# AUDITOR C

### VILLAGE OF COAL GROVE LAWRENCE COUNTY

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Village of Coal Grove Lawrence County 513 Carlton Davidson Lane Coal Grove, Ohio 45638

To the Village Council:

We have audited the accompanying financial statements of the Village of Coal Grove, Lawrence County, Ohio, (the Village) as of and for the years ended December 31, 1999 and 1998. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Coal Grove, Lawrence County, as of December 31, 1999 and 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 11, 2000 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of management and Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 11, 2000

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Govern			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$211,486	\$7,601		\$219,087
Intergovernmental Receipts	40,095	68,490	\$46,507	155,092
Charges for Services	1,190	•	. ,	1,190
Fines, Licenses, and Permits	65,669	700		66,369
Earnings on Investments	14,594	3,328		17,922
Miscellaneous	13,811			13,811
Total Cash Receipts	346,845	80,119	46,507	473,471
Cash Disbursements:				
Current:				
Security of Persons and Property	158,000			158,000
Leisure Time Activities	10,438			10,438
Community Environment	220			220
Transportation	40,806	102,339		143,145
General Government	144,186			144,186
Capital Outlay	21,422	3,237	63,408	88,067
Total Disbursements	375,072	105,576	63,408	544,056
Total Receipts Over/(Under) Disbursements	(28,227)	(25,457)	(16,901)	(70,585)
Other Financing Receipts/(Disbursements):				
Transfers-In	566	24,336	18,000	42,902
Transfers-Out	(38,000)	(21,910)		(59,910)
Total Other Financing Receipts/(Disbursements)	(37,434)	2,426	18,000	(17,008)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(65,661)	(23,031)	1,099	(87,593)
and Other I manding Disbursements	(00,001)	(23,031)	1,039	(01,393)
Fund Cash Balances, January 1	200,405	83,960	3,128	287,493
Fund Cash Balances, December 31	\$134,744	\$60,929	\$4,227	\$199,900

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

_	Proprietary Fund Type	Fiduciary Fund Type	
_	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$586,314		\$586,314
Miscellaneous	150	\$0	150_
Total Operating Cash Receipts	586,464	0	586,464
Operating Cash Disbursements:			
Personal Services	220,564		220,564
Fringe Benefits	119,935		119,935
Contractual Services	146,106		146,106
Supplies and Materials	82,494		82,494
Capital Outlay	6,748	0	6,748
Total Operating Cash Disbursements	575,847	0_	575,847
Operating Income/(Loss)	10,617	0	10,617
Non-Operating Cash Receipts:			
Other Non-Operating Cash Receipts		61,552	61,552
Property Tax and Other Local Taxes	53,865	0	53,865
Total Non-Operating Cash Receipts	53,865	61,552	115,417
Non-Operating Cash Disbursements:			
Debt Service	105,917		105,917
Other Non-Operating Cash Disbursements		66,134	66,134
Total Non-Operating Cash Disbursements	105,917	66,134	172,051
Excess of Receipts Over/(Under) Disbursements			
Before Interfund Transfers and Advances	(41,435)	(4,582)	(46,017)
Transfers-In	25,008		25,008
Transfers-Out	(8,000)	0	(8,000)
Net Receipts Over/(Under) Disbursements	(24,427)	(4,582)	(29,009)
Fund Cash Balances, January 1	261,717	7,285	269,002
Fund Cash Balances, December 31	\$237,290	\$2,703	\$239,993

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Govern			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$185,326	\$6,349		\$191,675
Intergovernmental Receipts	55,870	71,818	\$46,656	174,344
Charges for Services	1,400	•		1,400
Fines, Licenses, and Permits	100,632	1,200		101,832
Earnings on Investments	18,055	3,117		21,172
Miscellaneous	18,499	3,348		21,847
Total Cash Receipts	379,782	85,832	46,656	512,270
Cash Disbursements:				
Current:				
Security of Persons and Property	138,321	2,665		140,986
Leisure Time Activities	12,163			12,163
Community Environment	243			243
Transportation	14,197	115,532		129,729
General Government	171,441		8,446	179,887
Capital Outlay			46,656	46,656
Total Disbursements	336,365	118,197	55,102	509,664
Total Receipts Over/(Under) Disbursements	43,417	(32,365)	(8,446)	2,606
Other Financing Receipts/(Disbursements):				
Transfers-In		34,600		34,600
Transfers-Out	(34,600)			(34,600)
Total Other Financing Receipts/(Disbursements)	(34,600)	34,600	0	0
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	8,817	2,235	(8,446)	2,606
Fund Cash Balances, January 1	191,588	81,725	11,574	284,887
•				
Fund Cash Balances, December 31	\$200,405	\$83,960	\$3,128	\$287,493

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Proprietary Fund Type		
			Totals (Memorandum
	Enterprise	Agency	Only)
Operating Cash Receipts:			
Charges for Services	\$587,645	\$0	\$587,645
Miscellaneous	14,915		14,915
Total Operating Cash Receipts	602,560	0	602,560
Operating Cash Disbursements:			
Personal Services	190,627		190,627
Fringe Benefits	95,592		95,592
Contractual Services	169,138		169,138
Supplies and Materials	81,225		81,225
Capital Outlay	6,562		6,562
Total Operating Cash Disbursements	543,144	0	543,144
Operating Income/(Loss)	59,416	0	59,416
Non-Operating Cash Receipts:			
Other Non-Operating Cash Receipts		98,111	98,111
Property Tax and Other Local Taxes	53,576		53,576
Intergovernmental Receipts	6,228		6,228
Total Non-Operating Cash Receipts	59,804	98,111	157,915
Non-Operating Cash Disbursements:			
Other Non-Operating Cash Disbursements		104,173	104,173
Debt Service	107,564		107,564
Total Non-Operating Cash Disbursements	107,564	104,173	211,737
Excess of Receipts Over/(Under) Disbursements			
Before Interfund Transfers and Advances	11,656	(6,062)	5,594
Transfers-In	8,000		8,000
Transfers-Out	(8,000)		(8,000)
Net Receipts Over/(Under) Disbursements	11,656	(6,062)	5,594
Fund Cash Balances, January 1	250,061	13,347	263,408
Fund Cash Balances, December 31	\$261,717	\$7,285	\$269,002

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 1999-1998

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Village of Coal Grove, Lawrence County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Cash and investments are valued at cost.

