



Mary Taylor, CPA
Auditor of State

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

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Mary Taylor, CPA

Auditor of State

Birchard Public Library
Sandusky County
423 Croghan Street
Fremont, Ohio 43420-2499

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

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Mary Taylor, CPA
Auditor of State

May 2, 2008

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Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Birchard Public Library
Sandusky County
423 Croghan Street
Fremont, Ohio 43420-2499

To the Board of Trustees:

We have audited the accompanying financial statements of the Birchard Public Library, Sandusky County, (the Library) as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described in Note 2, in accordance with the requirements of Governmental Accounting Standards Board Statement Number 34, the Library's Trust funds have been reclassified.

As described more fully in Note 1, the Library has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Library's larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require libraries to reformat their statements. The Library has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Birchard Public Library, Sandusky County, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2008, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



Mary Taylor, CPA
Auditor of State

May 2, 2008

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2007**

	<u>All Governmental Fund Types</u>			Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
Cash Receipts:				
Library and Local Government Support	\$1,755,552			\$1,755,552
Patron Fines and Fees	32,016			32,016
Contributions, Gifts and Donations	8,941	\$24,942		33,883
Earnings on Investments	54,718	87,193	\$91,448	233,359
Miscellaneous	10,998			10,998
	<u>1,862,225</u>	<u>112,135</u>	<u>91,448</u>	<u>2,065,808</u>
Total Cash Receipts				
Cash Disbursements:				
Current:				
Salaries	1,012,947			1,012,947
Employee Fringe Benefits	287,759			287,759
Purchased and Contractual Services	180,263	926	4,794	185,983
Library Materials and Information	287,975	2,750		290,725
Supplies	40,542	4,831	492	45,865
Other	6,298			6,298
Capital Outlay	13,237	925	48,399	62,561
	<u>1,829,021</u>	<u>9,432</u>	<u>53,685</u>	<u>1,892,138</u>
Total Cash Disbursements				
Total Receipts Over Disbursements	33,204	102,703	37,763	173,670
Fund Cash Balances, January 1	<u>1,125,055</u>	<u>1,437,885</u>	<u>1,826,777</u>	<u>4,389,717</u>
Fund Cash Balances, December 31	<u>\$1,158,259</u>	<u>\$1,540,588</u>	<u>\$1,864,540</u>	<u>\$4,563,387</u>
Reserve for Encumbrances, December 31	<u>\$79,935</u>		<u>\$5,700</u>	<u>\$85,635</u>

The notes to the financial statements are an integral part of this statement.

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<u>All Governmental Fund Types</u>			Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
Cash Receipts:				
Library and Local Government Support	\$1,747,443			\$1,747,443
Patron Fines and Fees	35,679			35,679
Contributions, Gifts and Donations	7,268	\$5,825		13,093
Earnings on Investments	47,624	49,228	\$86,382	183,234
Miscellaneous	10,919			10,919
Total Cash Receipts	<u>1,848,933</u>	<u>55,053</u>	<u>86,382</u>	<u>1,990,368</u>
Cash Disbursements:				
Current:				
Salaries	981,045			981,045
Employee Fringe Benefits	270,612			270,612
Purchased and Contractual Services	190,885		10,596	201,481
Library Materials and Information	268,617			268,617
Supplies	41,219	6,233	8,533	55,985
Other	5,899			5,899
Capital Outlay	20,312	3,737	803	24,852
Total Cash Disbursements	<u>1,778,589</u>	<u>9,970</u>	<u>19,932</u>	<u>1,808,491</u>
Total Receipts Over Disbursements	70,344	45,083	66,450	181,877
Fund Cash Balances, January 1 (Restated)	<u>1,054,711</u>	<u>1,392,802</u>	<u>1,760,327</u>	<u>4,207,840</u>
Fund Cash Balances, December 31	<u>\$1,125,055</u>	<u>\$1,437,885</u>	<u>\$1,826,777</u>	<u>\$4,389,717</u>
Reserve for Encumbrances, December 31	<u>\$69,844</u>	<u>\$1,831</u>	<u>\$21,428</u>	<u>\$93,103</u>

The notes to the financial statements are an integral part of this statement.

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2007 AND 2006**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Birchard Public Library, Sandusky County, (the Library) as a body corporate and politic. The Board of County Commissioners appoint a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Cash and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values certificates of deposit at cost. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

D. Fund Accounting (continued)

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Library had the following significant Special Revenue Funds:

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2007 AND 2006
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

Birchard Library Trust Fund – This fund received an annual estate payment and interest until 2003. The principal must be used to provide funding for books, publications and materials for the Library.

System-wide Gifts Fund – This fund receives donations for various projects at the Library.

3. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Library had the following significant capital project fund:

Building and Repair Fund – This fund is used for the building and repair of the buildings and grounds owned by the Library.

