



**Auditor of State
Betty Montgomery**

**CITY OF MARTINS FERRY
BELMONT COUNTY**

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**Auditor of State
Betty Montgomery**

INDEPENDENT ACCOUNTANTS' REPORT

City of Martins Ferry
Belmont County
Fifth and Walnut Streets
P.O. Box 386
Martins Ferry, Ohio 43935

To Members of the City Council:

We have audited the accompanying general purpose financial statements of the City of Martins Ferry, Belmont County, Ohio (the City), as of and for the year ended December 31, 2002, as listed in the table of contents. These general purpose financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the City of Martins Ferry, Belmont County, as of December 31, 2002, and the results of its operations and the cash flows of its proprietary fund types for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 3, 2003, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying Schedule of Federal Awards Expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general purpose financial statements. We subjected this information to the auditing procedures applied in the audit of the general purpose financial statements. In our opinion, it is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

A handwritten signature in black ink that reads "Betty Montgomery". The signature is written in a cursive, flowing style.

Betty Montgomery
Auditor of State

September 3, 2003

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CITY OF MARTINS FERRY

Combined Balance Sheet
All Fund Types and Account Groups

For the Year Ended December 31, 2002

	Governmental Fund Type			
	General	Special Revenue	Debt Service	Capital Projects
ASSETS AND OTHER DEBITS				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$ 113,909	\$ 288,466	\$ 0	\$ 204,167
Cash and Cash Equivalents:				
With Fiscal Agents	0	0	131	0
Investments	0	136,460	0	2,498,000
Receivables:				
Property Taxes	479,230	566,261	0	0
Income Taxes	199,661	0	0	0
Accounts	43,369	60,000	0	0
Intergovernmental	183,122	558,158	0	0
Accrued Interest	4,755	195	0	0
Mortgage Loans	0	0	0	109,685
Advance To Other Funds	0	0	0	103,841
Materials and Supplies Inventory	923	2,580	0	0
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
Fixed Assets(Net, where applicable, of Accumulated Depreciation)	0	0	0	0
Other Debits				
Amount to be Provided for Retirement of General Long-Term Obligations	0	0	0	0
Total Assets and Other Debits	\$ 1,024,969	\$ 1,612,120	\$ 131	\$ 2,915,693
LIABILITIES AND FUND EQUITY				
Liabilities				
Accounts Payable	\$ 4,597	\$ 44,513	\$ 0	\$ 131,500
Contracts Payable	0	0	0	0
Accrued Wages	32,847	9,843	0	0
Compensated Absences Payable	9,432	5,851	0	0
Advance From Other Funds	103,841	0	0	0
Intergovernmental Payable	11,689	5,053	0	0
Claims and Judgments Payable	0	0	0	0
Deferred Revenue	716,693	1,082,321	0	0
Undistributed Monies	0	0	0	0
Matured Interest Payable	0	0	131	0
Accrued Interest Payable	0	11,844	0	0
Notes Payable	0	790,000	0	0
Payable from Restricted Assets:				
Customer Deposits	0	0	0	0
Police and Fire Pension Liability	0	0	0	0
OWDA Loans Payable	0	0	0	0
General Obligation Bonds Payable	0	0	0	0
Total Liabilities	879,099	1,949,425	131	131,500
Fund Equity and Other Credits				
Investment in General Fixed Assets	0	0	0	0
Contributed Capital	0	0	0	0
Retained Earnings	0	0	0	0
Fund Balance:				
Reserved for Encumbrances	671	10,278	0	1,090
Reserved for Advances	0	0	0	103,841
Reserved for Inventory	923	2,580	0	0
Unreserved, Undesignated	144,276	(350,163)	0	2,679,262
Total Fund Equity (Deficit) and Other Credits	145,870	(337,305)	0	2,784,193
Total Liabilities, Fund Equity and Other Credits	\$ 1,024,969	\$ 1,612,120	\$ 131	\$ 2,915,693

See accompanying notes to the general purpose financial statements.

Proprietary Fund Type	Fiduciary Fund Type	Account Groups		Totals (Memorandum Only)
		General Fixed Assets	General Long-Term Obligations	
Enterprise	Agency			
\$ 523,760	\$ 6,195	\$ 0	\$ 0	\$ 1,136,497
0	0	0	0	131
0	0	0	0	2,634,460
0	0	0	0	1,045,491
0	0	0	0	199,661
207,568	0	0	0	310,937
181,238	0	0	0	922,518
0	0	0	0	4,950
0	0	0	0	109,685
0	0	0	0	103,841
47,994	0	0	0	51,497
8,681	0	0	0	8,681
9,971,037	0	6,183,421	0	16,154,458
0	0	0	365,691	365,691
<u>\$ 10,940,278</u>	<u>\$ 6,195</u>	<u>\$ 6,183,421</u>	<u>\$ 365,691</u>	<u>23,048,498</u>

\$ 21,882	\$ 0	\$ 0	\$ 0	\$ 202,492
87,616	0	0	0	87,616
53,172	0	0	0	95,862
92,258	0	0	19,050	126,591
0	0	0	0	103,841
142,349	0	0	41,668	200,759
203,671	0	0	0	203,671
0	0	0	0	1,799,014
0	6,195	0	0	6,195
0	0	0	0	131
146	0	0	0	11,990
172,361	0	0	54,349	1,016,710
8,681	0	0	0	8,681
0	0	0	205,624	205,624
8,324,325	0	0	0	8,324,325
0	0	0	45,000	45,000
<u>9,106,461</u>	<u>6,195</u>	<u>0</u>	<u>365,691</u>	<u>12,438,502</u>

0	0	6,183,421	0	6,183,421
410,821	0	0	0	410,821
1,422,996	0	0	0	1,422,996
0	0	0	0	12,039
0	0	0	0	103,841
0	0	0	0	3,503
0	0	0	0	2,473,375
<u>1,833,817</u>	<u>0</u>	<u>6,183,421</u>	<u>0</u>	<u>10,609,996</u>
<u>\$ 10,940,278</u>	<u>\$ 6,195</u>	<u>\$ 6,183,421</u>	<u>\$ 365,691</u>	<u>23,048,498</u>

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CITY OF MARTINS FERRY

Combined Statement of Revenues, Expenditures,
and Changes in Fund Balance
All Governmental Fund Types

For the Year Ended December 31, 2002

	Governmental Fund Types				Totals (Memorandum Only)
	General	Special Revenue	Debt Service	Capital Projects	
Revenues					
Property Taxes	\$ 194,646	\$ 246,805	\$ 0	\$ 0	\$ 441,451
Income Taxes	715,159	0	0	0	715,159
Charges for Services	73,931	93,681	0	0	167,612
Fines, Licenses and Permits	33,038	20,652	0	0	53,690
Intergovernmental	448,815	599,241	0	0	1,048,056
Interest	147,351	9,493	0	9,974	166,818
Other	111,623	37,660	0	3,123	152,406
Total Revenues	<u>1,724,563</u>	<u>1,007,532</u>	<u>0</u>	<u>13,097</u>	<u>2,745,192</u>
Expenditures					
Current:					
General Government	399,384	0	0	0	399,384
Security of Persons and Property	859,501	212,302	0	0	1,071,803
Public Health Services	25,521	97,647	0	0	123,168
Transportation	84	413,390	0	0	413,474
Community Environment	376	243,757	0	25,851	269,984
Leisure Time Activities	0	30,469	0	0	30,469
Capital Outlay	0	0	0	195,750	195,750
Debt Service:					
Principal Retirement	10,976	18,002	9,000	49,123	87,101
Interest and Fiscal Charges	5,954	27,029	3,983	2,529	39,495
Total Expenditures	<u>1,301,796</u>	<u>1,042,596</u>	<u>12,983</u>	<u>273,253</u>	<u>2,630,628</u>
Excess of Revenues Over/(Under) Expenditures	422,767	(35,064)	(12,983)	(260,156)	114,564
Other Financing Sources (Uses)					
Proceeds from Sale of Notes	20,581	0	0	0	20,581
Operating Transfers In	0	218,239	12,983	13,416	244,638
Operating Transfers Out	(230,386)	0	0	(1,269)	(231,655)
Total Other Financing Sources (Uses)	<u>(209,805)</u>	<u>218,239</u>	<u>12,983</u>	<u>12,147</u>	<u>33,564</u>
Excess of Revenue and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	212,962	183,175	0	(248,009)	148,128
Fund Balances (Deficit) at Beginning Of Year	(67,413)	(522,037)	0	3,032,202	2,442,752
Increase in Reserve for Inventory	321	1,557	0	0	1,878
Fund Balance (Deficit) at End of Year	<u>\$ 145,870</u>	<u>\$ (337,305)</u>	<u>\$ 0</u>	<u>\$ 2,784,193</u>	<u>\$ 2,592,758</u>

See accompanying notes to the general purpose financial statements.

