



*PERRY COUNTY, OHIO*

---

**SINGLE AUDIT**

**For the Year Ended December 31, 2009**

**J.L. UHRIG**  
AND ASSOCIATES INC.

CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS







Mary Taylor, CPA  
Auditor of State

Board of Commissioners  
Perry County  
105 North Main Street  
P.O. Box 127  
New Lexington, Ohio 43764

We have reviewed the *Independent Auditor's Report* of Perry County, prepared by J. L. Uhrig and Associates, Inc., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Perry County is responsible for compliance with these laws and regulations.

*Mary Taylor*

Mary Taylor, CPA  
Auditor of State

December 22, 2010

**This Page is Intentionally Left Blank.**

**PERRY COUNTY, OHIO**  
**Table of Contents**  
**For the Year Ended December 31, 2009**

---

Independent Auditor’s Report .....	1
Management’s Discussion and Analysis .....	3
<b>Basic Financial Statements:</b>	
<i>Government-Wide Financial Statements:</i>	
Statement of Net Assets – Modified Cash Basis .....	11
Statement of Activities – Modified Cash Basis .....	12
<i>Fund Financial Statements:</i>	
Statement of Modified Cash Basis Assets and Fund Balances – Governmental Funds .....	14
Reconciliation of Total Governmental Fund Balances Net Assets – Modified Cash Basis of Governmental Funds .....	15
Statement of Modified Cash Receipts, Disbursements and Changes in Fund Balances – Governmental Funds .....	16
Reconciliation of the Statement of Modified Cash Receipts, Disbursements and Changes in Fund Balances of Governmental Funds to the Statement of Activities – Modified Cash Basis .....	17
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund .....	18
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – Job and Family Services Fund .....	19
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – Board of Developmental Disabilities Fund .....	20
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – Auto License and Gasoline Tax Fund .....	21
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – County Home Fund .....	22
Statement of Fund Net Assets – Proprietary Funds .....	23
Statement of Receipts, Disbursements and Changes in Fund Net Assets – Proprietary Funds .....	24
Statement of Fiduciary Net Assets – Modified Cash Basis .....	25
Notes to the Basic Financial Statements .....	26

**PERRY COUNTY, OHIO**  
**Table of Contents**  
**For the Year Ended December 31, 2009**

---

Schedule of Federal Awards Expenditures .....	57
Notes to the Schedule of Federal Awards Expenditures .....	59
Independent Accountant’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required By <i>Government Auditing Standards</i> .....	60
Independent Accountant’s Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 .....	62
Schedule of Findings and Questioned Costs .....	64
Schedule of Prior Audit Findings .....	66

## Independent Auditor's Report

County Commissioners  
Perry County, Ohio  
P. O. Box 248  
121 W. Brown Street  
New Lexington, Ohio 43764

We have audited the accompanying financial statements of the governmental activities, business-type activities, discretely presented component units, each major fund, and the aggregate remaining fund information of Perry County, Ohio, (the County) as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did audit the financial statements of the Perry County Regional Airport Authority, a discretely presented component unit. We did not audit the financial statements of PERCO, Inc., a discretely presented component unit. Other auditors audited the financial statements of PERCO, Inc. They have furnished their report thereon to us and we base our opinion, insofar as it relates to the amounts included for PERCO, Inc., on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the modified cash basis of accounting. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of December 31, 2009, and the respective changes in cash basis financial position and the respective budgetary comparison for the General Fund, Job and Family Services Fund, Board of Developmental Disabilities Fund, Auto License and Gasoline Tax Fund and County Home Fund thereof for the year then ended in conformity with accounting basis Note 2 describes.

Perry County, Ohio  
Independent Auditor's Report

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2010, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 10 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The schedule of federal awards expenditures is required by the U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The schedule of federal awards expenditures has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

*J. L. Uhrig and Associates, Inc.*

J. L. UHRIG AND ASSOCIATES, INC.

September 21, 2010



**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

---

The discussion and analysis of Perry County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2009. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the basic financial statements to enhance their understanding of the County's financial performance.

### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- Net assets of governmental activities decreased \$265,854. Net assets of the business-type activities decreased \$45,219.
- At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$14,013,081, a decrease of \$133,395 from the prior year.

### **Using This Annual Financial Report**

This discussion and analysis is intended to serve as an introduction to Perry County's Modified Cash Financial Statements. Perry County's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### **County-Wide Financial Statements**

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *Statement of Net Assets - Modified Cash Basis* presents information on Perry County's modified cash assets.

The *Statement of Activities - Modified Cash Basis* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs.

Both of the government-wide financial statements identify functions of Perry County that are principally supported by taxes and intergovernmental receipts (governmental activities).

In the statement of net assets and the statement of activities, the County is divided into two kinds of activities:

*Governmental Activities* - Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and conservation and development. These services are funded primarily by taxes and intergovernmental receipts, including federal and state grants and other shared receipts.

*Business-Type Activities* - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's sewer and water systems are reported here.

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

---

*Component Units* - The County's financial statements include financial data of the Perry County Regional Airport Authority and Perco, Inc. These component units are described in the notes to the financial statements. Component units are separate legal entities which may buy, sell, lease, and mortgage property in their own name and sue or be sued in their own name.

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund and the Job and Family Services, Board of Developmental Disabilities, Auto License and Gasoline Tax, and the County Home Special Revenue Funds.

*Governmental Funds* - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund *Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance* for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

*Proprietary Funds* - The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Sewer and Water Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The Self-Insurance Fund accounts for the claims and liabilities relating to the County's self-insured health program.

*Fiduciary Funds* - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs.

*Notes to the Financial Statements* - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

**Government-Wide Financial Analysis**

Recall that the Statement of Net Assets looks at the County as a whole. Table 1 provides a summary of the County's net assets for 2009 compared to 2008.

Table 1  
Perry County's Net Assets - Modified Cash Basis

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$14,077,808	\$14,376,337	\$1,006,862	\$1,052,081	\$15,084,670	\$15,428,418
Cash in Segregated Accounts	87,759	71,025	0	0	87,759	71,025
Cash With Fiscal Agents	1,144,723	1,128,782	0	0	1,144,723	1,128,782
<i>Totals Assets</i>	<u>15,310,290</u>	<u>15,576,144</u>	<u>1,006,862</u>	<u>1,052,081</u>	<u>16,317,152</u>	<u>16,628,225</u>
<b>Net Assets</b>						
Restricted for:						
Capital Projects	267,464	282,772	0	0	267,464	282,772
Health	3,331,575	3,482,675	0	0	3,331,575	3,482,675
Public Works	2,439,429	2,460,721	0	0	2,439,429	2,460,721
Human Service	172,618	212,249	0	0	172,618	212,249
Debt Service	11,224	0	0	0	11,224	0
Other Purposes	5,732,163	5,046,258	0	0	5,732,163	5,046,258
Unclaimed Monies	40,198	89,746	0	0	40,198	89,746
Unrestricted	3,315,619	4,001,723	1,006,862	1,052,081	4,322,481	5,053,804
<i>Total Net Assets</i>	<u>\$15,310,290</u>	<u>\$15,576,144</u>	<u>\$1,006,862</u>	<u>\$1,052,081</u>	<u>\$16,317,152</u>	<u>\$16,628,225</u>

A portion of the County's net assets, \$11,994,671 or 74 percent, represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted assets, \$4,322,481, or 26 percent, is to be used to meet the County's ongoing obligations to citizens and creditors.

Table 2 shows the changes in net assets for the fiscal year ended December 31, 2009, and comparisons to fiscal year 2008.

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

Table 2  
Changes in Net Assets

	Governmental	Business-Type	Total	Governmental	Business-Type	Total
	Activites	Activities		Activites	Activities	
	2009	2009	2009	2008	2008	2008
<b>Receipts</b>						
Program Receipts						
Charges for Services	\$4,506,937	\$1,029,881	\$5,536,818	\$4,581,962	\$1,722,490	\$6,304,452
Operating Grants, Contributions, and Interest	16,755,346	0	16,755,346	16,667,778	0	16,667,778
Capital Grants, Contributions, and Interest	1,950	281,668	283,618	128,411	0	128,411
<i>Total Program Receipts</i>	<u>21,264,233</u>	<u>1,311,549</u>	<u>22,575,782</u>	<u>21,378,151</u>	<u>1,722,490</u>	<u>23,100,641</u>
General Receipts and Transfers						
Property Taxes	5,042,442	0	5,042,442	4,952,517	0	4,952,517
Permissive Sales Taxes	1,649,500	0	1,649,500	1,832,506	0	1,832,506
Intergovernmental	1,032,344	0	1,032,344	927,509	0	927,509
Interest	195,771	0	195,771	404,153	0	404,153
Rent	151,657	0	151,657	168,623	0	168,623
Payment in Lieu of Taxes	43,989	0	43,989	40,934	0	40,934
Loan Proceeds	0	510,299	510,299	0	2,316,786	2,316,786
Miscellaneous	577,071	0	577,071	582,518	0	582,518
Transfers In	115,570	0	115,570	118,705	0	118,705
Repayment of Airport Authority Loan	104,600	0	104,600	164,680	0	164,680
<i>Total General Receipts</i>	<u>8,912,944</u>	<u>510,299</u>	<u>9,423,243</u>	<u>9,192,145</u>	<u>2,316,786</u>	<u>11,508,931</u>
<i>Total Receipts</i>	<u>30,177,177</u>	<u>1,821,848</u>	<u>31,999,025</u>	<u>30,570,296</u>	<u>4,039,276</u>	<u>34,609,572</u>
<b>Program Disbursements</b>						
General Government:						
Legislative and Executive	2,917,178	0	2,917,178	2,946,196	0	2,946,196
Judicial	1,433,116	0	1,433,116	1,338,641	0	1,338,641
Public Safety	4,096,295	0	4,096,295	4,344,611	0	4,344,611
Public Works	5,320,957	0	5,320,957	5,411,902	0	5,411,902
Public Works - Intergovernmental	12,500	0	12,500	12,500	0	12,500
Health	4,650,344	0	4,650,344	4,628,145	0	4,628,145
Human Services	10,257,166	0	10,257,166	10,358,726	0	10,358,726
Community and Economic Development	688,118	0	688,118	541,146	0	541,146
Conservation and Recreation	261,778	0	261,778	269,372	0	269,372
Capital Outlay	190,932	0	190,932	244,228	0	244,228
Loan to Airport Authority	137,713	0	137,713	164,680	0	164,680
Debt Service:						
Principal	276,294	0	276,294	198,259	0	198,259
Interest and Fiscal Charges	200,640	0	200,640	180,621	0	180,621
Transfers Out	0	115,570	115,570	0	118,705	118,705
Water	0	551,399	551,399	0	1,184,689	1,184,689
Sewer	0	1,200,098	1,200,098	0	2,289,723	2,289,723
<i>Total Disbursements</i>	<u>30,443,031</u>	<u>1,867,067</u>	<u>32,310,098</u>	<u>30,639,027</u>	<u>3,593,117</u>	<u>34,232,144</u>
<i>Change in Net Assets</i>	<u>(265,854)</u>	<u>(45,219)</u>	<u>(311,073)</u>	<u>(68,731)</u>	<u>446,159</u>	<u>377,428</u>
Net Assets Beginning of Year	15,576,144	1,052,081	16,628,225	15,644,875	605,922	16,250,797
<b>Total Net Assets</b>	<u>\$15,310,290</u>	<u>\$1,006,862</u>	<u>\$16,317,152</u>	<u>\$15,576,144</u>	<u>\$1,052,081</u>	<u>\$16,628,225</u>

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

Operating grants were the largest program receipts, accounting for \$16,755,346 or 56 percent of total governmental activities receipts. The major recipients of intergovernmental program receipts were the Job and Family Services, Auto License and Gasoline Tax, Mental Health, Children Services, and Board of Developmental Disabilities governmental programs.

Property tax receipts account for \$5,042,442 or 17 percent of total governmental activities receipts. Another major component of general governmental receipts was permissive sales taxes, which accounted for \$1,649,500 or 5 percent of total receipts.

The County's direct charges to users of governmental services made up \$4,506,937 or 15 percent of total governmental receipts. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Human services programs accounted for \$10,257,166, or 34 percent of total disbursements for governmental activities. Other major program disbursements for governmental activities include health programs, public safety programs and public works programs, which accounted for \$4,650,344, \$4,096,295, and \$5,320,957, or 15 percent, 13 percent and 17 percent, respectively, of total disbursements.

