



### CITY OF NILES TRUMBULL COUNTY

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# Mary Taylor, CPA Auditor of State

#### **INDEPENDENT ACCOUNTANTS' REPORT**

City of Niles Trumbull County 34 West State Street Niles, Ohio 44446

To the Mayor and City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Niles, Trumbull County, Ohio (the City) as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in paragraphs in three and four, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Insurance claims reported in the City Hospitalization Fund (an internal service fund, included in the governmental activities and as remaining fund information) are processed by a service organization independent of the City. The service organization did not provide us with information we requested regarding the design or proper operation of its internal controls. We were therefore unable to satisfy ourselves as to the proper processing of health insurance claims expenses and liabilities. Those claims represent 21% of expenses and 8% of accrued liabilities reported with the governmental activities, and 39% of the expenses and 17% of the liabilities reported with the remaining fund information.

Also, accounting principles generally accepted in the United States of America require that the historical or estimated cost of capital assets be reported net of accumulated depreciation expense. Management has not provided accounting records to support the capital assets reported in the governmental activities and the business-type activities. We therefore cannot reasonably determine whether the amount of the capital assets are fairly stated which represents 24% of assets reported with the governmental activities and 26% of assets reported with the business-type activities.

City of Niles Trumbull County Independent Accountants' Report Page 2

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to examine certain information regarding health insurance claims reported with the governmental activities and remaining fund information, and except for the effects of not providing accounting records to support capital assets reported with the governmental activities and business-type activities, as described in the preceding two paragraphs, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, and remaining fund information of the City of Niles, Trumbull County, Ohio and the respective changes in financial position thereof and where applicable, cash flows, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund for the City of Niles, Trumbull County, Ohio and the respective changes in financial position thereof and the respective budgetary comparisons for the General Fund and the Police and Fire ½% Tax Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2008, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the City's basic financial statements. The federal awards expenditures schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the federal awards expenditures schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 29, 2008

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

The discussion and analysis of the City of Niles's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2006 are as follows:

- The total net assets of the City decreased \$491,041. Net assets of governmental activities increased \$1,178,094 or 4.52% over 2005 and net assets of business-type activities decreased \$1,669,135 or 10.11% from 2005.
- ➤ General revenues accounted for \$11,227,240 or 76.21% of total governmental activities revenue. Program specific revenues accounted for \$3,504,541 or 23.79% of total governmental activities revenue.
- ➤ The City had \$13,453,687 in expenses related to governmental activities; \$3,504,541 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$9,949,146 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$11,227,240.
- The City has two major funds, the general fund and police and fire tax fund. The general fund had revenues of \$10,074,172 in 2006. The expenditures and other financing uses of the general fund totaled \$8,364,831 in 2006. The general fund balance increased \$1,709,341 from a balance of \$13,519,450 to \$15,228,791.
- The police and fire tax fund had revenues and other financing sources of \$6,000,000 in 2006. The expenditures of the police and fire tax fund totaled \$5,978,827 in 2006. The police and fire tax fund balance increased \$21,173 from a balance of \$1,099,804 to \$1,120,977.
- Net assets for the business-type activities, which are made up of the Water, Sewer, Electric and Para Transit enterprise funds, decreased in 2006 by \$1,669,135. This decrease in net assets was due primarily to inadequate charges for services revenue to cover operating expenses.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### Reporting the City as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2006?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net *assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including Federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, electric and paratransit operations are reported here.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 10.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund and police and fire tax fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 19-24 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, refuse and utility deposits management functions. The City's major enterprise funds are the water, sewer and electric funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 25-28 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statements can be found on pages 29-30 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 31-58 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's net assets for 2006 and 2005:

#### **Net Assets**

	Governmen	tal Activities	Business-ty	pe Activities	Total		
	2006	2005	2006	2005	2006	2005	
<u>Assets</u>							
Current and other assets	\$23,589,015	\$ 21,883,064	\$19,337,630	\$21,830,706	\$42,926,645	\$43,713,770	
Capital assets	7,337,108	7,198,983	6,884,481	6,664,974	14,221,589	13,863,957	
Total assets	30,926,123	29,082,047	26,222,111	28,495,680	57,148,234	57,577,727	
Liabilities							
Long-term liabilities	1,358,688	1,297,505	5,333,467	5,888,703	6,692,155	7,186,208	
Other liabilities	2,347,808	1,743,009	6,041,019	6,138,336	8,388,827	7,881,345	
Total liabilities	3,706,496	3,040,514	11,374,486	12,027,039	15,080,982	15,067,553	
Net Assets							
Invested in capital assets,							
net of related debt	7,337,108	7,198,983	3,576,899	2,941,863	10,914,007	10,140,846	
Restricted	4,092,352	4,393,933	-	-	4,092,352	4,393,933	
Unrestricted	15,790,167	14,448,617	11,270,726	13,526,778	27,060,893	27,975,395	
Total net assets	\$27,219,627	\$ 26,041,533	\$14,847,625	\$16,468,641	\$42,067,252	\$42,510,174	

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2006, the City's assets exceeded liabilities by \$42,067,252. At year-end, net assets were \$27,219,627 and \$14,847,625 for the governmental activities and the business-type activities, respectively.

At year-end, capital assets represented 24.89% of total assets. Capital assets include land, land improvements, buildings and improvements, equipment and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2006 were \$7,337,108 and \$6,884,481 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2006, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

A portion of the City's net assets, \$4,092,352, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets of \$15,790,167 may be used to meet the government's ongoing obligations to citizens and creditors.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

The table below shows the changes in net assets for fiscal years 2006 and 2005.

#### **Change in Net Assets**

	Governmen	tal Activities	Business-ty	pe Activities	Total		
	2006	2005	2006	2005	2006	2005	
Revenues							
Program revenues:							
Charges for services	\$ 2,010,131	\$ 1,922,284	\$ 32,778,015	\$ 31,281,558	\$ 34,788,146	\$ 33,203,842	
Operating grants and contributions	1,494,410	1,290,527			1,494,410	1,290,527	
Total program revenues	3,504,541	3,212,811	32,778,015	31,281,558	36,282,556	34,494,369	
General revenues:							
Property taxes	2,095,251	2,240,688	-	-	2,095,251	2,240,688	
Income taxes	6,390,088	6,027,746	-	-	6,390,088	6,027,746	
Unrestricted grants and entitlements	1,215,391	668,390	_	-	1,215,391	668,390	
Investment earnings	1,335,498	814,054	2,409	-	1,337,907	814,054	
Gain on investment of joint venture	-	=	114,112	62,985	114,112	62,985	
Miscellaneous	191,012	193,026	608,399	403,053	799,411	596,079	
Total general revenues	11,227,240	9,943,904	724,920	466,038	11,952,160	10,409,942	
Total revenues	14,731,781	13,156,715	33,502,935	31,747,596	48,234,716	44,904,311	
Expenses							
General government	1,881,214	1,874,171	_	_	1,881,214	1,874,171	
Security of persons and property	8,469,371	7,905,775	_	_	8,469,371	7,905,775	
Public health and welfare	265,743	343,487	_	_	265,743	343,487	
Transportation	1,384,979	1,388,670	_	_	1,384,979	1,388,670	
Community environment	662,284	510,619	_	_	662,284	510,619	
Leisure time activity	602,317	467,803	_	_	602,317	467,803	
Other	169,369	141,792	_	_	169,369	141,792	
Interest and fiscal charges	18,410	18,724	_		18,410	18,724	
Water	-		2,093,118	3,656,685	2,093,118	3,656,685	
Sewer	_	_	5,716,827	2,149,589	5,716,827	2,149,589	
Electric	_	_	26,929,956	29,228,253	26,929,956	29,228,253	
Para transit			532,169	727,436	532,169	727,436	
Total expenses	13,453,687	12,651,041	35,272,070	35,761,963	48,725,757	48,413,004	
Change in net assets before transfers	1,278,094	505,674	(1,769,135)	(4,014,367)	(491,041)	(3,508,693)	
Transfers	(100,000)	(100,000)	100,000	100,000	<u>=</u>	<u> </u>	
Change in net assets	1,178,094	405,674	(1,669,135)	(3,914,367)	(491,041)	(3,508,693)	
Net assets at beginning of year	26,041,533	25,635,859	16,516,760	20,431,127	42,558,293	46,066,986	
Net assets at end of year	\$ 27,219,627	\$ 26,041,533	\$ 14,847,625	\$ 16,516,760	\$ 42,067,252	\$ 42,558,293	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### **Governmental Activities**

Governmental activities net assets increased \$1,178,094 in 2006. This increase is a result of an increase in municipal income taxes and unrestricted grants versus amounts reported in the prior year.

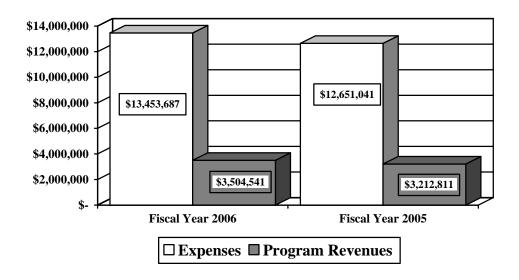
Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$8,469,371 of the total expenses of the City. These expenses were partially funded by \$754,502 in direct charges to users of the services and operating grants and contributions. Transportation expenses totaled \$1,384,979. Transportation expenses were partially funded by \$953,801 in operating grants and contributions.

The State and Federal government contributed to the City a total of \$1,494,410 in operating grants and contributions. These revenues are restricted to a particular program or purpose.