CITY OF MARTINS FERRY

Combined Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual (Non-GAAP Basis)
All Governmental Fund Types

For the Year Ended December 31, 2002

	General Fund			Special Revenue Funds		
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
Revenues:						
Property Taxes	\$ 242,181	\$ 194,646	\$ (47,535)	\$ 229,500	\$ 246,805	\$ 17,305
Income Taxes	500,000	602,371	102,371	0	0	0
Charges for Services	74,023	73,931	(92)	94,000	90,721	(3,279)
Fines, Fees, and Permits	82,344	75,792	(6,552)	17,000	20,652	3,652
Intergovernmental	459,984	458,782	(1,202)	928,685	545,389	(383,296)
Interest	207,102	177,623	(29,479)	9,130	9,926	796
Mortgage Loans	0	0	0	0	1,269	1,269
Other	112,980	111,623	(1,357)	15,050	37,660	22,610
Total Revenues	1,678,614	1,694,768	16,154	1,293,365	952,422	(340,943)
Expenditures:						
Current:						
General Government	419,188	398,980	20,208	0	0	0
Security of Persons and Property	880,488	853,290	27,198	279,089	220,382	58,707
Public Health and Welfare	52,445	52,445	0	102,734	97,559	5,175
Transportation	0	0	0	430,514	414,865	15,649
Community Environment	0	0	0	621,775	233,227	388,548
Leisure Time Activities	0	0	0	30,504	30,504	0
Capital Outlay	0	0	0	0	0	0
Debt Service:						
Principal Retirement	10,976	10,976	0	877,761	872,002	5,759
Interest and Fiscal Charges	1,024	5,954	(4,930)	35,800	35,793	7
Total Expenditures	1,364,121	1,321,645	42,476	2,378,177	1,904,332	473,845
Excess of Revenue Over/ (Under) Expenditures	314,493	373,123	58,630	(1,084,812)	(951,910)	132,902
Other Financing Sources (Uses):						
Note Proceeds	20,581	20,581	0	790,000	790,000	0
Advances In	0	0	0	0	0	0
Advances Out	0	(70,680)	(70,680)	(15,000)	(9,390)	5,610
Operating Transfers In	0	0	0	207,161	216,970	9,809
Operating Transfers Out	(230,385)	(230,386)	(1)	0	0	0
Other Financing Sources (Uses)	(209,804)	(280,485)	(70,681)	982,161	997,580	15,419
Excess of Revenues and Other Financing Sources Over/(Under) Expenditures and Other Financing Uses	104,689	92,638	(12,051)	(102,651)	45,670	148,321
Fund Balance at Beginning of Year	16,386	16,386	0	306,592	306,592	0
Prior Year's Encumbrances Appropriated	4,124	4,124	0	33,042	33,042	0
Fund Balances at End of Year	\$ 125,199	\$ 113,148	\$ (12,051)	\$ 236,983	\$ 385,304	\$ 148,321

See accompanying notes to the general purpose financial statements.

CITY OF MARTINS FERRY

Combined Statement of Revenues, Expenditures, and
 Changes in Fund Balances - Budget and Actual (Non-GAAP Basis)
 All Governmental Fund Types

For the Year Ended December 31, 2002

	Capital Project Funds			Totals (Memorandum Only)		
	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
Revenues:						
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 471,681	\$ 441,451	\$ (30,230)
Income Taxes	0	0	0	500,000	602,371	102,371
Charges for Services	0	0	0	168,023	164,652	(3,371)
Fines, Fees, and Permits	0	0	0	99,344	96,444	(2,900)
Intergovernmental	0	0	0	1,388,669	1,004,171	(384,498)
Interest	5,044	9,974	4,930	221,276	197,523	(23,753)
Mortgage Loans	7,189	7,189	0	7,189	8,458	1,269
Other	7,767	3,123	(4,644)	135,797	152,406	16,609
Total Revenues	20,000	20,286	286	2,991,979	2,667,476	(324,503)
Expenditures:						
Current:						
General Government	0	0	0	419,188	398,980	20,208
Security of Persons and Property	0	0	0	1,159,577	1,073,672	85,905
Public Health and Welfare	0	0	0	155,179	150,004	5,175
Transportation	0	0	0	430,514	414,865	15,649
Community Environment	38,833	25,851	12,982	660,608	259,078	401,530
Leisure Time Activities	0	0	0	30,504	30,504	0
Capital Outlay	206,586	196,840	9,746	206,586	196,840	9,746
Debt Service:						
Principal Retirement	49,123	49,123	0	937,860	932,101	5,759
Interest and Fiscal Charges	2,529	2,529	0	39,353	44,276	(4,923)
Total Expenditures	297,071	274,343	22,728	4,039,369	3,500,320	539,049
Excess of Revenue Over/ (Under) Expenditures	(277,071)	(254,057)	23,014	(1,047,390)	(832,844)	214,546
Other Financing Sources (Uses):						
Note Proceeds	0	0	0	810,581	810,581	0
Advances In	105,000	80,070	(24,930)	105,000	80,070	(24,930)
Advances Out	0	0	0	(15,000)	(80,070)	(65,070)
Operating Transfers In	0	13,416	13,416	207,161	230,386	23,225
Operating Transfers Out	0	0	0	(230,385)	(230,386)	(1)
Other Financing Sources (Uses)	105,000	93,486	(11,514)	877,357	810,581	(66,776)
Excess of Revenues and Other Financing Sources Over/(Under) Expenditures and Other Financing Uses	(172,071)	(160,571)	11,500	(170,033)	(22,263)	147,770
Fund Balance at Beginning of Year	2,695,058	2,695,058	0	3,018,036	3,018,036	0
Prior Year's Encumbrances Appropriated	35,090	35,090	0	72,256	72,256	0
Fund Balances at End of Year	\$ 2,558,077	\$ 2,569,577	\$ 11,500	\$ 2,920,259	\$ 3,068,029	\$ 147,770

See accompanying notes to the general purpose financial statements.

CITY OF MARTINS FERRY

Combined Statement of Revenues, Expenses,
and Changes in Fund Equity
All Proprietary Fund Types

For the Year Ended December 31, 2002

	<u>Proprietary Fund Type</u>
	<u>Enterprise</u>
Operating Revenue	
Charges for Services	\$ 3,174,101
Fines, Licenses, and Permits	20,173
Other Revenue	<u>35,036</u>
Total Operating Revenues	3,229,310
Operating Expenses	
Personal Services	1,567,260
Contractual Service	965,635
Claims and Judgments	203,671
Materials and Supplies	290,477
Depreciation	<u>377,557</u>
Total Operating Expenses	<u>3,404,600</u>
Operating Loss	<u>(175,290)</u>
Non-Operating Revenues (Expenses):	
Proceeds from Sale of Fixed Assets	11,730
Intergovernmental Revenue	248,501
Interest Income	1,604
Interest and Fiscal Charges	<u>(182,086)</u>
Total Non-Operating Revenues (Expense)	<u>79,749</u>
Loss Before Operating Transfers	(95,541)
Operating Transfers Out	<u>(12,983)</u>
Net Loss	(108,524)
Depreciation on Fixed Assets Acquired by Contributed Capital	12,977
Retained Earnings at Beginning of Year - Restated	<u>1,518,543</u>
Retained Earnings at End of Year	1,422,996
Contributed Capital at Beginning of Year	423,798
Depreciation on Fixed Assets Acquired by Contributed Capital	<u>(12,977)</u>
Contributed Capital at End of Year	<u>410,821</u>
Fund Equity at Year of End	<u>\$ 1,833,817</u>

See accompanying notes to the general purpose financial statements.

CITY OF MARTINS FERRY

Combined Statement of Cash Flows
 All Proprietary Fund Types
 For the Year Ended December 31, 2002

	<u>Enterprise</u>
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS:	
<u>Cash Flows from Operating Activities:</u>	
Cash Received from Customers	\$ 3,185,646
Cash Payments for Employee Services and Benefits	(1,458,159)
Cash Payments to Suppliers for Goods and Services	(1,251,721)
Cash Received from/(applied to) Customer Deposits	(1,269)
Other Operating Receipts	47,065
Net Cash Provided by Operating Activities	<u>521,562</u>
<u>Cash Flows from Non-Capital and Related Financing Activities:</u>	
Cash Received from Intergovernmental Sources	<u>637,324</u>
<u>Cash Flows from Capital and Related Financing Activities:</u>	
Proceeds from Sale of Notes	187,200
Acquisition of Capital Assets	(819,952)
Proceeds from Sale of Fixed Assets	11,730
Proceeds of OWDA Loan	33,073
Principal Paid on OWDA Loan	(393,273)
Interest Paid on OWDA Loan	(177,443)
Principal Paid on Notes	(75,839)
Interest Paid on Notes	(4,516)
Principal Paid on Bonds	(9,000)
Interest Paid on Bonds	(3,983)
Net Cash Used for Capital and Related Financing Activities	<u>(1,252,003)</u>
<u>Cash Flows from Investing Activities:</u>	
Receipts of Interest	<u>397</u>
Net Decrease in Cash and Cash Equivalents	(92,720)
Cash and Cash Equivalents at Beginning of Year	<u>625,161</u>
Cash and Cash Equivalents at End of Year	<u><u>\$ 532,441</u></u>

Reconciliation of Operating Loss to	
<u>Net Cash Provided by Operating Activities:</u>	
Operating Loss	\$ (175,290)
Adjustments to Reconcile Operating Income to	
Net Cash Provided by Operating Activities:	
Depreciation	377,557
Change in Assets and Liabilities:	
Decrease in Accounts Receivable	3,401
Increase in Materials and Supplies Inventory	(7,688)
Increase in Accounts Payable	2,079
Increase in Contracts Payable	10,000
Increase in Accrued Wages	10,501
Decrease in Compensated Absences Payable	(14,822)
Increase in Intergovernmental Payable	113,422
Increase in Claims and Judgments Payable	203,671
Decrease in Customer Deposits Payable	(1,269)
Net Cash Provided by Operating Activities	<u>\$ 521,562</u>

See accompanying notes to the general purpose financial statements.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 1: REPORTING ENTITY AND BASIS OF PRESENTATION

The City of Martins Ferry (the "City") is a home rule municipal corporation organized under the laws of the State of Ohio which operates under its own charter. The City is located in Belmont County, in Eastern Ohio, on the Ohio River and is the largest city in Belmont County. The City became a settlement in 1835 and was chartered as a city in 1865. Martins Ferry has a land area of 4,352 square acres and a 2000 census population of 7,226.