**Business-Type Activities**

The net assets for business-type activities decreased \$45,219 during 2009. Charges for services accounted for \$1,311,549 or 72 percent of receipts. The remaining \$510,299, or 28 percent, of revenue represented the loan proceeds from OWDA.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services for 2009 and 2008. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax receipts and unrestricted intergovernmental receipts.

Table 3  
 Governmental Activities

	Total Cost of Services 2009	Net Cost (Gain) of Services 2009	Total Cost of Services 2008	Net Cost (Gain) of Services 2008
General Government:				
Legislative and Executive	\$2,917,178	\$1,374,303	\$2,946,196	\$1,381,684
Judicial	1,433,116	780,587	1,338,641	729,701
Public Safety	4,096,295	1,743,735	4,344,611	2,096,053
Public Works	5,320,957	25,707	5,411,902	(208,734)
Public Works - Intergovernmental	12,500	12,500	12,500	12,500
Health	4,650,344	2,078,361	4,628,145	1,956,114
Human Services	10,257,166	2,044,948	10,358,726	2,257,587
Community and Economic Development	688,118	51,300	541,146	(21,189)
Conservation and Recreation	261,778	261,778	269,372	269,372
Capital Outlay	190,932	190,932	244,228	244,228
Loan to Airport Authority	137,713	137,713	164,680	164,680
Principal Retirement	276,294	276,294	198,259	198,259
Interest and Fiscal Charges	200,640	200,640	180,621	180,621
<b>Total Expenses</b>	<b>\$30,443,031</b>	<b>\$9,178,798</b>	<b>\$30,639,027</b>	<b>\$9,260,876</b>

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

---

Charges for services, operating grants, and capital grants of \$21,264,233, or 70 percent of the total costs of services, are received and used to fund the general government disbursements of the County. The remaining \$9,178,798 in general government disbursements is funded by property taxes, permissive sales taxes, intergovernmental receipts, rental payments, interest, loan revenue, and miscellaneous receipts.

The \$2,044,948 and \$2,078,361 in net cost of services for Human Services and Health demonstrate the costs of services that are not supported from state and federal resources.

### **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2009, the County's governmental funds reported a combined ending fund balance of \$14,013,081, a decrease of \$133,395 in comparison with the prior year. \$12,982,399, or 93 percent of this total, constitutes unreserved undesignated fund balance. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior year (\$990,484) or other restricted purposes (\$40,198). While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to expenditure restrictions mandated by the source of the resource, such as the state or federal government.

The General Fund is the primary operating fund of the County. At the end of 2009, unreserved fund balance was \$1,865,522, while total fund balance was \$2,058,608. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund disbursements. Unreserved fund balance represents 31 percent to total General Fund disbursements, while total fund balance represents 34 percent of that same amount.

The fund balance of the County's General Fund decreased \$603,193 during 2009. This decrease was mainly derived from the economic decline in the County.

At the end of 2009, the Job and Family Services Special Revenue Fund had a fund balance of \$172,618, in comparison to a fund balance of \$212,249 at the end of 2008. This change is primarily due to decreased grant receipts during 2009.

At the end of 2009, the Board of Developmental Disabilities Special Revenue Fund had a fund balance of \$3,331,575, in comparison to a fund balance of \$3,482,675 at the end of 2008. This change is primarily due to decreased grant receipts during 2009.

At the end of 2009, the Auto License and Gasoline Tax Special Revenue Fund had a fund balance of \$2,439,429, in comparison to a fund balance of \$2,460,721 at the end of 2008. This decrease is primarily due to a decrease in state and federal grants pertaining to capital projects in 2009.

At the end of 2009, the County Home Special Revenue Fund had a fund balance of \$1,609,090, in comparison to a fund balance of \$1,404,190 at the end of 2008. This increase is primarily due to an increase in room and board rates in 2009.

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

---

*Proprietary Funds* - The County maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities on the government-wide financial statements. The County uses an enterprise fund to account for Sewer and Water Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The County uses an internal service fund to account for the self-insurance program. The Self-Insurance Fund accounts for the claims and relating to the County's self-insured health program.

As of December 31, 2009, unrestricted net assets for the County's enterprise funds were \$1,006,862.

As of December 31, 2009, unrestricted net assets in the self-insurance program were \$1,297,209. During 2009 there were an increase in claims, but the County's self-insurance reserves remain at a comfortable level.

### **Budgetary Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Board of County Commissioners adopts a permanent annual operating budget for the County on or about January 1.

For the General Fund, changes from the original budget to the final budget have been minimal. Fluctuations in growth and diversity have typically not occurred in Perry County, allowing department managers the ability to consistently predict receipts and disbursements.

### **Capital Assets and Debt Administration**

*Capital Assets* - The County does not track their capital assets and no information relating to capital assets is being presented.

*Long-Term Obligations* - As of December 31, 2009, the County had total general obligation bonded debt outstanding of \$3,190,000 for the remodeling of the Jobs and Family Services building. The majority of the bonded debt is expected to be repaid through governmental activities, with a portion being paid by the water fund.

In addition to the bonded indebtedness, the County has a number of outstanding loans with government agencies in regards to water and sewer activities and capital lease/ purchase agreements with Johnson Controls. The total principal outstanding as of December 31, 2009, is \$14,926,342 for water and sewer activities. The repayment of these loans will be made through user fees and charges. The total principal outstanding as of December 31, 2009, is \$848,828 for the capital lease/ purchase agreements. See Note 12 for capital leases and Note 13 for additional information regarding the County's debt.

### **Economic Factors**

The unemployment rate for the County is currently 10.3 percent, which is an increase from 8.5 percent in 2008. Perry County has long been considered a manufacturing and agricultural County. The increase in unemployment is directly related to the financial hardships of the region due to the trends of the economy.

Real property values within the County have risen over the past several years, and are now at an all time high. While overall employment in the County has been steady our industrial base within the County has been shrinking. Perry County's decade long investment in residential infrastructure is establishing it as a residential bedroom community of surrounding metropolitan counties. This has improved the tax base for schools, libraries, and local governments.

**Perry County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2009*  
*Unaudited*

---

The various economic factors were considered in the preparation of the County's 2010 budget, and will be considered in the preparation of future budgets. Appropriate measures will be taken to ensure spending is within available resources.

**Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Teresa Stevenson, Perry County Auditor, 105 North Main Street, New Lexington, Ohio 43764.



**Perry County, Ohio**  
*Statement of Net Assets - Modified Cash Basis*  
 December 31, 2009

	Primary Government			Component Unit	
	Governmental Activities	Business-Type Activities	Total PERCO,	Inc.	Perry County Regional Airport Authority
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$14,077,808	\$1,006,862	\$15,084,670	\$0	\$79,069
Cash in Segregated Accounts	87,759	0	87,759	488,407	0
Cash With Fiscal Agents	1,144,723	0	1,144,723	0	0
<i>Total Assets</i>	<u>15,310,290</u>	<u>1,006,862</u>	<u>16,317,152</u>	<u>488,407</u>	<u>79,069</u>
<b>Net Assets</b>					
Restricted for:					
Capital Projects	267,464	0	267,464	0	0
Health	3,331,575	0	3,331,575	0	0
Public Works	2,439,429	0	2,439,429	0	0
Human Services	172,618	0	172,618	0	0
Other Purposes	5,732,163	0	5,732,163	0	0
Debt Service	11,224	0	11,224	0	0
Unclaimed Monies	40,198	0	40,198	0	0
Unrestricted	3,315,619	1,006,862	4,322,481	488,407	79,069
<i>Total Net Assets</i>	<u>\$15,310,290</u>	<u>\$1,006,862</u>	<u>\$16,317,152</u>	<u>\$488,407</u>	<u>\$79,069</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Activities - Modified Cash Basis*  
*For the Year Ended December 31, 2009*

	Program Receipts			
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities</b>				
General Government:				
Legislative and Executive	\$2,917,178	\$1,526,225	\$16,650	\$0
Judicial	1,433,116	620,358	32,171	0
Public Safety	4,096,295	141,544	2,211,016	0
Public Works	5,320,957	899,659	4,393,641	1,950
Public Works - Intergovernmental	12,500	0	0	0
Health	4,650,344	579,276	1,992,707	0
Human Services	10,257,166	739,875	7,472,343	0
Community and Economic Development	688,118	0	636,818	0
Conservation and Recreation	261,778	0	0	0
Capital Outlay	190,932	0	0	0
Debt Service				
Principal Retirement	276,294	0	0	0
Interest and Fiscal Charges	200,640	0	0	0
<i>Total Governmental Activities</i>	<u>30,305,318</u>	<u>4,506,937</u>	<u>16,755,346</u>	<u>1,950</u>
<b>Business-Type Activities</b>				
Water Fund	551,399	636,876	0	0
Sewer Fund	1,200,098	393,005	0	281,668
<i>Total Business-Type Activities</i>	<u>1,751,497</u>	<u>1,029,881</u>	<u>0</u>	<u>281,668</u>
<i>Total Primary Government</i>	<u>\$32,056,815</u>	<u>\$5,536,818</u>	<u>\$16,755,346</u>	<u>\$283,618</u>
<i>Component Unit:</i>				
PERCO, Inc.	\$411,026	\$363,490	\$3,965	\$0
Perry County Regional Airport Authority	171,361	0	106,414	0
<i>Total Component Unit</i>	<u>\$582,387</u>	<u>\$363,490</u>	<u>\$110,379</u>	<u>\$0</u>

**General Receipts**

Property Taxes Levied for:

- General Purposes
- Board of Developmental Disabilities
- Community Mental Health
- Children Services
- County Home
- Senior Center

Sales Taxes Levied for General Purposes

Grants and Entitlements not Restricted to Specific Programs

Interest

Rent

Payment in Lieu of Taxes

Miscellaneous

Loan Proceeds

*Total General Receipts*

Transfers

Loan to Perry County Regional Airport Authority

Repayment of Perry County Regional Airport Authority Loan

*Total General Receipts and Other Financing Sources(Uses)*

Change in Net Assets

*Net Assets Beginning of Year*

*Net Assets End of Year*

Net (Disbursements) Receipts  
and Changes in Net Assets  
Primary Government

Component Unit

Governmental Activities	Business-Type Activities	Total	PERCO, Inc.	Perry County Regional Airport Authority
(\$1,374,303)	\$0	(\$1,374,303)	\$0	\$0
(780,587)	0	(780,587)	0	0
(1,743,735)	0	(1,743,735)	0	0
(25,707)	0	(25,707)	0	0
(12,500)	0	(12,500)	0	0
(2,078,361)	0	(2,078,361)	0	0
(2,044,948)	0	(2,044,948)	0	0
(51,300)	0	(51,300)	0	0
(261,778)	0	(261,778)	0	0
(190,932)	0	(190,932)	0	0
(276,294)	0	(276,294)	0	0
(200,640)	0	(200,640)	0	0
(9,041,085)	0	(9,041,085)	0	0
0	85,477	85,477	0	0
0	(525,425)	(525,425)	0	0
0	(439,948)	(439,948)	0	0
(9,041,085)	(439,948)	(9,481,033)	0	0
0	0	0	(43,571)	0
0	0	0	0	(64,947)
0	0	0	(43,571)	(64,947)
1,840,269	0	1,840,269	0	0
1,431,870	0	1,431,870	0	0
207,802	0	207,802	0	0
448,319	0	448,319	0	0
972,126	0	972,126	0	0
142,056	0	142,056	0	0
1,649,500	0	1,649,500	0	0
1,032,344	0	1,032,344	0	0
195,771	0	195,771	12,454	0
151,657	0	151,657	0	0
43,989	0	43,989	0	0
577,071	0	577,071	0	0
0	510,299	510,299	0	0
8,692,774	510,299	9,203,073	12,454	0
115,570	(115,570)	0	0	0
(137,713)	0	(137,713)	0	137,713
104,600	0	104,600	0	(104,600)
82,457	(115,570)	(33,113)	0	33,113
(265,854)	(45,219)	(311,073)	(31,117)	(31,834)
15,576,144	1,052,081	16,628,225	519,524	110,903
\$15,310,290	\$1,006,862	\$16,317,152	\$488,407	\$79,069

**Perry County, Ohio**  
*Statement of Modified Cash Basis Assets and Fund Balances*  
*Governmental Funds*  
*December 31, 2009*

	General	Job and Family Services	Board of Developmental Disabilities	Auto License and Gasoline Tax	County Home	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>							
Equity in Pooled Cash and Cash Equivalents	\$2,018,410	\$172,618	\$2,186,852	\$2,439,429	\$1,609,090	\$4,314,002	\$12,740,401
Restricted Cash and Cash Equivalents	40,198	0	0	0	0	0	40,198
Cash in Segregated Accounts	0	0	0	0	0	87,759	87,759
Cash With Fiscal Agents	0	0	1,144,723	0	0	0	1,144,723
<i>Total Assets</i>	<u>\$2,058,608</u>	<u>\$172,618</u>	<u>\$3,331,575</u>	<u>\$2,439,429</u>	<u>\$1,609,090</u>	<u>\$4,401,761</u>	<u>\$14,013,081</u>
<b>Fund Balances</b>							
Reserved for Encumbrances	\$152,888	\$165,825	\$220,705	\$197,443	\$62,519	\$191,104	\$990,484
Reserved for Unclaimed Monies	40,198	0	0	0	0	0	40,198
Unreserved:							
Undesignated, Reported in:							
General Fund	1,865,522	0	0	0	0	0	1,865,522
Special Revenue Funds	0	6,793	3,110,870	2,241,986	1,546,571	3,931,969	10,838,189
Debt Service Funds	0	0	0	0	0	11,224	11,224
Capital Projects Funds	0	0	0	0	0	267,464	267,464
<i>Total Fund Balances</i>	<u>\$2,058,608</u>	<u>\$172,618</u>	<u>\$3,331,575</u>	<u>\$2,439,429</u>	<u>\$1,609,090</u>	<u>\$4,401,761</u>	<u>\$14,013,081</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
Net Assets - Modified Cash Assets of Governmental Activities  
December 31, 2009*

<b>Total Governmental Fund Balances</b>	\$14,013,081
-----------------------------------------	--------------

*Amounts reported for governmental activities in the  
statement of net assets are different because:*

An internal service fund is used by management to charge the costs  
of insurance to individual funds. The assets of the internal service fund  
are included in governmental activities in the statement of net assets.