General revenues totaled \$11,227,240, and amounted to 76.21% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$8,485,339. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$1,215,391.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

#### Governmental Activities – Program Revenues vs. Total Expenses



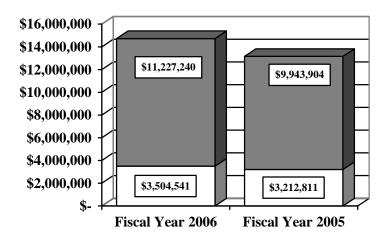
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### **Governmental Activities**

	Total Cost of Services 2006		_	Net Cost of Services 2006		otal Cost of Services 2005	Net Cost of Services 2005	
Expenses								
General government	\$	1,881,214	\$	1,152,909	\$	1,874,171	\$	1,153,487
Security of persons and property		8,469,371		7,714,869		7,905,775		7,016,495
Public health and welfare		265,743		164,983		343,487		222,380
Transportation		1,384,979		208,654		1,388,670		445,148
Community environment		662,284		(61,021)		510,619		8,935
Leisure time activity		602,317		580,973		467,803		431,269
Other		169,369		169,369		141,792		141,792
Interest and fiscal charges		18,410		18,410		18,724		18,724
Total expenses	\$	13,453,687	\$	9,949,146	\$	12,651,041	\$	9,438,230

The dependence upon general revenues for governmental activities is apparent, with 73.95% of expenses supported through taxes and other general revenues.

#### **Governmental Activities – General and Program Revenues**



 $\square$  Program Revenues  $\square$  General Revenues

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### **Business-type Activities**

Business-type activities include the Water, Sewer, Electric and Para Transit enterprise funds. These programs had program revenues of \$32,778,015, general revenues of \$724,920 and expenses of \$35,272,070 for 2006. The graph below shows the business-type activities assets, liabilities and net assets at year-end.

### \$30,000,000 \$25,000,000 \$20,000,000 \$15,000,000 \$10,000,000 \$5,000,000 \$5,000,000 \$11,374,486 \$11,978,920 December 31, 2005

#### **Net Assets in Business – Type Activities**

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 20) reported a combined fund balance of \$19,078,523 which is \$845,300 above last year's total of \$18,233,223. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2006 for all major and nonmajor governmental funds.

	Fund Balances 12/31/06	Fund Balances 12/31/05	Increase (Decrease)	
Major funds:				
General	\$ 15,228,791	\$ 13,519,450	\$ 1,709,341	
Police and Fire Tax Fund	1,120,977	1,099,804	21,173	
Other nonmajor governmental funds	2,728,755	3,613,969	(885,214)	
Total	\$ 19,078,523	\$ 18,233,223	\$ 845,300	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

#### General Fund

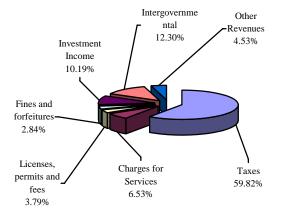
The City's general fund balance increased \$1,709,341. The table that follows assists in illustrating the revenues of the general fund.

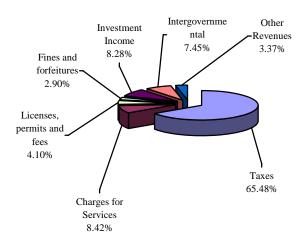
C .	2006 Amount	2005 Amount	Percentage
	Amount	Amount	Change
Revenues			
Taxes	\$ 6,026,677	\$ 5,978,821	0.80 %
Charges for services	657,333	768,568	(14.47) %
Licenese, permits and fees	381,683	374,396	1.95 %
Fines and forfeitures	286,069	264,364	8.21 %
Investment income	1,239,275	755,918	63.94 %
Intergovernmental	1,026,511	680,060	50.94 %
Other	456,624	308,038	48.24 %
Total	\$ 10,074,172	\$ 9,130,165	10.34 %

Tax revenue represents 59.82% of all general fund revenue. Tax revenue increased slightly by 0.80% from the prior year. The increase in investment income is due to an increase in interest rates by the Federal Reserve Bank throughout the year.

#### Revenues - Fiscal Year 2006

#### Revenues - Fiscal Year 2005





#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

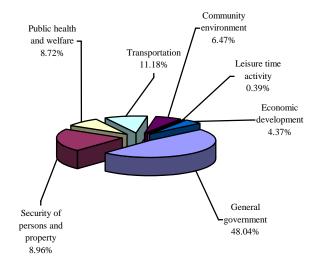
The table that follows assists in illustrating the expenditures of the general fund.

	 2006 Amount	 2005 Amount	Percentage Change
Expenditures			
General government	\$ 1,576,840	\$ 1,559,270	1.13 %
Security of persons and property	473,336	700,887	(32.47) %
Public health and welfare	263,185	283,010	(7.01) %
Transportation	349,147	337,972	3.31 %
Community environment	232,980	210,030	10.93 %
Leisure time activities	13,564	12,588	7.75 %
Other	 169,369	 141,792	19.45 %
Total	\$ 3,078,421	\$ 3,245,549	(5.15) %

#### **Expenditures - Fiscal Year 2006**

#### Public health Transportatio and welfare 8.55% 11.34% Community Securityof enviro nment persons and 7 57% property 15.38% Leisure time activity 0.44% Other 5.50% General government 51.22%

#### **Expenditures - Fiscal Year 2005**



#### Police and Fire Tax Fund

The police and fire tax fund had revenues and other financing sources of \$6,000,000 in 2006. The expenditures of the police and fire tax fund totaled \$5,978,827 in 2006. The police and fire tax fund balance increased \$21,173 from a balance of \$1,099,804 to \$1,120,977.

#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 Unaudited

Budgetary information is presented for the general fund. In the general fund, the actual revenues came in \$22,856 higher than they were in the final budget and actual expenditures were \$4,862,473 lower than the amount in the final budget. These positive variances are the result of the City's conservative budgeting. There was no change from the original to the final budget. Budgeted expenditures increased \$33,200 from the original to the final budget.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2006, the City had \$14,221,589 (net of accumulated depreciation) invested in land, land improvements, buildings and improvements, equipment and infrastructure. Of this total, \$7,337,108 was reported in governmental activities and \$6,884,481 was reported in business-type activities. The following table shows fiscal 2006 balances compared to 2005:

### Capital Assets at December 31 (Net of Depreciation)

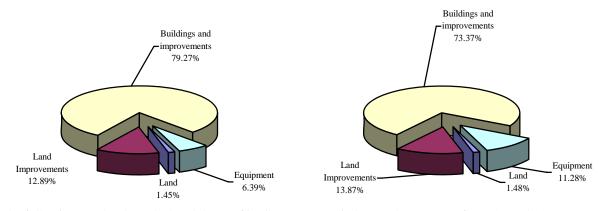
	_	Governmen	ıtal A	ctivities_	<b>Business-Type Activities</b>					Total			
	-	2006	_	2005	_	2006	_	2005		2006	_	2005	
Land	\$	106,300	\$	106,300	\$	668,004	\$	668,004	\$	774,304	\$	774,304	
Land Improvements		945,957		998,510		-		-		945,957		998,510	
Buildings and improvements		5,816,064		5,282,153		730,887		812,170		6,546,951		6,094,323	
Equipment		468,787		812,020		2,509,998		1,966,921		2,978,785		2,778,941	
Infrastructure	_	<u>-</u>	_	<u>-</u>	_	2,975,592		3,217,879		2,975,592	_	3,217,879	
Totals	\$	7,337,108	\$	7,198,983	\$	6,884,481	\$	6,664,974	\$	14,221,589	\$	13,863,957	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2006 Unaudited

The following graphs show the breakdown of governmental capital assets by category for 2006 and 2005.

Capital Assets - Governmental Activities 2006

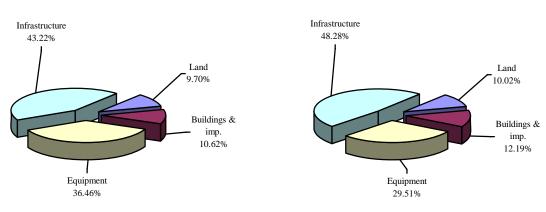
Capital Assets - Governmental Activities 2005



The following graphs show the breakdown of business-type capital assets by category for 2006 and 2005.

### Capital Assets - Business-Type Activities 2006

## Capital Assets - Business-Type Activities 2005



The City's largest business-type capital asset category is infrastructure that primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 43.22% of the City's total business-type capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2006 Unaudited

#### **Debt Administration**

The City had the following long-term obligations outstanding at December 31, 2006 and 2005:

#### Governmental Activities

	2006	2005
Police and fire pension liability	\$ 427,445	\$ 435,068
Total long-term obligations	<u>\$ 427,445</u>	\$ 435,068
	Business-ty	pe Activities
	2006	2005
OWDA loan OPWC loan	\$ 3,045,004 <u>262,578</u>	\$ 3,423,022 300,089
Total long-term obligations	\$ 3,307,582	\$ 3,723,111

#### **Economic Conditions and Outlook**

The City's Administration considers the impact of various economic factors when establishing the fiscal year 2006 budget. The continued challenges resulting from regional loss of employment, stagnant economic development, and the general national recession, have yielded significant influence on the objectives established in the 2006 budget. The primary objectives include continued improvement to constituent service delivery as well as long-term fiscal stability.

Despite the uncertainty surrounding the economy, the City continues to carefully monitor two primary sources of revenue - local income taxes and shared intergovernmental (State) revenue. In order to stabilize the impact of the fluctuations in these revenue sources, City Council continues to pursue economic development and job creation; maintain the community's reputation for high public safety standards; and adoption of a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2006 budget, the City is aggressively pursuing new sources of revenue.

In order to meet these challenges, a strong and a balanced commitment to cost containment and continued revenue enhancement actions is essential. The City's financial position is anticipated to remain stable if conservative financial management is practiced.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. Charles Nader, City Auditor, City of Niles, 34 West State Street, Niles, Ohio 44446.