The City operates under a Mayor/Council form of government. Legislative power is vested in an eight member Council, each elected for two year terms, and other elected officials that include a Mayor, Auditor, Treasurer, and Law Director. The Mayor appoints the department directors and public members of various boards and commissions.

A. Reporting Entity

The City utilizes the standards of Governmental Accounting Standards Board Statement 14 for determining the reporting entity.

The financial reporting entity consists of a) the primary government, b) component units, which are legally separate organizations which are fiscally dependent on the City or for which the City is financially accountable, and c) governmental organizations for which the primary government is not financially accountable, but for which the nature and significance of their financial relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. No separate government units meet the criteria for inclusion as a component unit.

The City provides various services including police and fire protection, emergency medical, recreation (including parks), planning, zoning, street maintenance and repair, water and water pollution control, sanitation, and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. These City operations form the legal entity of the City and are included as part of the primary government.

The City is involved with the Belmont Metropolitan Housing Authority, Eastern Ohio Regional Transit Authority, Ohio Mid-Eastern Governments Association, Jefferson-Belmont Joint Solid Waste Authority, Belmont County Sewer Authority, and Bel-O-Mar Regional Council which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 20.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 1: REPORTING ENTITY AND BASIS OF PRESENTATION (Continued)

B. Basis of Presentation - Fund Accounting

The City uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain City functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

For financial statement presentation purposes, the various funds of the City are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

Governmental Fund Types:

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use, and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The following are the City's governmental fund types:

General Fund - This fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds - These funds are established to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditure for specified purposes.

Debt Service Fund - This fund is used to account for the accumulation of resources for, and the payment of, general long-term obligation principal and interest.

Capital Projects Funds - These funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 1: REPORTING ENTITY AND BASIS OF PRESENTATION (Continued)

B. Basis of Presentation - Fund Accounting (Continued)

Proprietary Fund Type:

Proprietary funds are used to account for the City's ongoing activities which are similar to those found in the private sector. The following is the City's proprietary fund type:

Enterprise Funds - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Fiduciary Fund Type:

Fiduciary funds are used to account for the assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other government units, and/or other funds. The following is the City's fiduciary fund:

Agency Fund – This fund is purely custodial and thus does not involve measurement of results of operations.

Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

General Fixed Assets Account Group - to account for all general fixed assets of the City other than those accounted for in proprietary funds.

General Long-Term Obligations Account Group - to account for all unmatured long-term indebtedness of the City that is not a specific liability of the proprietary funds.

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to generally accepted accounting principles (GAAP) for local governmental units as prescribed in the statements issued by the Governmental Accounting Standards Board and other recognized authoritative sources.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Measurement Focus and Basis of Accounting

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is typically segregated into contributed capital and retained earnings components. Proprietary fund type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

All governmental fund types and agency funds are accounted for using the modified accrual basis of accounting. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current year or soon enough thereafter to be used to pay liabilities of the current year. The available period for the City is sixty days after year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which taxes are levied. (See Note 7.) Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: investment earnings, state-levied locally shared taxes (including gasoline tax, motor vehicle license tax, government estate tax, and homestead and rollback), and fines and forfeitures.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Measurement Focus and Basis of Accounting (Continued)

The City reports deferred revenues on its combined balance sheet. Deferred revenues arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Current and delinquent property taxes measurable as of December 31, 2002, whose availability is indeterminate and which are not intended to finance current period obligations, have been recorded as a receivable and deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are recorded when the related fund liability is incurred, if measurable. Principal and interest on general long-term obligations are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year, and the costs of accumulated unpaid vacation and sick leave are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund type. Revenues are recognized when they are earned and become measurable and expenses are recognized when they are incurred, if measurable.

Under the guidelines of Governmental Accounting Standards Board (GASB) Statement Number 20, "Accounting and Financial Reporting for Proprietary Funds and Other Government Entities that Use Proprietary Fund Accounting", the City has elected not to apply Financial Accounting Standards Board Statements and Interpretations issued after November 30, 1989, to proprietary activities.

B. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the object level within each department. Any budgetary modifications at this level may only be made by resolution of the City Council. The City has elected to report budgetary comparisons for governmental fund types only in accordance with GASB codification section 2400.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Budgetary Process (Continued)

Tax Budget:

During the first Council meeting in July, the Mayor presents the annual operating budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20, of each year, for the period January 1 to December 31 of the following year.

Estimated Resources:

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by October 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the City Auditor determines, and the Budget Commission agrees that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2002.

Appropriations:

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year only by an ordinance of Council. During the year, several supplemental appropriation measures were passed. None of these supplemental appropriations had any significant affect on the original appropriations. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Budgetary Process (Continued)

Encumbrances:

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations. On the GAAP basis, encumbrances outstanding at year end are reported as reservations of fund balances for subsequent-year expenditures for governmental funds and reported in the notes to the financial statements for proprietary funds.

Lapsing of Appropriations:

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be reappropriated.

C. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" and "Restricted Assets: Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During 2002, investments were limited to certificates of deposit, sweep account repurchase agreements, Federal National Mortgage Association Debenture Bonds, and Federal Home Loan Mortgage Corporation Debenture Bonds. These investments are stated at cost or amortized cost which approximates market. Investment procedures are restricted by the provisions of the Ohio Revised Code.

Following Ohio statutes, the City Council has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during the year 2002 amounted to \$147,351, which includes \$142,275 assigned from other City funds.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Cash and Investments (Continued)

The City utilizes a financial institution to service bonded debt as principal and interest payments come due. The balance in this account is presented on the combined balance sheet as "Cash and Cash Equivalents with Fiscal Agents" and represent deposits or short-term investments in certificates of deposit. See Note 5, Deposits and Investments.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an original maturity of more than three months are reported as investments.

D. Restricted Assets

Restricted assets in the Enterprise Fund represent cash and cash equivalents set aside to refund utility customers' security deposits.

E. Receivables

Receivables are reflected at their gross value reduced by the estimated amount that is expected to be uncollectible.

F. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

G. Inventory

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental fund types when purchased and as expenses in the proprietary fund type when used. Reported materials and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in the proprietary funds are capitalized in the respective funds. All purchased fixed assets are valued at cost when historical records are available and at an estimated historical cost when no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Improvements are capitalized. Improvements to fund fixed assets are depreciated over the useful lives of the related fixed assets. Interest incurred during the construction of general fixed assets is also not capitalized.

Public domain ("infrastructure") general fixed assets consisting of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems are not capitalized, as these assets are immovable and of value only to the City.

Assets in the general fixed assets account group are not depreciated. Depreciation in the proprietary fund types is computed using the straight-line method over the following useful lives:

Buildings	40-50 years
Improvements other than Buildings	10-40 years
Machinery and Equipment	6-10 years
Furniture and Fixtures	6-10 years
Vehicles	5 years

I. Interfund Assets/Liabilities

Receivables and payables resulting from transactions between funds for goods received or services provided are classified as "due from other funds" or "due to other funds" on the balance sheet.

Short-term interfund loans or the short-term portion of advances are classified as "interfund receivables/payables".

Advances to and advances from governmental funds represent noncurrent portions of interfund receivables and payables. The governmental fund making the advance establishes a fund balance reserve equal to the amount of the advance.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, contractually required pension contributions, and special termination benefits that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Bonds, capital leases, and long-term loans are reported as a liability of the general long-term obligations account group until due.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

Under Ohio law, a debt service fund must be created and used for the payment of tax and revenue anticipation notes. Generally accepted accounting principles requires the reporting of the liability in the funds that received the proceeds. To comply with GAAP reporting requirements, the City's debt service fund has been split among the appropriate funds. Debt service fund resources used to pay both principal and interest have also been allocated accordingly.

K. Compensated Absences

GASB Statement 16, Accounting for Compensated Absences, specifies the methods used to accrue liabilities for leave benefits. Vacation benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation is attributable to services already rendered and it is probable that the employer will compensate the employee for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the City's termination policy.

For governmental funds, the City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. The City records a liability for accumulated unused sick leave for employees after ten years of service. The current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group. In the proprietary funds the entire amount of compensated absences is reported as a fund liability.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

M. Fund Balance Reserves

Reserves represent those portions of fund equity not appropriable for expenditure or legally segregated for a specific future use. Fund balances are reserved for encumbrances and inventories of materials and supplies, and long-term interfund cash advances.