1,297,209
<hr/>

**Net Assets of Governmental Activities**

\$15,310,290
<hr/> <hr/>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Modified Cash Receipts, Disbursements and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2009*

	General	Job and Family Services	Board of Developmental Disabilities	Auto License and Gasoline Tax	County Home	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>							
Property Taxes	\$1,840,269	\$0	\$1,431,870	\$0	\$972,126	\$798,177	\$5,042,442
Sales Taxes	1,649,500	0	0	0	0	0	1,649,500
Payment in Lieu of Taxes	43,989	0	0	0	0	0	43,989
Charges for Services	779,200	451,314	473,937	0	153,812	1,714,969	3,573,232
Licenses and Permits	2,374	0	0	0	0	287,639	290,013
Fines and Forfeitures	305,550	0	0	13,481	0	155,424	474,455
Intergovernmental	859,882	5,205,638	1,926,854	4,605,648	204,981	5,153,378	17,956,381
Interest	189,137	0	0	2,496	0	0	191,633
Rent	0	0	0	0	0	151,657	151,657
Miscellaneous	58,072	248,214	213,132	15	126	57,512	577,071
<i>Total Receipts</i>	<u>5,727,973</u>	<u>5,905,166</u>	<u>4,045,793</u>	<u>4,621,640</u>	<u>1,331,045</u>	<u>8,318,756</u>	<u>29,950,373</u>
<b>Disbursements</b>							
Current:							
General Government:							
Legislative and Executive	2,168,485	0	0	0	0	711,602	2,880,087
Judicial	1,157,097	0	0	0	0	254,215	1,411,312
Public Safety	1,916,786	0	0	0	0	2,137,623	4,054,409
Public Works	0	0	0	4,642,932	0	668,339	5,311,271
Public Works - Intergovernmental	12,500	0	0	0	0	0	12,500
Health	103,807	0	4,196,893	0	0	348,089	4,648,789
Human Services	263,275	6,136,571	0	0	1,126,145	2,704,104	10,230,095
Community and Economic Development	0	0	0	0	0	688,118	688,118
Conservation and Recreation	261,778	0	0	0	0	0	261,778
Capital Outlay	22,000	0	0	0	0	168,932	190,932
Debt Service:							
Principal Retirement	75,777	0	0	0	0	200,517	276,294
Interest and Fiscal Charges	30,609	0	0	0	0	170,031	200,640
<i>Total Disbursements</i>	<u>6,012,114</u>	<u>6,136,571</u>	<u>4,196,893</u>	<u>4,642,932</u>	<u>1,126,145</u>	<u>8,051,570</u>	<u>30,166,225</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>(284,141)</u>	<u>(231,405)</u>	<u>(151,100)</u>	<u>(21,292)</u>	<u>204,900</u>	<u>267,186</u>	<u>(215,852)</u>
<b>Other Financing Sources (Uses)</b>							
Advances In	131,369	0	0	0	0	66,169	197,538
Advances Out	(66,169)	0	0	0	0	(131,369)	(197,538)
Transfers In	0	191,774	0	0	0	278,807	470,581
Transfers Out	(351,139)	0	0	0	0	(3,872)	(355,011)
Loan to Perry County Regional Airport Authority	(137,713)	0	0	0	0	0	(137,713)
Repayment of Perry County Regional Airport Authority Loan	104,600	0	0	0	0	0	104,600
<i>Total Other Financing Sources (Uses)</i>	<u>(319,052)</u>	<u>191,774</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>209,735</u>	<u>82,457</u>
<i>Net Change in Fund Balances</i>	<u>(603,193)</u>	<u>(39,631)</u>	<u>(151,100)</u>	<u>(21,292)</u>	<u>204,900</u>	<u>476,921</u>	<u>(133,395)</u>
<i>Fund Balances Beginning of Year</i>	<u>2,661,801</u>	<u>212,249</u>	<u>3,482,675</u>	<u>2,460,721</u>	<u>1,404,190</u>	<u>3,924,840</u>	<u>14,146,476</u>
<i>Fund Balances End of Year</i>	<u>\$2,058,608</u>	<u>\$172,618</u>	<u>\$3,331,575</u>	<u>\$2,439,429</u>	<u>\$1,609,090</u>	<u>\$4,401,761</u>	<u>\$14,013,081</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities - Modified Cash Basis  
For the Year Ended December 31, 2009*

**Net Change in Fund Balances - Governmental Funds** (\$133,395)

*Amounts reported for governmental activities  
in the statement of activities are different because:*

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund disbursements and the related internal service fund receipts are eliminated. The net disbursements of the internal service fund is allocated among the governmental activities.

(132,459)

**Change in Net Assets of Governmental Activities**

(\$265,854)

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes in*  
*in Fund Balance - Budget and Actual (Budget Basis)*  
*General Fund*  
*For the Year Ended December 31, 2009*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Receipts</b>				
Property Taxes	\$1,912,660	\$1,912,660	\$1,840,269	(\$72,391)
Sales Taxes	1,600,000	1,600,000	1,649,500	49,500
Payment in Lieu of Taxes	43,989	43,989	43,989	0
Charges for Services	1,303,490	1,303,490	779,200	(524,290)
Licenses and Permits	2,720	2,720	2,374	(346)
Fines and Forfeitures	329,955	329,955	286,549	(43,406)
Intergovernmental	784,354	784,354	735,234	(49,120)
Interest	300,000	300,000	182,565	(117,435)
Miscellaneous	500	500	58,072	57,572
<i>Total Receipts</i>	<u>6,277,668</u>	<u>6,277,668</u>	<u>5,577,752</u>	<u>(699,916)</u>
<b>Disbursements</b>				
Current:				
General Government:				
Legislative and Executive	2,256,088	2,401,119	2,210,774	190,345
Judicial	1,151,378	1,164,626	1,163,506	1,120
Public Safety	1,877,362	2,071,772	1,989,017	82,755
Public Works - Intergovernmental	0	0	12,500	(12,500)
Health	112,216	114,849	107,630	7,219
Human Services	293,002	322,968	291,411	31,557
Conservation and Recreation	261,778	261,778	261,778	0
Capital Outlay	0	22,000	22,000	0
Debt Service:				
Principal	84,643	75,777	75,777	0
Interest and Fiscal Charges	30,609	30,609	30,609	0
<i>Total Disbursements</i>	<u>6,067,076</u>	<u>6,465,498</u>	<u>6,165,002</u>	<u>300,496</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>210,592</u>	<u>(187,830)</u>	<u>(587,250)</u>	<u>(399,420)</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	0	0	235,969	235,969
Advance Out	0	(185,725)	(203,882)	(18,157)
Transfers Out	(331,620)	(408,349)	(351,139)	57,210
Loan to Perry County Regional Airport Authority	(41,456)	(41,456)	0	41,456
<i>Total Other Financing Sources (Uses)</i>	<u>(373,076)</u>	<u>(635,530)</u>	<u>(319,052)</u>	<u>316,478</u>
<i>Net Change in Fund Balance</i>	<u>(162,484)</u>	<u>(823,360)</u>	<u>(906,302)</u>	<u>(82,942)</u>
<i>Fund Balance Beginning of Year</i>	2,499,317	2,499,317	2,499,317	0
Prior Year Encumbrances Appropriated	<u>162,484</u>	<u>162,484</u>	<u>162,484</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$2,499,317</u>	<u>\$1,838,441</u>	<u>\$1,755,499</u>	<u>(\$82,942)</u>

See accompanying notes to the basic financial statements



**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Job and Family Services Fund  
For the Year Ended December 31, 2009*

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
<b>Receipts</b>				
Charges for Services	\$538,000	\$488,000	\$451,314	(\$36,686)
Intergovernmental	6,044,500	5,345,750	5,205,610	(140,140)
Miscellaneous	325,000	260,000	248,214	(11,786)
<i>Total Receipts</i>	6,907,500	6,093,750	5,905,138	(188,612)
<b>Disbursements</b>				
Current:				
Human Services	7,184,247	6,307,056	6,302,396	4,660
<i>Excess of Receipts Under Disbursements</i>	(276,747)	(213,306)	(397,258)	(193,272)
<b>Other Financing Source</b>				
Transfers In	220,000	210,000	191,774	(18,226)
<i>Net Change in Fund Balance</i>	(56,747)	(3,306)	(205,484)	(202,178)
<i>Fund Balance Beginning of Year</i>	25,527	25,527	25,527	0
Prior Year Encumbrances Appropriated	186,722	186,722	186,722	0
<i>Fund Balance End of Year</i>	<u>\$155,502</u>	<u>\$208,943</u>	<u>\$6,765</u>	<u>(\$202,178)</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Board of Developmental Disabilities Fund*  
*For the Year Ended December 31, 2009*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Receipts</b>				
Property Taxes	\$1,556,638	\$1,556,638	\$1,431,870	(\$124,768)
Charges for Services	739,626	739,626	447,284	(292,342)
Intergovernmental	1,458,324	1,458,324	1,709,423	251,099
Miscellaneous	236,936	236,936	213,132	(23,804)
<i>Total Receipts</i>	3,991,524	3,991,524	3,801,709	(189,815)
<b>Disbursements</b>				
Current:				
Health	4,506,750	4,457,401	4,417,598	39,803
<i>Net Change in Fund Balance</i>	(515,226)	(465,877)	(615,889)	(110,209)
<i>Fund Balance Beginning of Year</i>	3,196,190	3,196,190	3,196,190	0
Prior Year Encumbrances Appropriated	286,485	286,485	286,485	0
<i>Fund Balance End of Year</i>	<u>\$2,967,449</u>	<u>\$3,016,798</u>	<u>\$2,866,786</u>	<u>(\$110,209)</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
Auto License and Gasoline Tax Fund  
For the Year Ended December 31, 2009*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Receipts</b>				
Fines and Forfeitures	\$20,275	\$20,275	\$12,633	(\$7,642)
Intergovernmental	4,904,725	4,922,725	4,605,648	(317,077)
Interest	75,000	75,000	2,335	(72,665)
Miscellaneous	0	0	15	15
<i>Total Receipts</i>	5,000,000	5,018,000	4,620,631	(397,369)
<b>Disbursements</b>				
Current:				
Public Works	4,875,480	5,209,680	4,840,375	369,305
<i>Net Change in Fund Balance</i>	124,520	(191,680)	(219,744)	(766,674)
<i>Fund Balance Beginning of Year</i>	2,185,241	2,185,241	2,185,241	0
Prior Year Encumbrances Appropriated	275,480	275,480	275,480	0
<i>Fund Balance End of Year</i>	<u>\$2,585,241</u>	<u>\$2,269,041</u>	<u>\$2,240,977</u>	<u>(\$766,674)</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes in  
in Fund Balance - Budget and Actual (Budget Basis)*  
County Home Fund  
For the Year Ended December 31, 2009