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## STATEMENT OF NET ASSETS DECEMBER 31, 2006

		Governmental Activities		usiness-type Activities	Total		
Assets:							
Equity in pooled cash and cash equivalents	\$	17,993,702	\$	11,595,345	\$	29,589,047	
Receivables (net of allowances for uncollectibles):							
Income taxes		2,156,460		-		2,156,460	
Property and other local taxes		1,125,362		-		1,125,362	
Accounts		33,570		2,541,438		2,575,008	
Due from other governments		984,622		-		984,622	
Investment in joint venture		-		5,943,155		5,943,155	
Internal balance		1,295,299		(1,295,299)		-	
Restricted assets:							
Equity in pooled cash and cash equivalents		-		552,991		552,991	
Capital assets:							
Land		106,300		668,004		774,304	
Depreciable capital assets, net		7,230,808		6,216,477		13,447,285	
Total capital assets		7,337,108		6,884,481		14,221,589	
10001 0001001 0000000000000000000000000		7,557,100	-	0,00 1,101		11,221,005	
Total assets		30,926,123		26,222,111		57,148,234	
Liabilities:							
		62,629		91 940		144 470	
Accounts payable		· · · · · · · · · · · · · · · · · · ·		81,849		144,478	
Contracts payable		98,718		-		98,718	
Accrued wages and benefits		93,983		62,462		156,445	
Due to other governments		745,948		448,846		1,194,794	
Claims payable		309,172		-		309,172	
Unearned revenue		1,037,358		-		1,037,358	
Payable from restricted assets		-		552,991		552,991	
Note payable		-		1,600,000		1,600,000	
Payable to joint venture		-		4,894,871		4,894,871	
Long-term liabilities:							
Due within one year		25,433		447,585		473,018	
Due in more than one year		1,333,255		3,285,882		4,619,137	
Total liabilities		3,706,496		11,374,486		15,080,982	
Net assets:							
Invested in capital assets, net of related debt		7,337,108		3,576,899		10,914,007	
Restricted for:		. , ,		-,,			
Capital projects		197,084		_		197,084	
Debt service.		327,024		_		327,024	
Security of persons and property		1,679,774				1,679,774	
Public health and welfare programs		158,954		-		158,954	
		1,381,884		-			
Transportation projects		, ,		-		1,381,884	
Other purposes		347,632		11.070.70		347,632	
Unrestricted		15,790,167		11,270,726	-	27,060,893	
Total net assets	\$	27,219,627	\$	14,847,625	\$	42,067,252	

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2006

			Program Revenues					
		Expenses		Charges for Services	_	rating Grants and ontributions		
Governmental Activities:								
General government	\$	1,881,214	\$	728,305	\$	-		
Security of persons and property		8,469,371		747,422		7,080		
Public health and welfare		265,743		100,760		-		
Transportation		1,384,979		222,524		953,801		
Community environment		662,284		189,776		533,529		
Leisure time activity		602,317		21,344		-		
Other		169,369		-		-		
Interest and fiscal charges		18,410				-		
Total governmental activities		13,453,687		2,010,131		1,494,410		
<b>Business-type Activities:</b>								
Electric		26,929,956		25,853,309		_		
Water		2,093,118		4,066,787		_		
Sewer		5,716,827		2,398,362		_		
Other enterprise funds:		- 4 4		,				
Para Transit		532,169		459,557		-		
Total business-type activities		35,272,070		32,778,015		-		
Total primary government	\$	48,725,757	\$	34,788,146	\$	1,494,410		
	Income Gene Polic Propert Gene Polic Grants Gain or Investr Miscel Total g	e and fire	ot restrict t venture	ed to specific progra	ams			
	Net ass	sets at beginning of	f year .					

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Governmental Activities	Business-type Activities	Total
\$ (1,152,909)	\$ -	\$ (1,152,909)
(7,714,869)	<u>-</u>	(7,714,869)
(164,983)	_	(164,983)
(208,654)	_	(208,654)
61,021	_	61,021
(580,973)	_	(580,973)
(169,369)	_	(169,369)
(18,410)		(18,410)
(9,949,146)	<u> </u>	(9,949,146)
	(4.05 < 45)	(1.05.645)
-	(1,076,647)	(1,076,647)
-	1,973,669	1,973,669
-	(3,318,465)	(3,318,465)
	(72,612)	(72,612)
	(2,494,055)	(2,494,055)
(9,949,146)	(2,494,055)	(12,443,201)
4,291,498 2,098,590	-	4,291,498 2,098,590
2,000,000		2,000,000
1,733,087	-	1,733,087
362,164	-	362,164
1,215,391	-	1,215,391
-	114,112	114,112
1,335,498	2,409	1,337,907
191,012	608,399	799,411
11,227,240	724,920	11,952,160
(100,000)	100,000	
1,178,094	(1,669,135)	(491,041)
26,041,533	16,516,760	42,558,293
\$ 27,219,627	\$ 14,847,625	\$ 42,067,252

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2006

						Other		Total		
			]	Police and	G	overnmental	G	overnmental		
		General		Fire Tax		Funds		Funds		
Assets:										
Equity in pooled cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$	13,168,296	\$	1,159,823	\$	3,478,525	\$	17,806,644		
Income taxes		2,156,460		-		-		2,156,460		
Property and other local taxes		745,484		-		379,878		1,125,362		
Special assessments		33,570		-		-		33,570		
Due from other governments		561,297		-		423,325		984,622		
Loans receivable		1,279,699		-		-		1,279,699		
Total assets	\$	17,944,806	\$	1,159,823	\$	4,281,728	\$	23,386,357		
Liabilities:										
Accounts payable	\$	20,072	\$	38,846	\$	3,711	\$	62,629		
Contracts payable		-		-		98,718		98,718		
Accrued wages and benefits		19,755		-		74,228		93,983		
Compensated absences payable		17,482		-		-		17,482		
Due to other governments		108,615		-		637,333		745,948		
Deferred revenue		1,862,904		-		388,812		2,251,716		
Unearned revenue		687,187		-		350,171		1,037,358		
Total liabilities		2,716,015		38,846		1,552,973		4,307,834		
Fund balances:										
Reserved for encumbrances		30,088		-		59,891		89,979		
Reserved for property taxes		3,678		-		1,874		5,552		
Reserved for debt service		-		-		197,084		197,084		
General fund		15,195,025		-		-		15,195,025		
Special revenue funds		-		1,120,977		2,184,307		3,305,284		
Capital projects funds		-		-		285,599		285,599		
Total fund balances		15,228,791		1,120,977		2,728,755		19,078,523		
Total liabilities and fund balances	\$	17,944,806	\$	1,159,823	\$	4,281,728	\$	23,386,357		

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2006

Total governmental fund balances		\$ 19,078,523
Amounts reported for governmental activities		
on the statement of net assets are different because:		
Capital assets used in governmental activities		
are not financial resources and therefore are not		
reported in the funds.		7,337,108
Other long-term assets are not available to pay for current period		
expenditures and therefore are deferred in the funds.		
Income tax	\$ 1,528,995	
Property and other local taxes	82,452	
Special assessments	33,570	
Intergovernmental	 606,699	
Total		2,251,716
An internal service fund is used by management to charge the costs		
of health care to individual funds. The assets and		
liabilities of the internal service fund is included in governmental		
activities on the statement of net assets. The net assets of the		
internal service fund, including an internal balance of \$15,600, are:		(106,514)
Long-term liabilities are not due and payable in the current period and		
therefore are not reported in the funds. The long term liabilities are		
as follows:		
Police and fire pension liability	(427,445)	
Compensated absences	 (913,761)	
Total		 (1,341,206)
Net assets of governmental activities		\$ 27,219,627

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	General		Police and General Fire Tax		Go	Other overnmental Funds	Total Governmental Funds		
Revenues:				• • • • • • • • •					
Income taxes	\$	4,278,098	\$	2,098,590	\$	-	\$	6,376,688	
Property and other local taxes		1,748,579		-		370,115		2,118,694	
Charges for services		657,333		-		145,728		803,061	
Licenses, permits and fees		381,683		-		96,491		478,174	
Fines and forfeitures		286,069		-		98,583		384,652	
Intergovernmental		1,026,511		-		1,459,825		2,486,336	
Special assessments		15,991		-		-		15,991	
Rental income		94,067		-		-		94,067	
Investment income		1,239,275		-		96,223		1,335,498	
Other		346,566				45,062		391,628	
Total revenues		10,074,172		2,098,590		2,312,027		14,484,789	
Expenditures:									
Current:									
General government		1,576,840		-		195,409		1,772,249	
Security of persons and property		473,336		5,978,827		1,612,252		8,064,415	
Public health and welfare		263,185		-		1,918		265,103	
Transportation		349,147		-		972,655		1,321,802	
Community environment		232,980		-		429,599		662,579	
Leisure time activity		13,564		-		589,577		603,141	
Other		169,369		-		-		169,369	
Capital outlay		-		-		654,798		654,798	
Principal retirement		-		-		7,623		7,623	
Interest and fiscal charges		-		-		18,410		18,410	
Total expenditures		3,078,421		5,978,827		4,482,241		13,539,489	
Excess (deficiency) of revenues									
over (under) expenditures		6,995,751		(3,880,237)		(2,170,214)		945,300	
Other financing sources (uses):									
Transfers in		-		3,901,410		1,285,000		5,186,410	
Transfers out		(5,286,410)		_				(5,286,410)	
Total other financing sources (uses)		(5,286,410)		3,901,410		1,285,000		(100,000)	
Net change in fund balances		1,709,341		21,173		(885,214)		845,300	
Fund balances at beginning of year		13,519,450		1,099,804		3,613,969		18,233,223	
Fund balances at end of year	\$	15,228,791	\$	1,120,977	\$	2,728,755	\$	19,078,523	