N. Contributed Capital

Contributed capital represents resources provided to the enterprise funds prior to 2001 from other funds, other governments, and private sources that are not subject to repayment. Capital contributions received in 2002 have been recorded as revenues and are reported as increases in retained earnings. These assets are recorded at their fair market value on the date of contribution. Depreciation on those assets acquired or constructed with contributed resources was expensed and closed to unreserved retained earnings at year end except for depreciation on assets acquired through federal and state grants, which is expensed and closed to contributed capital at year end. These assets are recorded at their fair market value on the date of contribution.

Because the City had not prepared financial statements in accordance with generally accepted accounting principles prior to 1992, the exact amount of contributed capital at December 31, 1991 could not be determined. Consequently, only those amounts that have been able to be identified prior to 2001 have been classified as contributed capital in the accompanying combined financial statements. All other fund equity amounts pertaining to the proprietary funds have been classified as retained earnings.

O. Intergovernmental Revenues

For governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis and shared revenues, are recorded as receivables and revenues when measurable and available. Reimbursement-type grants are recorded as receivables and revenues when the related expenditures are incurred. Grants, entitlements or shared revenues received for proprietary fund operating purposes are recognized as non-operating revenues in the accounting period in which they are earned and become measurable.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

P. Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned memorandum only to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations or cash flows in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 3: BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements, appropriations and encumbrances.

The Combined Statement of Revenues, Expenditures and Changes In Fund Balances - Budget and Actual (Non-GAAP Basis) - All Governmental Fund Types is presented on the budgetary basis to provide a comparison of actual results with the budget and to demonstrate compliance with state statute. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures/expenses (budget basis) rather than as a reservation of fund balance.
4. Proceeds from and principal payments on short-term note obligations are reported on the operating statement (budget basis) rather than on the balance sheet (GAAP basis).

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 3: BUDGETARY BASIS OF ACCOUNTING (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type:

Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses All Governmental Fund Types			
	General	Special Revenue	Capital Projects
GAAP Basis	\$ 212,962	\$ 183,175	\$ (248,009)
Net adjustments for			
revenue accruals	(29,795)	(55,110)	7,189
Proceeds of notes	0	790,000	0
Transfers in	0	(1,269)	0
Transfers out	0	0	1,269
Advances in	0	0	80,070
Advances out	(70,680)	(9,390)	0
Net adjustments for			
expenditure accruals	(19,088)	40,651	131,500
Debt principal retirement	0	(854,000)	0
Debt interest payment	0	(8,764)	0
Encumbrances	(761)	(39,623)	(132,590)
Budget basis	\$ 92,638	\$ 45,670	\$ (160,571)

NOTE 4: ACCOUNTABILITY

A. Fund Deficits

The following fund types had a deficit fund balance/retained earnings in accordance with generally accepted accounting principles:

Special Revenue Fund Types:	
City Permissive Tax Fund	\$ 21,389
Community Development Block Grant Formula Fund	\$ 7,271
Fire Apparatus III Fund	\$ 734,752

Enterprise Fund Types:	
Water Debt Fund	\$ 8,291,746

The General Fund provided transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 4: ACCOUNTABILITY (Continued)

B. Legal Compliance

The City did not establish separate funds for each of its federal grants, contrary to Ohio Rev. Code Section 5705.09.

The City did not obtain prior certification of the City Auditor for disbursements, contrary to Ohio Rev. Code Section 5705.41(D).

NOTE 5: DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAROhio), and;
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

During fiscal year 2002, the City's investments were limited to Federal Home Loan Mortgage Corporation Debentures, an overnight sweep account repurchase agreement, Federal National Mortgage Association Debenture Bonds, and Certificates of Deposit.

Cash on Hand. At year end, the City had \$225 in undeposited cash on hand which is included on the balance sheet of the City as part of "equity in pooled cash and cash equivalents."

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

Deposits. At year-end, the carrying amount of the City's deposits was \$2,647,996, and the bank balance was \$2,731,472. Of the bank balance:

1. \$201,764 was covered by federal depository insurance.
2. \$2,529,708 was uninsured and uncollateralized. Although the collateral for the securities was held by the pledging financial institutions' trust department in the City's name and all statutory requirements for the deposit of money had been followed, non-compliance with Federal requirements would potentially subject the City to a successful claim by the FDIC.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 5: DEPOSITS AND INVESTMENTS (Continued)

Investments. City investments are required to be categorized to give an indication of the level of risk assumed by the City at year-end. Category 1 includes investments that are insured or registered or are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments which are held by the counterparty, or by its trust department or agent but not in the City's name.

	<u>Category</u>			<u>Carrying Amount</u>	<u>Fair Value</u>
	<u>1</u>	<u>2</u>	<u>3</u>		
Repurchase Agreement	\$ <u>0</u>	\$ <u>0</u>	\$ <u>1,131,417</u>	\$ <u>1,131,417</u>	\$ <u>1,131,417</u>

The classification of cash and cash equivalents, and investments on the combined financial statements is based on criteria set forth in GASB Statements No. 9. Cash and cash equivalents are defined to include investments with original maturities of three months or less.

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	<u>Cash and Cash Equivalents/ Deposits</u>	<u>Investments</u>
GASB Statement 9	\$ 1,145,309	\$ 2,634,460
Deposit with fiscal agent	(131)	0
Cash on hand	(225)	0
Certificates of deposit with maturities of greater than 3 months	2,634,460	(2,634,460)
Repurchase Agreement	<u>(1,131,417)</u>	<u>1,131,417</u>
GASB Statement 3	<u>\$ 2,647,996</u>	<u>\$ 1,131,417</u>

NOTE 6: RESTRICTED ASSETS

The City is reporting "Restricted Assets: Equity in Pooled Cash and Cash Equivalents" in the amount of \$8,681 for the amount of water and sanitation customer deposits.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 7: PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property, and tangible personal (used in business) property located in the City. Real property taxes were levied after October 1, 2001 on the assessed value as of January 1, 2001, the lien date, and were collected in 2002. Assessed values for real property are established by State law at 35% of appraised market value. All property is required to be revalued every six years. Public utility property taxes received in 2002 attached as a lien on December 31, 2001, were levied after October 1, 2001 and are collected with real property taxes. Public utility property taxes are assessed on tangible personal property at 88% of true value. 2002 tangible personal property taxes are levied after October 1, 2001, on the value listed as of December 31, 2001 and are collected in 2002. Tangible personal property assessments are 25% of true value.

The assessed value upon which the 2001 taxes were collected was \$76,434,680. Real estate represented 68% (\$51,873,290) of this total, tangible personal property represented 26% (\$20,211,380), and public utilities tangible personal property represented 6% (\$4,350,010). The full tax rate for all City operations applied to taxable property for the year ended December 31, 2002 was \$8.60 per \$1,000 of assessed valuation.

Real and public utility property taxes are payable annually or semi-annually. If paid annually, payment is due February 20. If paid semi-annually, the first payment is due February 20, with the remainder payable by July 20. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due October 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by October 20.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, public utility property, and tangible personal property taxes which became measurable as of December 31, 2002. Total property tax collections for the next fiscal year are measurable amounts, however, since these tax collections will not be received during the available period nor are they intended to finance 2002 operations, the receivable is offset by a credit to deferred revenue.

NOTE 8: RECEIVABLES

Receivables at December 31, 2002 consisted of property taxes, income taxes, accounts (billings for user charged services), mortgage loans, interest and intergovernmental receivables arising from entitlements and shared revenues. All receivables are deemed collectible in full.

The capital projects funds reflect mortgage loans receivable of \$109,685. These mortgage loans receivable are for financing of the sale of City property to individuals as a home mortgage. The mortgages bear interest at annual rates between five and seven percent. The mortgages are to be repaid over periods ranging from five to thirty years.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 8: RECEIVABLES (Continued)

A summary of the principal items of intergovernmental receivables follows:

	<u>Amount</u>
<u>Intergovernmental Receivables:</u>	
General Fund:	
Estate tax	\$ 1,521
Undivided local government tax	171,031
Homestead and rollback	10,570
Total General Fund	183,122
Special Revenue Funds:	
Gasoline tax	69,633
Motor vehicle license	61,790
City permissive tax	18,077
Homestead and rollback	11,930
Comprehensive Housing Improvement Program Grants	396,728
Total Special Revenue Funds	558,158
Enterprise Funds:	
Community Development Block Grants – Formula	10,932
Community Development Block Grants – Water	144,386
Ohio Public Works	25,920
Total Enterprise Funds	181,238
Total - All Funds	\$ 922,518

NOTE 9: INCOME TAX

Effective January 1, 2002, the city levied a municipal income tax of .75% on substantially all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside the City; however, the City allows a credit for income taxes paid to another municipality up to 100% of the City's current rate.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are to be used for the purposes of general municipal operations, maintenance, new equipment, extension and enlargement of municipal services, facilities and capital improvements of the City as determined by City Council. In 2002, the proceeds were allocated to the General Fund. Income tax collections for 2002 were \$602,371.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 10: FIXED ASSETS AND DEPRECIATION

A summary of changes in general fixed assets during 2002 were as follows:

	Balance January 1, 2002	Additions	Reductions	Balance December 31, 2002
Land	\$ 860,641	\$ 0	\$ 0	\$ 860,641
Buildings	1,622,660	0	0	1,622,660
Improvements other than buildings	773,933	113,477	0	887,410
Machinery and equipment	322,088	61,413	(1,735)	381,766
Furniture and fixtures	104,743	0	(2,201)	102,542
Vehicles	2,288,422	153,148	(113,168)	2,328,402
Total	\$ 5,972,487	\$ 328,038	\$ (117,104)	\$ 6,183,421

A summary of the enterprise funds' fixed assets by major classes of fixed assets at December 31, 2002 follows:

Land	\$ 158,570
Buildings	5,909,462
Improvements other than buildings	1,445,209
Machinery and equipment	6,479,663
Furniture and fixtures	146,362
Vehicles	662,772
Construction in progress	706,970
	15,509,008
Less: Accumulated depreciation	(5,537,971)
Net fixed assets	\$ 9,971,037

NOTE 11: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries, and natural disasters. To address these various risks, the City belongs to the Public Entities Pool of Ohio ("PEP"), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty insurance for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles. There was no reduction in insurance coverage from coverage in the prior year. Also, insurance was sufficient to cover settlements in 2000, 2001 and 2002.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 11: RISK MANAGEMENT (Continued)

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs to provide coverage to employees for job related injuries.

