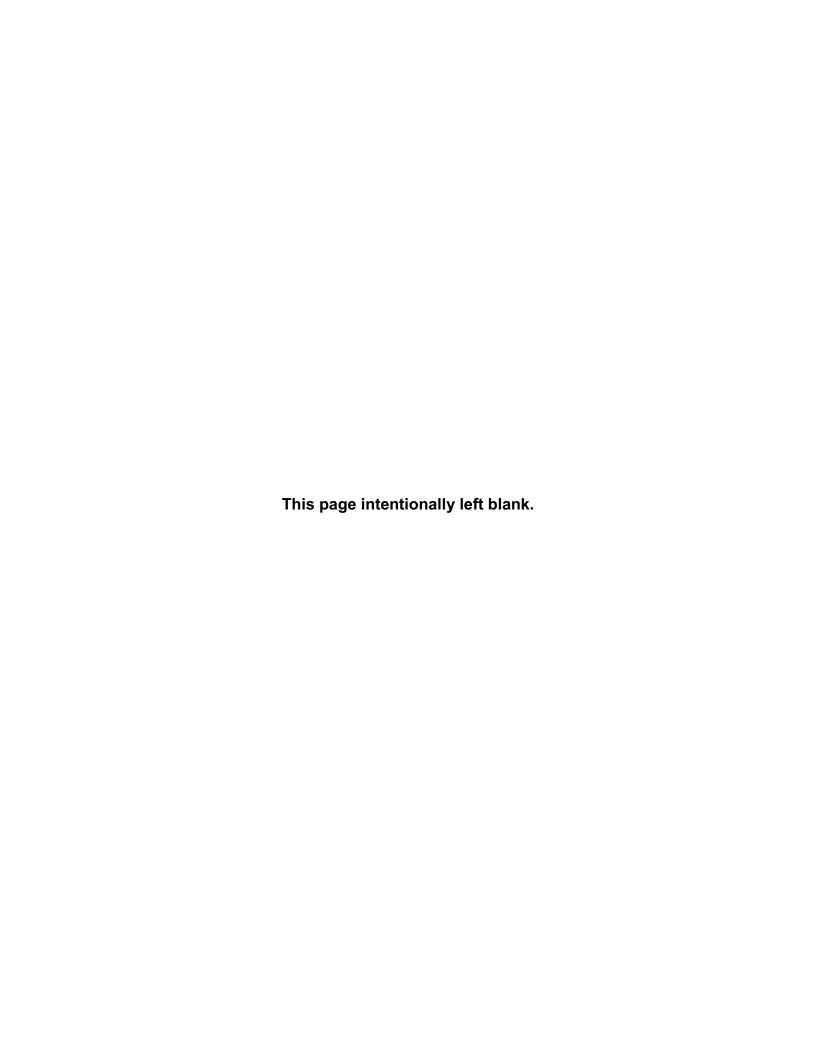




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General Health District Tuscarawas County 897 East Iron Avenue P.O. Box 443 Dover, Ohio 44622

To the Executive Director and District Board of Health:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Betty Montgomery Auditor of State

Butty Montgomeny

August 23, 2005

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INDEPENDENT ACCOUNTANTS' REPORT

General Health District Tuscarawas County 897 East Iron Avenue P.O. Box 443 Dover, Ohio 44622

To the Executive Director and District Board of Health:

We have audited the accompanying financial statements of General Health District, Tuscarawas County, Ohio, (the District) as of and for the year ended December 31, 2004. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the District to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to reformat its statements. Since this District does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

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General Health District Tuscarawas County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2004, or its changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of General Health District, Tuscarawas County, as of December 31, 2004, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the District to include Management's Discussion and Analysis for the year ended December 31, 2004. The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 23, 2005, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* requires presenting federal awards expenditure schedule. The schedule is not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Betty Montgomery Auditor of State