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2006

Net change in fund balances - total governmental funds		\$ 845,300
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital asset additions Current year depreciation	\$ 654,798 (516,673)	
Total		138,125
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income taxes Property and other local taxes Special assessments Intergovernmental	13,400 (23,443) 33,570 223,465	
Total		246,992
Repayment of police and fire pension liability principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of of net assets.		7,623
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(88,937)
The internal service fund used by management to charge the costs of health care to individual funds is not reported in the statement of activities Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund, including an internal balance, is allocated among the		
governmental activities.		 28,991
Change in net assets of governmental activities		\$ 1,178,094

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
D	Original	Final	Actual		
Revenues:	\$ 4,208,037	\$ 4,208,037	\$ 4,217,743	\$ 9,706	
Income taxes	. , ,	1,740,886	. , ,	\$ 9,706 4,015	
Property and other local taxes	1,740,886	655,820	1,744,901	,	
Charges for services	655,820	,	657,333	1,513 878	
Licenses, permits and fees	380,805 285,411	380,805 285,411	381,683 286,069	658	
	93,851	93,851	94,067	216	
Rental income	786,494	786,494	788,308	1,814	
Intergovernmental	,	,	,		
Special assessments	15,954	15,954 1,396,313	15,991	37 3,221	
Investment income	1,396,313	, ,	1,399,534	5,221 798	
Other	345,768	345,768	346,566		
Total revenues	9,909,339	9,909,339	9,932,195	22,856	
Expenditures:					
Current:					
General government	4,053,200	4,070,176	1,570,558	2,499,618	
Security of persons and property	1,223,153	1,228,276	480,912	747,364	
Public health and welfare	677,444	680,281	271,280	409,001	
Community environment	600,593	603,109	238,912	364,197	
Leisure time activity	35,102	35,249	13,564	21,685	
Transportation	899,576	903,344	353,108	550,236	
Other	437,654	439,487	169,115	270,372	
Total expenditures	7,926,722	7,959,922	3,097,449	4,862,473	
Excess of revenues over expenditures	1,982,617	1,949,417	6,834,746	4,885,329	
Other financing uses:					
Transfers out	(5,286,410)	(5,286,410)	(5,286,410)	_	
Total other financing uses	(5,286,410)	(5,286,410)	(5,286,410)		
Net change in fund balance	(3,303,793)	(3,336,993)	1,548,336	4,885,329	
Fund balance at beginning of year	11,436,417	11,436,417	11,436,417	-	
Prior year encumbrances appropriated	149,082	149,082	149,082		
Fund balance at end of year	\$ 8,281,706	\$ 8,248,506	\$ 13,133,835	\$ 4,885,329	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE AND FIRE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)		
Revenues:	Original	<u> </u>	Actual	(Negative)		
Income taxes	\$ 2,098,590	\$ 2,098,590	\$ 2,098,590	\$ -		
Total revenues	2,098,590	2,098,590	2,098,590	-		
Expenditures:						
Current:						
Security of persons and property	6,109,115	6,259,118	5,984,632	274,486		
Total expenditures	6,109,115	6,259,118	5,984,632	274,486		
Deficiency of revenues under expenditures	(4,010,525)	(4,160,528)	(3,886,042)	274,486		
Other financing sources (uses):						
Transfers in	3,901,410	3,901,410	3,901,410	-		
Transfers out	-	(6,000,000)	-	6,000,000		
Total other financing sources (uses)	3,901,410	(2,098,590)	3,901,410	6,000,000		
Net change in fund balance	(109,115)	(6,259,118)	15,368	6,274,486		
Fund balance at beginning of year	1,078,660	1,078,660	1,078,660	-		
Prior year encumbrances appropriated	31,876	31,876	31,876			
Fund balance (deficit) at end of year	\$ 1,001,421	\$ (5,148,582)	\$ 1,125,904	\$ 6,274,486		

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2006

			Governmental Activities -			
	Water	Sewer	Electric	Nonmajor	Total	Internal Service Fund
Assets:						
Current assets:  Equity in pooled cash and cash equivalents  Receivables (net of allowance for uncollectibles)	\$ 2,233,710	\$ 3,628,489	\$ 5,676,586	\$ 56,560	\$ 11,595,345	\$ 187,058
Accounts	366,106	167,510	2,007,822	-	2,541,438	-
Total current assets	2,599,816	3,795,999	7,684,408	56,560	14,136,783	187,058
Noncurrent assets:						
Investment in joint venture	-	-	5,943,155	-	5,943,155	-
Restricted assets:						
Equity in pooled cash and cash equivalents Capital assets:	84,098	61,161	407,732	-	552,991	-
Land	167,001	167,001	334,002	-	668,004	-
Depreciable capital assets, net	578,605	1,407,113	4,230,759		6,216,477	
Total capital assets	745,606	1,574,114	4,564,761		6,884,481	
Total noncurrent assets	829,704	1,635,275	10,915,648	<u> </u>	13,380,627	
Total assets	3,429,520	5,431,274	18,600,056	56,560	27,517,410	187,058
Liabilities:						
Current liabilities:						
Accounts payable	56,615	15,270	9,964	-	81,849	-
Accrued wages and benefits	13,797	11,719		-	62,462	-
Due to other governments	244,179	49,875	*	-	448,846	-
Claims payable	150.062	-	-	-	150.062	309,172
Loans payable - current	159,962	37,511	-	-	159,962 37,511	-
Notes payable	1,600,000	37,311	. <del>-</del>	-	1,600,000	-
Payable from restricted assets:	1,000,000				1,000,000	
Customer deposits	84,098	61,161	407,732	-	552,991	
OWDA loans payable - current		410,074	<u> </u>		410,074	
Total current liabilities	2,158,651	585,610	609,434	-	3,353,695	309,172
Noncurrent liabilities:						
Compensated absences	93,189	60,215	272,481	-	425,885	-
Payable to joint venture	-	-	4,894,871	-	4,894,871	-
Loans payable	1,119,737	-	- -	-	1,119,737	-
OPWC loans payable	-	225,067		-	225,067	-
OWDA loans payable	1,212,926	2,634,930 2,920,212		·	2,634,930 9,300,490	
				·		200 172
Total liabilities	3,371,577	3,505,822	5,776,786		12,654,185	309,172
Net assets:						
Invested in capital assets, net of related debt	745,606	(1,733,468		-	3,576,899	-
Unrestricted (deficit)	(687,663)	3,658,920	8,258,509	56,560	11,286,326	(122,114)
Total net assets	\$ 57,943	\$ 1,925,452	\$ 12,823,270	\$ 56,560	14,863,225	\$ (122,114)
Adjustment to reflect the consolidation of the internal s	ervice fund activi	ty related to enter	rprise funds		(15,600)	
Net assets of business-type activities					\$ 14,847,625	

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

		Business-type Activities - Enterprise Funds							A	vernmental activities -		
	,	Water		Sewer		Electric	N	onmajor		Total	Inte	rnal Service Fund
Operating revenues: Charges for services. Other	\$ 4	4,066,787 35,042	\$	2,398,362 93,624	\$	25,853,309 479,733	\$	459,557	\$	32,778,015 608,399	\$	2,788,949
Total operating revenues		4,101,829		2,491,986	_	26,333,042		459,557		33,386,414		2,788,949
Operating expenses: Personal services Contractual services. Materials and supplies Claims expense. Depreciation Other.		1,078,764 4,038,074 53,616 - 68,640 150,488		1,049,585 417,145 76,691 - 173,584 121,000		3,171,639 22,503,828 464,640 - 463,536 289,119		532,169		5,299,988 26,959,047 594,947 - 705,760 1,092,776		- - - 2,827,940 - -
Total operating expenses		5,389,582		1,838,005		26,892,762		532,169		34,652,518		2,827,940
Operating income (loss)	(	1,287,753)		653,981		(559,720)		(72,612)		(1,266,104)		(38,991)
Nonoperating revenues (expenses): Interest and fiscal charges		(311,958)		(239,612)		114,112 2,409		- - -		(551,570) 114,112 2,409		- - -
Total nonoperating revenues (expenses)		(311,958)		(239,612)		116,521		-		(435,049)		
Net income (loss) before transfers	(	1,599,711)		414,369		(443,199)		(72,612)		(1,701,153)		(38,991)
Transfers in				_	_			100,000		100,000		
Changes in net assets	(	1,599,711)		414,369		(443,199)		27,388		(1,601,153)		(38,991)
Net assets at beginning of year		1,657,654		1,511,083		13,266,469		29,172				(83,123)
Net assets at end of year	\$	57,943	\$	1,925,452	\$	12,823,270	\$	56,560			\$	(122,114)
Adjustment to reflect the consolidation of the internal	l servi	ce fund acti	vity	related to ent	erpr	ise funds				(67,982)		
Change in net assets of business-type activities									\$	(1,669,135)		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