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
<b>Receipts</b>				
Property Taxes	\$968,112	\$968,112	\$972,126	\$4,014
Charges for Services	151,000	151,000	153,812	2,812
Intergovernmental	226,724	226,724	141,159	(85,565)
Miscellaneous	200	200	126	(74)
<i>Total Receipts</i>	<u>1,346,036</u>	<u>1,346,036</u>	<u>1,267,223</u>	<u>(78,813)</u>
<b>Disbursements</b>				
Current:				
Human Services	<u>1,236,128</u>	<u>1,236,128</u>	<u>1,188,664</u>	<u>47,464</u>
<i>Net Change in Fund Balance</i>	109,908	109,908	78,559	(31,349)
<i>Fund Balance Beginning of Year</i>	1,370,464	1,370,464	1,370,464	0
Prior Year Encumbrances Appropriated	<u>33,726</u>	<u>33,726</u>	<u>33,726</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,514,098</u></u>	<u><u>\$1,514,098</u></u>	<u><u>\$1,482,749</u></u>	<u><u>(\$31,349)</u></u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Fund Net Assets*  
*Proprietary Funds*  
*December 31, 2009*

	Business-Type Activities		Total	Governmental Activity-
	Sewer Enterprise Fund	Water Enterprise Fund		Internal Service Fund
<b>Assets</b>				
Current Assets:				
Equity in Pooled Cash and Cash Equivalents	\$939,527	\$67,335	\$1,006,862	\$1,297,209
<i>Total Assets</i>	<u>939,527</u>	<u>67,335</u>	<u>1,006,862</u>	<u>1,297,209</u>
<b>Net Assets</b>				
Unrestricted	<u>939,527</u>	<u>67,335</u>	<u>1,006,862</u>	<u>1,297,209</u>
<i>Total Net Assets</i>	<u><u>\$939,527</u></u>	<u><u>\$67,335</u></u>	<u><u>\$1,006,862</u></u>	<u><u>\$1,297,209</u></u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Receipts, Disbursements and Changes in Fund Net Assets*  
*Proprietary Funds*  
*For the Year Ended December 31, 2009*

	Business-Type Activities		Total	Governmental Activities-
	Sewer Enterprise Fund	Water Internal Enterprise Fund		Service Fund
<b>Operating Receipts</b>				
Charges for Services	\$393,005	\$636,876	\$1,029,881	\$0
Charges for Services - Health Benefits	0	0	0	3,133,380
Interest 0		0	0	6,634
<i>Total Operating Receipts</i>	<u>393,005</u>	<u>636,876</u>	<u>1,029,881</u>	<u>3,140,014</u>
<b>Operating Disbursements</b>				
Personal Services	77,867	36,734	114,601	0
Contractual Services	106,560	166,279	272,839	0
Contractual Services - Health Benefits	0	0	0	420,313
Materials and Supplies	49,458	6,321	55,779	0
Claims - Health Benefits	0	0	0	2,852,160
Capital Outlay	853,976	6,706	860,682	0
Other	17,685	5,127	22,812	0
Debt Service				
Principal	69,619	249,134	318,753	0
Interest	24,933	81,098	106,031	0
<i>Total Operating Disbursements</i>	<u>1,200,098</u>	<u>551,399</u>	<u>1,751,497</u>	<u>3,272,473</u>
<i>Operating Gain (Loss)</i>	(807,093)	85,477	(721,616)	(132,459)
<b>Non-Operating Receipts</b>				
Capital Grants	281,668	0	281,668	0
Proceeds of Loans	505,118	5,181	510,299	0
<i>Income (Loss) Before Transfers</i>	(20,307)	90,658	70,351	(132,459)
Transfers In	0	3,872	3,872	
Transfers Out	0	(119,442)	(119,442)	0
<i>Total Transfers</i>	<u>0</u>	<u>(115,570)</u>	<u>(115,570)</u>	<u>0</u>
<i>Change in Net Assets</i>	(20,307)	(24,912)	(45,219)	(132,459)
<i>Net Assets Beginning of Year</i>	<u>959,834</u>	<u>92,247</u>	<u>1,052,081</u>	<u>1,429,668</u>
<i>Net Assets End of Year</i>	<u>\$939,527</u>	<u>\$67,335</u>	<u>\$1,006,862</u>	<u>\$1,297,209</u>

See accompanying notes to the basic financial statements

**Perry County, Ohio**  
*Statement of Fiduciary Net Assets - Modified Cash Basis*  
*Agency Funds*  
*December 31, 2009*

<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$2,526,846
Cash and Cash Equivalents in Segregated Accounts	<u>444,750</u>
<i>Total Assets</i>	<u><u>\$2,971,596</u></u>
 <b>Net Assets</b>	
Restricted for:	
District Board of Health	\$1,087,365
Undivided Tax	972,657
Sheriff	327,536
Payroll	256,918
Family and Children First Council	167,591
County Court	117,214
Housing Trust	31,872
Soil and Water Conservation	8,863
Ohio Election Commission	<u>1,580</u>
 Total Net Assets	 <u><u>\$2,971,596</u></u>

See accompanying notes to the financial statements

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Note 1 – Reporting Entity**

Perry County, Ohio (The County), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three County Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, and a Probate/Juvenile Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

**A. Primary Government**

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Perry County, this includes the Perry County Board of Developmental Disabilities (BDD), Perry County Home, Children Services Board, and departments and activities that are directly operated by the elected County officials.

**B. Component Units**

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organizations governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. The County is also financially accountable for any organizations that are fiscally dependent on the County in that the County approves their budget, the issuance of their debt, or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the County, are accessible to the County, and are significant in amount to the County.

**Discretely Presented Component Units**

The component unit column on the financial statements identifies the financial data of the County's component units, the Perry County Regional Airport Authority and PERCO Inc. These are reported separately to emphasize that they are legally separate from the County. Information about these component units is presented in Notes 18 and 19 to the basic financial statements.



**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

The Perry County Airport Authority (the Authority) was created by resolution of the County Commissioners under Ohio Revised Code Section 308.01. The purpose of the Authority is for the acquisition, construction, operation and maintenance of the airport and its facilities in Perry County. The Authority operates under the direction of a six-member Board of Trustees, appointed by the County Commissioners. A Secretary-Treasurer is responsible for the fiscal accounting of the resources of the Authority. Services provided by the Authority include the means by which to aid the safe taking off and landing of aircraft, storage and maintenance of aircraft, and the safe and efficient operation of the airport. The Authority is considered to be a component unit of Perry County and is discretely presented. The Nature and significance of the relationship between the County and the Authority is such that exclusion would cause the County's financial statements to be misleading. The Authority operates on a fiscal year ending on December 31.

PERCO, Inc. (PERCO), is a legally separate, not-for-profit corporation, served by a self-appointing board of trustees. PERCO, under a contractual agreement with the Perry County Board of Developmental Disabilities (BDD), provides sheltered employment for mentally retarded or handicapped adults in Perry County. The Perry County Board of DD provides PERCO Inc. with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of PERCO Inc. Based on the significant services and resources provided by the County to PERCO Inc. and PERCO Inc.'s sole purpose of providing assistance to the retarded and handicapped adults of Perry County, PERCO Inc. is considered to be a component unit of Perry County. The nature and significance of the relationship between the County and the workshop is such that exclusion would cause the County's financial statements to be misleading or incomplete. PERCO Inc. operates on a fiscal year ending December 31. Separately-audited statements for PERCO Inc. are available from Beth Pompey, Fiscal Officer, 499 N. State Street, New Lexington, Ohio 43701.

As custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate organizations listed below, the County serves as fiscal agent, but the organizations are not considered part of Perry County. Accordingly, the activity of the following organizations is reported as agency funds within the financial statements:

***Perry County Soil and Water Conservation District*** The Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

***Perry County Health Department*** The Department is governed by the Board of Health which oversees the operation of the Department and is elected by a regional advisory council comprised of township trustees, mayors of participating municipalities, and one County Commissioner. The council adopts its own budget and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with State and federal grants applied for by the District.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

***Perry County Family & Children First Council*** The Perry County Family, Adult, and Children First Council is created under Ohio Revised Code Section 121.37. The Council is made up of the following members: Director of the Perry County Alcohol, Drug Addiction, and Mental Health Board; Health Commissioner of the Perry Department of Health; Director of the Perry County Human Services; Director of the Children Services Department; Superintendent of the Perry County Board of Development Disabilities; the Perry County Juvenile Court Judge; Superintendent of New Lexington City Schools; Superintendent of Perry County Board of Education; a representative of the City of New Lexington; Chair of the Perry County Commissioners; State Department of Youth Services regional representative; representative from the County Head Start Agencies; a representative of the County's early intervention collaboration established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986;" and at least three individuals representing the interests of families in the County. When possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership. The Council's revenues will consist of operating grants along with pooled funding from other government sources. In 2009, the County made no contributions to the Council. Continued existence of the Council is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

**C. Joint Venture**

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Under the modified cash basis of accounting, the County does not report assets for equity interests in joint ventures. The Corrections Commission of Southeastern Ohio (the "Commission") is a joint venture of which Athens, Hocking, Morgan and Perry counties are members. The Commission is a body politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Commission was established to use the authority common to the members to develop, construct, operate and administer a multi-county correctional center to augment county jail programs and facilities.

The Commission was established by the Board of County Commissioners of Athens, Hocking, Morgan and Perry counties. The Commission is directed by one commissioner from each participating county, along with the sheriff and the presiding judge of the court of common pleas of each participating county. Any of these may name other representatives to fulfill this duty. The presiding judge for Hocking County chose to neither participate nor name a representative so there were 11 directors of the Commission in 2009. Each member county is responsible for a portion of the capital and operating budget as follows:

Athens County	42.46%	Perry County	25.14%
Hocking County	18.99%	Morgan County	13.41%

Complete financial statements of the Commission may be obtained from its administrative office.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

The County participates in several jointly governed organizations and a public entity risk pool. These organizations are presented in Notes 15 and 16 to the basic financial statements. These organizations are:

- Buckeye Hills Resource Conservation and Development Project
- Buckeye Hills-Hocking Valley Regional Development District
- Coshocton-Fairfield-Licking-Perry Solid Waste District
- Mental Health and Recovery Services Board of Muskingum County
- Mid Eastern Ohio Regional Council of Governments (MEORC)
- Perry County Family and Children First Council
- Local Workforce Investment Board
- Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention System
- County Risk Sharing Authority, Inc. (CORSA)

The financial statements exclude the following entities which perform activities within the County's boundaries for the benefit of its residents because the County is not financially accountable for these entities nor are they fiscally dependent on the County:

- Perry County Educational Service Center
- Perry County Law Library
- Hocking College (Perry County Branch)

The County's management believes these financial statements present all activities for which the County is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

As discussed further in Note 2 C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The County does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the County's accounting policies.

**A. Basis of Presentation**

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Government-Wide Financial Statements

The statement of net assets-modified cash basis and the statement of activities-modified cash basis display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” receipts and cash disbursements. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net assets-modified cash basis presents the cash balance of the governmental and business-type activities of the County at year end. The statement of activities-modified cash basis compares disbursements and program receipts for each program or function of the County’s governmental activities and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the County, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program or business activity is self-financing on a modified cash basis or draws from the general receipts of the County.

Fund Financial Statements

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column.

Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds’ principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The funds of the County are presented in three categories: governmental, proprietary, and fiduciary.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. The following are the County's major governmental funds:

General - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Job and Family Services – This fund accounts for federal, state, and local monies used to provide general relief and to pay providers of medical assistance and social services.

Board of Developmental Disabilities – This fund accounts for assistance for the mentally handicapped and developmentally disabled. A county-wide property tax levy, along with federal and state grants, provides the revenues for this fund.

Auto License and Gasoline Tax - This fund accounts for State levied, shared monies derived from gasoline taxes and the sale of motor vehicle licenses. Disbursements are restricted by State law to County road and bridge repair/improvements programs.

County Home Fund - To account for revenues for room and board as well as property taxes used to administer and operate the County Home.

The other governmental funds of the County account for grants and other resources whose use is restricted for a particular purpose.

Proprietary Funds

The County classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise funds or internal service funds.

Enterprise Fund - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's major enterprise funds:

Sewer – This fund accounts for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

Water - The Water Fund is used to account for the revenues generated from the charges for distribution of water to the residential and commercial users of the County. The costs of providing these services are financed primarily through user charges.

Internal Service Fund – The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service fund accounts for monies received for the activities of the self insurance program for employee health benefits.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. The County did not have any trust funds in 2009. Agency funds are purely custodial and are used to account for assets held by the County for political subdivisions for which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures collected and distributed to other political subdivisions.