The Village maintains only one type of investment which is an overnight repurchase agreement with the National City Bank of Columbus. In this agreement, Village funds are withdrawn from the account and invested overnight in U.S. Treasury Notes. Interest on each investment is accrued and credited to each account daily. The amount of interest to be earned varies daily.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

FEMA Fund - This fund receives monies from the Federal Emergency Management Agency to provide flood relief to the Village.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Fund Accounting (Continued)

#### 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Project Funds:

Construction Fund - This fund receives proceeds of Ohio Public Works Commission for the purpose of renovating lift stations at the sewer plant.

#### 4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents and the surrounding communities to cover the cost of providing this utility.

Sewer Fund - This fund receives charges for services from residents and the surrounding communities to cover the cost of providing this utility.

*Utility Improvement Fund* - This fund receives loan proceeds from the Ohio Water Development Authority to finance a utility plant expansion. This loan will be repaid from a utility surcharge, also accounted for in this fund.

#### 5. Agency Funds

Agency funds are used to account for resources for which the Village is acting in an agency capacity. The Village had the following significant Agency Fund:

Mayor's Court - This fund receives court collections on behalf of other agencies.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### . SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Budgetary Process - (Continued)

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

		<u>1999</u>	<u>1998</u>
Demand deposits Investments:	\$	50,893	\$ 49,495
Repurchase Agreements	_	389,000	 507,000
Total deposits and investments	\$	439,893	\$ 556,495

**Deposits:** Deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and December 31, 1998 follows:

1999	Budgeted vs.	Actual	Receipts
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		Budgeted			Actual		
Fund Type		Receipts		Receipts		Variance	
General Special Revenue Capital Projects Enterprise		\$	324,752 119,090 64,507 670,000	\$	347,411 104,455 64,507 665,337	\$	22,659 (14,635) 0 (4,663)
	Total	\$	1,178,349	\$	1,181,710	\$	3,361

1999 Budgeted vs. Actual Budgetary Basis Expenditures

		Appropriation			Budgetary			
Fund Type			Authority	_Ex	Expenditures		Variance	
General Special Revenue Capital Projects Enterprise		\$	537,421 153,566 64,215 850,741	\$	413,072 127,486 63,408 689,764	\$	124,349 26,080 807 160,977	
	Total	\$	1,605,943	\$	1,293,730	\$	312,213	

#### 1998 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts		 Actual Receipts		/ariance
General Special Revenue Capital Projects Enterprise		\$	326,682 103,545 46,656 641,500	\$ 379,782 120,432 46,656 670,364	\$	53,100 16,887 0 28,864
	Total	\$	1,118,383	\$ 1,217,234	\$	98,851

#### 1998 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		Budgetary Expenditures		Variance
General Special Revenue Capital Projects Enterprise		\$	530,080 160,947 55,102 774,675	\$ 370,965 118,197 55,102 658,708	\$	159,115 42,750 0 115,967
	Total	\$	1,520,804	\$ 1,202,972	\$	317,832

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. DEBT

Debt outstanding at December 31, 1999 was as follows:

				Interest
		Principal		Rate
Ohio Water Development Authority Loan General Obligation Bonds Special Assessment Notes Mortgage Revenue Bonds		\$	411,380 17,637 433,700 170,000	8.26% 0.00% 5.00% 6.75%
	Total	\$ 1	1,032,717	

The Ohio Water Development Authority (OWDA) loan and Special Assessment Notes relate to various sewer projects. The General Obligation Notes and Mortgage Revenue Bonds relate to various water projects.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	OWDA Loan		General Obligation Bonds		Special Assessments Notes		Mortgage Revenue Bonds	
2000 2001 2002 2003 2004 Subsequent	\$	18,125 36,249 36,250 36,250 36,250 308,125	\$	1,764 3,527 3,527 3,527 3,527 1,764	\$	29,585 29,590 29,675 29,635 29,575 651,675	\$	35,631 33,944 32,256 35,400 33,375 36,181
Total	\$	471,249	\$	17,636	\$	799,735	\$	206,787

#### 6. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Police and Firemen's Disability and Pension Funds (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PFDPF contributed 10% of their wages to the PFDPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 1999.

#### 7. RISK MANAGEMENT

The Village is a member of the Ohio Municipal League Joint Self Insurance Pool (the Pool). The Pool assumes the risk of loss up to the limits of the Village's policy. The Pool may assess supplemental premiums. The following risks are covered by the Pool:

- Comprehensive Property General Liability
- Public official's liability
- Vehicle
- Errors and Omissions

The Village also provides health insurance and dental and vision coverage to full-time employees through a private carrier.



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#### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Coal Grove Lawrence County 513 Carlton Davidson Lane Coal Grove, Ohio 45638

To the Village Council:

We have audited the accompanying financial statements of the Village of Coal Grove, Lawrence County, Ohio (the Village), as of and for the years ended December 31, 1999 and 1998 and have issued our report thereon dated April 11, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated April 11, 2000.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated April 11, 2000.

Village of Coal Grove Lawrence County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 11, 2000



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#### **VILLAGE OF COAL GROVE**

#### LAWRENCE COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 23, 2000