			Governmental Activities -			
	Water	Sewer	Electric	Nonmajor	Total	Internal Service Fund
Cash flows from operating activities:  Cash received from charges for services  Cash received from other operations  Cash payments for personal services  Cash payments for contractual services  Cash payments for materials and supplies.  Cash payments for claims expense.  Cash payments for other expenses	\$ 4,037,896 35,042 (1,060,667) (3,789,531) (53,202)	\$ 2,361,250 93,624 (1,043,109) (402,586) (75,980)	\$ 25,840,036 479,733 (3,122,637) (22,500,575) (457,929)	\$ 459,557 - - - - (532,169)	\$ 32,698,739 608,399 (5,226,413) (26,692,692) (587,111) - (1,092,776)	\$ 2,788,949
Net cash provided by (used in) operating activities	(980,950)	812,199	(50,491)	(72,612)	(291,854)	183,684
Cash flows from noncapital financing activities:  Transfers in				100,000	100,000	
Net cash provided by noncapital financing activities				100,000	100,000	
Cash flows from capital and related financing activities:						
Cash payments for the acquisition of capital assets Cash received from sale of notes	(28,985) 1,600,000	(384,707)	(511,575)	-	(925,267) 1,600,000	-
Cash payments for principal retirement	(1,928,086) (343,834)	(415,529) (239,612)			(2,343,615) (583,446)	
Net cash used in capital and related financing activities .	(700,905)	(1,039,848)	(511,575)		(2,252,328)	
Cash flows from investing activities: Cash received from interest earned			2,409		2,409	
Net cash provided by investing activities			2,409		2,409	
Net increase (decrease) in cash and cash equivalents	(1,681,855)	(227,649)	(559,657)	27,388	(2,441,773)	183,684
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	3,915,565 \$ 2,233,710	3,856,138 \$ 3,628,489	6,236,243 \$ 5,676,586	29,172 \$ 56,560	14,037,118 \$ 11,595,345	3,374 \$ 187,058

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#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

		Governmental Activities -				
	Water	Sewer	Electric	Nonmajor	Total	Internal Service Fund
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$ (1,287,753)	\$ 653,981	\$ (559,720)	\$ (72,612)	\$ (1,266,104)	\$ (38,991)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:						
Depreciation	68,640	173,584	463,536	-	705,760	-
Changes in assets and liabilities:						
Increase in accounts receivable	(28,891)	(37,112)	(13,273)	-	(79,276)	_
Increase in accounts payable	56,615	15,270	9,964	-	81,849	-
Increase in accrued wages and benefits	1,934	1,512	8,836	-	12,282	-
Increase in compensated absences payable	13,359	6,071	40,863	-	60,293	-
Increase (decrease) in due to other governments	195,146	(1,107)	(697)	-	193,342	-
Increase in claims payable						222,675
Net cash provided by operating activities	\$ (980,950)	\$ 812,199	\$ (50,491)	\$ (72,612)	\$ (291,854)	\$ 183,684

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2006

	Private pose Trust	Agency		
Assets:  Equity in pooled cash and cash equivalents	\$ 74,482	\$	27,592	
Total assets	 74,482	\$	27,592	
Liabilities: Deposits held and due to others	 <u>-</u>	<u> </u> \$	27,592	
Total liabilities	 	\$	27,592	
Net assets: Held in trust for other purposes	 74,482			
Total net assets	\$ 74,482			

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2006

	Private Purpose Trust	
Additions: Interest	\$	3,152
Total additions		3,152
<b>Deductions:</b> Benefits		78
Total deductions		78
Changes in net assets		3,074
Net assets at beginning of year		71,408
Net assets at end of year	\$	74,482

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Niles, Ohio (the "City"), was incorporated under the laws of the State of Ohio in 1865. The City operates under a Council-Mayor form of government. The Mayor is elected for a four-year term. The eight council members serve two year terms.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict FASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to the same limitation. The City has elected not to apply these FASB Statements and Interpretations. The most significant of the City's accounting policies are described below.

# A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. Based upon the foregoing criteria, the City has no component units.

The primary government consists of all funds, agencies, departments and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police and fire protection, street maintenance and repairs, building inspection and wastewater.

The following organizations are described due to its relationship with the City.

# JOINTLY GOVERNED ORGANIZATION

<u>Eastgate Development and Transportation Agency</u> - The Eastgate Development and Transportation Agency (EDATA) is a jointly governed organization committed to foster cooperative regional efforts in the planning, programming and implementation of public sector activities. EDATA has forty-eight participating members. These include representatives from Trumbull County, Mahoning County, township trustees, and officials from participating cities and villages. The operation of EDATA is controlled by a general policy board which consists of a representative from each member. Funding comes from each of the participants. For 2006, the City contributed \$7,326 to the EDATA.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Emergency Management Agency</u> - The Emergency Management Agency is a jointly governed organization among the thirty-four subdivisions located within Trumbull County. The eight members of the advisory board are appointed by the thirty-four member subdivisions. The degree of control exercised by any participating government is limited to its representation on the Board. The Agency adopts its own budget, authorizes expenditures and hire and fires its own staff. In 2006, the City contributed \$4,396 to the Emergency Management Agency.

#### JOINT VENTURES

Ohio Municipal Electric Generation Agency Joint Venture 5 (JV5) - The City of Niles is a Financing Participant with an ownership percentage of 10.63%, and shares participation with forty-one other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency Joint Venture 5 (OMEGA JV5). Financing Participants own undivided interests, as tenants in common, without right of partition in the OMEGA JV5 Project.

Pursuant to the OMEGA Joint Venture JV5 Agreement (Agreement), the participants jointly undertook as Financing Participants, the acquisition, construction, and equipping of OMEGA JV5, including such portions of OMEGA JV5 as have been acquired, constructed or equipped by AMP-Ohio.

OMEGA JV5 was created to construct a 42 Megawatt (MW) run-of-the-river hydroelectric plant (including 40MW of backup generation) and associated transmission facilities (on the Ohio River near the Bellville, West Virginia Locks and Dam) and sells electricity from its operations to OMEGA JV5 Participants.

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Beneficial Interest Certificates (Certificates) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. On dissolution of OMEGA JV5, the net assets will be shared by the financing participants on a percentage of ownership basis. Under the terms of the Agreement each participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV5 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2006 Niles has met their debt coverage obligation.

The Agreement provides that the failure of any JV5 participant to make any payment due by the due date thereof constitutes a default. In the event of a default, OMEGA JV5 may take certain actions including the termination of a defaulting JV5 Participant's entitlement to Project Power. Each Participant may purchase a pro rata share of the defaulting JV5 Participant's entitlement to Project Power, which together with the share of the other non-defaulting JV5 Participants, is equal to the defaulting JV5 Participant's ownership share of the Project, in kilowatts ("Step Up Power") provided that the sum of any such increases shall not exceed, without consent of the non-defaulting JV5 Participant, an accumulated maximum kilowatts equal to 25% of such non-defaulting JV5 Participant's ownership share of the project prior to any such increases.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

OMEGA JV5 is managed by AMP-Ohio, which acts as the joint venture's agent. During 1993 and 2001 AMP-Ohio issued \$153,415,000 and \$13,899,981 respectively of 30 year fixed rate Beneficial Interest Certificates (Certificates) on behalf of the Financing Participants of OMEGA JV5. The 2001 Certificates accrete to a value of \$56,125,000 on February 15, 2030. The net proceeds of the bond issues were used to construct the OMEGA JV5 Project. On February 17, 2004 the 1993 Certificates were refunded by issuing 2004 Beneficial Interest Refunding Certificates in the amount of \$116,910,000, which resulted in a savings to the membership of \$34,951,833 from the periods 2005 through 2024.

The City's net investment and its share of operating results of OMEGA JV5 are reported in the City's electric fund (an enterprise fund). The City's net investment to date in OMEGA JV5 was \$1,148,379 at December 31, 2006. Complete financial statements for OMEGA JV5 may be obtained from AMP-Ohio or from the State Auditor's website at <a href="https://www.auditor.state.oh.us">www.auditor.state.oh.us</a>.

Ohio Municipal Electric Generation Agency Joint Venture 2 (JV2) - The City of Niles is a Financing Participant and an Owner Participant with percentages of liability and ownership of 14.65% and 11.49% respectively and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement (Agreement), the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by AMP-Ohio and to pay or incur the costs of the same in accordance with the Agreement.

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Distributive Generation Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. Under the terms of the Agreement each Financing Participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV2 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2006 the City of Niles has met their debt coverage obligation.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation of which 134.081MW is the participants entitlement and 4.569MW are held in reserve. On dissolution of OMEGA JV2, the net assets will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP-Ohio, which acts as the joint venture's agent. During 2001, AMP-Ohio issued \$50,260,000 of 20 year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City's net obligation for these bonds at December 31, 2006 was \$4,894,871 (Including amounts withheld for Debt Service Reserve, amounts held in the Bond Fund, previous billings to members, interest payable and debt service paid and collected). The City's net investment and its share of operating results of OMEGA JV2 are reported in the City's electric fund (an enterprise fund). The City's net investment in OMEGA JV2 was \$4,813,828 at December 31, 2006. Complete financial statements for OMEGA JV2 may be obtained from AMP-Ohio or from the State Auditor's website at www.auditor.state.oh.us. The City's liability for the bonds is disclosed below:

Years	Principal	Interest	Total  Debt Service			
2007	\$ 296,024	\$ 290,932	\$ 586,956			
2008	310,679	276,131	586,810			
2009	326,066	260,597	586,663			
2010	342,186	244,293	586,479			
2011	360,505	244,293	604,798			
2012-2020	4,198,562	1,307,703	5,506,265			
Total Gross Liability	5,834,022	\$ 2,623,949	\$ 8,457,971			
Less: Amounts Held in Reserve	(939,151)					
Net Obligation	\$ 4,894,871					

Ohio Municipal Electric Generation Agency Joint Venture 1 (JV1) - The City is a participant in the Ohio Municipal Electric Generation Agency Joint Venture 1 (OMEGA JV1). OMEGA JV1 was organized by 21 subdivision of the State of Ohio (the participants) on April 1, 1992, pursuant to a joint venture agreement (the agreement) under the Ohio Constitution and Section 715.02 of the Ohio Revised Code. Its purpose is to provide a source of supplemental capacity to the participants. The participants are members of American Municipal Power-Ohio, Inc. (AMP-Ohio) Northeast Area Service Group. The participants are charged fees for the costs required to administer the joint venture and maintain the jointly owned electric plant. OMEGA JV1 purchased its electric generating facilities know as the Engle turbines designed for a total capacity of nine megawatts. These facilities are located in Cuyahoga Falls, Ohio. The City's net investment and its share of the operating results of OMEGA JV1 are reported in the City's electric enterprise fund. The City's equity interest in OMEGA JV1 was \$586,819 at December 31, 2006.