Casualty Insurance

PEP retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporations.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Insurance

PEP retains property risks, including automobile physical damage up to \$10,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. The Travelers Indemnity Company reinsures losses exceeding \$10,000 if the annual aggregate is reached and all specific losses exceeding \$100,000. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

<u>Casualty Coverage</u>	<u>2002</u>
Assets	\$ 20,174,977
Liabilities	<u>(8,550,749)</u>
Retained Earnings	<u>\$ 11,624,228</u>
 <u>Property Coverage</u>	
Assets	\$ 2,565,408
Liabilities	<u>(655,318)</u>
Retained Earnings	<u>\$ 1,910,090</u>

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 12: DEFINED BENEFIT PENSION PLANS

A. *Public Employees Retirement System (PERS)*

All City employees, except non-administrative, full-time uniformed police officers and firemen participate in the Public Employees Retirement System of Ohio (PERS), a cost-sharing multiple employer public employee retirement system administered by the Public Employees Retirement Board. PERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. PERS issues a stand alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 466-2085 or 1-800-222-PERS (7377).

Plan members, other than those engaged in law enforcement, are required to contribute 8.5% of their annual covered salary to fund pension obligations. For calendar year 2002 PERS instituted a temporary employer contribution rate rollback for state and local governments. The 2002 and 2001 employer pension contribution for the City was 6.54% of covered payroll. The City's required contributions to PERS for the years ended December 31, 2002, 2001 and 2000 were \$197,899, \$188,980, and \$160,618, respectively. The full amount has been contributed for 2001 and 2000. 92% has been contributed for 2002 with the remainder being reported as a fund liability.

B. *Ohio Police and Fire Pension Fund (OP&F)*

The City of Martins Ferry contributes to the Ohio Police and Fire Pension Fund (the "Fund"), a cost sharing multiple employer public employee retirement system administered by the Fund's Board of Trustees. The *OP&F* provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. *OP&F* issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Police and Fire Pension Fund of Ohio, 140 East Town Street, Columbus, Ohio 43215-5164.

Police are required to contribute 10.0% of their annual covered salary to fund pension obligations and the City is required to contribute 12% for police officers. For 2001, the City's contribution was 12.25% percent for police officers. The City has no paid firefighters. Contributions are authorized by state statute. The City's contributions to the *OP&F* for the year ended December 31, 2002, 2001, and 2000 were \$76,699, \$69,546, and \$68,271, respectively, equal to the required contributions for each year. The full amount has been contributed for 2001 and 2000 and 72% has been contributed for 2002 with the remainder being reported as a liability within the general long-term obligations account group.

In addition to current contributions, the City pays installments on the accrued liability incurred when the State of Ohio established the statewide pension system for police and firefighters in 1967. As of December 31, 2002, the unfunded liability of the City was \$205,624, payable in semi-annual payments through the year 2035. This is an accounting liability of the City which will not vary. The liability is reported in the general long-term obligations account group.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 13: POSTEMPLOYMENT BENEFITS

A. *Public Employees Retirement System*

The Public Employees Retirement System of Ohio (PERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to PERS is set aside for the funding of postretirement health care based on authority granted by state statute. The 2002 employer contribution rate was 13.55% of covered payroll; 5.00% was the portion that was used to fund health care for the year.

Benefits are advance-funded using the entry age normal cost method. Significant actuarial assumptions, based on PERS's latest actuarial review performed as of December 31, 2001, include a rate of return on investments of 8.00%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.3% based on additional annual pay increases. Health care premiums were assumed to increase 4.00% annually.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets.

The number of active contributing participants was 402,041. The City's actual contributions for 2002 which were used to fund post employment benefits were \$73,025. The actual contribution and the actuarially required contribution amounts are the same. PERS's net assets available for payment of benefits at December 31, 2001, (the latest information available) were \$11.6 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$16.4 billion and \$4.8 billion, respectively.

B. *Ohio Police and Fire Pension Fund (OP&F)*

The Ohio Police and Firemen's Disability and Pension Fund ("OP&F") provides post retirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care cost paid from the Ohio Police and Fire Pension Fund shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 7.75% of covered payroll was applied to the postemployment health care program during 2002. For 2001 the percent used to fund health care was 7.5%. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 13: POSTEMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund (OP&F) (Continued)

The City's actual contributions for 2002 that were used to fund post employment benefits were \$27,610 for police. The OP&F's total health care expenses for the year ended December 31, 2001, (the latest information available) was \$122,298,771, which was net of member contributions of \$6,874,699. The number of participants eligible to receive health care benefits as of December 31, 2001 was 13,174 for police and 10,239 for firefighters.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose social security or the appropriate state system. As of December 31, 2002, no City employees have elected social security.

NOTE 14: OTHER EMPLOYEE BENEFITS

The City provides life insurance and accidental death and dismemberment insurance to all union employees as well as all non-union full-time employees, excluding elected officials. The amount of the life insurance policy for the union employees is based on the employee's rate of pay while the police receive a \$20,000 policy and all City supervisors receive an \$8,000 policy.

The City contracts with a local Health Management Organization, Health Plan of the Upper Ohio Valley, for hospitalization insurance for all employees and elected officials. The City pays \$640.59 of the total monthly premiums of \$670.59 for family coverage and \$227.91 of the monthly premiums of \$257.91 for individual coverage. Premiums are paid from the same funds that pay the employees' salaries. City AFSCME Union employees pay \$30.00 of the total premium. City full-time police pay \$75.00 for family coverage and \$50.00 for single coverage.

The City contracts with Delta Dental for dental insurance for all supervisors and police. The City pays 100% of the total monthly premiums of \$77.21 for family coverage, \$47.10 for employees with only one dependent, and \$25.21 for single coverage. Premiums are paid from the same funds that pay the employees' salaries. The City contracts with Ohio AFSCME Care Plan for dental insurance for all union employees. The City pays 100% of the total monthly premiums of \$34.00 per union employee. Premiums are paid from the same funds that pay the employees' salaries.

Retirement Incentive Plan

City Council adopted Ordinance 2001-39, which established a Retirement Incentive Plan based on the provisions of Section 145.297 and/or Section 145.298, Ohio Revised Code and Administrative Rule 145-15-04. The Plan began on August 1, 2001, and terminated on July 31, 2002. The Retirement Plan shall be the only Plan in effect for employees of the City of Martins Ferry who are or will be eligible to retire under Section 145.32, 145.34, 145.37, or 145.33(A), Ohio Rev. Code, on or before the date of termination of the Plan. Service credit to be purchased for the employee under the Plan shall be included in making the determination of eligibility. The employee agrees to retire within 90 days after receiving notice from the Public Employees Retirement System that service credit has been purchased for the employee pursuant to the Plan.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 14: OTHER EMPLOYEE BENEFITS (Continued)

Participation in the Plan shall be available to 10% of employees of the City, who are employed at their office and are members of PERS on August 1, 2001. Employees who have established more total service credit of record of the Public Employees Retirement System pursuant to applicable service credit provisions of Chapter 145, Ohio Rev. Code, have the right to elect to participate in the Plan before employees having less total service credit established in the System. Pursuant to the terms of the Plan, service credit for each participating employee shall be purchased by the City in an amount equal to the lesser of the following: Three (3) years of service credit, or an amount of service credit equal to one-fifth of the total service credit of record credited to the participating employee in the Public Employees Retirement System, exclusive of the service credit purchased under this Plan. As of December 31, 2002, the liability for unpaid Retirement Incentive Plan was \$131,869 reported as an intergovernmental payable.

