98 Buckeye Street Greenville, Ohio 43731

To the Village Council:

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Village of Crooksville, Perry County (the Village) as of and for the year ended December 31, 2010, and have issued our report thereon dated October 8, 2012, wherein we noted the Village followed the cash basis of accounting, a comprehensive accounting basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Village's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Village's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

However, we noted certain other matters that we reported to the Village's management in a separate letter dated October 8, 2012.

We intend this report solely for the information and use of management, the finance committee, Village Council and others within the Village. We intend it for no one other than these specified parties.

Charles Having Association

Charles E. Harris & Associates, Inc. October 8, 2012

#### VILLAGE OF CROOKSVILLE PERRY COUNTY DECEMBER 31, 2010

#### SCHEDULE OF PRIOR AUDIT FINDINGS

FINDING	FUNDING	FULLY	Not Corrected. Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
NUMBER	SUMMARY	CORRECTED?	
2009-1	Contrary to ORC 5705.41(B), Village had expenditures in excess of appropriations	No	Partially corrected.  Moved to management letter





#### **VILLAGE OF CROOKSVILLE**

#### **PERRY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 27, 2012