Butty Montgomeny

August 23, 2005

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types			_ , .	
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)	
Cash Receipts: Local Taxes	\$1,134,517			\$1,134,517	
Contracts	Ψ1,104,017	\$127,129		127,129	
Intergovernmental	392,757	1,500,075	\$25,000	1,917,832	
Charges for Services	267,444	115,421		382,865	
Fees, Licenses, and Permits Other	85,691	277,391 35,101		277,391 120,792	
Total Cash Receipts	1,880,409	2,055,117	25,000	3,960,526	
Cash Disbursements:					
Current: Personnel	891,931	1,328,916		2,220,847	
Advertising	7 000	3,360		3,360	
Travel / Conferences Supplies	7,203 112,439	22,854 109,406		30,057 221,845	
Equipment	9,538	47,620		57,158	
Rentals	0,000	10,657		10,657	
Contract Services	268,657	443,825		712,482	
Remittance to State of Ohio Other	41,860	20,018		61,878	
Capital Improvement	11,082 	17,566 	16,053	28,648 16,053	
Total Cash Disbursements	1,342,710	2,004,222	16,053	3,362,985	
Total Cash Receipts Over Cash Disbursements	537,699	50,895	8,947	597,541	
Other Financing Receipts/(Disbursements):					
Transfers-In Transfers-Out	(743)	743 		743 (743)	
Total Other Financing Receipts/(Disbursements)	(743)	743	0	0	
Excess of Cash Receipts and Other Financing					
Receipts Over Cash Disbursements and Other Financing Disbursements	536,956	51,638	8,947	597,541	
Fund Cash Balances, January 1	429,768	495,195	56,986	981,949	
Fund Cash Balances, December 31	<u>\$966.724</u>	\$546.833	\$65,933	<u>\$1.579.490</u>	
Reserves for Encumbrances, December 31	\$68,026	\$54,067	\$5,370	\$127,463	

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the General Health District, Tuscarawas County, (the District) as a body corporate and politic. A seven-member Board, a Health Commissioner, and an Executive Director govern the District. The District's services include immunization clinics, tuberculosis screenings, home visits and various licenses and permits including inspections, birth and death certificates and related services.

As health districts are structured in Ohio, the County Auditor and County Treasurer, serve as fiscal officer and custodian of funds for the District, respectively. As fiscal officer, the Auditor certifies the availability of cash and appropriations prior to the processing of payments. As the custodian of public funds, the County Treasurer invests the District monies held on deposit in the County Treasury.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State's accounting basis requires.

C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for all financial resources except those restricted by law or contract.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

<u>Women, Infants, and Children (WIC) Fund</u> - This is a Federal grant fund accounts for the Special Supplemental Nutrition Program.

Alcohol Fund - This fund is used to account for the purchase of service funds and Medicaid match to contract with the Alcohol, Drug Addiction, and Mental Health Services Board (ADAMHS) for an alcohol and other drug prevention and outpatient treatment program.

<u>Tobacco Fund</u> – This fund is used to account for funding for the Tobacco-Free Coalition of Northern Appalachia to implement tobacco prevention and use programs.

3. Capital Projects Funds

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through trust funds). The Permanent Improvement Fund is the District's only Capital Projects Fund.

E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 budgetary activity appears in Note 2.

F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2004 follows:

2004 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,660,600	\$1,880,409	\$219,809
Special Revenue	1,943,822	2,055,860	112,038
Capital Projects	25,000	25,000	0
Total	\$3,629,422	\$3,961,269	\$331,847

2004 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	-
Authority	Expenditures	Variance
\$2,090,368	\$1,411,479	\$678,889
2,439,017	2,058,289	380,728
81,986	21,423	60,563
\$4,611,371	\$3,491,191	\$1,120,180
	\$2,090,368 2,439,017 81,986	Authority Expenditures \$2,090,368 \$1,411,479 2,439,017 2,058,289 81,986 21,423

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 (Continued)

3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

4. RETIREMENT SYSTEM

The District's full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004, OPERS members contributed 8.5 percent of their gross salaries. The District contributed an amount equal to 13.55 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2004.

5. RISK MANAGEMENT

Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

6. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refund of any disallowed costs. Management cannot presently determine any amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial

7. LEASE OBLIGATION

The District has a capital lease agreement for a copier system. The following is a schedule of the future minimum payments required on December 31, 2004.