NOTE 15: COMPENSATED ABSENCES

The criteria for determining vested vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn vacation and sick leave at different rates depending upon length of service and type of employment. Vacation leave benefits are lost at year end if employees do not use these balances during the year unless prior approval has been obtained from the department head. Upon retirement or death, employees are paid to a maximum of 480 hours for accumulated unused sick leave. Police are paid upon retirement and completion of twenty-five years of service. Police receive payment for a maximum of 480 hours. As of December 31, 2002, the liability for unpaid compensated absences was \$126,591.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 16: LONG-TERM OBLIGATIONS

Changes in long-term obligations of the City during the year ended December 31, 2002 consisted of the following:

	Outstanding January 1, 2002	Additions	(Reductions)	Outstanding December 31, 2002
<u>Enterprise Fund Obligations</u>				
OWDA loan, 2%				
maturity date 7/1/07	\$ 0	\$ 33,073	\$ (35,852)	\$ (2,779)
OWDA loans, 2%				
maturity date 1/01/2022	8,684,525	0	(357,421)	8,327,104
Installment Loans:				
Packer, 3/12/02, 4.99%, maturity date 12/1/06	<u>0</u>	<u>77,200</u>	<u>(14,839)</u>	<u>62,361</u>
Total Enterprise Fund Obligations	<u>8,684,525</u>	<u>110,273</u>	<u>(408,112)</u>	<u>8,386,686</u>
<u>General Long-Term Obligations</u>				
General Obligation Bonds:				
Pattons Run Picoma 1987, 7.375%, maturity date 12/01/2007	54,000	0	(9,000)	45,000
General Obligation Bond				
Anticipation Notes:				
Police Cruiser 2001, 5.24%, maturity date 3/12/2003	10,605	0	(7,731)	2,874
Police Cruiser 2002, 4.43%, maturity date date 3/11/2005	0	20,581	(3,245)	17,336
Installment Loans:				
Air Pack 2001, 5.35%, maturity date 6/01/2006	52,141	0	(18,002)	34,139
Capital leases payable	49,123	0	(49,123)	0
Police and Fire Pension Liability	208,529	0	(2,905)	205,624
Intergovernmental Payable	25,249	16,419	0	41,668
Compensated absences	<u>10,529</u>	<u>8,521</u>	<u>0</u>	<u>19,050</u>
Total general long-term obligations	<u>410,176</u>	<u>45,521</u>	<u>(90,006)</u>	<u>365,691</u>
Grand total	<u>\$ 9,094,701</u>	<u>\$ 155,794</u>	<u>\$ (498,118)</u>	<u>\$ 8,752,377</u>

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 16: LONG-TERM OBLIGATIONS (Continued)

General obligation bonds will be paid from revenue derived from charges for services in the enterprise funds. The OWDA Loans will be repaid with water fund revenues. The bond anticipation notes were issued to purchase a police cruiser and will be paid from General Fund local government revenues. The installment loan was issued to purchase air packs for the fire department and will be paid from Fire Levy Fund tax revenues. The police and fire pension liability will be paid from general property tax revenues. Compensated absences reported in the "compensated absences payable" account will be paid from the fund from which the employee's salaries are paid.

The Ohio Water Development Authority (OWDA) approved a \$375,078 loan to the City on March 28, 2002 for improvements to the City's water system. \$33,073 has been drawn down by the City in 2002. The minimum principal repayment requirement in 2002 exceeded the draw down amount in 2002.

The City has been awarded a \$20,000 Ohio Pubic Works Commission Loan in 2002 to help pay the costs of the Woodmont Pump Station Replacement Project. The City did not borrow any of the \$20,000 as of December 31, 2002.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2002 are as follows:

Year	Enterprise		Governmental Fund Types				Total
	OWDA Loan	Packer Loan	General Obligation Bonds	Police and Fire Pension	General Obligation BAN	Air Pack Installment Loan	
2003	\$ 531,111	\$ 17,679	\$ 12,318	\$ 11,737	\$ 10,402	\$ 15,752	\$ 598,999
2004	531,111	17,679	11,655	11,737	7,402	15,752	595,336
2005	531,111	17,679	10,991	11,737	3,701	5,090	580,309
2006	531,111	16,238	10,328	11,737	0	0	569,414
2007	531,111	0	9,664	11,737	0	0	552,512
2008-2012	2,655,555	0	0	58,685	0	0	2,714,240
2013-2017	2,655,555	0	0	58,685	0	0	2,714,240
2018-2022	2,124,444	0	0	58,685	0	0	2,183,129
2023-2027	0	0	0	58,685	0	0	58,685
2028-2032	0	0	0	58,685	0	0	58,685
2033-2035	0	0	0	28,812	0	0	28,812
Totals	\$ 10,091,109	\$ 69,275	\$ 54,956	\$380,922	\$21,505	\$ 36,594	\$ 10,654,361

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 17: SHORT-TERM NOTE DEBT

The City's note activity, including amounts outstanding, interest rates and the purpose for which the note was issued, is as follows:

Street and Sidewalk Improvement Bond Anticipation Note - 2.4%, matures May 2003	\$ 54,000	\$ 40,000	\$ (54,000)	\$ 40,000
Fire Equipment Improvement Note - 2.4%, matures May 2003	350,000	325,000	(350,000)	325,000
Fire Equipment Improvement Note - 2.4%, matures May 2003	<u>450,000</u>	<u>425,000</u>	<u>(450,000)</u>	<u>425,000</u>
Total Special Revenue Funds	854,000	790,000	(854,000)	790,000
<u>Enterprise Funds:</u>				
Parking Meter General Obligation Bond Anticipation Notes - 3.68%, matured December 2002	11,000	0	(11,000)	0
Water General Obligation Bond, Bond Anticipation Notes - 3.24%, matures May 2003	0	110,000	0	110,000
Water Improvement - 3.88%, matured May 2002	<u>50,000</u>	<u>0</u>	<u>(50,000)</u>	<u>0</u>
Total Enterprise Funds	<u>61,000</u>	<u>110,000</u>	<u>(61,000)</u>	<u>110,000</u>
Totals	<u>\$ 915,000</u>	<u>\$ 900,000</u>	<u>\$ (915,000)</u>	<u>\$ 900,000</u>

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 17: SHORT-TERM NOTE DEBT (Continued)

The principal and interest requirements to retire promissory notes outstanding at December 31, 2002, are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<u>Special Revenue Fund:</u>			
Fire Equipment Improvement Note	\$ 325,000	\$ 4,872	\$ 329,872
Fire Equipment Improvement Note	425,000	6,372	431,372
Street & Sidewalk Improvement			
Bond Anticipation Note	40,000	600	40,600
Total Special Revenue Funds	<u>790,000</u>	<u>11,844</u>	<u>801,844</u>
 <u>Enterprise Funds:</u>			
Water Improvement Note	<u>110,000</u>	<u>146</u>	<u>110,146</u>
 Total	 <u>\$ 900,000</u>	 <u>\$ 11,990</u>	 <u>\$ 911,990</u>

All of the above promissory notes are backed by the full faith and credit of the City of Martins Ferry. The note liability is reflected in the fund which received the proceeds and which will repay the debt. The notes are generally issued in anticipation of long-term bond financing.

NOTE 18: INTERFUND TRANSACTIONS

Interfund balances at December 31, 2002 consist of the following individual fund receivables and payables:

<u>Fund Type</u>	<u>Fund</u>	<u>Advances To Other Funds</u>	<u>Advances From Other Funds</u>
General Fund	General	\$ 0	\$ 103,841
Capital Projects	Permanent Improvement	103,841	0
		<u>\$ 103,841</u>	<u>\$ 103,841</u>

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 19: SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The City's enterprise funds account for the provision of water, sanitation, and parking services. The table below reflects, in a summarized format, the more significant financial data relating to the enterprise funds of the City of Martins Ferry as of and for the year ended December 31, 2002:

	<u>Water</u>	<u>Sanitation</u>	<u>Sewer</u>	<u>Parking Meter</u>	<u>Off-Street Parking</u>	<u>Total</u>
Operating revenues	\$ 2,319,255	\$ 576,062	\$ 273,123	\$ 52,726	\$ 8,144	\$ 3,229,310
Depreciation	\$337,063	\$27,081	\$8,371	\$5,042	\$0	\$377,557
Operating expenses (net of depreciation)	\$2,116,895	\$610,957	\$252,154	\$44,652	\$2,385	\$3,027,043
Operating income (loss)	(\$134,703)	(\$61,976)	\$12,598	\$3,032	\$5,759	(\$175,290)
Interest and fiscal charges	(\$179,700)	(\$2,001)	\$0	(\$385)	\$0	(\$182,086)
Operating Transfers Out	\$0	\$0	(\$12,983)	\$0	\$0	(\$12,983)
Net income (loss)	(\$64,298)	(\$52,247)	(\$385)	\$2,647	\$5,759	(\$108,524)
Additions to property, plant and equipment	\$770,546	\$77,200	\$49,822	\$0	\$0	\$897,568
Net working capital	\$513,326	\$14,608	\$43,262	\$4,090	\$17,065	\$592,351
Total assets	\$10,527,713	\$249,093	\$109,920	\$36,487	\$17,065	\$10,940,278
Long-term liabilities to be paid from fund revenues	\$8,497,197	\$84,052	\$3,087	\$4,608	\$0	\$8,588,944
Total equity	\$1,607,871	\$81,886	\$96,581	\$30,414	\$17,065	\$1,833,817

NOTE 20: JOINTLY GOVERNED ORGANIZATIONS

- A. Belmont Metropolitan Housing Authority is a non-profit organization established to provide adequate public housing for low income individuals and is statutorily created as a separate and distinct political subdivision of the State. The Authority is operated by a five member board of commissioners. Two members are appointed by the Mayor of Martins Ferry, one member is appointed by the Belmont County Commissioners, one member is appointed by the judge of the probate court, and one member is appointed by the judge of the court of common pleas. The City did not contribute any amounts to the Authority during 2002. The continued existence of the Authority is not dependent on the City's continued participation and no equity interest exists. The Authority has no outstanding debt for which the City of Martins Ferry is responsible.
- B. Eastern Ohio Regional Transit Authority was established to provide transportation to the residents of the Ohio Valley and is statutorily created as a separate and distinct political subdivision of the State. The Authority is operated by a board of directors that is appointed by the nine Mayors of the municipalities served by the Authority. The City did not contribute any amounts to the Authority during 2002. The continued existence of the Authority is not dependent on the City's continued participation and no equity interest exists. The Authority has no outstanding debt for which the City of Martins Ferry is responsible.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 20: JOINTLY GOVERNED ORGANIZATIONS (Continued)