# B. Basis of Presentation - Fund Accounting

The City's (BFS) consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

<u>Fund Financial Statements</u> - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services. Operating expenses from the enterprise funds include personnel and other expenses related to sewer, water, refuse, and utility deposits and operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

The agency funds do not report a measurement focus as they do not report operations.

# C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental Funds</u> - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund.

<u>Police & Fire Tax Fund</u> - This fund accounts for the revenue received from income tax for police and fire and for various police & fire expenditures.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

<u>Proprietary Funds</u> - Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Sewer Fund</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Water Fund</u> - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

<u>Electric Fund</u> - This fund accounts for the operations of providing electric services to customers and to maintain the local electric system of the City.

<u>Internal Service Fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund is used to account for employee health insurance.

<u>Fiduciary Funds</u> - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are a private-purpose trust fund used to account for an endowment and an agency fund used to account for the Municipal Court.

# D. Measurement Focus and Basis of Accounting

<u>Government-wide Financial Statements</u> - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

<u>Fund Financial Statements</u> - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

# E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2007, but which were levied to finance fiscal year 2008 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2007 are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of budgetary control is at the fund level. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

<u>Tax Budget</u> - During the first Council meeting in July, the Mayor presents the following fiscal year's annual operating budget to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

<u>Estimated Resources</u> - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include encumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimates need to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the original and final Certificates of Estimated Resources issued during 2006.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Appropriations</u> - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect the original and final appropriation amounts, including all amendments and modifications legally enacted by Council.

<u>Lapsing of Appropriations</u> - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

# G. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" and "Investment" on the combined balance sheet.

During fiscal year 2006, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio) and repurchase agreements. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements, are reported at cost.

The City has invested funds in STAR Ohio during fiscal year 2006. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2006.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2006 amounted to \$1,239,275, which includes \$700,620 assigned from other City funds.

The City has segregated bank accounts for monies held separate from the City's central bank account. These depository accounts are presented on the combined balance sheet as "Cash in Segregated Accounts" since they are not required to be deposited into the City treasury. The cash of the Municipal Court is included in this line item.

For purposes of the combined statement of cash flows and for presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the City's investment account at year-end is provided in Note 4.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Investment in Joint Venture

The investment in the joint venture is reported using the equity method of accounting. The amounts included in the statements relating to the joint venture are as of December 31, 2006.

# I. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$10,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-type Activities Estimated Lives
Buildings	15 - 45 years	15 - 45 years
Equipment and Vehicles	3 - 20 years	3 - 20 years
Sewer Lines	N/A	25 years
Water Lines	N/A	25 years
Electric Lines	N/A	25 years

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The City's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project from the date of borrowing until completion of the project and the interest earned from temporary investment of the debt proceeds over the same period.

Capitalized interest is amortized on the straight-line method over the estimated useful life of the asset. For 2006, the net interest expense incurred on proprietary fund construction projects was not material.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# J. Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

# K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

#### L. Prepayments

Payments made to vendors for services that will benefit periods beyond December 31, 2006, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### N. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, property taxes and debt service, in the governmental fund financial statements

#### O. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

# P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer, water, and electric programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2006.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

# A. Change in Accounting Principles

For fiscal year 2006, the City has implemented GASB Statement No. 44, "<u>Economic Condition Reporting: The Statistical Section</u>", GASB Statement No. 46, "<u>Net Assets Restricted by Enabling Legislation</u>" and GASB Statement No. 47, "<u>Accounting for Termination Benefits</u>".

The purpose of GASB Statement No. 44 is to improve the understandability and usefulness of the information that state and local governments present as supplementary information in the statistical section.

GASB Statement No. 46 defines enabling legislation and specifies how net assets should be reported in the financial statements when there are changes in such legislation. The Statement also requires governments to disclose in the notes to the financial statements the amount of net assets restricted by enabling legislation.

GASB Statement No. 47 establishes accounting standards for termination benefits.

The implementation of GASB Statement No. 46 and GASB Statement No. 47 did not have an effect on the fund balances/net assets of the City as previously reported at December 31, 2005.

# **B.** Fund Balance Deficit

Fund balance at December 31, 2006 included the following individual fund deficit:

Nonmajor Fund Deficit
Police \$70,598

This fund complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments in accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim moneys are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Finance Director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# A. Cash in Segregated Accounts

At fiscal year-end, the City had \$27,592 in cash held in segregated accounts for Municipal Court operations. This amount is included in "Deposits with Financial Institutions" below.

# **B.** Deposits with Financial Institutions

At December 31, 2006, the carrying amount of all City deposits was \$893,822 exclusive of the \$1,533,492 repurchase agreement included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2006, \$893,125 of the City's bank balance of \$1,272,298 was exposed to custodial risk as discussed below, while \$379,173 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 106% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

# C. Investments

As of December 31, 2006, the City had the following investments and maturities:

	Maturities	
	6 months or	
Fair Value	less	
\$ 1,533,492	\$ 1,533,492	
27,816,798	27,816,798	
\$ 29,350,290	\$ 29,350,290	
	\$ 1,533,492 27,816,798	

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the City's investment policy limits investment portfolio maturities to five years or less.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the City's \$1,533,492 investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the City. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating.

Concentration of Credit Risk: The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2006:

<u>Investment type</u>	Fair Value	% of Total
Repurchase Agreements	\$ 1,533,492	5.22
STAR Ohio	27,816,798	94.78
	\$ 29,350,290	100.00

# D. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2006:

# Cash and Investments per footnote

Carrying amount of deposits	\$ 893,822
Investments	 29,350,290
Total	\$ 30,244,112

# Cash and investments per Statement of Net Assets

Governmental activities	\$ 17,993,702
Business type activities	12,148,336
Private-purpose trust funds	74,482
Agency funds	 27,592
Total	\$ 30,244,112

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 5 - INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2006, consisted of the following, as reported in the fund statements:

Transfers from general fund to:

Police and Fire tax fund \$ 3,901,410

Nonmajor governmental funds 1,285,000

Nonmajor proprietary funds 100,000

Total \$ 5,286,410

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund balances between governmental funds are eliminated on the government-wide financial statements. Interfund balances between governmental activities and business-type activities are reported as transfers on the statement of net assets.

All transfers were made in accordance with Ohio Revised Code Sections 5706.14, 5706.15 and 5706.16.

# **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. The last revaluation was completed in 1999. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by July 20.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values listed on December 31 of the prior year, and at tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value; public utility real property is assessed at 35 percent of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Niles. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2006 was \$4.50 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2006 property tax receipts were based are as follows:

Real property tax	\$ 289,997,090
Public utility tangible personal property	4,764,580
Tangible personal property	 43,576,370
Total assessed valuation	\$ 338,338,040

Property taxes receivables represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2006. Although total property tax collections for the next year are measurable, they are generally not collected during the available period. The exception to this is any advances received by the City in the first thirty-one days of the year are credited as property tax revenues with the remainder being credited to unearned revenue.

# NOTE 7 - LOCAL INCOME TAX

The City levies and collects an income tax of 1.5 percent on substantially all income earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the City's current tax rate.

The City's income tax ordinance requires one-third of the income tax revenues to be used to finance the police and fire departments.

Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a declaration annually.

Any income tax ordinance must be approved by a majority vote at a city election prior to the ordinance becoming effective. The current income tax levy was increased from 1 percent to 1.5 percent in 1987 and is a permanent levy.

# **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2006, consisted of taxes, accounts (billings for user charged services), special assessments, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2006, as well as intended to finance fiscal 2006 operations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 8 - RECEIVABLES - (Continued)**

A summary of the principal items of receivables reported on the statement of net assets follows:

# **Governmental Activities:**

Income taxes	\$ 2,156,460
Real and other taxes	1,125,362
Special assessments	33,570
Due from other governments	984,622
<b>Business-type Activities:</b>	
Accounts	2,541,438

Receivables have been disaggregated on the face of the BFS. All receivables are expected to be collected within the subsequent years.

# **NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2006, was as follows:

	Balance			Balance
<b>Governmental Activities:</b>	12/31/05	Additions Disposals		12/31/06
Capital assets, not being depreciated: Land	\$ 106,300	<u>\$</u> _	\$ -	\$ 106,300
Total capital assets, not being depreciated	106,300	<u>-</u>	<del>-</del>	106,300
Capital assets, being depreciated:				
Land Improvements	1,313,828	-	-	1,313,828
Buildings and Improvements	5,716,939	654,798	-	6,371,737
Equipment	3,037,907			3,037,907
Total capital assets, being depreciated	10,068,674	654,798		10,723,472
Less: accumulated depreciation:				
Land Improvements	(315,318)	(52,553)	-	(367,871)
<b>Buildings and Improvements</b>	(434,786)	(120,887)	-	(555,673)
Equipment	(2,225,887)	(343,233)		(2,569,120)
Total accumulated depreciation	(2,975,991)	(516,673)		(3,492,664)
Total capital assets, being depreciated, net	7,092,683	138,125		7,230,808
Governmental activities capital assets, net	\$ 7,198,983	\$ 138,125	\$ -	\$ 7,337,108

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 9 - CAPITAL ASSETS - (Continued)**