Year Obligation \$15,381

These expenditures are reflected as program expenditures (Contract Services) in the General Fund; Special Revenue Women, Infants, and Children (WIC) Grant Fund; Special Revenue Family Planning Fund; and the Special Revenue Child and Family Health Services Grant Fund.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 (Continued)

8. INSURANCE PURCHAING POOL

The District participates in a group rating plan for Workers' compensation through Tuscarawas County as established under Ohio Rev. Code Section 4123.29. The District paid \$19,462 to Tuscarawas County to participate in the pool in 2004.

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FEDERAL AWARD RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2004

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Grant Number	Receipts	Expenditures
U.S. Department of Agriculture (Passed through Ohio Department of Health)				
Special Supplemental Nutrition Program for Women, Infants and Children (WIC)	10.557	79-1-001-1-CL-04 79-1-001-1-CL-05	\$203,578 79,179	\$215,254 70,832
Total U.S. Department of Agriculture			282,757	286,086
U.S. Department of Health and Human Services (Passed through Ohio Department of Health,				
Centers for Disease and Prevention Investigations and Technical Assistance	93.283	79-1-001-2-BI-04 79-1-001-2-BI-05	71,869 68,649	129,542 33,668
Total Centers for Disease and Prevention Investigations and Technical Assistance			140,518	163,210
Maternal & Child Health Services Block Grant to the States (CFHS)	93.994	79-1-001-A1-04 79-1-001-MC-05	62,470 38,606	38,800
Total Maternal & Child Health Services Block Grant (CFHS)			101,076	38,800
Immunization Grants	93.268	79-1-001-2-AZ-04	10,000	10,000
Family Planning Services	93.217	79-1-001-1-XX-03 79-1-001-1-XX-04	19,994 39,638	19,994 39,638
Total Family Planning Services			59,632	59,632
Total U.S. Department of Health and Human Services			311,226	271,642
U.S. Department of Transportation (Passed through the Ohio Department of Transportation,				
State and Community Highway Safety	20.660	3013.1 4013.1 5124	16,403 52,001	41,878 8,093
Total U.S. Department of Transportation			68,404	49,971
Total			\$662,387	\$607,699

The Notes to Federal Awards Receipts and Expenditures Schedule are an integral part of this statement.

NOTES TO FEDERAL AWARD RECEIPTS AND EXPENDITURES SCHEDULE DECEMBER 31, 2004

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B - ACCOUNTING METHOD FOR EXPENDITURES

Federal funds were commingled with the local funds for the Maternal & Child Family Health Services Block Grant and Preventive Health Services Block Grant. It is assumed federal monies are expended first.



INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

General Health District Tuscarawas County 897 East Iron Avenue P.O. Box 443 Dover, Ohio 44622

To the Executive Director and District Board of Health:

We have audited the financial statements of the Tuscarawas, Tuscarawas County, Ohio, (the District) as of and for the year ended December 31, 2004, and have issued our report thereon dated August 23, 2005, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We qualified our report because the District did not follow accounting guidelines. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

However, we noted other matters involving the internal control over financial reporting that do no require inclusion in this report, that we have reported to management of the District dated August 23, 2005.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

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Tuscarawas County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We intend this report solely for the information and use of the audit committee, management, the District Board of Health, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

August 23, 2005



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

General Health District Tuscarawas County 897 East Iron Avenue P.O. Box 443 Dover, Ohio 44622

To the Executive Director and the District Board of Health:

Compliance

We have audited the compliance of the General Health District, Tuscarawas County, Ohio, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that apply to its major federal program for the year ended December 31, 2004. The summary of auditor's results section of the accompanying Schedule of Findings identifies the District's major federal program. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended December 31, 2004.

Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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General Health District
Tuscarawas County
Independent Accountants' Report on Compliance with Requirements
Applicable to Its Major Federal Programs and Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

We intend this report solely for the information and use of the audit committee, management, the District Board of Health, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomery

August 23, 2005

SCHEDULE OF FINDINGS DECEMBER 31, 2004

1. SUMMARY OF AUDITOR'S RESULT S

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified: Regulatory basis
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



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GENERAL HEALTH DISTRICT TUSCARAWAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED OCTOBER 11, 2005