C. Basis of Accounting

The County's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the County are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

E. Cash and Cash Equivalents

To improve cash management, cash received by the County is pooled and invested. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Cash and cash equivalents that are held separately within departments of the County are recorded as "Cash in Segregated Accounts".

Cash that is held by Mid East Ohio Regional Council (See Note 15) is recorded as "Cash with Fiscal Agents."

Cash and cash equivalents of PERCO Inc. are held by the component unit and are recorded as "Cash in Segregated Accounts".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2009, the County invested in nonnegotiable certificates of deposit, money market savings account, federal agency securities, money market mutual funds, and STAR Ohio. Investments are reported at cost, except for STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2009.

Interest earnings are allocated to County funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2009 amounted to \$189,137, which includes \$166,857 assigned from other County funds.

F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the County are reported as restricted.

G. Inventory and Prepaid Items

The County reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

I. Interfund Receivables/Payables

The County reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

J. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the County's modified cash-basis of accounting.

K. Employer Contributions to Cost-Sharing Pension Plans

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

L. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers within governmental activities on the government-wide statements are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

M. Long-term Obligations

The County's modified cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither other financing source nor capital outlay are reported at inception. Lease payments are reported when paid.

N. Fund Balance Reserves

The County reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available, expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances and unclaimed monies. Under Ohio law, unclaimed monies are not available for appropriation until they have remained unclaimed for five years.



**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**O. Net Assets**

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes primarily include activities involving the upkeep of the County's roads and bridges, child support and welfare services, services for the handicapped and mentally retarded, and activities of the County's courts. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**Note 3 – Change in Accounting Principles**

For fiscal year 2009, the County has implemented Governmental Accounting Standard Board (GASB) Statement No. 51, "*Accounting and Financial Reporting for Intangible Assets*", Statement No. 52, "*Land and Other Real Estate Held as Investments by Endowments*", Statement No. 53, "*Accounting and Financial Reporting for Derivative Instruments*", Statement No. 56, "*Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*", Statement No. 57, "*OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*", and Statement No. 58, "*Accounting and Financial Reporting for Chapter 9 Bankruptcies*".

GASB Statement No. 51 establishes accounting and financial reporting requirements for intangible assets to reduce inconsistencies thereby enhancing the comparability of accounting and financial reporting of such assets among state and local governments. The implementation of this statement did not result in any change to the financial statements.

GASB Statement No. 52 establishes consistent standards for the reporting of land and other real estate held as investments by essentially similar entities. It requires endowments to report their land and other real estate investments at fair value. Governments are also required to report the changes in fair value as investment income and to disclose the methods and significant assumptions employed to determine fair value. The implementation of this statement did not result in any change in the financial statements.

GASB Statement No. 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. It requires governments to measure derivative instruments, with the exception of synthetic guaranteed investment contracts that are fully benefit-responsive, at fair value in their economic resources measurement focus financial statements. The implementation of this statement did not result in any change in the financial statements.

GASB Statement No. 56 incorporates accounting and financial reporting guidance previously only contained in the American Institute of Certified Public Accountants' and auditing literature into the GASB's accounting and financial reporting literature for state and local governments. The statement's guidance addresses related party transactions, going concern considerations, and subsequent events from the AICPA literature. The implementation of this statement did not result in any change in the financial statements.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

GASB Statement No. 57 addresses issues related to the use of the alternative measurement method and the frequency and timing of measurements by employers that participate in agent multiple-employer other postemployment benefit (OPEB) plans (that is, agent employers). The requirements in this Statement will allow more agent employers to use the alternative measurement method to produce actuarially based information for purposes of financial reporting and clarify that OPEB measures reported by agent multiple-employer OPEB plans and their participating employers should be determined at the same minimum frequency and as of a common date to improve the consistency of reporting with regard to funded status and funding progress information. The implementation of this statement did not result in any change in the financial statements.

GASB Statement No. 58 provides accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. The requirements in this Statement will provide more consistent recognition, measurement, display, and disclosure guidance for governments that file for Chapter 9 bankruptcy. The implementation of this statement did not result in any change in the financial statements.

**Note 4 – Compliance**

Ohio Administrative Code, Section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

**Note 5 – Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is (are) outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to:

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

	General	Job and Family Services	Board of Developmental Disabled	Motor Vehicle and Gasoline Tax	County Home
Cash Basis	(\$603,193)	(\$39,631)	(\$151,100)	(\$21,292)	\$204,900
Unreported Cash: End of Year	(28,992)	(28)	(150,663)	(1,009)	0
Agency Fund Distribution:					
End of Year	(121,229)	0	(93,421)	0	(63,822)
Loan to the Airport Authority	(137,713)	0	0	0	0
Repayment of Loan from Airport Authority	104,600	0	0	0	0
Advance Out	33,113				
Encumbrances	(152,888)	(165,825)	(220,705)	(197,443)	(62,519)
Budget Basis	<u>(\$906,302)</u>	<u>(\$205,484)</u>	<u>(\$615,889)</u>	<u>(\$219,744)</u>	<u>\$78,559</u>

**Note 6 – Deposits and Investments**

State statutes classify monies held by the County into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
6. The State Treasurer's investment pool (STAROhio).

The County may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
3. Obligations of the County.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Historically, the County has not purchased these types of investments or issued these types of notes. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, the County's bank balance was \$7,863,704. Of the bank balance, \$3,551,601 was covered by Federal depository insurance and \$4,312,103 was exposed to custodial credit risk because it was uninsured and uncollateralized. This does not include \$1,144,723 in Cash with Fiscal Agents which is held by MEORC which cannot be disclosed by risk because it is co-mingled with other Counties' moneys.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**Investments**

Investments are reported at fair value. As of December 31, 2009, the County had the following investments:

	Fair Value	Maturity
Money Market Mutual Funds	\$1,980,626	7 Days
Federal National Mortgage Association Note	504,530	February 18, 2014
Federal Home Loan Bank Bonds	497,030	November 12, 2014
STAROhio	7,373,558	54.7 days
Total Portfolio	\$10,355,744	

**Interest Rate Risk** The County does not have an investment policy that addresses interest risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk.** STAROhio carries a rating of AAA by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The County has no investment policy that would further limit its investment choices. The Federal Home Loan Mortgage Corporation Securities carries a rating of AAA by Standard and Poor's.

**Concentration of Credit Risk** is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The County's investment policy places no limit on the amount it may invest in any one issuer. The following is the County's allocation as of December 31, 2009:

Investment Issuer	Percentage of Investments
STAROhio	71.20%
Money Markets	19.13
Federal Home Loan Bank Bonds	4.87
Federal National Mortgage Association Note	4.80

**Note 7 – Permissive Sales and Use Tax**

The County Commissioners, by resolution, imposed a 1 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Proceeds of the tax are credited to the General Fund. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County to the State Auditor. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State Auditor then has five days in which to draw the warrant payable to the County.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Note 8 – Property Taxes**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the County. Property tax revenue received during 2009 for real and public utility property taxes represents collections of 2008 taxes. Property tax payments received during 2009 for tangible personal property (other than public utility property) is for 2009 taxes.

2009 real property taxes are levied after October 1, 2009, on the assessed value as of January 1, 2009, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2009 real property taxes are collected in and intended to finance 2010.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2009 public utility property taxes became a lien December 31, 2008, are levied after October 1, 2009, and are collected in 2010 with real property taxes.

Tangible personal property tax revenue received during calendar 2009 represents the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes.

The full tax rate for all County operations for which 2009 property tax receipts were based upon was \$16.90 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2009 property tax receipts were based are as follows:

Real Property	\$471,207,120
Public Utility Tangible Personal Property	39,446,540
Total Assessed Value	<u><u>\$510,653,660</u></u>

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due March 5; if paid semi-annually, the first payment is due March 5, with the remainder payable July 16.

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collections and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through agency funds. The amount of the County's tax collections is accounted for within the applicable funds.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Note 9 – Risk Management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2009, the County contract with the County Risk Sharing Authority, Inc. (CORSA) for insurance coverage. Coverage provided by CORSA is as follows:

	<u>Coverage</u>	<u>Deductible</u>
General Liability	\$1,000,000	\$2,500
Law Enforcement Liability	1,000,000	2,500
Automobile Liability	1,000,000	2,500
Errors and Omissions Liability	1,000,000	2,500
Excess Liability	5,000,000	0
Property	46,217,597	2,500
Equipment Breakdown	100,000,000	2,500
Crime	1,000,000	2,500
Uninsured Motorists Liability	250,000	0
Stop Gap Liability	1,000,000	0
Medical Professional Liability	6,000,000	0
Bridges	380,390	0

With the exception of medical coverage and worker’s compensation, all insurance is held with CORSA. There has been no significant reduction in insurance coverage from 2008, and settled claims have not exceeded this coverage in the past three years. The County pays all elected officials’ bonds by statute.

For 2009, the County participated in the County Commissioners Association of Ohio Service Corporation, a worker’s compensation group rating plan (Plan). The Plan is intended to achieve lower workers’ compensation rates while establishing safer working conditions and environments for the participants. The workers’ compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all counties in the Plan. Each county pays its workers’ compensation premium to the State based on the rate for the Plan rather than the county’s individual rate.

In order to allocate the savings derived by the formation of the Plan, and to maximize the number of participants in the Plan, the Plan’s executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan’s executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the Plan’s selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers’ Compensation. However, the County is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any county leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

The County provides employee medical coverage through a self insured program. The County established a Medical Insurance fund (an internal service fund) to account for and finance employee health benefits. Under this program, the Medical Insurance fund provides coverage up to a maximum of \$75,000 per year for each individual. The County purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in the past three years.

All funds of the County participate in the program and make payments to the Medical Insurance fund based on actuarial estimates of the amounts needed to pay prior and current year claims.

**Note 10 – Defined Benefit Pension Plans**

Plan Description – The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the traditional pension plan.

OPERS provides retirement, disability and survivor benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2009, members in state and local classifications contributed 10.0 percent of covered payroll while public safety and law enforcement members contributed 10.1 percent.

The County's 2009 contribution rate was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the County's contribution was 17.63 percent of covered payroll. For the period January 1 through March 31, a portion of the County's contribution equal to 7.0 percent of covered payroll was allocated to fund the post-employment health care plan; for the period April 1 through December 31, 2009 this amount was decreased to 5.5 percent. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the County of 14.0 percent, except for public safety and law enforcement, where the maximum employer contribution rate is 18.1 percent.

The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2009, 2008, and 2007, were \$844,568, \$746,750, and \$838,079, respectively; 100 percent has been contributed for all three years. Contributions to the Member-Directed Plan for 2009 were \$5,858 made by the County and \$4,184 made by plan members.



**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Note 11 – Postemployment Benefits**

Plan Description – Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). State Statute requires that public employers fund post-employment health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 17.63 percent. Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The amount of employer contributions which were allocated to fund post-employment health care was 7.0 percent from January 1 through March 31, 2009, and 5.5 percent from April 1 through December 31, 2009.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2009, 2008, and 2007, were \$547,012, \$731,405, and \$544,702, respectively; 100 percent has been contributed for all three years.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

---

**Note 12 – Capital Leases – Lessee Disclosure**

The County has entered into capitalized leases in order to provide equipment and services in order to update the efficiency of County facilities. This lease met the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, “Accounting for Leases”, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures on the statements of modified cash receipts, disbursements, and changes in fund balances for governmental funds.