# **Business-type Activities:**

Capital assets, not being depreciated: Land	\$ 668,004	<u>\$</u>	\$ -	\$ 668,004
Total capital assets, not being depreciated	668,004			668,004
Capital assets, being depreciated:				
Buildings	3,344,996	-	-	3,344,996
Equipment	3,349,342	925,267	-	4,274,609
Infrastructure	16,569,454	<u> </u>	<del></del>	16,569,454
Total capital assets, being depreciated	23,263,792	925,267		24,189,059
Less: accumulated depreciation:				
Buildings	(2,532,826)	(81,283)	-	(2,614,109)
Equipment	(1,382,421)	(382,190)	-	(1,764,611)
Infrastructure	(13,351,575)	(242,287)		(13,593,862)
Total accumulated depreciation	(17,266,822)	(705,760)		(17,972,582)
Total capital assets, being depreciated, net	5,996,970	219,507		6,216,477
Business-type activities capital assets, net	\$ 6,664,974	\$ 219,507	<u>\$</u>	\$ 6,884,481

Depreciation expense was charged to functions/programs of the City as follows:

# **Governmental activities:**

General government Security of persons and property Transportation	\$ 118,7 340,99 56,90	93
Total depreciation expense - governmental activities	\$ 516,6	<u>73</u>
Business-type activities:		
Light	\$ 463,53	36
Sewer	173,58	84
Water	68,64	<u>40</u>
Total depreciation expense - business-type activities	\$ 705,70	<u>60</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 10 - NOTES PAYABLE

<b>Business-Type Activities</b>		C	Outstanding 12/31/05	Issued	-	Retired	(	Outstanding 12/31/06
2005 Water System Improvement Note 2006 Water System Improvement Note	4.00% 4.00%	\$	1,800,000	\$ - 	\$	(1,800,000)	\$	1,600,000
		\$	1,800,000	\$1,600,000	\$	(1,800,000)	\$	1,600,000

On November 30, 2006, the City of Niles issued a \$1,600,000 bond anticipation note for 4.00 percent in the Water enterprise fund. The notes mature on November 30, 2007. The notes were issued in anticipation of the issuance of bonds to pay costs of improving the City's water system. The note is backed by the full faith and credit of the City. The note liability is reflected in the Water enterprise fund, the fund which received the proceeds.

# **NOTE 11 - LOAN TRANSACTIONS**

On July 7, 2004, the general fund paid \$1,599,623 (\$1,400,000 in principal and \$199,623 in interest) to retire a note of the water fund, while the water fund paid \$165,000 of principal on this note. The water fund intends to repay the general fund the entire \$1,599,623 over a ten year period beginning in July 2005. On the fund financial statements, the receivable balance in the general fund at December 31, 2006 is \$1,279,699 and a corresponding payable is recorded in the water fund. On the government-wide financial statements the amounts are considered a part of the internal balance between the governmental and the business-type activities.

The following is a schedule of repayment:

	<u>Principal</u>	Interest	Total	
2007	\$ 131,288	\$ 28,674	\$ 159,962	
2008 2009	134,572 137,935	25,390 22,027	159,962 159,962	
2010 2011	141,383 144,918	18,579 15,044	159,962 159,962	
2012-2014	456,856	23,033	479,889	
Total	\$ 1,146,952	\$ 132,747	\$ 1,279,699	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 12 - LONG-TERM OBLIGATIONS**

# A. Governmental Activities Long-Term Obligations

During fiscal year 2006, the following activity occurred in governmental activities long-term obligations:

									A	mounts
		Balance					]	Balance	]	Due in
<b>Governmental Activities:</b>	1	2/31/05	<u>A</u>	<u>dditions</u>	Re	eductions	1	12/31/06	0	ne Year
Police and Fire Pension Liability	\$	435,068	\$	-	\$	(7,623)	\$	427,445	\$	7,951
Compensated Absences		862,437		61,786		(37,613)		931,243		17,482
Total	\$	1,297,505	\$	61,786	\$	(45,236)	\$	1,358,688	\$	25,433

The police and fire pension liability represents police and fire pension obligations that will be paid from taxes received in the police and fire pension special revenue funds. Compensated absences reported in the "compensated absences payable" account will be paid from the fund from which the employees' salaries are paid which, for the City, is primarily the general fund.

Principal and interest requirements to retire the police and fire pension liability at December 31, 2006, are as follows:

Year	<u>Principal</u>	Interest	<u>Total</u>
2007	\$ 7,951	\$ 18,083	\$ 26,034
2008	8,293	17,741	26,034
2009	8,649	17,385	26,034
2010	9,021	17,014	26,035
2011	9,408	16,626	26,034
2012-2016	53,459	76,711	130,170
2017-2021	65,969	64,201	130,170
2022-2026	81,407	48,664	130,071
2027-2031	100,457	29,713	130,170
3032-2035	82,831	7,116	89,947
Total	\$ 427,445	\$ 313,254	\$ 740,699

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

# **B.** Business-Type Activities Long-Term Obligations

During fiscal year 2006, the following activity occurred in governmental activities long-term obligations:

	Balance			Balance	Amount Due
<b>Business-Type Activities</b>	12/31/05	Additions	Reductions	12/31/06	in One Year
OPWC Loan: 1994 Sanitary Sewer Moratorium	\$ 300,089	\$ -	\$ (37,511)	\$ 262,578	\$ 37,511
OWDA Loans: 1983 Waterwater Treatment Plant	3,423,022	-	(378,018)	3,045,004	410,074
Compensated absences	365,592	71,510	(11,217)	425,885	
Total business-type activities long-term obligations	\$ 4,088,703	\$ 71,510	\$ (426,746)	\$ 3,733,467	<u>\$ 447,585</u>

The Ohio Public Works Commission loan and the Ohio Water Development Authority loans will be paid from charges for services revenue in the enterprise funds.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2006, are as follows:

OPWC Loans

<u>Year</u>	<u>_I</u>	Principal		Interest		<u>Total</u>	
2007	\$	37,511	\$	-	\$	37,511	
2008		37,511		-		37,511	
2009		37,511		-		37,511	
2010		37,511		-		37,511	
2011		37,511		-		37,511	
2012-2013		75,023			_	75,023	
Total	\$	262,578	\$	<del>-</del>	<u>\$</u>	262,578	
			OWI	OA Loans			
Year	P	rincipal		Interest		Total	
2007	\$	410,074	\$	258,217	\$	668,291	
2008		444,848		223,442		668,290	
2009		482,572		185,718		668,290	
2010		523,494		144,796		668,290	
2011		567,886		100,404		668,290	
2012		616,130		52,160		668,290	
Total	\$	3,045,004	\$	964,737	<u>\$ 4</u>	,009,741	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 13 - RISK MANAGEMENT**

# A. Comprehensive

The City is exposed to various risks of loss related to torts, theft of, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During 2006, the City contract with Millers Mutual Insurance for various types of insurance as follows:

Type	 Coverage	Deductible	
Commercial Automobile	\$ 1,000,000	\$	500
Commercial Inland	1,000,000		500
Commercial Property	1,000,000		500
Public Officials Liability	2,000,000		2,500
Law Enforcement	1,000,000		2,500
Employee Dishonesty	25,000		None

Settled claims have not exceeded this coverage in any of the last three years. There has been no significant reduction in coverage from the prior year.

# **B.** Employee Medical benefits

The City has elected to provide medical benefits through a self insured program. The maintenance of these benefits are accounted for in the Self-Insurance Internal Service fund. An excess coverage insurance (stop loss) policy covers annual claims in excess of \$50,000 per individual and \$1,000,000 for the City as a whole. Incurred but not reported claims of \$309,172 have been accrued as a liability based on a review of January, 2006 billings provided by the City Auditor's office.

The claims liability of \$309,172 reported in the internal service fund at December 31, 2006, is based on requirements of Governmental Accounting Standards Board Statement No.10 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claims adjustment expenses. Changes in the funds claims liability for 2005 and 2006 were:

	Balance	at Beginning	Current Year	Claim	Balance at End
	of	Year	Claims	Payment	of Year
2006	\$	86,497	\$ 2,827,940	\$ (2,605,265)	309,172
2005		261,640	2,677,686	(2,852,829)	86,497

# C. Workers' Compensation

Workers' compensation is provided by the State. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 14 - PENSION PLANS**

# A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member- directed plan do not qualify for ancillary benefits. Authority to established and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans, except those in law enforcement under the traditional plan, were required to contribute 9.0% of their annual covered salaries. Members participating in the traditional plan that were in law enforcement contributed 10.1% of their annual covered salary. The City's contribution rate for pension benefits for 2006 was 13.70%, except for those plan members in law enforcement and public safety. For those classifications, the City's pension contributions were 16.93% of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City's contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004 were \$443,115, \$428,400, and \$425,665, respectively; 79.00% has been contributed for 2006 and 100% for 2005 and 2004. The unpaid contribution to fund pension obligations for 2006, in the amount of \$93,035, is recorded as a liability.

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 14 – PENSION PLANS - (Continued)**

Plan members are required to contribute 10.0% of their annual covered salary, while the City is required to contribute 19.50% and 24.0% for police officers and firefighters, respectively. The City's contributions to the Fund for police and firefighters were \$288,067 and \$306,908 for the year ended December 31, 2006, \$163,915 and \$121,512 for the year ended December 31. 2005. and \$212,101 and \$120,420 for the year ended December 31. 2004. 66.61% has been contributed for 2006 and 100% for the years 2005 and 2004. \$198,653 representing the unpaid contributions for 2006, is recorded as a liability within the respective funds.