E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control.

A summary of 2007 and 2006 budgetary activity appears in Note 4.

F. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2007 AND 2006
(Continued)**

2. RECLASSIFICATION OF FUND BALANCE

Pursuant to Governmental Accounting Standards Board Statement Number 34, the Library has reclassified its expendable trust funds to special revenue funds for 2006. The effect on fund balances is as follows:

	Special Revenue	Expendable Trust
Fund Balances as reported at December 31, 2005		\$1,392,802
Reclassification of Fund Balances	\$1,392,802	(\$1,392,802)
Restated Fund Balances at January 1, 2006	\$1,392,802	

3. EQUITY IN POOLED CASH AND INVESTMENTS

Cash on hand: At December 31, 2007 and 2006, the Library had \$310 in undeposited cash on hand.

The Library maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2007	2006
Demand deposits	\$60,185	\$121,740
Cash on hand	310	310
Certificates of deposit	2,473,694	2,406,659
Total deposits and cash on hand	2,534,189	2,528,709
STAR Ohio	2,029,198	1,861,008
Total deposits, cash on hand and investments	\$4,563,387	\$4,389,717

Deposits: Deposits are insured by the Federal Depository Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Library; or collateralized by the financial institution's public entity deposit pool.

Investments: Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2007 AND 2006
(Continued)**

4. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2007 and 2006 follows:

2007 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$1,896,500	\$1,862,225	(\$34,275)
Special Revenue	57,550	112,135	54,585
Capital Projects	73,100	91,448	18,348
Total	\$2,027,150	\$2,065,808	\$38,658

2007 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,088,416	\$1,908,956	\$179,460
Special Revenue	911,360	9,432	901,928
Capital Projects	1,061,428	59,385	1,002,043
Total	\$4,061,204	\$1,977,773	\$2,083,431

2006 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$1,832,688	\$1,848,933	\$16,245
Special Revenue	27,538	55,053	27,515
Capital Projects	50,600	86,382	35,782
Total	\$1,910,826	\$1,990,368	\$79,542

2006 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,012,016	\$1,848,433	\$163,583
Special Revenue	895,666	11,801	883,865
Capital Projects	1,243,898	41,360	1,202,538
Total	\$4,151,580	\$1,901,594	\$2,249,986

5. GRANTS-IN-AID

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The State allocates LLGSF to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on of any additional revenues the Library receives.

**BIRCHARD PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2007 AND 2006
(Continued)**

6. RETIREMENT SYSTEM

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2007 and 2006, OPERS members contributed 9.5% and 9%, respectively, of their gross salaries and the Library contributed an amount equaling 13.85% and 13.7%, respectively, of participants' gross salaries. The Library has paid all contributions required through December 31, 2007.

7. RISK MANAGEMENT

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

8. LEASE AND RELATED AGREEMENTS

A. Village of Woodville

The Library leased a building from the Village of Woodville for its Woodville Branch. The Village of Woodville agreed to pay for all the water and sewer rents, other utilities including electric, air conditioning, and building maintenance, interior and exterior, service of the premises. The Library agreed to pay for gas and phone services. In addition, the Village of Woodville agreed to insure the building against fire or other casualty during the terms of the lease. The Library agreed to insure any leasehold improvements it makes during the term of the lease for its own benefit. If the premises should be made un-tenantable by fire or other casualty, the lease would terminate. If the premises can be restored to at tenantable condition, at the joint election of the Village of Woodville and the Library, the premises shall be restored provided combined insurance proceeds are sufficient to pay for such repairs. The Library pays rent of one dollar annually. The lease with the Village of Woodville expires March 3, 2013. The Library is independent of the Village and does not vote on Village matters.

B. Village of Gibsonburg

Village of Gibsonburg has an agreement with the Library to not charge the Library for utilities for its Gibsonburg branch. The Library branch has been receiving utilities at no charge since April 1986. The Library is independent of the Village and does not vote on Village matters.

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Mary Taylor, CPA

Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Birchard Public Library
Sandusky County
423 Croghan Street
Fremont, Ohio 43420-2499

To the Board of Trustees:

We have audited the financial statements of the Birchard Public Library, Sandusky County, (the Library) as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated May 2, 2008, wherein we noted the Library followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America and the Library reclassified its trust funds. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

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We noted a certain matter that we reported to the Library's management in a separate letter dated May 2, 2008.

Compliance and Other Matters

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

A handwritten signature in black ink that reads "Mary Taylor". The signature is written in a cursive, flowing style.

Mary Taylor, CPA
Auditor of State

May 2, 2008



Mary Taylor, CPA
Auditor of State

BIRCHARD PUBLIC LIBRARY

SANDUSKY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 10, 2008**