On April 18, 2008, the County entered into a Lease/ Purchase Agreement with Johnson Controls in the amount of \$875,271 to be repaid over ten years with an interest rate of 5.26%. This agreement was entered into to provide equipment and services in order to update the efficiency of County facilities. The County made principal payments during 2009 of \$75,777. The annual lease requirements to maturity are as follows:

Year Ended December 31,	Capital Lease/ Purchase Agreement	Interest
2010	\$78,571	\$27,814
2011	81,467	24,920
2012	84,469	21,917
2013	87,583	18,804
2014	90,811	15,576
2015-2018	364,228	43,586
Total	\$787,129	\$152,617

On September 19, 2008, the County entered into a Lease/ Purchase Agreement on behalf of Children Services with Johnson Controls in the amount of \$68,110 to be repaid over ten years with an interest rate of 7.02%. This agreement was entered into to provide equipment and services in order to update the efficiency of their facilities. The County made principal payments during 2009 of \$5,517. The annual lease requirements to maturity are as follows:

Year Ended December 31,	Capital Lease/ Purchase Agreement	Interest
2010	\$5,785	\$2,819
2011	6,066	2,538
2012	6,360	2,243
2013	6,669	1,935
2014	6,992	1,611
2015-2018	29,827	3,151
Total	\$61,699	\$14,297

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

**Note 13 – Long-Term Obligations**

Changes in the County's long-term obligations during the year consisted of the following:

	Interest Rate	Principal Outstanding 12/31/2008	Additions	Deductions	Principal Outstanding 12/31/2009	Amount Due Within One Year
<b>Governmental Activities</b>						
<u>General Obligation Bonds:</u>						
2001 - Various Purpose Improvement Bonds	3.6%-5.1%	\$3,385,000	\$0	\$195,000	\$3,190,000	\$205,000
Capital Lease/ Purchase Agreement						
County Buildings	5.26%	862,906	0	75,777	787,129	78,571
Children Services	7.02%	67,216	0	5,517	61,699	5,785
Total Capital Leases		930,122	0	81,294	848,828	84,356
Total Governmental Activities		\$4,315,122	\$0	\$276,294	\$4,038,828	\$289,356
<b>Business-Type Activities</b>						
<u>Ohio Public Works Commission Loans:</u>						
1994 Thornport Water Project	2.00%	\$271,244	\$0	\$39,480	\$231,764	\$40,274
2002 Water Systems Improvement Project	2.00%	63,193	0	2,764	60,429	2,820
2002 Sanitary Sewer Improvements II Project	2.00%	226,829	0	9,922	216,907	10,121
2009 Thornport-Thornville Wasterwater Improvements Project	0.00%	0	55,513	0	55,513	
Total Ohio Public Works Commission Loans		561,266	55,513	52,166	564,613	53,215
<u>Ohio Water Development Authority Loans:</u>						
1998 Buckeye Lake Water Lines	5.76%	327,070	0	65,846	261,224	69,639
2000 Water Line Construction	6.41%	92,938	0	3,470	89,468	3,696
2000 Robinwood Estates Sewer Improvments	6.03%	50,393	0	1,767	48,626	1,875
2000 Crown Wehrle WWTP Improvments	6.03%	27,148	0	952	26,196	1,010
2001 Water Meter Installation	1.50%	238,031	0	8,737	229,294	8,869
2002 Ceramic Road Area Sewers	1.00%	625,430	0	22,648	602,782	22,875
2003 Northern Perry Sewers Phase I	1.00%	969,889	0	34,330	935,559	34,674
2004 Waterline Extension	1.00%	440,577	0	14,598	425,979	14,744
2004 Waterline Extension Phase 1B	1.00%	454,465	0	14,435	440,030	14,580
2005 Waterline Extension Phase 1 C	1.00%	2,720,217	0	84,636	2,635,581	85,484
2007 Sewer Extension Phase II	1.50%	7,174,286	449,605	0	7,623,891	0
2007 BORWD Waterline Extension	1.00%	1,053,086	5,181	15,168	1,043,099	30,564
Total Ohio Water Development Authority Loans		14,173,530	454,786	266,587	14,361,729	288,010
Total Business-Type Activities		\$14,734,796	\$510,299	\$318,753	\$14,926,342	\$341,225

The Various Purpose Improvement Bonds were originally issued in 2001 in the amount of \$4,550,000, which consist of \$2,995,000 in Serial Bonds and \$1,555,000 in Term Bonds. These bonds were issued for the purpose of paying the costs of acquiring and improving a building to house personnel and functions of the Human Services Department for \$460,000; to renovate the building to house personnel and functions of the Job and Family Services Department for \$2,600,000; and to acquire the Perry County Airport and improve the water supply and water works of the Northern Perry County Sewer District for \$1,490,000. These bonds were issued for a twenty year period with a final maturity date of December 1, 2021. The bonds are collateralized by the taxing authority of the County.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

The Various Purpose Improvement Bonds maturing on or after December 1, 2011, are subject to prior redemption on or after December 1, 2010, by and at the sale option of the County, with in whole or in part on any date and in integral multiples of \$5,000, at the following redemption prices, plus accrued interest to the redemption date:

Redemption Dates	Redemption Prices
December 1, 2010 through November 30, 2011	101%
December 1, 2011 and thereafter	100%

The term bonds maturing on December 1, 2021, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Principal Amount to be Redeemed
2017	\$280,000
2018	295,000
2019	310,000
2020	325,000
2021	345,000

Annual debt service requirements to maturity for the remaining Various Purpose Improvement Bonds are as follows:

Year Ended December 31,	General Obligation	
	Bonds	Interest
2010	\$205,000	\$158,658
2011	210,000	149,843
2012	220,000	140,393
2013	230,000	130,492
2014	245,000	118,418
2015-2019	1,410,000	392,670
2020-2021	670,000	51,764
Total	\$3,190,000	\$1,142,238

**Ohio Public Works Commission (OPWC) Loans – Water Enterprise Fund**

The Ohio Public Works Commission (OPWC) Thornport Water Project Loan was entered into in 1994 in the amount of \$734,000 for the purpose of financing a water improvement project in the Thornport area. The loan will be repaid in semiannual installments of \$22,354, including interest, over 20 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

The Ohio Public Works Commission (OPWC) Water System Improvement Project Loan was entered into in 2002 in the amount of \$65,903 for the purpose of financing improvements to the water system. The loan will be repaid in semiannual installments of \$2,007, including interest, over 20 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

Annual debt service requirements to maturity for the remaining Ohio Public Works Commission Loans in the Water Fund are as follows:

Year Ended December 31,	Ohio Public Works Commission	Interest
2010	\$43,094	\$5,630
2011	43,959	4,763
2012	44,843	3,880
2013	45,744	2,978
2014	46,664	2,059
2015-2019	38,345	4,080
2020-2024	17,908	2,163
2025-2027	11,636	411
Total	\$292,193	\$25,964

**Ohio Public Works Commission (OPWC) Loan – Sewer Enterprise Fund**

The Ohio Public Works Commission (OPWC) Sanitary Sewer Improvements II Project Loan was entered into in 2002 in the amount of \$236,555 for the purpose of financing improvements to the sewer system. The loan will be repaid in semiannual installments of \$7,204, including interest, over 20 years. This loan is collateralized by utility receipts. The County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

The Ohio Public Works Commission (OPWC) Thornport – Thornville Wastewater Improvements Project Loan was entered into in 2009 in the amount of \$619,800 for the purpose of financing improvements to the sewer system. As of December 31, 2009, the County had drawn down \$55,513. This loan will be repaid over twenty years and the County has agreed to set utility rates sufficient to cover OPWC debt service requirements.

Annual debt service requirements to maturity for the remaining Ohio Public Works Commission Sanitary Sewer Improvements II Project Loans are as follows:

Year Ended December 31,	Ohio Public Works Commission	Interest
2010	\$10,121	\$4,288
2011	10,325	4,084
2012	10,532	3,877
2013	10,744	3,665
2014	10,960	3,449
2015-2019	58,193	13,852
2020-2024	64,281	7,764
2025-2027	41,751	1,473
Total	\$216,907	\$42,452

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Ohio Water Development Authority (OWDA) Loans – Water Enterprise Fund**

The Ohio Water Development Authority (OWDA) Buckeye Lake Water Lines Loan relates to a water plant expansion project that was mandated by the Ohio Environmental Protection Agency. The loan will be repaid in semiannual installments of \$42,343, including interest, over twenty years. In 2005, late fees of \$173 were added to the total principal amount of this loan and subsequently paid within in the year. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Water Line Construction Loan relates to the extension of water lines of the water system. This loan will be repaid in semiannual installments of \$4,686, including interest, over twenty five years. In 2004, OWDA lowered the principal amount of this loan by \$6,493. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements. In 2005, late fees of \$21 were added to the total principal amount of this loan and subsequently paid within in the year.

The Ohio Water Development Authority (OWDA) Water Meter Installation Loan relates to a loan to install water meters in the Northern Perry County Water District. This loan will be paid in semiannual installments of \$6,138, including interest, over thirty years. In 2004, late fees of \$13 were added to the total principal amount of this loan and subsequently paid within in the year. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Waterline Extension, Waterline Extension Phase 1B, Waterline Extension Phase 1C, and BORWD Waterline Extension Loans relates to planning loans for extending water lines. These loans will be paid in semiannual installments of \$9,483, \$9,472, \$55,813, and \$20,459 respectively, including interest, over thirty years. The County has agreed to set utility rates sufficient to cover the debt service requirements of these notes.

The County has pledged future customer revenues, net of specified operating expenses, to repay \$5,124,675 in OWDA loans issued from 1998 to 2007. Proceeds from these loans provided financing for various water, sewer, and wastewater projects. The loans are payable solely from customer net revenues and are payable through 2039. Net revenues include all revenues received by the water utility less all operating expenses other than depreciation expense. Annual principal and interest payments on the bonds are expected to require less than 100 percent of net revenues in future years; however, in 2009, principal and interest payments exceeded net revenues. The total principal and interest remaining to be paid on the loans is \$5,909,930. Principal and interest payments for the current year were \$325,051, net revenues were \$90,658 and total revenues were \$551,399.

During 2009, interest in the amount of \$5,180 was capitalized on the principal balances of the County's OWDA loans.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

---

Amortization of the above debt, including interest, is scheduled as follows:

Year Ended December 31,	Ohio Water Development Authority Loans	Interest
2010	\$227,576	\$69,214
2011	233,418	54,371
2012	239,524	62,483
2013	203,571	50,875
2014	165,461	46,643
2015-2019	857,603	202,914
2020-2024	911,991	148,527
2025-2029	918,449	95,200
2030-2034	929,409	47,420
2035-2039	437,673	7,608
Total	\$5,124,675	\$785,255

**Ohio Water Development Authority (OWDA) Loans – Sewer Enterprise Fund**

The Ohio Water Development Authority (OWDA) Robinwood Estates Sewer Improvement Loan relates to a project to reline the sanitary sewers serving the Robinwood Estates Subdivision. This loan will be repaid in semiannual installments of \$2,390, including interest, over twenty five years. In 2004, late fees of \$10 were added to the total principal amount of this loan and subsequently paid within in the year. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Crown Wehrle WWTP Improvements Loan is for improvements at the wastewater treatment plant mandated by the Ohio Environmental Protection Agency. This loan will be repaid in annual installments of \$1,287, including interest, over twenty five years. In 2004, OWDA lowered the principal amount of this loan by \$7,335. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Ceramic Road Area Sewers Loan relates to a project to construct a conventional gravity collection system and sewage treatment plant in the Ceramic Road area. This loan will be repaid in semiannual installments of \$14,423, including interest, over thirty years. In 2005, late fees of \$27 were added to the total principal amount of this loan and subsequently paid within in the year. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Northern Perry County Sewers Phase I Loan relates to the construction of collection sewers to serve the northern part of the County surrounding Thornport. This loan will be repaid in semiannual installments of \$21,972, including interest, over the next twenty nine years. In 2005, late fees of \$41 were added to the total principal amount of this loan and subsequently paid within in the year. The County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Ohio Water Development Authority (OWDA) Sewer Expansion Phase II Loan relates to a project for the installation of sewage lines located in the Buckeye Lake vicinity and the sewage will be sent to the Crown Wehrle Wastewater Treatment Plant. As of December 31, 2009, the County had drawn down \$7,623,891. This loan will be repaid over thirty years and the County has agreed to set utility rates sufficient to cover OWDA debt service requirements.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

The County has pledged future customer revenues, net of specified operating expenses, to repay \$1,613,163 in OWDA loans issued from 1998 to 2007. Proceeds from these loans provided financing for various sewer projects. The loans are payable solely from customer net revenues and are payable through 2033. Net revenues include all revenues received by the water utility less all operating expenses other than depreciation expense. Annual principal and interest payments on the bonds are expected to require less than 15 percent of net revenues in future years; however, in 2009, principal and interest payments exceeded net revenues. The total principal and interest remaining to be paid on the loans is \$1,850,187. Principal and interest payments for the current year were \$94,552, net revenues were (\$20,307), and total revenues were \$1,179,791.

During 2009, interest in the amount of \$196,581 was capitalized on the principal balances of the County's OWDA notes.