- C. Ohio Mid-Eastern Governments Association (OMEGA) is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application for Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a sixteen member executive board comprised of members appointed from each participating county and cities within each county. City membership is voluntary. The mayor of the City of Martins Ferry serves as the City's representative on the board. The board has total control over budgeting, personnel, and financial matters. Each member currently pays a per capita membership fee based upon the most recent United States census. During 2002, OMEGA received \$939 from the City of Martins Ferry for an annual fee. The continued existence of OMEGA is not dependent on the City's continued participation and no equity interest exists. OMEGA has no outstanding debt.
- D. Jefferson-Belmont Joint Solid Waste Authority is established by state statutes and is operated to provide solid waste services to Jefferson and Belmont counties. The Authority is governed by a fourteen member board of directors of which the Mayor of the City of Martins Ferry is a member. The Authority is not dependent on the City of Martins Ferry for its continued existence, no debt exists, and the City does not maintain an equity interest. The City does not make any monetary contributions to the Authority.
- E. Belmont County Sewer Authority is established by Ohio Revised Code Section 6119, serving the municipalities of Bellaire, Brookside, and Martins Ferry. The Authority is operated by a four member Board of Trustees. One member of the Board is appointed by the Mayor of Martins Ferry. The Authority is not dependent on the City of Martins Ferry for its continued existence and the City does not maintain an equity interest. The City does not make any monetary contributions to the Authority.
- F. Bel-O-Mar Regional Council is operated as a non-profit organization formed to provide planning and administrative services to all local governments in a four county region comprised of Belmont County, Ohio and three counties in West Virginia. The governing board is comprised of 58 officials from the four county service area of which three members and one alternate member are appointed by Belmont County and one member is appointed by each local government within Belmont County. The Mayor of the City of Martins Ferry serves as the City's representative on the board. The Council is not dependent upon the City of Martins Ferry for its continued existence, no debt exists, and the City does not maintain an equity interest. During 2002, Bel-O-Mar Regional Council received \$-0- from the City of Martins Ferry for annual fees and grant administration services.

NOTE 21: CONTINGENCIES

A. Grants

The City received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the City at December 31, 2002.

City of Martins Ferry, Ohio
Notes to the General Purpose Financial Statements
December 31, 2002

NOTE 21: CONTINGENCIES (Continued)

B. Litigation

The City of Martins Ferry is currently party to several claims and lawsuits. In the opinion of the City Law Director, the outcome of these claims will not have a material effect on the financial statements of the City of Martins Ferry except for the following:

Enertech Electrical, Inc. v. City of Martins Ferry, Ohio (98-CIV-218)

The 1998 claim asserted is for breach of contract, non-payment (Count I); breach of implied warranty, labor inefficiencies/constructive acceleration (Count II); breach of contract, labor inefficiencies/constructive acceleration (Count III); breach of contract, additional work; temporary electric (Count IV); breach of contract, additional work: change order #6 (Count V); breach of contract and statutory action under Prevailing Wage Law O.R.C. 4115.05 (Count VI); breach of contract, unreasonable delay and unabsorbed overhead (Count VII); and statutory action, interest on retainage: O.R.C 153.63 (Count VIII).

On July 16, 2003, the Arbitrator awarded Enertech Electrical, Inc. \$203,178 together with a per diem of \$22.42 from the date of award until paid. The City has agreed to the Arbitrator's Award and on July 31, 2003 remitted payment of \$203,671 to Enertech Electrical, Inc. The payment was made from the Water Operating Fund and Water Replacement and Improvement Fund, Enterprise Funds. A liability has been reflected in the City's aforementioned funds.

NOTE 22: PRIOR PERIOD RESTATEMENTS

An error resulting in an overstatement of previously reported contracts payable was restated. The following identifies the effect of this change on retained earnings by fund type:

	<u>Retained Earnings Previously Reported At December 31, 2001</u>	<u>Restatement Amount</u>	<u>Retained Earnings Restated at January 1, 2002</u>
Proprietary Fund:			
Enterprise	\$1,455,499	\$63,044	\$1,518,543

There was no effect of such changes noted above on net income for the year ended December 31, 2001.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FEDERAL AWARDS EXPENDITURES
FOR THE YEAR ENDED DECEMBER 31, 2002**

FEDERAL GRANTOR <i>Pass-Through Grantor</i> Program Title	Federal CFDA Number	Pass-Through Entity Number	Disbursements
<u>UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u>			
<i>Passed Through the Ohio Department of Development:</i>			
Community Development Block Grants/State's Program	14.228		
Formula Allocation Program		A-F-99-143-1	\$46,100
Formula Allocation Program		A-F-01-143-1	91,783
Community Housing Improvement Program		A-C-99-143-1	7,229
Community Housing Improvement Program		A-C-01-143-1	49,979
Water and Sanitary Sewer Competitive Grant Program		A-W-01-143-1	279,614
Total Small Cities Community Development Block Grants			<u>474,705</u>
<i>Direct from Federal Government:</i>			
HOME Investment Partnerships Program:	14.239		
Community Housing Improvement Program - Home Funds		A-C-99-143-2	38,669
Community Housing Improvement Program - Home Funds		A-C-01-143-2	111,293
Total Home Investment Partnerships Programs			<u>149,962</u>
Total United States Department of Housing and Urban Development			<u>624,667</u>
Total Federal Awards Expenditures			<u><u>\$624,667</u></u>

The accompanying notes to this Schedule of Federal Awards Expenditures are an integral part of this Schedule.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES
DECEMBER 31, 2002**

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) is a summary of the City's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAM

The City has established a revolving loan program to provide low-interest loans to eligible persons from low-moderate income households to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the City passed through the Ohio Department of Development (ODOD). The initial loan of this money was recorded as a disbursement in the year in which the loans were originally made. Loans repaid, including interest, are used to fund housing activities. Such activities are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the accompanying Schedule.

These loans are collateralized by mortgages on the property. At December 31, 2002, the gross amount of loans outstanding under this program was \$109,685. No new loans were made during calendar year 2002.

NOTE C - MATCHING REQUIREMENTS

Certain Federal programs require that the City contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

City of Martins Ferry
Belmont County
Fifth and Walnut Streets
P.O. Box 386
Martins Ferry, Ohio 43935

To Members of the City Council:

We have audited the financial statements of the City of Martins Ferry, Belmont County, Ohio (the City), as of and for the year ended December 31, 2002, and have issued our report thereon dated September 3, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings and questioned costs as items 2002-001 through 2002-004. We also noted certain immaterial instances of noncompliance that we have reported to management of the City in a separate letter dated September 3, 2003.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the City in a separate letter dated September 3, 2003.

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www.auditor.state.oh.us

City of Martins Ferry
Belmont County
Independent Accountant's Report on Compliance and on
Internal Control Required by *Government Auditing Standards*
Page 2

This report is intended for the information and use of the audit committee, management, City Council, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Betty Montgomery". The signature is written in a cursive, flowing style.

Betty Montgomery
Auditor of State

September 3, 2003



**Auditor of State
Betty Montgomery**

**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL
OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

City of Martins Ferry
Belmont County
Fifth and Walnut Streets
P.O. Box 386
Martins Ferry, Ohio 43935

To Members of the City Council:

Compliance

We have audited the compliance of the City of Martins Ferry, Belmont County, Ohio (the City), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2002. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2002. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2002-005.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, City Council, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



Betty Montgomery
Auditor of State

September 3, 2003

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A -133 § .505
FOR THE YEAR ENDED DECEMBER 31, 2002**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes
(d)(1)(vii)	Major Programs (list):	Small Cities Community Development Block Grant (CDBG) Program/States Program - CFDA #14.228
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A -133 § .505
FOR THE YEAR ENDED DECEMBER 31, 2002
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding for Adjustment

FINDING NUMBER 2002-001

Ohio Rev. Code Section 5705.10 requires all revenue derived from a specific source to be credited to a special fund for the purpose for which the monies were received. Although inter-fund cash advances may be a desirable method of resolving cash flow problems without the necessity of incurring additional interest expense for short-term loans, the intent of this type of cash advance is to require repayment within the current or succeeding year and cash advances are subject to the requirements outlined in Auditor of State Bulletin 97-003.

Auditor of State Audit Bulletin 97-003 states that advances are intended to temporarily reallocate cash from one fund to another and involve an expectation of repayment. Advances must also indicate a statutory authority to use the money in the fund advancing the cash (the "creditor" fund) for the same purpose which the fund receiving the cash (the "debtor" fund) was established. There also must be approval via a formal resolution of the taxing authority of the subdivision of which it is expected that repayment will be made.