# **NOTE 15 - POSTRETIREMENT BENEFIT PLANS**

# A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70% of covered payroll (16.93% for public safety and law enforcement); 4.50% of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.30% based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate (4.00%) plus and an additional factor ranging from .50% to 6.00% for the next nine years. In subsequent years, (10 and beyond) health care costs were assumed to increase at 4.00%.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

The number of active contributing participants in the traditional and combined plans was 369,214 as of December 31, 2006. The City's actual employer contributions for 2006 which were used to fund postemployment benefits were \$398,804. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005 (the latest information available) were \$11.1 billion. At December 31, 2005 (the latest information available), the actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 15 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, is effective on January 1, 2007. OPERS took additional actions to improve the solvency of the Health care Fund in 2005 by creating a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional fund to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "<u>Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers</u>". The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 7.75% of covered payroll was applied to the postemployment health care program during 2005 and 2006. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2006 that were used to fund postemployment benefits were \$190,001 for police and \$152,470 for firefighters. The OP&F's total health care expense for the year ended December 31, 2005 (the latest information available) was \$108.039 million, which was net of member contributions of \$55.272 million. The number of OP&F participants eligible to receive health care benefits as of December 31, 2005 (the latest information available), was 13,922 for police and 10,537 for firefighters.

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund and major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 16 - BUDGETARY BASIS OF ACCOUNTING -(Continued)

- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented.

# **Net Change in Fund Balance**

		Police & Fire
	General	Tax Fund
Budget basis	\$ 1,548,336	\$ 15,368
Net adjustment for revenue accruals	141,977	-
Net adjustment for expenditure accruals	(15,433)	(28,114)
Adjustment for encumbrances	34,461	33,919
GAAP basis	\$ 1,709,341	\$ 21,173

# **NOTE 17 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2006.

# B. Litigation

Several claims and lawsuits are pending against the City. In the opinion of the City Law Director, any potential liability would not have a material effect on the Basic Financial Statements.

# NOTE 18 - SIGNIFICANT SUBSEQUENT EVENT

On March 13, 2007, the City issued a Recreational Facilities Improvements Note for \$3,800,000 at an interest rate of 4.125%, maturing on March 13, 2008.

# CITY OF NILES TRUMBULL COUNTY

# FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2006

Federal Grantor/ Pass Through Grantor Program Title	Grant/Pass Through Number	Federal CFDA Number	Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed Through Ohio Department of Development:			
Community Development Block Grants (CDBG): Formula Allocation Program	AF-04-156-1 AF-05-156-1 AF-06-156-1	14.228	\$2,676 21,109 155
Community Housing Improvement Program (CHIP)	AC-04-156-1		49,408
Subtotal - CFDA 14.228	AC-06-156-2		6,000 79,348
HOME Investment Partnerships Program	AC-04-156-2	14.239	369,949
Total U.S. Department of Housing and Urban Development			449,297
U.S. DEPARTMENT OF JUSTICE  Passed through the City of Warren:			
Edward Byrne Memorial Justice Assistance Grant Program	DJ-BX-0072	16.738	6,286
Total U.S. Department of Justice			6,286
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed through Trumbull County:			
State Homeland Security Program (SHSP)	GE-T6-0051	97.073	8,394
Direct Program:			
Assistance to Firefighters Grant Program	FG-06014	97.044	1,000
Total U.S. Department of Homeland Security			9,394
U.S. DEPARTMENT OF TRANSPORTATION  Passed Through Ohio Department of Transportation:			
Highway Planning and Construction (TRU Niles Bike Path)	PID#21071	20.205	67,620
Passed Through Ohio Department of Public Safety:			
OVI Task Force Grant	N/A	20.601	6,205
Direct Program:			
Federal Transit Formula Grant	OH-90-X518	20.507	83,143
Total U.S. Department of Transportation			156,968
Totals			\$621,945

The accompanying notes to this schedule are an integral part of this schedule.

# CITY OF NILES TRUMBULL COUNTY

# NOTES TO FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 1- SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) summarizes activity of the City's federal award programs. The schedule has been prepared on the cash basis of accounting.

# NOTE 2 - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The City has established a revolving loan program to eligible persons to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the City passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Federal Awards Expenditures Schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Schedule.

# **NOTE 3 - MATCHING REQUIREMENTS**

Certain Federal programs require that the City contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLINACE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Niles Trumbull County 34 West State Street Niles. Ohio 44446

To the Mayor and City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Niles, Trumbull County, Ohio (the City) as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 29, 2008. We qualified our report since certain information related to the Internal Service Fund expenses and liabilities reported with governmental activities and remaining fund information was not available for audit. Also, we qualified our report because certain accounting records to support the capital assets reported with governmental activities and business-type activities were not presented for audit. Except as discussed in the two preceding sentences, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the City's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

City of Niles
Trumbull County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We consider the following deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting: 2006-001 and 2006-002.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the City's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, of the significant deficiencies described above, we believe finding numbers 2006-001 and 2006-002 are also material weaknesses.

We also noted certain internal control matters that we reported to the City's management in a separate letter dated August 29, 2008.

# **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the City's management in a separate letter dated August 29, 2008.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the City's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, City Council, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 29, 2008



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

City of Niles Trumbull County 34 West State Street Niles, Ohio 44446

To the Mayor and City Council:

# Compliance

We have audited the compliance of the City of Niles, Trumbull County, Ohio (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended December 31, 2006. The summary of auditor's results section of the accompanying schedule of findings identifies the City's major federal program. The City's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended December 31, 2006.

# **Internal Control Over Compliance**

The City's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

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Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to administer a federal program such that there is more than a remote likelihood that the City's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the City's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we noted other matters involving the internal control over federal compliance, not requiring inclusion in this report, that we reported to the City's management in a separate letter dated August 29, 2008.

We intend this report solely for the information and use of management, City Council, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 29, 2008

# CITY OF NILES TRUMBULL COUNTY

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2006

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Qualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	CFDA # 14.239 – HOME Investment Partnership Program
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: > all others
(d)(1)(ix)	Low Risk Auditee?	No

# CITY OF NILES TRUMBULL COUNTY

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2006 (Continued)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2006-001
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# Significant Deficiency/Material Weakness

# **Self-Insurance**

The City has delegated employees' health insurance claims processing, which is a significant accounting function, to a third party administrator. The City has not established procedures to determine whether this service organization has sufficient controls in place and operating effectively to reduce the risk that health insurance claims have not been completely and accurately processed in accordance with the health insurance contract.

We recommend the City help assure the completeness and accuracy (including eligibility and allowability) of health insurance claims processed by its third-party administrator. Statement on Auditing Standards (SAS) No. 70, as amended, prescribes standards for reporting on service organizations. An unqualified Type Two Report on Polices and Procedures Placed in Operation and Tests of Operating Effectiveness in accordance with SAS 70 should provide the City with reasonable assurance that health insurance claim transactions conform to the contract.

We recommend the City require a Type Two SAS 70 report in its contract with the third party administrator. The City should review the SAS 70 report timely. The report should follow American Institute of Certified Public Accountants standards and be performed by a firm registered and considered in good standing with the Accountancy Board of the respective state. If a third-party administrator refuses to furnish the City with a Type Two SAS 70 report, we recommend the City contract with a third-party administrator that will provide such a report.

# Officials' Response:

The City has contacted our third party health insurance provider and is in the process of taking corrective action. An Agreed Upon Procedures Report will be performed of the third party administrator to satisfy SAS 70 requirements for the period ending December 31, 2007.

# CITY OF NILES TRUMBULL COUNTY

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2006 (Continued)

# Significant Deficiency/Material Weakness

# **Capital Assets**

It is management's responsibility to implement internal accounting control policies and procedures to reasonably ensure the City's assets are safeguarded and recorded. Specifically, these control procedures include the maintenance of adequate documentation to support the accuracy and completeness of capital asset records.

The following internal control weaknesses were noted related to the City's capital asset accounting:

- A complete capital asset listing is not maintained by the City. A partial list is maintained but does not include the location of the assets (buildings, departments, etc.), does not account for changes to the asset list, and does not account for changes in asset values due to renovations or replacements, for example, the swimming pool;
- b. The capital asset listing for the water, sewer, and electric utilities has not been updated since 1996;
- c. The City does not have an accounting system in place to identify capital asset purchases and deletions throughout the year; and
- d. The City does not maintain any type of identification system for capitalized items, such as inventory tag numbers.

These internal control weaknesses may cause inaccurate reporting of capital assets on the City's financial statements and an inability to manage and monitor the City's capital assets in an effective manner.

To help ensure that capital assets are reported accurately, we recommend:

- a. The City should conduct a complete physical inventory of its assets and prepare an accurate and complete capital asset listing. Also, the City should annually conduct a physical inventory of its assets and reconcile with the capital asset listing;
- b. The water, sewer, and electric utilities capital asset listing should be updated:
- c. The City should establish a system in which departments notify the City Auditor's Office of any capital assets acquired and/or disposed. The notifications should be used to update the capital asset listing maintained by the City.
- d. The City should identify all capital assets by assigning inventory tag numbers and include the identification numbers in their capital asset listing.

Further, we recommend the City adopt a capital asset policy that will allow the City to maintain supporting documents for their reporting of capital assets as required by Governmental Accounting Standards Board Statement No. 34.

# CITY OF NILES TRUMBULL COUNTY

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2006 (Continued)

# Officials' Response:

The City Officials are currently in the process of contracting with an appraisal company to perform a complete re-evaluation of the City's inventory items and capital assets. Also, the City is in the process of investing \$1M in new computer hardware and software that will track and manage additions, deletions, and valuations of capital assets.

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

# CITY OF NILES TRUMBULL COUNTY DECEMBER 31, 2006

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b)

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected</u> ?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2005-002	The City had not established procedures to determine their administrator of health insurance claims had sufficient controls in place and operating effectively.	No	Not Corrected – Reissued as finding number 2006-001.
2005-003	The City did not provide accounting records to support the capital assets reported in the financial statements.	No	Not Corrected - Reissued as finding number 2006-002.



# Mary Taylor, CPA Auditor of State

#### **CITY OF NILES**

# TRUMBULL COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 6, 2008