The OWDA loans listed above, except for the Sewer Expansion Phase II Loan, are not included in the following amortization schedule since OWDA has not established a payment schedule. Amortization of the above debt, including interest, is scheduled as follows, except for those OWDA notes without payment schedules:

Year Ended December 31,	Ohio Water Development Authority Loans	Interest
2010	\$60,434	\$19,709
2011	61,188	18,955
2012	61,959	18,185
2013	62,745	17,397
2014	63,551	16,593
2015-2019	330,533	70,186
2020-2024	353,904	46,814
2025-2029	347,992	23,309
2030-2033	270,857	5,876
Total	\$1,613,163	\$237,024

**Note 14 – Transfers and Advances**

Interfund transfers for the year ended December 31, 2009, consisted of the following:

Transfer to	Transfer from			Total
	General Fund	Other Non-Major Governmental Funds	Water Fund	
Major Funds:				
Job and Family Services	\$191,774	\$0	\$0	\$191,774
Other Non-Major				
Governmental Funds	159,365	0	119,442	278,807
Water Fund	0	3,872	0	3,872
Total All Funds	\$351,139	\$3,872	\$119,442	\$474,453



**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Advances for the year ended December 31, 2009, consisted of the following:

Advance to	Advance from		Total
	General Fund	Other Nonmajor Governmental	
General	\$0	\$131,369	\$131,369
Other Nonmajor Governmental	66,169	0	66,169
Total	\$66,169	\$131,369	\$197,538

The advances are due to lags between the dates when goods and services are provided, transactions recorded in the accounting system, and payments between funds are made. Also, short term loans were advanced from the General Fund to the Title Administration and Homeland Security Special Revenue Funds, the Multi-County Juvenile Capital Facility Capital Projects Fund, and to the Perry County Regional Airport Authority Component Unit.

**Note 15 – Jointly Governed Organizations**

**A. Buckeye Hills Resource Conservation and Development Project**

The Buckeye Hills Resource Conservation and Development Project was organized to lead local efforts directed toward improving social and economic conditions of the Buckeye Hills RC&D Area through development, conservation, and proper use of all the resources of the area. It serves Athens, Belmont, Hocking, Meigs, Monroe, Morgan, Noble, Perry, and Washington Counties. The Project is governed by an executive council. The Council is composed of one County Commissioner from each county, one member from the Soil and Water Conservation District of each county, a member from the Muskingum Watershed Conservancy District, and one member from the Rush Creek Conservancy District. The Council has total control over budgeting, personnel, and all other financial matters. During 2009, the Council received \$350 in administrative fees from Perry County. The continued existence of the District is not dependent on the County's continued participation and no equity interest exists.

**B. Buckeye Hills-Hocking Valley Regional Development District**

The Buckeye Hills-Hocking Valley Regional Development District serves Washington, Athens, Hocking, Meigs, Monroe, Morgan, Noble, and Perry Counties. The District was created to foster a cooperative effort in regional planning, programming, and the implementing of regional plans and programs. The District is governed by a fifteen member board of directors. The board is composed of one member from the City of Marietta and one from the City of Athens, one elected official from each of the participating Counties, and the remaining members are private citizens appointed by the respective political bodies based upon population. The board has total control over budgeting, personnel, and all other financial matters. The District receives Title III monies directly. Currently, a portion of the Title III monies are distributed to the O'Neill Senior Citizens Center Corporation, a private not-for-profit corporation. The County contributed \$500 to the District during 2009. The continued existence of the District is not dependent on the County's continued participation and no equity interest exists.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

C. Coshocton-Fairfield-Licking-Perry Solid Waste District

The County is a member of the Coshocton-Fairfield-Licking-Perry Solid Waste District (the District). The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and land filling. The District was created in 1989 as required by the Ohio Revised Code. The District is governed and operated through three groups. A twelve-member board of directors, composed of three commissioners from each county, is responsible for the District's financial matters. Financial records are maintained by the Licking County Auditor. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. Although the County contributed amounts to the District at the time of its creation, no additional contributions from the County are anticipated. A twenty-one member policy committee, composed of five members from each county and one at-large member appointed by the policy committee, is responsible for preparing the solid waste management plan of the District in conjunction with a sixteen-member Technical Advisory Council, whose members are appointed by the policy committee.

The continued existence of the District is not dependent upon the County's continued participation, no equity interest exists, and no debt is outstanding.

D. Mental Health and Recovery Services of Muskingum County

The Mental Health and Recovery Services Board of Muskingum County (the Board) provides alcohol, drug addiction and mental health services and programs, primarily through contracts with private and public agencies. The Board also provides forensic evaluation services to adult felony courts, and residential services to youth experiencing emotional problems which prevent them from living at home. The Board serves Coshocton, Guernsey, Morgan, Perry, Muskingum, Noble, and Perry Counties and operates under the direction of an eighteen-member appointed Board. Each participating county has agreed to levy a tax within their county to assist in the operation of the Board. The Board also directly receives state and federal funding for its operations. Although the Muskingum County Auditor and County Treasurer are responsible for fiscal control of the resources of the Board, the Board is responsible for budgeting and accounting for the resources at its disposal. Membership on the Board is based upon Ohio law. The continued existence of the Board is not dependent upon the County's continued participation and no equity interest exists.

E. Mid Eastern Ohio Regional Council of Governments (MEORC)

The Mid Eastern Ohio Regional Council of Governments (MEORC) is a jointly governed organization which serves fourteen counties in Ohio. MEORC provides services to the mentally handicapped and developmentally disabled residents in the participating counties. The Council is made up of the superintendents of each county's Board of Developmental Disabilities. Revenues are generated by fees and state grants. Continued existence of the Council is not dependent on the County's continued participation, and the County has no equity interest in or financial responsibility for the Council. The Council has no outstanding debt.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**F. Perry County Family and Children First Council**

The Perry County Family and Children First Council (the Council) is a jointly governed organization created under Ohio Rev. Code Section 121.37. The Council is made up of the following members: the Director of the Board of Alcohol, Drug Addiction, and Mental Health Services, the Health Commissioner, or the Commissioner's designee, of the Board of Health of each city and general health district in the County; the Director of the Department of Job and Family Services, the Director of the Perry County Children Services Board, the Superintendent of the Perry County Mental Retardation and Development Disabilities, the Juvenile Court Judge, Superintendent of Northern Local Schools, the New Lexington City Administrator, the President of the Perry County Commissioners, the State Department of Youth Services Regional representative, representative from the County Head Start Agencies, a representative of the County's Early Intervention Collaborative established pursuant to the federal early intervention program operated under the "Education of the Handicapped Act Amendments of 1986", and at least three individuals representing the interests of families in the County. The Perry County Auditor serves as the fiscal agent for the Council. The Perry Board of Development Disabilities serves as the administrative agent for the Council. The continued existence of the Council is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

**G. Local Workforce Investment Board**

The Area #14 Local Workforce Investment Board (LWIB) was established July 1, 2004 to aid in the integration of Ohio's workforce development, pursuant to House Bill 470 and the Federal Workforce Investment Act of 1998.

This is accomplished by bringing together business, education, and labor leaders to access workforce needs of employers and training/education needs of job seekers. The LWIB is also charged with establishing fiscal control and fund account procedures to ensure the proper disbursement of an accounting for all funds received through the Workforce Investment Act. The Board consists of 27 members representing the following counties: Athens, Hocking, Meigs, Perry and Vinton. Each county has a minimum of one Chief Elected Official (CEO) and his/her appointees to the board. Appointees of the CEO are local business leaders, educators, as well as State mandated representatives from the respective county. In 2009, the County made no contributions to the Board. Continued existence of the Board is not dependent upon the County's continued participation, no equity interest exists, and no debt is outstanding.

**H. Fairfield, Hocking, Licking, and Perry Multi-County Juvenile Detention System**

The Fairfield, Hocking, Licking and Perry Multi-County Juvenile Detention System (the System) is a statutorily created political subdivision of the State. The operation of the System is controlled by a joint board of commissioners consisting of three commissioners from each participating County. The joint board of commissioners exercises total control over the System by budgeting, appropriating, contracting and designating management. The joint board of commissioners appoints a board of twelve trustees to operate the System. The System's continued existence is dependent upon the County's participation. The County has an ongoing financial responsibility and an equity interest exists. Should the County withdraw, upon the recommendation of the County Juvenile Court Judge, it may sell or lease its interest in the System to another participating county.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

**Note 16 – Insurance Purchasing Pools**

The County Risk Sharing Authority, Inc. (CORSA) is a shared risk pool among thirty-nine counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance, and public officials' errors and omissions liability insurance.

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only County Commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. That participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in CORSA.

**Note 17 – Contingencies**

**A. Grants**

The County received financial assistance from federal and state agencies in the form of grants. The expenditures of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the County at December 31, 2009.

**B. Litigation**

The County is currently not under any pending litigation

**Note 18 – Perry County Regional Airport Authority**

The following are the Perry County Regional Airport Authority (the Authority) notes to the financial statements for the year ended December 31, 2009:

**A. Summary of Significant Accounting Policies**

Basis of Presentation: The Summary of Significant Accounting Policies is presented to assist in understanding the Authority's financial statements. The financial statements and notes are representations of the Authority's management, who are responsible for their integrity and objectivity. These accounting policies conform to the basis of accounting prescribed or permitted by the Auditor of State. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
*December 31, 2009*

---

Liability for Income Taxes: The Authority is exempt from income tax under Section 501(c)(3) of Internal Revenue Code.

Cash and Cash Equivalents: The Authority considers deposits with maturities of twelve months or less to be cash equivalents.

Property, Plant and Equipment: Fixed assets acquired or constructed for the Authority are recorded as disbursements. Depreciation is not recorded for these fixed assets.

**B. Cash and Cash Equivalents**

At December 31, 2009, the carrying amount of the Authority's deposits was \$79,069 and the bank balance was \$79,069. The bank balance was covered by federal depository insurance.

**Note 19 – Perco, Inc**

The following are the PERCO, Inc. notes to the financial statements for the year ended December 31, 2009:

**A. Nature of Activities**

Perco, Inc. (Perco) a component unit of Perry County, Ohio, is a nonprofit corporation formed in 1973 under the laws of the State of Ohio. The Agency was formed to rehabilitate and train mentally retarded and developmentally disable adults in Perry County, Ohio within a sheltered workshop environment, and to help clients strive for independence and work towards becoming contributing members of their communities.

An ongoing agreement with Perry County Board of Developmental Disabilities (currently renewed on January 12, 2009) provides the Agency with supervision and programming, and in-kind support in the form of personnel salaries and benefits.

**B. Summary of Significant Accounting Policies**

Basis of Accounting: The financial statements of the Organization have been prepared on the cash receipts and disbursements basis of accounting, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Under that basis, the only asset recognized is cash, and no liabilities are recognized. All transactions are recognized as either cash receipts or disbursements, and non-cash transactions are not recognized. The cash basis differs from generally accepted accounting principles primarily because the effects of outstanding dues and obligations for assessments unpaid at the date of the financial statement are not included in the financial statement.

Income Taxes: Perco is a not-for-profit organization exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code.

**C. Cash**

As of December 31, 2009 and 2008, cash consisted of the following:

**Perry County, Ohio**  
*Notes to the Basic Financial Statements*  
 December 31, 2009

---

	2009	2008
Cash checking account - Peoples National Bank	\$145,150	\$187,312
Certificates of Deposit	343,257	332,212
Total Cash	\$488,407	\$519,524

At December 31, 2009 and 2008, the amount of \$0 and \$8,472, respectively, of cash was not covered by the FDIC insurance limit of \$250,000 (effective October 2008).

Perco established a checking account in January 2006 held at Peoples National Bank and is acting in an agency capacity to Perry County Board of Developmental Disabilities in order to assist disabled persons and their families. Perry County Board of Developmental Disabilities holds and writes checks to approved recipients based on certain criteria and replenishes funds by request of the Ohio State Auditor. The Director of Perco and the Superintendent of Perry County Board of Developmental Disabilities have the authority to sign checks.

During 2009, deposits totaled \$80,132 and disbursements totaled \$82,117. During 2008, deposits totaled \$71,749 and disbursements totaled \$72,880. Since Perco is only the custodian of the checking account and does not control the activity in the account, it is not included in the statements of cash receipts and disbursements.

D. Concentrations

Sales are concentrated to the Perry and Hocking County, Ohio area.

In addition, Perco received 58% and 40% of its cash receipts during 2009 and 2008 respectively from a recycling contract with Perry County.

E. Subsequent Event

Management has evaluated subsequent events through February 19, 2010, the date that the financial statements were available to be issued.