On October 21, 1999, City Council passed a Resolution authorizing an advance from the City's Permanent Improvement Fund, Capital Projects Fund Type, to the General Fund in the amount of \$55,000 to cover salaries and bills presented at year-end. In addition, on August 16, 2000, City Council passed a Resolution authorizing an advance from the City's Permanent Improvement Fund, Capital Projects Fund Type, to the General Fund in the amount of \$50,000 for general operations. In addition, on October 4, 2001, City Council passed a Resolution authorizing an advance from the City's Permanent Improvement Fund, Capital Projects Fund Type, to the General Fund in the amount of \$69,521 and to the Street Fund, Special Revenue Fund Type, in the amount of \$9,390. The Permanent Improvement Fund contains proceeds from the prior sale of the electric plant of which monies are restricted to capital asset purchases.

In 2002, the City repaid \$70,680 to the Permanent Improvement Fund, Capital Projects Fund Type from the General Fund and \$9,390 to the Permanent Improvement Fund, Capital Projects Fund Type from the Street Fund, Special Revenue Fund Type.

A finding for adjustment is hereby issued against the General Fund of the City of Martins Ferry, Belmont County, in the amount of \$103,841, in favor of the Permanent Improvement Fund, Capital Projects Fund Type. The financial statements reflect an Advance From Other Funds of \$103,841 within the General Fund and an Advance To Other Funds of \$103,841 within the Permanent Improvement Fund, Capital Projects Fund Type.

On July 10, 2003, the City repaid \$52,500 on the outstanding balance of \$103,841 to the Permanent Improvement Fund, Capital Projects Fund Type from the General Fund.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A -133 § .505
FOR THE YEAR ENDED DECEMBER 31, 2002
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

Noncompliance Citations

FINDING NUMBER 2002-002

Ohio Rev. Code Section 5705.09 states in part that each subdivision shall establish a special fund for each class of revenues derived from a source other than the general property tax which the law requires to be used for a particular purpose.

City Council did not approve the establishment of separate funds for each of the City's Community Development Block Grants (CDBG) to record grant receipts and expenditures. Five CDBG grants' administration and implementation draw downs were recorded in the Division of Development Fund and documentation was not provided to clearly distinguish expenditures applicable to each specific grant. Not being able to distinguish payroll expenditures to specific grants resulted in federal questioned costs. (See Finding Number 2002-005)

We recommend City Council pass a formal ordinance or resolution regarding the establishment of separate Community Development Grant Funds for each grant. The ordinance or resolution should include the source of revenue and the type of expenditures of each fund established.

FINDING NUMBER 2002-003

Ohio Rev. Code Section 5705.10 states that money paid into any fund shall be used only for the purposes for which such fund was established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenses of another fund.

As of October 31, 2002, the Street Construction, Maintenance and Repair Fund, Recreation Fund, Street Construction and Assessment Fund, and Police Pension Fund had negative cash fund balances in the following amounts: \$19,072, \$1,763, \$13,416 and \$7,516, respectively.

As of April 30, 2002, the Street Construction, Maintenance and Repair Fund, Police Levy Fund, Street Construction and Assessment Fund, and Police Pension Fund had negative cash fund balances in the following amounts: \$32,556, \$1,242, \$13,416 and \$11,189, respectively.

We recommend the City monitor cash fund balances in order to ensure compliance with the Ohio Revised Code.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A -133 § .505
FOR THE YEAR ENDED DECEMBER 31, 2002
(Continued)**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

Noncompliance Citations (Continued)

FINDING NUMBER 2002-004

Ohio Rev. Code Section 5705.41(D) states that no subdivision or taxing unit shall make any contract or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund, free from any previous encumbrances. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon. This section also provides two "exceptions" to the above requirements:

- A. Then and Now Certificates – This exception provides that, if the fiscal officer can certify that both at the time the contract or order was made and at the time that she is completing her certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.

- B. If the amount involved is less than \$1,000 (which was increased to \$3,000 on April 7, 2003), the fiscal officer may authorize it to be paid without the affirmation of the City Council, upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful.

One hundred percent of the tested federal liabilities, contracts, and open purchase commitments greater than \$1,000 were not certified by the City Auditor and were not encumbered until the time of payment. Also, the City Auditor did not execute a "then and now" certificate for these expenditures not properly certified.

We recommend the City ensure that all expenditures are properly encumbered at the time the obligation is incurred and not at the time the actual payment is made and if prior certification is not possible that they utilize the "then and now" certificate option.

The City Auditor must also assure that sufficient cash is on hand or in the process of collection to the credit of an appropriate fund to satisfy purchase commitments before certifying them. If sufficient cash is not on hand or in the process of collection, the City Auditor should not certify the commitment. This control will prevent deficit fund balances.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A -133 § .505
FOR THE YEAR ENDED DECEMBER 31, 2002
(Continued)**

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS
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Questioned Costs

Finding Number	2002-005
CFDA Title and Number	Community Development Block Grants/State's Program 14.228 HOME Investment Partnerships Programs/14.239
Federal Award Number / Year	A-F-01-143-1 / 2001 A-C-99-143-1 / 1999 A-C-01-143-1 / 2001 A-C-99-143-2 / 1999 A-C-01-143-2 / 2001
Federal Agency	United States Department of Housing and Urban Development
Pass-Through Agency	Ohio Department of Development

45 C.F.R. Section 74.21(b) (7) requires the recipient's financial management systems to provide for accounting records, including cost accounting records, that are supported by source documentation.

Portions of the implementation and administration drawdown Requests for Payment and Status of Funds Reports for the City's 1999 and 2001 Community Development Block Grant (CDBG) Program Community Housing Improvement Programs were recorded in the Division of Development Fund. Portions of the administration drawdown Requests for Payment and Status of Funds Reports for the City's 2001 CDBG Formula Allocation Program and the City's 1999 and 2001 Home Investment Partnerships Community Housing Improvement Programs were recorded in the Division of Development Fund.

The Division of Development Director and the Service Director did not provide the City's Payroll Clerk with bi-weekly time sheets which document the amount of time spent on each grant. The Payroll Clerk allocated 100% of the Division of Development Director's salary and 10% of the Service Director's salary to the Division of Development Fund. However, the Division of Development Director provided our auditors documentation of bi-weekly time sheets which documented a portion of time spent on each grant. The total payroll related charges to the Division of Development Fund were \$36,158. The payroll related charges supported by time sheets which documented the amount of time spent on each grant were \$22,932. Therefore, we are issuing a federal questioned cost for the Small Cities Community Development Block Grant (CDBG) Program Formula Allocation Program and Community Housing Improvement Program and the Home Investment Partnerships Community Housing Improvement Program in the amount of \$13,226.

We recommend the City require all employees, whose time is charged to different grants, document on the time sheets the number of hours spent working on each of the different grants and submit such time sheets to the payroll clerk. The time sheets should then be entered into the City's ledgers to allow a portion of the employee's salary charged to each of the grants listed on the payroll. As an alternative, the City could develop a cost allocation plan, receive approval to use such a plan from the grantor agency and distribute employees' payroll charges amongst the funds in accordance with the plan or a reasonable allocation method supported with documentation as to the rationale of the allocation.

**CITY OF MARTINS FERRY
BELMONT COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
OMB CIRCULAR A-133 § .315 (b)
FOR THE YEAR ENDED DECEMBER 31, 2002**

<u>Finding Number</u>	<u>Finding Summary</u>	<u>Fully Corrected?</u>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain:</i>
2001-21007-001	Finding for Adjustment was issued against the General Fund in the amount of \$174,521, in favor of the Permanent Improvement Fund and against the Street Fund in the amount of \$9,390, in favor of the Permanent Improvement Fund due to advancing funds to the General Fund and Street Fund to pay salaries and general operating expenses of the General Fund and Street Fund.	No	Partially Corrected; Reissued as finding number 2002-001.
2001-21007-002	Ohio Rev. Code Section 5705.10 states that money paid into any fund shall be used only for the purposes for which such fund was established.	No	Partially Corrected; Reissued as finding number 2002-003.
2001-21007-003	Ohio Rev. Code Section 5705.41(D) states no subdivision shall make any expenditure unless there is attached a certificate of the fiscal officer that the amount required to meet the obligation has been appropriated.	No	Not Corrected; Reissued as finding number 2002-004

**CITY OF MARTINS FERRY
BELMONT COUNTY**

CORRECTIVE ACTION PLAN
OMB CIRCULAR A-133 § .315 (c)
DECEMBER 31, 2002

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2002-001	With anticipated revenue from recently enacted three-quarters percent income tax, the City plans to repay the remaining portion of the advances by December 31, 2003.	December 31, 2003	Sue Stephens, City Auditor
2002-002	The City will implement procedures to ensure separate funds are established for each specific federal grant.	December 31, 2003	Sue Stephens, City Auditor
2002-003	The City Auditor will implement procedures to ensure moneys from one fund do not pay obligations of another fund.	December 31, 2003	Sue Stephens, City Auditor
2002-004	The City Auditor will implement procedures to ensure purchase orders are issued prior to incurring obligations.	December 31, 2003	Sue Stephens, City Auditor
2002-005	The City will implement procedures to ensure employees charging time to federal grants document time sheets which indicate amount of time charged to each grant.	December 31, 2003	Sue Stephens, City Auditor



**Auditor of State
Betty Montgomery**

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CITY OF MARTINS FERRY

BELMONT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
NOVEMBER 6, 2003**