During 2008, management discovered that the Agency did not obtain the Certificate Authorizing Special Minimum Wage Rates under Section 14(c) of the Fair Labor Standards Act (FLSA) through the U.S. Department of Labor (DOL) and was not approved under this certificate for the past four years. The FLSA provides that workers with disabilities whose disabilities impair their ability to perform the type of work being done in the establishment may be employed at wage below the minimum otherwise required by the FLSA. Management contacted the DOL accordingly and has been working with a consultant to resolve this issue. The Organization received this special certificate effective January 26, 2009 and will remain in effect until December 31, 2010. In February 2009, it was determined by the DOL that the Organization shall compensate disabled workers paid below minimum wage for the past two years for the difference between the actual payments and minimum wage.

A reduced payment, in the amount of \$42,902 paid to employees on August 21, 2009, was agreed-upon with the DOL due to the hardship full payment would put on the Organization. However, Section 16(b) of the FLSA provides that an employee may bring suit on his/her own behalf for unpaid minimum wages and/or overtime compensation and an equal amount as liquidated damages, plus attorney's fees and court costs. Generally, a two-year statute of limitations applies to the recovery of back wages which would end January 2011. Management does not expect employees to pursue further back wages.

**PERRY COUNTY FINANCIAL CONDITION**  
**Schedule of Federal Awards Expenditures**  
**For the Year Ended December 31, 2009**

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<b><u>U.S. Department of Agriculture</u></b>			
<i>Passed through the Ohio Department of Education</i>			
Nutrition Cluster:			
School Breakfast Program	05PU	10.553	10,769
National School Lunch Program	LLP4	10.555	19,622
ARRA National School Lunch Program		10.555	3,134
Total Nutrition Cluster			<u>33,525</u>
Food Distribution	(1)	10.550	<u>2,213</u>
<i>Passed through the Ohio Department of Job &amp; Family Services</i>			
Food Stamp Cluster			
Food Stamps		10.551	7,795
State Admin Matching Grants for Food Stamp Program		10.561	281,663
ARRA State Admin Matching Grants for Food Stamp Program		10.561	24,175
Total Food Stamp Cluster			<u>313,633</u>
Total US Department of Agriculture			349,371
<b><u>U.S. Department of Housing and Urban Development</u></b>			
<i>Passed through the Ohio Department of Development/State's Program</i>			
Community Development Block Grants:			
FY09 CDBG Formula	B-F-09-059-1	14.228	77,330
FY09 CHIP	B-C-09-059-1	14.228	33,307
Total Community Development Block Grants			110,637
HOME Investment Partnerships Program	B-C-09-059-2	14.239	73,788
Total HOME Investment Partnerships Program			<u>73,788</u>
Total U.S. Department of Housing and Urban Development			184,425
<b><u>U.S. Department of Labor</u></b>			
<i>Passed through WIA Area 14:</i>			
Workforce Initiative Allocation - Adult	(1)	17.258	214,135
Workforce Initiative Allocation - Adult Stimulus	(1)	17.258	75,713
Workforce Initiative Allocation - Youth Activities	(1)	17.259	215,067
Workforce Initiative Allocation - Youth Activities Stimulus	(1)	17.259	192,100
Workforce Initiative Allocation - Dislocated Workers	(1)	17.260	165,336
Workforce Initiative Allocation - Dislocated Workers Stimulus	(1)	17.260	67,907
Workforce Initiative Allocation - Administrative	(1)	17.260	17,935
Total Workforce Initiative Allocation Cluster			<u>948,193</u>
Total U.S. Department of Labor			948,193
<b><u>U.S. Department of Transportation</u></b>			
<i>Direct Program:</i>			
Airport Improvement Program	3-39-0059-0608	20.106	111,240
Total Airport Improvement Program			<u>111,240</u>
<i>Passed through Ohio Department of Transportation</i>			
Formula Grants for Other Than Urbanized Areas	ETHA-0064-010-101	20.509	10,630
ARRA	RPT-0064-001-093	20.509	34,730
Total Formula Grants for Other Than Urbanized Areas			<u>45,360</u>
Total U.S. Department of Transportation			156,600
<b><u>U.S. Department of Education</u></b>			
<i>Passed through the State Department of Education</i>			
Help Me Grow		84.181	49,304
ARRA Help Me Grow		84.393	20,021
Total U.S. Department of Education			<u>69,325</u>

**PERRY COUNTY FINANCIAL CONDITION**  
**Schedule of Federal Awards Expenditures**  
**For the Year Ended December 31, 2009**

**U.S. Department of Health and Human Services**

*Passed through the Ohio Department of Developmental Disabilities:*

Social Services Block Grant	(1)	93.667	38,858
Medical Assistance Program-MAC	(1)	93.778	54,703
ARRA- Medical Assistance Program	(1)	93.778	65,801
Total Medical Assistance Program			<u>120,504</u>

*Passed through the Ohio Department of Job & Family Services*

Social Services Block Grant	(1)	93.667	166,866
Total Social Service Block Grant			

Medicare Cluster:

Medical Assistance Program		93.778	222,243
Medical Assistance Program - NET & PRST		93.778	317,258
Total Medicare Cluster			<u>539,501</u>

*Passed through the aaa8 Area Agency on Ageing*

Title III-B, Grants for Supportive Services and Senior Centers	(1)	93.044	60,530
Total Title III-B			<u>60,530</u>

Title III-C-1, Nutrition Services	(1)	93.045	18,409
Title III-C-2, Nutrition Services	(1)	93.045	40,933
NSIP	(1)	93.053	9,858
Total Title III-C			<u>69,200</u>

CCDF Cluster:

Child Care Development Block Grant		93.575	136,149
Child Care Mandatory & Matching Funds		93.596	277,795
ARRA Child Care and Development Block Grant		93.713	120,000
Total CCDF Cluster			<u>533,944</u>

Promoting Safe and Stable Families		93.556	20,464
TANF		93.558	3,763
TANF		93.558	1,977,866
Child Support Enforcement		93.563	315,705
ARRA Child Support Enforcement		93.563	37,627
Child Welfare Services State Grant		93.645	48,475
ARRA Foster Care Title VI-E		93.658	4,955
Foster Care Title VI-E		93.658	398,273
Foster Care Title VI-E Administration and Training		93.658	155,397
Adoption Assistance Title VI-E		93.659	275,634
Adoption Assistance Title VI-E - Administration and Training		93.659	226,682
Child Abuse and Neglect		93.669	2,000
Federal Chaffee		93.674	2,591
			<u>4,998,835</u>

Total U.S. Department of Health and Human Services 4,998,835

**Corporation for National and Community Service**

*Direct Program:*

Retired and Senior Volunteer Program	09SRNOH001	94.002	38,440
--------------------------------------	------------	--------	--------

Total Corporation for National and Community Service 38,440

**U.S. Department of Homeland Security**

*Passed through the Ohio Emergency Management Agency*

Emergency Management Performance Grant	DR 1805-OH	97.036	67,012
Total U.S. Department of Homeland Security	2009-EP-E9-0061	97.042	25,941
			<u>92,953</u>

Total Federal Expenditures \$ 6,838,142

(1) - Passthrough entity number not available

(2) - Direct from the federal government

See accompanying notes to the schedule of federal awards expenditures.



**PERRY COUNTY, OHIO**  
**Notes to the Schedule of Federal Awards Expenditures**  
**For the year ended December 31, 2009**

---

**NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of federal awards expenditures is a summary of the activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

**NOTE B - CHILD NUTRITION CLUSTER**

Program regulations do not require the County to maintain separate inventory records for purchased food and food received from the United States Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the United States Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

**NOTE C - REVOLVING LOAN FUNDS**

The County has established a revolving loan program to provide low interest loans to businesses to create jobs for persons from low to moderate income households and to eligible persons to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money from these loans to the County, pass through the Ohio Department of Development (ODOD). The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awards Expenditures. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Schedule.

These loans are collateralized by mortgages of property and equipment and by guarantees. At December 31, 2009, the gross amount of loans outstanding under this program were \$31,865.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require that the County contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditures of non-Federal matching funds is not included on the Schedule.

**Independent Accountant's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required By Government Auditing Standards**

Board of Commissioners  
Perry County, Ohio  
105 N. Main Street  
New Lexington, Ohio 43764

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Perry County, Ohio (the County), as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 21, 2010, wherein we noted that the County uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Other auditors audited the financial statements of PERCO, Inc. as described in our opinion on the County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

**Internal Control over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the County's internal control over financial reporting.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting, that we consider a material weakness, as defined above.

Board of Commissioners  
Perry County, Ohio  
Independent Accountant's Report on Internal Control over Financial  
Reporting and on Compliance and Other Matters Required by  
Government Auditing Standards

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance and other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as 2009-001.

We noted certain matters that we have reported to the management of the County in a separate letter dated September 21, 2010.

The County's written response to the finding identified in our audit has not been subjected to the audit procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Commissioners, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

*J. L. Uhrig and Associates, Inc.*

J. L. UHRIG AND ASSOCIATES, INC.

September 21, 2010

**Report on Compliance with Requirements Applicable to  
Each Major Program and Internal Control over Compliance in  
Accordance with OMB Circular A-133**

Board of Commissioners  
Perry County, Ohio  
P.O. Box 248  
121 W. Brown Street  
New Lexington, OH 43764

**Compliance**

We have audited the compliance of Perry County, Ohio (the County) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that are applicable to its major federal programs for the year ended December 31, 2009. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2009.

**Internal Control over Compliance**

The management of the County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Board of Commissioners  
Perry County, Ohio  
Report on Compliance with Requirements Applicable to Each Major  
Program and Internal Control over Compliance in Accordance with  
OMB Circular A -133

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness, as defined above.

We intend this report solely for the information and use of the Board of Commissioners, management, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

*J. L. Uhrig and Associates, Inc.*

J. L. UHRIG AND ASSOCIATES, INC.

September 21, 2010

**PERRY COUNTY, OHIO**  
*Schedule of Findings and Questioned Costs*  
*For the Year Ended December 31, 2009*

**A. SUMMARY OF AUDITOR'S RESULTS**

<b>1. Type of Financial Statement Opinion</b>	Unqualified
<b>2. Were there any material internal control weaknesses reported at the financial statement level (GAGAS)?</b>	No
<b>3. Were there any other significant deficiencies in internal controls reported at the financial statement level (GAGAS)?</b>	No
<b>4. Was there any material noncompliance reported at the financial statement level (GAGAS)?</b>	Yes
<b>5. Were there any material internal control weaknesses reported for major federal programs?</b>	No
<b>6. Were there any other reportable internal control weaknesses reported for major federal programs?</b>	No
<b>7. Type of Major Programs' Compliance Opinion</b>	Unqualified
<b>8. Are there any reportable findings under § .510?</b>	No
<b>9. Major Programs (list):</b>	Food Stamp Cluster CFDA# 10.551/10.561 Child Care Development Cluster CFDA # 93.575/93.596/93.713 Medicare Cluster CFDA # 93.778 TANF CFDA # 93.558 Child Support Enforcement CFDA # 93.563 Foster Care Title VI-E CFDA # 93.658 Adoption Asst. Title VI-E CFDA # 93.659 Social Service Block Grant CFDA # 93.667
<b>10. Dollar Threshold: Type A/B Programs</b>	Type A: >\$300,000 Type B: All Other Programs
<b>11. Low Risk Auditee?</b>	No

**PERRY COUNTY, OHIO**  
*Schedule of Findings and Questioned Costs*  
*For the Year Ended December 31, 2009*

---

**B. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

*Finding Number 2009-001*

**Annual Financial Report - Noncompliance Citation**

Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38

Ohio Admin. Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements and notes omitting assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Rev. Code Section 117.38 the County may be fined and subject to various other administrative remedies for its failure to file the required financial report.

The County should prepare its annual financial report in accordance with generally accepted accounting principles.

Official's Response

The County has no immediate plans to file its annual financial report in accordance with generally accepted accounting principles. This may be an option in the future if the County's financial conditions improve.

**C. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

There were no findings or questioned costs related to the federal awards required to be reported.

**PERRY COUNTY, OHIO**  
**Schedule of Prior Audit Findings**  
**For the Year Ended December 31, 2009**

Finding Number	Description	Status	Comments
<i>Government Auditing Standards:</i>			
2008-001	The County did not add the proceeds for a new capital lease.	Corrected	N/A
2008-002	The County did not prepare financial statements in accordance with generally accepted accounting principles.	Not Corrected	Re-issued in current Schedule of Audit Findings as item 2009-001.
2008-003	The County did not make memorandum receipts and disbursement entries for on-behalf-of program agreements.	Corrected	N/A





**Mary Taylor, CPA**  
Auditor of State

**PERRY COUNTY FINANCIAL CONDITION**

**PERRY COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JANUARY 04, 2011**